QUEENSTAND YEAR DOOK


1970

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King George Square and City Hall, Brisbane

# QUEENSLAND YEAR BOOK 1970 

No. 31
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Deputy Commonwealth Statistician
and
Government Statistician of Quecnsland

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## PREFACE

The Queensland Year Book is a general reference book containing the more important economic and social statistics of the State, together with information on government, climate, vegetation, and seasonal conditions.

The intention is to provide in a book, which is generally informative without too much detail, a permanent record of the social and economic developments of the year under review. More detailed statistics of the various topics contained in the book are available in other publications issued by the Bureau, and reference is made to some of these on page 564. The facilities of the Bureau are also available to those who require advice and assistance in using official statistics.

In preparing the Year Book, every effort has been made to present the statistics in such a way that they can be readily and correctly understood by all who have an interest in the social and economic development of Queensland. In most cases the contents of statistical tables are outlined and explained, with further amplification where necessary, in the accompanying text. Where appropriate, diagrams and graphs have been prepared to assist in the interpretation of particular series. Some illustrations are provided in both colour and black and white, and these generally refer to particular aspects of the Queensland scene, or to events which were of significance during 1970.

I should like to record my appreciation of the continued co-operation received from business firms, private organisations, and individuals, and those Government Departments which have provided the basic data from which the contents of the Year Book and of all other Bureau publications have been derived. Without this co-operation, the provision of the wide range of information contained in this book would not have been possible.

I feel it is appropriate that I should pay tribute in this issue to Mr D. C. L. Smith, B.Com., who retired in December 1970 from the position of Assistant Statistician after a career of over 40 years in official statistics. Mr Smith served in the Queensland Government Statistician's Office before transferring to the Commonwealth Bureau in Queensland. He rendered valued service in the development of official statistics, in the guidance and training of statistical officers, and by his enthusiasm and personal effort succeeded in raising the standard of Queensland statistical publications to a very high level. In particular, he devoted untold hours of his own time to the preparation of successive issues of the Queensland Year Book.

The preparation of this Year Book has been directed by Mr L. J. Madden, B.Econ., and carried out by an editorial staff under the direction of Mr D. R. O'Donnell, B.Com. My thanks are also extended to the Government Printer and his staff for the advice and assistance provided, and for the quality of the work produced.

A. W. MUMME<br>Deputy Commonwealth Statistician and Government Statistician

Bureau of Census and Statistics, Queensland Office, 320-330 Adelaide Street, Brisbane.

## 30 June 1971

## NOTE

Discrepancies between the sum of the constituent items and the total, as shown in some tables, are due to rounding.

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CALENDAR, 1970

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## 2 PHYSICAL FEATURES

A full description of the structure of the land of Queensland was given in the 1954 and earlier issues of the Year Book, and the following is a brief outline of its main characteristics.

Queensland is essentially a land of great plains, the widest of which lie in the west, in the region of the Great Artesian Basin. Eastwards from this basin the country rises gradually towards the Great Divide, and then falls seaward in a tumble of ranges separated by lowlands. Sometimes this fall is gentle, as in the region along the Tropic of Capricorn. But in other parts it is abrupt, with a steep scarp to the east, and for some distance north of Cairns the scarp is at the coast.

Further south other ranges lie in front of the scarp, while between scarp and ranges, and in between the ranges themselves, lie ribbon-like corridors, keeping more or less N.N.W. Where the corridors are narrow and the mountains near to the coast, there is high rainfall and rich soil, giving splendid scenery and good agricultural country.

The structure does not stop at the coast, for on the continental shelf festoons of mountainous islands lie offshore in several places, separated from the mainland by valleys flooded by the sea (e.g. Whitsunday Channel, Hinchinbrook Passage, and Gladstone Harbour), and beyond this the shelf extends eastward to provide a shallow base for the extensive coral formations, the most abundant of which fringe the outer edge of the shelf, 250 miles from the coast east of Mackay, to form the Great Barrier Reefs which cover a total length of some 1,200 miles.

Apart from the reefs and islands of the continental shelf, the land area may be divided into the following divisions.
(i) The eastern mountains and plains between the Great Divide and the coast. Although occasionally the Great Divide coincides with a big range (e.g. the Bunya Mountains) or a scarp (as at Toowoomba), in most parts of Queensland it is not a noticeable feature of the landscape. East of it lie the most striking mountains, including the Bellenden Ker Range, the highest in the State, with its main peak, Mt Bartle Frere, 5,287 feet, in North Queensland; the Clarke Range, west of Mackay (Mt Dalrymple, 4,190 feet); the Drummond Range (Mt Tabletop, 2,700 feet); and the McPherson Range along the southern border (Mt Barney, 4,449 feet). The highest point on the main Divide is Mt Superbus, 4,525 feet, east of Warwick. The disposition of the high country in the eastern part of the State has caused unusual drainage patterns for the east-flowing rivers. In the far north are short rivers that rise on the plateau and descend to the coastal plains by cutting great gorges in the scarp. South of these are much bigger river systems. (The catchment areas of the Burdekin and Fitzroy Rivers each exceed 50,000 square miles.) They rise in the country between the Great Divide and the coast ranges and gather tributaries from all directions before they cut gaps through the coast ranges and come to the sea. Generally these rivers are sluggish streams of intermittent seasonal flow and they have spread wide areas of alluvium as great plains within their basins.
(ii) The western plains and plateaus. These consist of the country of the Great Artesian Basin, with great reserves of water underlying gently sloping plains, and, to the east, dissected plateaus formed in the high country that begins the fall from the Divide. North of Hughenden and Cloncurry, the slope to the Gulf coast is very gentle and culminates in a
broad tract of salt flats that are flooded by the sea each summer. The northern and western rivers all have very slight gradients and they sub-divide into numerous channels, some of which diverge to join adjacent river systems. The most important region of divergent drainage is the "Channel Country" of the south-west, where periodic floods cause widespread inundation. Limiting the spread of the waters in the west are the red sandhills of the desert which begins near the south-western corner of the State.
(iii) The rugged country of the far north-west. This embraces three types of country: a series of very rugged ranges in which most of the mineral areas are found, a broken plateau of limestone country best developed north of Camooweal, and, further north still, a very rugged upland of sandstones. Behind the north-western ranges, extending far into the Northern Territory, are the open grassy plains of the Barkly Tableland.

## 3 GEOLOGY

Study of the accessible rock formations in that part of the earth's surface which constitutes Queensland reveals a complex evolutionary history spanning almost the whole of geological time. The relative ages of rock formations on the universally adopted geological time-scale are determined on four main criteria: (a) superposition, i.e. in a sedimentary sequence any rock unit is older than the one superposed on it, or than an igneous mass intruding it; (b) the contained fossil assemblage, if any, which, as a result of world-wide study of the sequences found in superposed strata, indicates a particular chronological position; (c) direct estimation of the age of a rock unit by accurate measurement of the extent of disintegration of contained radioactive elements; and ( $d$ ) within strict limits, the degree of alteration (other than by weathering) which the rocks have undergone.

From the nature of the various rock formations, the types of fossils they contain, and their present attitudes, distribution, and inter-relationships we can piece together a geological history of great changes in the distribution of sea and land, of climatic variations, and of crustal upheavals and deep-seated igneous intrusions which are believed to be responsible for so many of the mineral deposits of economic interest to us today.

It is convenient to consider the geology of Queensland in terms of the present surface distribution of three great structural units:
(i) Ancient rocks of the Australian Precambrian Shield exposed in the north-west and north of the State. This has been a relatively stable portion of the earth's crust during the past 600 million years.
(ii) A large eastern tract with a complex history of marine and terrestrial deposition and major crustal upheavals extending through the Palaeozoic Era (about 550 million to 250 million years ago), and of subsequent sedimentation under conditions of relative stability.
(iii) The Great Artesian Basin, a vast intervening and overlapping area-nearly two-thirds of the State-covered by a great thickness of gently warped Mesozoic and Cainozoic sediments, dating back about 250 million years.

It is likely that Precambrian rocks underlie at depth much, if not all, of the other areas, and Palaeozoic rocks probably underlie a large part of the Great Artesian Basin, but our present knowledge, based on boreholes, is meagre.

The Ancient Shield Area-The outcropping complexly folded and faulted Precambrian strata comprise geosynclinal sediments and lavas metamorphosed to varying degree and widely intruded by granites and to a less extent by basic igneous rocks. Exposures in the Dajarra-Cloncurry-Lawn Hill, Woolgar, Etheridge, Cardross, and Mitchell RiverCoen areas are believed to be portions of a continuous mass extending beyond these areas beneath younger rocks. The deposition and structural evolution of this complex, involving great crustal changes, represents a vast period of early geological time, of perhaps 2,000 million years' duration. The complex was finally welded into a resistant block and uplifted, and since some time before the beginning of the Cambrian Period it has remained relatively stable. The Georgetown-Einasleigh section was the venue of later igneous intrusions and extrusions, the latter extending to Tertiary and Recent times.

The Precambrian rocks are extensively mineralised, the north-west ranking as one of the major metalliferous belts of the world. The immense Mount Isa silver-lead-zinc and copper deposits, the Mary Kathleen and other uranium deposits, the numerous copper deposits of the Cloncurry-Mount Isa district, the Constance Range iron deposits, the gold and copper deposits of the Etheridge Field, and a host of diverse smaller deposits too numerous to mention, are all contained in particular members of the Precambrian rocks. The manner of formation of some of these, especially the Mount Isa deposits, is keenly debated by geologists; but many appear undoubtedly to be related to the granitic intrusions. The Constance Range iron deposits are of sedimentary origin.

On the western and southern flanks of the uplifted Precambrian mass in the north-west, marine sedimentation continued into Lower Palaeozoic (Cambrian and Ordovician) times. By Silurian time this sector was withdrawn from the locus of deposition by gentle earth movements, the accumulated sediments remaining almost horizontal. Except for some Cainozoic and Recent deposits, there is a complete absence of later rocks in this region. The Cambrian marine rocks are not known to contain metalliferous deposits, but recognition of this shelf sedimentation as a favourable environment has led to the recent discovery of important high-grade rock phosphate resources.

The Eastern Area-(a) Palaeozoic Deposition. To the east, Palaeozoic sedimentation may already have begun in Cambrian time; certainly by the start of the Silurian period (about 430 million years ago) marine deposition was occurring throughout the length of this region. This initiated a long period of geosynclinal evolution extending for about 200 million years to the close of the Palaeozoic Era. The western margin of this great Tasman Geosyncline extends generally south-south-easterly from Shelburne Bay to the headwaters of the Burdekin River, its course further south being obscured by later sediments but probably running south-south-westerly. Eastwards the geosyncline extended beyond the present coastline. In this enormous depositional area, at various places at various times, were laid down immense quantities of marine sediments, volcanics, and some freshwater beds, which, as a result of periodic
crustal compressive stresses, were folded and over-thrusted, invaded by igneous intrusions, and finally, in late Permian times, uplifted as a relatively stable block. The strata, metamorphosed to varying degree, are now arranged in a series of meridional to north-north-westerly trending structural basins alternating with belts of more highly altered rocks, some possibly representing long-buried portions of the Precambrian geosyncline upthrust as major anticlinal folds. Intermittent large-scale igneous activity during this long evolutionary period is evidenced in the widespread areas of intrusive rocks now exposed-largely granitic rocks but including a number of serpentinite bodies.

By Permian times ( 275 million years ago) the western parts of this great geosynclinal area had been withdrawn from sedimentation, but broad areas of deposition-both marine and freshwater-had developed in the eastern sector, accompanied by widespread volcanic activity. The sediments of the Bowen Basin, now exposed over a large area extending for some 300 miles south from Collinsville, include important Permian coal measures, of particular note for their resources of low-ash coking coals. In the southern part of this basin, connecting with the Great Artesian Basin, and in some other areas (e.g. Maryborough and Esk) sedimentation continued into Mesozoic times, but without the intense crustal deformation which characterised the Palaeozoic history. In the far north small areas of Permian coal measures are preserved in downfaulted blocks at Mount Mulligan and at Little River near Laura.

Far and wide throughout this vast area of Palaeozoic deposition there is diverse mineralisation, which since the early days has supported a significant mining industry. The famous gold-fields of Gympie, Mount Morgan, Clermont, Ravenswood, Charters Towers, and many lesser ones; the tin-fields of Stanthorpe, Kangaroo Hills, Herberton, and Cooktown; the copper deposits of Mount Morgan, Mount Perry, Chillagoe, and elsewhere; the silver-lead deposits of Chillagoe, Herberton, and other centres; the tungsten-molybdenum-bismuth deposits of Wolfram and Bamford Hill; the vast coal resources of the Collinsville-Blackwater-Baralaba-Moura and Blair Athol districts; widely scattered large deposits of limestone, some of which are of high purity; the fluorspar deposits of the Chillagoe district; granite and marble for building stone-these are but a few examples of the important and varied mineral wealth contained in the old rocks of this region. The Rolleston area south of Springsure has attracted attention for petroleum possibilities in domed Permian strata, and gas has been discovered. The serpentinite belts are regarded as holding promise of nickel ores.

In a great many cases there is a close areal association of metalliferous deposits with the igneous intrusions, some, e.g. the gold veins of Charters Towers, tin deposits at Herberton, and the copper deposits at Mount Perry, actually lying within them. It is generally agreed that such ore deposits are genetically connected with the intrusives, and several epochs of metallogenesis have been postulated including, as mentioned later, one associated with Mesozoic granitic intrusions. In other cases there is no obvious association with intrusives and the origin of these deposits is not so clear.
(b) Mesozoic Deposition. As a result of crustal folding and thrusting accompanied by granitic intrusions, this vast eastern area was in late Permian times uplifted and stabilised, and the dominantly marine sedimentation came to an end. The uplift was irregular, leaving several
basins in which freshwater sedimentation continued in Mesozoic times ( 220 million to 70 million years ago). These include, in addition to the Bowen, Maryborough, and Esk Basins already mentioned, the Moreton Basin where, following initial volcanic activity, swamp conditions developed which favoured deposition of the Ipswich (Triassic) and Walloon (Jurassic) coal measures, from which South-East Queensland has for long drawn its industrial and domestic power. Exposures at Cape Moreton indicate that the Moreton Basin extended eastwards beyond the present mainland. The Basin is continuous southwards with the Clarence Basin of New South Wales, northwards with the Maryborough Basin, and westwards, for part of its history, with the Great Artesian Basin. Among other areas of Lower Mesozoic freshwater deposition are the coal measures of Callide (Triassic) and Mulgildie (Jurassic), which also are being exploited.

In the Maryborough Basin, which extended eastwards beyond the present coastline, sedimentation continued into the Cretaceous period, when, following a prolonged marine incursion, the Basin was raised and a period of accumulation of coal measures (Burrum) ensued. Small Cretaceous coal basins are also preserved at Styx and Stanwell.

Folding and faulting of the sediments of these basins indicate further crustal adjustments throughout Mesozoic time. Granitic intrusive activity continued till the Jurassic, and vulcanicity persisted into the Cretaceous in the Maryborough Basin. Recent radioactive dating suggests an easterly retreat of granitic intrusion since late Palaeozoic time.

The chief mineral resources in the Mesozoic rocks of this eastern region are coal, ceramic shale, certain clays, and the Helidon freestone. The possibility of petroleum has attracted close attention. It is fairly generally agreed that the igneous intrusions of this era were responsible for a few metalliferous deposits in older rocks, including the Cracow gold deposits, the Kilkivan mercury deposits, and a few relatively small deposits (copper, gold, and antimony) in the Maryborough district.
(c) Cainozoic Deposition. Sediments of Tertiary age ( 70 million to 1 million years ago) within this eastern belt are found in small widely scattered depressions in the post-Mesozoic land surface. They show evidence of only very slight crustal adjustment. Volcanic activity was perhaps the most notable event of this time, the products including the great lava flows of the McPherson and Main Ranges and the Kingaroy and Springsure-Clermont areas, and the lavas and plugs forming the Glass House Mountains and the Peak Range near Clermont. Tertiary marine strata are conspicuous by their absence on the present mainland, but the finding of a thin section of marine Miocene strata in a bore on Wreck Island near Gladstone has indicated the possibility of extensive Tertiary marine deposition on the continental shelf-a possibility which is attracting intense interest for petroleum search. The wide areas of volcanic rocks between the Atherton Tableland, Einasleigh, and Charters Towers are of quite young age-Pleistocene to Recent (less than 1 million years), as are also the basalts of Coalstoun Lakes and in the bed of the Burnett River. Extinct vents are preserved as cones and crater lakes. There is no evidence of Pleistocene glaciation in Queensland. The Great Barrier Reef is a unique Quaternary addition, built up during gentle subsidence of the continental shelf. The coastal sand accumulations, which are still forming, include on Moreton, Stradbroke, and Fraser Islands what are probably the highest sand dunes
in the world, dating back to Pleistocene times. They are of particular economic interest because they are a world-renowned source of highgrade rutile and zircon and a probable future source of ilmenite. Recent estuarine muds form coastal fringes and salt marshes, extensive in places.

In addition to the mineral sands, economic mineral resources in the Cainozoic rocks of eastern Queensland include widely distributed alluvials, such as those formerly exploited for gold at Clermont, Cape River, and Palmer River, for tin at Stanthorpe and over a wide area of North Queensland (both surficial and buried beneath basalt), and for sapphires on the Anakie field. Extensive alluviated areas about Mount Garnet now support an important tin-dredging industry. Underground natural brines are exploited at Port Alma, as are Tertiary shales and Recent clays of various types at several centres of population; diatomite interbedded with basalt at Black Duck Creek near Gatton; the volcanic glass perlite at Lamington Plateau; high-quality silica sand at a few coastal localities, notably in the Cape Flattery area; dolomite near Ipswich; pozzolana resultant from weathering of volcanic tuffs on the Atherton Tableland; and river sand and gravel. Important supplies of underground water are obtained from riverine and coastal alluvials. Of possible future value are low-grade oil shales in the Port Curtis and Mackay districts, and brown coal and lignite in the Rockhampton and Port Curtis districts. The Toowoomba basalt has been used locally for kerbing and as a building stone. The possibility of economic concentrations of heavy minerals in the sand of off-shore areas has lately attracted wide interest.

The Great Artesian Basin-The sediments of the Great Artesian Basin were deposited in huge sags in the old surface initiated in Permian time or even earlier. The buried basement surface is very irregular and currently three major subdivisions of the basin are recognised, separated by two great buried ridges. These are the Surat Sub-basin in the southeast, the eastern part of which extends on to part of the stabilised Tasman Geosyncline region; the Eromanga Sub-basin in the west; and the Carpentaria Sub-basin in the north, extending out beneath the present gulf of that name.

Sedimentation was more or less continuous through Mesozoic times and was dominantly terrestrial, with a major marine transgression during lower Cretaceous time. Subsidence continued into the lower Tertiary with sedimentation over large areas, the result of which was development of a vast land of low relief. There followed a period, instituted in Miocene time (say about 20 million years ago), during which, under special climatic conditions, almost the whole surface of Queensland was weathered to produce a deep sheet of lateritic soil characterised by concentration of iron oxide (as a hard layer), and in northern Cape York Peninsula of aluminium oxide, in the upper zone. There developed also, by this or more probably by some other and later process, irregularly distributed sheets of highly siliceous rock called "billy" (from sandy materials) or "porcellanite" (from clayey sources). These hard surface cappings in inland Australia are known as duricrust. The mantle, more or less intact, still covers a large area between Jericho and Pentland, but in other parts of the basin the subsequent history is largely one of denudation of this plane surface under changed climatic conditions. Enormous quantities of the products of lateritisation and silicification were stripped, especially in the west, and strewn about remaining mesas. The gibber plains of the far west are accumulations of "billy" so produced.

At a still later stage, clayey and sandy sheets were deposited in many places, and shallow lacustrine deposition took place in isolated areas, of which there are probably many. These deposits include sandy, pebbly, and carbonate sediments, the latter particularly in the Boulia region, where siliceous spring sinters were also deposited. Pleistocene and Recent fluviatile deposits in the basins of the present river systems include the extensive drifts of the Darling Downs which contain fossilised bones of giant marsupials. The extensive estuarine alluvia fringing the Gulf of Carpentaria possibly date back to the Pleistocene. Finally the aeolian sand drifts of the far south-west, forming an eastern extension of the Simpson Desert, may be noted.

The rocks of the Great Artesian Basin are not known to contain deposits of precious or common base metals, but the huge deposit of bauxite (aluminium ore) at Weipa is a product of lateritisation of rocks of the basin, as is also the widely scattered precious opal of the far west. Jurassic coal measures extend between Toowoomba and Tambo and have been exploited at Oakey and Injune. Underground water (artesian and sub-artesian) is an invaluable mineral product of the basin, and derives from several porous sandstone aquifers fed by rainfall on their elevated eastern outcrop areas. The discoveries, at various horizons in the geological sequence, of oil in the Surat Basin and of gas in several wells between Roma and Rolleston (in the Bowen Basin) and near Adavale have underlined the potential of this great sedimentary basin for large petroleum resources. Records of beds of rock salt and other evaporites in a few bores suggest possibilities for further investigation, and the possibility of salt lake deposits in depressed surface areas of the basin cannot be entirely discounted.

Knowledge of the geology of Queensland has grown tremendously in recent years as a result of the great amount of geological work undertaken by government mapping parties, mineral exploration companies, and university researchers. For the most recent detailed account the reader is referred to The Geology of Queensland, a symposium published in 1960 as volume 7 of the Journal of the Geological Society of Australia. A valuable shorter reference is Elements of the Stratigraphy of Queensland, by D. Hill and W. G. H. Maxwell, published by the University of Queensland.

## 4 SOILS

The soils occurring in Queensland may be classified into the six main groups described below.

Podzolic Soils-These occur along the eastern coastal fringe. They are generally sandy on the surface but have a clay subsoil. The natural vegetation is eucalypt forest, with spear grasses. The productive capacity of the soils is not high. They are used for cattle raising, dairying, and hardwood production. Pasture improvement is being practised through the use of adapted introduced plants and fertilisers.

Red Loams-Deep red loams derived from basalts occur at intervals from the southern border to Cooktown. The chief areas are on the South Coast, Maleny-Buderim, Proston-Kingaroy, Binjour, BundabergChilders, Eungella Range, and the Atherton and Evelyn Tablelands.

These soils are well-drained loams with a satisfactory phosphate content. They constitute some of the most important agricultural soils of the State, growing sugar cane, improved pastures, peanuts, maize, fruit, and vegetables.

Alluvial Soils-These are important agricultural and dairying soils, though they do not occupy extensive areas.

Black Earths-These are self-mulching clays of good structure which constitute the most important agricultural soils of the State. They occur mainly in the $20-35$ inch rainfall zones. The black soils of the Darling Downs, derived from basalt, are cultivated for grain crops. The Lockyer Valley soils, also basaltic in origin, are irrigated from underground for lucerne, potatoes, and onions. An extensive area of black soils occurs in the Central Highlands (Springsure-Emerald-Clermont), where large areas of grain sorghum and wheat are grown.

Grey and Brown Calcareous Soils-A large belt of these soils runs from the southern border to Charters Towers, corresponding with the distribution of brigalow forest. These soils are reasonably fertile and large areas have been sown to Rhodes grass and other introduced pasture species.

Heavy Grey-brown Soils-An extensive belt stretching from Tambo to the Gulf of Carpentaria carries open Mitchell grass and Flinders grass, and constitutes one of the most important wool-growing areas of the State.

## 5 VEGETATION

The vegetation of Queensland may be classified broadly into seven main types: rainforests, softwood scrubs, Acacia scrubs, open forests, open grasslands, spinifex, and channel country communities. These reflect the great complexity of soils, rainfall, and temperature which exists within the State. Their distribution is shown in the map on page 10.

Rainforests-Rainforest communities comprise complex mixtures of trees growing so close together that they exclude virtually all other vegetation except climbers and epiphytic plants such as orchids and ferns. They occur in discontinuous patches in regions of high rainfall along the east coast from the southern border almost to Cape York. Their distribution depends partly on the availability of moisture and partly on fertility of the soil. In southern areas they are almost confined to fertile red earths derived from basalt and other basic rocks or to rich alluvial soils along streams; in northern regions of very high rainfall they also occur on some soils derived from more acid rocks.

Most of the rainforests have been replaced by pasture or cultivation in the course of land development but some areas remain in National Parks and State Forests. About 1,000 species of plants, many of which do not grow in other communities, are known to occur in Queensland rainforests.

Softwood Scrubs-These are known by many names, including monsoon forest, turkey scrubs, bastard scrubs, and bottle-tree scrubs. They are closed communities of trees and shrubs, mostly of plant species related to those in rainforests but generally with much smaller leaves; many of them are deciduous for a short time in the dry season.


Softwood scrubs are distributed sporadically in the eastern half of the State in regions with annual rainfall ranging from 30 to 60 inches, generally on fertile, friable, brown to grey-brown loamy soils. They often merge into brigalow scrubs on the one hand and light rainforest on the other.

Acacia Scrubs-Three major types may be recognised, each dominated by a single species of Acacia: brigalow (Acacia harpophylla), gidyea or gidgee (Acacia cambagei), and mulga (Acacia aneura). Brigalow and gidyea scrubs occur on fertile soils of heavy texture, grey to brown clays to clay-loams; mulga scrub grows on relatively infertile soils of lighter texture, brown to red-brown fine sandy loams.

Brigalow scrubs merge into softwood scrubs on the one hand and either gidyea or some types of open forest on the other. They occur on both sides of the Dividing Range from about latitude $21^{\circ}$ southward in regions with annual rainfall ranging from about 20 to 35 inches. These scrubs are not continuous within the region marked on the map but occur in a mosaic with other communities, chiefly softwood scrubs and open forest of different types.

Gidyea scrubs occur mainly west of the 20 -inch isohyet. They merge into brigalow in less arid regions and, in the more westerly areas, are usually associated with open grassland. Their distribution is discontinuous in a zone between about the 12 -inch and 20 -inch isohyets.

Brigalow scrubs and gidyea scrubs are virtually closed communities in which the trees grow so close together that there is very little room for grasses and herbage plants. In their natural state they can support very few livestock. Brigalow has been cleared on a very large scale for sowing of pasture grasses and for cultivation of green fodder and grain crops. Brigalow itself has an extensive system of storage roots with a great capacity to produce sucker regrowth. Gidyea scrubs are also cleared and either sown to pasture or allowed to develop natural grasses. Gidyea does not normally sucker from the roots and is easier to handle than brigalow.

In Queensland, mulga occurs in southern inland areas on red-brown sandy soils. Along its eastern margin, mulga is often mixed with open forest and many mulga communities contain Eucalypts, mainly poplar box (Eucalyptus populnea).

Mulga scrubs range from closed communities with few or no grasses to open, park-like communities with scattered trees and a grassy floor. Mulga itself is a valuable food for sheep and cattle and is used extensively for maintaining livestock during times of drought.

Open Forests-The term is used here to include a heterogeneous assemblage of plant communities for which many different names have been proposed, including woodland and savannah woodland. In this broad sense, open forest communities occupy nearly half the total area of Queensland. They can be considered in four regions, namely, semi-arid central region, semi-arid southern region, sub-coastal and coastal region, and tropical monsoonal region.

The semi-arid central region comprises the so-called "desert" country of central Queensland. It occupies the low plateau region astride the Dividing Range between the Mitchell grass country to the west and the brigalow and sub-coastal open forest country to the east. Soils are yellow to red sands and sandy loams. The vegetation comprises scattered trees,
mainly Eucalypts, and a grassy floor, often with large amounts of spinifex grass (Triodia) and wire grass (Aristida). The perennial grasses are harsh and unpalatable but edible trees and shrubs are fairly common and ephemeral grasses and herbage lift the quality of the pasture for some months after rain.

The southern part of the semi-arid open forest region is marked by the absence of spinifex grasses, but wire grasses are common. The principal tree species is poplar box and there are patches of other Eucalypts, chiefly ironbarks. Mulga often occurs in these communities.

Included in the sub-coastal and coastal region are forests of many species on a variety of soils. They range from dense wet-sclerophyll forests along the fringes of rainforest in high rainfall areas to rather sparse ironbark and box forests in the more arid sub-coastal areas. Soils range from deep alluvials and well-drained loams to leached podsols, gravelly loams, and shallow clay loams overlying basalt. In nearly all of them the dominant trees are species of Eucalyptus but there is great diversity of species, not only between different communities but also frequently within the one community. In most of them, there is a grassy floor.

In the tropical monsoonal region there is considerable diversity of vegetation. The growing season is very short and intense and there is a long dry period each year. The forests consist of scattered trees and an understorey of tall grasses which grow very rapidly during the summer and lose their palatability and nutritive value equally rapidly during the autumn and winter. Various species of Eucalyptus are dominant in the tree layer. In low-lying areas, tea-trees (Melaleuca) often replace the Eucalypts, sometimes as stands of a single species.

Open Grasslands-These occur on heavy clay soils in semi-arid parts of the State. They fall into two groups, blue grass and Mitchell grass. Both are open communities of perennial tussock grasses with few or no trees or shrubs. The perennial grasses are summer growers, widely spaced and with bare ground between them which is occupied for a short time after rain by ephemeral grasses or herbage plants. These plant communities support most of the wool-growing sheep in the State. In more favourable regions they are cultivated for grain crops.

Queensland blue grasses (Dichanthium) were formerly dominant on black soils derived from basalt in the Central Highlands and the eastern Darling Downs. Much of this land is now under cultivation. In grasslands which occupy very large areas of grey to brown clay soils derived from rocks of Cretaceous age, mainly west of the 20 -inch isohyet, the dominant plants are Mitchell grasses (Astrebla). Selective grazing of these and the supplementary feed provided by seasonal growth of other grasses and herbage in the spaces between the Mitchell grass tussocks make this country particularly suitable for wool production.

Spinifex-Various species of Triodia, known as spinifex, occupy large areas of open stony and sandy soils in arid and semi-arid regions, mainly west of the Mitchell grass country and extending to the edge of the desert. Spinifex grasses form very large hemispherical tussocks. The leaves are very tough and fibrous and many of them have spiny tips and a resinous exudate at the base. They are of low palatability and nutritive value but are very drought resistant and, with the ephemerals which grow between the tussocks after rain, are capable of maintaining small numbers of cattle or sheep for a long time.

Channel Country-In the south-western portion of the State, the major rivers of the Lake Eyre system spread out into vast flood plains which are inundated at very irregular intervals. These alluvial soils are extremely fertile and after flooding produce enormous quantities of very palatable and nutritious plants such as Cooper clover (Trigonella suavissima), channel millet (Echinochloa turneriana), and bluebush (Chenopodium auriomum). Along the main channels, coolibah (Eucalyptus microtheca) is common but otherwise the country is largely treeless.

## 6 FAUNA

The animal life of the State is both varied and abundant. This is understandable when one considers the vast area and the range of available habitats, from the wet rainforests of the tropical northern ranges to the dry plainlands of the western interior.

Both of Australia's unique egg-laying mammals (monotremes) are represented. The Spiny Anteater is widely distributed, but the less common Platypus occurs only in some coastal streams.

There are about fifty different species of marsupials, ranging in size from the large grass-eating Red and Grey Kangaroos down to tiny Marsupial Mice. Approximately twenty species, including the Brown and Grey Cuscuses, two Tree-kangaroos, Musk Rat-kangaroo, and several distinctive possums, are restricted to the north-east. Some of these forms, such as the Striped Possum and the Tree-kangaroos, are closely related to species living in New Guinea and suggest the connection of the two land masses in the not too distant past. Now rare, the Musk Rat-kangaroo, which is less than one foot in height, is the smallest and structurally most primitive member of the kangaroo family.

Settlement had brought the Koala close to extinction, but it is now rigidly protected and appears to be increasing its numbers in some areas. Even more limited in occurrence are the two species of wombats. The range of the Naked-nosed Wombat of south-eastern Australia just extends into southern Queensland in an area of hilly granite country, while the continued existence of a colony of the Queensland Hairy-nosed Wombat in a remote central area has been confirmed only recently.

The native terrestrial placental mammals are restricted to rats and bats. In general the native rodents are not pests, like the introduced species, although the Little Tree-rat, a capable climber, has occasionally caused damage to sugar cane. Like the marsupials there are some rats restricted to the north-east, including the Giant Naked-tail Rat, which exceeds two feet in length.

Most of the smaller bats are insectivorous, and as they rest in caves or hollow trees by day are not readily observed. The largest of this group is the False Vampire Bat of the north, which includes other bats, as well as insects, in its diet. The other group, the Fruit Bats or "Flying Foxes", are better known because of their frequent attacks on cultivated fruits in coastal districts. Their natural diet is mainly native fruits and blossoms.

About four hundred species of birds are known from Queensland, ranging in size from the large flightless forms, the Cassowary of the northern rainforests and the widespread Emu of the open country, down to the tiny Weebills and Thornbills, only a few inches in length. Several
species occur only in the north, including three of the four Australian Birds of Paradise, and those Cat-birds and Bower-birds peculiar to the State.

This wealth of bird life adds much interest to the local scene, and frequently delights both eye and ear. The much maligned Wedgetailed Eagle, one of the largest eagles of the world, is a truly majestic bird. The Native Companion, which is the only Australian crane, and the Jabiru, our only stork, frequently grace the plains and waterways. Much less conspicuous is the mound-building Brush Turkey of the scrubs and rainforests.

The variety of the reptilian fauna is not generally appreciated, although the hazards associated with it are often exaggerated. While there are about a dozen species of snakes that can be classed as dangerous, including the Taipan which may exceed ten feet in length, cases of snake-bite are relatively few. The non-venomous and completely harmless Scrub Python of North Queensland is Australia's largest snake, occasionally reaching over twenty feet in length. None of the many lizards is venomous. The smaller fish-eating Freshwater Crocodile and the larger and dangerous estuarine species are widely distributed in the northern part of the State. The most common turtle of the coastal waters is the Green Turtle which is now a protected species.

The various groups of invertebrate animals are all well represented, and while they are often unspectacular as individuals, they greatly exceed the higher groups in numbers and variety. The Great Barrier Reef, extending over 1,200 miles, is unexcelled anywhere in the world for its development of reef-building corals and associated organisms.

There is a growing awareness of the place of this fascinating and in many ways unique fauna in our national heritage, and the need for its conservation and management. The great majority of mammals and birds are protected under The Fauna Conservation Act of 1952. Closer settlement and more intensive land usage will of course continue to pose real, if sometimes indirect, pressures on many elements of the fauna. To this end the State has set aside a steadily increasing number of National Parks, totalling at 30 June 1969 more than two million acres, while the area of fauna sanctuaries of various categories exceeds fourteen million acres.

Fish-The following account of the fishes of Queensland has been contributed by the Marine Biologist, Department of Harbours and Marine, Brisbane. For a detailed account the reader is referred to the Department's publication, "Guide to Fishes" by E. M. Grant, M.Sc.

Queensland waters probably support as many as 1,600 species of fish. This abundance is undoubtedly due to the wide range of ecological conditions pertaining to a coastline extending through nineteen degrees of latitude; to the proximity of the most extensive barrier reefs in the world; and to a freshwater habitat which varies between the clear, rushing coastal rivers of North Queensland and the harsh and precarious conditions that apply to the western streams.

One of the State's best-known fish is a freshwater form, a dipnoan, the Queensland Lungfish, a survivor of a prehistoric group. It occurs naturally in the Mary and Burnett Rivers, where it grows to a length of 6 feet and a weight of 100 lb . The species has been introduced to the Brisbane River and its associated reservoir system, where it has flourished. The Dawson River Salmon (or "True" Barramundi), an osteoglossid, is a second representative of a fossil group of fishes.

The fishes of Queensland vary in size from the massive but harmless 45 -foot Whale Shark to a one-inch Blenny. Sharks and rays include the grotesque Hammerhead Shark, reputedly dangerous to man; Tiger and Whaler Sharks, both proven man-killers; the White Shark (or White Death), the largest and most ferocious, reaching a length of at least 30 feet; the harmless and ornately-marked Wobbegong; the Green Sawfish, a form exceeding 20 feet in length and with a toothed saw up to 6 feet long; the beautifully-marked Blue-spotted Ray of Barrier Reef waters; the spectacular leaping Eagle Ray; and the huge but harmless Devil Ray.

Among the bony fishes there occur large surface shoals of Sprats, Anchovies, Pilchards, Hardyheads, and Garfish which comprise food for a wide array of predators: Mackerels, Tuna, Barracudas, Trevallies, Tailor, Sergeant-fish, Amberjacks, and Dolphin. Many of these latter are important angling species. Game-fishermen in North Queensland have access to Black Marlin in excess of $1,000 \mathrm{lb}$, while both Blue and Striped Marlin occur in near coastal waters together with the spectacular Pacific Sailfish, notable for its great prussian-blue sail-like dorsal fin.

Visitors to the Great Barrier Reef may visit the colourful coral pools of the region, characterised by the dancing swarms of small fishes-Pullers, Humbugs, Footballers, Damsel-fish-that cluster about the living corals, where gaudily-patterned Wrasse, Parrot-fish, Surgeon- and Unicorn-fish, Morrish Idols, Squirrel-fish, Trigger-fish, Leather-jackets, and Butterfly Cod find shelter in the reef crevices. At this location line-fishing in deeper waters is usually highly productive of species which are at once colourful in appearance and esteemed as table fishes: Coral Trout, Sweetlip, Fairy Cod, Red Emperor, and Sea Perches.

Near coastal waters are characterised by a wide array of species perhaps less spectacular than the above, though none could be described as drab in appearance. These include the Grinners, Long-toms, Knight-fish, Bullseyes, Sweetlips (or "Morwongs"), Whiptails, Diamond-fish, Butterfish, Spinefeet, Halibut, Weevers, Flounders, and Soles. In addition to these, the many species of particular commercial and angling significance include the Mullets, Threadfins, Whitings, Pearl Perch, Barramundi (or "Giant Perch"), Mangrove Jack, Javelin-fishes, Jewfishes, Snappers, Bream, Blackfish, and Flatheads. The coastal mangrove flats are inhabited by a remarkable little fish, the Mudhopper, often found crawling and hopping in a series of incredibly rapid skips and leaps over the exposed mud.

Apart from the Lungfish and "True" Barramundi mentioned earlier, Queensland freshwaters support stocks of Bony Bream, Catfishes, Eels, Golden Perch, Australian Bass, Murray Cod, Silver Perch, Archer-fish, Sleepy Cod, Bullrout, and various Grunters, together with such smaller forms as Gudgeons, Silversides, Perchlets, and Rainbow-fishes. The lastnamed are of particular interest to aquarists. The remarkable Nursery-fish is found in western streams; males have a prominent hook on top of the head to which females attach their eggs for hatching.

There are comparatively few species of poisonous fishes in Queensland. They are divisible to those forms which are poisonous to eat, such as Toados, Box-fish, Chinaman-fish, Red Bass, and Paddle-tail, and those that inflict stings, such as Stingrays, Spinefeet (or "Stinging Bream"), Butterfly Cod, Bullrouts, Scorpion-fish, and Stonefish. Of these the Stonefish is most feared; a sting causes immediate and intense pain, respiration becomes irregular, and partial paralysis often results. Fortunately, in recent years an antivenene has been developed.

## 7 CLIMATE

Climate and Living Conditions-Queensland has a typical subtropical to tropical climate, which has proved itself suitable for settlement in all parts of the State. High daytime temperatures are a normal feature of the period from October to March, resulting in quite a short spring and a long summer. Temperatures increase fairly rapidly in September and October and many days over the century are experienced in inland areas even before the official commencement of summer on 1 December. Living conditions, however, are not as uncomfortable as they might appear because the higher temperatures of the inland areas are associated with lower humidities.

On the coast, the sea breeze, which is an almost daily phenomenon, tempers conditions considerably but the humid conditions in summer on the tropical coast (north of Rockhampton) are nonetheless enervating. Settlement in Queensland has shown, however, that it is possible to become adapted to such conditions. A factor contributing to this successful settlement is the almost complete absence of tropical diseases such as malaria and cholera.

As an indicator of the normal duration of uncomfortably hot weather, the average number of days per annum on which maximum temperatures exceed specified values are listed below.

|  | Over | Over | Over | Over |
| :--- | :---: | :---: | :---: | :---: |
|  | $85^{\circ} \mathrm{F}$ | $90^{\circ} \mathrm{F}$ | $95^{\circ} \mathrm{F}$ | $100^{\circ} \mathrm{F}$ |
| Brisbane | 66 | 18 | 4 | 1 |
| Townsville | 142 | 21 | 2 | less than 1 |
| Charleville | 154 | 105 | 53 | 21 |
| Cloncurry | 253 | 194 | 126 | 71 |

It can be seen that the number of very hot days in coastal districts does not vary greatly with latitude, but the period of moderately hot (but fairly humid and therefore uncomfortable) weather is longer in the tropics.

The figures for Charleville and Cloncurry give some indication of the duration of hot weather in the interior, but, because of the lower humidity, temperature ranges of $85^{\circ} \mathrm{F}$ to $95^{\circ} \mathrm{F}$ are not usually uncomfortable.

Day temperatures in the winter are quite mild, and, with the decreased cloudiness, make for the pleasant weather which is so attractive to tourists from colder climates, as few other settled areas of Australia experience such a mild winter. Living conditions from May to September can be described as climatically ideal with sunny days and temperatures in the seventies. The abundance of sunshine in the winter months is demonstrated by a comparison of the average number of sunshine hours per day during June to August, at the Australian capital cities, as follows: Melbourne, 3.9; Hobart, 4.2; Adelaide, 4.6; Canberra, 5.3; Perth, 5.4; Sydney, 6.1; Brisbane, 7.2.

The drier air of the winter months in Queensland is conducive to cold nights, particularly in the southern interior where night temperatures often drop below $40^{\circ} \mathrm{F}$ and widespread frosts are experienced.

Meteorological Data-Data for six typical stations in abridged form, and for Brisbane in more detail, are given on the following pages.

## METEOROLOGY OF TYPICAL STATIONS—QUEENSLAND

SCALES

LONGREACH

CHARLEVILLE





The graphs show, according to the scales in the centre, monthly means of (i) maximum daily temperature, (ii) minimum daily temperature, (iii) relative humidity at 3 p.m. daily, and (iv) total rainfall. The means are for the period 1931 to 1960.

Meteorology for Six Typical Stations

| Month | Mean Maximum Daily Temperature (deg) |  | Mean Minimum Daily Temperature (deg) |  | 3 p.m. Relative Humidity (\%) |  | Rainfall <br> (in) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1969 | Average $^{1}$ | 1969 | Average ${ }^{1}$ | 1969 | Average ${ }^{2}$ | 1969 | Average ${ }^{1}$ |
| CLONCURRY (NORTH INLAND) |  |  |  |  |  |  |  |  |
| January | 102.5 | 99.3 | 79.1 | 76.3 | 22 | 30 | 2.06 | 3.95 |
| February | 100.8 | 95.9 | 79.8 | 74.9 | 27 | 36 | 1.05 | 4.96 |
| March | 97.2 | 94.5 | 76.2 | 72.6 | 29 | 33 | 1.13 | 2.64 |
| April | 91.2 | 89.7 | 67.9 | 65.8 | 17 | 29 | 0.00 | 0.65 |
| May | 84.2 | 82.8 | 61.6 | 58.9 | 22 | 30 | 0.00 | 0.99 |
| June | 77.7 | 76.9 | 53.2 | 52.2 | 24 | 30 | 0.00 | 0.72 |
| July | 80.0 | 76.7 | 58.2 | 50.6 | 27 | 28 | 0.16 | 0.34 |
| August | 84.2 | 81.3 | 58.8 | 53.0 | 15 | 21 | 0.00 | 0.14 |
| September | 84.8 | 88.2 | 58.3 | 59.8 | 10 | 20 | 0.00 | 0.23 |
| October | 96.5 | 95.3 | 71.2 | 67.5 | 15 | 20 | 0.10 | 0.63 |
| November | 101.1 | 99.2 | 71.5 | 72.5 | 10 | 19 | 0.04 | 1.22 |
| December | 99.7 | 101.0 | 76.4 | 75.5 | 18 | 23 | 2.73 | 2.09 |
| Year .. | 91.7 | 90.1 | 67.7 | 65.0 | 20 | 26 | 7.27 | 18.56 |

LONGREACH (CENTRAL INLAND)

| January | . | 102.6 | 99.5 | 77.3 | 73.4 | 23 | 28 | 0.31 | 3.26 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| February | $\cdots$ | 101.5 | 96.3 | 77.4 | 71.7 | 27 | 32 | 1.31 | 3.15 |
| March |  | 94.8 | 94.2 | 73.1 | 68.9 | 34 | 33 | 2.87 | 2.49 |
| April |  | 88.7 | 87.9 | 61.8 | 60.4 | 23 | 29 | 0.04 | 1.15 |
| May | $\cdots$ | 80.6 | 80.6 | 55.4 | 52.8 | 32 | 32 | 0.42 | 1.04 |
| June | $\cdots$ | 74.3 | 74.3 | 47.3 | 46.6 | . 34 | 33 | 0.08 | 0.99 |
| July | $\cdots$ | 76.5 | 73.7 | 51.1 | 44.8 | 33 | 32 | 0.25 | 0.94 |
| August | . . | 82.1 | 78.4 | 53.6 | 47.0 | 22 | 23 | 0.00 | 0.28 |
| September | $\cdots$ | 81.7 | 85.3 | 52.2 | 54.1 | 15 | 22 | 0.00 | 0.42 |
| October |  | 92.3 | 92.8 | 65.8 | 61.8 | 21 | 21 | 0.46 | 1.20 |
| November | . | 98.2 | 97.2 | 67.1 | 67.3 | 10 | 21 | 0.12 | 1.26 |
| December |  | 98.5 | 100.2 | 71.5 | 71.2 | 21 | 22 | 4.02 | 2.20 |
| Year | . | 89.3 | 88.4 | 62.8 | 60.0 | 25 | 27 | 9.88 | 18.38 |

CHARLEVILLE (SOUTH INLAND)

| January |  | $\cdots$ | 99.5 | 96.4 | 73.7 | 71.1 | 21 | 27 | 2.48 | 2.96 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| February | . | -• | 97.9 | 93.2 | 75.3 | 69.9 | 24 | 33 | 0.35 | 2.71 |
| March |  | . | 88.5 | 90.2 | 68.6 | 65.8 | 36 | 33 | 3.80 | 2.67 |
| April |  | - | 81.7 | 82.3 | 54.6 | 55.9 | 29 | 33 | 0.00 | 1.31 |
| May |  | - | 73.6 | 74.2 | 50.4 | 47.3 | 37 | 37 | 1.05 | 1.09 |
| June |  | . | 66.8 | 67.6 | 41.0 | 41.7 | 44 | 41 | 0.38 | 1.04 |
| July |  | . | 69.2 | 67.0 | 44.0 | 39.9 | 38 | 36 | 0.42 | 1.19 |
| August |  | - | 74.2 | 71.4 | 44.3 | 42.3 | 29 | 29 | 0.39 | 0.77 |
| September |  | . | 73.8 | 78.7 | 45.5 | 48.7 | 23 | 24 | 0.37 | 0.68 |
| October |  | . | 87.0 | 86.0 | 61.7 | 57.3 | 25 | 23 | 0.88 | 1.59 |
| November |  | -• | 90.7 | 91.5 | 61.9 | 63.8 | 16 | 23 | 1.59 | 1.52 |
| December |  | -• | 94.2 | 95.7 | 68.6 | 68.2 | 18 | 22 | 2.21 | 1.86 |
| Year |  | -• | 83.1 | 82.9 | 57.5 | 56.0 | 28 | 30 | 13.92 | 19.39 |

(Information supplied by courtesy of the Regional Director, Bureau of Meteorology,

Meteorology for Six Typical Stations-continued

| Month | Mean Maximum Daily Temperature (deg) |  | Mean Minimum Daily Temperature (deg) |  | 3 p.m. Relative Humidity (\%) |  | $\begin{aligned} & \text { Rainfall } \\ & \text { (in) } \end{aligned}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1969 | Average $^{1}$ | 1969 | Average $^{1}$ | 1969 | Average $^{1}$ | 1969 | Average ${ }^{1}$ |
| CAIRNS (NORTH COASTAL) |  |  |  |  |  |  |  |  |
| January | 88.0 | 88.2 | 73.7 | 74.2 | 62 | 68 | 24.99 | 16.86 |
| February | 89.5 | 88.3 | 74.5 | 74.3 | 59 | 68 | 9.49 | 18.48 |
| March | 87.7 | 86.9 | 73.7 | 73.0 | 64 | 67 | 15.20 | 18.47 |
| April | 85.9 | 84.4 | 70.5 | 70.4 | 57 | 65 | 2.21 | 8.09 |
| May | 82.3 | 81.2 | 68.7 | 66.9 | 61 | 64 | 4.14 | 4.24 |
| June | 78.5 | 78.1 | 65.4 | 63.7 | 63 | 63 | 3.32 | 2.83 |
| July | 78.2 | 77.7 | 65.3 | 62.5 | 64 | 61 | 5.70 | 1.35 |
| August | 80.9 | 79.0 | 65.5 | 62.1 | 51 | 58 | 1.10 | 1.54 |
| September | 82.3 | 81.6 | 62.3 | 64.6 | 46 | 56 | 0.73 | 1.67 |
| October | 84.3 | 84.6 | 67.6 | 68.0 | 58 | 57 | 1.15 | 1.61 |
| November | 86.7 | 86.7 | 70.5 | 71.2 | 57 | 59 | 0.51 | 3.86 |
| December | 88.6 | 88.5 | 75.3 | 73.3 | 68 | 63 | 7.74 | 6.50 |
| Year | 84.4 | 83.8 | 69.4 | 68.7 | 59 | 63 | 76.28 | 85.50 |

ROCKHAMPTON (CENTRAL COASTAL)

| January . . | . | 92.1 | 89.6 | 72.4 | 71.5 | 42 | 52 | 0.57 | 6.08 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| February | . | 91.7 | 88.1 | 71.4 | 71.5 | 42 | 57 | 2.11 | 7.36 |
| March | . | 84.7 | 86.6 | 69.8 | 69.3 | 56 | 55 | 6.61 | 4.64 |
| April | . | 82.9 | 83.9 | 62.8 | 63.3 | 45 | 49 | 0.25 | 1.73 |
| May | .. | 78.2 | 78.6 | 59.2 | 57.2 | 51 | 48 | 2.36 | 1.73 |
| June | $\cdots$ | 73.8 | 73.7 | 50.8 | 51.5 | 41 | 48 | 0.49 | 1.61 |
| July | . | 74.9 | 73.2 | 53.5 | 49.4 | 43 | 46 | 0.69 | 1.98 |
| August | . $\cdot$ | 78.0 | 76.5 | 55.1 | 50.5 | 43 | 39 | 0.59 | 0.75 |
| September |  | 80.2 | 80.7 | 52.9 | 56.2 | 26 | 41 | 0.12 | 0.78 |
| October | $\cdots$ | 82.0 | 85.4 | 63.3 | 62.2 | 45 | 42 | 1.79 | 1.98 |
| November | . | 90.3 | 87.9 | 67.2 | 66.5 | 36 | 46 | 3.23 | 2.67 |
| December | . | 89.9 | 90.1 | 72.8 | 69.6 | 50 | 48 | 6.33 | 3.66 |
| Year | - | 83.2 | 82.9 | 62.6 | 61.6 | 43 | 47 | 25.14 | 34.97 |

brisbane (SOUTH COASTAL)

| January | . | 86.9 | 84.6 | 71.3 | 69.2 | 50 | 58 | 3.28 | 5.61 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| February . | . | 84.7 | 83.7 | 69.8 | 69.3 | 60 | 61 | 1.07 | 7.19 |
| March | . | 82.2 | 81.9 | 67.7 | 67.1 | 54 | 60 | 1.56 | 5.80 |
| April | . | 80.5 | 78.6 | 62.8 | 61.6 | 47 | 55 | 1.21 | 3.05 |
| May | . | 73.1 | 73.6 | 60.2 | 55.9 | 59 | 53 | 11.51 | 2.23 |
| June | $\ldots$ | 69.7 | 69.3 | 52.8 | 51.6 | 47 | 52 | 0.88 | 2.22 |
| July | . | 69.7 | 68.6 | 53.0 | 49.4 | 53 | 49 | 0.49 | 1.93 |
| August | . | 73.3 | 71.0 | 54.7 | 50.5 | 49 | 45 | 5.53 | 1.19 |
| September | $\ldots$ | 72.9 | 74.4 | 54.1 | 54.8 | 37 | 49 | 1.03 | 1.77 |
| October |  | 76.0 | 78.3 | 61.1 | 60.4 | 61 | 53 | 6.63 | 3.03 |
| November | . | 82.7 | 81.2 | 64.7 | 64.6 | 48 | 56 | 5.60 | 3.61 |
| December | -• | 86.4 | 83.5 | 70.0 | 67.6 | 56 | 57 | 2.31 | 5.37 |
| Year | -• | 78.2 | 77.4 | 61.9 | 60.1 | 52 | 54 | 41.10 | 43.00 |

[^1]Meteorology, Brisbane, 1969

| Month |  | Shade Temperature |  |  |  |  | Rainfall |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Abso- | Abso- |  |  |  |  | Aver- |
|  | in | deg | deg | deg | deg | deg | in | No. | in |
| January | 29.96 | 79.1 | 97.7 | 67.0 | 86.9 | 71.3 | 3.28 | 7 | 5.61 |
| February | 29.91 | 77.3 | 92.0 | 65.0 | 84.7 | 69.8 | 1.07 | 10 | 7.19 |
| March | 30.08 | 74.9 | 89.8 | 64.5 | 82.2 | 67.7 | 1.56 | 12 | 5.80 |
| April | 30.11 | 71.7 | 87.8 | 57.0 | 80.5 | 62.8 | 1.21 | 8 | 3.05 |
| May | 30.11 | 66.7 | 80.4 | 53.4 | 73.1 | 60.2 | 11.51 | 14 | 2.23 |
| June | 30.13 | 61.3 | 74.7 | 46.4 | 69.7 | 52.8 | 0.88 | 4 | 2.22 |
| July | 30.29 | 61.3 | 73.5 | 45.2 | 69.7 | 53.0 | 0.49 | 8 | 1.93 |
| August | 30.23 | 64.0 | 77.0 | 48.9 | 73.3 | 54.7 | 5.53 | 5 | 1.19 |
| September | 30.03 | 63.5 | 82.6 | 47.3 | 72.9 | 54.1 | 1.03 | 6 | 1.77 |
| October | 30.16 | 68.5 | 83.6 | 54.0 | 76.0 | 61.1 | 6.63 | 18 | 3.03 |
| November | 29.96 | 73.7 | 97.9 | 59.4 | 82.7 | 64.7 | 5.60 | 15 | 3.61 |
| December | 29.87 | 78.2 | 99.6 | 64.3 | 86.4 | 70.0 | 2.31 | 8 | 5.37 |
| Year | 30.07 | 70.0 | 99.6 | 45.2 | 78.2 | 61.9 | 41.10 | 115 | 43.00 |

${ }^{1}$ Days on which one point or more of rain fell. ${ }^{2}$ The rainfall averages shown here and in the preceding tables are "standard period normals" which are adopted as standard practice in a number of countries. They are averages for the period 1931 to 1960.

## 8 RAINFALL

Rainfall is by far the most important weather factor in Queensland's rural production. It is nearly always more important than the combined effect of all other factors-frost, excessive heat, winds, humidity, etc. The most important aspects of rainfall are its annual amount, its seasonal incidence (i.e. summer and winter), its variability from year to year, and its distribution within the growing season of the various crops and pastures. These aspects are discussed below.

Annual Amount of Rainfall-Average annual rainfall in Queensland varies from about 5 inches in the desert of the extreme south-western corner of the State to about 160 inches in parts of the sugar lands of the wet north-eastern coast, the latter being the wettest part of Australia.

Mean rainfall over the whole of Queensland is 23 inches per annum, compared with the Australian average of 17 inches. However, higher rates of evaporation and run-off reduce the effectiveness of Queensland's rainfall to some extent.

Maps on pages 21 to 23 show the average annual, summer, and winter rainfalls. Each map represents a generalised estimate of average rainfall throughout the State and does not include minor local variations due to topography.

Rainfall data for specific areas may be obtained from the Queensland Regional Office of the Bureau of Meteorology, Brisbane.

The table on page 24 shows for a number of typical reporting stations the annual rainfall in each of the last ten years, as well as the average annual rainfall over a period of thirty years.


The lines on the map show the average annual rainfall based on records for the 30 -year period, 1931 to 1960.


The lines on the map show the average summer rainfall (i.e. in the months of November to April, inclusive) based on records for the 30-year period, 1931 to 1960.


The lines on the map show the average winter rainfall (i.e. in the months of May to October, inclusive) based on records for the 30-year period, 1931 to 1960.

Annual Rainfall, Queensland, 1960 to 1969

| Locality | 1960 | 1961 | 1962 | 1963 | 1964 | 1965 | 1966 | 1967 | 1968 | 1969 | Average $^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | in | in | in | in | in | in | in | in | in | in | in |
| Coastal |  |  |  |  |  |  |  |  |  |  |  |
| Brisbane | 27.9 | 42.3 | 41.4 | 49.1 | 48.2 | 41.0 | 43.8 | 70.8 | 33.5 | 41.1 | 43.0 |
| Bundaberg | 36.1 | 39.9 | 67.6 | 35.0 | 35.9 | 29.1 | 40.0 | 67.6 | 50.8 | 29.4 | 46.7 |
| Gladstone | 30.3 | 42.1 | 49.5 | 32.0 | 28.3 | 17.0 | 31.8 | 30.3 | 41.0 | 33.1 | 39.5 |
| Rockhampton | 31.8 | 33.4 | 25.3 | 24.8 | 28.3 | 18.5 | 24.4 | 28.5 | 44.4 | 25.1 | 35.0 |
| Mackay | 67.6 | 53.1 | 53.6 | 108.0 | 56.2 | 46.3 | 35.8 | 65.4 | 83.5 | 44.4 | 66.5 |
| Townsville | 53.8 | 23.5 | 34.6 | 42.1 | 49.6 | 40.6 | 20.9 | 30.2 | 58.4 | 18.3 | 45.5 |
| Innisfail | 110.2 | 90.5 | 115.3 | 135.4 | 171.5 | 136.8 | 76.9 | 140.9 | 97.2 | 135.1 | 143.0 |
| Cairns | 49.7 | 46.5 | 73.1 | 88.2 | 102.9 | 79.9 | 36.5 | 92.1 | 75.3 | 76.3 | 85.5 |
| Thursday Island | 56.8 | 35.9 | 51.6 | 56.4 | 66.1 | 50.0 | 50.0 | 62.2 | 60.7 | 87.5 | 66.8 |
| Burketown | 20.9 | 10.4 | 17.5 | 16.0 | 36.4 | 29.0 | 15.4 | 30.7 | 41.5 | 15.9 | 30.5 |
| Sub-Coastal Warwick | 20. | 26.8 | 31.3 | 26.5 | 28 | 27 | 26 |  |  | 22.8 | 27.6 |
|  |  |  | 31. | 26. |  | 27. | 26.2 |  | 29 | 22.8 | 27.6 |
| Toowoomba | 25.5 | 37.8 | 32.8 | 35.8 | 39.8 | 29.0 | 35.1 | 41.4 | 40.0 | 35.1 | 39.6 |
| Kingaroy | 20.7 | 28.8 | 34.0 | 27.5 | 33.5 | 32.7 | 31.5 | 30.4 | 29.5 | 26.5 | 30.9 |
| Gayndah | 23.8 | 33.0 | 29.7 | 23.7 | 34.1 | 27.2 | 31.7 | 32.3 | 36.3 | 17.1 | 32.0 |
| Emerald | 21.7 | 25.9 | 20.6 | 27.2 | 17.7 | 15.4 | 20.4 | 22.6 | 24.5 | 20.9 | 25.1 |
| Charters Towers | 25.3 | 18.6 | 29.9 | 21.8 | 28.5 | 23.5 | 15.0 | 20.5 | 32.0 | 13.5 | 25.5 |
| Atherton | 43.5 | 39.4 | 50.7 | 66.9 | 67.7 | 45.4 | 36.0 | 74.5 | 50.0 | 47.8 | 60.5 |
| Coen | 40.7 | 25.9 | 38.2 | 42.1 | 54.7 | 34.1 | 37.9 | 43.3 | 52.9 | 42.8 | 42.2 |
| Western <br> Cunnamulla | 10.2 | 14.9 | 16.5 | 15.2 | 15.9 | 5.5 | 12.7 | 13.1 | 12.8 | 13.6 | 14.3 |
| Charleville | 19.6 | 21.2 | 24.6 | 32.9 | 10.9 | 10.5 | 14.5 | 15.4 | 16.0 | 13.9 | 19.4 |
| Blackall | 23.6 | 23.6 | 20.6 | 30.9 | 17.1 | 14.3 | 18.5 | 14.3 | 13.9 | 12.5 | 21.2 |
| Longreach | 18.6 | 17.4 | 19.0 | 30.3 | 19.7 | 11.4 | 11.5 | 9.3 | 18.2 | 9.9 | 18.4 |
| Boulia | 6.7 | 5.1 | 9.7 | 2.0 | 7.4 | 3.0 | 8.5 | 7.5 | 11.2 | 7.0 | 10.3 |
| Winton | 18.0 | 10.2 | 14.3 | 15.5 | 12.1 | 6.7 | 7.7 | 8.7 | 14.3 | 6.2 | 16.6 |
| Hughenden | 16.1 | 11.7 | 18.7 | 19.6 | 20.5 | 11.4 | 10.7 | 16.6 | 19.5 | 11.9 | 18.8 |
| Cloncurry | 18.3 | 7.9 | 18.0 | 12.7 | 18.2 | 9.3 | 11.9 | 13.5 | 13.1 | 7.3 | 18.6 |
| Croydon . | 23.6 | 16.8 | 24.1 | 26.6 | 52.1 | 16.0 | 12.9 | 28.9 | 18.7 | 25.1 | 29.0 |

${ }^{1}$ For the 30 -year period, 1931 to 1960.
Seasonal Incidence of Rainfall-Every part of Queensland receives more rain in the summer six months (November to April) than in the winter six months (May to October). The concentration of rain in the summer months is greatest in the north and west, reaching a maximum in the Gulf of Carpentaria region. This area receives only 1 to $1 \frac{1}{2}$ inches of rain in winter, or about one-twentieth of the annual total. South of the Tropic of Capricorn (Rockhampton-Longreach) winter rainfall becomes an important part of the annual total, being about 30 per cent, while it rises to about 40 per cent along the southern border of the State. The east coast of Queensland, both tropical and sub-tropical portions, receives a substantial portion of its rain in winter, but on the tropical coast this is mainly due to the prolongation of the autumn rains into April and May, while July, August, and September are relatively dry months.

This seasonal distribution is reflected in the temporal pattern of flooding. Winter floods may occasionally affect sub-tropical districts but most of the State's flooding is experienced from January to April, when catchments are regularly saturated and rates of run-off are high.

Maps showing average summer and winter rainfall throughout Queensland appear on pages 22 and 23.

Variability of Rainfall-One of the most outstanding features about Queensland's rainfall is its great variability, not only from year to year
but also from place to place during the same year. This is due to the sporadic nature of cyclones and tropical depressions as well as the variability of thunderstorm rains which frequently make up a large proportion of the spring and early summer totals. Even in dry years, isolated heavy falls are reported and the local heavy fall is regarded as a normal feature of Queensland's rainfall.

Tropical cyclones affect the Queensland region about three times a year on the average. The season normally extends from December to April and the greatest frequencies are found on the tropical coast where winds over 100 miles per hour may cause considerable damage to coastal towns in the direct path. Cyclones which pass inland lose their intense wind velocities but provide a great boost to primary industry by the widespread nature of the resulting rainfall.

There is a great difference in reliability of summer and winter rain between North and South Queensland. North Queensland has highly reliable summer rains, particularly in the east coast and Peninsula areas. Winter rains are very unreliable in North Queensland, except for the regular late autumn falls of the Cooktown-Ingham, Proserpine-Mackay, and Cape York areas.

In South Queensland good summer rainfall is slightly less reliable than in North Queensland, except for the south coastal fringe, which has an assured summer rainfall. However, good winter rainfall is far more reliable in South Queensland, particularly near the coast, and it is sufficiently frequent further inland to be of economic value for winter crops such as wheat and oats.

Drought-An ever present threat to production in Queensland is the occurrence of drought, which can devastate pastures and crops and cause heavy stock losses. It is difficult to give a precise definition of drought, as, apart from the failure of seasonal rains, so many other factors must be considered, e.g. antecedent weather, especially sub-soil moisture content, soil type, the natural resistance to dry conditions of pasture or crop, etc. However, a definition which may be generally accepted is "severe water shortage".

The availability of water depends largely on rainfall, although losses such as evaporation and gains such as storage in the soil and in artificial reservoirs must be taken into account. Nevertheless, rainfall is the best single index of drought.

The general circulation of the atmosphere is such that, in the main, descending motion occurs over sub-tropical regions. Lying in the region of descending air, much of Queensland, particulariy inland, is characterised by periods of blue skies and the absence of rain.

The rainfall records at Brisbane date from 1840 but have been continuous only since 1858. Rainfall records in the State generally start in the 1870-1880 decade. Descriptions of drought date back to the proclamation of the colony as separate from New South Wales in 1859, but little previous information is available. The State has suffered severely from drought throughout its history.

## 9 RAINFALL AND RURAL INDUSTRY

The predominantly summer-rainfall climate has largely determined the development of Queensland agriculture. Sugar cane is by far the most
important crop, and is grown on the wettest parts of the east coast. The chief areas are the two wet strips of the tropical coast-the Cairns-Ingham and the Proserpine-Sarina strips. In both these strips the coastline runs almost due north and south, and the coastal ranges are high, giving conditions favourable for heavy and frequent rainfall from moist south-easterly winds, particularly in the Babinda-Tully section of the northern strip where annual average rainfall ranges from 120 to 180 inches.

Excessive rainfall, short of the cane being completely submerged by floods, is no deterrent to the crop, which can also stand the relatively dry periods of winter and spring. Cane is also grown, under irrigation, in the drier part of the tropical coast, on the fertile river silts at Ayr and Home Hill, and at Giru, which receive only about 40 inches of rain annually.

Cane-growing is scattered on the sub-tropical coast, from Bundaberg to Beenleigh (south of Brisbane). Except for the 65 -inch NambourMaroochy area, the rest of this southern cane is grown in areas receiving 40 to 50 inches annually, which is near the lower limit of rainfall required. Irrigation is used extensively in the Bundaberg district. The Bundaberg, Maryborough, and Brisbane cane areas can expect a summer rainfall less than 15 inches (a severe drought for cane) once in ten years, with less severe droughts more frequently. Mackay, Proserpine, and the CairnsIngham regions never receive less than 15 inches of summer rain.

Dairying, an important primary industry in coastal and sub-coastal Queensland, depends largely on grasses, both natural and introduced, which make the bulk of their growth in summer. The grasses reach maturity in autumn and become fibrous and relatively unpalatable in the cooler and drier weather of winter, with consequent low production of milk in late winter and in spring.

The reliability of summer rainfall is sufficient to produce a good growth of summer grass nearly every year in the main dairying districts, namely Moreton, Maryborough, Downs, and Rockhampton Statistical Divisions. However, the western part of the Darling Downs and the Maranoa (Roma) district have an expectation of less than 15 inches of summer rain one year in two and are marginal dairying districts for natural pastures.

To maintain winter production some dairy farmers sow wintergrowing grazing crops, such as oats. The reliability of winter rainfall is such that insufficient rain for these crops can be expected on the Darling Downs and Upper Burnett about one year in four, while poor distribution of such rain throughout the winter may cause additional failures. Conservation of summer-grown crops and fodder surpluses as ensilage or hay has increased in recent years.

Crops which require a summer rainfall are grown in the coastal and sub-coastal parts of Queensland, particularly on the better soils and alluvial river flats. The most important are maize, sorghum, lucerne, bananas, pineapples, cotton, citrus, pumpkins, potatoes, tomatoes, tobacco, and peanuts. Grain sorghum, which can be harvested mechanically, is important in the sub-coastal areas of Queensland and particularly on the Darling Downs.

The chief winter-growing crops are wheat, barley, oats, linseed, safflower, and onions. Peculiarly enough, wheat, a winter-growing cereal, is very much more important than maize in Queensland. It is grown mainly on the black soil plains of the Darling Downs. The yields fluctuate considerably, but the average per acre is generally higher than the Australian average. This is due to the fertile soil (little superphosphate is used), and
to the fact that portion of the ample summer rainfall of the Downs (16 to 20 inches) is retained in the subsoil to supplement the relatively scanty winter falls.

Inland Queensland has, as its paramount asset, natural grass, which supports most of the sheep and a large proportion of the beef cattle of the State. Summer rainfall predominates, and summer-growing species of grass are the main feed. In the southern part the average winter rainfall is 3 to 8 inches, and, when this comes in reasonably heavy falls, it produces a considerable quantity of winter-growing grasses and edible plants, locally known as "herbage". The northern inland expects only $1 \frac{1}{2}$ to 2 inches of winter rain, and heavy winter rain is considered no advantage as it frequently produces no herbage and merely blackens and spoils the dry standing summer grasses on which the stock rely.

In the inland pastoral districts 15 inches or more of summer rain produces a very good season, provided it comes in several soaking falls. In southern and central inland Queensland, of which Charleville and Longreach are typical, over 15 inches fall about one summer in four. In the northern inland, of which Richmond is typical, this occurs more frequently, one year in two or three. Taking less than 10 inches of summer rain as a measure of a poor season in these pastoral districts, Charleville and Longreach expect such a season rather less often than one year in two, and Richmond about one year in four. On the other hand, Charleville expects good winter rains ( 6 inches or over) one year in two, Longreach one year in five, and Richmond one year in nine.

Pastoral settlement under such climatic conditions is stable but sheep and cattle numbers vary considerably, and considerable skill in management of flocks and herds, paddocks and water, and fodder supplies is required by the pastoralist. Severe droughts, with low rainfall for more than a year, are occasionally experienced in inland Queensland. One of the worst on record was between 1900 and 1902, while less severe and less general droughts occurred in the late 1870s, mid-1880s, 1915-16, 1925-26, 1935-36, 1945-46, 1951, 1957, and 1965. A general drought in 1968-69, which continued throughout 1969-70, is ranked as one of the most severe on record.

Further towards the western border of the State rainfall is lower and more unreliable, and the holdings are larger with cattle as the usual stock, as against sheep in the better inland areas discussed above. Summer rain totals of 10 inches or more are expected at Thargomindah, Windorah, and Boulia only one year in five, and winter falls of 6 inches or more only one year in five or six at the first two places, and one year in thirty at Boulia. Under such conditions pastoral activity is on an extensive basis, with some large owners holding a number of stations in the far west and other districts, stock being moved around to catch the season.

Distribution of rainfall over the growing season, which cannot be measured by any recognised statistical method, is a factor of greater importance in a warm climate, where evaporation and the rate of use of water by the crop are high, than it is in cold climates, where these are low. Most of the crops in coastal and sub-coastal Queensland are summer grown, or, like sugar cane and orchard crops, make the bulk of their growth in summer.

The ideal distribution of summer rainfall for most crops is to have good spring falls to start growth and regular falls through late spring and summer, with not more than two or three weeks of dry weather at any time. This ideal distribution rarely happens, and although
the distribution of summer rainfall is fairly dependable, spring rainfall is rather erratic throughout Queensland. Hence Queensland agricultural research has always included drought resistance as a major consideration in variety selection and breeding and, in addition, has devised dryfarming practices which encourage rainfall trapping and storage in the subsoil.

Pastures, both coastal and inland, often suffer from scanty spring rainfall, which retards growth at a time when the stock most need it after the relatively dry winter. However, the inland pastures of Mitchell and Flinders grasses are highly drought resistant, and they are able to take immediate advantage of rain when it falls. The natural coastal pastures are relatively drought resistant but are coarse grasses, and some millions of acres have been sown to improved species of grasses and legumes.

## 10 SEASONAL ACTIVITIES IN RURAL INDUSTRY

Owing to the large size of Queensland, with its great climatic differences, the times for the various activities in the seasonal calendar of rural industries vary according to local conditions. Sheep are shorn all the year round in the State, with the greatest activity during the spring and autumn. Cattle slaughterings reach a maximum in the winter months, whereas dairy production is highest in the summer. Times of planting and harvesting, and the length of the active growing season, of the principal crops are summarised in the next table.

Times of Planting and Harvesting Principal Crops, Queensland

| Crop |  |  | Time of Planting | Length of Growing Season | Main Time of Harvesting |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | months |  |
| Apples <br> Bananas |  |  | South Queensland August to January North Queensland April, May |  | February to April |
|  |  |  |  |  | All year |
|  |  |  |  |  |  |
|  |  |  |  |  | May to October |
| Barley |  | . |  | 4-5 | October to December |
| Beans, Green | -• | .. | South Queensland <br> Highlands: October to December | 3 |  |
|  |  |  |  |  | December to February |
|  |  |  | Coast: February to October | 3 | April to December |
|  |  |  | North Queensland |  |  |
|  |  |  | Tableland: July to September and March, | $2 \frac{1}{2}-3$ | October, November, May, June |
|  |  |  | April <br> Coast: April to July | 21-3 | June to August |
| Beans, Navy | . |  | December, January | 3-31 | April, May |
| Canary Seed | . | . | April to June | $4 \frac{1}{2}-5$ | October, November |
| Citrus Fruits | . | $\cdots$ |  | .. | April to September |
| Cotton |  | - | South and Central Qld |  |  |
|  |  |  | October, November . . | 5-7 | February to May |
| Deciduous Fruits | - | . | .. .. .. . | .- | December to April |
| Grapes | . | - | . . . .. . | . | December to March |
| Hay, Lucerne | - | -• | Perennial; new sowings in autumn | . | Non-irrigated-Chiefly summer |
|  |  |  |  |  | Irrigated-All year |
| Hay, Wheaten | . | - | April to June . . . | 3-5 | September |
| Hay, Oaten . |  | - | April to June . . | 3-5 | September to October |
| Linseed | - | . | April to June . . | 41-5 | September to November |

Times of Planting and Harvesting Principal Crops-continued


## 11 SEASONAL CONDITIONS IN QUEENSLAND

1968-69-General rains were received in the first half of July, but conditions during the remainder of the month were cold and dry with a series of heavy frosts which caused widespread injury to crops and pastures. Despite frost damage, the pasture position was fairly sound, and winter grain crops experienced generally good growing conditions.

Useful rains in southern and south-western districts during August boosted seasonal prospects there. Although the northern half of the State
was badly in need of rain, no significant drought areas were in evidence. Horticultural crops suffered from frosts and lack of rain.

Isolated areas in the tropical highlands and the central and southern interior recorded some useful falls in September, but most of the State received little or no rain. At the end of the month a number of small drought areas were appearing.

Inadequate rainfall, combined with the onset of summer heat and strong, dry winds in October, brought near drought conditions to most agricultural and pastoral regions. In areas where it was available, frequent irrigation had offset the tendency towards drought to a large extent, but, as both quality and supply of water declined, restrictions were placed on irrigation from most rivers and streams.

Generally poor rainfall during November gave the third consecutive dry month for inland regions and the fourth for the tropical interior. Pastures deteriorated rapidly in the hot, dry conditions, constituting a severe fire hazard, and outbreaks of fire were numerous. Planting of summer grains, peanuts, and cotton was delayed.

Despite some relief from the continued hot, dry weather in some south-eastern districts in December, most areas received well below normal rainfall. Some shortlived pasture growth took place in the south-east.

Although January brought the Peninsula and far north coast seasonal heavy to flood rains, the remainder of the State, except the eastern Darling Downs, recorded well below normal falls. Destruction of pastures and failure of fodder crops created a serious feed shortage. Beef cattle losses assumed serious proportions and the sheep country was widely but not severely drought stricken. Summer grain crops deteriorated rapidly, and tropical and citrus fruits incurred severe moisture stress.

The drought situation deteriorated further during February, and the area affected embraced the whole of the State south of a line from Burketown through Mount Surprise to Townsville, except for some isolated coastal areas and a few patches on the far southern Downs.

Wide areas of the southern and central inland received some relief from the drought conditions in March, the Warrego division, in particular, recording heavy to drought-breaking rains in many areas. Most of the remainder of the State received below normal rains and unusually high temperatures. The sheep country varied from fair to good in the regions that experienced relief, to poor elsewhere. Beef cattle suffered loss of condition in all but the rain favoured areas. Summer grain prospects were the poorest in recent years, while yields for other summer crops such as peanuts, navy beans, and soybeans were expected to be the lowest ever.

Rains in the south-east in April made little difference to the overall position. The tropical interior was still afflicted by serious drought, and the central and southern districts which had some relief during March were rapidly drying out.

Soaking rains in the south-east improved pastoral conditions during May, although growth was restricted by cold conditions. Patchy falls were received in central Queensland, but, except in isolated areas, conditions were poor. The serious drought continued in the tropical interior.

Most of the Downs, Maranoa, and Warrego districts and the coastal fringe were in fair to good condition during June, and the far north coast and its hinterland received good rains. The severe drought, one of the worst
on record, continued in the tropical interior. Following the disastrous summer crops season, the outlook for cereal, sugar cane, and horticultural crops, except citrus fruits, was bright, but agistment and slaughterings of stock were numerous.

1969-70-Except in isolated areas, no significant rain was recorded during July, and drought conditions persisted in at least two-thirds of the State which had not received normal rainfall in 1968-69.

The only rainfall in August was confined to the south-eastern and southern inland districts and the far-northern tropical coast. Extreme drought conditions covered most of the tropics away from the coast and the sub-tropical inland to about the 26 th parallel. This drought now ranked with the worst on record for Queensland. Pasture was sparse to non-existent in most areas, with the position aggravated by the inadequacy of grazing crops.

The widespread drought further increased in severity over more than half of the State in September. Useful rainfall was confined to the coastal and southern border districts. Southern districts were severely affected by a cold snap with widespread frosts, which added to the stress on stock and cut back prospective winter grain and seed production.

Some drought areas, including the Dawson-Callide region and parts of the central highlands, received rains during October and some variable falls brought temporary relief to areas further inland. However, the central lowlands and the far-west were still under severe drought conditions, but dairying conditions in the coastal districts reverted to normal.

Most of the useful rain in November fell in the south-east, and in central and north coastal districts, while local falls provided temporary relief in the southern interior and eastern tropics. The rest of the State continued to be drought stricken, although in some sheep and beef cattle regions, pastures responded to better conditions. Most northern districts continued to experience dry conditions.

December brought patchy but useful rains to widespread inland areas and partially relieved the overall severity of the longstanding drought. However, the position was still serious generally, although the Peninsula, coastal, and the southern inland districts were enjoying fair to good conditions.

Although heavy rainfall was received over most of the central coastal areas during January with cyclone "Ada" causing severe damage to island resort areas, the south-west and central inland regions remained drought affected. The pasture situation improved in the central coastal areas and adjacent inland, and in most of the south-eastern areas. Sugar cane crops responded well to good rain and except for the central district, horticultural areas experienced good conditions.

Some good falls in February, although less than normal, brought a measure of relief to drought areas in the Carpentaria, central highlands, and western districts. However, only the coastal areas experienced normal conditions. Nearly all horticultural districts had good conditions and the pasture situation was fair to good generally, except in the south-western quarter and south-eastern inland.

In March, above normal rains in the northern tropics and parts of the central and southern interiors eased the situation, although areas of the south-west and central interior were still drought stricken.

Apart from rains in the south, central, and north coastal regions, the April weather continued to be dry and warm. Drought conditions still prevailed over the central interior and far south-western areas. The seasonal decline in pastures and fodder crops became more pronounced, but reports on crops in most horticultural districts remained favourable.

Conditions deteriorated in May by which time about two-thirds of the State was again experiencing severe drought. Output of summer grains was normal but all districts reported severe soil moisture deficiencies. The position for other main crops was more encouraging, except for sugar cane crops in southern areas, and fruit and vegetable growing crops in the central region and on the Granite Belt.

With most of the State again experiencing below normal rainfall in June, the drought situation became more severe and extensive, and rural industries in 58 shires and parts of others were declared eligible for Government financed drought relief. Only the far-northern and the south-eastern coastal districts experienced reasonable conditions.

## 12 BASIC ECONOMY

The main sources of the State's primary industry wealth are minerals, meat, sugar, wool, dairy products, and general agricultural produce including wheat, tobacco, barley, sorghum, maize, fodder crops, pineapples, and peanuts. The most important minerals are copper, coal, silver-lead, zinc, bauxite, and mineral sands. Commercial production of oil commenced in 1964.

Nearly all the beef cattle and the sheep are grazed on natural grasslands. Most of the beef cattle are in the eastern and north-western parts of the State and the sheep in the central part from the New South Wales border to the areas in the north around Hughenden. The cattle are transported to meatworks along the eastern coast; some are taken to southern States. The wool is hauled to Brisbane for auction, or to southern wool sales. Both rail and road transport are used. Dairy cattle are restricted mainly to the south-eastern corner of the State, with some on the Atherton Tableland.

The principal agricultural crop in Queensland, sugar cane, is grown along the coastal areas from south of Brisbane to Mossman, north of Cairns, the greater production being towards the north. More than two-thirds of the sugar production is exported overseas. The principal statistical divisions of the State for other agricultural crops are as follows: wheat, Downs and Rockhampton Divisions; tobacco, Cairns (Atherton Tableland); barley, Downs; sorghum, Downs and Central-Western; maize, Downs, Maryborough, and Cairns; pineapples, Moreton and Maryborough; and peanuts, Maryborough (Kingaroy).

The mining industry is located in widely separated parts of the State. Copper, silver-lead, and zinc are mined in the North-Western Division, bauxite in Peninsula, and coal in the south-eastern and central regions. Mineral sands are extracted from the south-eastern beaches. Oil is conveyed by pipeline from south-western Queensland to refineries in Brisbane, and a pipeline for natural gas has been constructed from Roma to Brisbane.

Since the development of natural resources depends greatly on external markets for these products, external trade is relatively large. The value of the overseas export trade is about one and a half times that of

Water ski ballet Surfers Paradise

roken River, Eungella National Park

typical Brisbane restaurant



Largest stained glass window in the southern hemisphere, Brisbane

Happy Bay, Long Island

Surf life savers, Maroochydore


## TOURIST INDUSTRY

Chapter 1
exports to other Australian States. Shipments to foreign countries have increased rapidly in recent years and now exceed those to Commonwealth countries. Imports from other States account for about three-quarters of the total value of the import trade, but a large proportion of these are indirect imports from overseas.

To facilitate this trade, ports have developed all along the coast, each specifically equipped to handle the products of its own hinterland. Brisbane, Gladstone, Rockhampton, Bowen, Townsville, and Cairns are meat ports; Bundaberg, Mackay, Lucinda Point, Innisfail, Townsville, and Cairns are sugar ports. Coal and alumina are exported from Gladstone, bauxite from Weipa, other minerals from Townsville and Cairns, wool from Brisbane, grain and butter from Brisbane and Gladstone, and cabinet timbers from Cairns. Brisbane receives most of the direct overseas imports.

About one-half of the net value of the State's production comes from secondary industries. Although the factories engaged in processing primary products are substantial, the earlier pattern of predominance in such processing has changed and the proportion of production from the other secondary industries has increased. Various metal products are the main other items made. Most of the manufacturing is carried on in the Brisbane Statistical Division which has such industries as general engineering, railway rolling stock, motor assembly, ship building, oil refining, paper making, wood pulp and hardboard manufacturing, and chemical manufacturing. Other important industrial centres are Maryborough (ship building and engineering), Toowoomba and Dalby (agricultural implement manufacture), Townsville (copper refinery), and Gladstone (alumina refinery). Electricity is available in a wide area for industrial and domestic use; power stations are being established on the coal-fields.

The railway transport system extends from the coast to the southwest 620 miles, central-west 540 miles, and north-west 600 miles. All these lines are connected with the coastal line of 1,040 miles. The State has now 78,000 miles of formed roads. In recent years, main roads have been greatly extended, and, where required, public passenger and goods services are licensed to operate. Regular air passenger and freight services cover most of the State.

Of the labour force, 19 per cent are employed in manufacture, 17 per cent in primary production, 17 per cent in commerce, and 17 per cent in all aspects of transport.

## 13 THE TOURIST INDUSTRY

Queensland has figured prominently in the development of tourism in Australia in recent times, and the industry has emerged to a leading place among the State's most valuable industries.

The State is fortunate in possessing the ideal combination for tourist development-a climate which appeals greatly to holiday-makers and the finest array of natural attractions in Australia: the Great Barrier Reef and islands, hundreds of miles of beaches, mountain scenic spots, national parks, the tropical north, the Darling Downs, and the inland.

Greatly increased tourist promotion, more efficient transport services, major highway improvements, and the provision of new and better resort
and accommodation facilities in recent years have all contributed to a great increase in tourism which is apparent along the State's eastern coastline from Coolangatta to Cooktown.

Principal Resorts-Brisbane, the capital city, is a suitable headquarters for a Queensland holiday. The city itself has much to offer visitors in period and contemporary architecture, sub-tropical parks and gardens, tropical fruit plantations, riverside scenic spots, and the islands of nearby Moreton Bay.

Road tours climb the Great Dividing Range to the "Garden City" of Toowoomba, the centre of Queensland's wheat area, and also serve the North and South Coast beaches and surrounding areas.

The Gold Coast is Australia's largest and most popular tourist area. In the last ten years capital investment on buildings in the area has totalled $\$ 146.7$ million. At 30 June 1970 there were 2,670 accommodation establishments, and these, together with caravan parks and camping grounds, provide tourist accommodation for more than 120,000 visitors at the one time. This 21 miles of beach development provides excellent amenities for surfing, water skiing, fishing, cruising, and a wide variety of other sporting activities. The Gold Coast also has several beautiful mountain attractions behind it and these are easily accessible by road.

The Great Barrier Reef and several of the tropical island resorts along it also enjoy an international reputation. In all, there are 19 resort islands along the Queensland coast. Rail, air, and coach services operate from Brisbane to the nearest mainland centres to the resorts. Launches operate to many of them, with air travel developing in recent years. Many points along the reef offer some of the best fishing in the world and this is being specially catered for in several centres.

Cruises by overseas vessels to tropical North Queensland and to Brisbane have gained popularity in recent times. Local cruisers operate out of Mackay, Shute Harbour, Townsville, Cairns, Gladstone, Rockhampton, Brisbane, and other coastal centres on day and extended trips.

The Sunshine Coast, Brisbane's Near North Coast, has experienced steady development in recent years and has earned a wide reputation as an ideal area for the family holiday. A coastal highway links Caloundra and Noosa, passing through other first-class beach resorts such as Mooloolaba, Alexandra Headland, Maroochydore, and Coolum. The lush cane-fields of the Maroochy River Valley and Bli Bli, the peaks of the Glass House Mountains, and the beauty of sub-tropical rainforest in the mountainous national parks can be seen in short day tours.

The motorist plays a vital role in the domestic tourist market, easily the largest market, and the northern parts of the State have come into their own in the industry following the completion of the all-bitumen road from the southern border to Cairns. Numerous centres along this highway offer attractions to tourists. There are about 300 camping and caravan parks along the highway, many of them equal to the best in Australia. The Atherton Tableland is another natural attraction, and many visitors to Cairns now carry on to the historical town of Cooktown where Captain Cook beached the Endeavour for repairs in 1770.

On current trends, inland resorts will play a more significant part in the industry's future expansion. Almost 10,000 tourists take advantage of conducted tours of Mount Isa Mines each year. The Carnarvon Ranges
and the gem fields in the Emerald, Winton, and Eulo districts are other attractions away from the coastal strip. Tours embracing the coastal resorts and the inland to Mount Isa now figure in tourist planning in this State.

Bureau Activities-The Queensland Tourist Bureau has, in addition to its head office in Brisbane, five interstate branches and seven branches in Queensland, employing a total staff of 204 at the beginning of 1970. A new office is to be opened on the Sunshine Coast.

While the Bureau is the largest booking agency in the State, its collections from this activity reflect only a comparatively small proportion of the value of the industry to the State. The following statement illustrates the increased spending on publicity and the boost in collections over the last ten years.

| Year |  |  | Publicity Vote <br> Bureau's Collections <br> $\$$ | Bu |
| :---: | :---: | :---: | :---: | :---: |
| $1960-61$ |  | . | $\ldots$ | 48,000 |

The Bureau produces high quality publications embodying publicity material. Experience has shown that the most successful way to sell tourist attractions is the visual method, and the Bureau has produced several highly successful films which have been distributed throughout Australia and overseas.

The publicity campaign is directed firstly at Australians seeing their own country first. In the overseas sector, publicity efforts are concentrated a good deal on New Zealand as this is easily Queensland's most lucrative overseas market. The potential of the American and Asian markets also has been recognised in the overseas publicity work in recent years.

An activity which has been developed successfully by the Bureau in the last few years is the direct sponsorship, or assistance in sponsoring, regular visits to Queensland by groups of overseas travel agents.

The Bureau's activities are aimed essentially at persuading people to come to Queensland, and it is the responsibility of local interests to ensure that the tourist visits their area in preference to another. Thus, local publicity efforts are encouraged and the Bureau has a subsidy scheme for this purpose under which it subsidises the production of a local brochure up to a maximum of $\$ 500$, provided the local authority and private enterprise in the area each contribute at least one-third of the cost. By the end of June 1970, 27 areas had taken advantage of this scheme.

There has been a great improvement in accommodation facilities for tourists throughout the State in recent years. During 1968-69, 43 motels were approved for construction in Queensland at an estimated cost of almost $\$ 3 \mathrm{~m}$. In addition, 12 hotels were rebuilt, while rebuilding was commenced on 6 hotels and extensive remodelling or extension was undertaken on a further 17 hotels. In all, completed work on hotels was valued at approximately $\$ 9.4 \mathrm{~m}$.

## - Chapter 2

## GOVERNMENT

## 1 SYSTEM OF GOVERNMENT

First used in 1824 as a penal settlement, Moreton Bay, the "Northern District of New South Wales", had become a distinct electoral division by 1843. It was given a separate member in 1851, two in 1853, four in 1855, and nine in 1858. As electors of New South Wales, residents in what is now Queensland had enjoyed responsible government since The Constitution Act, 1855, and when separation was effected by letters patent of 6 June 1859, an Order-in-Council of the same date gave Queensland a Constitution similar to that of New South Wales, and Sir George Bowen was appointed Governor of Queensland. On 10 December 1859 the Governor landed at Brisbane and proclaimed the separation of Queensland from New South Wales.

The Order-in-Council provided for a nominated Legislative Council of not less than five members appointed by the Governor of New South Wales for five years and such additional members as the Queensland Governor thought fit, to be appointed by him for life. In May 1860, 15 members were appointed, 11 for five years and 4 for life. There was also an elected Legislative Assembly consisting of 26 members returned by 16 electorates, the franchise including all adult males subject to a small property or tenancy qualification which excluded, according to the RegistrarGeneral of the day, "only new arrivals not six months in the Colony, aliens, and a few hundreds of the most worthless, wandering, and improvident members of the community".

Elections were held in April and May 1860. Executive government was in the hands of the Executive Council, and the first members were appointed by the Governor on 10 December 1859. The 1859 Order-inCouncil was validated by The Australian Colonies Act, 1861, and with the passing of The Constitution Act, 1867, responsible government in Queensland was consolidated.

From 1901, the former Colony of Queensland has been a State of the Commonwealth of Australia. The present system of government consists of the Governor, the Executive Council, and the Legislative Assembly, the Legislative Council having been abolished from 23 March 1922. The Executive Council is composed of the Governor and the Ministers in office. Local Authorities operate under legislation of the Queensland Parliament.

## THE GOVERNOR

His Excellency the Hon. Sir Alan James Mansfield, K.C.M.G., K.C.V.O.

The present Governor of Queensland assumed office on 21 March 1966, and is the eighteenth holder of the office since Queensland was separated from New South Wales. A complete list of Governors, with the date when each assumed office, is as follows:

| Sir George Ferguson Bowen, G.C.M.G. |  | .. | December 1859 |  |
| :--- | :--- | :---: | :--- | :--- |
| Colonel Samuel Wensley Blackall | . | .. | .. | August 1868 |
| Marquis of Normanby .. | . | . | . | .. |
| August 1871 |  |  |  |  |
| William Wellington Cairns, C.M.G. ... | .$\ddot{2}$ | . | January 1875 |  |
| Sir Arthur Edward Kennedy, G.C.M.G., C.B. | . | July 1877 |  |  |
| Sir Anthony Musgrave, G.C.M.G. | .. | .. | .. | November 1883 |



THE QUEENSLAND MINISTRY (As from 4 September 1969)
Premier and Minister for State Development-Hon. Johannes BjelkePetersen
Treasurer-Hon. Gordon William Wesley Chalk
Minister for Mines and Main Roads-Hon. Ronald Ernest Camm
Minister for Justice and Attorney-General-Hon. Peter Roylance Delamothe, O.B.E.
Minister for Education and Cultural Activities-Hon. Alan Roy Fletcher Minister for Primary Industries-Hon. John Alfred Row
Minister for Health-Hon. Seymour Douglas Tooth
Minister for Labour and Tourism-Hon. John Desmond Herbert
Minister for Transport-Hon. William Edward Knox
Minister for Industrial Development-Hon. Frederick Alexander Campbell Minister for Lands-Hon. Victor Bruce Sullivan
Minister for Works and Housing-Hon. Allen Maxwell Hodges
Minister for Conservation, Marine and Aboriginal Affairs-Hon. Neville Thomas Eric Hewitt, M.M., A.F.M.
Minister for Local Government and Electricity-Hon. Wallace Alexander Ramsay Rae

Premiers of Queensland-When the Colony obtained its own representative government, the first Government was led by R. G. W. Herbert. A complete list of Premiers, with the date on which each entered office, is as follows:

| Premier |  | Appointed | Premier |  |  | Appointed |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| R. G. W. Herbert | .. | 10-12-59 | R. Philp |  |  |  | 7-12-99 |
| A. Macalister |  | 1-2-66 | A. Morgan |  |  |  | 17-9-03 |
| R. G. W. Herbert |  | 20-7-66 | W. Kidston |  |  |  | 19-1-06 |
| A. Macalister |  | 7-8-66 | R. Philp |  |  |  | 19-11-07 |
| R. R. Mackenzie |  | 15-8-67 | W. Kidston |  |  |  | 18-2-08 |
| C. Lilley |  | 25-11-68 | D. F. Denham |  |  |  | 7-2-11 |
| A. H. Palmer |  | 3-5-70 | T. J. Ryan |  |  |  | 1-6-15 |
| A. Macalister |  | 8-1-74 | E. G. Theodore |  |  |  | 22-10-19 |
| G. Thorn |  | 5-6-76 | W. N. Gillies |  |  |  | 26-2-25 |
| J. Douglas |  | 8-3-77 | W. McCormack |  |  |  | 22-10-25 |
| T. Mcllwraith |  | 21-1-79 | A. E. Moore |  |  |  | 21-5-29 |
| S. W. Griffith |  | 13-11-83 | W. Forgan Smith |  |  |  | 17-6-32 |
| Sir T. McIlwraith |  | 13-6-88 | F. A. Cooper . |  |  |  | 16-9-42 |
| B. D. Morehead |  | 30-11-88 | E. M. Hanlon |  |  |  | 7-3-46 |
| Sir S. W. Griffith |  | 12-8-90 | V. C. Gair |  |  |  | 17-1-52 |
| Sir T. Mcllwraith |  | 27-3-93 | G. F. R. Nicklin |  |  |  | 12-8-57 |
| H. M. Nelson |  | 27-10-93 | J. C. A. Pizzey |  |  |  | 17-1-68 |
| r. J. Byrnes |  | 13-4-98 | G. W. W. Chalk |  |  |  | 1-8-68 |
| J. R. Dickson |  | 1-10-98 | J. Bjelke-Petersen |  |  |  | 8-8-68 |
| A. Dawson | . | 1-12-99 |  |  |  |  |  |

## 2 THE QUEENSLAND PARLIAMENT

The Legislative Assembly is elected by adult suffrage for a period of three years, each member representing a separate electoral district.

From the election of 28 May 1960 the Legislative Assembly was increased, by The Electoral Districts Act of 1958, from 75 to 78 members. The Act also divided the State into three electoral zones, namely, (i) metropolitan ( 28 electoral districts); (ii) provincial cities ( 12 electoral districts, obtained by dividing each of the Cities of Ipswich, Rockhampton, Toowoomba, and Townsville into two electorates, and constituting the Cities of Bundaberg, Cairns, Mackay, and Maryborough each as one electorate); and (iii) country ( 38 electoral districts). At the date of redistribution, the metropolitan districts had an average of 11,383 voters, the provincial cities districts, 12,524 , and the country districts, 8,467 .

The names of the elected candidates and the voting in each electorate at the 1969 State general election are shown below.

Method of Voting_Property qualifications were abandoned in 1872 and adult male suffrage after six months' residence was established. In 1892 "contingent" or optional preferential voting was introduced. For the election of 1907 the franchise was widened to include women on the principle of "one adult, one vote". Legislation in 1914 provided for compulsory voting for the first time in Australia. Optional preferential voting continued until 1942 when members were elected on a relative

The Queensland Parlament

| Electoral District | Place of Nomination | Member's Name and Political Party | Area of Electorate in Square Miles | Number of Persons Qualified to Vote |
| :---: | :---: | :---: | :---: | :---: |
| Metropolitan |  |  |  |  |
| Ashgrove | Ashgrove | Tooth, Hon. S. D. (Liberal) | 2.8 | 10,999 |
| Aspley | Kedron | Campbell, Hon. F. A. (Liberal) | 13.8 | 20,982 |
| Baroona | Milton | Hanlon, P. J. (A.L.P.) - | 2.1 | 11,666 |
| Belmont | Mount Gravatt | Newton, H. F. (A.L.P.) . | 32.9 | 19,771 |
| Brisbane | Kelvin Grove | Davis, B. J. (A.L.P.) . | 3.8 | 9,095 |
| Bulimba | Bulimba | Houston, J. W. (A.L.P.) | 12.1 | 13,887 |
| Chatsworth .. | Carina | Hewitt, W. D. (Liberal) | 3.5 | 11,534 |
| Clayfield | Eagle Junction | Murray, J. (Liberal) | 2.4 | 11,128 |
| Greenslopes | Annerley .. | Hooper, K. W. (Liberal) | 2.7 | 11,951 |
| Hawthorne | Balmoral | Kaus, W. B. (Liberal) | 3.0 | 11,315 |
| Ithaca | Rainworth | Miller, C. J. (Liberal) | 3.2 | 11,734 |
| Kedron | Enoggera | Lloyd, E. G. (A.L.P.) | 4.8 | 14,081 |
| Kurilpa | Yeronga West | Hughes, C. M. (Liberal) | 2.9 | 10,956 |
| Merthyr . $\cdot$ | New Farm . . | Ramsden, S. R. (Liberal) | 2.8 | 10,667 |
| Mount Coot-tha | Ashgrove | Lickiss, W. D. (Liberal) | 94.0 | 18,589 |
| Mount Gravatt | Holland Park West | Chinchen, G. T., M.B.E. (Liberal) | 48.0 | 19,803 |
| Norman . | Coorparoo .. | Bromley, F. P. (A.L.P.) .. .. | 2.2 | 9,646 |
| Nudgee | Nudgee .. | Melloy, J. ( A.L.P.) | 26.4 | 15,249 |
| Nundah | Nundah $\quad$. | Knox, Hon. W. E. (Liberal) | 9.7 | 12,242 |
| Salisbury | Inala | Sherrington, D. J. (A.L.P.) | 42.6 | 20,694 |
| Sandgate | Brighton | Dean, H. (A.L.P.) | 15.4 | 13,006 |
| Sherwood | Sherwood $\because$ | Herbert, Hon. J. D. (Liberal) | 20.5 | 15,292 |
| South Brisbane | Highgate Hill | Bennett, C. J. (A.L.P.) - | 2.7 | 10,720 |
| Toowong | Taringa $\quad$. | Porter, C. R. (Liberal) | 5.4 | 12,666 |
| Wavell | Wavell Heights | Crawford, A. P. (Liberal) | 4.5 | 15,954 |
| Windsor |  | Moore, R. E. (Liberal) | 2.6 | 11,140 |
| Wynnum | Wynnum | Harris, E. D. (A.L.P.) | 11.5 | 14,795 |
| Yeronga .. | Moorooka | Lee, N. E. (Liberal) | 6.7 | 11,689 |
|  |  | Total Metropolitan | 385.0 | 381,251 |

majority vote ("first past the post"). Preferential voting was reintroduced in 1962 with the provision that a vote not clearly indicating the voter's order of preference for all candidates would be regarded as invalid. This brought Queensland's system generally into agreement with the procedure in other States and the Commonwealth. Voting at elections is by secret ballot.

An elector absent from his own electorate may vote at any pollingbooth as an absent voter. There is provision for electors leaving the State prior to the polling-day at a general election to vote before leaving. At a by-election any person about to leave the electorate may vote before polling-day. A postal vote may be applied for before polling-day by an elector who is ill or infirm, or who will be more than five miles from a polling-booth on polling-day, or who, by reason of his membership of a religious order or his religious beliefs, will be precluded from attending at a polling-booth on polling-day.

Electoral enrolment is compulsory for all persons, males and females, 21 years of age and over, who are British subjects by birth or naturalisation, and who have lived in Australia for six months and in an electoral district continuously for three months. Persons of unsound mind, and persons serving a sentence of one year or longer or attainted of treason, are not qualified to be enrolled as electors. From 1 February 1966, aboriginal natives of Australia and Torres Strait Islanders have been entitled to enrol as electors, but their enrolment is voluntary.

General Election, 17 May 1969

| Number of Votes Cast | Votes Cast as Percentage of Total Enrolment | First Preference Votes Cast for Candidates of Each Party |  |  |  |  |  | Invalid Votes Cast | $\begin{gathered} \text { Per- } \\ \text { centage } \\ \text { of } \\ \text { In- } \\ \text { valid } \\ \text { Votes } \\ \text { Cast } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{gathered} \text { Country } \\ \text { Party } \end{gathered}$ | Liberal <br> Party | Australian Labor Party | Democratic Labor Party | Independent | Other |  |  |
| (28 Electorates) |  |  |  |  |  |  |  |  |  |
| 10,177 | 92.5 | - | 4,581 | 4,481 | 986 | . |  | 129 | 1.3 |
| 19,575 | 93.3 | . | 9,342 | 8,255 | 1,700 | $\ldots$ | $\cdots$ | 278 | 1.4 |
| 10,361 | 88.8 | . | 2,648 | 6,427 | 998 | . | . | 288 | 2.8 |
| 18,453 | 93.3 | . | 6,405 | 10,399 | 1,285 | . | $\ldots$ | 364 | 2.0 |
| 7,705 | 84.7 | . | 2,200 | 4,162 | 1,040 | . | . | 303 | 3.9 |
| 13,027 | 93.8 | - | 3,350 | 8,494 | 937 | . | . | 246 | 1.9 |
| 10,833 | 93.9 | . | 5,632 | 4,265 | 769 | $\cdots$ | $\cdots$ | 167 | 1.5 |
| 11,974 | 89.6 | . | 5,064 | 3,578 | 1,178 | . | $\cdots$ | 154 | 1.5 |
| 11,089 | 92.8 | . | 5,953 | 3,882 | 1,083 | . |  | 171 | 1.5 |
| 10,454 | 92.4 | . | 4,408 | 5,020 | 848 | . | . | 178 | 1.7 |
| 10,642 | 90.7 | . | 5,206 | 4,355 | 890 | . | . | 191 | 1.8 |
| 13,103 | 93.1 | . | 4,014 | 7,732 | 1,157 | $\cdots$ |  | 200 | 1.5 |
| 9,733 | 88.8 | $\ldots$ | 4,657 | 4,090 | 742 |  |  | 244 | 2.5 |
| 9,307 | 87.3 | $\ldots$ | 4,508 | 3,651 | 880 |  |  | 268 | 2.9 |
| 17,061 | 91.8 | . | 9,854 | 4,976 | 1,972 | . | $\ldots$ | 259 | 1.5 |
| 18,587 | 93.9 | . | 9,577 | 7,488 | 1,250 | . | . | 272 | 1.5 |
| 8,619 | 89.4 | $\ldots$ | 3,340 | 4,483 | 577 |  |  | 219 | 2.5 |
| 14,516 | 95.2 | . | 3,914 | 8,771 | 1,228 |  | $335^{1}$ | 268 | 1.8 |
| 11,303 | 92.3 | . | 5,471 | 4,479 | 1,178 |  | .. | 175 | 1.5 |
| 18,724 | 90.5 | $\cdots$ | 4,922 | 12,756 | 679 |  |  | 367 | 2.0 |
| 11,972 | 92.0 | . | 3,190 | 7,431 | 1,146 |  |  | 205 | 1.7 |
| 14,149 | 92.5 | $\ldots$ | 7,951 | 4,855 | 1,072 |  |  | 271 | 1.9 |
| 9,043 | 84.4 | . | 2,621 | 5,193 | 757 | 199 |  | 273 | 3.0 |
| 11,274 | 89.0 | . | 6,566 | 3,417 | 1,117 |  |  | 174 | 1.5 |
| 14,999 | 94.0 | . | 4,360 | 5,562 | 1,158 | 3,765 |  | 154 | 1.0 |
| 10,237 | 91.9 | . | 4,294 | 4,607 | 1,198 |  |  | 138 | 1.3 |
| 13,586 | 91.8 | $\ldots$ | 4,222 | 8,076 | 1777 |  | $270^{2}$ | 241 | 1.8 |
| 10,880 | 93.1 | . | 5,311 | 4,261 | 1,149 |  |  | 159 | 1.5 |
| 349,383 | 91.6 |  | 143,561 | 165,146 | 29,751 | 3,964 | 605 | 6,356 | 1.8 |

The Queensland Parliament

| Electoral District | Place of Nomination | Member's Name and Political Party | Area of Electorate in Square Miles | Number of Persons Qualified to Vote |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Provincial Cities |  |
| Bundaberg | Bundaberg | Jensen, E. D. (A.L.P.) | 17 | 15,860 |
| Cairns . | Cairns | Jones, R, (A.L.P.) | 19 | 14,653 |
| Ipswich East | Eastern Heights | Marginson, E. ( A.L.P.) | 30 | 16,765 |
| Ipswich West | Ipswich . | Jordan, Mrs E. V. (A.L.P.) | 17 | 14,877 |
| Mackay .. | Mackay | Casey, E. D. (A.L.P.) - | 8 | 10,537 |
| Maryborough | Maryborough | Davies, H. J. (A.L.P.) | 10 | 12,121 |
| Rockhampton North | Rockhampton | Thackeray, M. H. (A.L.P.) | 49 | 14,341 |
| Rockhampton South | Rockhampton | Wright, K. W. (A.L.P.) | 13 | 12,783 |
| Toowoomba East .. | Toowoomba | Wood, P. (A.L.P.) | 18 | 16,361 |
| Toowoomba West. . | Toowoomba | Bousen, W. R. J. (A.L.P.) | 26 | 17,000 |
| Townsville North .. Townsville South .. | Townsville .. Hermit Park | Tucker, P. J. R. (A.L.P.) . . Aikens, T. (N.Q.L.P.) <br> Total Provincial Cities | 58 | 16,837 |
|  |  |  | 51 | 17,035 |
|  |  |  | 316 | 179,170 |
| Country |  |  |  |  |
| Albert | Southport Oakey St George Kingaroy Clermont | Carey, C. C. (Country) ${ }^{6}$ Diplock, L. F. (D.L.P.) Hungerford, H. M. (Country) Bjelke-Petersen, Hon. J. (Country) O'Donnell, E. C. (A.L.P.) | $\begin{array}{r} 275 \\ 1,465 \\ 30,980 \\ 2,665 \\ 43,190 \end{array}$ | 16,076 |
| Aubigny |  |  |  | 9,730 |
| Balonne |  |  |  | 6,985 |
| Barambah . |  |  |  | 9,476 |
| Barcoo |  |  |  | 8,850 |
| Bowen | Bowen | Delamothe, Hon. P. R., O.B.E. (Lib) | $8,705$ | 8,0038,060 |
| Burdekin | Ayr Mount Isa | Bird, V. J. (Country) .. <br> Inch, A. J. (A.L.P.) .. | 3,650 |  |
| Burke |  |  | 51,860$\mathbf{5 , 5 2 5}$ | 8,060 10,763 |
| Carnett | Gin Gin | Wharton, C. A. (Country) $\quad$ - |  | $\begin{array}{r} 10,179 \\ 9,772 \end{array}$ |
| Callide |  | Jones, V. E. (Country) - | 8,690 |  |
| Carnarvon .. | Stanthorpe .. . |  | 3,9206,075 | 9,291 |
| Condamine. . | Chinchilla <br> Edmonton | Sullivan, Hon. V. B. (Country) |  | 7,283 |
| Cook |  | Wood, B. (A.L.P.) . . <br> Low, D. A. (Country) | 49,850 | 13,39910,720 |
| Cooroora . | Edmonton Nambour |  | 770 |  |
| Cunningham | Pittsworth . . | Fletcher, Hon. A. R. (Country) | 3,100 | 7,766 |
| Fassifern | Boonah |  | 1,680 | 9,7947,955 |
| Flinders | Charters Towers ... | Lonergan, W. H. (Country) | $\begin{array}{r} 61,780 \\ 61,700 \end{array}$ |  |
| Gregory |  |  | $159,000$ | 7,020 |
| Gympie ${ }^{\text {Hinchinbrook }}$ | Longreach ${ }_{\text {Gympie }}$.. $\quad .$. | Rae, Hon. W. A. R. (Country) <br> Hodges, Hon. A. M. (Country) | 1,0157,965 | 10,327$\mathbf{9 , 3 4 5}$ |
| Hinchinbrook | $\begin{array}{\|lll} \text { Gympie } & \cdots & . \\ \text { Ingham } & \text {.. } & . \end{array}$ | Hodges, Hon. A. M. (Country) Row, Hon. J. A. (Country) |  |  |
| Isis $\quad . \quad$, |  | Blake, J. R. H. (A.L.P.) Ahern, M. J. (Country) Chalk, Hon. G. W. W. (Liberal) Baldwin, E. A. (A.L.P.) Hewitt, Hon. N. T. E. (Country).. | 4,404 | 9,754 |
| Landsborough | Landsborough |  | +620 | 11,7148,698 |
| Lockyer .. | Laidley <br> Beenleigh |  | 1,515 |  |
| Logan |  |  | 1,73515,220 | 16,2868,738 |
| Mackenzie | Beenleigh Monto |  |  |  |
| Mirani | Sarina Innisfail Gordonvale Caboolture .. Gladstone | Newbery, T. G. (Country) <br> Moore, F. P. (A.L.P.) <br> Armstrong, R. A. (Country) <br> Nicholson, Hon, D. E. (Country). . | $\begin{array}{r} 13,050 \\ 610 \\ 1,240 \\ 775 \\ 3,030 \end{array}$ | $\begin{array}{r} 8,690 \\ 9,217 \\ 7,146 \\ 17,476 \\ 10,659 \end{array}$ |
| Mourilyan |  |  |  |  |
| Mulgrave ${ }_{\text {Murrumba }}$. |  |  |  |  |
| Port Curtis |  |  |  |  |
| Redcliffe | Margate Beach | Houghton, J. E. H. (Country) .. | 8015,910 | 14,8018,821 |
| Roma | RomaNanango | Tomkins, K. B. (Country) <br> Richter, Hon. H. (Country) |  |  |
| Somerset .- |  |  | 3,000 | 8,935 |
| South Coast | Surfers Paradise | Hinze, R. J. (Country) <br> Wallis-Smith, E. (A.L.P.) | 34076,560 | 18,3388,232 |
| Tablelands. | Atherton .. |  |  |  |
| Warrego . . <br> Warwick .. <br> Whitsunday | Charleville <br> Warwick <br> Proserpine .. | Aiken, J. A. (A.L.P.) <br> Cory, D. W. (Country) <br> Camm, Hon. R. E. (Country) <br> Total Country | $\begin{array}{r} 73,820 \\ 1,440 \\ 1,840 \end{array}$ | $\begin{array}{r} 8,016 \\ 8,398 \\ 10,449 \end{array}$ |
|  |  |  |  |  |
|  |  |  |  |  |
|  |  |  | 666,299 | 385,162 |
|  |  | Total for State | 667,000 | 945,583 |

[^2]The representation of the various parties following a by-election on 14 February 1970 was: Country, 25; Liberal, 20; Australian Labor, 31; Democratic Labor, 1; and North Queensland Labor, 1.

Offices in the first (1969-70) Session of the Thirty-ninth Parliament were held by the following members:

General Election, 17 May 1969-continued

| Number of Votes Cast | Votes <br> Cast as Percentage of Total Enrolment | First Preference Votes Cast for Candidates of Each Party |  |  |  |  |  | Invalid Votes Cast | Perof Invalid Votes Cast |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Country Party | Liberal Party | Australian Labor Party | Democratic Labor Party | Independent | Other |  |  |

(12 Electorates)

| 14,942 | 94.2 | 4,522 | 623 | 7,155 | 389 | 1,849 ${ }^{3}$ |  | 404 | 2.7 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 13,450 | 91.8 | 2,194 | 1,853 | 7,905 | 493 | , 717 | . | 288 | 2.1 |
| 15,611 | 93.1 | 2,194 | 5,714 | 8,889 | 620 |  |  | 388 | 2.5 |
| 13,524 | 90.9 | . | 4,861 | 7,128 | 1,296 |  |  | 239 | 1.8 |
| 9,521 | 90.4 | . | 3,535 | 5,501 | 1,29 | 331 | . | 154 | 1.6 |
| 11,418 | 94.2 | - | 4,282 | 6,374 | 636 |  |  | 126 | 1.1 |
| 13,503 | 94.2 | . | 3,183 | 8,763 | 1,380 | $\ldots$ | . | 177 | 1.3 |
| 11,847 | 92.7 | . | 4,778 | 5,948 | -971 | $\ldots$ | . | 150 | 1.3 |
| 15,141 | 92.5 |  | 6,012 | 7,993 | 954 | . | . | 182 | 1.2 |
| 15,823 | 93.1 | 4,191 | 2,563 | 7,489 | 1,371 | . | . | 209 | 1.3 |
| 14,863 15,449 | 88.3 90.7 | 2,488 | 3,695 | 6,977 5,281 | 1,495 1,653 |  | 8,2914 | 208 224 | 1.4 1.4 |
| 165,092 | 92.1 | 13,395 | 41,099 | 85,403 | 11,258 | 2,897 | 8,291 | 2,749 | 1.7 |

(38 Electorates)

| 14,352 | 89.3 | 7,081 | 1,804 | 2,750 | 361 | 2,005 ${ }^{3}$ | $\cdots$ | 351 | 2.4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 9,234 | 94.9 | 2,646 | 1,804 | 1,430 | 5,065 | , | $\ldots$ | 93 | 1.0 |
| 6,257 | 89.6 | 3,654 | - | 2,552 |  | .. |  | 51 | 0.8 |
| 9,002 | 95.0 | 6,965 | . | 1,941 |  |  |  | 96 | 1.1 |
| 8,073 | 91.2 | 2,980 | . | 4,593 | 419 |  | . | 81 | 1.0 |
| 7,518 | 93.9 |  | 3,814 | 3,599 |  |  |  | 105 | 1.4 |
| 7,497 | 93.0 | 2,313 | 1,369 | 3,007 | 556 |  |  | 252 | 3.4 |
| 8,745 | 81.3 | 2,739 | 1, | 4,949 |  |  | $777{ }^{1}$ | 280 | 3.2 |
| 9,597 | 94.3 | 6,257 | . | 3,235 |  |  |  | 105 | 1.1 |
| 8,987 | 92.0 | 3,830 | . | 3,236 | 892 | 904 | . | 125 | 1.4 |
| 8,613 | 92.7 | 4,791 | $\cdots$ | 2,762 | 937 | . |  | 123 | 1.4 |
| 6,836 | 93.9 | 5,227 | $\ldots$ | 1,531 |  |  |  | 78 | 1.1 |
| 12,062 | 90.0 | 4,593 | $\ldots$ | 6,154 | 227 | $653{ }^{3}$ |  | 435 | 3.6 |
| 10,012 | 93.4 | 6,116 | . | 2,991 | 744 |  |  | 161 | 1.6 |
| 7,422 | 95.6 | 4,340 | . | 2,122 | 879 | $\cdots$ | . | 81 | 1.1 |
| 9,220 | 94.1 | 5,240 | $\cdots$ | 3,076 | 572 |  | $183{ }^{1}$ | 149 | 1.6 |
| 7,112 | 89.4 | 3,885 | $\ldots$ | 3,170 |  |  |  | 57 | 0.8 |
| 5,998 | 85.4 | 3,724 | $\ldots$ | 2,217 |  |  |  | 57 | 1.0 |
| 9,795 | 94.8 | 5,608 | . | 2,992 | 525 | $486{ }^{3}$ |  | 184 | 1.9 |
| 8,532 | 91.3 | 4,620 | . | 2,735 | 943 | .. | $\cdots$ | 234 | 2.7 |
| 9,366 | 96.0 | 4,073 | $\cdots$ | 5,013 | 184 |  |  | 96 | 1.0 |
| 10,962 | 93.6 | 6,781 |  | 3,110 |  | 825 |  | 246 | 2.2 |
| 8,296 | 95.4 |  | 5,235 |  | 723 | 2,277 | - | 61 | 0.7 |
| 14,686 | 90.2 | 6,192 | . | 6,997 | 1,043 |  |  | 454 | 3.1 |
| 7,875 | 90.1 | 4,777 | . | 3,009 | . | . | $\cdots$ | 89 | 1.1 |
| 8,065 | 92.8 | 4,352 | . | 3,632 |  |  |  | 81 | 1.0 |
| 8,584 | 93.1 | 2,807 | . | 4,451 | 1,100 | $\cdots$ |  | 226 | 2.6 |
| 6,683 | 93.5 | 3,926 | . | 2,640 |  |  |  | 117 | 1.8 |
| 16,350 | 93.6 | 7,715 | . | 7,115 | 1,155 | . |  | 365 | 2.2 |
| 9,720 | 91.2 | . | . | 7,705 | 1,771 | - | $\cdots$ | 244 | 2.5 |
| 13,691 | 92.5 | 7,232 | $\cdots$ | 5,313 | 952 |  |  | 194 | 1.4 |
| 8,234 | 93.3 | 4,613 | $\cdots$ | 2,511 |  | 1,037 |  | 73 | 0.9 |
| 8,466 | 94.8 | 5,014 |  | 3,351 |  |  |  | 101 | 1.2 |
| 15,661 | 85.4 | 6,071 | 4,883 | 3,309 | 553 | $268{ }^{3}$ |  | 577 | 3.7 |
| 7,335 | 89.1 | 3,410 | . . | 3,759 | . | . . |  | 166 | 2.3 |
| 6,763 | 84.4 | 2,628 | . | 3,020 |  | $\cdots$ | 1,066 ${ }^{6}$ | 49 | 0.7 |
| 8,010 | 95.4 | 4,276 |  | 3,014 | 650 |  |  | 70 | 0.9 |
| 9,657 | 92.4 | 5,254 | $\cdots$ | 3,848 | 401 |  | . | 154 | 1.6 |
| 353,268 | 91.7 | 165,730 | 17,105 | 132,839 | 20,652 | 8,455 | 2,026 | 6,461 | 1.8 |
| 867,743 | 91.8 | 179,125 | 201,765 | 383,388 | 61,661 | 15,316 | 10,922 | 15,566 | 1.8 |

14 February 1970, W. C. Heatley (Liberal) elected. ${ }^{6}$ Independent Labor.

## Speaker-Hon. D. E. Nicholson

Chairman of Committees-K. W. Hooper
Temporary Chairmen of Committees-H. Dean, J. E. H. Houghton, R. Jones, S. R. Ramsden, and C. A. Wharton

Leader of Opposition-J. W. Houston
Whips: Government-V. E. Jones; Opposition-H. J. Davies

Members' Salaries-Members were first paid in 1889 when the annual salary was $\$ 600$. From 13 September 1968 the basic salary was increased from $\$ 6,700$ to $\$ 7,560$, with additional salaries as follows: The Premier, $\$ 8,235$; the Deputy Premier, $\$ 5,980$; other Ministers, $\$ 4,855$; the Speaker, $\$ 2,820$; Chairman of Committees, $\$ 905$; Leader of the Opposition, $\$ 3,160$; Deputy Leader of the Opposition, $\$ 680$; and each Whip, $\$ 455$. Members also receive an electorate allowance, assessed for each electorate, ranging from $\$ 1,245$ to $\$ 2,970$, of which the Ministers and the Speaker receive 60 or 80 per cent according to location of electorate.

Members' Pensions-A scheme of pensions for members of Parliament was introduced from 1 January 1949. Rates of contributions from members have varied since the inception of the scheme and from 2 April 1970 have been $11 \frac{1}{2}$ per cent of the gross salary. There is a Treasury subsidy equal to sixty-five thirty-fifths of contributions, plus any further amounts necessary to keep the fund actuarially sound. To qualify for a pension an ex-member must have served, (a) for 11 years or more; or (b) a period of eight years or more, and ceased to be a member, either as a result of defeat at an election, or by failure to receive endorsement for re-election from a recognised political party, or did not seek re-election for reasons which satisfy the trustees.

The rates of pension vary according to length and type of service and for members retiring subsequent to 2 April 1970, range from $41 \frac{1}{5}$ per cent to 70 per cent of the annual salary, the maximum being payable after 20 years of service. Pensions are increased at the rate of 3 per cent per annum. A member leaving Parliament without qualifying for a pension receives a refund of all contributions, together with interest thereon. The spouse or housekeeper who is the mother, sister, or daughter of a deceased member who was receiving, or was eligible for a pension, is entitled to five-eighths of that pension, or 40 per cent of salary, whichever is the greater.

## 3 THE COMMONWEALTH GOVERNMENT

Queensland was one of the six States which formed the Commonwealth of Australia in 1901, and was entitled to elect 6 of the 36 members of the Federal Senate (as was each of the other States). Legislation in 1948 provided for an increase in the number of Senators for each State to 10. As a result, the number of members of the House of Representatives was raised from 75 to 123, and, following the 1954 and 1966 Censuses, to 124 and 125 respectively. The number for each State is in proportion to population, with a minimum of five (which still applies in Tasmania). The Queensland number has been 18 from the 1949 election.

Members of both Houses are elected by adult suffrage, but enrolment is not compulsory for aboriginal natives. Half of the Senators for each State are elected every three years for a six-year term by the whole State voting as one electorate. Members of the House of Representatives are elected to represent single-member electorates for three years. Voting is compulsory.

The Executive powers in the Commonwealth are vested in the Governor-General in Council. The Executive Council consists of all Ministers of State, and Ministers on leaving office technically remain members of the Executive Council, but actually no longer attend its meetings. Thus the Executive consists in fact of the Governor-General advised by Ministers. The Commonwealth Ministry is made up of 13 senior Ministers who constitute the Cabinet, and 13 Ministers of non-Cabinet rank who attend meetings of the Cabinet only when required, such as when their departments are concerned. Names of members of the Commonwealth Executive are shown on the next page.

## THE GOVERNOR-GENERAL

His Excellency the Right Honourable Sir Paul Meernaa Caldwalla Hasluck, P.C., G.C.M.G., G.C.V.O., K.St.J. (As from 30 April 1969)

## THE COMMONWEALTH MINISTRY

(As from 12 November 1969)

## CABINET MINISTERS

Prime Minister-Rt Hon. J. G. Gorton (V.)
Trade and Industry-Rt Hon. J. McEwen, C.H. (V.)
External Affairs-Rt Hon. W. McMahon (N.S.W.) (Foreign Affairs from 6 November 1970)
Primary Industry-Hon. J. D. Anthony (N.S.W.)
Postmaster-General, and Vice-President of the Executive Council-Hon. A. S. Hulme (Q.)

Treasurer-Hon. L. H. E. Bury (N.S.W.)
Shipping and Transport, and assisting the Minister for Trade and Industry-Hon. I. M. Sinclair (N.S.W.)
Supply-Senator Hon. K. M. Anderson (N.S.W.)
Defence-Hon. J. M. Fraser (V.)
National Development-Hon. R. W. C. Swartz, M.B.E., E.D. (Q.)
Labour and National Service--Hon. B. M. Snedden, Q.C. (V.)
Education and Science-Hon. N. H. Bowen, Q.C. (N.S.W.)
Interior-Hon. P. J. Nixon (V.)

OTHER MINISTERS
External Territories--Hon. C. E. Barnes (Q.)
Health-Hon. A. J. Forbes, M.C. (S.A.)
Housing-Senator Hon. Dame Annabelle J. M. Rankin, D.B.E. (Q.)
Immigration, and assisting the Treasurer-Hon. P. R. Lynch (V.)
Social Services; and, under the Prime Minister, in Charge of Aboriginal Affairs-Hon. W. C. Wentworth (N.S.W.)
Works; and, under the Minister for Trade and Industry, in Charge of Tourist Activities-Senator Hon. R. C. Wright (T.)
Civil Aviation-Senator Hon. R. C. Cotton (N.S.W.)
Customs and Excise-Hon. D. L. Chipp (V.)
Air-Senator Hon. T. C. Drake-Brockman, D.F.C. (W.A.)
Attorney-General-Hon. T. E. F. Hughes, Q.C. (N.S.W.)
Repatriation-Hon. R. M. Holten (V.)
Army, and assisting the Prime Minister-Hon. A. S. Peacock (V.)
Navy-Hon. D. J. Killen (Q.)
Queensland Members of Commonwealth Parliament-The members elected to the House of Representatives at the last general election on 25 October 1969 are listed in the next table which also shows details of the voting. Approximately 95 per cent of the electors on the roll voted at the election and, of the votes cast, 1.3 per cent were invalid, compared with 7.2 per cent in the Senate election held on 21 November 1970.

House of Representatives Election,

| Electoral Division | Place of Nomination | Member's Name and Political Party | Area of Electorate in Square Miles | Electors Enrolled |
| :---: | :---: | :---: | :---: | :---: |
| Bowman | Wynnum Central .. | Keogh, L. J. (A.L.P.) | 332 | 58,512 |
| Brisbane | Brisbane .. . | Cross, M. D. (A.L.P.) | 15 | 59,865 |
| Capricornia | Rockhampton | Everingham, D. N. (A.L.P.) | 10,400 | 47,334 |
| Darling Downs | Toowoomba | Swartz, Hon. R. W. C. (Liberal) | 4,670 | 54,360 |
| Dawson | Mackay . | Patterson, R. A. (A.L.P.) .. | 26,200 | 48,412 |
| Fisher | Gympie | Adermann, Rt Hon. C. F. (Country) | 7,035 | 54,534 |
| Griffith | South Brisbane | Cameron, D. M. (Liberal). . .- | 78 | 58,852 |
| Herbert | Townsville .. | Bonnett, R. N. (Liberal) | 7,600 | 49,674 |
| Kennedy . . | Charters Towers | Katter, R, C. (Country) | 247,500 | 43,955 |
| Leichhardt .. | Cairns $\quad$. | Fulton, W. J. (A.L.P.) | 157,000 | 47,544 |
| Lilley | Albion, Brisbane | Cairns, K. M. K. (Liberal) | 47 | 56,872 |
| McPherson | Southport . | Barnes, Hon. C. E. (Country) | 2,770 | 53,570 |
| Maranoa | Dalby $\quad \because \quad$. | Corbett, J. (Country) - | 194,565 | 45,473 |
| Moreton .. .. | Moorvale, Brisbane | Killen, Hon. D. J. (Liberal) | -27 | 53,910 |
| Oxley | Ipswich .. . | Hayden, W. G. (A.L.P.) - | 209 | 54,427 |
| Petrie | Kedron, Brisbane . . | Hulme, Hon. A. S. (Liberal) | 84 | 57,778 |
| Ryan | Paddington, Brisbane | Drury, E. N. (Liberal) . | 118 | 55,601 |
| Wide Bay | Maryborough .. | Hansen, B. P. (A.L.P.) | 8,410 | 52,891 |
|  |  | Total for State | 667,000 | 953,564 |

First preference votes cast in Queensland at the last election for each House of the Commonwealth Parliament were distributed among the parties as shown in the following table.

Commonwealth Elections, Queensland
First Preference Votes


Queensland Senators are listed below in two groups of five, according to the term of six years for which they were elected.

## QUEENSLAND SENATORS

Term-To 30 June 1974. Elected-25 November 1967.
Byrne, C. B. (Democratic Labor)
Georges, G. (Australian Labor)
Maunsell, C. R. (Country)
Milliner, B. R. (Australian Labor)
Rankin, Hon. Dame Annabelle J. M., D.B.E. (Liberal)

Queensland, 25 October 1969

| Number of Votes Cast | Votes Cast as Percentage of Total Enrolment | First Preference Votes Cast for Candidates of Each Party |  |  |  |  |  | $\xrightarrow[\text { valid }]{\text { In- }}$ <br> Votes <br> Cast | Percentage Invalid Votes Cast |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Country Party | Liberal Party | Australian Labor Party | Democratic Labor Party | Australian Party | Independent |  |  |
| 55,809 | 95.4 | . | 23,167 | 28,143 | 2,713 |  | 1,002 | 784 | 1.4 |
| 56,189 | 93.9 | $\ldots$ | 21,751 | 28,764 | 4,591 | $\cdots$ | 1,002 | 1,083 | 1.9 |
| 45,600 | 96.3 |  | 14,049 | 28,188 | 2,950 |  |  | 413 | 0.9 |
| 52,157 | 95.9 |  | 29,715 | 16,785 | 5,177 |  |  | 480 | 0.9 |
| 46,365 | 95.8 | 14,646 |  | 28,966 | 2,280 | . | . | 473 | 1.0 |
| 52,508 | 96.3 | 30,581 |  | 18,509 | 2,854 | $\ldots$ |  | 564 | 1.1 |
| 55,249 | 93.9 | .. | 23,907 | 25,416 | 4,314 | . | 699 | 913 | 1.7 |
| 46,834 | 94.3 |  | 19,738 | 21,318 | 5,181 | . | . | 597 | 1.3 |
| 40,649 | 92.5 | 21,931 | .. | 16,860 | 1,419 | . | . | 439 | 1.1 |
| 44,202 | 93.0 | 13,844 | . | 27,037 | 2,526 | $\cdots$ | $\cdots$ | 795 | 1.8 |
| 53,525 | 94.1 |  | 23,360 | 24,940 | 4,619 |  |  | 606 | 1.1 |
| 49,982 | 93.3 | 26,691 |  | 18,310 | 4,287 | $\ldots$ |  | 694 | 1.4 |
| 42,692 | 93.9 | 23,413 |  | 16,283 | 2,576 | . |  | 420 | 1.0 |
| 51,232 | 95.0 | .. | 24,273 | 22,456 | 2,915 |  | 891 | 697 | 1.4 |
| 51,743 | 95.1 | . | 13,676 | 34,084 | 3,048 |  | .. | 935 | 1.8 |
| 55,129 | 95.4 |  | 25,656 | 24,160 | 3,168 | 1,550 | $\ldots$ | 595 | 1.1 |
| 53,023 | 95.4 |  | 25,867 | 22,222 | 4,358 |  | - | 576 | 1.1 |
| 51,161 | 96.7 | 20,935 |  | 27,962 | 1,865 |  |  | 399 | 0.8 |
| 904,049 | 94.8 | [152,041 | 245,159 | 430,403 | 60,841 | 1,550 | 2,592 | 11,463 | 1.3 |

QUEENSLAND SENATORS (continued)
Term-To 30 June 1977. Elected-21 November 1970.
Gair, Hon. V. C. (Democratic Labor)
Keeffe, J. B. (Australian Labor)
Lawrie, A. G. E. (Country)
McAuliffe, R. E. (Australian Labor)
Wood, I. A. C. (Liberal)

## 4 STATE GOVERNMENTS

All six States of the Commonwealth have the parliamentary system of executive government, and the names of the Premiers of the States and the dates of the last elections prior to 31 December 1970 are shown hereunder.

| State |  | Premier | Last Election |  |
| :--- | :--- | :--- | :--- | ---: | ---: |
| N.S.W. | $\ldots$ | Hon. R. W. Askin (Liberal-Country) | . . February 1968 |  |
| Victoria | . | Hon. Sir H. E. Bolte (Liberal) .. | $\ldots$ | May 1970 |
| Queensland | . | Hon. J. Bjelke-Petersen (Country-Liberal) | May 1969 |  |
| S. Australia | . | Hon. D. A. Dunstan (Australian Labor) | May 1970 |  |
| W. Australia | . | Hon. D. Brand (Liberal-Country) | .. | March 1968 |
| Tasmania | . | Hon. W. A. Bethune (Liberal-Centre) | .. | May 1969 |

The Assemblies (Lower Houses) of New South Wales, Victoria, Queensland, South Australia, and Western Australia are elected for a term of three years. That of Tasmania is elected for a term of five years. Adult suffrage and compulsory voting are common to all State Lower House elections.

All States except Queensland have an Upper House or Legislative Council for which the franchise is generally more restricted. Members are elected on some rotational scheme for longer terms.

## 5 ALL AUSTRALIAN PARLIAMENTS

A comparison of the numbers of members of the Parliaments of Australia，their salaries，and the total cost of Parliamentary Government， is given in the following table．The cost for Executive includes the Governor－General＇s or Governor＇s establishment，Ministers＇salaries，and all costs of the Executive Council．

Parliamentary Government in Australia，1968－69

| Particulars |  |  |  |  | $\begin{aligned} & \text { 荡 } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 3 \\ & 3 \\ & 3 \\ & 3 \end{aligned}$ | 誌 | $\begin{aligned} & \text { 豆 } \\ & \text { 品 } \\ & \text { 8 } \\ & 0 \end{aligned}$ |  |  | 皆 | － |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Members ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  |  |
| Upper House | ． | ．． | No． | 60 | 60 | 35 | $\cdots$ | 20 | 30 | 19 | 224 |
| Lower House | － | －• | No． | 125 | 94 | 73 | 78 | 39 | 51 | 35 | 495 |
| Annual Salary ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  |  |
| Upper House | ． | ． | \＄ | 9，500 ${ }^{2}$ | 2，395 ${ }^{3}$ | 7，750 ${ }^{4}$ | $\cdots$ | 7，500 ${ }^{5}$ | 7，500 ${ }^{6}$ | 6，000 ${ }^{2}$ | $\cdots$ |
| Lower House | ． | ．． | \＄ | 9，500 ${ }^{2}$ | 8，035 ${ }^{3}$ | 7，750 ${ }^{4}$ | 7，560 ${ }^{\text {8 }}$ | 7，500 ${ }^{5}$ | 7，500 ${ }^{6}$ | 6，000 ${ }^{7}$ | ． |
| Total Cost |  |  |  |  |  |  |  |  |  |  |  |
| Executive | ． | ．． | \＄＇000 | 1，610 | 476 | 367 | 291 | 281 | 311 | 308 | 3，644 |
| Parliament | － | $\cdots$ | \＄＇000 | 10，518 | 2，687 | 2，321 | 1，757 | 1，300 | 1，455 | 755 | 20，793 |
| Total |  | ． | \＄＇000 | 12，128 | 3，163 | 2，688 | 2，048 | 1，581 | 1，766 | 1，063 | 24，437 |
| Cost per Head |  |  |  |  |  |  |  |  |  |  |  |
| Executive |  |  | \＄ | 0.13 | 0.11 | 0.11 | 0.17 | 0.25 | 0.33 | 0.80 | 0.30 |
| Parliament | － | $\cdots$ | \＄ | 0.86 | 0.61 | 0.69 | 1.00 | 1.15 | 1.57 | 1.96 | 1.71 |
| Total | ． | ． | \＄ | 1.00 | 0.71 | 0.80 | 1.17 | 1.39 | 1.90 | 2.76 | 2.01 |


#### Abstract

${ }^{1}$ At 31 December 1969.2 Plus expense allowances：Senators，$\$ 2,650$ ；Members of House of Representatives，$\$ 2,750$ ，country electorates，$\$ 3,350$ ． 3 Plus allowance of $\$ 1,690$ in the case of the Legislative Council．Members who live outside the metropolitan area also receive an attendance allowance of $\$ 10$ a day．Plus an allowance varying from $\$ 1,945$ to $\$ 2,880$ according to the location of electorate in the case of the Legislative Assembly．${ }^{4}$ Plus allowances varying from $\$ 2,000$ to $\$ 3,100$ according to location of electorate． 5 Plus allowances of from $\$ 1,400$ to $\$ 2,200$ according to distance of electorate from Adelaide．${ }_{6}$ Plus allowances varying from $\$ 1,600$ to $\$ 3,300$ according to distance of electorate from Perth．${ }_{7}$ Plus allowance according to area of electorate and distance from Hobart，varying from $\$ 600$ to $\$ 1,400$ in the case of the ${ }_{8}$ Legislative Council and from $\$ 1,100$ to $\$ 2,100$ in the case of the House of Assembly． ${ }^{8}$ Plus electorate allowance ranging from $\$ 1,245$ to $\$ 2,970$ ．


## 6 LOCAL GOVERNMENT

History－Prior to separation，Brisbane was the only municipality incorporated under the New South Wales Municipalities Act of 1858. This Act，which continued in operation after separation until repealed by the Queensland Legislature，made provision for the creation of municipalities upon the petition of not fewer than 50 householders resident within any city，town，hamlet，or rural district．Following separation，Ipswich，Toowoomba，Rockhampton，Maryborough，Warwick， Gladstone，Bowen，and Dalby，in that order，were created municipalities under this legislation taken from New South Wales．The 1858 Act was repealed by The Municipal Institutions Act of 1864，which made provision for the creation of municipalities upon the petition of house－ holders resident in cities，towns，or rural districts having a population of not less than 250 inhabitants．

The Local Government Act of 1878 repealed the Act of 1864 and afforded statutory recognition to municipalities created under previous
legislation. It also made provision for the creation of additional municipalities under the style of Cities, Boroughs (towns), or Shires (country districts), either upon petition or without petition. The 1878 Act was followed by The Divisional Boards Act of 1879, which provided for the division of all lands in the Colony, not already included in an existing municipality, into Divisions. Ten years later came The Valuation and Rating Act of 1890, which based taxation for local government purposes on the unimproved value of land. This principle of taxation is still applicable under the present Local Government Acts.

The Local Authorities Act of 1902 consolidated the Acts of 1878 and 1879 and gave statutory recognition to existing municipalities as if they had been constituted Cities or Towns under the new Act, and to existing Shires and Divisions as if they had been constituted Shires thereunder. With the passing of The Local Government Act of 1936, all previous Acts were consolidated and statutory recognition was given to all Cities, Towns, and Shires constituted under the previous Acts.

The number of Local Authorities increased from 160 in 1902 to 164 in 1910 and 186 in 1916. This was the maximum number reached. There were 170 in 1920 and 148 in 1930. In June 1949 the number was reduced from 144 to 134, in May 1958 to 133, in April 1960 to 132, and in April 1961 to 131, composed of 14 Cities, 5 Towns, and 112 Shires, since when the only change has been that the Local Authority of Mount Isa had its status raised, on 30 May 1968, to that of a City.

Local Authority Councils-Each Local Authority is governed by a Council. With the exception of the City of Brisbane, which has 29 members (a Lord Mayor and one member from each of 28 electoral wards), City and Town Councils are composed of 7,9 , or 11 members (including the chairman, called the "Mayor") and Shire Councils of 5 to 13 members (including the Chairman). The Governor in Council may, in his absolute discretion, or upon petition of at least one-fifth of the electors of an Area, dissolve the Council and appoint an administrator to carry out the duties of the Council until such time as a fresh Council is elected at an election directed to be held by the Governor in Council.

The powers and functions of Local Governments are stated on page 467. Decisions of Local Governments made under by-laws or ordinances controlling the use and development of lands are subject to appeal to the Local Government Court. The Court was established in 1966 under The City of Brisbane Town Planning Act of 1964. Its jurisdiction was extended to all Local Governments by The Local Government Acts Amendment Act of 1966.

The municipality of Brisbane was proclaimed on 7 September 1859. The City of Brisbane was created in 1925 under The City of Brisbane Act of 1924 by the amalgamation of 20 City, Town, or Shire Councils into one civic authority which took over several ad hoc boards and public utilities. It is governed by the Local Government Acts where its own City of Brisbane Act is silent, or where an ordinance has not been issued under that Act altering the application of the Local Government Acts to Brisbane.

Elections-Local Authority Councils are elected by adult suffrage for a period of three years. Voting, which is by secret ballot and compulsory, is wholly by post in 54 Shires and partly by post in 16 Shires. In the remaining Local Authority Areas voting is at polling-booths. There is no system of absentee voting on the day of elections as applies
at State or Federal elections, though facilities for postal voting are available. Elections are held every three years and from 1970 the election day will be the last Saturday in March or, when Easter Saturday falls on that day, the first Saturday in April.

In Brisbane one alderman is elected, on preferential voting since 1964, for each of the wards which correspond with State Electoral Districts. In other Local Authorities the number of councillors is approved by the Governor in Council. Some Local Authority Areas are divided into divisions for the purposes of elections, while in others the entire Area is treated as one electoral area. In elections, the required number of candidates obtaining the greatest number of votes are elected as councillors, each elector having as many votes as the number of councillors to be elected. The Mayor (or Chairman) is elected separately, and by vote of the entire Local Authority Area.

Payment to Members of Local Authorities-The City of Brisbane Acts provide for the Lord Mayor and aldermen to receive a salary at such annual rates as the Council shall from time to time determine. Provision is also made for the Lord Mayor to receive an allowance at such rate as is determined in like manner. The annual rates from 1 November 1968 were as follows: Lord Mayor, $\$ 11,282$ salary and $\$ 11,282$ allowance; Vice-Mayor, Chairman of the Council, and Chairmen of Committees (3), $\$ 7,000$; and aldermen ( 23 ), $\$ 5,835$.

Local Authorities outside the City of Brisbane have power to make by-laws providing for the payment of fees and expenses to members for attendance at meetings and making authorised inspections, but no member may receive more than $\$ 600$ by way of fees in any one year. In addition, the Local Authority may decide to grant an allowance to the Chairman (or Mayor).

## 7 DIVISIONS OF QUEENSLAND

There are a number of different types of divisions used for various administrative purposes. The principal types are briefly described in the following paragraphs.
(a) Local Government Areas: Local government areas were created as each part of the State became populated, but since 1916 the trend has been towards a reduction in the number of areas together with the delegation of wider powers. (For further information on this type of division, see the preceding section.)

Local Authority Areas are used as basic districts for the presentation of census and other statistical data.
(b) Counties and Parishes: These divisions have been used throughout the State for survey purposes; and, having followed natural boundaries as far as possible, they have been used as the basis for defining other administrative divisions. Their principal use is in the description of land for titles purposes.
(c) State Electoral Districts: Queensland is divided by The Electoral Districts Act of 1958 into 78 State Electoral Districts, distributed among three zones. These zones are (i) the Metropolitan Zone, comprising the City of Brisbane divided into 28 Electoral Districts; (ii) the Provincial Cities Zone ( 12 Districts), comprising the Cities of Bundaberg, Cairns, Mackay, and Maryborough (one Electoral District each) and the Cities
of Ipswich, Toowoomba, Rockhampton, and Townsville (two Electoral Districts each); and (iii) the Country Zone, being the rest of the State divided into 38 Electoral Districts. The boundaries of the Electoral Districts were determined having regard to (a) community or diversity of interest, (b) means of communication, (c) physical features, (d) boundaries of Local Authority Areas or Divisions of them, and (e) probable future movements of population.
(d) Commonwealth Electoral Divisions: Queensland forms one electorate for the election of Senators. For the election of members of the House of Representatives the State is divided into Electoral Divisions, each returning one member. At the 1969 election there were 18 Divisions.
(e) Basic Wage Districts: The State Industrial Court divided the State into five districts for Basic Wage purposes in November 1921. These districts are Southern Division (Eastern and Western Districts); Mackay Division; and Northern Division (Eastern and Western Districts); they have not been altered since 1921. The boundaries of these districts are shown on page 414.
(f) Land Agents' Districts: The administration of the leasing and development of Crown lands is the function of the Land Administration Commission. Local matters are attended to in 44 Land Agents' Districts, in the principal town of each of which there is a Land Agent's Office where particulars of Crown leasehold land within the district are recorded.
(g) Statistical Divisions: Statistical collections in the State are based generally on Local Authority Areas. For convenience of comparison, the Areas are grouped into Statistical Divisions, each constituting as far as possible a natural region of the State. The map facing page 1 indicates in red the areas covered by these Divisions, and the lists on pages 64 to 69 and the maps on pages 469 and 470 show the Local Authority Areas in each Division. A special note on the Brisbane Statistical Division is given on page 70 .

Statistical Areas: Because of its large population and size (385 square miles) the City of Brisbane is too large for statistical analysis as a single entity. For the 1947 Census, therefore, 39 component areas were defined for statistical purposes within the City boundaries. These Statistical Areas are analogous in respect of population to Local Authority Areas elsewhere in the State, and are grouped into Suburban Divisions analogous to Statistical Divisions elsewhere. The boundaries have been kept virtually unchanged for succeeding Censuses except that, as suburban settlement extended into outlying rural parts of the Local Authority Area, new Statistical Areas were created out of those larger rural areas. Further, as urbanisation extended beyond the boundaries of the City of Brisbane, new Statistical Areas were created covering those parts of surrounding Local Authority Areas brought within the Brisbane Statistical Division (see page 70). As a result, while 39 Statistical Areas were defined for the 1947 Census (all within the City of Brisbane), there were 48 for the 1954 Census, 55 for the 1961 Census, and 64 for the 1966 Census ( 56 within the City of Brisbane and 8 in surrounding Local Authority Areas).

Metropolitan Area: The present concept of the Metropolitan Area was first enunciated for the 1966 Census. It represents at a defined point of time the urbanised area within and about the capital city. This is defined as the area incorporating all contiguous census collectors'
districts with a population of 500 or more persons per square mile, together with certain other criteria respecting industrial and institutional areas with lower densities but urban affiliations. The boundary delineated by these rules is drawn without reference to Local Authority Area boundaries and is intended to be a moving boundary to be adjusted after each Census to encompass additional peripheral urbanisation and population growth. At the 1966 Census, the Brisbane Metropolitan Area covered an area of approximately 236 square miles (including 194 square miles in the City of Brisbane, 31 square miles in the City of Ipswich, 9 square miles in the City of Redcliffe, and 2 square miles in the Shire of Pine Rivers). Estimates of the size and population at preceding Censuses are given on page 70.

## - Chapter 3

## POPULATION AND HEALTH

## 1 GROWTH OF POPULATION

At 31 December 1856 there were 18,544 persons in Queensland, then a portion of the Colony of New South Wales; and in 1859, the year of separation, the population was 23,520 . Thereafter, the growth of the population was rapid, reaching 392,116 in December 1890 , 493,847 in $1900,750,624$ in $1920,1,031,452$ in 1940 , and $1,502,286$ in 1960.

The first Census taken in Queensland was on 7 April 1861 when the population was 30,059 ( 18,121 males, 11,938 females). A Census was then taken by the Colonial Government at five-year intervals to 1901, except in 1896, and later Censuses have been taken by the Commonwealth Government in 1911, 1921, 1933, 1947, 1954, 1961, and 1966. During the intercensal period 1961 to 1966, the population of Queensland increased by 9.5 per cent. Increases in other States were as follows: Western Australia, 13.6 per cent; South Australia, 12.6; Victoria, 9.9; New South Wales, 8.1; Tasmania, 6.0. These increases comprise natural increase (excess of births over deaths) and net migration increase (excess of arrivals over departures). Natural increase has become greater in absolute numbers as the population has increased, although the rate per 1,000 of population was falling during the first thirty years of the present century. Migration has fluctuated from year to year, being affected by gold discoveries, war, general economic conditions, and government policy on assisted migration.

During the intercensal period 1933 to 1947, most of the additional population was due to natural increase, but since then migration has made a substantial contribution to the increase.

The following table shows the population of all States, excluding full-blood Aborigines, for the 1901 Census and for later Censuses from 1933 to 1966. For Queensland, populations in the tropical and sub-tropical areas are also shown.

Population ${ }^{1}$ of States at Censuses

| State or Territory | 1901 | 1933 | 1947 | 1954 | 1961 | 1966 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Queensland |  |  |  |  |  |  |
| Sub-tropical .. | 353,052 ${ }^{2}$ | 706,738 | 853,040 | 1,017,814 | 1,174,367 | 1,292,487 |
| Tropical | $145,077^{2}$ | 240,796 | 253,375 | 300,445 | 344,461 | 371,198 |
| Total | 498,129 | 947,534 | 1,106,415 | 1,318,259 | 1,518,828 | 1,663,685 |
| N. S. Wales | 1,354,846 | 2,600,847 | 2,984,838 | 3,423,529 | 3,917,013 | 4,233,822 |
| Victoria | 1,201,070 | 1,820,261 | 2,054,701 | 2,452,341 | 2,930,113 | 3,219,526 |
| South Australia | 358,346 | 580,949 | 646,073 | 797,094 | 969,340 | 1,091,875 |
| Western Australia | 184,124 | 438,852 | 502,480 | 639,771 | 736,629 | 836,673 |
| Tasmania | 172,475 | 227,599 | 257,078 | 308,752 | 350,340 | 371,435 |
| N. Territory | 4,811 | 4,850 | 10,868 | 16,469 | 27,095 | 37,433 |
| A. C. Territory | ${ }^{2}$ | 8,947 | 16,905 | 30,315 | 58,828 | 96,013 |
| Australia | 3,773,801 | 6,629,839 | 7,579,358 | 8,986,530 | 10,508,186 | 11,550,462 |

[^3]At the 1861 Census the population of Queensland was 30,059 ; at 1871, 120,104; at 1881, 213,525 ; and at $1891,393,718$.

The population of Queensland in 1859 was the second smallest of the six Colonies, Western Australia's being the smallest. In 1867 it exceeded that of Tasmania, and in 1885 that of South Australia, and since that date it has retained third place. According to the Censuses taken by the several Colonies in 1881, the population of Queensland was 9.5 per cent of the Australian total, and this figure had increased to 14.4 per cent at the 1966 Census.

The following table shows the growth of the population of Queensland, including full-blood Aborigines, during the last five years. The mean populations for the calendar years and for the financial years are given in separate columns, as they are frequently required for calculations of rates per head.

Population of Queensland: Growth since 1964

| Year | At 31 December |  |  | Mean for Year Ended 30 June | Mean for Year Ended 31 December |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Persons |  |  |
| 1964 | 825,775 | 800,750 | 1,626,525 | 1,594,993 | 1,610,809 |
| 1965 | 841,926 | 817,497 | 1,659,423 | 1,626,935 | 1,644,028 |
| 1966 | 855,726 | 832,156 | 1,687,882 | 1,660,076 | 1,674,357 |
| 1967 | 870,770 | 847,496 | 1,718,266 | 1,688,078 | 1,702,689 |
| 1968 | 887,289 | 864,539 | 1,751,828 | 1,717,839 | 1,733,898 |
| 1969 | 904,002 | 881,392 | 1,785,394 | 1,751,477 | 1,769,121 |



Australian States-The estimation of the populations of individual States and Territories has always presented more difficulty than for the

Commonwealth as a whole. In the latter case, only births, deaths, and overseas migration (all of which are recorded with reasonable accuracy) have to be taken into account. In estimating populations for individual States, however, interstate migration has also to be reckoned with. Movement between States is unhampered by regulations, and has proved difficult to record accurately, particularly movements by road. Only at Census times is an accurate check on State populations possible.

Prior to 1966, State population estimates were based on natural increase, net direct overseas migration, and net interstate movement as recorded by air, rail, sea, and bus traffic figures. It was not feasible to adequately estimate movement by private vehicles. Since 1966, an improved method has been adopted by estimating interstate movement on the basis of transfers of residence as recorded by child endowment or Commonwealth electoral procedures, supplemented by special counts or sample surveys. By this method, holiday, business, and other shortterm interstate movements are omitted.

The mean population of each State for any year is a weighted average of the population at the beginning and end of the first quarter, and the ends of the second, third, and fourth quarters.

The following table shows, for each State and Territory, the population at the end of, and the mean population during, the financial year 1968-69 and the calendar year 1969, and also masculinity rates.

Population of Australlan States and Territories, 1969

| State or Territory |  | Estimated Population at |  | Mean Population |  | $\begin{gathered} \text { Masculinity } \\ \text { at } 30 \text { June } \\ 19699^{1} \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{aligned} & 30 \text { June } \\ & 1969 \end{aligned}$ | $\begin{array}{\|c} 31 \text { December } \\ 1969 \end{array}$ | $\begin{aligned} & \text { Year Ended } \\ & 30 \text { June } \\ & 1969 \end{aligned}$ | $\begin{gathered} \text { Year Ended } \\ 31 \text { December } \\ 1969 \end{gathered}$ |  |
| New South Wales |  | 4,474,840 | 4,529,918 | 4,430,182 | 4,479,435 | 100.9 |
| Victoria |  | 3,384,087 | 3,420,142 | 3,355,805 | 3,387,404 | 100.5 |
| Queensland |  | 1,768,013 | 1,785,394 | 1,751,477 | 1,769,121 | 102.7 |
| South Australia |  | 1,144,434 | 1,155,303 | 1,135,635 | 1,145,111 | 101.1 |
| Western Australia |  | 946,394 | 966,740 | 928,943 | 947,203 | 103.7 |
| Tasmania |  | 388,464 | 391,151 | 385,685 | 388,646 | 101.9 |
| Northern Territory |  | 68,042 | 69,657 | 66,551 | 68,216 | 118.0 |
| A. C. Territory .. |  | 122,005 | 127,722 | 117,411 | 122,244 | 106.1 |
| Australia |  | 12,296,279 | 12,446,027 | 12,171,689 | 12,307,380 | 101.5 |

${ }^{1}$ Males per 100 females.
Masculinity-The population of early Queensland had a large excess of males. In 1860 the masculinity rate (i.e. the number of males for every 100 females) was 150 ; it has declined more or less steadily ever since. Western Australia has an excess of four males, and Queensland an excess of three males, for every 100 females. In the other States the sexes are more evenly divided.

Analysis of Increase-The following table shows population increases by natural increase and by migration for each State and Australia from January 1922 to December 1969. The years have been combined to give details for eight periods of six years. The first covers the period of reconstruction after World War I, the second the economic recession of the early 1930 s, the third the period of economic recovery, the fourth the World War II years, and the remaining periods the post-war years.

Population Increase, Australia

| State | Total Persons |  |  | Annual Average per 1,000 of Population |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Natural <br> Increase | $\left\|\begin{array}{c} \text { Net Immi- } \\ \text { gration } \end{array}\right\|$ | Total Increase | Natural Increase | $\left\lvert\, \begin{gathered} \text { Net Immi- } \\ \text { gration } \end{gathered}\right.$ | Total Increase |

1 January 1922 to 31 December 1927

| New South Wales | . | 197,735 | 104,230 | 301,965 | 14.50 | 7.64 | 22.14 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  | 116,841 | 74,264 | 191,105 | 11.75 | 7.47 | 19.22 |
| Queensland |  | 73,343 | 37,318 | 110,661 | 14.87 | 7.57 | 22.44 |
| South Australia | $\ldots$ | 40,294 | 27,594 | 67,888 | 12.55 | 8.60 | 21.15 |
| Western Australia | . | 29,836 | 33,513 | 63,349 | 13.50 | 15.17 | 28.67 |
| Tasmania | -• | 19,698 | -19,223 | 475 | 14.95 | -14.59 | 0.36 |
| Australia ${ }^{1}$ | . | 477,963 | 262,109 | 740,072 | 13.54 | 7.43 | 20.97 |

1 January 1928 to 31 December 1933

| New South Wales | $\cdots$ | 162,992 | 16,872 | 179,864 | 10.67 | 1.10 | 11.77 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  | 85,739 | -3,092 | 82,647 | 7.97 | -0.29 | 7.68 |
| Queensland | . | 62,128 | 10,520 | 72,648 | 11.30 | 1.91 | 13.21 |
| South Australia | . $\cdot$ | 28,771 | -15,724 | 13,047 | 8.35 | -4.56 | 3.79 |
| Western Australia | .. | 28,813 | 11,554 | 40,367 | 11.13 | 4.46 | 15.59 |
| Tasmania | . | 15,553 | -2,594 | 12,959 | 11.51 | -1.92 | 9.59 |
| Australia ${ }^{1}$ | . | 384,670 | 20,467 | 405,137 | 9.86 | 0.53 | 10.39 |

1 January 1934 to 31 December 1939

| New South Wales | . | 126,471 | 25,316 | 151,787 | 7.86 | 1.57 | 9.43 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria . | . | 61,544 | 692 | 62,236 | 5.55 | 0.06 | 5.61 |
| Queensland |  | 58,932 | 10,514 | 69,446 | 9.99 | 1.78 | 11.77 |
| South Australia | * | 21,098 | -5,312 | 15,786 | 5.96 | -1.50 | 4.46 |
| Western Australia | .. | 26,126 | 986 | 27,112 | 9.59 | 0.36 | 9.95 |
| Tasmania | $\ldots$ | 14,235 | -3,923 | 10,312 | 10.06 | -2.77 | 7.29 |
| Australia ${ }^{1}$ | $\cdots$ | 309,456 | 31,719 | 341,175 | 7.57 | 0.78 | 8.35 |

1 January 1940 to 31 December 1945²

|  |  |  |  |  |  |  |  |  |
| :--- | :---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| New South Wales | $\ldots$ | 167,119 | 11,364 | 178,483 | 9.78 | 0.66 | 10.44 |  |
| Victoria .. | $\ldots$ | $\ldots$ | 96,857 | 48,996 | 145,853 | 8.23 | 4.16 | 12.39 |
| Queensland | $\ldots$ | $\ldots$ | 79,789 | $-11,319$ | 68,470 | 12.81 | -1.82 | 10.99 |
| South Australia | $\ldots$ | 35,526 | $-1,693$ | 33,833 | 9.69 | -0.46 | 9.23 |  |
| Western Australia | $\ldots$ | 33,055 | $-16,615$ | 16,440 | 11.56 | -5.81 | 5.75 |  |
| Tasmania | $\ldots$ | $\ldots$ | 17,261 | $-9,985$ | 7,276 | 11.87 | -6.87 | 5.00 |
|  |  |  |  | 431,715 | 21,209 | 452,924 | 9.99 | 0.49 |
| Australia ${ }^{1}$ | $\ldots$ | $\ldots$ | 4310.48 |  |  |  |  |  |

1 January 1946 to 31 December 1951

| New South Wales | $\cdots$ | 236,660 | 145,014 | 381,674 | 12.94 | 7.93 | 20.87 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  | 154,835 | 129,596 | 284,431 | 12.24 | 10.25 | 22.49 |
| Queensland | . | 106,778 | 46,636 | 153,414 | 15.63 | 6.83 | 22.46 |
| South Australia | . $\cdot$ | 59,090 | 53,813 | 112,903 | 14.69 | 13.37 | 28.06 |
| Western Australia |  | 51,146 | 49,105 | 100,251 | 16.33 | 15.68 | 32.01 |
| Tasmania |  | 27,813 | 23,694 | 51,507 | 16.96 | 14.44 | 31.40 |
| Australia ${ }^{1}$ | . | 641,687 | 456,023 | 1,097,710 | 13.73 | 9.75 | 23.48 |

Population Increase, Australia-continued

| State | Total Persons |  |  | Annual Average per 1,000 of Population |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Natural <br> Increase | $\left\lvert\, \begin{gathered} \text { Net Immi- } \\ \text { gration } \end{gathered}\right.$ | Total Increase | Natural <br> Increase | Net Immigration | Total Increase |

1 January 1952 to 31 December 1957

| New South Wales | 255,665 | 92,567 | 348,232 | 12.30 | 4.46 | 16.76 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria | 198,082 | 182,935 | 381,017 | 13.32 | 12.30 | 25.62 |
| Queensland | 122,742 | 59,481 | 182,223 | 15.43 | 7.48 | 22.91 |
| South Australia | 67,365 | 75,102 | 142,467 | 13,89 | 15.49 | 29.38 |
| Western Australia | 65,773 | 39,122 | 104,895 | 16.90 | 10.05 | 26.95 |
| Tasmania | 32,552 | 4,468 | 37,020 | 17.00 | 2.33 | 19.33 |
| Australia ${ }^{1}$ | 749,642 | 466,538 | 1,216,180 | 13.74 | 8.56 | 22.30 |

1 January 1958 to 31 December 1963

| New South Wales | . | 287,026 | 123.877 | 410,903 | 12.34 | 5.32 | 17.66 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  | 234,447 | 154,691 | 389,138 | 13.53 | 8.93 | 22.46 |
| Queensland |  | 137,558 | 26,549 | 164,107 | 15.26 | 2.95 | 18.21 |
| South Australia | . | 78,774 | 54,197 | 132,971 | 13.72 | 9.44 | 23.16 |
| Western Australia | . | 67,937 | 24,383 | 92,320 | 15.49 | 5.56 | 21.05 |
| Tasmania |  | 35,817 | -11,934 | 23,883 | 16.77 | -5.59 | 11.18 |
| Australia ${ }^{1}$ | $\cdots$ | 854,145 | 408,085 | 1,262,230 | 13.70 | 6.54 | 20.24 |

1 January 1964 to 31 December 1969

| New South Wales | $\ldots$ | 241,855 | 208,739 | 450,594 | 9.43 | 8.14 | 17.57 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  | 227,728 | 121,149 | 348,877 | 11.68 | 6.21 | 17.89 |
| Queensland |  | 117,726 | 71,228 | 188,954 | 11.63 | 7.03 | 18.66 |
| South Australia | . | 70,305 | 62,094 | 132,399 | 10.61 | 9.37 | 19.98 |
| Western Australia | . | 67,124 | 100,048 | 167,172 | 12.97 | 19.33 | 32.30 |
| Tasmania | . | 28,300 | 42 | 28,342 | 12.62 | 0.02 | 12.64 |
| Australia ${ }^{1}$ | $\cdots$ | 772,023 | 613,483 | 1,385,506 | 10.99 | 8.73 | 19.72 |

${ }^{1}$ Including Northern Territory and Australian Capital Territory. ${ }^{2}$ Actual population increases in this period were somewhat less than those shown, no deductions having been made for deaths of members of the defence forces.

The preceding table brings out the following features:
(i) After falling in the late 1930s to little more than half its original level, the rate of natural increase recovered in the years after World War II to about the same annual average as in the mid-1920s.
(ii) In the periods after both wars, Australia gained more than one-third of its population increase by migration. In the intervening period, which embraced the economic depression, recovery, and the second war, gains from immigration fell to a very low level. It should be noted that the "net immigration" recorded here is the difference between natural increase and total increase and includes both interstate and overseas movements of population.

Overseas Migration-At the end of World War II, Australia embarked on a programme of planned, large-scale immigration in order to develop its resources by strengthening and diversifying the economy. Since then 3.1 million people have come to Australia and immigration continues to be a major objective of Australian policy.

The next table shows the permanent movement of population recorded in the five years to $1968-69$. The term settlers covers those persons who, on arrival in Australia, declare that they intend to settle here permanently, while former settlers covers all those who state that they came to Australia intending to settle, stayed for at least twelve months, and are now departing permanently. Total departures include Australian residents departing with stated intent to reside permanently abroad.

Permanent Movement of Population, Australia

| Year | Settlers Arriving |  | Departures |  | Net Gain |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Assisted | Total | Former Settlers | Total | New Settlers | Total |
| 1964-65 | 88,616 | 140,152 | 10,271 | 17,100 | 129,881 | 123,052 |
| 1965-66 | 89,190 | 144,055 | 16,363 | 22,961 | 127,692 | 121,094 |
| 1966-67 | 88,724 | 138,676 | 20,438 | 29,258 | 118,238 | 109,418 |
| 1967-68 | 84,635 | 137,525 | 23,520 | 31,436 | 114,005 | 106,089 |
| 1968-69 | 118,469 | 175,657 | 23,537 | 31,678 | 152,120 | 143,979 |

Details of permanent movement of population have only been available since revised questions for travellers were introduced in mid-1958. Previously, the only distinction was between short-term or temporary on the one hand and permanent and long-term on the other, the latter category including all persons arriving or leaving for periods of 12 months or more or returning after residence of 12 months or more. This category was therefore more comprehensive than true permanent migration.

There was a total of $3,132,024$ permanent and long-term arrivals in Australia from October 1945 to June 1969, including $1,693,705$ males and $1,438,319$ females. Persons under 15 years accounted for 26 per cent of the total, while 70 per cent were in the age group 15 to 59 years and only 4 per cent were aged 60 and over. In the same period permanent and long-term departures totalled $1,146,023$, leaving a net permanent and longterm increment of $1,986,001$.

Australia has "assisted migration" agreements with a number of governments and contributes towards the cost of migrants' passages. This contribution is supported by the government of the migrant's own country and, in some cases, by the Intergovernmental Committee for European Migration. From October 1945 to June 1969, 1,531,070 persons arrived under such schemes, compared with the total of $\mathbf{3 , 1 3 2 , 0 2 4}$ permanent and long-term arrivals. Their nationalities were as follows:

|  |  | Assisted Arrivals | Other Permanent and Long-term Arrivals | Total |
| :---: | :---: | :---: | :---: | :---: |
| British | . | 922,301 | 823,716 | 1,746,017 |
| Italian | - | 55,051 | 291,114 | 346,165 |
| Greek | . | 56,405 | 128,310 | 184,715 |
| Dutch | $\cdots$ | 92,906 | 58,645 | 151,551 |
| German | - | 86,235 | 33,076 | 119,311 |
| Yugoslav . | . | 45,013 | 45,692 | 90,705 |
| Polish | . | 65,319 | 19,298 | 84,617 |
| United States | - | 12,963 | 47,304 | 60,267 |
| Stateless . . | - | 28,724 | 21,831 | 50,555 |
| Hungarian. . | $\cdots$ | 23,928 | 5,516 | 29,444 |
| Others | -• | 142,225 | 126,452 | 268,677 |
| Total | - | 1,531,070 | 1,600,954 | 3,132,024 |

Of the $1,531,070$ assisted arrivals, 922,301 were of British nationality. Arrivals from the United Kingdom under free or assisted passage schemes numbered 870,995 . Although immigration is a Commonwealth Government function, the State Government assists in these assisted passage schemes by receiving nominations and by taking responsibility for the reception and after-care of such migrants.

Between 1 January 1946 and 31 December 1969, there were 5,135,767 births in Australia. Of these, an estimated 623,800 were born to migrant parents, while a further 559,600 had one overseas-born and one Australianborn parent. These two classes accounted for one in every four children born in Australia in this period. In the same period, of $1,945,344$ marriages in Australia, 491,346 involved overseas-born persons. In 287,551 cases an overseas-born person married an Australian-born person, while in 203,795 marriages both persons were overseas born.

Because of interstate movements, overseas migration for a particular State can only be measured by comparison of information at successive Censuses dealing with birthplace, nationality, and period of residence in Australia (see pages 58-61). A comparison of the results of the 1947 and 1966 Censuses shows clearly the contribution of immigration to Queensland's population growth. Between 1947 and 1966 the State's population grew from $1,106,415$ to $1,663,685$, an increase of 557,270 . Persons born overseas who had arrived in Australia after 30 June 1947 and were in Queensland on 30 June 1966 totalled 134,664. This represented 24 per cent of the intercensal population increase in Queensland.

The number of overseas-born persons in Australia at 30 June 1966 who had arrived after June 1947 was $1,672,417$. This represented 42 per cent of the total population increase. Of these post-war arrivals, 8 per cent were living in Queensland.

At the 1947 Census, 114,237 persons in Queensland, or 10.3 per cent of the population, were recorded as having been born outside Australia. At the 1966 Census, 201,856 persons, or 12.1 per cent of the population, were so recorded. The corresponding proportions for the whole of Australia were 9.8 per cent in 1947 and 18.4 per cent in 1966.

In the ten years 1960 to $1969,26,217$ foreign nationals living in Queensland were naturalised as Australian citizens. This represented 7.0 per cent of the total for Australia.

Slightly over half of the $1,154,370$ settler arrivals in Australia in the period July 1960 to June 1969 were dependants. Of the 560,670 workers, 5 per cent had farming or other rural occupations, 13 per cent were in the professional, administrative, or managerial group, 14 per cent were clerical or sales workers, 23 per cent were skilled craftsmen, and 8 per cent were process workers. Of the remaining 37 per cent, 15 per cent were regarded as skilled or semi-skilled and 22 per cent as unskilled.

## 2 CHARACTERISTICS OF THE POPULATION*

Age Distribution-The age distribution of the population of Queensland is shown in the next table, and illustrated in the diagram on page 59.

In the intercensal period 1961-1966 the population of the State increased by over 9 per cent. Each age group recorded substantially higher figures except the $30-34$ group where the number fell by 6 per cent, and the 35-39 group which decreased by less than 1 per cent. These two

[^4]groups were seriously affected by the low numbers of births in the 1930s. On the other hand, the 1966 group aged $15-19$ resulting from the post-war births was 25 per cent larger than the $15-19$ group in 1961 which represented war-time births.

Between 1961 and 1966 the number of minors increased by 10 per cent and the number of old persons ( 65 years and over) by over 15 per cent, whereas the number aged $21-64$ increased by only 8 per cent.

Age Distribution of Population

| Age Group | $\begin{gathered} \text { Census } \\ 1961 \end{gathered}$ | Census 1966 |  |  |  |  |  | $\begin{aligned} & 30 \text { June } \\ & 1969^{12} \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Qld <br> Persons | Brisbane Stat. Division |  |  | Queensland |  |  | QId <br> Persons |
|  |  | Males | Females | Persons | Males | Females | Persons |  |
| 0-4 | 167,369 | 37,842 | 35,997 | 73,839 | 87,400 | 83,251 | 170,651 | 172,319 |
| 5-9 | 156,687 | 38,785 | 36,485 | 75,270 | 88,546 | 83,892 | 172,438 | 183,149 |
| 10-14 | 151,802 | 37,733 | 35,756 | 73,489 | 82,926 | 78,602 | 161,528 | 171,101 |
| 15-19 | 122,227 | 38,189 | 38,750 | 76,939 | 77,905 | 74,820 | 152,725 | 161,357 |
| 20-29 | 191,874 | 51,618 | 51,382 | 103,000 | 115,847 | 108,167 | 224,014 | 264,797 |
| 30-39 | 204,271 | 43,924 | 44,822 | 88,746 | 101,489 | 95,315 | 196,804 | 201,277 |
| 40-49 | 189,037 | 49,067 | 50,083 | 99,150 | 102,998 | 98,415 | 201,413 | 208,879 |
| 50-59 | 146,276 | 40,571 | 41,371 | 81,942 | 87,488 | 83,088 | 170,576 | 177,920 |
| 60-69 | 109,051 | 25,896 | 30,984 | 56,880 | 58,375 | 60,892 | 119,267 | 125,633 |
| 70-79 | 62,019 | 14,762 | 21,364 | 36,126 | 31,824 | 39,510 | 71,334 | 75,551 |
| 80 \& Over | 18,215 | 4,393 | 7,900 | 12,293 | 9,099 | 13,836 | 22,935 | 26,030 |
| Total.. | 1,518,828 | 382,780 | 394,894 | 777,674 | 843,897 | 819,788 | 1,663,685 | 1,768,013 |
| Under 21 | 619,077 | 159,229 | 153,457 | 312,686 | 349,978 | 333,190 | 683,168 | 718,651 |
| 21-64 | 770,155 | 192,805 | 197,127 | 389,932 | 426,655 | 404,128 | 830,783 | 891,779 |
| 65 \& Over | 129,596 | 30,746 | 44,310 | 75,056 | 67,264 | 82,470 | 149,734 | 157,583 |

${ }^{1}$ Estimated. 2 Including full-blood Aborigines.
Birthplaces-The next table shows, for the 1961 and 1966 Censuses, the population according to birthplace.

Birthplaces of Population

| Birthplace | Census 1961 | Census 1966 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Qld | Brisbane Statistical Division |  |  | Queensland |  |  |
|  | Persons | Males | Females | Persons | Males | Females | Persons |
| Australia | 1,341,069 | 320,478 | 339,246 | 659,724 | 731,943 | 729,886 | 1,461,829 |
| New Zealand | 5,770 | 1,926 | 1,756 | 3,682 | 4,139 | 3,469 | 7,608 |
| Europe |  |  |  |  |  |  |  |
| U.K. and Ireland | 93,329 | 34,141 | 32,677 | 66,818 | 55,938 | 50,174 | 106,112 |
| Germany . . | 8,470 | 2,526 | 2,644 | 5,170 | 4,863 | 4,163 | 9,026 |
| Greece | 3,788 | 1,543 | 1,262 | 2,805 | 2,546 | 1,851 | 4,397 |
| Italy . . | 20,000 | 3,975 | 3,129 | 7,104 | 11,972 | 8,300 | 20,272 |
| Netherlands | 9,556 | 3,676 | 2,975 | 6,651 | 5,593 | 4,275 | 9,868 |
| Poland | 3,778 | 1,711 | 1,107 | 2,818 | 2,394 | 1,401 | 3,795 |
| U.S.S.R. | 3,112 | 1,157 | 1,279 | 2,436 | 1,482 | 1,509 | 2,991 |
| Yugoslavia | 2,694 | 934 | 480 | 1,414 | 2,246 | 872 | 3,118 |
| Other | 13,523 | 4,091 | 2,841 | 6,932 | 9,451 | 5,275 | 14,726 |
| Other Countries | 13,739 | 6,622 | 5,498 | 12,120 | 11,330 | 8,613 | 19,943 |
| Total | 1,518,828 | 382,780 | 394,894 | 777,674 | 843,897 | 819,788 | 1,663,685 |

## age structure of queensland population



The comparative age grouping at the 1961 and 1966 Censuses is shown in the diagram above. It will be noticed that with the growth of population the length of the black 1966 bars is greater than that of the hatched 1961 bars for all age groups except the $30-34$ and $35-39$ groups. The $30-34$ age group in 1966 includes those born in the years 1932 to 1936 when the effects of the depression and the world-wide lowering of the birth rate were severely felt.

The diagram below illustrates the changing sizes and proportions recorded at the last five Censuses of the age groups representing approximately (i) the childhood and student ages, (ii) the working ages, and (iii) the retired ages.


The figures in the foregoing table are merely a record of place of birth irrespective of the parents' race or nationality. Figures for nationality (allegiance) are available, but do not indicate race, because of naturalisations. However, 98.3 per cent of Queensland's population in 1966 were British subjects, compared with 97.7 per cent in 1961.

Australian-born persons form by far the greatest proportion of the Queensland population. They rose from 78 per cent in 1921 to 83 per cent in 1933 and 90 per cent in 1947, and were 88 per cent in 1961 and in 1966. The percentage born in the British Isles has fallen from 17 in 1921 to 13 in $1933,7 \frac{1}{2}$ in 1947, 7 in 1954, and 6 in 1966. From 1961 to 1966, the Australian-born population increased by 120,760 and the overseas-born by 24,097 , compared with 180,474 and 20,095 in the $1954-1961$ period. The increase in those born in the British Isles was 12,783 (378 in 19541961), and in those born in other European countries, chiefly Netherlands, Italy, Germany, and Greece, was 3,272 (14,147 in 1954-1961).

Religions-The following table shows the religions of the population as stated in the Censuses of 1961 and 1966. The religion question was made a voluntary one for the first time at the 1933 Census, when 129,833 persons in Queensland took advantage of the provision to give no answer, compared with 122,110 in 1947, 125,991 in 1954, 175,341 in 1961, and 172,319 in 1966.

Religions of Population

| Religion | Census <br> 1961 | Census 1966 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Qld | Brisbane Statistical Division |  |  | Queensland |  |  |
|  | Persons | Males | Females | Persons | Males | Females | Persons |
| Christian |  |  |  |  |  |  |  |
| Church of England | 486,315 | 119,562 | 124,372 | 243,934 | 263,810 | 258,730 | 522,540 |
| Catholic ${ }^{1}$. . | 372,350 | 97,117 | 102,887 | 200,004 | 213,584 | 212,085 | 425,669 |
| Presbyterian | 173,316 | 39,073 | 42,205 | 81,278 | 93,169 | 95,323 | 188,492 |
| Methodist | 165,556 | 38,979 | 42,541 | 81,520 | 88,239 | 91,352 | 179,591 |
| Lutheran | 35,123 | 6,374 | 6,473 | 12,847 | 20,721 | 19,516 | 40,237 |
| Baptist | 22,254 | 6,968 | 8,137 | 15,105 | 12,425 | 13,607 | 26,032 |
| Orthodox ${ }^{2}$ | 11,777 | 5,073 | 4,657 | 9,730 | 7,432 | 6,464 | 13,896 |
| Congregational | 9,166 | 3,125 | 3,617 | 6,742 | 4,751 | 5,198 | 9,949 |
| Salvation Army | 8,318 | 2,080 | 2,267 | 4,347 | 4,358 | 4,686 | 9,044 |
| Churches of Christ | 7,627 | 1,907 | 2,223 | 4,130 | 4,217 | 4,770 | 8,987 |
| Seventh Day |  |  |  |  |  |  |  |
| Adventist | 5,473 | 1,173 | 1,467 | 2,640 | 3,242 | 3,715 | 6,957 |
| Brethren | 3,799 | 749 | 914 | 1,663 | 1,521 | 1,702 | 3,223 |
| Other ${ }^{8}$ | 32,089 | 9,100 | 9,845 | 18,945 | 18,735 | 19,117 | 37,852 |
| Total Christian | 1,333,163 | 331,280 | 351,605 | 682,885 | 736,204 | 736,265 | 1,472,469 |
| Non-Christian | 2,694 | 939 | 781 | 1,720 | 1,891 | 1,391 | 3,282 |
| Indefinite | 3,084 | 1,145 | 954 | 2,099 | 2,631 | 2,026 | 4,657 |
| No Religion . . | 4,546 | 4,233 | 2,240 | 6,473 | 7,422 | 3,536 | 10,958 |
| No Reply . . | 175,341 | 45,183 | 39,314 | 84,497 | 95,749 | 76,570 | 172,319 |
| Total | 1,518,828 | 382,780 | 394,894 | 777,674 | 843,897 | 819,788 | 1,663,685 |
| ${ }^{1}$ Roman Catholic and Catholic undefined. $\quad 2$ Greek, Russian, etc. ${ }^{3}$ Including Protestant and Christian undefined. |  |  |  |  |  |  |  |

Marital Status-The next table shows the marital status of the people at the 1961 and 1966 Censuses. The proportion of persons over 15 years of age who had never married, which was 40 per cent in 1933, had declined to 28 per cent by 1954 and in 1961 and 1966 was 27 per cent.

The number of divorced persons which was only 0.2 per cent of the population over 15 in 1933 rose rapidly to 0.7 per cent in 1947 and since then has steadily increased to 0.8 per cent in 1954, 0.9 per cent in 1961, and 1.0 per cent in 1966.

Marital Status of Population

| Marital Status | $\begin{aligned} & \text { Census } \\ & 1961 \end{aligned}$ | Census 1966 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Qld | Brisbane Statistical Division |  |  | Queensland |  |  |
|  | Persons | Males | Females | Persons | Males | Females | Persons |
| Never Married Under Age 15 .. Age 15 and Over $\qquad$ | 475,858 | 114,360 | 108,238 | 222,598 | 258,872 | 245,745 | 504,617 |
|  | 282,206 | 84,250 | 70,827 | 155,077 | 187,210 | 129,239 | 316,449 |
| Total Never Married | 758,064 | 198,610 | 179,065 | 377,675 | 446,082 | 374,984 | 821,066 |
| Married <br> Married but Permanently Separated ${ }^{2}$.. | 656,088 | 166,755 | 169,930 | 336,685 | 361,792 | 361,189 | 722,981 |
|  | 21,406 | 5,296 | 6,731 | 12,027 | 11,102 | 12,376 | 23,478 |
| Divorced Widowed | 9,585 | 2,875 | 3,668 | 6,543 | 5,813 | 6,028 | 11,841 |
|  | 73,685 | 9,244r | 35,500 | 44,744r | 19,108 | 65,211 | 84,319 |
| Total | 1,518,828 | 382,780r | 394,894 | 777,674r | 843,897 | 819,788 | 1,663,685 |
| Percentages ${ }^{2}$ <br> Never Married . . <br> Married <br> Married but Permanently Separated ${ }^{1}$ | \% | $\%$ | \% | \% | \% | \% | \% |
|  | 27.06 | 31.39 | 24.71 | 27.94 | 32.00 | 22.51 | 27.30 |
|  | 62.91 | 62.13 | 59.28 | 60.65 | 61.84 | 62.92 | 62.38 |
|  | 2.05 | 1.97 | 2.35 | 2.17 | 1.90 | 2.16 | 2.03 |
| Divorced . . .. | 0.92 | 1.07 | 1.28 | 1.18 | 0.99 | 1.05 | 1.02 |
| Widowed .. .. | 7.06 | 3.44 | 12.38 | 8.06 | 3.27 | 11.36 | 7.27 |

${ }^{1}$ Legally or otherwise. 2 Excluding persons under age $15 . \quad r$ Revised since last issue.

Period of Residence in Australia-The next table gives particulars of the periods of residence in Australia of the population at the Censuses of 1961 and 1966.

Overseas-born Population

| Period of Residence in Australia (Years) | $\begin{aligned} & \text { Census } \\ & 1961 \end{aligned}$ | Census 1966 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Qld | Brisbane Statistical Division |  |  | Queensland |  |  |
|  | Persons | Males | Females | Persons | Males | Females | Persons |
| Under 1 | 9,280 | 4,424 | 4,102 | 8,526 | 7,846 | 6,205 | 14,051 |
| 1 and under 2 | 6,248 | 3,481 | 3,217 | 6,698 | 5,622 | 4,688 | 10,310 |
| 2 and under 3 | 6,613 | 3,008 | 2,618 | 5,626 | 4,874 | 3,908 | 8,782 |
| 3 and under 4 | 6,298 | 2,038 | 1,872 | 3,910 | 3,484 | 2,951 | 6,435 |
| 4 and under 5 | 6,380 | 1,652 | 1,614 | 3,266 | 2,829 | 2,561 | 5,390 |
| 5 and under 6 | 6,677 | 1,852 | 1,694 | 3,546 | 3,349 | 2,671 | 6,020 |
| 6 and under 7 | 6,255 | 1,944 | 1,695 | 3,639 | 3,445 | 2,666 | 6,111 |
| 7 and under 12 |  | $\int 8,566$ | 8,128 | 16,694 | 14,874 | 12,568 | 27,442 |
| 12 and under 19 | \} 125,420 | $\{17,075$ | 13,781 | 30,856 | 28,666 | 21,457 | 50.123 |
| 19 and Over |  | (16,900 | 15,569 | 32,469 | 33,834 | 27,779 | 61,613 |
| Not Stated | 4,588 | 1,362 | 1,358 | 2,720 | 3,131 | 2,448 | 5,579 |
| Total | 177,759 | 62,302 | 55,648 | 117,950 | 111,954 | 89,902 | 201,856 |
| \% Overseas Born .. | 11.70 | 16.28 | 14.09 | 15.17 | 13.27 | 10.97 | 12.13 |



## 3 DISTRIBUTION OF POPULATION

The fact that, except for the Darling Downs, the most fertile land is situated between the sea and the range explains why most of the people are distributed along the east coast. As the map on page 62 shows, population is relatively densest within two hundred miles of Brisbane. Brisbane has nearly half of the State's population, but this is the lowest proportion of capital city population for any State except Tasmania. Throughout the interior, where the industry is almost entirely pastoral, population is sparsely distributed. The populations at the 1954, 1961, and 1966 Censuses, and the mean population for 1969 , for statistical divisions, the capital city suburban divisions, and the major divisions of the State are shown in the following table.

Population of Statistical Divisions


[^5] with the 1966 boundaries. $\quad 2$ Including full-blood Aborigines.

Local Authorities and Brisbane Statistical Areas-The area and population of each Local Authority are shown in the following table. Populations are those recorded at the 1954, 1961, and 1966 Censuses, and as estimated at 30 June 1969, and have been adjusted to conform with the boundaries adopted for the 1966 Census. Intercensal estimates for

Local Authorities are made each year, based on estimates from Town and Shire Clerks and other data, and are subject to revision when actual populations are ascertained at the next Census.

The Brisbane Statistical Division is divided for statistical purposes into 64 Statistical Areas (see pages 49 and 70). Of these, 52 are city or closely-settled suburban areas and four are semi-rural localities within the City of Brisbane. The remaining areas are the Cities of Ipswich and Redcliffe and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland.

Local Authorities and Statistical Areas: Area and Population
Cities are shown thus-IPSWICH
Towns are shown thus-Dalby
Statistical Areas and Shires are shown thus-Albert

| Local Authority Statistical Area | AreainSquareMilesat30 June1969 | Population |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{gathered} \text { Census } \\ \text { 30 June } \\ 1954 \end{gathered}$ | Census30 June1961 | Census 30 June 1966 |  |  | $\begin{gathered} \text { Estimated } \\ 30 \text { June } \\ 1969^{1} \end{gathered}$ |
|  |  |  |  | Males | Females | Persons |  |

brisbane statistical division ${ }^{2}$

## Central City Areas

| City.. | $\ldots$ | 1.81 | 17,938 | 12,771 | 6,218 | 5,131 | 11,349 | 10,650 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| North City | $\ldots$ | 3.31 | 25,308 | 22,351 | 10,169 | 11,839 | 22,008 | 21,750 |
| South City | $\ldots$ | 2.75 | 27,775 | 27,210 | 12,620 | 13,673 | 26,293 | 25,700 |
| Total .. | $\ldots$ | 7.87 | 71,021 | 62,332 | 29,007 | 30,643 | 59,650 | 58,100 |

North Side Inner Suburbs

| Ascot |  | 2.25 | 16,095 | 16,617 | 7,182 | 9,268 | 16,450 | 16,400 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fernberg |  | 1.47 | 10,562 | 10,896 | 5,396 | 5,665 | 11,061 | 11,000 |
| Ithaca |  | 1.71 | 9,692 | 10,435 | 4,884 | 5,549 | 10,433 | 10,250 |
| Meeandah | - | 4.30 | 2,029 | 1,740 | 825 | 821 | 1,646 | 1,500 |
| Newmarket |  | 1.96 | 11,302 | 12,464 | 5,905 | 6,307 | 12,212 | 11,950 |
| Normanby |  | 1.02 | 11,859 | 11,233 | 5,393 | 5,609 | 11,002 | 10,800 |
| Windsor |  | 1.88 | 13,874 | 14,017 | 6,681 | 7,342 | 14,023 | 13,750 |
| Total | . | 14.59 | 75,413 | 77,402 | 36,266 | 40,561 | 76,827 | 75,650 |

North Side Outer Suburbs

| Ashgrove |  | 1.43 | 9,085 | 9,343 | 4,279 | 4,882 | 9,161 | 8,950 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Aspley | . . | 7.77 | 1,105 | 1,511 | 900 | 1,024 | 1,924 | 2,200 |
| Bald Hills |  | 8.46 | 1,316 | 2,203 | 1,495 | 1,384 | 2,879 | 4,100 |
| Banyo | . | 3.13 | 5,434 | 6,707 | 3,784 | 3,856 | 7,640 | 8,250 |
| Chermside | - | 5.94 | 15,215 | 19,972 | 12,655 | 13,534 | 26,189 | 29,250 |
| Enoggera | $\ldots$ | 1.89 | 10,064 | 11,467 | 5,596 | 5,707 | 11,303 | 11,000 |
| Geebung | $\cdots$ | 3.69 | 7,296 | 13,358 | 8,938 | 8,912 | 17,850 | 20,100 |
| Hendra | $\ldots$ | 2.50 | 6,901 | 7,343 | 3,571 | 3,680 | 7,251 | 7,100 |
| Kalinga | $\cdots$ | 1.03 | 7,398 | 7,632 | 3,470 | 4,120 | 7,590 | 7,450 |
| Kedron | . | 1.69 | 12,595 | 12,999 | 6,261 | 6,697 | 12,958 | 12,850 |
| Mitchelton | $\ldots$ | 4.89 | 9,094 | 13,183 | 7,301 | 6,697 | 13,998 | 14,700 |
| Nundah |  | 2.70 | 13,885 | 15,615 | 7,511 | 8,098 | 15,609 | 15,450 |
| Stafford | $\cdots$ | 4.20 | 5,863 | 12,467 | 8,761 | 8,931 | 17,692 | 20,750 |
| The Gap | . | 7.26 | 1,330 | 3,082 | 2,978 | 2,786 | 5,764 | 7,750 |
| Total | $\cdots$ | 56.58 | 106,581 | 136,882 | 77,500 | 80,308 | 157,808 | 169,900 |




Redcliffe Hospital

## LAND SETTLEMENT-Chapter 6

Leslie Dam, on Sandy Creek, a tributary of the Condamine River

Local Authorities and Statistical Areas: Area and Populationcontinued

| Local Authority or Statistical Area | $\begin{gathered} \text { Area } \\ \text { in } \\ \text { Square } \\ \text { Miles } \\ \text { at } \\ 30 \text { June } \\ 1969 \end{gathered}$ | Population |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{aligned} & \text { Census } \\ & 30 \text { June } \\ & 1954 \end{aligned}$ | $\begin{aligned} & \text { Census } \\ & 30 \text { June } \\ & 1961 \end{aligned}$ | Census 30 June 1966 |  |  | $\begin{aligned} & \text { Estimated } \\ & 30 \text { June } \\ & 1969^{1} \end{aligned}$ |
|  |  |  |  | Males | Females | Persons |  |

Western Suburbs

| Corinda | $\ldots$ | $\ldots$ | 3.14 | 9,668 | 11,396 | 6,074 | 6,569 | 12,643 | 13,350 |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Darra | $\ldots$ | $\ldots$ | 4.08 | 2,309 | 3,485 | 2,145 | 2,087 | 4,232 | 4,750 |
| Graceville $\ldots$ | $\ldots$ | 1.75 | 6,225 | 7,221 | 3,595 | 3,947 | 7,542 | 7,700 |  |
| Inala | $\ldots$ | $\ldots$ | 4.27 | 2,801 | 12,278 | 9,411 | 9,294 | 18,705 | 21,700 |
| Indooroopilly | $\ldots$ | 4.42 | 11,182 | 14,032 | 7,530 | 7,791 | 15,321 | 16,100 |  |
| Kenmore | . | $\ldots$ | 4.05 | 907 | 2,205 | 2,735 | 2,911 | 5,646 | 8,300 |
| St Lucia | $\ldots$ | $\ldots$ | 1.34 | 4,268 | 6,385 | 3,635 | 3,320 | 6,955 | 7,300 |
| Toowong | $\ldots$ | $\ldots$ | 1.81 | 9,256 | 9,747 | 4,567 | 5,087 | 9,654 | 9,600 |
| Total $\ldots$ | $\ldots$ | 24.86 | 46,616 | 66,749 | 39,692 | 41,006 | 80,698 | 88,800 |  |

South Side Inner Suburbs

| Balmoral ... | $\ldots$ | 2.52 | 15,104 | 15,627 | 7,717 | 8,041 | 15,758 | 15,900 |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| East Brisbane | .. | 1.19 | 11,230 | 10,958 | 5,303 | 5,477 | 10,780 | 10,500 |
| Morningside | $\ldots$ | 2.68 | 8,428 | 10,945 | 5,753 | 5,945 | 11,698 | 12,100 |
| Total .. | .. | 6.39 | 34,762 | 37,530 | 18,773 | 19,463 | 38,236 | 38,500 |

South Side Outer Suburbs

| Archerfield | $\ldots$ | 6.94 | 502 | 1,150 | 1,170 | 1,108 | 2,278 | 2,800 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Camp Hill | $\ldots$ | 1.84 | 10,986 | 12,481 | 5,919 | 6,473 | 12,392 | 12,250 |
| Carina | $\ldots$ | 4.02 | 3,059 | 5,437 | 3,355 | 3,327 | 6,682 | 7,500 |
| Chatsworth | $\ldots$ | 2.02 | 13,202 | 15,245 | 7,195 | 7,747 | 14,942 | 14,700 |
| Cooper's Plains | $\ldots$ | 8.18 | 7,463 | 11,782 | 8,474 | 8,343 | 16,817 | 20,200 |
| Ekibin $\ldots$ | $\ldots$ | 1.57 | 11,501 | 13,019 | 6,285 | 6,939 | 13,224 | 13,250 |
| Greenslopes | . | 1.87 | 13,478 | 13,411 | 6,417 | 6,934 | 13,351 | 13,000 |
| Holland Park | $\ldots$ | 3.09 | 11,831 | 19,852 | 11,036 | 11,609 | 22,645 | 24,100 |
| Moorooka | $\ldots$ | 7.12 | 12,571 | 15,006 | 8,383 | 8,418 | 16,801 | 17,600 |
| Mount Gravatt | $\ldots$ | 6.42 | 3,350 | 9,006 | 6,346 | 6,292 | 12,638 | 15,100 |
| Murarrie $\ldots$ | $\ldots$ | 3.87 | 2,162 | 2,989 | 1,766 | 1,785 | 3,551 | 3,900 |
| Tarragindi | $\ldots$ | 2.31 | 7,032 | 10,492 | 6,158 | 6,382 | 12,540 | 13,600 |
| Yeronga.. | $\ldots$ | 2.17 | 9,920 | 11,112 | 5,656 | 6,113 | 11,769 | 12,100 |
| Total.. | . | 51.42 | 107,057 | 140,982 | 78,160 | 81,470 | 159,630 | 170,100 |

## Bayside

| Boondall | . | $\ldots$ | 5.79 | 2,240 | 3,010 | 2,320 | 1,926 | 4,246 | 5,100 |
| :---: | :---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Nudgee | $\ldots$ | $\ldots$ | 18.44 | 2,772 | 3,189 | 1,479 | 1,371 | 2,850 | 2,700 |
| Sandgate | $\ldots$ | $\ldots$ | 5.82 | 16,889 | 20,756 | 11,160 | 11,461 | 22,621 | 23,600 |
| Wynnum | $\ldots$ | $\ldots$ | 7.61 | 18,988 | 22,007 | 11,333 | 11,858 | 23,191 | 24,000 |
| Total | $\ldots$ | $\ldots$ | 37.66 | 40,889 | 48,962 | 26,292 | 26,616 | 52,908 | 55,400 |


|  |  |  |  |  |  |  |  |  |
| ---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Western .. | . | 73.29 | 1,702 | 2,760 | 2,037 | 1,906 | 3,943 | 4,650 |
| South-Western | $\ldots$ | 29.22 | 8,155 | 5,587 | 4,199 | 2,929 | 7,128 | 8,550 |
| South-Eastern | $\ldots$ | 54.11 | 4,063 | 5,576 | 3,854 | 3,659 | 7,513 | 9,900 |
| Eastern.. | $\ldots$ | 19.01 | 6,061 | 8,906 | 6,102 | 5,779 | 11,881 | 13,500 |
| Total .. | $\ldots$ | 175.63 | 19,981 | 22,829 | 16,192 | 14,273 | 30,465 | 36,600 |
| TOTAL CITY OF |  |  |  |  |  |  |  |  |
| BRISBANE.. | $385.00^{3}$ | 502,320 | 593,668 | 321,882 | 334,340 | 656,222 | 693,050 |  |
|  |  |  |  |  |  |  |  |  |

Local Authorities and Statistical Areas: Area and Populationcontinued
Cities Other Than Brisbane


SOUTH QUEENSLAND (EXCLUDING BRISBANE STATISTICAL DIVISION)

Moreton Division

| GOLD COAST | 474 | 19,807 | 33,716 | 24,111 | 25,370 | 49,481 | 60,500 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Albert (part) | 4641 | 5,094 | 5,327 | 3,405 | 3,026 | 6,431 | 7,600 |
| Beaudesert (part) | 1,067 | 8,450 | 9,201 | 5,305 | 4,453 | 9,758 | 10,000 |
| Boonah | 570 | 5,929 | 5,852 | 2,797 | 2,674 | 5,471 | 5,250 |
| Caboolture (part) | $391 \frac{1}{2}$ | 4,243 | 4,728 | 2,570 | 2,385 | 4,955 | 5,150 |
| Esk | 1,485 | 6,985 | 6,430 | 3,217 | 2,903 | 6,120 | 5,950 |
| Gatton | 610 | 7,137 | 7,594 | 4,252 | 3,562 | 7,814 | 7,950 |
| Kilcoy | 555 | 2,473 | 2,406 | 1,213 | 1,130 | 2,343 | 2,350 |
| Laidley | 268 | 4,617 | 4,793 | 2,503 | 2,344 | 4,847 | 4,850 |
| Landsborough | 425 | 7,765 | 8,319 | 4,551 | 4,247 | 8,798 | 9,200 |
| Maroochy . | 445 | 17,869 | 19,071 | 10,793 | 10,662 | 21,455 | 23,000 |
| Moreton (part) | 645 | 7,734 | 7,706 | 3,918 | 3,540 | 7,458 | 7,350 |
| Pine Rivers (part) | $158 \frac{1}{4}$ | 1,256 | 1,066 | 585 | 482 | 1,067 | 1,050 |
| Redland (part) | 1083 | 705 | 615 | 665 | 445 | 1,110 | 1,450 |
| Not Incorporated | 821 | 488 | 554 | 175 | 142 | 317 | 200 |
| Total | 7,322 ${ }^{1}$ | 100,552 | 117,378 | 70,060 | 67,365 | 137,425 | 151,850 |

## Maryborough Division

| BUNDABERG | 171 | 19,951 | 22,839 | 12,453 | 12,949 | 25,402 | 27,100 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| GYMPIE | 7 | 9,964 | 11,094 | 5,356 | 5,923 | 11,279 | 11,400 |
| MARYBOROUGH | 10 | 17,952 | 19,126 | 9,510 | 10,149 | 19,659 | 20,000 |
| Biggenden . . | 510 | 1,974 | 1,882 | 883 | 839 | 1,722 | 1,650 |
| Burrum | 1,530 | 8,408 | 8,991 | 4,681 | 4,590 | 9,271 | 9,400 |
| Eidsvold | 1,849 | 1,311 | 1,242 | 931 | 771 | 1,702 | 2,100 |
| Gayndah | 1,045 | 3,352 | 3,400 | 1,683 | 1,499 | 3,182 | 3,100 |
| Gooburrum | 503 | 4,131 | 4,372 | 2,514 | 2,262 | 4,776 | 4,900 |
| Isis .. | 640 | 4,243 | 3,951 | 1,930 | 1,788 | 3,718 | 3,600 |
| Kilkivan | 1,255 | 3,923 | 3,636 | 1,798 | 1,547 | 3,345 | 3,200 |
| Kingaroy | 935 | 8,059 | 8,548 | 4,217 | 4,122 | 8,339 | 8,250 |
| Kolan | 1,025 | 2,502 | 2,657 | 1,379 | 1,235 | 2,614 | 2,600 |
| Mundubbera | 1,616 | 2,326 | 2,617 | 1,301 | 1,279 | 2,580 | 2,550 |
| Murgon | 270 | 4,175 | 4,530 | 2,337 | 2,303 | 4,640 | 5,000 |
| Nanango | 670 | 3,938 | 3,743 | 1,836 | 1,665 | 3,501 | 3,350 |

Local Authorities and Statistical Areas: Area and Populationcontinued

| Local AuthorityorStatistical Area | AreainSquareMilesat30 June1969 | Population |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{aligned} & \text { Census } \\ & \text { 30 June } \\ & 1954 \end{aligned}$ | Census 30 June 1961 | Census 30 June 1966 |  |  | $\begin{aligned} & \text { Estimated } \\ & 30 \text { June } \\ & 1969^{1} \end{aligned}$ |
|  |  |  |  | Males | Females | Persons |  |

Maryborough Division-continued


Downs Division

| TOOWOOMBA |  | 44 | 43,149 | 50,134 | 27,019 | 28,780 | 55,799 | 59,200 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| WARWICK |  | 10 | 9,151 | 9,843 | 4,889 | 5,176 | 10,065 | 10,200 |
| Dalby | $\cdots$ | 19 | 6,182 | 7,600 | 4,409 | 4,451 | 8,860 | 9,650 |
| Goondiwindi |  | 6 | 2,950 | 3,274 | 1,780 | 1,749 | 3,529 | 3,650 |
| Allora |  | 270 | 2,106 | 1,961 | 1,004 | 886 | 1,890 | 1,820 |
| Cambooya |  | 245 | 1,848 | 1,732 | 868 | 749 | 1,617 | 1,550 |
| Chinchilla |  | 3,355 | 6,021 | 6,063 | 3,156 | 2,937 | 6,093 | 6,100 |
| Clifton |  | 334 | 2,542 | 2,572 | 1,323 | 1,226 | 2,549 | 2,500 |
| Crow's Nest |  | 630 | 3,733 | 3,474 | 1,684 | 1,560 | 3,244 | 3,120 |
| Glengallan |  | 670 | 4,639 | 4,388 | 2,083 | 1,823 | 3,906 | 3,650 |
| Inglewood | $\cdot$ | 2,265 | 4,441 | 4,868 | 2,281 | 1,903 | 4,184 | 3,800 |
| Jondaryan |  | 735 | 5,416 | 5,785 | 2,948 | 2,804 | 5,752 | 5,750 |
| Millmerran |  | 1,740 | 3,473 | 3,423 | 1,866 | 1,646 | 3,512 | 3,500 |
| Murilla |  | 2,334 | 3,090 | 3,599 | 1,866 | 1,628 | 3,494 | 3,530 |
| Pittsworth |  | 425 | 3,731 | 3,821 | 1,981 | 1,732 | 3,713 | 3,650 |
| Rosalie |  | 845 | 6,538 | 6,190 | 2,960 | 2,611 | 5,571 | 5,200 |
| Rosenthal |  | 760 | 1,631 | 1,582 | 832 | 721 | 1,553 | 1,500 |
| Stanthorpe |  | 1,035 | 8,335 | 8,514 | 4,338 | 4,165 | 8,503 | 8,450 |
| Tara |  | 4,315 | 3,149 | 3,558 | 1,921 | 1,604 | 3,525 | 3,500 |
| Waggamba |  | 5,340 | 2,968 | 3,123 | 1,573 | 1,322 | 2,895 | 2,800 |
| Wambo |  | 2,197 | 6,976 | 6,893 | 3,515 | 2,937 | 6,452 | 6,200 |
| Total |  | 27,574 | 132,069 | 142,397 | 74,296 | 72,410 | 146,706 | 149,320 |

## Roma Division

| Roma |  | 30 | 4,248 | 5,571 | 3,003 | 2,993 | 5,996 | 6,250 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balonne | . | 12,015 | 5,527 | 6,105 | 3,157 | 2,692 | 5,849 | 6,150 |
| Bendemere | . | 1,510 | 1,602 | 1,518 | 818 | 635 | 1,453 | 1,400 |
| Booringa | . | 10,731 | 3,117 | 3,592 | 1,797 | 1,537 | 3,334 | 3,220 |
| Bungil | . | 5,136 | 2,481 | 2,628 | 1,412 | 1,150 | 2,562 | 2,600 |
| Warroo | . | 5,274 | 1,652 | 1,774 | 861 | 712 | 1,573 | 1,450 |
| Total |  | 34,696 | 18,627 | 2I,188 | 11,048 | 9,719 | 20,767 | 21,070 |

South-Western Division

| Bulloo | 28,425 | 672 | 772 | 396 | 262 | 658 | 570 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Murweh | 16,952 | 7,532 | 7,845 | 3,852 | 3,631 | 7,483 | 7,280 |
| Paroo | 18,385 | 4,143 | 4,099 | 1,941 | 1,659 | 3,600 | 3,570 |
| Quilpie | 26,055 | 2,387 | 2,534 | 1,239 | 812 | 2,051 | 1,860 |
| Total | 89,817 | 14,734 | 15,250 | 7,428 | 6,364 | 13,792 | 13,280 |
| TOTAL S. QLD (excl. Brisbane Statistical Division) .. | 176,794 $\frac{1}{2}$ | 388,903 | 424,865 | 229,710 | 221,190 | 450,900 | 470,370 |

Local Authorities and Statistical Areas: Area and Populationcontinued

| Local Authority or Statistical Area | AreainSquareMilesat3uneJune1969 | Population |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{aligned} & \text { Census } \\ & \text { 30 June } \\ & 1954 \end{aligned}$ | $\begin{aligned} & \text { Census } \\ & \text { 30 June } \\ & 1961 \end{aligned}$ | Census 30 June 1966 |  |  | $\begin{aligned} & \text { Estimated } \\ & 30 \text { June } \\ & 19691 \end{aligned}$ |
|  |  |  |  | Males | Females | Persons |  |

## CENTRAL QUEENSLAND

| Rockhampton Division |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ROCKHAMPTON | 62 | 40,670 | 44,128 | 22,503 | 23,580 | 46,083 | 47,600 |
| Gladstone | 12 | 6,944 | 7,181 | 7,269 | 5,157 | 12,426 | 12,500 |
| Banana | 6,073 | 9,116 | 10,751 | 7,158 | 5,785 | 12,943 | 14,350 |
| Broadsound | 7,140 | 1,537 | 1,539 | 992 | 633 | 1,625 | 1,600 |
| Calliope .. | 2,434 | 3,734 | 3,553 | 2,361 | 1,864 | 4,225 | 4,500 |
| Duaringa | 6,228 | 1,905 | 1,858 | 1,236 | 824 | 2,060 | 2,900 |
| Fitzroy | 1,930 | 3,554 | 3,576 | 1,965 | 1,625 | 3,590 | 3,600 |
| Livingstone | 4,930 | 7,031 | 7,320 | 4,132 | 3,648 | 7,780 | 8,100 |
| Miriam Vale | 1,432 | 1,706 | 1,594 | 761 | 641 | 1,402 | 1,350 |
| Monto | 1,640 | 4,458 | 4,397 | 2,220 | 1,935 | 4,155 | 4,020 |
| Mount Morgan | 195 | 5,060 | 4,871 | 2,238 | 2,183 | 4,421 | 4,250 |
| Taroom | 7,209 | 2,381 | 3,250 | 1,880 | 1,487 | 3,367 | 3,400 |
| Not Incorporated | 20 | 102 | 105 | 80 | 54 | 134 | 150 |
| Total . | 39,305 | 88,198 | 94,123 | 54,795 | 49,416 | 104,211 | 108,320 |

## Central-Western Division

| Aramac | 8,970 | 1,714 | 1,790 | 915 | 737 | 1,652 | 1,600 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Barcaldine | 3,255 | 2,200 | 2,384 | 1,185 | 1,097 | 2,282 | 2,270 |
| Bauhinia | 9,482 | 1,633 | 1,827 | 1,238 | 856 | 2,094 | 2,200 |
| Belyando | 11,485 | 3,104 | 3,253 | 1,657 | 1,340 | 2,997 | 3,000 |
| Blackall | 6,295 | 2,780 | 3,291 | 1,634 | 1,433 | 3,067 | 2,950 |
| Emerald | 4,345 | 2,644 | 3,210 | 1,933 | 1,571 | 3,504 | 4,100 |
| Ilfracombe | 2,535 | 544 | 653 | 379 | 281 | 660 | 680 |
| Jericho | 8,385 | 1,600 | 1,623 | 834 | 667 | 1,501 | 1,440 |
| Longreach | 9,080 | 4,343 | 5,013 | 2,575 | 2,384 | 4,959 | 4,940 |
| Peak Downs | 3,090 | 818 | 1,079 | 610 | 1474 | 1,084 | 1,100 |
| Tambo | 3,980 | 1,045 | 1,124 | 513 | 424 | 937 | 850 |
| Total | 70,902 | 22,425 | 25,247 | 13,473 | 11,264 | 24,737 | 25,130 |

## Far-Western Division

| Barcoo |  | 23,900 | 1,010 | 1,037 | 562 | 347 | 909 | 850 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Boulia |  | 23,620 | 764 | 833 | 392 | 253 | 645 | 620 |
| Diamantina | -. | 36,560 | 239 | 327 | 229 | 92 | 321 | 340 |
| Isisford |  | 4,065 | 807 | 867 | 448 | 299 | 747 | 700 |
| Winton |  | 20,780 | 2,532 | 3,043 | 1,493 | 1,195 | 2,688 | 2,530 |
| Total | . | 108,925 | 5,352 | 6,107 | 3,124 | 2,186 | 5,310 | 5,040 |
| TOTAL C. QLD | .. | 219,132 | 115,975 | 125,477 | 71,392 | 62,866 | 134,258 | 138,490 |

NORTH QUEENSLAND

## Mackay Division

| MACKAY | $\ldots$ | 8 | 14,762 | 16,809 | 9,233 | 9,407 | 18,640 | 19,750 |  |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Mirani | $\ldots$ | $\cdots$ | 1,271 | 5,056 | 4,760 | 3,028 | 2,351 | 5,379 | 5,300 |
| Nebo | $\ldots$ | $\ldots$ | 3,927 | 447 | 575 | 301 | 178 | 479 | 450 |
| Pioneer | . | $\ldots$ | 1,065 | 14,316 | 15,741 | 10,653 | 9,247 | 19,900 | 22,250 |
| Proserpine | $\ldots$ | 1,020 | 4,576 | 5,113 | 3,299 | 2,975 | 6,274 | 6,900 |  |
| Sarina $\quad$. | $\ldots$ | 510 | 3,790 | 3,886 | 2,487 | 2,124 | 4,611 | 4,850 |  |
| Not Incorporated.. | 14 | $\ldots$ | 3 | $\ldots$ | $\ldots$ | $\ldots$ | $\ldots$ |  |  |
| Total.. | $\ldots$ | 7,815 | 42,947 | 46,887 | 29,001 | 26,282 | 55,283 | 59,500 |  |

## Local Authorities and Statistical Areas: Area and Population-

 continued| Local Authority Statistical Area | AreainSquareMilesat30 June1969 | Population |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{aligned} & \text { Census } \\ & 30 \text { June } \\ & 1954 \end{aligned}$ | $\begin{gathered} \text { Census } \\ 30 \text { June } \\ 1961 \end{gathered}$ | Census 30 June 1966 |  |  | $\begin{aligned} & \text { Estinated } \\ & \text { 30 June } \\ & 1969^{1} \end{aligned}$ |
|  |  |  |  | Males | Females | Persons |  |

Townsville Division

| CHARTERS TRS | 16 | 6,961 | 7,633 | 4,021 | 3,581 | 7,602 | 7,800 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| TOWNSVILLE | 111 | 40,471 | 51,143 | 29,953 | 28,894 | 58,847 | 66,400 |
| Ayr | 1,940 | 15,208 | 16,758 | 9,794 | 8,899 | 18,693 | 19,400 |
| Bowen | 8,141 | 8,518 | 9,491 | 4,911 | 4,431 | 9,342 | 9,700 |
| Dalrymple | 26,134 | 1,914 | 2,206 | 1,235 | 768 | 2,003 | 2,050 |
| Thuringowa | 1,589 | 2,627 | 2,572 | 1,615 | 1,248 | 2,863 | 3,150 |
| Total | 37,931 | 75,699 | 89,803 | 51,529 | 47,821 | 99,350 | 108,500 |

## Cairns Division

| CAIRNS | 191. | 21,020 | 25,204 | 13,604 | 13,092 | 26,696 | 27,850 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Atherton | 243 | 5,401 | 5,806 | 2,655 | 2,656 | 5,311 | 5,200 |
| Cardwell | 1,120 | 5,045 | 5,183 | 3,176 | 2,464 | 5,640 | 6,100 |
| Douglas | 921 | 3,100 | 3,354 | 2,223 | 1,696 | 3,919 | 4,350 |
| Eacham | 441 | 3,881 | 3,842 | 1,860 | 1,738 | 3,598 | 3,500 |
| Herberton | 3,675 | 4,150 | 3,815 | 1,898 | 1,736 | 3,634 | 3,750 |
| Hinchinbrook | 1,041 | 11,381 | 11,890 | 7,483 | 6,161 | 13,644 | 14,500 |
| Johnstone | 630 | 14,980 | 15,784 | 8,898 | 7,631 | 16,529 | 17,000 |
| Mareeba | 20,304 | 7,595 | 10,212 | 5,761 | 5,028 | 10,789 | 11,300 |
| Mulgrave | $669 \frac{1}{2}$ | 13,477 | 14,427 | 8,082 | 7,230 | 15,312 | 16,500 |
| Not Incorporated | 47 | 757 | 667 | 284 | 328 | 612 | 1,260 |
| Total | 29,111 | 90,787 | 100,184 | 55,924 | 49,760 | 105,684 | 111,310 |

## Peninsula Division

| Thursday Island | 14 | 2,062 | 2,218 | 1,215 | 1,336 | 2,551 | 3,000 |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Cook $\ldots$ | $\ldots$ | 48,164 | 1,545 | 1,869 | 1,563 | 900 | 2,463 | 4,700 |
| Not Incorporated. . | 352 | 2,893 | 3,509 | 1,407 | 1,516 | 2,923 | 2,550 |  |
| Total . $\quad .$. | $48,517 \frac{1}{4}$ | 6,500 | 7,596 | 4,185 | 3,752 | 7,937 | 10,250 |  |


| MOUNT ISA ${ }^{4}$ | 15,917 | 7,884 | 13,967 | 10,138 | 7,347 | 17,485 | 19,800 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Burke | 16,140 | 248 | 361 | 175 | 116 | 291 | 800 |
| Carpentaria | 26,360 | 566 | 834 | 613 | 418 | 1,031 | 1,800 |
| Cloncurry | 19,293 | 3,052 | 4,869 | 1,891 | 1,457 | 3,348 | 3,200 |
| Croydon | 10,960 | 161 | 181 | 91 | 71 | 162 | 280 |
| Etheridge | 15,412 | 815 | 828 | 598 | 338 | 936 | 1,000 |
| Flinders | 16,070 | 3,293 | 3,953 | 2,187 | 1,529 | 3,716 | 3,720 |
| McKinlay | 15,725 | 1,647 | 2,134 | 1,003 | 698 | 1,701 | 1,580 |
| Richmond | 10,400 | 1,586 | 2,214 | 1,023 | 805 | 1,828 | 1,700 |
| Not Incorporated | 465 | 20 | 53 | 20 | 22 | 42 | 400 |
| Total | 146,742 | 19,272 | 29,394 | 17,739 | 12,801 | 30,540 | 34,280 |
| TOTAL N. QLD | 270,1161 | 235,205 | 273,864 | 158,378 | 140,416 | 298,794 | 323,840 |

## MIGRATORY

| Migratory $^{\star}$ | $\ldots$ | $\ldots$ | 2,971 | 1,988 | 1,637 | 422 | 2,059 | $\mathbf{1 , 9 1 3}$ |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| TOTAL STATE | $\ldots$ | 667,000 | $1,318,259$ | $1,518,828$ | 843,897 | 819,788 | $1,663,685$ | $1,768,013$ |

[^6]Brisbane Statistical Division-To achieve greater comparability between capital city populations, a new concept of a capital city statistical division was introduced at the 1966 Census. It was decided that a boundary should be delineated about each capital to contain the anticipated urban development of the city for a period of at least 20 to 30 years. It should delimit for that period the region expected to be in close contact with the inner urban area, after making allowances for further urban development, improvements in transport, and other factors. The region so defined should have well-defined boundaries and take into account the needs of planning authorities.

The Brisbane Statistical Division, defined with these ideas in mind, and after field surveys and consultation with relevant bodies, covers an area of about 957 square miles. It includes the Cities of Brisbane, Ipswich, and Redcliffe, and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland.

An attempt has been made in the table below to show the growth of population within this area by estimating the population at the various Censuses. This has been done by analysing all available Census and locality information and certain other relevant statistical data.

Population of Brisbane Statistical Division

| Census Date | Population |  |  |  | Area of Brisbane Metropolitan Area (sq miles) | Percentage of State Population in |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Brisbane Metropolitan Area | Other <br> Urban | Rural | Total Brisbane Statistical Division ${ }^{1}$ |  | Brisbane Statistical Division | Brisbane Metropolitan Area |
| 1831 | 1,241 ${ }^{2}$ | $\cdots$ | . | 1,241 ${ }^{2}$ |  | 100.0 | 100.0 |
| 1845 | 995 | 122 | 482 | 1,599 | 1.6 | 72.4 | 45.0 |
| 1856 | 3,840 | 2,459 | 2,621 | 8,920 | 3.9 | 52.8 | 22.7 |
| 1861 | 5,900 | 3,601 | 3,679 | 13,180 | 5.4 | 43.8 | 19.6 |
| 1871 | 18,180 | 6,668 | 13,279 | 38,127 | 9.5 | 31.7 | 15.1 |
| 1881 | 37,127 | 7,743 | 17,096 | 61,966 | 17.0 | 29.0 | 17.4 |
| 1891 | 88,083 | 13,326 | 23,564 | 124,973 | 34.8 | 31.7 | 22.4 |
| 1901 | 103,756 | 17,863 | 23,548 | 145,167 | 37.7 | 29.1 | 20.8 |
| 1911 | 127,406 | 24,061 | 24,137 | 175,604 | 46.7 | 29.0 | 21.0 |
| 1921 | 192,167 | 38,566 | 27,376 | 258,109 | 67.6 | 34.1 | 25.4 |
| 1933 | 262,850 | 48,152 | 30,623 | 341,625 | 77.1 | 36.1 | 27.7 |
| 1947 | 379,391 | 39,232 | 38,842 | 457,465 | 111.9 | 41.3 | 34.3 |
| 1954 | 486,910 | 41,520 | 46,775 | 575,205 | 141.3 | 43.6 | 36.9 |
| 1961 | 587,634 | 57,763 | 47,237 | 692,634 | 176.2 | 45.6 | 38.7 |
| 1966 | 718,822 | 13,864 | 44,988 | 777,674 | $235.9 r$ | 46.7 | 43.2 |

1 Figures throughout are estimated on a constant area of 957 square miles. 2 Including 1,066 convicts. $\quad r$ Revised since last issue.

Brisbane Metropolitan Area-Estimates of the extent and population at each Census of the Brisbane Metropolitan Area, as defined on page 50, are also shown in the above table. This represents the expansion of the urbanised and closely-settled core within the fixed area of the Brisbane Statistical Division.

Within the Statistical Division other population clusters have, over the period, developed as separate urban centres. In due course, the outward growth of the central urbanised core-the Metropolitan Areahas reached some of the separate urban developments and the populations have coalesced, forming an enlarged Metropolitan Area. In the intercensal period 1961 to 1966, Ipswich and Bald Hills both merged with the

Metropolitan Area as the intervening areas became urbanised. In the same period, Woodridge and Victoria Point reached the limiting size and emerged as new separate urban areas. Beenleigh, Caboolture, Cleveland, Deception Bay, Lawnton-Petrie, and Birkdale-Wellington Point were regarded as urban centres for the 1961 and 1966 Censuses.

The movement in the population of these urban centres within the Brisbane Statistical Division but distinct from the Metropolitan Area is shown in the foregoing table, the criteria for consideration as an urban centre being (i) that the urban population of the locality should be at least 1,000 , or (ii) that, in seaside localities, there should be a minimum of 100 occupied dwellings and a total of 250 dwellings recorded at the Census, or (iii) that the area has been officially designated a municipality or town.

The Brisbane Statistical Division has a lower proportion of the State's population than that of any other capital except Hobart. Populations of the capital city statistical divisions and their percentages of the State totals at 30 June 1966 were as follows: Sydney, $2,539,627$ ( 60.0 per cent); Melbourne, $2,228,511$ ( 69.3 per cent); Brisbane, 777,674 ( 46.7 per cent); Adelaide, 770,628 (70.7 per cent); Perth, 558,297 ( 66.8 per cent); and Hobart, 141,238 (38.0 per cent).

The diagram on the next page illustrates the density of settlement in statistical areas. These areas, with their identifying numbers, as shown on the diagram, are as follows:

| Central City Areas | 15 Chermside | South Side Inner | Bayside |
| :---: | :---: | :---: | :---: |
| 1 City | 16 Enoggera | Suburbs | 49 Boondall |
| 2 North City | 17 Geebung | 33 Balmoral | 50 Nudgee |
| 3 South City | 18 Hendra | 34 East Brisbane | 51 Sandgate |
|  | 19 Kalinga | 35 Morningside | 52 Wynnum |
|  | 20 Kedron |  | Rural |
| Suburbs | 21 Mitchelton | South Side Outer | 53 Western |
| 4 Ascot | 22 Nundah | Suburbs | 54 South-Western |
| 5 Fernberg | 23 Stafford | 36 Archerfield | 55 South-Eastern |
| 6 Ithaca | 24 The Gap | 37 Camp Hill | 56 Eastern |
| 7 Meeandah |  | 38 Carina | Clties other than |
| 8 Newmarket | Western Suburbs | 39 Chatsworth | Brisbane |
| 9 Normanby | Western Suburbs | 40 Cooper's Plains | 57 Ipswich |
| 10 Windsor | 25 Corinda | 41 Ekibin | 58 Redcliffe |
|  | 26 Darra | 42 Greenslopes | Shires |
| North Side Outer | 27 Graceville | 43 Holland Park | 59 Albert (part) |
| Suburbs | 28 Inala | 44 Moorooka | 60 Beaudesert (part) |
| 11 Ashgrove | 29 Indooroopilly | 45 Mount Gravatt | 61 Caboolture (part) |
| 12 Aspley | 30 Kenmore | 46 Murarrie | 62 Moreton (part) |
| 13 Bald Hills | 31 St Lucia | 47 Tarragindi | 63 Pine Rivers (part) |
| 14 Banyo | 32 Toowong | 48 Yeronga | 64 Redland (part) |

Urban Centres-Population clusters of 1,000 or more persons having a minimum density of 500 persons per square mile were designated for the 1966 Census as "urban centres". However, it was not practical to apply these criteria to all urban areas for the 1966 Census. Urban centres within the capital cities and other urban centres with a population of 30,000 or more were delineated according to these principles, but different procedures were adopted for other centres as under:
(i) Incorporated cities and towns were classified as urban centres, but, where they contained a very large rural component, this was excluded from the urban centre by a boundary drawn from aerial photographs or field inspection; and, where the urban development extended beyond the city or town boundary, the extension was regarded as an integral part of

## POPULATION DENSITY OF STATISTICAL AREAS OF BRISBANE DIVISION

Census 30 June 1966

the urban centre. Hence, populations shown here for urban centres may differ from the populations of the incorporated cities and towns (local authorities) shown on pages 66 to 69 .
(ii) For other centres boundaries were set, by examination of aerial photographs, as closely as possible to the periphery of the built-up area. Since boundaries drawn from more recent photographs for the 1966 Census differed from those adopted for the 1961 Census, the 1961 figures were adjusted to accord with the new boundaries. In most cases the 1954 figures shown were not adjusted but relate to the boundaries adopted for that Census.

The populations of all urban centres as defined above (with the exception of the Metropolitan Area shown on page 70) are set out below. The figures exclude full-blood Aborigines.

|  |  | 1954 | 1961 | 1966 |  |  | 1954 | 1961 | 1966 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Atherton | $\cdots$ | 2,527 | 2,930 | 2,871 | Kilcoy | . | 924 | 1,033 | 1,150 |
| Ayr | - | 7,082 | 8,010 | 8,674 | Kingaroy |  | 4,464 | 4,914 | 5,080 |
| Babinda |  | 1,641 | 1,736 | 1,553 | Laidley |  | 1,404 | 1,423 | 1,514 |
| Barcaldine |  | 1,705 | 1,738 | 1,779 | Lawnton-Petric |  | 1,344 | 1,801 | 2,507 |
| Beaudesert |  | 2,388 | 2,890 | 3,298 | Longreach | . | 3,350 | 3,806 | 3,871 |
| Beenleigh |  | 1,375 | 1,772 | 2,026 | Mackay |  | 18,296 | 21,361 | 24,578 |
| Biloela |  | 1,399 | 2,048 | 3,537 | Mareeba |  | 3,369 | 4,637 | 4,799 |
| Birkdale- |  |  |  |  | Maroochydore ${ }^{3}$ |  | 2,536 | 3,068 | 4,106 |
| Wellington Pt |  | 1,418 | 1,862 | 2,274 | Maryborough | . | 17,952 | 19,805 | 20,393 |
| Blackall |  | 1,885 | 2,205 | 2,004 | Miles | -, | 1,193 | 1,457 | 1,485 |
| Boonah |  | 1,768 | 1,957 | 2,041 | Millmerran |  | 985 | 1,060 | 1,122 |
| Bowen |  | 4,600 ${ }^{1}$ | 5,160 | 5,144 | Mitchell |  | 1,407 | 1,822 | 1,704 |
| Bundaberg |  | 19,951 | 22,839 | 25,402 | Monto | . | 1,702 | 1,795 | 1,813 |
| Caboolture | . | 1,533 | 2,068 | 2,543 | Mossman |  | 1,461 | 1,491 | 1,614 |
| Cairns |  | 21,020 | 27,423 | 29,326 | Mount Isa | . | 7,433 | 13,358 | 16,877 |
| Caloundra |  | 2,124 | 2,837 | 3,657 | Mount Morgan | - | 4,152 | 4,511 | 4,055 |
| Charleville |  | 4,517 | 5,154 | 4,871 | Mundubbera | . | 876 | 1,074 | 1,103 |
| Charters Towers |  | 6,961 | 7,633 | 7,602 | Murgon | . | 1,710 | 2,168 | 2,254 |
| Childers |  | 1,438 | 1,359 | 1,340 | Nambour |  | 4,678 | 5,506 | 6,219 |
| Chinchilla |  | 2,579 | 3,072 | 3,336 | Nanango | . | 1,353 | 1,314 | 1,300 |
| Clermont |  | 1,587 | 1,737 | 1,649 | Oakey |  | 1,641 | 1,871 | 1,967 |
| Cleveland |  | 1,252 | 1,505 | 1,735 | Pittsworth |  | 1,401 | 1,461 | 1,551 |
| Cloncurry |  | 1,955 | 2,438 | 2,149 | Proserpine | . | 2,187 | 2,523 | 2,951 |
| Collinsville |  | 1,856 | 2,122 | 1,887 | Rockhampton | . | 40,670 | 42,850 | 45,376 |
| Cooroy |  | 1,069 | 1,025 | 1,043 | Roma | . | 4,248 | 5,571 | 5,996 |
| Cunnamulla |  | 1,955 | 2,234 | 1,980 | Rosewood |  | 1,582 | 1,754 | 1,676 |
| Dalby |  | 6,182 | 7,600 | 8,860 | St George |  | 1,698 | 2,185 | 2,233 |
| Edmonton- |  |  |  |  | Sarina |  | $1,983$ | $2,119$ | $2,422$ |
| Emerald .. |  | 1,633 | 2,029 | 1,215 | Stanthorpe . . |  | 2,907 | 3,334 | 1,152 |
| Gatton |  | 2,163 | 2,623 | 3,064 | Tara. |  | 710 | 990 | 1,046 |
| Gayndah |  | 1,644 | 1,805 | 1,734 | Tewantin-Noosa |  | 1,766 | 2,015 | 2,724 |
| Gladstone |  | 6,944 | 7,181 | 12,426 | Texas |  | 939 | 1,266 | 1,230 |
| Gold Coast. |  | 19,807 | 31,473 | 49,354 ${ }^{\text {a }}$ | Thursday Island |  | 2,062 | 2,218 | 2,551 |
| Goondiwindi |  | 2,950 | 3,274 | 3,529 | Toowoomba |  | 43,149 | 46,716 | 52,139 |
| Gordonvale |  | 1,989 | 2,234 | 2,188 | Townsville |  | 40,471 | 48,794 | 56,768 |
| Gympie . | . | 9,964 | 11,094 | 11,279 | Tully |  | 2,808 | 2,678 | 2,860 |
| Hervey Bay |  | 3,544 | 4,091 | 4,550 | Warwick |  | 9,151 | 9,843 | 10,065 |
| Home Hill . . |  | 2,793 | 3,217 | 3,507 | Winton |  | 1,398 | 1,784 | 1,667 |
| Hughenden | - | 1,772 | 2,329 | 2,033 | Wondai |  | 1,202 | 1,123 | 1,191 |
| Ingham |  | 3,943 | 4,694 | 5,354 | Woodridge |  | 568 | 878 | 1,482 |
| Innisfail |  | 6,649 | 6,917 | 7,432 | Yeppoon |  | 2,704 | 2,869 | 3,418 |

1 Partly estimated on the basis of the extended area as at 30 June 1961. 2 Excluding 3,829 persons in New South Wales. ${ }^{3}$ Including Mooloolaba.

Intercensal Population Changes-The diagrams on the following pages indicate the percentage changes in population between the Censuses of 1961 and 1966 in each town with more than 1,000 population in 1966, and in the non-urban population of each shire.

INCREASE OR DECREASE OF POPULATION, 1961 TO


KEY TO BOTH DIAGRAMS

| Shires (Rural Population only) \% Increase Decrease \% |  |  |  |
| :---: | :---: | :---: | :---: |
| 0-5 |  | - | 0-5 |
| 6-11 |  |  | 6-11 |
| 12-17 |  |  | 12-17 |
|  | 1 | - |  |
| 18-23 |  | =- | 18-23 |
| 24 \& over |  |  | 24 \& ove |


| Towns |  |
| :---: | :---: |
| Size in 1966 | \%Increase |
| 1,000-2,500 | O-5 |
| 2,500-6.250 | - 6-11 |
| 6,250-25,000 | (12-17 |
|  | - 18-23 |
| 25,000 \& over | - 24.\& over |
|  | (0) Decrease |



The diagrams illustrate clearly the tendency towards urbanisation, which has resulted in the population in urban centres increasing from 74 per cent of the State total to 77 per cent. While in the intercensal period the State population increased by 9.5 per cent, the population of urban centres increased by 13.2 per cent and the non-urban population declined by 1.0 per cent. The diagrams show that urban growth above the average rate of 13.2 per cent has been in Brisbane, the resort and holiday areas, and in mining towns or towns associated with the processing and export of mining products. Towns in grazing areas have shown very low or negative rates of growth. The only shires showing appreciable growth are those near the Brisbane market, some shires in the central and southern sugar districts, and those which have mining activities.

## 4 BIRTHS

For the registration of births, deaths, and marriages, the State of Queensland is divided into 36 Registry Districts, each having a District Registrar at its chief town, and an Assistant District Registrar at centres of less importance. Returns are forwarded regularly to the RegistrarGeneral, at the General Registry Office, Brisbane.

Each birth must be registered within 60 days by either the mother or father of the child. The birth of an illegitimate child must be notified in writing by the occupant of the house or place where the birth occurred within three days in an urban area and in other districts within one week. Where the occupant is the mother of the child, such time is extended to three weeks. The provision in respect of registration within 60 days also applies to the birth of an illegitimate child.

Where a birth occurs within an area in which a Maternal and Child Welfare Centre is established, The Health Acts, 1937 to 1968, require the midwife or medical practitioner in attendance to forward to the District Registrar of Births, Deaths, and Marriages for that area a notification of the birth of the infant within a period of 72 hours after the birth. Such notification is in addition to, and not in substitution for, the registration of birth by the parents.

Births in Statistical Divisions-Births and birth rates for the various statistical divisions are shown in the next table. Rates are generally highest in divisions with low urban concentrations.

Births in Statistical Divisions, Queensland

${ }^{1}$ Births per 1,000 mean population.
Births by Months of Registration-On the next page, births throughout Queensland are shown according to the months in which they were registered. Percentage distributions are shown for 1969 and for the average of the last five years. On the average, births in November, December, and January together account for only 23.8 per cent of the annual total compared with 25.9 per cent for May, June, and July.

Births by Months of Registration, Queensland

| Month of Registration |  |  |  | Births in 1969 |  |  | Per Cent of Annual Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Males | Females | Persons | 1969 | $\begin{gathered} \text { Five } \\ \text { Years } \\ 1965-1969 \end{gathered}$ |
| January .. | .. | .. |  | 1,676 | 1,594 | 3,270 | 8.9 | 8.6 |
| February | .. |  |  | 1,416 | 1,410 | 2,826 | 7.7 | 8.1 |
| March | . | $\cdots$ |  | 1,593 | 1,468 | 3,061 | 8.4 | 8.6 |
| April .. | $\cdots$ | $\cdots$ |  | 1,690 | 1,595 | 3,285 | 9.0 | 8.4 |
| May | . | $\cdots$ |  | 1,571 | 1,568 | 3,139 | 8.6 | 8.8 |
| June | . |  |  | 1,566 | 1,436 | 3,002 | 8.2 | 8.4 |
| July .. | $\cdots$ | $\cdots$ |  | 1,651 | 1,630 | 3,281 | 9.0 | 8.7 |
| August .. | . | . |  | 1,475 | 1,310 | 2,785 | 7.6 | 8.3 |
| September | . | . |  | 1,639 | 1,494 | 3,133 | 8.6 | 8.3 |
| October | . |  |  | 1,706 | 1,666 | 3,372 | 9.2 | 8.6 |
| November | . |  |  | 1,303 | 1,307 | 2,610 | 7.1 | 7.8 |
| December | . | $\cdots$ |  | 1,455 | 1,357 | 2,812 | 7.7 | 7.4 |
|  | .. | . |  | 18,741 | 17,835 | 36,576 | 100.0 | 100.0 |

Crude Birth Rates-In the table below, crude birth rates are compared for all the States for the last five years and at decennial intervals previously.

The Queensland birth rate, which was 45.6 in 1861 , fell to 24.5 in 1903, recovered to 30.1 in 1913, and thereafter fell steadily to reach its lowest level of 18.1 in 1933. Increased births during and after World War II restored the birth rate to the level of the early 1920 s , but from 1962 the rate fell appreciably, with a slight recovery since 1966.

Birth and Reproduction Rates, Australia, 1861 to 1969

| Period | Crude Birth Rates ${ }^{1}$ |  |  |  |  |  |  | G. R. R.2 |  | N. R. R. ${ }^{\text {a }}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | N.S.W. | Vic. | QId | S.A. | W.A. | Tas. | Aust. | Qld | Aust. | Qld | Aust. |
| 1861-1870 ${ }^{4}$. . | 41.8 | 41.5 | 43.9 | 41.8 | 34:0 | 32.0 | 41.0 | $n$ | $n$ | $n$ | $n$ |
| 1871-1880 ${ }^{4}$. | 38.9 | 33.9 | 406 | 37.5 | 31.8 | 30.6 | 36.3 | $n$ | $n$ | $n$ | $n$ |
| 1881-18904. | 37.3 | 31.9 | 38.3 | 36.2 | 35.0 | 34.9 | 35.2 | $n$ | 2.65 | $n$ | 1.88 |
| 1891-19004. | 30.7 | 28.6 | 32.7 | 29.0 | 30.0 | 30.6 | 30.1 | $n$ | 2.30 | $n$ | 1.73 |
| 1901-1910 ${ }^{4}$. | 27.1 | 25.1 | 26.8 | 25.2 | 30.1 | 28.9 | 26.5 | $n$ | 1.74 | $n$ | 1.39 |
| 1911-1920 ${ }^{4}$. | 27.5 | 24.2 | 28.3 | 26.8 | 26.6 | 28.7 | 26.6 | $n$ | 1.71 | $n$ | 1.42 |
| 1921-19304. | 23.3 | 21.0 | 23.6 | 21.1 | 22.2 | 24.1 | 22.4 | $n$ | 1.51 | $n$ | 1.31 |
| 1931-1940 ${ }^{4}$. | 17.4 | 15.9 | 19.0 | 15.4 | 18.8 | 20.3 | 17.2 | $n$ | 1.14 | $n$ | 1.04 |
| 1941-1950 ${ }^{\text {a }}$. | 21.2 | 20.9 | 23.5 | 22.4 | 23.5 | 24.5 | 21.8 | 1.30 | 1.15 | 1.19 | 1.05 |
| 1951-19604. | 21.7 | 22.5 | 24.0 | 22.8 | 24.8 | 25.5 | 22.7 | 1.62 | 1.49 | 1.54 | 1.41 |
| 1965 | 18.7 | 20.1 | 20.5 | 19.6 | 19.9 | 20.5 | 19.6 | 1.54 | 1.45 | 1.49 | 1.40 |
| 1966 | 18.4 | 19.9 | 19.7 | 18.6 | 20.3 | 19.9 | 19.3 | 1.48 | 1.40 | 1.43 | 1.36 |
| 1967 | 18.3 | 20.0 | 20.4 | 18.3 | 20.6 | 20.0 | 19.4 | 1.50 | 1.39 | 1.45 | 1.34 |
| 1968 | 18.6 | 21.1 | 20.3 | 18.8 | 21.5 | 21.8 | 20.0 | 1.48 | 1.41 | 1.43 | 1.36 |
| 1969 | 19.2 | 21.0 | 20.7 | 19.2 | 21.9 | 21.7 | 20.3 | 1.46 | 1.41 | 1.42 | 1.36 |

[^7]Reproduction Rates-Crude birth rates are not satisfactory for the comparison of fertility in different places and periods as they do not take into account the changing age and sex composition of the population. Reproduction rates, which do make such allowances, are shown for Queensland and Australia in the preceding table.

The gross reproduction rate represents the number of female children who would be born to the average woman during the whole child-bearing period of her life if current fertility rates prevailed throughout the whole of that time; the net rate is obtained from the gross rate by allowing for the proportion of female children who themselves fail to reach child-bearing age. The net rate of 1.42 in 1969 means that the number of female births in 1969 was 42 per cent more than was required to replace the present generation of women, compared with 49 per cent more, four years earlier.

Although the Australian crude birth rate has declined by more than 25 per cent since the beginning of this century, the net reproduction rate is now at the same level as it was 60 years ago. This is due to the great improvement in the infant mortality rate in the period (see page 85 ).

Ages of Mothers and Durations of Marriages-The first part of the following table shows the ages of mothers at the birth of their first child after marriage. The second part shows the ages and the durations of the marriages of the mothers of all nuptial children born in 1969, and also the ages of mothers of ex-nuptial children.

Confinements, Queensland, 1969: Age of Mother by Duration of Marriage

| Age of Mother at Birth of Child | Total | Exnuptial | Duration of Marriage |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 9 Months | $\begin{gathered} 9 \text { Months } \\ \text { and } \\ \text { under } \\ 1 \text { Year } \end{gathered}$ | $\begin{gathered} 1 \text { Year } \\ \text { and } \\ \text { under } \\ 2 \text { Years } \end{gathered}$ | $\begin{gathered} 2 \text { Years } \\ \text { and } \\ \text { under } \\ 3 \text { Years } \end{gathered}$ | $\begin{gathered} 3 \text { Years } \\ \text { and } \\ \text { under } \\ 4 \text { Years } \end{gathered}$ | 4 Years and <br> 5 Years | 5 Years and Over |

FIRST NUPTIAL CONFINEMENTS

| Under 20 | 2,451 | . | 1,937 | 178 | 281 | 48 | 6 | 1 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 20-24 | 6,126 | . | 1,544 | 685 | 1,784 | 1,188 | 625 | 211 | 89 |
| 25-29 | 2,835 | . | 251 | 178 | 558 | 473 | 447 | 354 | 574 |
| 30-34 | 712 | . | 58 | 60 | 128 | 94 | 42 | 58 | 272 |
| 35-39 | 248 | . | 26 | 18 | 41 | 34 | 14 | 11 | 104 |
| 40 and Over | 73 | . | 12 | 4 | 24 | 6 | 2 | 1 | 24 |
| Not Stated. . | 1 | $\cdots$ |  | 1 | $\cdots$ | . | . |  |  |
| Total | 12,446 | . | 3,828 | 1,124 | 2,816 | 1,843 | 1,136 | 636 | 1,063 |

ALL CONFINEMENTS

| Under 20 | 4,342 | 1,379 | 1,944 | 183 | 523 | 248 | 62 | 3 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 20-24 | 13,050 | 1,342 | 1,553 | 695 | 2,339 | 2,667 | 2,178 | 1,256 | 1,020 |
| 25-29 | 10,585 | 569 | 251 | 179 | 658 | 894 | 1,292 | 1,506 | 5,235 |
| 30-34 | 5,167 | 291 | 59 | 60 | 154 | 191 | 219 | 248 | 3,944 |
| 35-39 | 2,301 | 161 | 27 | 18 | 46 | 56 | 50 | 43 | 1,900 |
| 40 and Over | 767 | 72 | 12 | 4 | 25 | 11 | 11 | 7 | 625 |
| Not Stated. | 3 | .- | . . | 1 | . | . |  | . | 2 |
| Total | 36,2151 | 3,814 | 3,846 | 1,140 | 3,745 | 4,067 | 3,812 | 3,063 | 12,726 |

${ }^{1}$ Including 2 confinements where duration of marriage was not specified.
The average age of fathers has fallen from 32.24 years in 1950 to 29.77 years in 1969. The average for married mothers fell from 28.38 to 26.53 years and that for unmarried mothers from 26.19 to 23.25 years. The average age of all mothers in 1969 was 26.19 years, compared with 28.27 in 1950.

In the next table, all nuptial confinements during 1969 are shown according to the duration and previous issue of the current marriage.

Nuptial Confinements, Queensland, 1969

| Duration of Marriage | Total Confinements ${ }^{1}$ | Total Children of Current Marriage ${ }^{2}$ | Average Number of Children | Confinements according to Number of Previous Children of Current Marriage |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 0 | 1 | 2 | 3 | 4 | $\begin{gathered} 5 \\ \text { and } \\ \text { Over } \end{gathered}$ |
| Under 5 Years | 19,673 | 30,194 | 1.53 | 11,383 | 6,484 | 1,582 | 206 | 18 | . |
| 5 Years and under 10 | 8,227 | 24,666 | 3.00 | 869 | 1,936 | 3,008 | 1,591 | 579 | 244 |
| 10 Years and under 15 | 3,038 | 13,445 | 4.43 | 142 | 200 | 608 | 803 | 555 | 730 |
| 15 Years and under 20 | 1,158 | 6,638 | 5.73 | 46 | 34 | 113 | 199 | 206 | 560 |
| 20 Years and under 25 | 281 | 1,867 | 6.64 | 6 | 6 | 25 | 36 | 45 | 163 |
| 25 Years and over | 22 | 184 | 8,36 | . | $\cdots$ | 1 | 1 | 4 | 16 |
| Not Stated | 2 | 13 | 6.50 | $\cdots$ | $\cdots$ | $\cdots$ | $\ldots$ | $\cdots$ | 2 |
| Total | 32,401 | 77,007 | 2.38 | 12,446 | 8,660 | 5,337 | 2,836 | 1,407 | 1,715 |

${ }^{1}$ Including only those confinements that resulted in one or more live births. ${ }^{2}$ These totals are derived by multiplying the numbers of confinements shown in the last six columns of the table by the number of previous children plus one, and adding the second or third children of multiple births in 1969.

Masculinity of Births-The number of male births to every 100 female births (masculinity) in Australia varies from year to year between about 106 and 104. In 1969 the masculinity of births registered in the various States was as follows: New South Wales, 105.34; Victoria, 105.22; Queensland, 105.08; South Australia, 105.10; Western Australia, 104.29; and Tasmania, 105.57. Offsetting these prevailing masculinity rates, however, the infant mortality rate (deaths under one year per 1,000 births) is much higher for males than it is for females, and this factor tends to equalise the proportion of males and females in the population.

Ex-nuptial Births-The number of ex-nuptial births registered in the State in 1969 was 3,835 , the percentage of the total births being 10.49. War-time conditions caused an increase in the rate, which rose to 7.11 in 1944. It fell to 4.84 by 1951, but has subsequently risen again, averaging 10.14 per cent during the five years 1965 to 1969 . In 1969, 1,379 of the mothers of these infants were under 20 years of age, 1,911 were aged $\mathbf{2 0 - 2 9}$, and 524 were aged 30 or over. Particularly in the older groups, they included de facto wives.

Legitimation of Ex-nuptial Births-The Commonwealth Marriage Act 1961 made uniform provision for legitimation for the whole of Australia. An ex-nuptial child is automatically legitimated if his parents subsequently marry. The legitimation applies whether or not there was any legal impediment to such marriage at the time of the child's birth.

Although these provisions automatically apply, formal action is taken to re-register a large number of ex-nuptial births which become legitimate by marriage of the parents. The number of these formal legitimations was 599 in 1969, compared with 520 in 1968.

Multiple Births-During 1969, 358 pairs of twins were registered, consisting of 108 pairs of males, 139 pairs of females, including 1 where one was still-born, and 111 pairs of a male and a female. There were 2 sets of triplets, consisting of 1 set of three males, and 1 set of one male and two females, all of whom were live-born.

In 1969, of every 101 confinements which resulted in a live birth, one was a multiple birth.

Still-births (Foetal Deaths)—During March 1959 notification of still-births in Queensland was made compulsory. Prior to that date a system of voluntary notification operated and it appears likely that nearly all such births were notified. Details of foetal deaths are given on page 84.

From October 1967 amending legislation has required the completion of a medical certificate of perinatal death for each child of not less than 20 weeks gestation, or 400 grammes weight, not born alive. This has enabled the compilation of more detailed statistics in this field.

Perinatal and Infant Mortality tables are shown on pages 84 and 85.

## 5 MARRIAGES

Marriages may be celebrated by the Registrar-General, Brisbane, District Registrars, or Ministers of Religion or other persons authorised to celebrate marriages.

The Commonwealth Marriage Act 1961, operating from 1 September 1963, superseded the marriage laws of the States and Territories. It provides for uniformity throughout Australia in matters affecting solemnisation of marriages. Notice of marriage must be given at least seven days before the intended marriage. Marriageable age is 18 years for a male and 16 years for a female. Males between 16 and 18 years and females between 14 and 16 years may apply to a judge or magistrate for permission to marry a person of marriageable age.

Age and Marital Status at Marriage-The following table shows the age and marital status at marriage of all persons married during 1969. Of the 15,669 marriages celebrated, 2,584 bridegrooms and 7,080 brides were under 21 years, including two brides aged 14 and 27 aged 15, and three bridegrooms aged 16 and 40 aged 17.

Marriages, Queensland, 1969: Age and Marital Status

| Age at Marriage | Never Previously Married |  | Widowed |  | Divorced |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M. | F. | M. | F. | M. | F. | M. | F. |
| Under 20 | 1,289 | 4,844 | $\cdots$ | 1 | -• | 1 | 1,289 | 4,846 |
| 20-24 | 8,851 | 7,847 | 3 | 20 | 15 | 74 | 8,869 | 7,941 |
| 25-29 | 2,923 | 1.136 | 11 | 34 | 112 | 130 | 3,046 | 1,300 |
| 30-34 | 722 | 277 | 17 | 28 | 126 | 136 | 865 | 441 |
| 35-39 | 294 | 110 | 18 | 52 | 128 | 110 | 440 | 272 |
| 40-44 | 154 | 60 | 35 | 64 | 114 | 101 | 303 | 225 |
| 45-49 | 96 | 52 | 58 | 78 | 102 | 85 | 256 | 215 |
| 50-54 | 49 | 21 | 63 | 75 | 69 | 62 | 181 | 158 |
| 55-59 | 27 | 15 | 84 | 73 | 47 | 26 | 158 | 114 |
| 60 and Over | 20 | 17 | 193 | 121 | 49 | 19 | 262 | 157 |
| Total | 14,425 | 14,379 | 482 | 546 | 762 | 744 | 15,669 | 15,669 |

In the next table, the average ages of brides and bridegrooms in the ten years to 1969 are shown. The average age at first marriage for males has fallen by 17 months and for females by more than 9 months, but the average age at remarriage has increased by about 1 year for those who had been widowed. Divorced persons remarried at about the same average age as in 1960.

Marriages, Queensland: Average Ages of Bridegrooms and Brides

| Year |  |  | Never Previously Married |  | Widowed |  | Divorced |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Males | Females | Males | Females | Males | Females | Males | Females |
| 1960 |  |  | 25.89 | 22.60 | 55.97 | 48.30 | 41.39 | 37.88 | 27.67 | 24.41 |
| 1961 |  |  | 25.77 | 22.51 | 55.32 | 48.49 | 41.89 | 37.36 | 27.70 | 24.36 |
| 1962 |  | . | 25.62 | 22.36 | 56.51 | 48.32 | 42.41 | 38.61 | 27.60 | 24.23 |
| 1963 |  | $\cdots$ | 25.50 | 22.21 | 55.82 | 49.57 | 42.18 | 38.25 | 27.43 | 24.08 |
| 1964 | $\cdots$ | $\cdots$ | 25.30 | 22.07 | 55.87 | 49.71 | 42.65 | 38.87 | 27.29 | 24.02 |
| 1965 |  | -• | 25.00 | 21.94 | 56.48 | 50.23 | 42.66 | 38.03 | 26.84 | 23.72 |
| 1966 |  |  | 24.94 | 21.96 | 55.16 | 49.00 | 42.16 | 38.39 | 26.86 | 23.79 |
| 1967 |  |  | 24.85 | 21.94 | 55.65 | 49.46 | 41.73 | 38.04 | 26.82 | 23.83 |
| 1968 |  |  | 24.61 | 21.88 | 57.32 | 50.00 | 41.84 | 38.61 | 26.44 | 23.62 |
| 1969 |  | $\cdots$ | 24.47 | 21.81 | 56.72 | 49.59 | 41.37 | 37.81 | 26.28 | 23.54 |

Religious Denominations-In 1969 there were 14,385 marriages celebrated by officials of the following denominations: Roman Catholic, 4,418; Church of England, 3,999; Presbyterian, 2,247; Methodist, 2,151; Lutheran, 409; Baptist, 334; Congregational, 141; Orthodox (Greek, Russian, etc.), 123; Salvation Army, 102; other religious denominations, 461. Civil officers celebrated 1,284 marriages.

Marriages by Months-Set out below are the percentages of marriages registered in each month calculated over the five years to 1969.

| Jan. | 10.0 | April | 9.4 | July | 6.1 | Oct. | 8.1 |
| :--- | ---: | :--- | :--- | :--- | :--- | :--- | ---: |
| Feb. | 7.7 | May | 8.9 | Aug. | 7.7 | Nov. | 7.4 |
| Mar. | 6.7 | June | 8.0 | Sept. | 9.1 | Dec. | 11.0 |

Marriage Rates-Crude marriage rates for each State from 1861 to 1969 are given below.

Crude Marriage Rateś, Australia, 1861 to 1969

| Period | New South Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Australia ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1861-1870 ${ }^{\text {a }}$ | 8.6 | 7.4 | 11.3 | 8.1 | 7.7 | 6.9 | 8.0 |
| 1871-1880 ${ }^{3}$. | 7.8 | 6.3 | 8.4 | 8.2 | 6.7 | 6.9 | 7.2 |
| 1881-1890 ${ }^{3}$. | 8.0 | 7.8 | 8.7 | 7.5 | 7.0 | 7.6 | 7.9 |
| 1891-1900 ${ }^{3}$ | 6.8 | 6.5 | 6.6 | 6.3 | 8.6 | 6.3 | 6.7 |
| 1901-1910 ${ }^{3}$ | 7.7 | 7.3 | 6.8 | 7.5 | 8.7 | 7.6 | 7.5 |
| 1911-1920 ${ }^{3}$ | 8.7 | 8.1 | 8.2 | 8.8 | 7.5 | 7.6 | 8.3 |
| 1921-1930 ${ }^{3}$ | 8.0 | 7.9 | 7.4 | 7.6 | 7.5 | 7.2 | 7.8 |
| 1931-1940 ${ }^{3}$.. | 8.2 | 8.3 | 8.1 | 8.2 | 8.5 | 8.2 | 8.2 |
| 1941-1950 ${ }^{3}$. | 9.9 | 9.8 | 9.8 | 10.3 | 9.9 | 9.1 | 9.9 |
| 1951-1960 ${ }^{\text {3 }}$. | 8.1 | 7.9 | 7.5 | 7.7 | 7.9 | 8.0 | 7.9 |
| 1965 | 8.4 | 8.3 | 7.9 | 8.2 | 7.9 | 7.8 | 8.2 |
| 1966 | 8.4 | 8.4 | 8.0 | 8.3 | 8.4 | 7.9 | 8.3 |
| 1967 | 8.6 | 8.5 | 8.0 | 8.5 | 8.5 | 8.5 | 8.5 |
| 1968 | 8.9 | 8.9 | 8.6 | 8.6 | 8.9 | 9.0 | 8.8 |
| 1969 | 9.2 | 9.1 | 8.9 | 9.3 | 9.5 | 9.1 | 9.1 |

[^8]
## 6 DEATHS

Every death must be registered within 30 days by the occupant of the house or place where death occurs. In the case of the death of an illegitimate child under six years of age, notification must be made in writing within 24 hours in an urban area and within one week in other districts. In cases where the occupant is the mother of the illegitimate child the time is extended to three weeks.

There were 15,786 deaths registered in Queensland during 1969. These are analysed geographically below, by selected causes on page 86 , and according to age and cause on pages 88 and 89. Details of deaths in hospitals and the diseases which caused them are shown on page 91.

In the geographical distribution shown below, the number of deaths, male and female, and the crude death rate are shown for each statistical division. Each death is allocated to a statistical division according to the usual place of residence and not the area in which the death actually occurred. Because of the smaller populations involved, rates for the more remote statistical divisions vary much more widely and are less statistically significant than those for the more densely settled divisions which have greater numbers of deaths.

Deaths in Statistical Divisions, Queensland, 1969

| Statistical Division (Usual Residence) | All Deaths |  |  | Deaths under One Year | Crude <br> Death <br> Rate ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | . Males | Females | Persons |  |  |
| Brisbane . . | 4,332 | 3,492 | 7,824 | 273 | 9.4 |
| Moreton .. | 803 | 520 | 1,323 | 33 | 8.7 |
| Maryborough | 729 | 509 | 1,238 | 57 | 9.2 |
| Downs | 784 | 605 | 1,389 | 69 | 9.3 |
| Roma | 99 | 53 | 152 | 13 | $7 \cdot 2$ |
| South-Western | 57 | 43 | 100 | 15 | 7.5 |
| Total South | 6,804 | 5,222 | 12,026 | 460 | 9.2 |
| Rockhampton | 579 | 379 | 958 | 56 | 8.8 |
| Central-Western | 143 | 59 | 202 | 16 | 8.0 |
| Far-Western | 23 | 7 | 30 | 2 | 5.9 |
| Total Central . | 745 | 445 | 1,190 | 74 | 8.6 |
| Mackay .. .. | 256 | 163 | 419 | 25 | 7.0 |
| Townsville | 619 | 350 | 969 | 32 | 8.9 |
| Cairns . . | 558 | 318 | 876 | 42 | 7.9 |
| Peninsula | 58 | 47 | 105 | 20 | 10.2 |
| North-Western | 144 | 57 | 201 | 38 | 5.9 |
| Total North | 1,635 | 935 | 2,570 | 157 | 7.9 |
| Total Queensland | 9,184 | 6,602 | 15,786 | 691 | 8.9 |

${ }^{1}$ Deaths per 1,000 mean population.

Deaths by Months of Registration-Deaths in 1969 are shown on the next page according to the months in which they were registered. The percentage distribution by months for 1969 is also compared with an average distribution for five years which tends to even out the seasonal anomalies of any one year. From this it appears that 29 per cent of deaths occur in July, August, and September, compared with 22 per cent in the humid summer months of January, February, and March. This pattern is almost identical for both sexes.

Deaths, by Months of Registration, Queensland

| Month of Registration |  |  |  | Deaths in 1969 |  |  | Per Cent of Annual Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Males | Females | Persons | 1969 | Five Years 1965-1969 |
| January .. |  | . | . | 766 | 568 | 1,334 | 8.5 | 7.9 |
| February | . | . | . | 648 | 448 | 1,096 | 6.9 | 6.9 |
| March | . | . | . | 645 | 448 | 1,093 | 6.9 | 7.1 |
| April | . | . | $\ldots$ | 717 | 486 | 1,203 | 7.6 | 7.2 |
| May | . | . | . | 678 | 483 | 1,161 | 7.4 | 8.0 |
| June | . | .. | . | 838 | 622 | 1,460 | 9.2 | 8.8 |
| July | - | . | . | 935 | 628 | 1,563 | 9.9 | 9.9 |
| August | . | - | .. | 849 | 583 | 1,432 | 9.1 | 10.7 |
| September | $\cdots$ | . | $\cdots$ | 884 | 654 | 1,538 | 9.7 | 9.4 |
| October | . | .. | .. | 837 | 611 | 1,448 | 9.2 | 8.7 |
| November | - | - | . | 691 | 549 | 1,240 | 7.9 | 8.1 |
| December | . | - | . | 696 | 522 | 1,218 | 7.7 | 7.3 |
| Total | . | . | . $\cdot$ | 9,184 | 6,602 | 15,786 | 100.0 | 100.0 |

Death Rates-The next table gives a comparison of the crude death rates in the Australian States. Since the 1890s the Queensland rate has been generally lower than the national average and compares favourably with other developed countries.

Crude Death Rates., Australia, 1861 to 1969

| Period |  | New <br> South <br> Wales | Victoria | Queens- <br> land | South <br> Australia | Western <br> Australia | Tasmania | Australia ${ }^{2}$ |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |
| $1861-1870^{3}$ | $\ldots$ | $\ldots$ | 16.53 | 17.08 | 19.56 | 15.15 | 15.03 | 14.77 |
| $1871-1880^{3} \ldots$ | $\ldots$ | 15.56 | 15.42 | 18.09 | 15.24 | 15.01 | 16.06 | 16.65 |
| $1881-1890^{3} \ldots$ | $\ldots$ | 14.84 | 15.43 | 17.54 | 13.53 | 16.30 | 15.63 | 15.27 |
| $1891-1900^{3} \ldots$ | $\ldots$ | 12.41 | 13.79 | 12.63 | 12.05 | 15.94 | 12.95 | 13.04 |
| $1901-1910^{3} \ldots$ | $\ldots$ | 10.68 | 12.38 | 10.64 | 10.56 | 11.80 | 10.78 | 11.25 |
| $1911-1920^{3} \ldots$ | $\ldots$ | 10.52 | 11.44 | 10.65 | 10.51 | 9.89 | 10.11 | 10.75 |
| $1921-1930^{3} \ldots$ | $\ldots$ | 9.26 | 9.82 | 9.19 | 9.14 | 9.04 | 9.57 | 9.40 |
| $1931-1940^{3} \ldots$ | $\ldots$ | 9.06 | 10.04 | 8.85 | 9.03 | 9.02 | 9.77 | 9.31 |
| $1941-1950^{3} \ldots$ | $\ldots$ | 9.71 | 10.50 | 9.19 | 10.02 | 9.55 | 9.76 | 9.86 |
| $1951-1960^{3} \ldots$ | $\ldots$ | 9.35 | 9.24 | 8.54 | 8.94 | 8.20 | 8.23 | 9.02 |
| 1965 | $\ldots$ | $\ldots$ | 9.33 | 8.86 | 8.64 | 8.26 | 7.70 | 8.27 |
| 1966 | $\ldots$ | $\ldots$ | 9.57 | 8.90 | 8.93 | 8.54 | 8.09 | 8.50 |
| 1967 | $\ldots$ | $\ldots$ | 9.19 | 8.66 | 8.65 | 8.16 | 7.73 | 8.57 |
| 1968 | $\ldots$ | $\ldots$ | 9.53 | 9.00 | 9.27 | 8.81 | 8.21 | 8.59 |
| 1969 | $\ldots$ | $\ldots$ | 9.08 | 8.55 | 8.92 | 8.15 | 7.76 | 8.51 |

[^9] annual rates.

Still-births and Infant Mortality-The percentage of deaths within the first year of life is very important, as those who survive this period have an excellent chance of reaching adulthood. The causes of still-births (foetal deaths) and deaths of infants at various periods after birth are shown in the next table. It is clear that the first week of life is the most dangerous. The table also shows the greater vitality of female infants which offsets the male preponderance of births (page 79).

Congenital anomalies, 152, and complications of pregnancy and childbirth, 361 , accounted for 74 per cent of deaths of infants under one year
during 1969, mostly within the first week of life. Still-births (foetal deaths) contribute almost as much to the loss of infant life as do deaths during the first week of life. The similarity between causes of death of the infant in the neo-natal period and the foetus in the ante-natal period is clearly seen in the table.

Still-births and Infant Deaths, Queensland, 1969

| Cause | Still-births ${ }^{1}$ |  | Infant Deaths |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Under One Week |  | Under <br> Four Weeks |  | Under One Year |  |
|  | M. | F. | M. | F. | M. | F. | M. | F. |
| Maternal Conditions Unrelated to Pregnancy | 21 | 16 | 19 | 6 | 20 | 6 | 22 | 7 |
| Conditions of Placenta and Cord | 63 | 37 | 35 | 23 | 36 | 23 | 37 | 23 |
| Difficult Labour . . | 14 | 7 | 22 | 11 | 23 | 12 | 23 | 12 |
| Other Complications of Pregnancy and Childbirth | 83 | 55 | 101 | 59 | 105 | 61 | 105 | 61 |
| Anoxic and Hypoxic Conditions Not Elsewhere Classified | 7 | 7 | 43 | 24 | 45 | 26 | 45 | 26 |
| Congenital Anomalies | $13^{2}$ | 25 | 49 | 36 | 57 | 45 | 83 | 69 |
| Infections of Foetus and Newborn | . | 1 | $\cdots$ | 2 | . . | 3 | 15 | 18 |
| Other Causes .. .. | 1 |  | 6 | 5 | 12 | 13 | 78 | 67 |
| All Causes | 202 | 148 | 275 | 166 | 298 | 189 | 408 | 283 |
| Death Rate ${ }^{3}$. | 10.8 | 8.3 | 14.7 | 9.3 | 15.9 | 10.6 | 21.8 | 15.9 |

${ }^{1}$ Foetuses of 28 weeks gestation or more not born alive. 2 Including one of unspecified sex. $\quad 3$ Deaths per 1,000 live births.

The next table shows the numbers of perinatal deaths, together with rates per 1,000 births (live and still), in conjunction with corresponding infant death figures during the last ten years. In this table, perinatal deaths comprise foetuses of 28 weeks gestation or more not born alive and deaths of live-born infants within the first week of life.

Perinatal and Infant Mortality, Queensland

| Year | Perinatal Deaths |  |  |  |  |  | Infant Deaths |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Still-births ${ }^{1}$ |  | Infants Under One Week ${ }^{2}$ |  | Total |  | Under <br> Four Weeks ${ }^{3}$ |  | Four Weeks and Under One Year |  | Total |  |
|  | No. | Rate ${ }^{4}$ | No. | Rate ${ }^{4}$ | No. | Rate ${ }^{4}$ | No. | Rate ${ }^{5}$ | No. | Rate ${ }^{5}$ | No. | Rate ${ }^{5}$ |
| 1960 | 551 | 15.4 | 490 | 13.7 | 1,041 | 29.1 | 558 | 15.8 | 182 | 5.2 | 740 | 21.0 |
| 1961 | 553 | 14.9 | 485 | 13.0 | 1,038 | 27.9 | 542 | 14.8 | 191 | 5.2 | 733 | 20.0 |
| 1962 | 520 | 14.4 | 471 | 13.0 | 991 | 27.4 | 536 | 15.0 | 218 | 6.1 | 754 | 21.1 |
| 1963 | 476 | 13.1 | 488 | 13.4 | 964 | 26.5 | 532 | 14.8 | 190 | 5.3 | 722 | 20.1 |
| 1964 | 402 | 11.4 | 425 | 12.0 | 827 | 23.4 | 473 | 13.5 | 200 | 5.7 | 673 | 19.2 |
| 1965 | 391 | 11.5 | 367 | 10.8 | 758 | 22.3 | 421 | 12.5 | 177 | 5.3 | 598 | 17.8 |
| 1966. | 405 | 12.2 | 362 | 10.9 | 767 | 23.1 | 398 | 12.1 | 183 | 5.6 | 581 | 17.7 |
| 1967 | 372 | 10.6 | 445 | 12.7 | 817 | 23.3 | 509 | 14.7 | 169 | 4.9 | 678 | 19.5 |
| 1968. | 318 | 9.0 | 467 | 13.2 | 785 | 22.1 | 520 | 14.8 | 196 | 5.6 | 716 | 20.3 |
| 1969 | 350 | 9.5 | 441 | 11.9 | 791 | 21.4 | 487 | 13.3 | 204 | 5.6 | 691 | 18.9 |

1 Foetuses of 28 weeks gestation or more not born alive. 2 Following birth. 3 Including perinatal deaths of infants under one week. 4 Rate per 1,000 births (live and still). 5 Rate per 1,000 live births.

Infant Mortality Rates by States-A comparison of infant mortality rates since the beginning of the century is given in the next table, together
with comparable figures for other States. Between the two world wars, the rates were nearly halved, and in the last 25 years have again been nearly halved.

Infant Mortality Rates ${ }^{1}$, Australia, 1901 to 1969

| Period | New South Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Australia ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1901-1905 ${ }^{3}$ | 97.36 | 95.83 | 94.73 | 86.69 | 125.87 | 90.06 | 97.13 |
| 1906-1910 ${ }^{\text {a }}$ | 77.35 | 79.96 | 71.48 | 68.50 | 89.68 | 83.21 | 77.71 |
| 1911-1915 ${ }^{3}$ | 71.04 | 72.15 | 65.74 | 67.01 | 72.61 | 70.94 | 70.29 |
| 1916-1920 ${ }^{3}$ | 64.87 | 66.96 | 63.18 | 61.77 | 61.52 | 63.70 | 64.63 |
| 1921-1925 | 58.14 | 61.98 | 51.00 | 54.14 | 59.26 | 60.27 | 57.90 |
| 1926-1930 ${ }^{\text {3 }}$ | 54.72 | 52.24 | 47.33 | 46.91 | 49.23 | 53.47 | 51.95 |
| 1931-1935 ${ }^{3}$ | 41.92 | 42.74 | 39.49 | 35.13 | 40.79 | 44.47 | 41.27 |
| 1936-1940 ${ }^{3}$ | 41.21 | 37.65 | 36.78 | 33.02 | 39.71 | 41.41 | 38.83 |
| 1941-1945* | 36.29 | 34.73 | 34.55 | 33.20 | 33.37 | 39.54 | 35.24 |
| 1946-1950 ${ }^{\text {a }}$ | 28.94 | 23.87 | 27.51 | 26.56 | 28.14 | 26.57 | 27.01 |
| 1951-1955 ${ }^{\text {3 }}$ | 25.12 | 20.74 | 23.63 | 22.57 | 24.49 | 23.71 | 23.36 |
| 1956-1960 ${ }^{\text {a }}$ | 22.25 | 19.68 | 21.02 | 20.51 | 21.42 | 20.63 | 21.06 |
| 1961-1965 ${ }^{3}$ | 20.30 | 17.91 | 19.66 | 19.06 | 20.77 | 18.43 | 19.41 |
| 1965.. | 19.11 | 17.45 | 17.82 | 18.43 | 21.69 | 16.59 | 18.47 |
| 1966.. | 19.16 | 17.44 | 17.69 | 17.52 | 19.35 | 14.59 | 18.17 |
| 1967. | 18.42 | 16.81 | 19.54 | 16.97 | 17.42 | 17.23 | 18.26 |
| 1968.. | 18.67 | 14.38 | 20.35 | 16.27 | 20.32 | 17.19 | 17.77 |
| 1969.. | 18.89 | 15.01 | 18.89 | 15.79 | 21.83 | 16.46 | 17.92 |

${ }^{1}$ Deaths under one year per 1,000 live births. Aborigines are included from 1967. ${ }^{2}$ Including Northern Territory and Australian Capital Territory. ${ }^{3}$ Averages of five annual rates.

Maternal Mortality-Deaths of females from causes due to pregnancy and childbirth are shown in the next table, together with the mortality rates from such causes per 1,000 live births. There has been a remarkable improvement in the rates, particularly during the last two decades.

## Maternal Mortality, Queensland and Australia



[^10]Expectation of Life-In the next table figures of expectation of life for various countries are shown, the latest information available being given for each country. The table provides a more vivid comparison than death rates. The effect of infant mortality is clearly shown in the
expectation of life at ages 0 and 1. All expectations except those for Australia and Queensland are averages for both sexes.

Expectation of Life, Various Countries

| Country | Period | Expectation of Life, in Years, at Age |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 0 | 1 | 10 | 20 | 30 | 40 | 50 | 60 | 65 |
| Australia-Male | 1891-00 | 51.1 | 56.9 | 51.4 | 42.8 | 35.1 | 27.7 | 20.5 | 14.0 | 11.3 |
|  | 1901-10 | 55.2 | 60.0 | 53.5 | 44.7 | 36.5 | 28.6 | 21.2 | 14.4 | 11.3 |
|  | 1920-22 | 59.2 | 62.7 | 56.0 | 47.0 | 38.4 | 30.1 | 22.2 | 15.1 | 12.0 |
|  | 1932-34 | 63.5 | 65.5 | 58.0 | 48.8 | 39.9 | 31.1 | 22.8 | 15.6 | 12.4 |
|  | 1946-48 | 66.1 | 67.3 | 59.0 | 49.6 | 40.4 | 31.2 | 22.7 | 15.4 | 12.3 |
|  | 1953-55 | 67.1 | 67.9 | 59.5 | 50.1 | 40.9 | 31.7 | 22.9 | 15.5 | 12.3 |
|  | 1960-62 | 67.9 | 68.5 | 59.9 | 50.4 | 41.1 | 31.8 | 23.1 | 15.6 | 12.5 |
| Australia-Female | 1891-00 | 54.8 | 59.9 | 54.5 | 45.7 | 37.9 | 30.5 | 22.9 | 15.9 | 12.8 |
|  | 1901-10 | 58.8 | 62.9 | 56.4 | 47.5 | 39.3 | 31.5 | 23.7 | 16.2 | 12.9 |
|  | 1920-22 | 63.3 | 66.0 | 59.2 | 50.0 | 41.5 | 33.1 | 24.9 | 17.2 | 13.6 |
|  | 1932-34 | 67.1 | 68.7 | 61.0 | 51.7 | 42.8 | 34.0 | 25.6 | 17.7 | 14.2 |
|  | 1946-48 | 70.6 | 71.5 | 63.1 | 53.5 | 44.1 | 34.9 | 26.1 | 18.1 | 14.4 |
|  | 1953-55 | 72.8 | 73.2 | 64.8 | 55.1 | 45.4 | 36.0 | 27.0 | 18.8 | 15.0 |
|  | 1960-62 | 74.2 | 74.5 | 65.9 | 56.2 | 46.5 | 37.0 | 27.9 | 19.5 | 15.7 |
| Queensland-Male | 1960-62 | 67.9 | 68.5 | 59.9 | 50.5 | 41.3 | 32.1 | 23.5 | 16.0 | 12.9 |
| Queensland-Female | 1960-62 | 74.1 | 74.5 | 66.0 | 56.3 | 46.7 | 37.3 | 28.4 | 20.0 | 16.1 |
| Canada .. .. | 1960-62 | 71.3 | 72.2 | 63.7 | 54.1 | 44.6 | 35.2 | 26.3 | 18.3 | 14.8 |
| England and Wales | 1965-67 | 71.8 | 72.1 | 63.5 | 53.8 | 44.2 | 34.6 | 25.6 | 17.6 | 14.1 |
| France | 1966 | 71.8 | 72.1 | 63.5 | 53.8 | 44.3 | 35.0 | 26.3 | 18.3 | 14.8 |
| Ireland | 1960-62 | 70.0 | 71.0 | 62.5 | 52.7 | 43.2 | 33.8 | 24.9 | 17.0 | 13.5 |
| Italy | 1960-62 | 69.8 | 71.8 | 63.5 | 53.9 | 44.4 | 35.0 | 26.1 | 18.0 | 14.4 |
| Japan | 1966 | 71.0 | 71.3 | 62.8 | 53.2 | 43.7 | 34.4 | 25.5 | 17.4 | 13.8 |
| Malaysia .. | 1956-58 | 57.0 | 60.7 | 54.9 | 45.9 | 37.5 | 29.5 | 21.9 | 15.4 | 12.7 |
| Netherlands | 1966 | 73.6 | 73.7 | 65.1 | 55.4 | 45.8 | 36.2 | 27.1 | 18.8 | 15.1 |
| New Zealand | 1960-62 | 71.1 | 71.7 | 63.2 | 53.5 | 44.0 | 34.6 | 25.7 | 17.6 | 14.1 |
| Norway | 1961-65 | 73.5 | $n$ | 65.2 | 55.5 | 45.9 | 36.4 | 27.3 | 18.8 | 15.1 |
| Scotland | 1967 | 70.5 | 71.0 | 62.4 | 52.6 | 43.0 | 33.6 | 24.8 | 17.0 | 13.6 |
| U.S.A. | 1967 | 70.6 | 71.2 | 62.6 | 53.0 | 43.6 | 34.4 | 25.8 | 18.1 | 14.7 |

$n$ Not available.

## 7 DISEASES

Death Rates from Selected Causes-The death rates from each of certain important causes since 1900 are shown in the next table.

## Death Rates ${ }^{1}$ from Selected Causes, Queensland

| Cause of Death | 1900 | 1910 | 1920 | 1930 | 1940 | 1950 | 1960 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Tuberculosis | 1.08 | 0.59 | 0.51 | 0.42 | 0.27 | 0.20 | 0.05 | 0.04 | 0.03 |
| Malignant Neoplasms ${ }^{2}$ | 0.47 | 0.67 | 0.79 | 0.82 | 1.03 | 1.13 | 1.21 | 1.33 | 1.34 |
| Diabetes Mellitus | 0.03 | 0.06 | 0.09 | 0.08 | 0.15 | 0.10 | 0.10 | 0.11 | 0.10 |
| Vascular Lesions affecting Central Nervous System . | $n$ | 0.45 | 0.45 | 0.37 | 0.63 | 0.99 | 1.11 | 1.38 | 1.25 |
| Heart Diseases | 0.57 | 1.14 | 1.39 | 1.36 | 2.15 | 2.25 | 2.54 | 3.22 | 3.21 |
| Hypertensive Disease | $n$ | $n$ | $n$ | $n$ | $n$ | 0.46 | 0.31 | 0.14 | 0.13 |
| Pneumonia | 0.68 | 0.34 | 0.49 | 0.42 | 0.45 | 0.30 | 0.27 | 0.30 | 0.27 |
| Nephritis and Nephrosis | 0.38 | 0.42 | 0.53 | 0.56 | 0.59 | 0.29 | 0.15 | 0.11 | 0.09 |
| Congenital Malformations | 0.09 | 0.14 | 0.15 | 0.11 | 0.11 | 0.11 | 0.14 | 0.13 | 0.12 |
| Diseases of Early Infancy | 0.48 | 0.60 | 0.75 | 0.48 | 0.42 | 0.39 | 0.30 | 0.23 | 0.21 |
| Accidents | 1.00 | 0.77 | 0.60 | 0.55 | 0.65 | 0.57 | 0.53 | 0.57 | 0.58 |
| All Other Causes | 6.94 | 4.52 | 4.90 | 3.02 | 2.52 | 1.94 | 1.59 | 1.72 | 1.59 |
| All Causes | 11.72 | 9.70 | 10.65 | 8.19 | 8.97 | 8.73 | 8.30 | 9.27 | 8.92 |

[^11]From the beginning of 1950 , comparisons of causes of deaths with earlier periods cannot be made with exactness. As well as regrouping and renaming many diseases in accordance with the latest medical knowledge and practice, the sixth (1948) revision of the International List of Causes of Death introduced a changed principle of coding, by which each death is assigned to its underlying cause as stated by the medical attendant. The seventh (1955) and eighth (1965) revisions, adopted for Australian use in 1958 and 1968, respectively, also made alterations to the classification of certain diseases. However, the figures in the preceding table are adequate to show the trends in the death rates illustrated below.

DEATH RATES - SELECTED CAUSES - 1900-1969
PER 100,000 MEAN POPULATION


Causes of Death by Sex and Age Groups-The following table shows separately for each sex the number of deaths in ten-year age groups. Deaths from tuberculosis, bronchitis, heart diseases, and accidents are relatively higher with males than with females. Conversely, with their greater longevity, females have a relatively higher death rate from vascular lesions affecting the central nervous system. Accidental deaths are a very high proportion of total deaths for males aged 10 to 29 years.

Causes of Death by Sex and


[^12]Age Groups, Queensland, 1969

|  |  | Females |  |  |  |  |  |  |  | Persons ${ }^{1}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 60-69 | 70 and Over | 0-9 | 10-19 | 20-29 | 30-39 | 40-49 | 50-59 | 60-69 | 70 and Over | Males | Females | Total |
| . | . |  | . | . |  | . |  | $\cdots$ | . | . | . | . |
| $\cdots$ | $\cdots$ | - | $\cdots$ | - | 1 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | 1 | 1 |
| 1 | 9 | 18 | 1 | . | . | . . | 4 | 3 | 14 | 34 | 40 | 74 |
| 8 | 11 | -. | . | . | . | 1 | . | $\cdots$ | 2 | 29 | 3 | 32 |
| 6 | 5 | 1 | - | . | . | $\ldots$ | 2 | 2 | 1 | 13 | 6 | 19 |
| . | . | . | . | . | - | $\cdots$ | . | . | $\cdots$ | . | $\cdots$ | - |
| . |  | - | $\cdots$ | $\cdots$ | - | $\cdots$ | - | $\cdots$ | . | . |  |  |
| $\cdots$ |  | ${ }^{\cdot}$ | $\cdots$ | . | * | - | - | - | . |  | $\cdots 2$ | 2 |
| . | . | 1 |  |  | $\cdots$ |  |  | $\cdots$ | . | 4 | 1 | 5 |
| . | $\cdots$ | . | . | . | . | . | . | $\cdots$ | . | $\cdots$ | . | . |
| - | -• | 3 | - | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdot 2$ | 3 | ${ }^{-} 5$ |
| . | . | - | $\cdots$ | . | . | . | . | . | - | $\cdots$ | . | $\ldots$ |
| .. |  | $\ldots$ | . | . | . | . | . | - | . | 1 | . | 1 |
| - | 1 | 1 | . | . . | . | . | . | . | $\ldots$ | 5 | 1 | 6 |
| 7 | 5 | 5 | . | 1 |  | 2 | 4 | 1 | 1 | 31 | 14 | 45 |
| 374 | 598 | 10 | 11 | 8 | 34 | 91 | 189 | 226 | 424 | 1,384 | 994 | 2,378 |
| 3 | 2 | 2 | .. | . . | 2 | 1 | 4 | 4 | 3 | 8 | 16 | 24 |
| 16 | 31 | 1 | 2 | . | 1 | 5 | 10 | 23 | 72 | 62 | 114 | 176 |
| . | 5 | 2 | . | - | . . | . | . . | 1 | 3 | 5 | 6 | 11 |
| 2 | 9 | . | . | . . | 1 | 2 | - | 2 | 13 | 20 | 18 | 38 |
| - | . | 1 | 1 | - | . | - | 1 | 2 | . . | 9 | 5 | 14 |
| 1 | . | . | . | . | 1 | 1 | . | . | $\ldots$ | 1 | 2 | 3 |
| 13 | 24 | 2 | . | 2 | 2 | 3 | 11 | 9 | 28 | 66 | 57 | 123 |
| 30 | 63 | .. | - | 1 | 1 | 11 | 11 | 19 | 64 | 116 | 107 | 223 |
| 895 | 1,507 |  | 1 | 3 | 5 | 37 | 134 | 367 | 1,324 | 3,181 | 1,872 | 5,053 |
| 36 | 167 | 3 | 1 | 2 | 4 | 5 | 15 | 24 | 220 | 233 | 275 | 508 |
| 246 | 627 | 1 | 1 | 1 | 13 | 45 | 76 | 151 | 895 | 1,028 | 1,184 | 2,212 |
| $\cdots$ | 7 | . | . |  | . |  | 2 | 1 | 3 | 8 | 6 | 14 |
| 30 | 178 | 34 | 3 | 1 | 2 | 3 | 6 | 17 | 129 | 290 | 195 | 485 |
| 119 | 215 | 3 | 1 | 4 | 3 | 12 | 8 | 15 | 41 | 392 | 87 | 479 |
| 15 | 30 | . . | . . | . | 1 | . | 5 | 5 | 13 | 56 | 24 | 80 |
| 1 | 1 |  | 1 | . | . | 2 | . | 2 | 2 | 6 | 7 | 13 |
| 4 | 9 | 4 | 1 | . | . | . | 1 | 5 | 10 | 20 | 21 | 41 |
| 18 | 4 | 1 | . |  | 2 | 7 | 7 | 5 | 5 | 53 | 27 | 80 |
| 24 | 29 | 1 | . | 2 | 6 | 10 | 12 | 20 | 30 | 87 | 81 | 168 |
| 4 | 36 | . | - | . | . | . . | . . | . . | . . | 40 | . . | 40 |
| - | - | - |  | . | 1 | -• | . | . | $\cdots$ | . | 1 | 1 |
| -• | - | .. | 1 | . | 3 | 3 | . | $\cdots$ | . | . | 7 | 7 |
| 5 | . | 82 | 4 | 3 | 2 | 6 | 1 | 2 | 1 | 119 | 101 | 220 |
| . | . | 39 |  |  |  |  |  |  |  | 73 | 39 | 112 |
| . | . | 91 | . | $\cdots$ | $\cdots$ | $\cdots$ | . | .. | . | 162 | 91 | 253 |
| 6 | 17 | 3 | . | . | 3 | 4 | 5 | $\ldots$ | 29 | 42 | 44 | 86 |
| 124 | 394 | 19 | 7 | 13 | 21 | 53 | 80 | 112 | 416 | 720 | 722 | 1,442 |
| 40 | 34 | 24 | 36 | 16 | 15 | 16 | 23 | 16 | 18 | 425 | 164 | 589 |
| 12 | 52 | 24 | 3 | 5 | 4 | 9 | 9 | 16 | 95 | 265 | 165 | 430 |
| 23 | 17 | . | 3 | 10 | 10 | 27 | 16 | 15 | 9 | 171 | 90 | 261 |
| 2 | 2 | 2 | 2 | 1 | 1 | 3 | . | . | . | 23 | 9 | 32 |
| 2,065 | 4,089 | 380 | 80 | 73 | 139 | 359 | 636 | 1,065 | 3,865 | 9,184 | 6,602 | 15,786 |

Notifiable Diseases-Certain communicable diseases are required by law to be notified to the Local Authority and the Director-General of Health and Medical Services by the attending doctor. Venereal diseases are notifiable only to the Director-General. The following table shows the number of notifications since 1901.

Notifiable Diseases, Queensland

| Disease | 1901 | $\left\lvert\, \begin{gathered} 1909 \\ 10 \end{gathered}\right.$ | $\begin{gathered} 1919- \\ 20 \end{gathered}$ | 1930 | 1940 | 1950 | 1960 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Breast Abscess | $\ldots{ }^{2}$ | $\ldots{ }^{1}$ | $\ldots{ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | 71 | 11 | 10 |
| Diarrhoea (Infantile) | . ${ }^{1}$ | .. ${ }^{1}$ | . ${ }^{1}$ | $\ldots 1$ | . ${ }^{1}$ | 167 | 174 | 252 | 106 |
| Diphtheria .. | 252 | 552 | 2,841 | 1,686 | 598 | 172 | 6 | . |  |
| Dysentery (Bacillary) | $n$ | $n$ | n | 1,68 | 19 | 244 | 47 | 110 | 108 |
| Hansen's Disease | $\ldots 1$ | . ${ }^{1}$ | .. ${ }^{1}$ | 8 | 30 | 1 | 2 | 4 | 1 |
| Hepatitis (Infective and Serum) | $\ldots{ }^{1}$ | .$^{1}$ | . ${ }^{1}$ | $\ldots{ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | 713 | 1,819 | 886 |
| Hookworm . . . . | . ${ }^{1}$ | 1 | 5 | 10 | 18 | 62 | 82 | 1,819 | 12 |
| Leptospirosis ${ }^{2}$ | . ${ }^{1}$ | 1 | 1 | $\ldots{ }^{1}$ | 55 | 55 | 105 | 100 | 50 |
| Malaria | . ${ }^{1}$ | .$^{1}$ | 9 | 9 | 10 | 24 | 57 | 54 | 63 |
| Meningitis, Cerebro-spinal | . ${ }^{1}$ | 10 | 32 | 3 | 5 | 44 | 30 | 136 | 211 |
| Poliomyelitis, Acute Anterior | . ${ }^{1}$ | . | 17 | 4 | 44 | 106 | 6 | 1 | 2 |
| Puerperal Infections . . | 10 | 11 | 26 | 40 | 152 | 19 | 29 | 11 | 7 |
| Rheumatic Fever | . ${ }^{1}$ | . ${ }^{1}$ | $\ldots{ }^{1}$ | . ${ }^{1}$ | .$^{1}$ | . ${ }^{1}$ | 126 | 104 | 41 |
| Q Fever . | 1 | . ${ }^{1}$ | . ${ }^{1}$ | . . ${ }^{1}$ | .. ${ }^{1}$ | . ${ }^{1}$ | 255 | 107 | 142 |
| Rubella | .. ${ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | .$^{1}$ | 6 | 12 | 194 | 174 |
| Scarlet Fever | 115 | 33 | 340 | 617 | 248 | 446 | 127 | 159 | 60 |
| Tuberculosis | . ${ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | 343 | 525 | 594 | 844 | 510 | 320 |
| Typhoid Fever ${ }^{3}$ | 793 | 760 | 731 | 130 | 53 | 9 | 7 | 9 | 12 |
| Typhus Fever .. | ${ }^{1}$ | .$^{1}$ | . ${ }^{1}$ | $n$ | 33 | 53 | 13 | 6 | 1 |
| Venereal Diseases | $n$ | $n$ | 2,848 | 1,7144 | 1,258 | 577 | 1,146 | 1,753 | 2,133 |
| Other . | $n$ | $n$ | $n$ | 5 | 35 | 52 | 116 | 46 | 48 |
| Total .. .. .. | $n$ | $n$ | $n$ | $n$ | 3,083 | 2,631 | 3,968 | 5,390 | 4,387 |

[^13]Patients Treated in Hospitals-In the following pages particulars are given of in-patients treated in Queensland public hospitals, other than repatriation and special (mental) hospitals, and in private hospitals licensed by the State Health Department, classified to the principal disease treated. Included are all patients who left hospital during 1968, whether by discharge, transfer, or death. Patients still in hospital at 31 December 1968 will be included in figures for the year in which their period in hospital ended. Normal maternity cases are excluded.

In cases where the patient died the principal disease treated may not be the underlying cause of death. Deaths on page 91, therefore, cannot be compared with causes of death as recorded in death statistics (pages 88 and 89 ).

The following tables show all discharges and deaths, males and females separately, of patients in public and private hospitals, according to disease treated and, for all hospitals together, the age distribution of discharges. During 1968, patients discharged from hospital numbered 278,822 , compared with 265,598 in 1967. The discharges represented 1,608 and 1,560 cases per 10,000 mean population respectively. Public hospital discharges in 1968 numbered 216,623 , or 77.7 per cent of the total.

The three major causes of hospitalisation were diseases of the respiratory system ( 43,318 cases); accidents, poisonings, and violence $(35,457)$; and diseases of the digestive system $(30,785)$. These causes accounted for 15.5, 12.7, and 11.0 per cent, respectively, of all cases treated.

Patients Treated in Public and Private Hospitals, Queensland, 1968

| Disease for which Treated (International List, 1965 Revision) | Patients Treated |  |  |  | Patients Died |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Public |  | Private |  | Public |  | Private |  |
|  | Males | Females | Males | Females | Males | $\mathrm{Fe}-$ males | Males | Females |
| Infective and Parasitic | 5,650 | 5,156 | 660 | 850 | 69 | 42 | 6 | 9 |
| Enteritis, Diarrhoeal Diseases | 2,408 | 2,502 | 296 | 399 | 16 | 16 | 4 | 4 |
| Tuberculosis | 556 | 252 | 15 | 10 | 26 | 4 | . | 3 |
| Neoplasms | 5,561 | 5,677 | 1,342 | 1,997 | 738 | 484 | 84 | 108 |
| Malignant . . | 3,927 | 2,827 | 631 | 584 | 640 | 420 | 77 | 91 |
| Lymphatic, Haematopoietic Tissue | 507 | 351 | 20 | 31 | 85 | 52 | 5 | 10 |
| Endocrine, Nutrition, Metabolic | 1,536 | 2,124 | 244 | 475 | 42 | 57 | 4 | 10 |
| Diabetes Mellitus . . | 693 | 966 | 140 | 157 | 26 | 44 | 4 | 7 |
| Blood and Blood-forming Organs | 841 | 780 | 139 | 263 | 23 | 12 | 3 | 8 |
| Mental Disorders | 5,087 | 5,206 | 649 | 1,348 | 41 | 56 | 2 | 3 |
| Nervous System and Sense Organs | 5,629 | 4,700 | 1,154 | 1,378 | 84 | 60 | 12 | 18 |
| Circulatory System | 11,052 | 9,325 | 1,939 | 2,535 | 1,641 | 1,353 | 221 | 265 |
| Chronic Rheumatic Heart Disease | 282 | 273 | 3 | 16 | 17 | 26 | 1 | 4 |
| Hypertensive Disease | 645 | 963 | 124 | 254 | 41 | 46 | 1 | 4 |
| Ischaemic Heart Disease | 3,883 | 2,388 | 670 | 553 | 676 | 447 | 105 | 84 |
| Other Forms of Heart Disease | 2,012 | 1,556 | 333 | 469 | 300 | 215 | 51 | 63 |
| Cerebrovascular Disease .. | 1,859 | 1,797 | 257 | 357 | 487 | 537 | 52 | 95 |
| Respiratory System | 18,262 | 14,552 | 5,259 | 5,245 | 437 | 223 | 63 | 38 |
| Acute Respiratory Infections | 4,138 | 3,431 | 613 | 641 | 6 | 3 |  | 2 |
| Influenza | 557 | 616 | 109 | 208 | 2 | 1 | . | 2 |
| Pneumonia | 3,135 | 2,299 | 619 | 646 | 208 | 141 | 21 | 19 |
| Bronchitis, Emphysema, and Asthma | 5,398 | 3,976 | 859 | 691 | 170 | 39 | 22 | 7 |
| Hypertrophy of Tonsils and Adenoids | 2,807 | 2,740 | 2,204 | 2,287 | . . | . . | . . | . |
| Digestive System | 11,798 | 10,008 | 4,330 | 4,649 | 152 | 143 | 26 | 31 |
| Peptic Ulcer | 1,778 | 811 | 296 | 241 | 38 | 22 | 7 | 1 |
| Appendicitis | 2,482 | 2,266 | 895 | 1,013 | 5 | 3 | 2 | . |
| Intestinal Obstruction and Hernia | 3,369 | 1,351 | 1,324 | 557 | 21 | 29 | 4 | 6 |
| Cirrhosis of Liver . | 176 | 66 | 14 | 6 | 24 | 13 | . | 1 |
| Cholelithiasis and Cholecystitis | 653 | 1,868 | 164 | 514 | 16 | 20 | 2 | 3 |
| Genito-urinary System | 5,649 | 11,538 | 1,844 | 7,174 | 116 | 110 | 19 | 14 |
| Nephritis and Nephrosis . . . | 478 | 402 | 53 | 73 | 36 | 35 | 1 | 2 |
| Infections of Kidney | 312 | 1,260 | 49 | 262 | 20 | 52 | 3 | 3 |
| Calculus of Urinary System | 466 | 232 | 100 | 54 | 2 | 1 | 1 | $\ldots$ |
| Hyperplasia of Prostate | 903 | . | 231 | . | 31 | - | 7 | - |
| Diseases of Breast | 43 | 530 | 13 | 688 | . | $\cdots$ | .. | . |
| Other Diseases of Genital Organs | 1,596 | 6,960 | 767 | 5,191 | 1 | 5 | 1 | 4 |
| Pregnancy, Childbirth, and Puerperium | $\cdots$ | 10,359 | . $\cdot$ | 2,418 | $\cdots$ | $\cdots$ |  | 1 |
| Skin and Sub-cutaneous Tissue | 3,563 | 2,430 | 1,140 | 1,111 | 2 | 4 | 1 | 1 |
| Musculoskeletal System and Connective Tissue .. .. | 4,576 | 3,365 | 1,016 | 1,190 | 26 | 17 | 4 | 4 |
| Congenital Anomalies | 1,250 | 1,005 | 462 | 497 | 46 | 44 | 2 | 2 |
| Certain Causes of Perinatal Morbidity | 194 | 166 | 44 | 33 | 13 | 4 |  | 2 |
| Symptoms and Ill-defined | 9,731 | 8,877 | 2,799 | 3,534 | 134 | 153 | 44 | 51 |
| Accidents, Poisonings, and Violence | 20,750 | 10,226 | 2,652 | 1,829 | 259 | 202 | 12 | 7 |
| Motor Vehicle Accidents | 2,317 | 840 | 34 | 28 | 66 | 28 | . | $\cdots$ |
| Other Accidents | 17,884 | 8,653 | 2,617 | 1,784 | 174 | 164 | 12 | 7 |
| All Classes .. .. .. | 111,129 | 105,494 | 25,673 | 36,526 | 3,823 | 2,964 | 503 | 572 |

Public and Private Hospitals, Queensland,


[^14]1968: Ages of All Patients Treated

|  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

Children aged 0 to 9 years comprised over 22 per cent of males and nearly 16 per cent of females discharged. The high numbers in this age group were due principally to children receiving treatment for diseases of the respiratory system, this disease group accounting for 19,512 , or over one-third, of discharges of children under 10 years. Patients aged 70 years and over numbered 33,890 , or approximately 12 per cent of discharges. However, patients aged over 70 years represented over a third of the population in the age group, while child patients under 10 years of age represented only 15 per cent of their age group. Accidents were the main cause of hospitalisation of males in each of the four ten-year age groups from 10 to 49 years. The accidents, poisonings, and violence category accounted for 15,137 , or 26 per cent, of all male discharges at these ages. The lower rate of exposure of females to accident risks was reflected in the 5,252 discharges in this category, which represented only 7 per cent of female discharges between 10 and 49 years of age.

The following table shows, for public and private hospitals separately, the sex, age distribution, and average age of patients. Male cases $(111,129)$ exceeded female cases $(105,494)$ in public hospitals, but there was a marked excess of females in private hospitals (males 25,673 , females 36,526). The percentage of patients treated in private hospitals is greater for females than for males at all age groups, the difference being most marked at ages 20 to 49 .

Patients Treated in Public and Private Hospitals, Queensland, 1968

| Age Group | Public |  |  | Private |  |  | Percentage of Patients Treated in Private Hospitals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Persons | Males | Females | Persons | Males | Females |
| 0-9 Years | 23,685 | 17,616 | 41,301 | 6,727 | 5,024 | 11,751 | 22.1 | 22.2 |
| 10-19 Years | 13,818 | 13,122 | 26,940 | 2,986 | 3,221 | 6,207 | 17.8 | 19.7 |
| 20-29 Years | 12,361 | 17,396 | 29,757 | 2,210 | 6,570 | 8,780 | 15.2 | 27.4 |
| 30-39 Years | 9,270 | 11,829 | 21,099 | 2,133 | 5,060 | 7,193 | 18.7 | 30.0 |
| 40-49 Years | 11,958 | 12,062 | 24,020 | 2,737 | 5,218 | 7,955 | 18.6 | 30.2 |
| 50-59 Years | 13,125 | 10,594 | 23,719 | 3,233 | 4,313 | 7,546 | 19.8 | 28.9 |
| 60-69 Years | 12,827 | 9,009 | 21,836 | 2,937 | 2,965 | 5,902 | 18.6 | 24.8 |
| 70 Years and Over | 13,757 | 13,545 | 27,302 | 2,610 | 3,978 | 6,588 | 15.9 | 22.7 |
| Unstated | 328 | 321 | 649 | 100 | 177 | 277 | 23.4 | 35.5 |
| All Ages .. | 111,129 | 105,494 | 216,623 | 25,673 | 36,526 | 62,199 | 18.8 | 25.7 |
| Average Age | 37.30 | 37.22 | 37.26 | 35.38 | 38.35 | 37.12 |  | 2.3 |

Duration of treatment is available for patients in public hospitals only, and the number of days in hospital, as shown in the next table, is the sum of the total periods in hospital of all patients who left hospital during the year, even though part of the period of hospitalisation may have been in the preceding year or years.

The average period in public hospitals for all patients was 12.0 days, males having a slightly lower average of 11.5 days than females with 12.5 . The period of treatment varied appreciably with diseases and ranged from 65.2 days for tuberculosis to 2.8 days for hypertrophy of the tonsils and adenoids. Generally the average period of treatment increased with age, children under 10 years of age averaging 6.6 days and persons aged 70 and over 29.7 days in hospital.

## Average Period in Hospital (in Days), Public Hospitals, Queensland, 1968



## 8 MENTAL SICKNESS

The first mental hospital was opened at Goodna, Brisbane, in 1865. Ipswich hospital was established in 1878, Toowoomba in 1890, and Charters Towers in 1954. There was a mental hospital at Townsville from 1940 to the beginning of April 1948, when the premises became part of the general hospital, the psychiatric section of which now treats early and incipient cases of mental sickness. A psychiatric clinic was opened in Brisbane in 1945. An epileptic home at Willowburn, Toowoomba, was opened in 1919.

A programme for the re-organisation of the Mental Health Service, introduced in 1968, provided for a distinction between psychiatric and intellectually handicapped patients. Psychiatric and security patients are now treated at the Wolston Park Hospital, the Baillie Henderson Hospital, and Mossman Hall, formerly known as the Special Hospitals at Brisbane, Toowoomba, and Charters Towers respectively. The former Ipswich Special Hospital has become the Challinor Centre for the Care and Training of the Intellectually Handicapped. The patients are mostly adult, but some are severely and profoundly retarded children.

Intellectually handicapped children of pre-school age are treated at the centre attached to Chermside Hospital. Residential and training facilities for those aged 5 to 16 years are provided at the Basil Stafford Training Centre at Wacol, adjacent to the Wolston Park Hospital. A separate training centre for a few mildly retarded men is also located there. The Willowburn epileptic home has become the Rockville Training Centre for severely retarded adults.

The number of mental patients in 1874 was 300 , which represented a rate of 1.83 per 1,000 of the population. By 1909 the rate had reached the peak of 3.95 per 1,000 . The number of cases continued to increase, probably due largely to better supervision and notification, and reached the record level of 4,735 in 1956, but the rate had dropped to 3.40 per 1,000 . Numbers have fallen in recent years, due mainly to changes in methods of treatment and the transfer of geriatric patients to other establishments. At 30 June 1968 there were 2,937 patients in the three mental hospitals and 817 in the three training centres for the intellectually handicapped, equal to a rate of 2.12 per 1,000 population. The number of male patients has always exceeded that for females. The 1969 total of 3,754 was made of up 2,297 males and 1,457 females.

For statistics of mental hospitals, see Chapter 5.
Following growing public acceptance that mental and nervous disorders are illnesses that can be diagnosed and treated like other illnesses, there has been an increased willingness to refer mentally-ill persons for treatment at an early stage. This factor, combined with advances in modern methods and drugs, particularly the tranquillising drugs, has led to shorter periods of hospitalisation and an improving proportion of recoveries.

The Mental Health Act of 1962 provided for the treatment of mentallyill patients in private hospitals and in other ways provided for an increasing integration of psychiatric services into the general pattern of general medical and hospital services. This has led to the establishment of psychiatric units for in-patients at the Royal Brisbane, Chermside, Townsville, Rockhampton, Bundaberg, Maryborough, Ipswich, and Toowoomba general hospitals and the establishment of out-patient psychiatric clinics at 11 hospitals throughout the State. The Brisbane Psychiatric Clinic's work in 1968-69
covered 14,401 consultations with 2,339 patients, of whom 808 were newly registered during the year.

The 1962 legislation also resulted in the transfer of geriatric patients to senile annexes of general hospitals or to Eventide Homes, with the result that in 1969 only 588 patients of mental hospitals and training centres ( 16 per cent of the total) were over 60 years of age, compared with 992 ( 23 per cent) in 1960.

Developments in the treatment of alcoholism have resulted in the closure of the largely custodial Home for Inebriates at Marburg and its replacement by the Wacol Rehabilitation Clinic with greater concentration on active treatment, and with provision for females as well as males. Informal (voluntary) admission is now allowed at both this Clinic and the Alcoholism Clinic at the Royal Brisbane Hospital, and this partly accounts for the high admission of 893 patients in 1968-69.

Further recent developments in this field include the establishment in 1959 of the Division of Welfare and Guidance to assist emotionally disturbed, neglected, and delinquent children. Its activities include a day-hospital for child psychiatry and a centre for adolescent psychiatric patients in Brisbane, child guidance centres in Toowoomba and Townsville, and the provision of clinical assessment and treatment at institutions administered by the Department of Children's Services. In all, 43,755 consultations and interviews were conducted in 1968-69 for 2,963 patients.

## 9 ABORIGINES

In the early days of settlement in Australia, the advance of the white population on to the domain of the indigenous people led not only to much hostility but also to a rapid decline of the aboriginal population. The public conscience became awakened to the plight of the Aborigines and, in Queensland, legislation dating back to 1884 provided detailed control.

Earlier legislation was repealed in 1939 when The Aboriginals Preservation and Protection Act and The Torres Strait Islanders Act were passed. The purpose of these Acts, and of amendments to them in 1946, was the preservation and protection of the indigenous people. From the time of first contact with the white community to the turn of the century, the aboriginal population in Queensland decreased from 50,000 to 15,000 ; today it is increasing.

In 1965 the Queensland Government made a further detailed review of the social and economic progress of the indigenous people, particularly from the point of view of their assimilation and integration, and of their becoming and being accepted as members of the general community while preserving their identity, pride of race, and culture.

This resulted in the passing of new legislation, The Aborigines' and Torres Strait Islanders' Affairs Act of 1965, to further promote the well-being and progressive development of Aborigines and Torres Strait Islanders. This Act, amended in 1967, virtually removes all restrictive measures of administration from the people, but at the same time provides for assistance and protection where needed.

Previously, every person with a preponderance of aboriginal blood not holding a certificate of exemption was considered to be a ward of the

Government. Conversely, the new Act provides for the issue of certificates of entitlement for those people deemed to be in need of assistance. The Act is administered by the Department of Aboriginal and Island Affairs with a Director as permanent head. The new Act also enables the Director to assist families of indigenous origin not previously legally embraced.

Established areas directly controlled by the Government previously known as Settlements, and Reserve Areas administered by church authorities previously known as Missions, are now all known as Communities. Country Reserves are small areas reserved for living purposes adjacent to country towns.

In certain districts, supervision of Aborigines residing outside of community areas was previously undertaken by police officers who had been appointed as Protectors of Aborigines. These duties are now carried out by the Clerks of the Court, in the Magistrates Courts Districts to which they are appointed, as District Officers. Provision also is made for the appointment of Regional District Officers who assist families as needed and generally co-ordinate the work performed by the Clerks of the Court in relation to Aborigines throughout the State.

Provision exists for Aborigines resident in community areas to be elected to Aboriginal Councils and Courts, affording them the opportunity of assisting in the local governing of their communities. The Torres Strait Islanders have for many years presided over their own courts as affecting local government and elected their own Island Councils.

Particular restrictive measures previously incorporated within the Acts have now been removed. No restriction on the obtaining of intoxicating liquor now ensues by race (but restrictions may be required in certain areas). The consent of the Director and/or District Officer is no longer necessary to enable assisted people to marry. Parents, whether assisted or not, retain responsibility for their children, who no longer automatically become legal wards of the State as assisted Aborigines. There is no restriction on the right of movement from one area to another or interstate.

All adult Aborigines and Islanders may now enrol for both Commonwealth and State elections. Enrolment is voluntary, but once enrolled voting is compulsory. Repatriation benefits are granted to Torres Strait Islanders and Aborigines under the Native Members of the Forces Benefit Act 1957-1965.

All assisted persons employed are encouraged to save from their earnings and an agreed portion of their wages is banked to their credit. There is no restriction on reasonable withdrawals with the permission of District Officers. Savings Bank accounts of Aborigines and Torres Strait Islanders at 30 June 1969 totalled $\$ 1,869,972$. For the year ended 30 June 1969 withdrawals totalled $\$ 4,011,438$ and deposits $\$ 3,908,012$.

At 30 June 1969 there were nine aboriginal or islander communities: Cherbourg (via Murgon), Palm Island (off Townsville), Woorabinda, including Foleyvale and Zamia Creek Reserves (via Rockhampton), Yarrabah (via Cairns), Edward River, Lockhart River, Mitchell River, Weipa, and Northern Peninsula Area embracing the satellite communities of Bamaga, Cowal Creek, New Mapoon, Umagico, and Red Island Point. There were also three hostels (at Cairns, Townsville, and Mount Isa), controlled by the Government, and six communities managed by religious bodies. The church communities are subsidised by the Government. There were 16 island villages in Torres Strait with 13 schools, a hostel, and Torres Strait College at Thursday Island, which care for Torres Strait Islanders.

The Department of Education provides and staffs schools for the government communities except Edward River, Lockhart River, Mitchell River, and Cowal Creek. These four schools, as well as the 13 schools on island communities, are conducted by the Department of Aboriginal and Island Affairs and, together with the six schools on church communities conducted by church authorities, work to the Department of Education syllabus. At 31 March 1969, 270 children were attending secondary schools.

Details of the population under the care of the Department of Aboriginal and Island Affairs at 30 June 1969, together with enrolments at schools on the various communities, are shown in the next table.

Population and School Enrolment, Aboriginal and Islander Communities, Queensland, 30 June 1969


[^15]After the cessation of war with Japan, 700 island soldiers who had served in the Torres Strait Light Infantry Battalion were rehabilitated in the pearling industry by the Queensland Government. From their earnings these Islanders purchased their own pearling vessels, and the fleet commenced to operate at the beginning of 1946. During the year ended 30 June 1969, luggers and cutters owned and operated by Islanders won pearl-shell worth $\$ 293,026$ and some beche-de-mer and trochus shell.

The amount expended by the Queensland Government on the general welfare and advancement of the State's aboriginal and islander population for the year ended 30 June 1969 totalled $\$ 3,639,493$ from revenue and $\$ 600,910$ from loan funds. Expenditure from a Welfare Fund built up from the sale of produce, livestock, curios, etc. amounted to $\$ 1,172,702$. Hospitalisation charges, borne by the Department of Health, are excluded.

A growing awareness of the responsibility for preserving aboriginal relics has led to State legislation in the form of The Aboriginal Relics Preservation Act of 1967. Under this Act all relics found are to be the property of the State which has set up a committee to advise on, and determine the anthropological value of, such relics and the need for resuming land to ensure their preservation.

Queensland has the second highest number of Aborigines, the percentage of the total at the Census of 30 June 1966 in each State and Territory being as follows: New South Wales, 17.72; Victoria, 2.23; Queensland, 23.69; South Australia, 6.86; Western Australia, 22.99; Tasmania, 0.06; Northern Territory, 26.33; and Australian Capital Territory, 0.12. The proportions shown in this section in previous issues were calculated on "full blood" Aborigines only (i.e. those defined as having over 50 per cent aboriginal blood) while the figures used here are for all persons with 50 per cent or more aboriginal blood. The main effect is an increase in the New South Wales share and a fall in the Northern Territory share.

The following table shows the numbers of persons of 50 per cent or more aboriginal blood recorded in the various States in 1921, 1931, 1941, 1947, 1961, and 1966. The total number of Aborigines in Australia has increased during the period, the large decrease shown in 1941 being due to the exclusion of Torres Strait Islanders.

Aboriginal Population, Australia

| 30 June | New South Wales | Victoria | Queensland | South Australia | Western Australia | Northern Territory | Australia ${ }^{\text {a }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1921 | 6,185 | 586 | 17,104 | 2,420 | 27,547 | 17,809 | 71,836 |
| 1931 | 9,367 | 606 | 17,706 | 3,349 | 26,507 | 20,380 | 77,915 |
| 1941 | 10,616 | 775 | 15,428 ${ }^{2}$ | 5,018 | 26,116 | 14,488 | 72,811 ${ }^{2}$ |
| 1947 | 11,560 | 1,277 | 16,311 ${ }^{2}$ | 5,122 | 26,234 | 15,147 | 75,965* |
| 1961 | 14,716 | 1,796 | 19,696 ${ }^{2}$ | 4,884 | 18,276 ${ }^{3}$ | 19,704 ${ }^{3}$ | 79,253 ${ }^{2}$ |
| 1966 | 14,219 | 1,790 | 19,003 ${ }^{2}$ | 5,505 | 18,439 | 21,119 | 80,207 ${ }^{2}$ |

1 Including Tasmania and Australian Capital Territory. 2 Excluding Torres Strait Islanders. ${ }^{3}$ Including an estimated number out of contact at Census: 2,000 in Western Australia and 1,944 in Northern Territory.

Aborigines and the Constitution-In 1901 when the Australian Constitution was formulated there were practical difficulties in counting the Aborigines. They were dispersed and nomadic; and communications in inland Australia, where any existed, were poor. The Constitution excluded Aborigines from enumeration in the Australian population, and Parliament was not empowered to make special laws for the aboriginal race. Conditions changed and Aborigines have recently been given the right to be enrolled and to vote.

A further step was the removal of disabilities imposed on Aborigines by the Constitution. On 27 May 1967, a referendum to alter the Constitution in this regard was given the necessary majority in a majority of States (actually all States were heavily in favour). For details of the voting in each of the States, see page 102 of the 1968 Year Book. The effect of the amendment was to repeal Section 127, which had excluded Aborigines from counts of the population of the Commonwealth, and to delete from paragraph (xxvi) of Section 51 the words "other than the aboriginal race in any State", thus empowering the Government to make special legislative provision for Aborigines. Following the referendum, the Commonwealth Government established a special Office of Aboriginal Affairs.

## - Chapter 4

## PUBLIC JUSTICE

## 1 THE LEGAL SYSTEM

Civil Jurisdiction-The civil jurisdiction of the Queensland Courts is vested in a Supreme Court, District Courts, and Lower Courts.

For the purpose of Supreme Court business, the State is divided into three divisions with Central Registries at Brisbane, Rockhampton, and Townsville, and District Registries at Circuit towns. Eleven judges are appointed to the Southern Division (Brisbane), one of whom is President of the Industrial Court, and one each to the Central (Rockhampton) and Northern (Townsville) Divisions. Judges of the Supreme Court hold office "during their good behaviour" and may be removed only after an address to the Queen by the Legislative Assembly. They are retired at the age of 70 years.

Common law, equity, probate, and admiralty jurisdictions, and also matrimonial and bankruptcy jurisdictions under Commonwealth law, are vested in the Supreme Court. Judges are not assigned specifically to any one branch. For the convenience of litigants the Supreme Court holds periodical sittings in country centres, and for that purpose judges attend Circuit Courts. Appeal lies from judgments of single judges to the Full Bench of the Supreme Court (consisting of not less than three judges), and in certain cases to the High Court of Australia; in some cases appeal can be carried to the Privy Council. Generally the jury system with four jurors obtains if a jury is required by one of the parties.

District Courts were re-established in 1959 after having been abolished in 1922. Originally four District Court judges were appointed but the number has been progressively increased and had grown to twelve by February 1969. Of these, eleven are appointed to Brisbane (two of whom constitute the Local Government Court) and one to Townsville, but the judges sit as required at various country centres throughout Queensland. The Courts' Registries are at centres where there is a Supreme Court Registry or (in District Court towns) a Magistrates Court Regisuy.

The District Court may hear personal actions involving amounts of not more than $\$ 10,000$ where the action arises out of an accident involving a vehicle and not more than $\$ 6,000$ in all other personal actions, although, if both parties consent, these limits may be exceeded. It has limited powers in respect of equitable claims and in cases involving the recovery of possession of land. It may also hear appeals from the Magistrates Courts. In cases where the amount or value in issue exceeds $\$ 1,200$, one of the parties may, except in certain cases, request a jury. Appeal without leave lies from the District Court in its original or appellate jurisdiction to the Supreme Court in certain cases where the amount or value in issue exceeds $\$ 1,200$. In other cases leave to appeal is necessary.

Magistrates Courts are constituted by stipendiary magistrates or, for certain limited jurisdiction, by justices of the peace. The jurisdiction, unless extended by consent, is limited to personal actions in which not more than $\$ 1,200$ is claimed. Appeal without leave lies to the District

Court where $\$ 150$ or more is involved. In certain instances small amounts may be recovered on complaint heard in a Magistrates Court.

Criminal Jurisdiction-Criminal jurisdiction in regard to indictable offences is vested in the Supreme Court and District Court and is exercised in each case by a judge sitting with a jury of twelve. A preliminary hearing is held before a stipendiary magistrate or justices of the peace for the purpose of determining whether a prima-facie case has been made out. The matter then proceeds on the indictment to either the Supreme Court or the District Court, depending on the seriousness of the offence. The District Court has no jurisdiction in the case of an offence where the maximum penalty exceeds 14 years' imprisonment.

Appeal lies from the Supreme Court or District Court to the Court of Criminal Appeal consisting of not less than three judges, and can, with special leave, be taken to the High Court of Australia. The right of appeal to the Court of Criminal Appeal applies both to the Crown and accused, but appeal by the Crown is limited to sentence only.

Stipendiary magistrates, and in some cases justices of the peace, have power to deal summarily with certain minor offences and, except in excluded cases, have power to grant bail. Appeal lies to the Full Court of the Supreme Court or a single judge of the Supreme or District Court.

Generally the maximum term of imprisonment which a magistrate can impose is 6 months, but in certain cases, sentences of 12 months may be imposed. From 1 August 1970 the Courts were empowered to impose sentences of week-end detention up to a maximum of 26 week-ends.

Children under the age of 17 years who come before the Court are dealt with under The Children's Services Act of 1965. A Children's Court has jurisdiction to try or sentence, under certain conditions, a child charged with an indictable offence other than an offence for which he would be liable, were he not a child, to imprisonment with hard labour for life. Children charged with simple offences or breaches of duty also appear before a Children's Court, as do children in respect of whom an application may be made to the Court for their committal to care and control (uncontrollable children etc.) or admission to care and protection (neglected children etc.). The custody or maintenance of a person under the age of 21 years may be sought by the mother or father by application to a Children's Court.

In country areas the Court is presided over by a local stipendiary magistrate, or in his absence by two justices of the peace. In the metropolitan and near country areas the Court is presided over by a specially appointed Children's Court Magistrate. Proceedings are held in camera and a representative of the Department of Children's Services is always present.

Appeal lies from a conviction or sentence of an indictable offence before a Children's Court in the same way as such an appeal lies from a conviction or sentence in a Superior Court.

Jury System-The jury system follows the traditional British pattern. Annual jury lists are compiled for defined jury districts from electoral rolls, excluding males 65 years of age and over and females of 60 and over. Illiterates and persons of bad fame or repute are disqualified. Persons in certain occupations are exempted; these include members of
parliament, public servants, persons engaged in legal, health, teaching, or religious professions, and bank officers.

## 2 POLICE

The principal functions of the Police Department in Queensland are the protection of life and property, the prevention and detection of crime, and the preservation of good order over an area of 667,000 square miles, much of it very sparsely populated. A growing sector of this work is the control of traffic.

In addition, police duties involve the organisation of search and rescue operations in natural catastrophes and emergencies, and, because of their widespread representation throughout the State and their local knowledge and facilities, police personnel carry out many and varied duties as agents for other government departments, both Commonwealth and State.

To provide these services the force was organised into 18 Police Districts incorporating 304 Stations throughout the State at 30 June 1969. Within this system, the General Police, Criminal Investigation Branch, Licensing Branch, Traffic Branch, and the Police Depot operate as separate functional groups.

Male probationaries are recruited between the ages of 19 and 30 years and female appointees must be between the ages of 23 and 30 years. They undergo a period of intensive training of three months before being sworn in as members of the Police Force. There is also a cadet system under which youths of $15 \frac{1}{2}$ to $17 \frac{1}{2}$ years of age are enrolled, performing general clerical work and obtaining a preliminary knowledge of police routine. After attaining the age of 19 years, they are sent to the Police Depot to receive the usual training before being appointed constables.

Members of the Force desiring promotion from one rank or grade to the next higher rank or grade must pass a qualifying examination, held annually, the subjects being law and police duties. The rank of constable is divided into three grades, namely, senior constable, constable first class, and constable. Members retire at the age of 60 years and have their own superannuation fund. Details are shown on page 489.

In keeping with the need to protect citizens and deter offenders in the changing circumstances of modern life, attempts have been made to reduce road accidents by appointing additional police to full-time traffic duty, by maintaining a high level of road safety lectures to schools ( 2,593 lectures in 1968-69), by analysing all accidents, and by issuing warning notices to offenders, or cancelling or suspending licences.

The rapid development of small boat activities has resulted in increased work for the Water Police who, in 1968-69, made 182 searches for persons or craft, compared with 128 in 1967-68 and 120 in 1966-67. A fully trained skin diving team attached to the Water Police performs numerous diving operations in seeking and recovering property from the water.

The Queensland Police Citizens Youth Welfare Association has continued its activities and now has ten clubs.

The next table shows the size of the Queensland police force and the extent of its main operations. The growth in its strength in the five years to $1968-69$ is seen to have matched the growth of population.

Queensland Police: Strength and Man Operations

| Particulars | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ | $1968-69$ |
| :--- | :--- | :--- | :--- | :--- | :--- |

DEPARTMENTAL STRENGTH AT END OF YEAR

| Sworn-in Personnel | 2,700 | 2,862 | 2,910 | 2,933 | 3,022 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| General Police (Males) . . | 2,342 | 2,476 | 2,495 | 2,520 | 2,591 |
| Detectives . . . . | 227 | 238 | 243 | 259 | 291 |
| Plain Clothes Police | 120 | 133 | 152 | 136 | 118 |
| Police-women . | 11 | 15 | 20 | 18 | 22 |
| Other Police Personnel | 122 | 124 | 157 | 161 | 168 |
| Probationaries | 1 | 4 | 38 | 42 | 49 |
| Cadets | 109 | 109 | 108 | 108 | 108 |
| Native Trackers | 12 | 11 | 11 | 11 | 11 |
| Total Police Strength | 2,822 | 2,986 | 3,067 | 3,094 | 3,190 |
| Metropolitan ${ }^{1}$ | 1,439 | 1,548 | 1,543 | 1,570 | 1,603 |
| Country .. | 1,383 | 1,438 | 1,524 | 1,524 | 1,587 |
| Public Service Staff . | 123 | 148 | 165 | 175 | 200 |
| Other Civilian Staff ${ }^{2}$ | 63 | 90 | 100 | 104 | 126 |
| Clerks .. . | 52 | 72 | 78 | 81 | 103 |
| Driver's Licence Testing Officers | 7 | 11 | 14 | 14 | 14 |
| Others .. .. .. | 4 | 7 | 8 | 9 | 9 |
| Population per Sworn-in Officer .. | 609 | 585 | 585 | 591 | 585 |

CRIMINAL OFFENCES ${ }^{3}$

| Total Number Recorded | 37,784 | 39,948 | 40,748 | 44,297 | 49,772 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Cleared Up Offences |  |  |  |  |  |
| Number | 14,194 | 15,661 | 16,345 | 18,577 | 20,769 |
| Proportion of Total .. \% | 37.6 | 39.2 | 40.1 | 41.9 | 41.7 |
| Cleared Up Offences Committed by Juveniles ${ }^{4}$ |  |  |  |  |  |
| Number | 5,089 | 6,991 | 6,483 | 6,390 | 7,591 |
| Proportion of All Cleared Up Offences .. .. .. \% | 35.9 | 44.6 | 39.7 | 34.4 | 36.6 |
| Number of Juvenile Offenders Dealt |  |  |  |  |  |
| With | 4,005 | 5,212 | 4,935 | 5,407 | 6,157 |

TRAFFIC OFFENCES

${ }^{1}$ Relating to police stations within the City of Brisbane. staff, groundsmen, etc. ${ }^{3}$ Recorded by Modus Operandi Section. ${ }^{4}$ Persons under

2 Excluding part-time 21 years of age; these are included in the item "Cleared Up Offences" above.

## 3 PRISONS

During 1968-69 there were eight prisons in use in the State, only one of which, at Brisbane, held females. Brisbane and Townsville are maximum-security prisons, and Wacol (Brisbane) and Etna Creek
(Rockhampton) are medium-security prisons with substantial development work in progress. The other prisons are at Thursday Island, for short-term prisoners, and the Rockhampton Gaol, for prisoners pending transfer to other prisons. The State Farms at Palen Creek and Numinbah, both south of Brisbane, are minimum-security prisons.

Prisons and Prisoners, Queensland

| Year | Prisons | Prison <br> Farms | Prisoners Received during Year ${ }^{1}$ |  | Prisoners in Confinement at End of Year |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Males | Females | Males | Females | $\begin{aligned} & \text { Per } \\ & \text { 100,000 } \\ & \text { Mean } \\ & \text { Popula- } \\ & \text { tion } \end{aligned}$ |
| 1959-60 | 6 | 3 | 3,014 | 230 | 907 | 24 | 63 |
| 1960-61 | 5 | 3 | 3,381 | 244 | 921 | 29 | 63 |
| 1961-62 | 5 | 3 | 3,179 | 310 | 873 | 17 | 58 |
| 1962-63 | 5 | 2 | 3,592 | 340 | 916 | 30 | 61 |
| 1963-64 | 5 | 2 | 3,670 | 281 | 826 | 18 | 53 |
| 1964-65 | 5 | 2 | 3,886 | 330 | 987 | 37 | 63 |
| 1965-66 | 5 | 2 | 3,987 | 288 | 1,035 | 24 | 64 |
| 1966-67 | 5 | 2 | 4,692 | 241 | 1,088 | 18 | 66 |
| 1967-68 | 6 | 2 | 4,319 | 326 | 1,010 | 24 | 60 |
| 1968-69 | 6 | 2 | 4,477 | 372 | 1,095 | 39 | 65 |

${ }^{1}$ Individuals confined on more than one occasion during the year are counted separately for each confinement.

Convicted prisoners in confinement per 100,000 of the population in the various States at 30 June 1968 were as follows: New South Wales, 76; Victoria, 64; Queensland, 60; South Australia, 83; Western Australia, 129; and Tasmania, 74.

The Queensland prison system is designed to rehabilitate, rather than merely punish. Prisoners are taught trades and encouraged to improve their standard of general education, and, in addition, the Department pays for technical and commercial correspondence courses. Recreational facilities are provided for the week-end period. In March 1969 a system of allowing prisoners nearing the end of their term to work in normal employment outside the prison was introduced. Prisoners who are granted leave of absence for this purpose have to undertake to return to prison each evening. Deductions are made from their wages towards the cost of their prison accommodation. They are allowed certain amounts for travelling and out-of-pocket expenses, the balance being banked and handed to them on discharge. The Comptroller-General may also grant leave of absence to prisoners, not in excess of seven days, for compassionate reasons, medical treatment, or other approved purposes. The Salvation Army and Methodist Homes and the Prisoners' Aid Societies assist in the rehabilitation of discharged prisoners.

The minimum-security prisons are operated and referred to as State Farms. At 30 June 1969 they held 85 prisoners. Each farm is controlled by a superintendent, assisted by prison officers who are competent instructors in the various farming activities. Prisoners are placed on their honour not to attempt to escape.

Under The Offenders Probation and Parole Acts, 1959 to 1968, which repealed The Prisoners' Parole Acts, 1937 to 1943, the Parole Board may recommend to the Governor in Council the release on parole of
prisoners undergoing life sentences while the Board itself may parole other prisoners. During 1968-69, 35 prisoners were paroled.

Generally, children under the age of 17 years convicted of offences are not committed to prison but to the care and control of the Director of the Department of Children's Services. However, if the court is satisfied that a child is extremely uncontrollable, it may order his imprisonment for a period not exceeding two years.

## 4 CRIMINAL COURTS

Higher Courts-Criminal cases are dealt with at the three Supreme Courts (Brisbane, Rockhampton, and Townsville), by the Supreme Court on Circuit, and by District Courts. The main offences with which persons were charged during 1968-69 and how they were dealt with are shown below.

Higher Courts, Queensland: Criminal Cases, 1968-69

${ }^{1}$ Including admitted to probation. ${ }^{2}$ No True Bill and Nolle Prosequi.
Numbers of persons convicted of serious crime in the various States during the last ten years are given in the next table. Comparison between the States should be made with caution due to the differing jurisdictions of the Higher Courts of the various States.

Higher ${ }^{1}$ Courts, Australia: Criminal Convictions

| Year | New South Wales | Victoria | Queensland ${ }^{2}$ | South Australia | Western Australia | Tasmania | Australia ${ }^{\text {s }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1959 | 2,325 | 1,799 | 915 | 499 | 216 | 290 | 6,153 |
| 1960 | 2,635 | 1,996 | 1,020 | 580 | 183 | 295 | 6,800 |
| 1961 | 2,712 | 2,307 | 1,279 | 606 | 203 | 304 | 7,530 |
| 1962 | 2,513 | 2,329 | 1,175 | 718 | 238 | 270 | 7,349 |
| 1963 | 2,907 | 1,946 | 1,187 | 745 | 313 | 293 | 7,498 |
| 1964 | 2,689 | 1,793 | 1,134 | 629 | 259 | 172 | 6,783 |
| 1965 | 2,900 | 1,618 | 1,201 | 713 | 315 | 170 | 7,078 |
| 1966 | 3,201 | 1,725 | 1,330 | 738 | 302 | 204 | 7,625 |
| 1967 | 3,126 | 1,786 | 1,279 | 707 | 357 | 254 | 7,643 |
| 1968 | 3,254 | 1,790 | 1,160 | 692 | 507 | 243 | 7,646 |
| RATE PER 100,000 MEAN POPULATION |  |  |  |  |  |  |  |
| 1968 | 74 | 54 | 68 | 61 | 56 | 64 | 63 |

${ }^{1}$ Supreme, County, and District Courts. ${ }^{2}$ Figures for 12 months ended 30 June of year shown. ${ }^{3}$ Including N.T. and A.C.T.

The next table shows for ten years the principal types of offences with which persons were charged before Queensland Higher Courts. The numerous offences against property consist mainly of burglary and other forms of stealing from premises and illegally using motor vehicles. It should be noted that in these and the following Lower Courts statistics, a person appearing on several charges at the one hearing is counted once only, and classified to the most serious charge.

Higher Courts, Queensland: Criminal Cases

| Year |  | $\begin{aligned} & \text { 苞 } \\ & \text { 劳 } \end{aligned}$ |  |  |  |  |  | ¢ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1959-60 | . | 16 | 1 | 26 | 126 | 155 | 863 | 21 | 1,208 |
| 1960-61 | .. | 8 | 9 | 25 | 143 | 144 | 1,088 | 16 | 1,433 |
| 1961-62 | .. | 9 | 10 | 25 | 139 | 132 | 1,021 | 26 | 1,362 |
| 1962-63 | . | 14 | 8 | 29 | 134 | 121 | 1,028 | 33 | 1,367 |
| 1963-64 | $\cdots$ | 9 | 9 | 26 | 157 | 169 | 943 | 18 | 1,331 |
| 1964-65 | $\cdots$ | 12 | 6 | 21 | 166 | 157 | 1,019 | 8 | 1,389 |
| 1965-66 |  | 14 | 6 | 38 | 155 | 163 | 1,163 | 20 | 1,559 |
| 1966-67 | $\cdots$ | 13 | 6 | 24 | 141 | 163 | 1,096 | 30 | 1,473 |
| 1967-68 | . | 13 | 8 | 34 | 145 | 189 | 967 | 17 | 1,373 |
| 1968-69 .. | .. | 14 | 7 | 39 | 171 | 241 | 1,389 | 20 | 1,881 |

Lower Courts-A total of 51 stipendiary magistrates and a large number of justices of the peace exercised jurisdiction in 207 Magistrates Courts during 1968-69. The following table shows, for ten years, the numbers of criminal cases dealt with by these courts, as well as cases dealt with by Children's Courts and by industrial magistrates.

Lower Courts, Queensland: Criminal and Quasi-criminal Cases

| Year | Assault | Stealing ${ }^{1}$ | Against Good |  | RoadTrafficandTransportLaws $^{2}$ | $\begin{gathered} \text { All } \\ \text { Other } \end{gathered}$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Drunken- ness | Other |  |  |  |
| 1959-60 | 685 | 4,153 | 28,634 | 3,015 | 28,502 | 8,815 | 73,804 |
| 1960-61 | 618 | 4,408 | 26,298 | 2,510 | 34,697 | 10,917 | 79,448 |
| 1961-62 | 648 | 4,319 | 26,663 | 2,557 | 34,814 | 10,771 | 79,772 |
| 1962-63 | 697 | 4,992 | 28,995 | 2,729 | 38,588 | 11,736 | 87,737 |
| 1963-64 | 725 | 4,622 | 31,135 | 2,674 | 46,913 | 11,809 | 97,878 |
| 1964-65 | 737 | 5,003 | 29,388 | 2,840 | 61,540 | 14,060 | 113,568 |
| 1965-66 | 740 | 5,810 | 29,223 | 3,176 | 57,580 | 15,214 | 111,743 |
| 1966-67 | 855 | 5,658 | 29,949 | 3,375 | 41,114 | 14,204 | 95,155 |
| 1967-68 | 872 | 5,268 | 28,682 | 3,273 | 47,537 | 14,414 | 100,046 |
| 1968-69 | 812 | 5,466 | 28,593 | 3,139 | 53,642 | 15,723 | 107,375 |

[^16]Breaches of road traffic and transport laws, which decreased following the extension, in 1965, of the "on-the-spot tickets" system, under which penalties may be paid without court appearance, increased during 1967-68 and $1968-69$, to represent 48 and 50 per cent respectively of all cases.

Lower Courts: Cases Heard in Statistical Divisions, 1968-69


The following cases, heard by Lower Courts, are excluded from all tables in this section (the numbers shown are for 1968-69): Applications concerning ejectment orders (74), hire purchase (relief, return of goods, etc.) (4), maintenance orders and variations thereof (399), prohibition orders (12), insanity (1), cases remanded to other States (4), workers' compensation appeals and references (16), National Service deferments and exemptions (4), consent to marry (104), reinstatement of drivers' licences (26), orders by the Children's Courts for admission to care and protection (160), and for committal to care and control (421), other applications (88).

Drunkenness and breaches of road traffic and transport laws made up 77 per cent of all cases in 1968-69. In the Brisbane Statistical Division, 56 per cent of all cases heard were traffic offences. In the ten years to 1968-69 cases of drunkenness for the whole of the State have remained fairly steady at about 18 per 1,000 population, but the rate for traffic cases has risen from about 16 to 30 per 1,000 population. The numbers of cases for these offences and for "other" and total offences, and the proportions in each statistical division are shown in the table above.

The tables on pages 109 to 111 show, in greater detail, the numbers of persons charged in Lower Courts with various offences during 1968-69.

Among the various types of offences, the 20 to 29 years age group most frequently provided the highest proportion of the men charged. Nearly 41 per cent of the 5,668 charges brought against males aged from 15 to 19 years involved stealing or other offences against property. Of the 7,377 charges for the more serious offences (those against persons and property) involving males whose ages were known, 3,403 , or over 46 per cent, were brought against those under the age of 21 years.

Over one-third of the women brought before the courts were charged with traffic offences while about one-fifth were charged with drunkenness.

Lower Courts, Queensland: Ages of Persons Charged, 1968-69


FEMALES CHARGED-NUMBER

| Under 15 |  | $\cdots$ | $\cdots$ | . | 16 | 1 |  | 2 | - | 2 |  | 21 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 15 to 19 |  | 1 | . | 3 | 233 | 50 | 84 | 83 |  | 35 | 26 | 515 |
| 20 to 29 |  | 6 | . | 6 | 166 | 45 | 423 | 115 | 6 | 15 | 31 | 813 |
| 30 to 39 |  | 3 | . | 5 | 106 | 20 | 531 | 37 | 11 | 24 | 11 | 748 |
| 40 to 49 |  | 2 | $\cdots$ | . | 90 | 20 | 725 | 58 | 11 | 9 | 16 | 931 |
| 50 to 59 |  | .. | . | 1 | 52 | 3 | 374 | 13 | 4 | 5 | 7 | 459 |
| 60 to 69 |  | $\ldots$ | . | . | 23 | 1 | 77 | 3 | 1 | 1 | 5 | 111 |
| 70 \& Over |  | $\cdots$ | -. | . | 6 | . | 15 | 1 | .. |  | 3 | 25 |
| Not Stated |  | 7 | $\ldots$ | 1 | 11 | 9 | 3 | 1 | 3 | 3,668 | 3,426 | 7,129 |
| Total |  | 19 | $\cdots$ | 16 | 703 | 149 | 2,232 | 313 | 36 | 3,759 | 3,525 | 10,752 |

FEMALES CHARGED-PERCENTAGE IN EACH AGE GROUP ${ }^{\mathbf{2}}$


[^17]Lower Courts, Queensland: Cases


[^18]Heard and Results of Hearings; 1968-69

How Dealt With

| Discharged or Withdrawn |  | Convicted but Not Punished ${ }^{1}$ |  | Bail Estreated |  | Fined or Ordered to Pay Money |  | Imprisoned |  | Committed to Higher Court |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| M. | F. | M. | F. | M. | F. | M. | F. | M. | F. | M. | F. |
| 154 | 6 | 8.5 | - | 31 | 1 | 511 | 9 | 178 | . | 350 | 19 |
| - | 1 | . | . | . . | . | - | $\cdots$ | . . | . | 18 | 7 |
| 6 | . | -• | -. | $\cdots$ | . | . | - | - | . | 30 | 3 |
| 17 | $\cdots$ | 9 | . | - | . . | 2 | . . | 3 | . | 135 | . |
| 48 | 4 | 19 | . | 7 | 1 | 148 | 4 | 34 | . | 13 | . |
| 24 | . . | 48 | -. | . . | . | 132 | 3 | 100 | . | . | . |
| 26 | . | 3 | . | . | . | 1 | 1 | 1 | . | 77 | 5 |
| 6 | . | 2 | . | 23 | . | 61 | 1 | 20 | . . | $\cdots$ |  |
| 22 | . . | 4 | $\cdots$ | 1 | . | 165 | .. | 17 | . | 35 | . |
| 5 | 1 | . . | . | . . | . . | 2 | . | 3 | . . | 42 | 4 |
| 175 | 13 | 1,043 | 208 | $\cdots$ | 1 | 3,248 | 540 | 959 | 43 | 1,151 | 47 |
| 4 | . . | 2 | .. | . | .. | , | . | 2 | - | 60 | 2 |
| 24 | . | 222 | 3 | . | . | 1 | .. | 38 | . | 661 | 18 |
| 17 | 1 | 85 | 1 | . . | . | 126 | 2 | 120 | 11 | 125 |  |
| 52 | 7 | 547 | 172 | . | 1 | 2,037 | 447 | 493 | 24 | 147 | 14 |
| 47 | 3 | 46 | 3 | . | . | 272 | 13 | 69 | 3 | 81 | 6 |
| 7 | 1 | 36 | 24 | . . | . | 336 | 56 | 150 | 3 | 27 | 5 |
| 15 | . | 80 | 4 | . | $\ldots$ | 372 | 18 | 34 | 2 | 15 | 2 |
| 4 | $\cdots$ | 12 | 1 | . | .. | 53 | 3 | 40 | . | . | .. |
| 5 | 1 | 13 | . . | . | . | 51 | 1 | 13 | . | 35 | - |
| . | $\cdots$ | - | - | . | $\cdots$ | 4 | 2 | 1 | 1 | 2 | . |
|  | . | . | . | $\cdots$ | . | 3 | 2 | 1 | 1 | 2 | . |
| . | $\cdots$ | $\cdots$ | - | . | -• | 1 | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\ldots$ |
| 488 | 39 | 10,438 | 1,086 | 15,109 | 1,070 | 2,072 | 185 | 1,076 | 165 | 4 | . |
| 426 | 27 | 10,252 | 1,048 | 13,885 | 1,007 | 1,284 | 91 | 514 | 59 | . | . |
| 12 | 1 | 99 | 6 | 612 | 44 | 325 | 61 | 36 | 5 | . | . |
| 25 | 8 | 25 | 28 | . | . | 3 | 5 | 416 | 92 | - | . |
| 8 | 2 | 52 | 1 | 412 | 15 | 191 | 7 | 22 | 2 | 4 | . |
| 17 | 1 | 10 | 3 | 200 | 4 | 269 | 21 | 88 | 7 | .. | . |
| 13,938 | 1,942 | 316 | 57 | 332 | 8 | 44,714 | 5,302 | 239 | 7 | 5 | 1 |
| 212 | 1 | . | . | . | . | 383 | .. | 1 | - | . . | .. |
| 1 | $\cdots$ | . | $\cdots$ | 293 | 5 | 29 | 16 |  | 1 | . . | . . |
| 40 | - 7 | 59 | 9 | 1 | $\cdots$ | 1,623 | 135 | 3 | $\ldots$ | . | . |
| 348 | 5 | . . | . | . | . | 383 | 3 | . | . | . | . |
| 702 | 207 | $\cdots$ | $\cdots$ | . | . | 1,836 | 351 | . | . | . | . |
| 55 | 80 | 4 | 1 | . | . | 688 | 1,891 | $\cdots$ | .. |  | .. |
| 29 | 7 | 1. | 1 | . | . | 326 | 28 | 14 | 4 | $\ldots$ | . . |
| 89 | $\cdots$ | 2 | 2 | 5 | . | 2,924 | 34 | 87 | $\cdots$ | 1 | $\cdots$ |
| 12,047 | 1,554 | 212 | 40 | 31 | 2 | 34,332 | 2,161 | 117 | 2 | . . | . |
| 1 | . | 7 | 1 | . | . . | 38 | 7 | 3 | . | - | . |
| 110 | 22 | 1 | - |  | $\cdots$ | 949 | 480 | - | . | . . | . . |
| 304 | 59 | 30 | 3 | 2 | 1 | 1,203 | 196 | 14 | . | 4 | 1 |
| 14,755 | 2,000 | 11,882 | 1,351 | 15,472 | 1,080 | 50,549 | 6,038 | 2,453 | 216 | 1,512 | 67 |

[^19]
## 5 CIVIL COURTS

Writs of Summons matters dealt with by the Supreme, Circuit, and District Courts of Queensland during the five years to 1968-69 are shown hereunder.

Higher Courts, Queensland: Civil Cases

| Particulars |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actions Commenced |  |  |  |  |  |  |
| Summons and Plaints Issued | No. | 2,419 | 2,732 | 3,360 | 3,374 | 3,661 |
| Petitions, Matrimonial | No | 1227 | 1247 | 1268 | 1510 | 1544 |
| Actions Tried |  |  |  |  |  |  |
| Summons and Plaints |  |  |  |  |  |  |
| With Jury | No. | 24 | 22 | 14 | 11 | 30 |
| Without Jury .. | No. | 329 | 309 | 352 | 388 | 494 |
| Judgments by Default ${ }^{2}$ | No. | 334 | 355 | 472 | 486 | 577 |
| All Judgments |  |  |  |  |  |  |
| Summons and Plaints |  |  |  |  |  |  |
| For Plaintiff | No. | 645 | 650 | 798 | 841 | 1,045 |
| For Defendant | No. | 42 | 36 | 40 | 44 | 56 |
| Total Amount Awarded. . | \$ | 3,253,936 | 3,480,520 | 4,210,115 | 5,594,518 | 5,237,844 |
| Matrimonial Actions ${ }^{3}$ | No. | 988 | 1,101 | 1,063 | 1,102 | 1,195 |

[^20]Claims for personal damages or for debts not exceeding $\$ 1,200$, and claims not exceeding $\$ 500$ under The Distress Replevin and Ejectment Act of 1867 are heard by Magistrates Courts.

In 1949-50 the amount awarded in Magistrates Courts was approximately $\$ 200,000$, compared with $\$ 208,000$ in the Supreme Courts. In 1968-69 the amounts had increased to $\$ 3,734,000$ and $\$ 5,238,000$ respectively.

## Magistrates Courts, Queensland: Civil Cases

| Particulars |  |  | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ | $1968-69$ |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |
| Cases Dealt With | $\ldots$ | $\ldots$ | No. | 20,254 | 21,275 | 23,989 | 24,100 |
| Amount Claimed | $\ldots$ | $\ldots$ | $\$$ | $3,444,330$ | $3,667,042$ | $4,332,066$ | $4,401,126$ |
| Verdicts for Plaintiffs | $\ldots$ | No. | 17,103 | 17,931 | 20,941 | 21,230 | 20,374 |
| Amount Awarded ${ }^{1}$ | $\ldots$ | $\ldots$ | $\$$ | $2,889,928$ | $2,900,765$ | $3,817,980$ | $3,363,390$ |

${ }^{1}$ To plaintiffs, excluding costs and amounts paid into Court and accepted in settlement of cases not heard ( $\$ 234,688$ and $\$ 251,740$ respectively in 1968-69).

Divorces and Judicial Separations-The Commonwealth Matrimonial Causes Act 1959, which came into operation on 1 February 1961, superseded the divorce laws of all the States and Territories. It invests the Supreme Courts of the States with Federal jurisdiction and provides uniformity of practice, jurisdiction, and grounds.

A court may grant decrees of dissolution of marriage, judicial separation, nullity of marriage, restitution of conjugal rights, and jactitation of marriage. Orders may be made for the custody of children, the provision of maintenance, damages, and the settlement of marriage property.

The following table shows the total number of marriages dissolved (i.e. divorce decrees made absolute, and decrees for nullity of marriage
and judicial separations granted) in each State during the five years ended 1968 and for the last pre-war year.

Divorces etc. Granted, Australia

| State | 1939 | 1964 | 1965 | 1966 | 1967 | 1968 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| New South Wales | 1,553 | 3,041 | 3,455 | 4,538 | 4,574 | 4,911 |
| Victoria. . | 805 | 2,151 | 2,103 | 2,144 | 2,054 | 2,525 |
| Queensland | $201^{1}$ | 986 | 1,059 | 1,039 | 1,083 | 1,140 |
| South Australia | 243 | 890 | 855 | 1,080 | 941 | 922 |
| Western Australia | 244 | 545 | 606 | 640 | 727 | 812 |
| Tasmania | 80 | 230 | 280 | 319 | 248 | 303 |
| Northern Territory | 4 | 31 | 41 | 58 | 20 | 23 |
| A. C. Territory | 7 | 93 | 135 | 103 | 99 | 153 |
| Australia | 3,137 | 7,967 | 8,534 | 9,921 | 9,746 | 10,789 |

[^21]In Queensland during 1969, 1,243 dissolutions of marriage were granted, comprising 1,236 divorce decrees made absolute, 5 decrees for nullity of marriage, and 2 judicial separations.

In 499 cases the petitioner was the husband and the petitions were on the grounds of adultery (133 cases), desertion (240), separation (99), and other grounds (27). In 744 cases the wife was the petitioner on the grounds of adultery (115), desertion (349), separation (139), and other grounds (141).

Before the uniform Commonwealth divorce legislation came into force in 1961, adultery was the ground in over 25 per cent of all petitions granted, and the most common after desertion. Subsequently, separation, which was not accepted as a ground for divorce before 1961, replaced adultery as the second most common ground in petitions granted in all years after 1962. During 1969, however, adultery again reached second place, although the figure was only marginally greater than that for separation.

Divorces etc., Queensland: Grounds on which Granted


In the table below, the number of divorces is dissected according to the ages of both husbands and wives. For husbands, the most frequent ages were in the age groups 30 to 44 which included 46 per cent of the cases. For wives, the age groups 25 to 39 included 49 per cent of all the cases.

Divorces etc., Queensland: Ages of Parties at Dissolution, 1969

| Age of Husband (Years) |  |  |  | Age of Wife (Years) |  |  |  |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 15-19 | 20-24 | 25-29 | 30-34 | 35-39 | 40-44 | 45-49 | 50 and |  |
| 20-24 | . | . | . . | . | 33 | 1 | . | . | $\cdots$ | . | . | 34 |
| 25-29 | - | - |  | . . | 76 | 97 | 9 | - | . | . | $\cdots$ | 182 |
| 30-34 | . | - | $\cdots$ | $\cdots$ | 12 | 109 | 97 | 12 | 1 | -. | . | 231 |
| 35-39 | . | . | . | . | 2 | 19 | 74 | 67 | 12 | 4 | 1 | 179 |
| 40-44 | . | . | . | . | . | 5 | 21 | 55 | 65 | 6 | 10 | 162 |
| 45-49 |  | . | . | $\cdots$ | . | 3 | 7 | 23 | 69 | 64 | 18 | 184 |
| 50 and Over | . | . |  | . | - | 2 | 4 | 11 | 32 | 60 | 162 | 271 |
| Total | - | $\cdots$ | $\cdots$ |  | 123 | 236 | 212 | 168 | 179 | 134 | 191 | 1,243 |

Prior to 1944 , the greatest proportion of divorces was provided by marriages which had lasted from 10 to 20 years. Towards the end of World War II, marriages of less than 10 years' duration started to provide the greatest proportion, rising from 27 per cent in 1942 to a peak of 46 per cent in 1946. In 1944, divorces of persons married less than 5 years rose to 18 per cent of all divorces, compared with about 5 per cent before 1943, but were low again at 8 per cent in 1969. The proportion from marriages of 5 to 10 years' duration, which rose in post-war years to a peak of 38 per cent in 1949 , was 26 per cent in 1969 , approximating the level obtaining prior to 1944 . In pre-war years generally and from 1949, except for one year, wives were the petitioners in more than half the total cases, the proportion for wives in 1969 being 60 per cent.

The following table shows marriages dissolved in 1969 classified according to duration of marriage and origin of petition.

Duration of Marriages Dissolved ${ }^{1}$, Queensland

| Duration of Marriage | Divorces, 1969 |  |  | Proportion at Each Duration |  | Proportion where Husband Petitioner |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Petition of |  | Total | 1969 | 1968 | 1969 | 1968 |
|  | Husband | Wife |  |  |  |  |  |
|  |  |  |  | \% | \% | \% | \% |
| Under 5 Years .. $\quad$. | 40 | 57 | 97 | $\} 33.7$ | 34.4 | 41 | 37 |
| 5 Years and under 10 Years | 136 | 186 | 322 |  | 34.4 | 42 | 44 |
| 10 " : $\quad 15$, | 100 | 167 | 267 | \{ 35.4 | 33.1 | 38 | 41 |
| 15 ", ", 20 , | 74 | 99 | 173 | $\int 35.4$ | 33.1 | 43 | 35 |
| 20 " " \% 30 , | 104 | 188 | 292 | 23.5 | 23.7 | 36 | 38 |
| 30 " " " 40 " | 37 | 42 | 79 | 6.4 | 7.2 | 47 | 49 |
| Over 40 Years | 8 | 5 | 13 | 1.0 | 1.6 | 62 | 67 |
| Total . | 499 | 744 | 1,243 | 100.0 | 100.0 | 40 | 41 |

[^22]
## 6 LIQUOR LICENCES

The regulation and control of liquor licences and licensees is vested in a Licensing Commission, consisting of three members appointed by the Governor in Council. This Commission was first set up in 1935 and assumed control from the previous Magistrates Licensing Courts.

The Commission has power to issue, transfer, cancel, remove, or forfeit licences, provided that the total number of licensed victuallers' (hotel) licences does not at any time exceed the number in existence in 1935.

When a licence is cancelled, surrendered, or forfeited it may be removed to another locality at the Commission's discretion and sold by public tender. Any premium on the sale of such licences is credited to the Liquor Acts Trust Fund for compensation.

Since 1958, the Commission must, if 10 per cent of the electors in a locality to which the Commission proposes to grant a licensed victualler's licence so petition, conduct a local option poll. Earlier legislation had provided for these local option polls, but was rescinded in 1935. The legislation does not apply in declared "tourist areas". Two such polls were conducted in 1967, the electors favouring a licence in both areas. In 1969, another poll resulted in 55.3 per cent of the 1,183 formal votes cast being in favour of the licence.

Under the Liquor Act 1912-1970, the Commission may also grant licences to motels, taverns, resorts, clubs, restaurants, theatres, cabarets, function rooms, spirit merchants, and other approved bodies. A number of these have been granted following amendments to the Act which have progressively liberalised the regulations controlling the sale of liquor. Fees assessed on the purchase price of liquor bought during the previous year are collected from licensees, who have to renew their licences annually.

The Commission is charged with the supervision of licensed premises to see that they are properly conducted, that reasonable stocks and varieties of liquor are kept, and, in the case of hotels, to ensure that adequate meals and accommodation of prescribed standard are provided. It has power to cancel licences where requirements prescribed by the Commission are not met.

The following table shows licences in force for five years to 1969 , excluding railway refreshment rooms which sell liquor, numbering 37 at 30 June 1969, of which 20 were leased bars at railway stations, the remaining 17 being controlled by the Commissioner for Railways. In addition liquor was sold in 5 dining cars.

Liquor Licences in Force, Queensland

| $\begin{aligned} & \text { At } 30 \\ & \text { June } \end{aligned}$ | $\underset{\text { Vicensed }}{\text { Victuallers }}$ | $\left\lvert\, \begin{gathered} \text { Res- } \\ \text { taurants } \end{gathered}\right.$ | Spirit Merchants | Registered Clubs ${ }^{1}$ | Sporting Clubs | Packet | Ex-service men's Clubs | $\underset{\text { Licences }{ }^{2}}{\text { All }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1965 | 1,116 | 31 | 131 | 56 | 380 | 9 | 50 | 1,773 |
| 1966 | 1,106 | 34 | 128 | 62 | 387 | 9 | 52 | 1,778 |
| 1967 | 1,101 | 36 | 128 | 63 | 397 | 10 | 53 | 1,788 |
| 1968 | 1,094 | 37 | 125 | 64 | 405 | 10 | 52 | 1,787 |
| 1969 | 1,096 | 40 | 126 | 64 | 413 | 9 | 53 | 1,801 |

1 Including workers' club licences.
detailed in preceding paragraph.

During 1968-69 two licensed victuallers' licences were surrendered. One surrendered licence was removed to premises in a new locality.

During 1968-69 fees amounted to $\$ 4,246,018$ from licensed victuallers', restaurant, and booth licences, and $\$ 493,426$ from spirit merchants' licences. Revenue from club and packet licences amounted to $\$ 436,951$. The total revenue from all sources was $\$ 5,305,532$.

## 7 LAND TITLES

Almost all freehold land in Queensland is held under The Real Property Acts, 1861 to 1963. The method introduced by the above Acts is based on the Torrens system. Under it all transfers and interests in land are recorded in the Titles Office Register and are endorsed on a Certificate of Title issued to the owner. This, except in certain excepted cases, is taken as conclusive proof that the person mentioned in it is owner of the land therein described as against all the world.

The Acts compel simplicity and essential uniformity in all instruments of the same class by prescribing schedule forms for such instruments which may not be materially altered, but which are, nevertheless, flexible enough to admit of the interpolation of special covenants agreed upon between the parties to leases, mortgages, or encumbrances.

The following table gives details of the numbers of transactions and further information is given on page 506.

Land Titles Business, Queensland

| Transactions |  |  |  |  | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |

## - Chapter 5

## SOCIAL SERVICES

## 1 EDUCATION

Legislation and History-In 1860, by an Act of the first Queensland Parliament, primary education was placed under the control of a Board of General Education consisting of five members presided over by a Minister of the Crown. The duties of the Board were to superintend the formation and management of primary schools and to administer the funds granted by the Act. Fifteen years later came The State Education Act which, with subsequent amending Acts, remained in force until 1965. By this Act the Board of General Education was abolished and its functions transferred to the Department of Public Instruction which has now become the Department of Education. The Queensland Agricultural College was established in 1897 under the Department of Agriculture. In 1902 a Board of Technical Education was established to supervise technical education, which previously had been carried on under the control of local Schools of Arts committees in many towns. In 1905, however, this Board was abolished, and its functions were transferred to the Department of Public Instruction. The Technical Instruction Act of 1908 dealt comprehensively with technical education in Queensland. The University of Queensland was established by The University of Queensland Act of 1909; the first lectures were given on 14 March 1911.

Several new features, such as the raising of the leaving age from 12 to 14 years and compulsory education, were introduced by an amending Act of 1910. State High Schools were inaugurated in 1912, and a more liberal scheme of government scholarships to secondary schools came into force in 1913, with further amendments in subsequent years. A Teachers' Training College was established in 1914, and Rural Schools for training in useful manual arts and elementary agricultural science were introduced in 1917. A Correspondence School was opened in 1922, and in the following year classes were formed at various centres for the instruction of handicapped children. The same year also saw the establishment of special vocational classes at various centres. The Conservatorium of Music was established in 1957. The first "School of the Air" for the primary instruction, by means of two-way radio, of children in remote and isolated places was opened in north-western Queensland in 1960. The Education Act of 1964 consolidated and amended the law relating to education. It also raised the school leaving age to 15 years.

Technical education was reorganised in Queensland in 1965, when the first Institute of Technology was opened in Brisbane. A wide range of full-time and part-time courses now provide training for careers at the management, technologist, technician, and tradesman levels.

Government Expenditure on Education-Including scholarships, tuition fees, assistance to non-State schools, etc., the State Government spent $\$ 83,095,515$ on schools during 1968 -69. This amounted to $\$ 47.44$ per head of population, compared with $\$ 2.81$ in $1920-21$ and $\$ 1.11$ in $1910-11$, the year in which compulsory education was introduced. Including, in addition to schools, expenditure on the University, libraries, art galleries, cultural activities, etc., the amount was $\$ 104,544,525$ in $1968-69$ or $\$ 59.69$ per head.

## 2 SCHOOLS

In 1860 there were 73 children receiving education per 1,000 of mean population; in 1900, 224; and in 1969, 219. The decline from 1900 was due to the proportion of children of school age decreasing because of lower birth rates and improved longevity, but since 1948 , when it was 165 , the proportion has increased, as the large numbers born in the latter war and post-war years have reached school age and as an increasing proportion of children proceed to a secondary education.

State and non-government schools provide both primary and secondary level classes, and the following diagram shows enrolments at Queensland schools for selected years since 1950. Due to a lowering by one year of the age of admission to secondary schools in 1964, there was a decrease in primary enrolments and a corresponding increase in secondary enrolments.


Of the 1,590 schools open in Queensland on 1 August 1969, 1,248, or 78 per cent, were government schools, and except for 17 native schools, were administered by the State Department of Education. Of the 383,234 pupils enrolled on that date, 294,186 , or just over 76 per cent, attended government schools. Particulars of government and private schools for the year 1969 are given in the next table.

Schools, Queensland, 1 August 1969


$$
{ }^{1} \text { The Government employs only full-time teachers. }
$$ Department of Aboriginal and Island Affairs and located in aboriginal communities ${ }_{3}$ Attached, to other schools and excluded from the total. ${ }^{4}$ Including 74 attached to primary schools and excluded from the total.

The following table includes all primary and secondary schools.
Schools, Queensland

| Year ${ }^{\text {² }}$ | Schools |  | Teachers ${ }^{2}$ |  | Enrolment |  |  | Government Expenditure on Schools ${ }^{3}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | State | Other | State | Other | State | Other | Total |  |
|  | No. | No. | No. | No. | No. | No. | No. | \$'000 |
| 1960 | 1,521 | 306 | 8,774 | 2,479 | 239,082 | 69,916 | 308,998 | 32,379 |
| 1961 | 1,479 | 322 | 9,053 | 2,574 | 243,977 | 72,823 | 316,800 | 36,599 |
| 1962 | 1,459 | 324 | 9,351 | 2,668 | 250,990 | 74,879 | 325,869 | 38,991 |
| 1963 | 1,434 | 342 | 9,664 | 2,801 | 254,503 | 78,315 | 332,818 | 44,088 |
| 1964 | 1,379 | 350 | 9,877 | 3,011 | 259,560 | 81,023 | 340,583 | 49,634 |
| 1965 | 1,336 | 350 | 10,012 | 3,035 | 263,967 | 83,413 | 347,380 | 50,488 |
| 1966 | 1,321 | 346 | 10,314 | 3,217 | 272,055 | 85,521 | 357,576 | 52,173 |
| 1967 | 1,307 | 342 | 10,737 | 3,308 | 281,457 | 86,928 | 368,385 | 58,260 |
| 1968 | 1,264 | 342 | 11,401 | 3,486 | 287,534 | 88,207 | 375,741 | 67,487 |
| 1969 | 1,248 | 342 | 11,520 | 3,536 | 294,186 | 89,048 | 383,234 | 83,096 |

${ }^{1}$ Schools and teachers at 31 December until 1961, thereafter at 1 August. Enrolment as at 1 August throughout. 2 Including part-time teachers. ${ }_{3}$ For year ended 30 June of year shown. Including allowances and subsidies to private schools.

The next two tables show the numbers, by age, of full-time scholars attending all State and private schools.

All Schools, Queensland: Ages of Scholars


FEMALES

| Under 6 |  |  | 7,788 | 2,326 | 10,114 | 7,667 | 2,187 | 9,854 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 6 | $\cdots$ | $\cdots$ | 13,985 | 3,682 | 17,667 | 13,962 | 3,768 | 17,730 |
| 7 | . | . | 13,741 | 3,928 | 17,669 | 14,241 | 3,896 | 18,137 |
| 8 | $\cdots$ | . | 13,730 | 3,810 | 17,540 | 14,056 | 3,846 | 17,902 |
| 9 | . | . | 13,512 | 3,807 | 17,319 | 13,821 | 3,845 | 17,666 |
| 10 | . | $\cdots$ | 13,336 | 3,654 | 16,990 | 13,559 | 3,775 | 17,334 |
| 11 | . | $\ldots$ | 12,902 | 3,689 | 16,591 | 13,471 | 3,718 | 17,189 |
| 12 | . | . | 12,138 | 4,054 | 16,192 | 12,639 | 4,193 | 16,832 |
| 13 | . | . | 11,808 | 4,222 | 16,030 | 12,054 | 4,269 | 16,323 |
| 14 | - | . | 11,374 | 4,041 | 15,415 | 11,562 | 4,218 | 15,780 |
| 15 | . | $\ldots$ | 7,350 | 3,333 | 10,683 | 7,428 | 3,304 | 10,732 |
| 16 | . | . | 3,138 | 1,923 | 5,061 | 3,214 | 2,039 | 5,253 |
| 17 | . | $\cdots$ | 1,216 | 913 | 2,129 | 1,455 | 968 | 2,423 |
| 18 | - | $\cdots$ | 290 | 146 | 436 | 285 | 120 | 405 |
| 19 and Over | . | $\cdots$ | 908 | 18 | 926 | 984 | 10 | 994 |
| Total | . | $\cdots$ | 137,216 | 43,546 | 180,762 | 140,398 | 44,156 | 184,554 |

PERSONS

| Under 6 | . |  | 15,885 | 4,628 | 20,513 | 15,783 | 4,448 | 20,231 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 6 | . | . | 28,662 | 7,502 | 36,164 | 28,673 | 7,491 | 36,164 |
| 7 |  |  | 28,650 | 7,821 | 36,471 | 29,323 | 7,777 | 37,100 |
| 8 |  | . | 28,502 | 7,664 | 36,166 | 29,184 | 7,707 | 36,891 |
| 9 | $\ldots$ |  | 28,005 | 7,534 | 35,539 | 28,892 | 7,692 | 36,584 |
| 10 | $\cdots$ |  | 27,550 | 7,281 | 34,831 | 28,111 | 7,466 | 35,577 |
| 11 | . |  | 26806 | 7,335 | 34,141 | 27,826 | 7,310 | 35,136 |
| 12 | - | . | 25,739 | 7,888 | 33,627 | 26,271 | 8,232 | 34,503 |
| 13 | . |  | 24,682 | 8,588 | 33,270 | 25,308 | 8,446 | 33,754 |
| 14 |  |  | 23,762 | 7,913 | 31,675 | 24,228 | 8,288 | 32,516 |
| 15 | . | . . | 15,941 | 6,800 | 22,741 | 16,127 | 6,660 | 22,787 |
| 16 | . | - | 7,256 | 4,361 | 11,617 | 7,633 | 4,469 | 12,102 |
| 17 | . | . | 3,070 | 2,301 | 5,371 | 3,522 | 2,489 | 6,011 |
| 18 | . | . | 813 | 503 | 1,316 | 903 | 489 | 1,392 |
| 19 and Over | $\cdots$ | . | 2,211 | 88 | 2,299 | 2,402 | 84 | 2,486 |
| Total | $\cdots$ | . | 287,534 | 88,207 | 375,741 | 294,186 | 89,048 | 383,234 |

[^23]Ages of primary and secondary scholars in 1969 are given below.
Ages of Scholars, Primary and Secondary, Queensland, 1969

| Age, at <br> 1 August |  | Primary Schools |  |  | Secondary Schools |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Males | Females | Persons | Males | Females | Persons |
| Under 6 | . | 10,377 | 9,854 | 20,231 | . | $\cdots$ | .. |
| 6 | . | 18,434 | 17,730 | 36,164 | . | . |  |
| 7 | . | 18,963 | 18,137 | 37,100 | . | . | . |
| 8 | .- | 18,989 | 17,902 | 36,891 | . | . |  |
| 9 | - | 18,918 | 17,666 | 36,584 | . |  | $\cdots$ |
| 10 | - | 18,243 | 17,333 | 35,576 | . | 1 | 1 |
| 11 | - | 17,915 | 17,171 | 35,086 | 32 | 18 | 50 |
| 12 | . | 12,080 | 10,739 | 22,819 | 5,591 | 6,093 | 11,684 |
| 13 | $\ldots$ | 2,803 | 2,020 | 4,823 | 14,628 | 14,303 | 28,931 |
| 14 | $\cdots$ | 740 | 469 | 1,209 | 15,996 | 15,311 | 31,307 |
| 15 | $\cdots$ | 132 | 88 | 220 | 11,923 | 10,644 | 22,567 |
| 16 | . | 20 | 22 | 42 | 6,829 | 5,231 | 12,060 |
| 17 | $\cdots$ | 2 | 3 | 5 | 3,586 | 2,420 | 6,006 |
| 18 | . | 4 | 2 | 6 | 983 | 403 | 1,386 |
| 19 and Over | $\cdots$ | 59 | 53 | 112 | 1,433 | 941 | 2,374 |
| Total | -• | 137,679 | 129,189 | 266,868 | 61,001 | 55,365 | 116,366 |

Practically all children from the age of 6 to 13 years were receiving full-time education. At older ages, the approximate proportions of all children receiving full-time education in 1969 (with 1959 figures in parentheses) were as follows: 14 years, 98 per cent (77); 15 years, 70 per cent (55); 16 years, 37 per cent ( 30 ); and 17 years, 19 per cent (15).

Primary Education-Tuition in government primary schools is free and text books are provided for the pupils' use. Curricula are set out in detail by the Education Department, but teachers are permitted to modify courses to suit local conditions. Fees are charged by private schools but since 1969 the Government has subsidised the cost by way of a per capita grant of $\$ 25$ a year for each pupil enrolled. Primary education is predominantly co-educational in government and Roman Catholic schools.

At 1 August 1969, there were 1,104 State primary schools administered by the Education Department, providing education for 204,696 pupils.

Transport services have been instituted to convey country children to schools in larger centres. Extension of these services in recent years has permitted a number of small schools to be closed. Practical education for country children is also provided by departmental travelling schools. Two railway carriages are equipped as Travelling Manual Training Schools for boys, and two as Travelling Domestic Science Schools for girls. A School Medical Service and Travelling Dental Clinics, under the control of the Department of Health, provide free treatment for school children.

The Primary Correspondence School provides educational opportunities for children unable to attend school on account of illness or distance from school. In 1969 its enrolment was 2,386 .

Excluding Mission and Special Schools, there were 207 private primary schools of which all but one were denominational. A further 74 denominational schools had both primary and secondary students. Of the 280 denominational schools, the Roman Catholic Church conducted 249 with a primary enrolment of 52,613 ; the Church of England authorities conducted 13 with an enrolment of 1,444 ; and other denominations conducted 18 with an enrolment of 1,229 .

While most aboriginal children in Queensland were enrolled in State and private schools, there were, at 1 August 1969, 23 schools specially provided for Aboriginal and Torres Strait Islander communities. Of these, 13 on Torres Strait Islands and 4 on Cape York Peninsula, with mainly primary enrolments of 989 , were directly administered by the Department of Aboriginal and Island Affairs, while 6 controlled by church missions had primary enrolments of 812 .

Special schools and classes have been established to provide education for physically and mentally handicapped children, or for those with impaired or defective faculties. Such schools are usually organised as independent educational facilities associated with normal schools or with hospitals and other health care establishments. On 1 August 1969 special schools numbered 23 government and one non-government, with 2,569 pupils enrolled. In addition there were 92 pupils enrolled in special classes attached to primary schools.

Secondary Education-Secondary schooling extends over a period of five years mainly from the age of 13 to 17 years. The Junior Examination is held at the end of the third year and the Senior Examination at the end of the fifth year. The Junior Examination serves as a terminal examination for students completing their formal schooling, and it is the accepted educational qualification for entry to many forms of employment. The Senior Examination serves for University matriculation purposes and is also the necessary educational standard for entry to non-University tertiary education courses, or to certain avenues of employment.

A committee appointed to review the system of examinations for secondary school students submitted its findings, known as the Radford Report, in May 1970 and the State Government adopted recommendations to abolish the Junior and Senior examinations after 1970 and 1972 respectively, and replace them with overall teachers' assessments and internal examinations.

Tuition in State secondary schools is free at all stages to Queensland pupils. Students coming from overseas specifically to study in Queensland are required to pay tuition fees of $\$ 16$ per term. Fees are charged at non-State secondary schools but to assist parents in payment of these, the Government has, since 1967, paid to the Principal of each approved school, an allowance of $\$ 42$ a year for each student enrolled for the first three years of secondary schooling and $\$ 46$ a year for each student enrolled in the two post-Junior years. Further details of Government assistance to pupils, their parents, and the schools are given on page 129. Since 1967 the Government has also assisted non-State secondary schools with payments for general school purposes. In 1969 the rate was $\$ 25$ a student.

All secondary school students in grades 8, 9, and 10 at both State and non-State schools receive a textbook allowance of $\$ 10$ a year; for those in grade 11 the allowance is $\$ 40$ a year.

At 1 August 1969, there were 102 State high schools with 73,162 pupils enrolled, and 123 secondary departments attached to State primary schools with 7,059 pupils enrolled. These schools are co-educational.

Non-government secondary schools include Grammar schools and both denominational and privately controlled schools. The establishment of Grammar schools was the first attempt within the State to make provision for secondary education. These schools are conducted under The Grammar Schools Acts, 1860 to 1962. They are controlled by boards of trustees and
operate under subsidy from the State. The secondary enrolment at the eight Grammar schools (four for boys, three for girls, and one co-educational) was 4,026 in 1969.

There were 45 denominational secondary schools and one undenominational secondary school, as well as the 74 denominational schools which had both primary and secondary students in 1969. Of the 119 denominational schools, the Roman Catholic Church conducted 96 with a secondary enrolment of 21,515; the Church of England 13 with 4,078; and other denominations 10 with 2,961 secondary pupils.

The Secondary Correspondence School provides tuition to students unable to attend an established secondary school. Tuition is provided in public examination subjects to both Junior and Senior standard. In 1969 the enrolment was 3,315 .

Evening classes are conducted at two centres in Brisbane to enable students to study public examination subjects on a part-time basis.

School Examinations-At the end of three years of secondary schooling (Grade 10) pupils may sit for the Junior Public Examination, which qualifies them for the State Public Service and for assistance for a further two years when they may sit for the Senior Public Examination. This is accepted as an entrance standard for the Commonwealth Public Service and for University matriculation. In 1969 a total of 28,494 candidates sat for the Junior Examination and 10,801 for the Senior (including part-time students). The next table shows full-time students only.

Student Enrolments, Queensland


It will be seen that enrolment in Grade 10 (the level at which students sit for the Junior Examination) has more than doubled since 1959, due to the increasing size of the relevant age group, the lifting of the school-leaving age to 15 , and the revision of the secondary system.

Enrolment in Grade 12 has shown a corresponding increase and it appears that Grade 12 enrolments have been a consistent proportion of the Grade 10 enrolments of two years earlier. Of the 7,878 Grade 10 (Junior) enrolments in 1956, 3,171 ( 40.3 per cent) were enrolled for Grade 12 (Senior) in 1958 and 1,845 ( 23.4 per cent) entered the University in 1959 as new students in undergraduate courses. Ten years later, of the 24,418
enrolments in Grade 10 in 1966, 9,013 ( 36.9 per cent) were enrolled in Grade 12 in 1968 and 3,103 ( 12.7 per cent) entered the University in 1969.

The number of University entrants has risen at a slower rate and represents a fairly uniform 11 per cent of the relevant age group in each year. As a result, they represent a declining proportion of Grade 10 enrolments which have risen, in ten years, from about 40 to about 80 per cent of students aged 15 years.

## 3 SUB-TERTIARY TECHNICAL EDUCATION

Specialised career training at sub-tertiary level (i.e. requiring only partial completion of the general secondary schooling as a necessary entrance qualification) is provided by a number of institutions, some of which also offer tertiary courses.

Technical colleges provide training, particularly for the State's apprentices. Five are situated in Brisbane and nine in large provincial cities. Free transport is provided for apprentices residing in centres up to fifty miles from a technical college, and correspondence courses are available through the Technical Correspondence School. In addition to apprenticeship training, technical colleges and the Technical Correspondence School provide tuition in a wide range of certificate courses. Some colleges also offer selected tertiary courses.

The Rural Training School at Longreach is controlled by a local board of trustees and is financed by Government funds. Designed to help train Queensland's future sheep pastoralists, it offers a two-year residential course.

In addition, sub-tertiary certificate courses are provided at certain Colleges of Advanced Education including the Institutes of Technology at Brisbane, Rockhampton, and Toowoomba and the Queensland Agricultural College at Gatton, while single subject tuition is available at the Conservatorium of Music in Brisbane. Entry to certificate courses is generally at Junior standard.

The following table shows the enrolment of students in sub-tertiary courses in the above types of institutions at 1 August 1968.

Enrolments in Sub-tertiary Courses at Educational Institutions, Queensland, 1 August 1968

|  | No. of In-stitutions | Enrolments |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Full-time |  | Part-time |  | Total |  |  |
|  |  | Males | Females | Males | Females | Males | Females | Persons |
| Technical Colleges ${ }^{1}$ | 14 | 209 | 502 | 13,746 | 1,193 | 13,955 | 1,695 | 15,650 |
| $\begin{array}{cc}\text { Technical } & \text { Corres- } \\ \text { pondence } & \text { School }^{2}\end{array}$ | 1 | . | $\ldots$ | 5,941 | 609 | 5,941 | 609 | 6,550 |
| Rural Training School | 1 | 91 |  | . . | .. | 91 | . | 91 |
| Institutes of Technology .. .. | 3 | 308 | 97 | 1,869 | 121 | 2,177 | 218 | 2,395 |
| Agricultural College | 1 | 365 | . . | . . | . | 365 | . | 365 |
| Conservatorium of Music .. .. | 1 | . . | $\cdots$ | 96 | 204 | 96 | 204 | 300 |
| Total .. .. | 21 | 973 | 599 | 21,652 | 2,127 | 22,625 | 2,726 | 25,351 |

[^24]
## 4 COLLEGES OF ADVANCED EDUCATION AND TEACHERS' COLLEGES

Colleges of advanced education provide professional tertiary education with a greater emphasis on applied technology and methods than in the Universities. Details of these colleges are as follows:

Institutes of Technology-The Government has established Institutes at Brisbane, Rockhampton, and Toowoomba. Diploma courses are offered at tertiary level and cover a wide variety of fields in architecture, commerce, engineering, and science. They are orientated towards specific training for industry. Senior examination standard is required for entry to diploma courses. Sub-tertiary technical courses are also offered.

The Queensland Agricultural College-This college, situated at Lawes near Gatton, offers tertiary level diploma courses in rural, horticultural, poultry, and food technology. Sub-tertiary certificate courses are offered in similar fields.

The Conservatorium of Music-This college has been established to provide instruction in all branches of music. Full-time courses are available leading to examinations for diplomas. The courses provide three categories of training for a career as (i) a teacher of instrumental music or the theory of music; (ii) as a performer, orchestral player, or in opera and recital work; and (iii) as a teacher of music in schools. Facilities are also provided for non-diploma students to take single subjects.

Teachers' Colleges-In 1969 there were four Government Colleges (three in Brisbane and one in Townsville) and two non-Government colleges including the Kindergarten Teachers' College. Two of the Government colleges opened during 1969. Attainment of Senior standard is a pre-requisite for entry to Teachers' Colleges. Most of the students attending the Government Colleges are holders of Education Department Scholarships, although persons who have the necessary entry qualifications may enrol as private students.

Technical College-Selected tertiary training is provided at centres where Institute of Technology facilities are not available.

The following table shows the enrolments in tertiary (non-University) diploma courses at various institutions at 1 August 1968.

Enrolments in Tertiary (Non-University) Courses at Educational Institutions, Queensland, 1 August 1968

|  | No. of In-stitutions | Enrolments |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Full-time |  | Part-time |  | Total |  |  |
|  |  | Males | Females | Males | Females | Males | Females | Persons |
| Teachers' Colleges ${ }^{1}$ | 2 | 573 | 2,008 | $\ldots$ | $\ldots$ | 573 | 2,008 | 2,581 ${ }^{2}$ |
| Institutes of Technology | 3 | 621 | 71 | 1,314 | 44 | 1,935 | 115 | 2,050 |
| Agricultural College | 1 | 65 | . . | . . | . . | 65 | . . | 65 |
| Conservatorium of Music .. . . | 1 | 11 | 21 |  | . | 11 | 21 | 32 |
| Technical College .. | 1 | . . | . | 17 |  | 17 | . | 17 |
| Total . | 8 | 1,270 | 2,100 | 1,331 | 44 | 2,601 | 2,144 | 4,745 |

[^25]The following table shows staff employed in the fields of tertiary (non-University) and sub-tertiary education at 1 August 1968. As some staff members lecture in subjects for both course levels, separate details by level of course are not available.

Staff: Tertiary (Non-University) and Sub-tertiary Courses at Educational Institutions, Queensland, 1 August 1968

| TypeofInstitution | No. of In-stitutions | Staff |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Full-time |  | Part-time |  | Total |  |  |
|  |  | Males | Females | Males | Females | Males | Females | Persons |
| Teachers' Colleges | 2 | 87 | 51 | . | 3 | 87 | 54 | 141 |
| Institutes of Technology | 3 | 151 | 12 | 456 | 36 | 607 | 48 | 655 |
| Agricultural College | 1 | 53 | . | 3 | . . | 56 | . | 56 |
| Conservatorium of Music | 1 | 5 | 2 | 17 | 8 | 22 | 10 | 32 |
| Technical Colleges ${ }^{1}$ | 15 | 356 | 41 | 428 | 52 | 784 | 93 | 877 |
| Rural Training School | 1 | 11 |  | 1 | . | 12 |  | 12 |
| Total .. | 23 | 663 | 106 | 905 | 99 | 1,568 | 205 | 1,773 |

${ }^{1}$ Including the Technical Correspondence School.

## 5 UNIVERSITIES

There are two Universities in Queensland, the University of Queensland situated in Brisbane, established in 1909, and the James Cook University of North Queensland situated in Townsville, established in 1970.

A site of 400 acres for a second University in Brisbane has been set aside at Mount Gravatt.

University of Queensland-Within this University there are 12 Faculties: Agriculture, Architecture, Arts, Commerce and Economics, Dentistry, Education, Engineering, Law, Medicine, Music, Science, and Veterinary Science.

Degree courses are offered in Agricultural Science, Applied Science, Architecture, Arts, Arts/Law, Arts/Social Studies, Commerce, Dental Science, Divinity, Economics, Education, Engineering (Chemical, Civil, Electrical, Mechanical, Metallurgical, Mining), Forestry Science, Law, Medical Science, Medicine/Surgery, Music, Occupational Therapy, Pharmacy, Physiotherapy, Science, Social Studies, Speech Therapy, Surveying, and Veterinary Science.

In recent years there has been a substantial increase in the number of students seeking post-graduate qualifications in such fields as Agricultural Extension, Automatic Computing, Education, Information Processing, Urban Studies, Tropical Agronomy, and Tropical Veterinary Science.

The governing body of the University is a Senate. In 1965 its membership was increased from 27 to 33 , including 11 appointed triennially by the Governor in Council, 10 elected triennially by Convocation (comprising all members and past members of the Senate, graduates, donors of not less than $\$ 1,000$, and others), and three appointed ex officio.

From its inception until 1949, the University was housed in temporary premises in the central city area of Brisbane. Most departments are now accommodated on a site of 242 acres in a pocket of the Brisbane River at St Lucia, some five miles from the centre of the city. The grounds contain five ovals, sixteen tennis courts, a boat shed, and other sporting facilities.

The University has an extensive building programme, which, for the period $1970-72$ is estimated at $\$ 8 \mathrm{~m}$.

Some of the principal field stations and facilities of the University include the Redland Bay Experimental Farm (vegetable crops, sugar cane, and tropical fibres, crops, and pastures- 14 acres); the Moggill Experimental Farm containing 450 acres of improved pastures and 300 animals; the Dunwich Marine Laboratory on Stradbroke Island; the Biological Research Station at Heron Island on the Great Barrier Reef; an experimental silver-lead mine at Indooroopilly; the Seismograph Stations at Mount Nebo and Charters Towers; the Fred and Eleanor Schonell Educational Research Centre; the High Voltage Laboratory of the Department of Electrical Engineering; the Electron Microscope Unit; the Department of Computer Science (containing a P.D.P. 10 Computer); the Mobile Television Unit; the Radon Laboratory; the Hydraulics Research Laboratory; the Structures, Soils, and Concrete Laboratories; and the Anthropological Museum containing an excellent collection of material relating to Australian Aborigines and to the indigenous peoples of Papua and New Guinea. There is a comprehensive reference library containing over 500,000 volumes.

Staff members and post-graduate students carry out research as a normal part of their activities. The number of Ph.D. candidates rose from 39 in 1957 to 470 in 1969, and in the same period the number of Master's and Master's Qualifying candidates rose from 73 to 598 and the number of post-graduate Honours candidates from 44 to 146. The Engineering departments and certain other departments provide specialised testing services for industrial organisations and other sections of the community.

The progress of the University in recent years is shown below.
University of Queensland

| Year | Full-time Teaching Staff ${ }^{1}$ |  | Students* |  |  | Receipts ${ }^{3}$ |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Professors | Other | Fulltime | Parttime | External | Government $\mathrm{Aid}^{4}$ | Students' <br> Fees ctc. | From Foundations and Bequests ${ }^{5}$ | From All Sources |
|  | No. | No. | No. | No. | No. | \$ | \$ | \$ | \$ |
| 1960 | 36 | 381 | 3,654 | 2,519 | 2.527 | 3,154,300 | 1.009,734 | 456,250 | 4,805,318 |
| 1961 | 37 | 457 | 3,854 | 3,058 | 2,613 | 4,710,146 | 1,231,196 | 416,604 | 6,408,898 |
| 1962 | 41 | 539 | 4,402 | 3,575 | 2,530 | 5,179,680 | 1,438,178 | 1,279,152 | 7,975,604 |
| 1963 | 41 | 555 | 4,920 | 4,049 | 2,497 | 5,925,064 | 1,605,348 | 663,332 | 8,367,350 |
| 1964 | 47 | 618 | 5.606 | 4,330 | 2,488 | 6,525,308 | 1,926,820 | 1.410,186 | 10,091,938 |
| 1965 | 54 | 673 | 6,238 | 4,773 | 2,570 | 8,426,636 | 2,423,992 | 1,632,588 | 12,747,746 |
| 1966 | 65 | 740 | 6,814 | 5,293 | 2,714 | 9,026,924 | 2,667,049 | 2,326,719 | 14,424,981 |
| 1967 | 69 | 807 | 7,299 | 5,245 | 2,709 | 11,463,781 | 3,095,362 | 1,946,544 | 16,984,746 |
| 1968 | 79 | 849 | 7,313 | 5,361 | 2,643 | 12,171,497 | 3,517,048 | 2,558,960 | 18,595,713 |
| 1969. | 82 | 898 | 7,688 | 5,537 | 2,548 | $n$ | $n$ | $n$ | 22,066,000s |

${ }^{1}$ Part-time staff provided 79,238 hours of tuition in 1969. ${ }^{2}$ Excluding students attending Extension Lectures at the University. 3 Excluding receipts for all capital purposes which amounted to $\$ 2,819,883$ in 1968 . 4 Including grants for special purposes, but not fee payments under Commonwealth and State Scholarship schemes, which are included in the next column. 5 Excluding capital of new foundations. $n$ Not yet available. $s$ Subject to revision.

In $1969,6,592$ students ( 42 per cent of the total) had their fees fully or partially paid for them through some form of financial assistance. Of these, 3,867 ( 25 per cent of all students) held Commonwealth Scholarships and 104 ( 1 per cent) held State Open Scholarships. For full-time students, the respective percentages were 86,50 , and 2.

University of Queensland: Enrolments and Degrees etc., 1968

| Course | New Enrolments ${ }^{1}$ |  |  | Total Enrolments ${ }^{1}$ |  |  | Degrees etc. Conferred ${ }^{2}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | $\underset{\text { males }}{\mathrm{Fe}}$ | Persons | Males | $\underset{\text { males }}{\mathrm{Fe}}$ | Persons | Males | Females |
| Higher Degree |  |  |  |  |  |  |  |  |
| Higher Doctorate | 15 | . | 15 | 22 | . | 22 | 2 |  |
| Ph.D. | 73 | 16 | 89 | 349 | 55 | 404 | 31 | 1 |
| Master Degree | 89 | 24 | 113 | 285 | 77 | 362 | 43 | 13 |
| Total | 177 | 40 | 217 | 656 | 132 | 788 | 76 | 14 |
| Master's Qualifying | - | $\ldots$ | . | 153 | 38 | 191 | . |  |
| Post-graduate Honours | . | . | . | 139 | 32 | 171 | 77 | 24 |
| Bachelor Degree |  |  |  |  |  |  |  |  |
| Arts .. | 305 | 696 | 1,001 | 1,408 | 2,232 | 3,640 | 162 | 225 |
| Arts/Law . . | 35 | 18 | 53 | 172 | 41 | 213 | . | . |
| Arts/Social Studies | 3 | 16 | 19 | 11 | 49 | 60 | . | - |
| Divinity .. . | 9 | 1 | 10 | 56 | 3 | 59 | 6 | - |
| Social Studies | 17 | 79 | 96 | 51 | 241 | 292 | 4 | 28 |
| Education | 101 | 124 | 225 | 1,243 | 479 | 1,722 | 70 | 15 |
| Music | 1 | 10 | 11 | 7 | 16 | 23 | . |  |
| Law | 58 | 12 | 70 | 360 | 41 | 401 | 20 | 2 |
| Commerce | 199 | 34 | 233 | 918 | 107 | 1,025 | 97 | 6 |
| Economics | 132 | 20 | 152 | 842 | 91 | 933 | 75 | 7 |
| Medicine/Surgery | 143 | 48 | 191 | 766 | 218 | 984 | 97 | 22 |
| Occupational Therapy | 1 | 14 | 15 | 1 | 34 | 35 | .. | . |
| Pharmacy | 32 | 24 | 56 | 151 | 93 | 244 | 37 | 20 |
| Physiotherapy | . | 35 | 35 | 1 | 95 | 96 | 1 | 6 |
| Speech Therapy | $\cdots$ | 14 | 14 | $\cdots$ | 39 | 39 | . | . . |
| Dental Science | 31 | 4 | 35 | 203 | 17 | 220 | 23 | 1 |
| Science | 275 | 99 | 374 | 1,133 | 367 | 1,500 | 209 | 65 |
| Applied Science .. | 10 | . | 10 | 21 |  | 21 | 1 | . . |
| Medical Science | . . |  | . . | 2 |  | 2 | . |  |
| Engineering | 236 | 3 | 239 | 773 | 8 | 781 | 144 |  |
| Surveying . . | 14 |  | 14 | 59 |  | 59 | 13 |  |
| Architecture | 40 | 4 | 44 | 228 | 14 | 242 | 20 | $\cdots$ |
| Agricultural Science | 53 | 9 | 62 | 187 | 21 | 208 | 20 | 2 |
| Forestry Science . . | 9 | $\ldots$ | 9 | 21 | -• | 21 | .. | -• |
| Veterinary Science | 82 | 12 | 94 | 369 | 53 | 422 | 68 | 1 |
| Total ${ }^{\text {a }}$ | 1,786 | 1,276 | 3,062 | 8.983 | 4,259 | 13,242 | 1,067 | 400 |
| Post-graduate Diploma | . | . | . | 133 | 76 | 209 | 74 | 70 |
| Sub-graduate Diploma | - | $\cdots$ | - | 160 | 151 | 311 | 34 | 76 |
| Certificate .. | . | . | . | 44 | 27 | 71 | 151 | 39 |
| Miscellaneous | - | . |  | 279 | 55 | 334 | . | . . |
| All Courses . | 1,963 | 1,316 | 3,279 | 10,547 | 4,770 | 15,317 | 1,479 | 623 |

${ }^{1}$ Including Townsville College (new, 155 males and 66 females, and total, 440 males and 151 females). 2 Year ended 30 June 1968. Including 23 males and 12 females who were also included in 1967 figures which were for year ended 31 July 1967. Excluding honorary degrees. $\quad$ Including 140 males and 38 females who graduated with Honours.

Five residential colleges for men, two for women, and two co-educational, accommodated 1,107 men and 367 women in 1969.

## James Cook University of North Queensland-In 1961 the University

 of Queensland opened an additional campus in Townsville to provide residents of the northern part of the State with an opportunity of undertaking full-time university studies in their own area. The University College at Townsville grew steadily and in 1969 there was an enrolment of 485

ABORIGINES-Chapter 3
Department of Aboriginal and Island Affairs Curio Shop, Brisbane

PUBLIC JUSTICE-Chapter 4
Photo: State Public Relations Bureau




## EDUCATION-Chapter 5

Photo: State Public Relations Bureau

Humanities Building, James Cook University of North Queensland, Townsville

PUBLIC HEALTH SERVICES-Chapter 5
Transferring a patient from the Cairns

full-time and 369 part-time students. Five colleges and a hall of residence accommodated 245 men and 90 women in 1969.

The College became an autonomous university on 1 January 1970. Full bachelor degree courses are available in Arts, Commerce, Economics, Education, Civil Engineering, and Science. In addition, students can complete the first year of courses in Agricultural Science, Dental Science, Forestry Science, Law, Medicine, Pharmacy, and Veterinary Science before transferring to Brisbane.

## 6 GOVERNMENT ASSISTANCE AVAILABLE TO STUDENTS

Many forms of assistance are available to students in the form of awards, scholarships, and bursaries awarded by private persons, societies, or institutions; by the payment of fees for tuition as part of a training or recruitment programme in return for which the student is bonded to work for the employer or department; by the reimbursement of fees for courses approved by an employer; or by other assistance such as paid time-off for study purposes.

Details given here apply only to government assistance for general educational purposes and available to all students attaining specified standards without bonding or other conditions pertaining to employment.

Grades 6 and 7-From 1970 a remote area allowance of $\$ 140$ per annum has been payable by the State to students in these grades who are compelled to live away from home because they are not within daily travelling distance of a primary school. The payment is not subject to a means test.

Queensland students are entitled to free tuition at all stages in a government secondary school, including those repeating a year. Fees are charged by non-government secondary schools, but from January 1967 the Department of Education has paid these schools a tuition fee on behalf of each student enrolled provided that the parents are domiciled in Queensland and the student's conduct, attendance, and progress are satisfactory.

Grades 8, 9, and 10-In 1970 the tuition fee paid for each student in these grades was $\$ 42$.

From 1966 all students attending either government or approved nongovernment secondary schools have been entitled to a text-book allowance, free of any means test. In 1970 this payment was $\$ 10$ per annum.

Subject to a means test, students' allowances have been paid from 1966 to secondary school students, and those in receipt of such allowances are not required to pay Junior Examination fees. In 1970 the allowance was $\$ 32$ per annum for those living at home and $\$ 130$ per annum for those living away from home.

Since 1967, a junior remote area allowance similar to the primary allowance above has also been made available to enable attendance at secondary schools. In 1970 the allowance was $\$ 180$ per annum. Students may receive this allowance as well as the means test allowance.

Grades 11 and 12 and Sub-tertiary Technical Courses-In these grades tuition fees are dependent on the student undertaking an approved course after having passed at least five subjects at one and the same Junior Examination. In 1970 the fee paid was $\$ 46$ per annum.

Grade 11 students, or those undertaking the first year of an approved full-time post-Junior technical course, with the exception of Commonwealth Secondary or Technical Scholarship holders, receive a text-book allowance, which was $\$ 40$ per annum in 1970 without a means test.

The holding of a Commonwealth Scholarship does not disqualify a student from receiving a student's allowance, subject to means test. The latter is also available to students doing approved full-time technical courses. In 1970 the allowance to those living at home was $\$ 40$ for both grade 11 and 12 students, and for those living away from home was $\$ 164$ at grade 11 and $\$ 208$ at grade 12 .

Students in grades 11 and 12 may be awarded Senior Remote Area Scholarships on the same basis as Commonwealth Secondary Scholarships described in the next paragraph. These were first made available in 1967. In 1970, 400 were granted, valued at $\$ 220$ per year per student for two years.

The Commonwealth Government has, since 1964, provided assistance in the form of secondary scholarships of two years' duration to students taking the final two years of secondary education or approved technical courses at Institutes of Technology, the Queensland Agricultural College, certain Technical Colleges, and the Rural Training School. The scholarships are awarded on the results of a special scholarship examination prepared by the Australian Council of Educational Research, together with school estimates of each candidate's potential. Benefits comprised, in 1970, a living allowance (without means test) of $\$ 200$ per annum, a text-book and equipment allowance of $\$ 50$ per annum, and an allowance of up to $\$ 150$ for tuition, examination, and service fees.

Matriculation or Other Tertiary Levels-Since the opening of the University in 1911, the State Government has awarded Open Scholarships to the University each year on the results in six subjects of the Matriculation Examination. These scholarships, which provide for free tuition, are tenable for the normal duration of the student's course. In 1970, 25 such scholarships were granted, giving an allowance of $\$ 78$ per annum to those living at home and $\$ 156$ to those living away from home.

Since 1951 the Commonwealth Government has offered university scholarships each year, more than 1,000 being available in Queensland in 1970. All compulsory fees are paid on behalf of the student. Open Entrance Scholarships are awarded to students under 25 years of age on results of the Matriculation Examination. Mature Age Scholarships are awarded on the basis of the student's whole educational record to persons 25 years and over. Additional Later Year Scholarships are offered to students under 25 years of age who have completed one or more years of an approved course.

Open Entrance and Later Year Scholarships may be used for approved full-time or part-time courses, but Mature Age awards are for full-time study only. Scholarship holders under 25 years of age may be paid a living allowance subject to a means test. The maximum annual allowance in 1970 was $\$ 559$ for a student living at home and $\$ 904.80$ for one living away from home. A special rate of living allowance and a separate means test are applied to students over 25 years of age, married students, orphans, wards and ex-wards of the State, and other students who can establish that they have maintained themselves independently of their parents for three years. The maximum living allowance payable to such students is $\$ 17.40$
per week depending upon the marital status of the student. An allowance of up to $\$ 3.90$ per week is also payable for a dependent wife and, provided the student is receiving a living allowance, an allowance of $\$ 1.50$ per week for each child.

Students taking approved tertiary courses at approved Colleges of Advanced Education, Technical Colleges, and several other institutions are eligible for Commonwealth Advanced Education Scholarships with benefits and conditions similar to those for Open Entrance Scholarships.

Awards for post-graduate study and research at Australian universities have been offered since 1959. The benefits comprise a living allowance without means test and payment of university fees.

Aboriginal Study Grants-Under the terms of the Aboriginal Study Grants Scheme, initiated in 1969, the Commonwealth Government offers study grants non-competitively to all aboriginal students who qualify for entrance to tertiary institutions. These grants cover the cost of all course fees, an allowance for books and equipment, and a living allowance of $\$ 1,100$ per annum, irrespective of the means test.

Another scholarship scheme known as the Aboriginal Secondary Grants Scheme was introduced by the Commonwealth Government in 1970, to encourage aboriginals to study at secondary schools. The provisions for eligibility are that the aboriginal student must be formally enrolled at a school, be aged at least 14 years and not more than 21 years on 1 January of the particular year, and be able to benefit by being at school. (Thus, a scholarship could be withdrawn where attendance is consistently poor, or where a student's attitude is consistently negative.) School fees are paid, and an allowance of $\$ 200$ per annum is given to cover costs of books and equipment. The student living at home receives a living allowance of $\$ 240$ per annum, rising to $\$ 300$ per annum for those in grades 11 and 12. In addition to this, a fortnightly allowance ( $\$ 3$ to $\$ 4$ ) is given for "pocket money" to cover incidental expenses such as haircuts, entertainment, etc. Aboriginal students at secondary schools who must live away from their homes are given an allowance of up to $\$ 16$ per week to cover costs of board (this being in lieu of the living allowance mentioned above). In some instances, boarding school charges are met, mainly for those few cases where it is deemed essential for the students to attend boarding school.

## 7 PUBLIC CULTURAL FACILITIES

Libraries-The Library Board of Queensland was established in 1945 under the provisions of The Libraries Act of 1943. Its duty is to attain the fullest co-operation and improvement of the library facilities of the State, with the object of placing such facilities on a sound basis for the benefit and educational improvement of citizens. The Board consists of six members, including the State Librarian as ex officio member and secretary.

In 1946 the Library Board was given custody of the Oxley Memorial Library, established in connection with the Brisbane Centenary celebrations in 1923. This is to remain a separate library within the Public Library of Queensland, its objects being to collect books, manuscripts, pamphlets, and other graphic material relating to the history and literature of Australia and of Queensland in particular, and to provide facilities for historical and literary research.

The Country Extension Service lends books of non-fiction free to country readers and to municipal libraries in areas of low population.

The holdings of the Public Library and extension services at 30 June 1969 were as follows: Main Reference Collection, 211,335 volumes and 12,772 maps and pamphlets; Oxley Memorial Library, 27,114 volumes and 39,163 maps, pamphlets, and miscellaneous items; the Country Extension Service, 92,033 volumes.

Since 1948, a course in librarianship has been held annually at the Public Library for the purpose of preparing trainees for the examinations of the Library Association of Australia. Since 1959, tutorial classes at a more advanced level have been conducted at the Central Technical College, where students are prepared for some subjects of the Association's Registration Examination. Twenty candidates qualified in 1969.

The policy of the Library Board of Queensland is to encourage Local Authorities to operate library services. As a result, there were at 30 June 1969, 82 Local Authorities conducting 142 library services, of which 115 were free.

The Brisbane City Council operated 21 libraries at 30 June 1969, including the Brisbane Municipal Library, formerly known as the Brisbane School of Arts, which was established in 1849 and was transferred by agreement to the Council in 1965. At 30 June 1969, 37,508 adult and 66,956 child borrowers were registered at these libraries, and the book stock, which circulates among all the libraries, was 439,827 . In the year ended 30 June 1969 the Council expended $\$ 477,760$, exclusive of the cost of new buildings, and received a government subsidy through the Library Board of $\$ 94,326$.

Various Local Authority Councils with large areas and sparse populations have pooled their resources to provide library services on a regional basis. Four such services have been established so far: The South-Western ( 7 Shires), the Central-Western ( 8 Shires), the NorthWestern ( 10 Shires), and the Central Highlands ( 5 Shires), with headquarters at Charleville, Barcaldine, Mount Isa, and Emerald respectively.

Provided local bodies comply with conditions laid down by the Library Board, they are eligible to receive from the State Government a reimbursement of half their expenditure on books, accommodation, and equipment, with a maximum of $\$ 8,000$ to any library in any one year in respect of subsidy for accommodation.

For the year $1968-69$ the State Government granted $\$ 716,685$ from consolidated revenue to finance the activities of the Library Board, including subsidies paid to local bodies and regional services.

The Library Act Amendment Act of 1949 provides for the Public Library and the Parliamentary Library each to receive a copy of all books, pamphlets, maps, and other printed material published in Queensland.

Museum-The Queensland Museum, founded in 1855, is the State museum of natural science, and is maintained by the State Government. Expenditure in $1968-69$ was $\$ 236,815$. Its collections comprise extensive exhibited and reference series, mainly in the fields of zoology, geology, and ethnology, and some mechanical and historical material is held with a view to future museum development. It is now the recognised State depository for valuable type material in natural science and has built up a valuable and extensive library covering zoology, geology, and anthropology.

There has been a marked increase in recent years of services to the public, government departments, and to individuals and institutions beyond the State. Lessons supported by films are provided for classes of school children, and lectures and film displays are arranged for the public. Apart from popular booklets and cards available for sale to the public, the Memoirs of the Queensland Museum are published containing papers on the subjects comprising the collections.

Cultural Activities-A Director of Cultural Activities was appointed by the Queensland Government in June 1968, and took up duty in October 1968, to plan for the development and extension of cultural activities throughout the State. A survey covering all the creative and performing arts has been undertaken.

In 1968-69, expenditure on grants to cultural organisations amounted to $\$ 210,265$, and is expected to reach $\$ 284,075$ for 1970-71.

Art Gallery-The Queensland Art Gallery, Brisbane, maintained by the State Government, was founded in 1895. The Gallery collection comprises mainly Australian paintings, but there are also examples of European art. European originals include seven French paintings by Picasso, Degas, de Vlaminck, Renoir, and Toulouse Lautrec, and bronze sculptures by Degas and Epstein. The Australian collection has paintings from contemporary Australian artists. In addition to an endowment of $\$ 24,000$, government expenditure on the Gallery in 1968-69 amounted to $\$ 53,469$. Acquisitions during the year cost $\$ 3,793$.

Science-Important scientific work is conducted by the Department of Primary Industries, and the Commonwealth Scientific and Industrial Research Organisation, both being concerned with the application of practical scientific methods to production, and the eradication of stock and plant diseases. These activities are co-ordinated with those of the University, which is also linked with the Department of Health in matters under the jurisdiction of that Department, including problems of nutrition. The Royal Society and a number of specialist bodies promote activities in many fields of scientific and medical research.

## 8 PUBLIC HEALTH SERVICES

The prevention of disease and the preservation of health are primarily functions of the State. The Commonwealth fosters the development of some services by both financial and technical assistance, leaving the administration to the State. Local sanitation and health supervision has been delegated to the Local Authorities, and some services organised and run by private or semi-official bodies are subsidised by the Government.

Commonwealth Services-The only direct health activity permitted to the Commonwealth by the Constitution is the quarantine service, and a highly efficient service covering human, animal, and plant quarantine operates throughout Australia to prevent the introduction of diseases from overseas. The service is a major part of the work of the Commonwealth Department of Health.

An amendment to the Constitution in 1946 permitted the Commonwealth to provide for pharmaceutical, hospital, and medical benefits. Details of such schemes are given on pages 137 and 138.

Special health projects promoted by the Commonwealth and carried out by the State are the national campaigns against tuberculosis and poliomyelitis, and the provision of free milk for school children. For
tuberculosis control, the Commonwealth reimburses the State for all approved capital expenditure and for net maintenance expenditure to the extent that it exceeds net maintenance expenditure for the year 1947-48. In the anti-poliomyelitis campaign, the Commonwealth supplies Sabin antipolio vaccine to the State free of charge, while the vaccination programme is the responsibility of the State.

To improve the diet of school children, the Commonwealth reimburses the State for the cost of milk plus half the capital and administrative expenses of the scheme whereby all children under the age of 13 years attending primary schools, kindergartens, creches, and aboriginal missions are eligible to receive free milk.

The Commonwealth also maintains the National Health and Medical Research Council and special laboratories and institutes which co-operate with the State Departments in their particular fields of public health. In particular, the Commonwealth Health Laboratories at Cairns, Townsville, Rockhampton, and Toowoomba co-operate closely with State and local health and hospital services.

The Commonwealth Acoustic Laboratories provide hearing aids free of charge for deaf school and pre-school children as well as for young people under 21 years of age, and assist the Education Department in detecting deafness in school children.

State Services-The supervision of public health is the responsibility of the Health and Medical Branch of the Department of Health. Divisions of Public Health Supervision, Tuberculosis, Industrial Medicine, Maternal and Child Welfare, School Health Services, Psychiatric Services, Geriatrics, Welfare and Guidance, Laboratory Services, Air Pollution Control, Nursing, Social Work, and Dental Services have been set up to administer and control a wide range of health services.

A close watch is kept on the incidence of notifiable diseases, and continuing research is made into the most effective methods of controlling them. Prescribed standards of purity in foods, drugs, milk, and water, and of the adequacy and honesty of their labelling, are maintained by constant inspection and testing. State health inspectors with offices in Cairns, Townsville, Mackay, Rockhampton, Bundaberg, and Toowoomba act as advisers to Local Authority health inspectors.

In conjunction with the national anti-tuberculosis campaign, there are chest clinics at Brisbane, Toowoomba, Rockhampton, Townsville, Cairns, and Thursday Island, and mobile X-ray units are available for service in other districts. School children in the eighth grade of school are tuberculin tested and negative reactors are offered B.C.G. vaccination.

School children are served by the School Health Services Division which provides routine medical examinations, and, in the more remote areas, a dental service as well.

The Division of Geriatrics provides medical care for in-patients of the Geriatric Unit at the Princess Alexandra Hospital, Brisbane. In addition, medical services are provided by visits to Eventide Home, Sandgate, and the Chermside Hospital. A Day Hospital, situated at the Princess Alexandra Hospital, is provided for those requiring speech or occupational therapy, physiotherapy, and similar treatment, while home care services are carried out by public health nurses. A social worker assists with the problems of aged persons, a large proportion of which concern accommodation, either of a private nature or in an institution.

A comprehensive maternal and child welfare service is provided throughout the State, and details are given on pages 147 and 148.

The Division of Industrial Medicine carries out research and investigation into occupational health. Advice is given on industrial problems and special surveys undertaken on request. A fully equipped section on radiation health has been developed.

Other services provided include two Alcohol Clinics, both in Brisbane, and a Flying Surgeon Service which provides a surgeon and an anaesthetist based at Longreach who fly to emergency cases and on a regular schedule to hospitals in north-western Queensland.

The Queensland Institute of Medical Research, established in 1947, has published 345 reports on investigations of problems in medicine and biology in Queensland. In 1970 it had units working on virus epidemiology, oncology, aboriginal child health, medical genetics, and allergy. The Institute's field stations at Innisfail and Mitchell River are used for periodic studies of fevers and insect-borne viruses in North Queensland.

The Laboratory of Micro-biology and Pathology provides a clinical pathology service for private practitioners and hospitals throughout the State, as well as conducting public health laboratory investigations. It was here that Q fever was first recognised as a disease entity, and the Laboratory is now recognised as the World Health Organisation Leptospiral Reference Centre for Australia. The Laboratory medical officers teach forensic medicine in the University of Queensland and conduct all coronial autopsies in the metropolitan area.

The Government Chemical Laboratory provides a chemical analytical and advisory service for State and Commonwealth Government Departments, and for the Territory of Papua and New Guinea. Fields of examination include foodstuffs, drugs, and waters, toxicology, bio-chemistry, industrial hygiene, mining, mineralogy, paints, textiles, and the examination for safe manufacture, storage, transport, and use of industrial explosives.

A Division of Air Pollution Control has operated since 1965 for the purpose of preventing or minimising air pollution caused by impurities such as smoke, soot, dust, gases, fumes, offensive odours, etc. Although only Brisbane and Ipswich have been proclaimed under the Clean Air Act, it is expected that the Act will gradually be brought into force in other areas of the State.

The Queensland Radium Institute is situated at the Royal Brisbane Hospital and is charged with the treatment of cancer within the State. The Institute conducts a chain of sub-centres extending as far north as Cairns, and has the responsibility of organising treatment facilities to cope with the world's highest incidence of skin cancer. An extensive range of therapeutic equipment, including two linear accelerators and a cobalt unit, is employed. In 1968 a Department of Nuclear Medicine was established.

The Brisbane Industrial Institute for the Blind provided employment for 59 male and 8 female blind workers at 30 June 1969. Items such as cane furniture, coir matting and mats, mattresses, pillows, brushes, and brooms are produced at the Institute.

Local Authority Services-Local Authorities are responsible for environmental sanitation, including rodent control, mosquito eradication, camping areas, and hygiene in food establishments, including cafes. They also provide immunisation against diphtheria, whooping cough, tetanus,
poliomyelitis, measles, and smallpox in children, and vaccination of adults against poliomyelitis, and girls from 12 to 14 years against rubella. With regard to mosquito eradication, the State Government subsidises any works designed to remove permanently the breeding places of mosquitoes.

Other Services-The Royal Flying Doctor Service of Australia, which originated in Queensland in 1928, provides medical and dental services in isolated areas. The service is not conducted for profit and donations and government contributions cover much of the annual overhead and capital expenditure. Medical advice may be given by means of the two-way radio sets with which most homesteads are equipped, or in serious cases the doctor is flown to the patient.

In Queensland the service operates from three air bases (Mount Isa, Charters Towers, and Charleville). During the year ended 30 June 1969, consultations numbered 31,892 , including 3,600 by radio. In addition, 453 flights were made, involving a total of 236,688 miles, and 342 patients were transported to hospital. Government subsidies in 1969 amounted to \$160,958.

The Red Cross Blood Transfusion Service collects more than 100,000 blood donations annually from voluntary donors and classifies and distributes the blood to doctors and hospitals as required. It supplies all equipment used for, and carries out all tests associated with, the collection of blood donated throughout the State. It conducts research into nutrition and all problems associated with blood and blood transfusion. The costs of the service are met 30 per cent by the Commonwealth, 60 per cent by the State, and 10 per cent by the Red Cross Society, and are held at a low level by the use of voluntary workers.

The Queensland Health Education Council, which comprises representatives of the Health Department, the University, the medical profession, and allied organisations, aims at extending education in all matters relating to health and safety. During 1968-69, Council films loaned to schools, youth groups, etc. were viewed by audiences numbering approximately 335,000 , while screenings by the Council itself reached a further 78,000 . More than three million pamphlets, on a wide range of topics, were distributed, in addition to the use of other forms of visual education such as posters, stickers, and bookmarks. Health education manuals prepared by the Council are provided for the use of teachers in both primary and secondary schools. An annual grant from the State Department of Health ( $\$ 139,207$ in $1968-69$ ) is the principal source of income for the Council.

The National Fitness Council is concerned with voluntary leader training, camping, and hostels, and assists the work of voluntary youth and amateur sports organisations. In the year ended 30 June 1969 the National Fitness Fund received $\$ 39,836$ from the Commonwealth and $\$ 35,400$ from the State Government; other receipts (principally camp fees) amounted to $\$ 176,059$. Expenditure on camps and hostels was $\$ 82,053$ and on physical education $\$ 69,525$.

## 9 NATIONAL HEALTH BENEFITS

Medical and Hospital Benefits Insurance Schemes-A Hospital Benefits Scheme has operated throughout Australia since 1 January 1952 and a Medical Benefits Scheme since 1 July 1953. These schemes are based on the
principle of voluntary insurance with approved organisations against the cost of medical attention and hospitalisation. Commonwealth Benefits are authorised under the National Health Act 1953-1970, administered by the Commonwealth Department of Health.

Details of the scope and development of the Benefits Funds, taken from the Bulletin of Statistics issued by the Commonwealth Department of Health, are shown in the following table.

Medical and Hospital Benefits Schemes, Queensland

| Item | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| MEDICAL BENEFITS |  |  |  |  |  |
| Number of Registered Organisations | 6 | 6 | 6 | 6 | 6 |
| Membership | 308,868 | 314,450 | 323,863 | 316,022 | 327,900 |
| Number of Professional Services | 2,993,110 | 3,111,730 | 3,086,113 | 3,382,489 | 3,641,329 |
| Amount of Commonwealth Benefits Paid . . .. .. .. \$ | 3,746,884 | 4,142,173 | 4,267,398 | 4,499,113 | 4,794,706 |
| Amount of Fund Benefits Paid (incl. Ancillary Benefits) | 4,364,962 | 4,581,412 | 4,871,996 | 5,150,978 | 5,639,577 |
| HOSPITAL BENEFITS |  |  |  |  |  |
| Number of Registered Organisations | 3 | 3 | 3 | 4 | 4 |
| Membership . . | 308,928 | 312,743 | 321,940 | 317,365 | 328,142 |
| Amount of Commonwealth Benefits |  |  |  |  |  |
| Paid . . . . . . \$ | 5,777,236 | 5,945,652 | 6,625,298 | 7,313,733 | 7,568,671 |
| Amount of Fund Benefits Paid \$ | 3,954,188 | 4,344,768 | 4,578,847 | 5,196,724 | 6,182,429 |

Details of medical, hospital, and related benefits are given in the following paragraphs.

Hospital Benefits-Insured patients in approved hospitals (public or private) receive $\$ 2$ per day which is paid by the Commonwealth through the contributor's registered hospital benefits organisation. If a patient is treated free, his benefits organisation pays the amount direct to the hospital. Benefits organisations are subsequently reimbursed for all Commonwealth benefits paid, but benefits additional to those described are met from their own funds.

For uninsured patients, patients serving a waiting period, or those temporarily unfinancial, a payment of $\$ 0.80$ per day is made direct to the appropriate hospital by the Commonwealth. If a patient is treated free this payment is increased to $\$ 2$ per day.

Approved hospitals receive $\$ 5$ per day direct from the Commonwealth for each pensioner enrolled in the Pensioner Medical Service (and his dependants) who are treated free in public wards. From 26 November 1968 persons ceasing to be entitled to the benefits of the Pensioner Medical Service who join a registered organisation within two months before or three months after ceasing to be a pensioner, are not required to serve the normal waiting period before becoming eligible for fund bencfits.

Nursing Home Benefits-Approved Nursing Homes receive a payment of $\$ 2$ per day direct from the Commonwealth for all qualified patients and an additional $\$ 3$ per day for those patients receiving intensive care. If a charge is made by the home, these amounts are deducted from the
patient's account. Insured patients are entitled to additional benefits from special accounts guaranteed by the Commonwealth when they can establish, that in illness and treatment, their circumstances are similar to those of patients in recognised public hospitals. Amounts of $\$ 4,091,900$ in ordinary benefits and $\$ 769,178$ in intensive care benefits were paid to the 24 State and 119 private approved nursing homes in Queensland during 1968-69.

Handicapped Children's Benefit-Since 1 January 1969, a Commonwealth benefit of $\$ 1.50$ per day is paid direct to approved Handicapped Persons Homes for each handicapped child who is under the age of sixteen years and who is accommodated overnight. An equivalent amount to this benefit is deducted from any charges raised by the home in respect of the handicapped child. The benefit applies to both physically and mentally handicapped children, and is payable to homes conducted by charitable and religious organisations, but not to homes conducted by a State Government or those conducted by a person or organisation for profit. There is no necessity for handicapped children in an approved handicapped persons home to be insured with a registered benefits organisation.

Medical Benefits-In order to qualify for Commonwealth benefits a person is required to be insured with a registered medical benefits organisation. The organisation pays the Commonwealth benefits, usually at the same time as it pays its own benefits, and is subsequently reimbursed. Commonwealth "fee for service" benefits, which operate in Queensland, are paid in accordance with the list of benefits set out in the schedule of the National Health Act 1953-1970. A revised schedule came into force on 1 July 1970. The scheme provides for a voluntary system of insurance with only one table of contributions. If a doctor charges the most common fee, then the plan guarantees that $\$ 5$ is the largest net amount to be paid by the insured for a medical service.

As in the case of Hospital Benefits, provision was made from 1 January 1959 for fund benefits to be payable in cases of pre-existing ailments and long term illnesses. Also, from 26 November 1968, persons ceasing to be entitled to the Pensioner Medical Service who join a registered organisation within two months before or within three months after ceasing to be a pensioner, are not required to serve the normal waiting period before becoming eligible for fund benefits. This new provision also enables such contributors to obtain the benefits of the special account provisions.

Subsidised Medical Service-This scheme commenced operation on 1 January 1970 and provides subsidised medical insurance to low income families, and unemployment, sickness, and special benefits to migrants during their first two months in Australia.

Pensioner Medical Service-This service which commenced on 21 February 1951, provides for eligible pensioners, and their dependants, free medicines and free medical attention of a general practitioner nature. Doctors participating in the scheme are paid on a "fee-for-service" basis by the Commonwealth. Persons eligible to receive the benefits of this service are those receiving a full or part age, invalid, widow's, or service pension, a sheltered employment allowance, or an allowance under the Tuberculosis Act.

Pharmaceutical Benefits-This scheme commenced on 1 June 1948 and provides a comprehensive range of drugs and medicines to persons receiving treatment from medical practitioners registered in Australia. The
benefits are supplied by an approved pharmacist upon presentation of a prescription, or by an approved hospital, to patients receiving treatment at the hospital. The patient pays the first 50 c of the cost of the prescription dispensed.

## 10 REGISTRATIONS OF MEDICAL PRACTITIONERS ETC.

Doctors, specialists, dentists, optometrists, physiotherapists, and pharmacists are required to register annually with a board established for each profession under statutory authority.

The number of medical practitioners etc. on the register in 1969 is shown below. The number of specialists is included in the number of general practitioners. It should be noted that the registration of a person does not necessarily mean that that person is in practice in Queensland; merely that he is authorised to practise in the State. Similarly, the place of residence is not necessarily the actual place of practice of the person.

Registrations of Medical Practitioners etc., Queensland, 1969

| Profession |  |  |  |  | Place of Residence |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | Queensland | Interstate | Overseas |
| Medical Practitioners ${ }^{1}$ |  |  |  |  |  |  |  |
| General Practitioners ${ }^{2}$ | .. | . | . | . $\cdot$ | 2,076 | 177 | 100 |
| Specialists ${ }^{3}$ |  |  |  |  |  |  |  |
| Medical .. | . | . | $\cdots$ | $\ldots$ | 115 | 2 | 5 |
| Surgery .. | . | . | $\cdots$ | $\cdots$ | 144 | 3 | 3 |
| Hygiene .. | .. | . | . | $\cdots$ | 6 | .. |  |
| Pediatrics | . | $\cdots$ | $\cdots$ | $\cdots$ | 32 | . | 1 |
| Psychiatry .. | $\cdots$ | . | $\cdots$ | .. | 50 | 1 | 1 |
| Dermatology | . | $\cdots$ | $\cdots$ | .. | 15 | .. | .. |
| Tropical Diseases | .. | . | . | . | 4 | . | 1 |
| Ear, Nose, and Thr | .. | .. | . | . | 27 | .. | .. |
| Ophthalmology | . | . | $\cdots$ | $\cdots$ | 47 |  | $\cdots$ |
| Gynaecology | $\cdots$ | . | $\cdots$ | $\cdots$ | 55 | 1 | $\cdots$ |
| Orthopaedics | . | . | $\cdots$ | $\cdots$ | 39 | .. | . |
| Urology .. | . | . | $\cdots$ | . | 22 | . | . |
| Obstetrics .. | . | . | $\cdots$ | $\cdots$ | 53 | 1 | . |
| Anaesthetics | .. | . | .. | .. | 57 | 1 | 3 |
| Radiology .. | $\cdots$ | $\cdots$ | $\cdots$ | . | 38 | 3 | .. |
| Radio-Therapy | .. | .. | . | $\cdots$ | 15 | .. | $\cdots$ |
| Pathology .. | . | . | . | . | 37 | $\cdots$ | . |
| Bio-Chemistry | . | $\cdots$ | $\cdots$ | $\cdots$ | 3 | $\cdots$ | . |
| Allergy .. | . | . | . | $\cdots$ | 4 | $\cdots$ |  |
| Plastic Surgery | $\cdots$ | .. | . | $\cdots$ | 4 | . |  |
| Thoracic Surgery | . | . | .. | .. | 4 | . | . |
| Neuro-Surgery | $\cdots$ | . . | $\cdots$ | $\cdots$ | 4 | .. | . |
| Neuro-Physician |  | . | $\cdots$ | . | 4 | $\cdots$ |  |
| Cardiology .. |  |  | . | . | 6 | . |  |
| Dental Practitioners ${ }^{4}$ |  |  |  |  |  |  |  |
| Dentists ${ }^{2}$.. | .. | . | .. | . | 726 | 22 | 11 |
| Dental Specialists | . | . | . | $\cdots$ | 50 |  | 1 |
| Optometrists ${ }^{5}$.. | $\cdots$ | .. | $\cdots$ | . | 157 | 10 | 1 |
| Physiotherapists ${ }^{\mathbf{1}}$. |  | . | . | . | 259 | 6 | 6 |
| Pharmacists ${ }^{\text {8 }}$ | . | . | $\cdots$ | $\cdots$ | 1,506 | 75 | 21 |

[^26] ${ }^{6}$ At 1 January.

Nurses are required to register annually under The Nurses Act of 1964. Four classes of nurses are registered, but nurses may register under one or
more of four classifications. The number of nurses registered at 1 April 1969 was as follows: General, 5,190 ; Midwifery, 2,894; Child Welfare, 765; and Mental, 166. As in the case of medical practitioners, the registration of a nurse does not necessarily mean that the nurse is practising in this State.

## 11. HOSPITALS

There is a system of public hospitals throughout the State. During 1968-69, 58 District Hospitals Boards administered 138 public hospitals (including seven tuberculosis hospitals or annexes, one being for Aborigines and Torres Strait Islanders), and 10 ambulance brigades. Most of these public hospitals provide facilities for maternity cases.

Eight other hospitals, two of which admitted public maternity cases, received aid from the Government. At 30 June 1969 there were 38 private hospitals registered in the State, 13 of which were in the Brisbane Statistical Division.

A hospital for the treatment of Hansen's disease in Aborigines and Torres Strait Islanders, controlled by the Department of Health, is situated at Fantome Island near Townsville. Other persons suffering from this disease are treated at an annexe of the Princess Alexandra Hospital, Brisbane.

Hospitals specialising in the treatment of mental disorders are not included above, details for them being given on page 146.

Public hospitals supply free consultation and treatment, including radiological and pathological services, to out-patients. In-patient treatment in the public wards is also free.

In conjunction with public hospitals, 43 base dental clinics (excluding the Brisbane, South Brisbane, and Children's Dental Hospitals) and 39 itinerant clinics attached to hospitals were in operation during 1968-69. A mobile dental caravan provides a regular dental service for 49 centres, mainly welfare establishments, prisons, etc. in the Brisbane, Toowoomba, and south-eastern Queensland districts.

The 38 private hospitals and 88 convalescent homes in Queensland at 30 June 1969 were registered under the provisions of The Health Acts, 1937 to 1964 (Division XI). Licences may be issued under five categories: (a) a general private hospital for medical, surgical, and maternity cases; (b) a lying-in hospital for maternity cases only; (c) a hospital for mental cases only (other than persons who have been certified as mentally sick pursuant to the Mental Health Act); (d) a hospital for the treatment of mothers and/or infants; and (e) a convalescent home.

Public Hospitals-Public hospitals in the State come under the jurisdiction of District Hospitals Boards. Each board consists of not less than five and not more than nine members, including the chairman. One member is elected by the component Local Authorities. The chairman and the remaining members are appointed by the Governor in Council.

The State Government is responsible for the net annual cost of administration and maintenance of all public hospitals. Queensland
hospitals are grouped into eleven regions, each served by one base hospital except Moreton which has two, both in Brisbane. Particulars of these hospitals are given in the table below.

| Public Hospitals ${ }^{1}$, Queensland |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Hospitals | Stafi ${ }^{2}$ |  | Patients Treated |  | Deaths during Year | Expenditure ${ }^{3}$ |
|  |  | Medical | Other | General | Maternity |  |  |
|  | No. | No. | No. | No. | No. | No. | \$ |
| 1959-60 | 139 | 825 | 10,784 | 188,830 | 35,773 | 6,218 | 27,456,080 |
| 1960-61 | 139 | 853 | 11,467 | 184,918 | 36,886 | 6,138 | 29,691,210 |
| 1961-62 | 140 | 881 | 11,762 | 195,501 | 37,850 | 6,387 | 31,515,914 |
| 1962-63 | 140 | 903 | 12,104 | 196,965 | 37,974 | 6,343 | 32,815,670 |
| 1963-64 | 141 | 920 | 12,302 | 206,136 | 37,883 | 6,650 | 35,357,164 |
| 1964-65 | 144 | 960 | 12,632 | 214,871 | 36,351 | 6,795 | 37,936,686 |
| 1965-66 | 143 | 956 | 13,019 | 217,990 | 36,875 | 6,723 | 40,297,790 |
| 1966-67 | 144 | 994 | 13,269 | 221,249 | 38,639 | 7,106 | 43,383,232 |
| 1967-68 | 145 | 1,066 | 13,489 | 228,101 | 39,530 | 7,129 | 46,908,572 |
| 1968-69 | 146 | 1,102 | 14,016 | 232,040 | 40,894 | 7,257 | 50,782,768 |

${ }^{1}$ Including government sanatoria, dental hospitals, radium institute, and subsidised private hospitals. ${ }^{2}$ Average number employed during year in 1959-60. From 1960-61, number at end of year. ${ }^{3}$ Excluding expenditure from loans ( $\$ 6,737,547$ in 1968-69).

Particulars of public hospitals in the various States for the year 1967-68 are shown in the following table. For purposes of Commonwealth Hospital Benefits payments (see page 137), some of these hospitals are regarded as wholly or partly public nursing homes.

Public Hospitals, Australia, 1967-68

| State | Hospitals | In-patients |  |  |  | Receipts |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Treated during Year | $\begin{gathered} \text { Treated } \\ \text { per } \\ 1,000 \text { of } \\ \text { Popn } \end{gathered}$ | Deaths during Year | Remaining at End of Year | Government Contributions ${ }^{\text { }}$ | Total |
|  | No. | No. | No. | No. | No. | \$'000 | \$ 0000 |
| New South Wales | 268 | 600,597 | 138 | 17,834 | 21,332 | 91,254 | 154,126 |
| Victoria | 157 | 350,822 | 106 | 12,370 | 13,249 | 59,924 | 109,740 |
| Queensland | 145 | 267,631 | 156 | 7,129 | 8,753 | 38,880 | 51,840 |
| South Australia | 66 | 122,835 | 110 | 3,758 | 3,536 | 18,679 | 31,039 |
| Western Australia | 95 | 136,180 | 153 | 3,059 | 4,800 | 28,103 | 42,667 |
| Tasmania | 25 | 43,897 | 116 | 1,519 | 2,091 | 11,714 | 15,215 |
| Northern Territory | 4 | 13,508 | 219 | 192 | 443 | 3,407 | 3,876 |
| Aust. Capital Territory | 2 | 18,521 | 171 | 307 | 479 | 3,166 | 4,680 |
| Australia | 762 | 1,553,991 | 130 | 46,168 | 54,683 | 255,127 | 413,183 |

[^27]Public Hospitals,

| Statistical Division and Hospitals Boa | Hospitals | Staff <br> at 30 June 1969 |  |  | Patients Treated during Year |  |  | Average Daily Number Resident Inpatients |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Medical | Nursing | Other | In-patients |  | Outpatients |  |
|  |  |  |  |  | General | Maternity |  |  |
|  | No. | No. | No. | No. | No. | No. | No. | No. |
| Brisbane .. | 18 | 576 | 2,916 | 3,397 | 90,205 | 14,291 | 399,462 | 3,424 |
| Chermside | 1 | 30 | 459 | 418 | 5,838 | . . | 2,496 | 849 |
| Ipswich | 5 | 21 | 229 | 180 | 8,095 | 2,002 | 29,855 | 232 |
| North Brisbane | 6 | 354 | 1,249 | 1,884 | 42,025 | 10,202 | 218,447 | 1,218 |
| Redcliffe .. | 1 | 8 | 65 | 56 | 2,771 | 1,097 | 21,046 | 84 |
| South Brisbane | 5 | 163 | 914 | 859 | 31,476 | 990 | 127,618 | 1,041 |
| Moreton .. | 4 | 14 | 168 | 123 | 8,112 | 2,009 | 35,121 | 186 |
| Gold Coast | 1 | 8 | 88 | 60 | 4,718 | 1,315 | 20,809 | 109 |
| Maroochy | 3 | 6 | 80 | 63 | 3,394 | 694 | 14,312 | 77 |
| Maryborough | 15 | 44 | 572 | 483 | 18,286 | 3,109 | 74,827 | 753 |
| Bundaberg | 3 | 15 | 131 | 121 | 3,681 | 1,039 | 20,220 | 156 |
| Central Burnett | 3 | 3 | 38 | 35 | 1,472 | 178 | 2,669 | 47 |
| Gympie . . | 1 | 5 | 102 | 76 | 3,223 | 551 | 13,410 | 114 |
| Isis . . | 1 | 1 | 12 | 12 | 574 | 42 | 1,157 | 16 |
| Maryborough | 2 | 16 | 158 | 138 | 5,093 | 713 | 19,700 | 244 |
| South Burnett | 5 | 4 | 131 | 101 | 4,243 | 586 | 17,671 | 176 |
| Downs | 16 | 51 | 621 | 517 | 21,679 | 3,471 | 76,820 | 960 |
| Chinchilla | 2 | 2 | 38 | 32 | 1,838 | 274 | 5,354 | 39 |
| Dalby . | 3 | 3 | 93 | 89 | 2,799 | 552 | 8,005 | 222 |
| Goondiwindi | 1 | 2 | 29 | 25 | 1,444 | 240 | 3,800 | 31 |
| Inglewood | 2 | 2 | 20 | 25 | 1,511 | 118 | 1,764 | 37 |
| Miles | 2 | 2 | 28 | 25 | 1,287 | 166 | 3,995 | 24 |
| Stanthorpe | 1 | 1 | 39 | 32 | 1,564 | 217 | 3,093 | 36 |
| Toowoomba | 4 | 35 | 301 | 237 | 9,002 | 1,580 | 44,927 | 504 |
| Warwick .. | 1 | 4 | 73 | 52 | 2,234 | 324 | 5,882 | 67 |
| Roma | 9 | 7 | 101 | 119 | 5,666 | 608 | 16,470 | 150 |
| Balonne | 4 | 3 | 25 | 34 | 2,182 | 225 | 4,832 | 54 |
| Roma | 5 | 4 | 76 | 85 | 3,484 | 383 | 11,638 | 96 |
| South-Western | 7 | 10 | 54 | 70 | 2,573 | 390 | 12,749 | 75 |
| Charleville | 3 | 7 | 40 | 42 | 1,551 | 269 | 6,642 | 55 |
| Cunnamulla | 2 | 1 | 12 | 20 | 793 | 94 | 4,888 | 16 |
| Quilpie | 2 | 2 | 2 | 8 | 229 | 27 | 1,219 | 4 |
| Rockhampton | 13 | 38 | 387 | 337 | 14,196 | 2,172 | 62,892 | 563 |
| Banana .. | 3 | 3 | 31 | 33 | 2,304 | 353 | 6,366 | 33 |
| Gladstone | 2 | 4 | 43 | 36 | 2,157 | 409 | 10,748 | 58 |
| Mount Morgan | 1 | 1 | 27 | 28 | 764 | 122 | 4,679 | 25 |
| North Burnett | 3 | 3 | 32 | 29 | 1,045 | 159 | 3,269 | 29 |
| Rockhampton | 4 | 27 | 254 | 211 | 7,926 | 1,129 | 37,830 | 418 |
| Central-Western | 13 | 12 | 113 | 136 | 6,011 | 716 | 20,020 | 131 |
| Barcaldine | 3 | 5 | 26 | 31 | 835 | 111 | 4,796 | 21 |
| Blackall .. | 3 | 2 | 22 | 25 | 854 | 104 | 4,860 | 16 |
| Clermont . | 2 | 1 | 18 | 19 | 823 | 109 | 2,554 | 22 |
| Emerald .. | 1 | 1 | 17 | 16 | 1,465 | 153 | 3,346 | 30 |
| Longreach | 3 | 2 | 22 | 35 | 1,550 | 179 | 3,200 | 31 |
| Springsure | 1 | 1 | 8 | 10 | 484 | 60 | 1,264 | 11 |

Queensland, 1968-69

| Receipts |  |  |  |  | Expenditure |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Government Aid | Patients' Payments ${ }^{1}$ | Dental Clinics | Other | Total ${ }^{2}$ | On Inpatients | Other ${ }^{3}$ | Total ${ }^{\text {a }}$ |  |
| \$ | \$ | \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| 18,742,890 | 4,025,743 | 219,054 | 46,183 | 23,033,870 | 18,216,435 | 4,857,866 | 23,074,301 | 14.58 |
| 2,166,177 | 751,006 |  | 3,894 | 2,921,077 | 2,868,960 | 76,770 | 2,945,730 | 9.26 |
| 1,029,190 | 336,915 | 5,217 | 2,368 | 1,373,690 | 1,125,744 | 247,818 | 1,373,562 | 13.31 |
| 9,539,907 | 1,345,816 | 144,345 | 24,919 | 11,054,987 | 7,904,660 | 3,171,344 | 11,076,004 | 17.77 |
| 419,476 | 94,740 | 3,919 | 356 | 518,491 | 366,407 | 154,513 | 520,920 | 11.95 |
| 5,588,140 | 1,497,266 | 65,573 | 14,646 | 7,165,625 | 5,950,664 | 1,207,421 | 7,158,085 | 15.66 |
| 878,470 | 289,713 | 7,561 | 1,285 | 1,177,029 | 1,020,569 | 158,081 | 1,178,650 | 15.06 |
| 435,975 | 194,894 | 4,901 | 793 | 636,563 | 558,819 | 77,720 | 636,539 | 14.03 |
| 442,495 | 94,819 | 2,660 | 492 | 540,466 | 461,750 | 80,361 | 542,111 | 16.54 |
| 2,422,763 | 1,214,386 | J6,613 | 19,023 | 3,672,785 | 3,177,673 | 495,033 | 3,672,706 | 11.57 |
| 611,761 | 254,991 | 6,132 | 3,593 | 876,477 | 716,712 | 159,747 | 876,459 | 12.62 |
| 207,129 | 61,316 |  | 1,816 | 270,261 | 249,311 | 20,950 | 270,261 | 14.64 |
| 373,775 | 230,224 | 4,213 | 1,250 | 609,462 | 536,611 | 72,851 | 609,462 | 12.93 |
| 64,976 | 23,432 |  | 58 | 88,466 | 83,920 | 4,552 | 88,472 | 13.87 |
| 706,869 | 339,682 | 6,268 | 6,906 | 1,059,725 | 875,158 | 184,501 | 1,059,659 | 9.83 |
| 458,253 | 304,741 | . . | 5,400 | 768,394 | 715,961 | 52,432 | 768,393 | 11.13 |
| 2,586,847 | 1,414,385 | 12,842 | 62,382 | 4,076,456 | 3,584,435 | 491,503 | 4,075,938 | 10.23 |
| 235,748 | 43,455 | 1,538 | 1,316 | 282,057 | 253,018 | 29,039 | 282,057 | 17.75 |
| 357,266 | 331,447 | 1,194 | 33,741 | 723,648 | 666,850 | 56,788 | 723,638 | 8.23 |
| 89,627 | 69,936 |  | 13,620 | 173,183 | 148,939 | 23,747 | 172,686 | 12.88 |
| 144,477 | 45,634 | 904 | 1,859 | 192,874 | 175,351 | 17,523 | 192,874 | 13.09 |
| 194,009 | 31,747 | $\cdots$ | 408 | 226,164 | 205,796 | 20,361 | 226,157 | 23.57 |
| 164,488 | 82,783 | 2,042 | 1,187 | 250,500 | 221,153 | 29,343 | 250,496 | 16.96 |
| 1,144,161 | 679,549 | 5,377 | 3,506 | 1,832,593 | 1,562,131 | 270,462 | 1,832,593 | 8.50 |
| 257,071 | 129,834 | 1,787 | 6,745 | 395,437 | 351,197 | 44,240 | 395,437 | 14.29 |
| 599,668 | 275,173 | 7,261 | 20,503 | 902,605 | 753,665 | 148,885 | 902,550 | 13,74 |
| 159,443 | 95,725 | 2,967 | 17,793 | 275,928 | 232,848 | 43,080 | 275,928 | 11.84 |
| 440,225 | 179.448 | 4,294 | 2,710 | 626,677 | 520,817 | 105,805 | 626,622 | 14.80 |
| 420,622 | 116,776 | 5,697 | 2,255 | 545,350 | 441,048 | 104,119 | 545,167 | 16.19 |
| 233,179 | 92,691 | 2,078 | 863 | 328,811 | 277,402 | 51,405 | 328,807 | 13.78 |
| 110,679 | 20,102 | 2,753 | 1,107 | 134,641 | 100,688 | 33,953 | 134,641 | 17.57 |
| 76,764 | 3,983 | 866 | 285 | 81,898 | 62,958 | 18,761 | 81,719 | 45.29 |
| 1,924,660 | 748,792 | 18,389 | 14,212 | 2,706,053 | 2,216,987 | 477,443 | 2,694,430 | 10.78 |
| 212,004 | 48,635 | 3,791 | 2,356 | 266,786 | 218,023 | 48,763 | 266,786 | 17.93 |
| 220,196 | 75,716 | 236 | 1,378 | 297,526 | 240,893 | 56,301 | 297,194 | 11.40 |
| 163,637 | 30,332 | 2,321 | 359 | 196,649 | 171,310 | 26,210 | 197,520 | 19.12 |
| 195,616 | 34,694 | 1,401 | 928 | 232,639 | 208,399 | 24,230 | 232,629 | 19.38 |
| 1,133,207 | 559,415 | 10,640 | 9,191 | 1,712,453 | 1,378,362 | 321,939 | 1,700,301 | 9.04 |
| 979,352 | 191,348 | 8,075 | 9,590 | 1,188,365 | 993,601 | 195,149 | 1,188,750 | 20.77 |
| 257,152 | 22,730 | 3,075 | 2,407 | 285,364 | 214,644 | 70,720 | 285,364 | 28.32 |
| 185,664 | 21,717 | 44 | 1,807 | 209,232 | 185,726 | 23,358 | 209,084 | 30.76 |
| 135,736 | 32,631 | . | 1,446 | 169,813 | 150,050 | 19,763 | 169,813 | 19.02 |
| 127,190 | 32,849 | $\cdot$ | 320 | 160,359 | 150,909 | 9,450 | 160,359 | 13.70 |
| 209,060 | 62,869 | 4,956 | 3,086 | 279,971 | 219,450 | 61,065 | 280,515 | 19.59 |
| 64,550 | 18,552 | . . | 524 | 83,626 | 72,822 | 10,793 | 83,615 | 17.74 |

Mental Institutions-A general discussion on organisation of mental health facilities and the incidence of mental sickness in the State will be found in section 8 of Chapter 3. At 30 June 1969 there were three mental hospitals, three training centres for the intellectually handicapped, and a rehabilitation clinic. The institutions are under the control of the Department of Health through the Director of Psychiatric Services.

In accordance with the Commonwealth-State Mental Institutions Benefits Agreement, no charge has been made for the maintenance of patients in mental institutions since 1 November 1949.

Particulars of mental institutions in Queensland for the five years to 1968-69 are shown in the following table. For a long period before 1932-33 the proportion of female patients was under 40 per cent; in the next twelve years it increased to nearly half the total, and remained at about that level until recent years when the proportion again showed a downward trend, the 1968-69 figure being 38 per cent.

Mental Health: In-patient Institutions, Queensland

| Year | Institutions | Staff ${ }^{1}$ |  | Patients ${ }^{2}$ |  |  |  |  | Expenditure ${ }^{4}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Medical | Nursing | $\begin{gathered} \text { Admitted } \\ \text { during } \\ \text { Year } \end{gathered}$ | Discharged during Year ${ }^{3}$ | Died during Year | At End of Year |  |  |
|  |  |  |  |  |  |  | Males | Females |  |
|  | No. | No. | No. | No. | No. | No. | No. | No. | \$ |
| 1964-65 | 5 | 28 | 1,198 | 1,785 | 1,517 | 251 | 2,318 | 1,704 | 5,911,858 |
| 1965-66 | 5 | 29 | 1,204 | 1,586 | 1,375 | 255 | 2,384 | 1,594 | 6,327,620 |
| 1966-67 | 5 | 32 | 1,208 | 1,680 | 1,524 | 224 | 2,387 | 1,523 | 6,902,781 |
| 1967-68 | 5 | 31 | 1,232 | 1,541 | 1,465 | 250 | 2,259 | 1,477 | 7,563,626 |
| 1968-69 | $7{ }^{5}$ | 34 | 1,351. | 1,924 | 1,650 | 253 | 2,357 | 1,471 | 8,070,622 |

${ }^{1}$ At 30 June. 2 Excluding those treated at out-patients clinics, 2,339 in 1968-69. 3 Excluding transfers between institutions. 4 Including expenditure from loans. 5 From 1968-69, certain rehabilitative functions of mental hospitals were established as separate institutions.

## 12 CREMATIONS

The first crematorium in Queensland was opened in Brisbane in September 1934. In 1969 there were crematoria at Brisbane (2), Rockhampton, Townsville, and Toowoomba. All crematoria are operated by private companies.

Cremations and Deaths, Queensland


The comparison between cremations and deaths in Queensland needs some qualification. Cremations include a number of still-births which are not registered as deaths, and cremations in Brisbane include some cases where the deaths occurred and were registered outside the State, particularly in the Northern Rivers area of New South Wales.

Comparison between cremations and local deaths for each crematorium is even more difficult as each serves a much wider area than its own city, but the proportionate use falls steeply as distance increases.

The number of crematoria and the percentage of cremations to deaths in each State for the year ended 31 December 1968 were as follows: New South Wales, 10 and 45.2; Victoria, 4 and 36.5; Queensland, 4 and 35.4; South Australia, 1 and 25.0; Western Australia, 2 and 34.1; Tasmania, 2 and 31.9.

## 13 AMBULANCES

Ambulance services were established in 111 districts of the State at 30 June 1969. Ten of the services were under the control of local hospitals boards, while control of the other 101 services, which were centres of the Queensland Ambulance Transport Brigade, was vested in local committees, consisting of members elected triennially by subscribers of not less than $\$ 2$ per annum. Overall co-ordination of ambulance services throughout the State is vested in the State Council of the Queensland Ambulance Transport Brigade.

The local committees are responsible for the raising and disbursement of funds, the Government endowing subscriptions etc. at the rate of $\$ 1$ for every $\$ 2$ raised. The Cairns and Rockhampton Aerial Ambulance Services are subsidised at the rate of $\$ 1.50$ for every $\$ 2$.

Ambulance Services, Queensland


## 14 MATERNAL AND CHILD WELFARE

Maternal and Child Welfare Service-There is a system of Maternal and Child Welfare Centres and Ante-natal Clinics financed by the State Government and administered by the Director of Maternal and Child Welfare. At 30 June 1969 there were 301 Maternal and Child Welfare Centres in the State, comprising 49 parent centres and 252 sub-centres, and 6 Ante-natal Clinics. Sixteen of the parent centres and the 6 Ante-natal Clinics were in the Brisbane Statistical Division. Two specially equipped vans provided mobile clinic services in newer Brisbane suburbs where suitable accommodation was not available. An Infant Welfare Railway Car visits six centres in the Winton-Hughenden-Cloncurry area, at which attendances in 1968-69 totalled 3,563 . These are included in the total attendances shown in the next table.

Maternal and Child Welfare Service, Queensland

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Maternal and Child Welfare Centres |  |  |  |  |  |
| Parent Centres .. .. No. | 48 | 49 | 49 | 49 | 49 |
| Sub-centres .. .. .. No. | 216 | 221 | 224 | 231 | 252 |
| New Cases Seen |  |  |  |  |  |
| Infants ${ }^{1}$.. .. .. No. | 22,765 | 23,060 | 23,890 | 24,291 | 25,864 |
| Expectant Mothers .. No. | 1,894 | 2,464 | 2,362 | 2,690 | 2,688 |
| Total Attendances at Clinics No. | 451,951 | 457,956 | 457,787 | 459,430 | 470,313 |
| New Cases Seen by Clinic Doctors .. .. .. No. | 2,576 | 2,141 | 1,945 | 2,188 | 3,515 |
| Attendances to See Clinic <br> Doctors .. .. .. No. | 3,911 | 3,533 | 3,193 | 3,576 | 5,228 |
| New-born Babies Visited . No. | 28,803 | 28,757 | 29,087 | 29,194 | 30,034 |
| Subsequent Visits .. .. No. | 1,828 | 1,265 | 1,425 | 1,059 | 1,861 |
| Children Seen by Doctor at Toddlers' Clinic .. <br> . No. | 6,320 | 6,842 | 6,666 | 7,953 | 8,532 |
| Ante-natal Clinics |  |  |  |  |  |
| Resident Centres .. .. No. | 5 | 6 | 6 | 6 | 6 |
| New Cases Seen .. . . No. | 999 | 1,125 | 1,306 | 1,360 | 1,462 |
| Total Attendances at Clinics No. | 10,046 | 10,829 | 11,384 | 12,225 | 13,314 |
| Total Expenditure .. .. \$ | 955,246 | 1,000,100 | 1,102,309 | 1,167,023 | 1,257,851 |

1 Infants under 12 months only.
Ante-natal and post-natal advice are provided by two correspondence sections to mothers who are unable through distance or ill-health to attend Child Welfare Centres.

There are two training schools in Brisbane and one each in Toowoomba, Ipswich, and Rockhampton. At one Brisbane school registered nurses may qualify for a Child Welfare Certificate issued by the Nurses' Registration Board. At other schools, untrained girls may qualify for a Child Welfare Assistant's Certificate issued by the State Department of Health. These five homes admit into residence, for skilled care and feeding supervision, premature and weakling babies, and those having feeding difficulties; mothers are admitted with babies when necessary.

A Maternal and Child Welfare Home is in operation at Sandgate for the care of children whose mothers have been admitted to hospital for confinement, or whose mothers have been taken ill and for whose care no suitable arrangements can be made.

There are 20 full-time and one part-time Pre-School Centres in the Brisbane Statistical Division for the examination of children under school age, and centres are also located at Cairns, Rockhampton, and Townsville. Sixteen kindergartens in the Brisbane area are visited, and the children there medically examined twice a year. Mothercraft lessons are given to girls in grades 9 and 10 at secondary schools by specially appointed sisters of the Maternal and Child Welfare Service. During 1968-69, lessons in mothercraft were given to 13,370 students in 170 schools.

Creches and Kindergartens-The Creche and Kindergarten Association of Queensland operates one combined creche and kindergarten, three kindergartens, and one training college in Brisbane, and a kindergarten at Coolangatta. In 1969 the association started its first mobile kindergarten service with a specially equipped van operating in two outer Brisbane areas. A small fee is charged for services, money is raised by subscription, and a government grant is received. In addition, 94 kindergartens, 51 in Brisbane and 43 in other centres, are affiliated with the Association. The average
daily attendance was 3,860 . In 1968-69 total receipts were $\$ 739,759$, including \$243,090 in State Government aid.

A large number of small kindergartens and child-minding centres have been established to provide for young children. They are generally controlled by churches or local committees of interested persons.

## 15 CHILDREN'S SERVICES

The Children's Services Act of 1965 came into operation on 1 August 1966, repealing all former Acts dealing with the care and protection of children. The Act is administered by the Department of Children's Services and provides for such matters as infant life protection, adoption of children, licensing and supervision of homes for children, financial assistance to mothers, employment of children, and the care and supervision of children committed by the courts or admitted to care by voluntary application.

Financial Assistance for Children-The Department renders financial help to widows, deserted wives, unmarried mothers, and other needy relatives to assist in the care and maintenance of their children in their own homes. At 30 June 1969, 6,064 children in 3,257 families were being assisted in this way.

Adoption of Children-All adoptions must be approved by the Director of Children's Services. Adoption confers hereditary rights on the child. Other features of the Act are that the applicants must be 21 years of age or older. A male applicant must be at least 18 years older than the child and a female applicant at least 16 years older except in the case of natural parents. Children over 12 years of age must consent to their adoption. From 1967 the adoption of single persons aged 21 years and over has been permitted under certain conditions.

Details of adoptions for five years to 30 June 1969 are given below.
Adoption of Children, Queensland

| Particulars |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Applications Received | . | 1,295 | 1,401 | 1,646 | 1,735 | 1,687 |
| Children Adopted |  |  |  |  |  |  |
| Boys | $\ldots$ | 645 | 713 | 710 | 685 | 713 |
| Girls | . | 621 | 685 | 676 | 686 | 735 |
| Total | , | 1,266 | 1,398 | 1,386 | 1,371 | 1,448 |
| Adopters |  |  |  |  |  |  |
| Non-relatives | .. | 918 | 1,077 | 1,054 | 1,042 | 1,064 |
| Relatives | $\cdots$ | 81 | 74 | 61 | 68 | 83 |
| Spouse of Natural Parent | . | 267 | 247 | 271 | 261 | 301 |
| Ages of Children Adopted |  |  |  |  |  |  |
| Under 1 Year . . |  | 859 | 993 | 980 | 983 | 959 |
| 1 Year and under 6 Years | . . | 183 | 193 | 208 | 209 | 264 |
| 6 Years and under 13 Years | . | $116{ }^{1}$ | $119^{1}$ | $109{ }^{1}$ | 120 | 146 |
| 13 Years and under 21 Years | $\cdots$ | $108^{2}$ | $93^{2}$ | $77^{2}$ | 52 | 72 |
| 21 Years and over | . | . | - | 12 | 7 | 7 |

16 years and under 12 years. 212 years and under 21 years.
Children in Care-The next table shows the numbers of children in the care of the Department for five years to 1969 , and also gives particulars as to the type of care, protection, or control provided.

Children in Care at 30 June, Queensland


Details with regard to Children's Courts are given on page 102, and the numbers of children in homes in the next section.

## 16 WELFARE SERVICES

Care of the aged, destitute, and orphans is provided by a large number of public and private institutions. Statistics of 124 institutions were available for the year 1968-69, and the next table shows these particulars grouped according to the nature of the institutions.

Welfare Institutions, Queensland, 1968-69

| Type of Institution | In-stitutions ${ }^{1}$ | Inmates |  |  |  | Receipts |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Admitted | Died | Remaining at 30 June |  | Government Aid ${ }^{2}$ | Total |
|  |  |  |  | M. | F. |  |  |
| Homes for the Aged | No. | No. | No. | No. | No. | \$ | \$ |
|  |  |  |  |  |  |  |  |
| Government | 3 | 564 | 321 | 876 | 626 | 969,907 | 2,368,962 |
| Other . . | 54 | 1,269 | 425 | 1,199 | 2,132 | 135,186 | 3,822,864 |
| Homes for Handicapped Adults |  |  |  |  |  |  |  |
| Government .. .. .. | . | .. | . | -. | .. | . | .. |
| Other .. .. | 13 | 1,627 ${ }^{3}$ | 2 | $265^{\circ}$ | $227^{3}$ | 8,343 | 279,960 |
| Children's Homes |  |  |  |  |  |  |  |
| Government | 6 | 1,283 | 1 | 176 | 78 | 826,653 | 1,155,616 |
| Other .. | 38 | 1.194 | 1 | 741 | 634 | 264,105 | 1,256,622 |
| Homes for Handicapped Children (Non-Government) . . | 10 | 107 | . | 116 | 88 | 59,190 | 261,446 |
| Total .. . | 124 | 6,044 | 750 | 3,373 | 3,785 | 2,263,384 | 9,145,470 |

[^28]Homes for handicapped adults included three homes for discharged prisoners, six for women in distress, and four for the physically handicapped operated by religious or private organisations. Homes for handicapped children comprised seven for sub-normal children and three for crippled children, all operated privately.

The children's homes varied from large orphanages and cottage homes to reformatory schools. The Department of Children's Services operated six of these. Of the children in the 38 other institutions at 30 June 1969, 691 boys and 447 girls were State children.

## 17 AGE AND INVALID PENSIONS

Pensions have been paid by the Commonwealth Government to aged persons since 1 July 1909 and to invalids since 15 December 1910. At first the maximum rate of pension was $\$ 52$ per annum. The rate was varied from time to time, until, in December 1940, it stood at $\$ 104$ per annum. Legislation fixed the rate at $\$ 109.20$ per annum from 26 December 1940, subject to quarterly variation of five cents or multiples thereof in accordance with changes in the Retail Price Index Numbers. In 1943 automatic adjustments were abandoned and since 1944 changes have been made by Parliament.

Changes in recent years in the maximum weekly rate of pension payable are shown below. The single rate is paid to a married pensioner whose spouse does not receive a pension or allowance, or to a married pensioner couple who, because of failing health, are unable to live together.

|  |  | \$ |  |  | \$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Nov. 1963: | Married | 10.50 | Oct. 1968: | Married | 12.50 |
|  | Single | 11.50 |  | Single | 14.00 |
| Oct. 1964: | Married | 11.00 | Oct. 1969: | Married | 13.25 |
|  | Single | 12.00 |  | Single | 15.00 |
| Oct. 1966: | Married | 11.75 | Sept. 1970: | Married | 13.75 |
|  | Single | 13.00 |  | Single | 15.50 |

Age pensions are paid to men 65 years of age and over and to women 60 years and over who have lived continuously in Australia for ten years, but absences overseas may be disregarded in certain circumstances. Invalid pensions are paid to persons 16 years of age and over who have lived in Australia for five years continuously and who became permanently incapacitated or blind in Australia. Those permanently incapacitated or blind on arrival in Australia require ten years' continuous residence. A pension is not paid to anyone who, directly or indirectly, deprives himself or herself of income or property in order to receive a pension. An age or invalid pensioner cannot also receive a widow's pension, a tuberculosis allowance, or a service pension except one granted for tuberculosis.

The rate of pension payable is subject to a means test. Means are determined by adding to the annual rate of income one-tenth of the value of assets in excess of $\$ 400$. The annual rate of pension is determined by deducting from the maximum rate half the amount by which the means exceed exempt income (or the equivalent in assets), i.e. $\$ 520$ per annum for a single person or $\$ 442$ for each of a married couple. In the latter case, the income and assets of each are taken to be half the combined total, even if only one is a pensioner. Special conditions apply to blind persons.

Thus, where the value of assets does not exceed $\$ 400$, a full pension is payable if the rate of income does not exceed $\$ 520$ per year ( $\$ 10$ a week) for a single person or a combined $\$ 884$ ( $\$ 17$ a week) for a married couple. If there is no income a full pension is payable if property does not exceed $\$ 5,600$ for a single person or $\$ 9,640$ for a married couple. No pension is payable if the value of property is $\$ 21,720$ or more where the single rate applies, or, where the married rate applies, a combined total of $\$ 38,240$; or if the annual income is $\$ 2,132$ or $\$ 3,744$ respectively.

Certain types of income are excepted, e.g. income from property; gifts or allowances from close relatives; friendly society benefits; child endowment; and health benefits (Commonwealth and other).

Property exceptions include the pensioner's home, furniture, and personal effects; vehicles for private use; the surrender value up to $\$ 1,500$ of life insurance policies; the capital value of any life interest, annuity, or contingent interest; and the value of reversionary interests.

Wives' and Children's Allowances-For invalid pensioners, age pensioners who are permanently incapacitated for work, or the blind, there are wives' and guardians' allowances and provisions for dependent children. A wife's allowance of $\$ 7$ per week, a guardian's allowance of $\$ 4$ per week, and an allowance of $\$ 2.50$ per week for the first child and $\$ 3.50$ for each other dependent child under 16 years of age, may be paid. If there is a child under 6 , or an invalid child, the rate of allowance to guardians is $\$ 6$ per week. Except for the allowance for the first child, these payments are all subject to a means test. For student children the payment is extended until they reach 21 years.

Supplementary Assistance-Single pensioners, or married pensioners whose spouses do not receive any pension or benefit, are eligible for supplementary assistance of up to $\$ 2$ per week provided their income does not exceed $\$ 156$ per year, they have limited assets, and they pay rent, board, or lodging. The amount of supplementary assistance decreases as the income rises above $\$ 156$.

If a pensioner lives in a benevolent home, $\$ 5.10$ a week of his pension is paid to him, the rest being paid to the home for his maintenance, unless he is a patient in an infirmary ward.

Age and Invalid Pensions, Queensland


1 At 30 June each year. Including pensioner inmates of benevolent homes. 2 Including amounts paid to benevolent homes and hospitals for maintenance of pensioners and to pensioner inmates of these establishments, and allowances to wives of invalid pensioners.

A comparison with the other States is given in the following table.
Age and Invalid Pensions, Australla, 1968-69

| StateorTerritory | Pensioners ${ }^{1}$ |  |  |  |  | Total Payments ${ }^{2}$ | Pensioners per 1,000 Population |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Age |  | Invalid |  | Total |  |  |  |
|  | Male | Female | Male | Female |  |  | Age | Invalid |
|  | No. | No. | No. | No. | No. | \$'000 | No. | No. |
| New South Wales | 77,870 | 191,624 | 28,001 | 22,455 | 319,950 | 217,581 | 60.2 | 11.3 |
| Victoria . . | 52,413 | 131,363 | 15,129 | 11,496 | 210,401 | 140,538 | 54.3 | 7.9 |
| Queensiand | 35,756 | 75,233 | 11,680 | 9,690 | 132,359 | 90,079 | 62.8 | 12.1 |
| South Australia | 19,483 | 46,848 | 5,692 | 4,593 | 76,616 | 50,828 | 58.0 | 9.0 |
| Western Australia | 15,257 | 35,175 | 4,746 | 3,667 | 58,845 | 39,404 | 53.3 | 8.9 |
| Tasmania .. | 6,353 | 14,676 | 2,231 | 1,588 | 24,848 | 16,768 | 54.1 | 9.8 |
| Northern Territory | 626 | 752 | 296 | 191 | 1,865 | 1,459 | 20.3 | 7.2 |
| A. C. Territory $\therefore$ | 518 | 1,364 | 147 | 142 | 2,171 | 1,437 | 15.4 | 2.4 |
| Australia | 208,276 | 497,035 | 67,922 | 53,822 | 827,055 | 558,587 ${ }^{3}$ | 57.4 | 9.9 |

[^29]Male age pensioners at 30 June 1966 represented the following percentages of all males over 65 years recorded at the Census of that date: Queensland, 50.5; New South Wales, 48.8; Western Australia, 48.7; Tasmania, 48.2; South Australia, 47.3; and Victoria, 41.8. The proportion of females over 60 years receiving pensions was as follows: Western Australia, 61.9; Queensland, 61.3; New South Wales, 59.2; Tasmania, 58.7; South Australia, 58.4; and Victoria, 52.5.

## 18 WIDOWS' PENSIONS

Pensions for widows have been paid by the Commonwealth Government from 30 June 1942, and children's allowances since 2 October 1956. "Widows" include deserted wives, divorced women, dependent females, and women whose husbands are in mental hospitals or prisons. From October 1970, for a widow who has dependent children under 16 years of age or student children under 21 , the weekly rate has been $\$ 15.50$, plus a mother's allowance of $\$ 4$ ( $\$ 6$ if there is a child under 6 years or an invalid child), plus $\$ 2.50$ for the first child and $\$ 3.50$ for each other child. Widows who are over 50 years of age, and have no children, receive $\$ 13.75$. A widow under 50 years of age who has no child is eligible, if she is in necessitous circumstances, for a pension of $\$ 13.75$ a week for a period not exceeding 26 weeks after her husband's death, or, where the widow is pregnant, until the birth of her child. A widow who is substantially dependent on the pension and paying rent or board and lodging may receive supplementary assistance of $\$ 2$ per week. There is a means test on income and assets similar to that for age and invalid pensions.

In September 1968, a Commonwealth training scheme was introduced to help widow pensioners acquire vocational skills to enable them to undertake gainful employment. During training the widow continues to receive her pension and may qualify for a training allowance of $\$ 4$ a week. Details of the numbers involved in the scheme appear on page 157.

Widows' Pensions at 30 June 1969

| State or Territory | Pensions Current |  |  | Average Fortnightly Pension | Pensions Paid, 1968-69 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Class " ${ }^{\text {" }}$ " | All Classes | $\begin{array}{\|c\|} \text { Total per } \\ 10,000 \\ \text { Population } \end{array}$ |  | Amount | Per Head of Population |
|  | No. | No. | No. | \$ | \$'000 | \$ |
| New South Wales | 13,949 | 28,912 | 65 | 35.20 | 25,589 | 5.72 |
| Victoria .. | 9,917 | 20,349 | 60 | 35.40 | 18,090 | 5.35 |
| Queensland | 6,045 | 12,030 | 68 | 35.54 | 10,677 | 6.04 |
| South Australia | 3,734 | 7,687 | 67 | 35.10 | 6,815 | 5.96 |
| Western Australia | 2,579 | 5,559 | 59 | 33.96 | 4,786 | 5.06 |
| Tasmania | 1,464 | 2,678 | 69 | 36.70 | 2,465 | 6.34 |
| Northern Territory | 171 | 307 | 45 | 38.02 | 280 | 4.12 |
| A. C. Territory | 179 | 375 | 31 | 35.00 | 309 | 2.53 |
| Australia | 38,038 | 77,897 | 63 | 35.26 | 69,080 ${ }^{2}$ | 5.62 |

[^30]
## 19 WAR PENSIONS

War pensions are a responsibility of the Commonwealth Government, and are paid to disabled ex-servicemen and their dependants. For members of the Forces who served outside Australia or in combat against the enemy within Australia, pensions are payable on account of death or incapacity which occurred at any time during the whole period of service.

For others, incapacity or death must have been attributable to service. For all members of the Forces with at least six months' camp service, a condition which existed before enlistment is pensionable if it is considered to have been aggravated by war service.

The rate of pension varies according to the pensioner's previous service rank and the extent of his ailment. Special rates are payable to wives, widows, and dependants, and an attendant's allowance is payable in cases necessitating the employment of an attendant. (For details, see Commonwealth Year Book.)

War pensions paid in Queensland during the five years ended 30 June 1969 are shown in the following table.

War Pensions, Queensland

| Year | Recipients ${ }^{1}$ |  | Expenditure ${ }^{2}$ | Per 1,000 Population |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Incapacitated Ex-members | Dependants |  | Recipients | Expenditure |
|  | No. | No. | \$'000 | No. | \$ |
| 1964-65 | 32,541 | 65,905 | 23,337 | 59.9 | 14,344 |
| 1965-66 | 32,787 | 64,170 | 25,973 | 57.9 | 15,646 |
| 1966-67 | 33,106 | 62,307 | 25,036 | 56.1 | 14,831 |
| 1967-68 | 33,248 | 60,458 | 25,569 | 54.1 | 14,760 |
| 1968-69 | 33,355 | 58,186 | 28,589 | 51.8 | 16,171 |

[^31]A comparison of war pensions paid by the Commonwealth Government in the various States is shown in the following table.

War Pensions, Australia, 1968-69

| Where Payable | Pensions Current at 30 June |  |  |  |  | ExpenditureduringYear |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Incapacitated Exservicemen ${ }^{1}$ | Dependants of Incapacitated Exservicemen ${ }^{1}$ | Dependants of Deceased Exservicemen ${ }^{1}$ | Miscellaneous $^{2}$ | Total |  |
| New South Wales ${ }^{4}$ | No. <br> 78,707 | $\begin{aligned} & \text { No. } \\ & \mathbf{1 1 0 , 1 8 6} \end{aligned}$ | No. <br> 21,759 | No. 311 | No. $210,963$ | $\begin{aligned} & \$, 000 \\ & 65,155 \end{aligned}$ |
| Victoria .. | 60,247 | 87,422 | 17,024 | 152 | 164,845 | 51,654 |
| Queensland | 33,355 | 50,285 | 7,901 | 97 | 91,638 | 28,589 |
| South Australia ${ }^{\text {a }}$ | 20,573 | 30,193 | 5,101 | 57 | 55,924 | 15,355 |
| Western Australia | 18,668 | 26,529 | 4,295 | 34 | 49,526 | 13,061 |
| Tasmania | 8,644 | 13,731 | 2,100 | 10 | 24,485 | 7,622 |
| Abroad | 1,149 | 1,553 | 891 | 5 | 3,598 | 1,415 |
| Total | 221,343 | 319,899 | 59,071 | 666 | 600,979 | 182,850 |

[^32]
## 20 SERVICE PENSIONS

The Repatriation Act 1920-1970, administered by the Repatriation Department, provides for service pensions to be paid to qualified
ex-servicemen and ex-servicewomen at ages 60 and 55 respectively. The pension is broadly equivalent to the age and invalid pension and the provisions of the means test apply.

The following table shows details for each State for 1968-69.
Service Pensions, 1968-69

| State of Payment | Service Pensions Current at 30 June |  |  |  |  | ExpenditureduringYear |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\underset{\text { servicemen }}{ }{ }^{\text {Ex }}$ | Dependants of |  | Act of Grace | Total |  |
|  |  | Living Service Pensioners | Deceased Service Pensioners |  |  |  |
|  | No. | No. | No. | No. | No. | \$'000 |
| New South Wales ${ }^{2}$ | 16,592 | 3,602 | 1,031 | 1 | 21,226 | 11,358 |
| Victoria .. | 12,880 | 3,086 | 584 | 11 | 16,561 | 8,070 |
| Queensland | 8,727 | 3,110 | 570 | 4 | 12,411 | 5,799 |
| South Australia ${ }^{3}$ | 5,399 | 1,245 | 414 | 4 | 7,062 | 3,710 |
| Western Australia | 5,951 | 863 | 482 | 2 | 7,298 | 4,071 |
| Tasmania | 1,712 | 791 | 107 |  | 2,610 | 1,093 |
| Australia | 51,261 | 12,697 | 3,188 | 22 | 67,168 | 34,108 ${ }^{4}$ |

1 Including pensions payable under the Native Members of the Forces Act 1957-1966. ${ }_{2}$ Including Australian Capital Territory. ${ }^{3}$ Including Northern Territory. ${ }^{4}$ Including $\$ 7(000)$ for service pensions paid overseas.

## 21 MATERNITY ALLOWANCES

Maternity allowances for all confinements which result in the birth of a viable child (live or still-born) were introduced by the Commonwealth Government in 1912.

The amount of allowance payable since 1 July 1947 has been as follows: No other children, $\$ 30$; one or two other children under 16 years, $\$ 32$; three or more other children under 16 years, $\$ 35$. Payment of $\$ 20$ on account of a maternity allowance may be made available four weeks before the expected date of the birth. The balance is paid immediately after the birth. In the case of a multiple birth, the amount payable for each additional child has been increased by $\$ 10$ since 5 April 1944.

Maternity Allowances, Queensland

${ }^{1}$ Live births, less additional births in confinements resulting in multiple births, plus still-births.

The next table shows the number of claims paid according to the number of other surviving children under 16 years of age, and the amounts paid in the various States in 1968-69.

Maternity Allowances, Australia, 1968-69

${ }^{1}$ Total claims shown in preceding column have been adjusted in this column by including the numbers of additional births in cases of multiple births.

## 22 CHILD ENDOWMENT

The Commonwealth Government commenced to pay child endowment from 1 July 1941 at the rate of $\$ 0.50$ per week for each dependent child in excess of one under the age of 16 years in each family. From 26 June 1945 the weekly amount was increased to $\$ 0.75$, and, from 9 November 1948, to $\$ 1$. From 20 June 1950, endowment was extended to the first child at $\$ 0.50$ per week. From 14 January 1964 the amount payable for the third and subsequent children was increased to $\$ 1.50$ per week. From that date also endowment was extended to full-time student children aged between 16 and 21 years at the rate of $\$ 1.50$ per week. From 19 September 1967 the endowment was increased by a further 25 c for each child additional to the third, being $\$ 1.75$ for a fourth child and $\$ 2.00$ for a fifth child and so on. Endowment is paid (at $\$ 1.50$ per week from 14 January 1964) for all children in approved public or private charitable institutions or boarded out by the Department of Children's Services.

Child Endowment at 30 June 1969


[^33]
## 23 REHABILITATION

The Commonwealth Rehabilitation Service aims to make physically handicapped persons medically fit for employment, to train them for jobs if this is necessary, and to find them suitable employment. Rehabilitation benefits may be made available to recipients of unemployment, sickness, or special benefits, invalid or widow pensioners, persons in receipt of tuberculosis allowance, and boys and girls aged 14-15 years who, without treatment or training, would be likely to qualify for an invalid pension at the age of 16. Disabled persons who cannot qualify for the free service may pay for rehabilitation.

The disability must be a substantial handicap to employment and be likely to continue for at least 13 weeks from the time rehabilitation begins.

Selection is made from those whose disability is remediable and where there are reasonable prospects of the person engaging in a suitable vocation within three years from the commencement of treatment.

During treatment, payment of pension or benefit continues. When vocational training begins, pension or benefit is replaced by a rehabilitation allowance, which is equivalent to an invalid or widow's pension, plus a training allowance of $\$ 4$ a week. Additional allowances towards living-away-from-home costs are paid where necessary, and fares and subsistence (including those of an authorised attendant) incurred in connection with treatment, training, attendance for an interview, or for medical examination may also be paid.

A person who is receiving rehabilitation as a free service may, where necessary, receive artificial replacements, surgical aids, or appliances free of charge. Books and tools of trade (costing not more than \$80) may be supplied. Every effort is made to place each rehabilitated person in a suitable job. If, after treatment or training, a person is unable to work, his right to continuance of benefit or pension is not prejudiced.

Details for five years of the numbers of persons referred to the Commonwealth Rehabilitation Service, of those accepted for rehabilitation, and of those subsequently placed in employment, are shown in the table below, together with details relating to the first year of operation of the widows' vocational training scheme (see page 153).

Cases referred include many who are not eligible for either treatment or training, due mainly to gross disabilities, and others who find suitable employment before training can be commenced.

Commonwealth Rehabilitation Service, Queensland

| Year |  |  | Cases Referred | Accepted for Rehabilitation | Placed in Employment | Expenditure ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | No. | No. | No. | \$ |
| Rehabilitation Service |  |  |  |  |  |  |
| 1964-65 | . |  | 3,204 | 305 | 251 | 231,134 |
| 1965-66 | . |  | 3,202 | 228 | 193 | 251,361 |
| 1966-67 | - | . | 3,220 | 220 | 162 | 273,154 |
| 1967-68 | $\cdots$ | $\ldots$ | 3,420 | 249 | 191 | 284,329 |
| 1968-69 | . | $\cdots$ | 3,450 | 256 | 177 | 320,841 |
| Widows' Vocational Training Scheme |  |  |  |  |  |  |
| 1968-69 | - | -• | 386 | 177 | 16 | 19,713 |

[^34]
## 24 COMMONWEALTH SOCIAL AND HEALTH SERVICES EXPENDITURE

The following table shows the total expenditure in each State from the National Welfare Fund on social and health services, excluding cost of administration, for 1968-69.

## Commonwealth Expenditure from National Welfare Fund on Social and Health Services, Australia, 1968-69

| Item | New <br> South Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Total ${ }^{\text {t }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$,000 | \$'000 | \$'000 | \$ 000 | \$'000 | \$'000 |
| Social Services |  |  |  |  |  |  |  |
| Age and Invalid Pensions | 217,581 | 140,538 | 90,079 | 50,828 | 39,404 | 16,768 | 558,587 |
| Funeral Benefits | 640 | 407 | 237 | 144 | 96 | 42 | 1,571 |
| Child Endowment | 66,430 | 54,132 | 28,676 | 18,162 | 15,540 | 6,710 | 193,263 |
| Widows' Pensions | 25,589 | 18,090 | 10,677 | 6,815 | 4,786 | 2,465 | 69,080 |
| Maternity Allowances | 2,761 | 2,281 | 1,144 | 688 | 648 | 267 | 7,960 |
| Unemployment Benefits | 2,627 | 2,246 | 2,474 | 1,286 | 309 | 297 | 9,268 |
| Sickness Benefits | 2,187 | 1,473 | 801 | 461 | 389 | 166 | 5,531 |
| Special Benefits ${ }^{2}$ | 657 | 838 | 249 | 127 | 97 | 55 | 2,030 |
| Commonwealth Rehabilitation | 735 | 590 | 341 | 304 | 208 | 76 | 2,260 |
| Other ${ }^{3}$ | 798 | 241 | 158 | 290 | 252 | 67 | 1,805 |
| Total | 320,005 | 220,836 | 134,835 | 79,106 | 61,729 | 26,913 | 851,356 |
| National Health Services |  |  |  |  |  |  |  |
| Hospital Benefits | 13,625 | 6,939 | 3,442 | 2,710 | 2,215 | 753 | 29,779 |
| , ${ }^{\text {, Pensioners }}$ | 9,034 | 5,540 | 4,388 | 2,105 | 2,375 | 836 | 24,520 |
| Nursing Home Benefits | 13,524 | 6,468 | 4,861 | 2,944 | 2,812 | 1,010 | 31,643 |
| Medical Benefits | 19,378 | 13,188 | 4,800 | 6,150 | 4,432 | 1,609 | 49,556 |
| , ", Pensioners | 6,496 | 4,277 | 2,647 | 1,764 | 1,168 | 491 | 16,912 |
| Pharmaceutical Benefits | 31,219 ${ }^{4}$ | 22,385 | 11,804 | 7,433 ${ }^{5}$ | 6,194 | 2,437 | 81,764 ${ }^{\text {8 }}$ |
| , ", Pensioners | 14,886 | 8,712 | 5,960 | 3,514 | 2,507 | 1,030 | 36,609 |
| Handicapped Children's Benefits ${ }^{7}$ | 19 | 7 | 9 | 33 | 3 | 5 | 76 |
| Milk for School Children | 3,374 | 2,636 | 1,545 | 1,061 | 797 | 421 | 10,053 |
| Tuberculosis Campaign |  |  |  |  |  |  |  |
| Allowances | 314 | 199 | 226 | 61 | 44 | 46 | 921 |
| Maintenance and Surveys | 4,304 | 3,288 | 2,344 | 571 | 602 | 351 | 11,460 |
| Miscellaneous | 1,006 | 362 | 844 | 64 | 191 | 126 | 4,625 ${ }^{8}$ |
| Total | 117,180 | 74,001 | 42,869 | 28,411 | 23,340 | 9,117 | 297,918 |
| Home Savings Grants ${ }^{\text {s }}$ | 4,325 | 4,379 | 2,010 | 1,177 | 760 | 305 | 13,075 |
| Total Expenditure . . | 441,510 | 299,216 | 179,714 | 108,693 | 85,828 | 36,336 | 1,162,350 |
|  | \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| Total per Head of Population | 98.7 | 88.4 | 101.6 | 95.0 | 90.7 | 93.5 | 94.5 |

[^35]
## - Chapter 6

## LAND SETTLEMENT

## 1 GENERAL

The greater part of the territory of Queensland is Crown land held under lease and controlled by the Land Administration Commission under the Minister for Lands. The State is divided into Land Agents' Districts, each administered by a Commissioner. Appeals from his decisions are heard by a Land Court, whose functions also include the determination of rent and compensation. Boards attached to the Department control Stock Routes and Rural Fires Protection Services. The Department of Mines controls leases and licences of Crown lands for mining and incidental purposes. Control of water resources is under the Irrigation and Water Supply Department, and the Forestry Department controls the timber resources on Crown lands.

History-For many years after the colony was established the problem of land tenures remained unsettled and the subject of lively controversy. Much experience had to be gained before it was possible to survey and to classify the pastoral and agricultural lands of the colony. There was from the outset an eager desire to create more intensive settlement on lands in the possession of the squatters, while on the other hand the pastoral industries required stability of tenure to protect their improvements. These objects were achieved to some extent by the granting of leases to squatters who gave up parts of their occupied land. The leases were subject to the effective occupation of the land. Agricultural and grazing farms were established and the sale of land brought important revenues for government purposes. The "grazing farm" was an early device to promote closer settlement. In the 1880s there developed the principle of leasehold as against freehold, but the conditions of leasehold continued to be the subject of much controversy, particularly over preemptive rights of renewal and variations of rentals. The revenue needs of the colony made for a continuance of land sales, but eventually the principle of leasehold became settled policy for pastoral lands.

In 1916 the principle of leasehold tenure was extended to exclude generally the further alienation of any land, and a system of perpetual lease was introduced. Settlement was encouraged by allowing the sale of the rights to these leases after a period without variation in rental because of transfer, and it proceeded on this basis until 1957 except for a period from 1929 to 1932, when the system of purchase on long terms was restored.

Legislation in 1957 restored the system of freeholding, at the option of the selectors or lessees, of town and country land held from the Crown under perpetual lease. Such purchases could be arranged over a term of years. Subsequent legislation permitted the conversion to freehold or to perpetual lease of Settlement Farm Leases or of Grazing Selections, and of all industrial lands.

As a result of these policies, the greater part ( 82 per cent) of the land in Queensland remains as Crown land and is leased to the occupiers. Twelve per cent has been alienated, or is in process of alienation, as
freehold land. Roads, stock routes, and public reserves account for 5 per cent of the total area, leaving less than 1 per cent (mostly in remote areas) unoccupied.

## 2 AREAS AND TENURES

The following table shows the total area of the State, the area in occupancy, and the areas held under each main group of tenures at the end of each of the five years to 1969.

Types of Land Tenure, Queensland

| Type of Tenure | 1965 | 1966 | 1967 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | ${ }^{\prime} 000 \mathrm{ac}$ | ${ }^{\prime} 000 \mathrm{ac}$ | '000 ac | '000 ac | '000 ac |
| Freehold |  |  |  |  |  |
| Alienated by Purchase | 26,384 | 26,442 | 26,553 | 26,700 | 26,856 |
| Alienated without Payment | 93 | 93 | 93 | 93 | 93 |
| In Process of Alienation | 5,120 | 7,841 | 11,027 | 19,620 | 25,991 |
| Total Frechold | 31,597 | 34,375 | 37,672 | 46,413 | 52,940 |
| Leasehold |  |  |  |  |  |
| Pastoral Tenures | 259,856 | 259,397 | 257,443 | 257,814 | 256,760 |
| Selection Tenures | 100,959 | 98,490 | 96,222 | 89,627 | 84,047 |
| Special Leases . . | 4,448 | 4,923 | 5,432 | 5,664 | 6,083 |
| Development Leases | 7 | 7 | 7 | 7 | 7 |
| Country, Suburban, and Town Lands Perpetual Leases | 49 | 49 | 48 | 50 | 50 |
| Leases, Claims, and Licences under Mining Acts . . | 2,499 | 2,571 | 2,304 | 2,618 | 2,607 |
| Total Leasehold | 367,817 | 365,437 | 361,456 | 355,780 | 349,553 |
| Reserves (excluding Leased Area ${ }^{1}$ ) . . | 17,150 | 16,990 | 18,424 | 18,453 | 18,451 |
| Roads and Stock Routes | 3,978 | 4,025 | 4,085 | 4,195 | 4,268 |
| Unoccupied and Unreserved | 6,338 | 6,053 | 5,243 | 2,039 | 1,669 |
| Total Area of State | 426,880 | 426,880 | 426,880 | 426,880 | 426,880 |

${ }^{1}$ See second table on page 167.

Land Tenures, Australia-Land areas and tenures in the various States are shown in the table below.

Land Tenures, Australia, 1968

| State | Private Lands |  | Crown Lands |  | Total Area | Proportion Private Lands |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Alienated | In Process of Alienation | Leased | Other |  |  |
|  | '000 ac | '000 ac | '000 ac | '000 ac | ${ }^{\prime} 000 \mathrm{ac}$ | \% |
| New South Wales ${ }^{1}$ | 61,700 | 4,805 | 112,299 | 19,233 | 198,037 | 33.6 |
| Victoria ${ }^{2}$ | 32,156 | 2,140 | 5,636 | 16,314 | 56,246 | 61.0 |
| Queensland ${ }^{\text {2 }}$ | 26,793 | 19,620 | 355,780 | 24,687 | 426,880 | 10.9 |
| South Australia ${ }^{1}$ | 15,942 | 310 | 149,530 | 77,463 | 243,245 | 6.7 |
| Western Australia ${ }^{1}$ | 32,608 | 15,435 | 249,133 | 327,413 | 624,589 | 7.7 |
| Tasmania ${ }^{\text {a }}$ | 6,651 | 229 | 4,292 | 5,713 | 16,885 | 40.7 |
| Northern Territory ${ }^{1}$ | 319 | . | 191,595 | 141,065 | 332,979 | 0.1 |
| Aust. Capital Territory ${ }^{1}$ | 89 | 9 | 254 | 249 | $601^{8}$ | $16 \cdot 3$ |
| Australia | 176,258 | 42,548 | 1,068,519 | 612,137 | 1,899,462 | 11.5 |



Red Spanish peanut crop, Kingaroy



## AGRICULTURE

Chapter 7

Sugar cane farms, near Mackay

WOOL
Chapter 7
Tossing fleece on to a classing table, Barcaldine



Freehold Land-Up to 31 December 1968, 55,604 allotments of town land comprising 27,632 acres had been alienated from the Crown for a total purchase price of $\$ 7,376,638$, as well as $26,672,830$ acres of mainly farm land in 103,988 lots for a total purchase price of $\$ 34,047,187$. Further details are set out below.

Freehold Land, Queensland, 31 December 1968

${ }^{1}$ Agricultural Farms, Purchase Leases, Prickly Pear Selections, Prickly Pear Development Selections, and Grazing Homestead Freeholding Leases.

Freehold or fully alienated land is practically all registered under the Torrens system and all transfers and interests in such land are recorded by the Titles Office. Details of these transactions are shown on pages 116 and 554.

Leasehold Land-The leasing of Crown lands is the primary function of the Land Administration Commission which is also charged with surveying, redesigning or subdividing, and leasing such lands as revert to the Crown by resumption, or the expiry, surrender, or forfeiture of existing tenures. By this system of reversion of land the Crown obtains, without the cost of purchase at values enhanced by developing public works, control over a continuing succession of land areas which it may make available for closer settlement or for re-allotment.

The general policy in regard to leasehold tenures is to make each property of a sufficiently large area to permit a reasonable living to be made from it after providing a reserve for bad seasons, and to make the term sufficiently lengthy to encourage lessees to make permanent improvements adequate to the capacity of the property. When a Pastoral Lease or Grazing Selection expires or is surrendered, and is made available under selection tenure, the late lessee has priority in respect of the whole area if the land is not suitable for subdivision or in the selection of at least a good living area if the property is subdivided. To improve security of tenure a lessee may apply for a new lease at any time within the last ten years of the current lease. A new lease over the whole or part of the existing lease may be offered by the Crown, but the lessee is not bound to accept. Instead, he may allow the existing lease to run to expiry and then assert his priority rights. Many of the leases are subject to conditions regarding improvements, such as clearing, ringbarking, the provision of water facilities, and the eradication of animal pests and noxious weeds, and most selection leases are subject to conditions of personal residence either by the selector or his registered agent.

Application for blocks under Pastoral Lease or Selection Tenure is open to persons who are qualified according to the conditions of eligibility laid down in each case. Where there is more than one applicant for a block the successful applicant is determined by ballot. Rental values, based on the unimproved value of the land, are fixed for the initial period by the Crown and thereafter by the Land Court. Perpetual Leases of Country, Town, and Suburban Allotments are determined by auction, annual rental being fixed at 3 per cent of the amount bid.

Subject to permission from the Minister, leases may be transferred or sub-let to qualified persons and mortgages raised on them. Brief details of the main types of tenure are set out below.

Pastoral Tenures-A number of pastoral properties are still held in large Pastoral Leases, areas of 500 square miles for sheep and 1,500 square miles for cattle being not uncommon, particularly where the country is far removed from the railway or is rough or dry country with a low stock carrying capacity. Leases are generally for terms up to 30 years in ten-year rental periods, but may be longer for Development Holdings subject to very extensive development conditions, and for Stud Holdings. Where the Crown may foresee possibilities of future closer settlement, Pastoral Holding leases are granted. These reserve to the Crown certain rights of resumption of up to one-third of the total area after the first 15 years of the lease.

Where the re-leasing of pastoral land is under review and the land may be dealt with under a more secure tenure at any time, it may be leased under a temporary yearly tenancy, known as an Occupation Licence. A further type of pastoral tenure is the Forest Grazing Lease, permitting the use for grazing purposes of Forest Reserves, so utilising the grass for stock and keeping down undergrowth and pests while retaining the land for timber. This type of lease is now replaced by the longer term Special Lease of Forest Reserves (see page 164).

The extent and nature of Pastoral Leases at 31 December 1968 are summarised below.

Pastoral Leases, 31 December 1968

| Type of Tenure | Leases | Area | Annual <br> Rental | Average Area | Average Rent per 1,000 Acres |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | '000 ac | \$ | ${ }^{\prime} 000 \mathrm{ac}$ | \$ |
| Pastoral Holdings (All Classes) . . | 1,997 | 243,216 | 1,628,688 | 121.8 | 6.70 |
| Occupation Licences | 790 | 14,467 | 123,093 | 18.3 | 8.51 |
| $\begin{array}{cccc}\text { Forest Grazing } & \text { Leases } & \text { (on } \\ \text { Reserves) } & \ldots & . & \text {.. }\end{array}$ | 29 | 131 | 1,329 | 4.5 | 10.15 |
| Total | 2,816 | 257,814 | 1,753,111 | 91.6 | 6.80 |

Selection Tenures-Grazing Selections represent the closer settlement of the more accessible and better quality pastoral lands and are granted in areas of up to 60,000 acres. Settlement Farm Leases with a maximum area of 6,000 acres are designed to cover lands suitable for grazing in conjunction with agriculture. Both these tenures have terms up to 30 years, and are subject to conditions of personal residence. Agricultural Selection leases cover smaller properties on land suitable for mixed farming and dairying.

All of these selection tenures may be converted to Purchase Leases leading to freehold tenure after 30 years by annual payments equal to one-thirtieth of the purchase price, free of interest. Earlier freeholding is possible on payment of the balance then outstanding and the fulfilment of all imposed conditions. In addition, Agricultural Selections and Grazing Selections of not more than 5,000 acres may be held under Perpetual Lease tenure, having rental review periods of 10 years, the rent being determined at $2 \frac{1}{2}$ per cent of the unimproved capital valuation.

The extent and nature of Selections standing good at 31 December 1968 are summarised below.

Selection Tenures, 31 December 1968

| Tenure | Leases | Area | Annual Rental | Average Area | Average Rent per Acre |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | '000 ac | \$ | acres | cents |
| Grazing Homesteads | 3,582 | 62,408 | 2,454,782 | 17,423 | 3.9 |
| Grazing Farms | 2,471 | 21,015 |  | $\left\{\begin{array}{l}8,505 \\ 3,572\end{array}\right.$ | 3.4 |
| Settlement Farm Leases | 171 | 611 | $\int 731,589$ | $\{3,572$ | 3.4 |
| Agricultural Selections |  |  |  |  |  |
| Perpetual Lease | 7,484 | 5,593 | 597,679 | 747 | 10.7 |
| In Process of Alienation | 5,811 | 19,245 | 1,670,067 | 3,311 | 8.7 |
| Total | 19,519 | 108,872 | 5,454,117 | 5,578 | 5.0 |

Brigalow Lands Development Scheme-Development and closer settlement of the brigalow lands in the Fitzroy Basin with a view to increased beef production has been undertaken by agreement between the Commonwealth and State Governments under the terms of The Brigalow and Other Lands Development Acts, 1962 to 1967. Under the agreement, the Commonwealth is providing a loan of $\$ 23 \mathrm{~m}$ for the development of approximately 11.2 m acres. To 30 June $1969, \$ 10.9 \mathrm{~m}$ had been advanced by the Commonwealth while receipts from other sources totalied $\$ 3.5 \mathrm{~m}$. Expenditure, excluding debt payments to the Commonwealth, amounted to $\$ 12.2 \mathrm{~m}$.

The scheme involves the acquisition of existing leasehold holdings (by negotiation rather than by resumption) and clearing and improving them before making them available as smaller holdings. After providing for the original landholders, not less than one-quarter of the blocks must be auctioned as freehold and the remainder made available under a selective ballot system as Purchase Leases or Grazing Homesteads. By 30 June 1969, 6,460,000 acres had been acquired. Of this area acquired, 112 retention areas ( $2,683,197$ acres) had been granted to former lessees and compensation moneys paid, and 141 blocks (1,612,922 acres) had been made available for ballot or auctioned as freehold.

Special Leases-These are conditional leases of Crown land for specific manufacturing, industrial, residential, or business purposes; or of public reserves for public purposes. Special leases over Forest Reserves are granted for grazing purposes and are more common in western areas of the State. The leases are for periods up to 30 years. They are offered by public auction to the bidder of the highest annual rent, and may be converted to perpetual lease tenure or to freehold. Details of such leases are shown in the next table.

Development leases are issued to private interests to develop or subdivide Crown land for industrial, residential, or tourist purposes. On fulfilment of the imposed conditions, the lessee may sell the land, or part
of it, paying an agreed percentage of the sale price to the Crown in return for the issue of freehold title.

Special Leases, 31 December 1968

| Type |  | Leases | Area | Annual Rental | Average Area | Average Rent per Acre |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | No. | '000 acres | \$ | acres | cents |
| Reserves |  | 2,203 | 4,629 | 115,152 | 2,101 | 2.5 |
| Special Purposes |  | 7,196 | 1,035 | 561,274 | 144 | 54.2 |
| Development Leases. | - | 7 | 7 | 4,743 | 984 | 68.8 |

Country, Suburban, and Town Lands-These are leased under Auction Perpetual Lease tenure at an annual rental equal to 3 per cent of the amount bid at auction by competitors for the land. Town Leases cover residential allotments not exceeding $\frac{1}{2}$ acre, Suburban Leases cover areas not exceeding 20 acres, and Country Leases farms not exceeding 2,560 acres. This type of tenure has also been frequently used in opening up new seaside and other areas for development. Conditions may be imposed as to the minimum amount of improvements to be made within a given period.

At 31 December 1968 there were 11,372 such leases covering 49,916 acres, of an annual rental value of $\$ 325,370$. They had an average size of 4.4 acres and an average rent of $\$ 6.52$ per acre. The 11 town lots auctioned during 1968 averaged 44 perches in area and had an average capital value of $\$ 91$. Four country leases averaged 28 acres in area and $\$ 160$ in capital value.

Land Under Mining Acts-Crown land may be held and occupied for mining purposes under both mining leases and claim tenures. A claim tenure is lower in status than a mining lease tenure.

Leases of land for mining and allied purposes may be arranged through the District Mining Warden. They are subject to conditions as to continuous and bona fide use, labour employed, and capital expended. It is advantageous, but not necessary, for an applicant to hold a miner's right.

Gold Mining Leases have a term of 21 years renewable for further periods of 21 years at an annual rental of $\$ 2$ per acre. The maximum area is 100 acres but most leases do not exceed 25 acres. Except on areas used for residences, other buildings, water supplies, and orestacking, one man must be employed for every 10 acres leased, although exemption may be obtained if expenditure of not less than $\$ 60$ per acre has been made.

Mineral Leases cover areas where mining for specified minerals other than gold is intended. The term of such leases is 21 years, renewable on expiry. For minerals the annual rental is $\$ 1$ per acre plus a royalty on production (non-metallic minerals) or on profit (metallic minerals); the maximum area is 320 acres and labour conditions are the same as for gold mining leases. For coal, the annual rental is $\$ 1$ per acre plus a royalty of 5 c per ton. The maximum area is 640 acres, and one man must be employed for every 40 acres for the first two years, and for every 20 acres thereafter.

Special Bauxite Mining Leases over large areas in Cape York Peninsula for long terms have been granted by special Acts of Parliament. They are
conditional on substantial annual expenditure over the period of the leases and to participation in the alumina plant at Gladstone.

Petroleum Leases may be granted where payable deposits of petroleum are discovered. They give underground rights but do not confer any tenure of surface land. They are intended to cover areas not exceeding 100 square miles at an annual rental of $\$ 20$ per square mile, deductible from the prescribed royalty of 10 per cent of the selling value of the production.

Dredging Leases permit the dredging for minerals of ground previously worked and abandoned or too poor for other methods to be effective. Areas are limited to 500 acres and may include areas in and around rivers, lakes, or foreshores. Minimum conditions call for machinery valued at $\$ 6,000$ or more, and a labour force of three men for every 100 acres. Annual rental is $\$ 1$ per acre for a maximum of 21 years.

Miners' Homestead Leases provide for the settlement of mining fields by permitting the holding of land for purposes other than mining. They are available to persons not less than 18 years of age and to companies and churches. The maximum area within a town boundary is one acre or, in approved cases, 10 acres; and elsewhere 80 acres or, in approved cases, 1,280 acres. They are available on application to the warden or by auction on new mining fields. Such land may be taken up for mining purposes by the holder of a miner's right or a mineral lease, but arrangements must be made for the compensation of the homesteader for any possible damage to improvements due to such activity. Leases now being issued are all perpetual leases, the annual rental being 3 per cent of the capital or purchase value, which is reviewed every ten years by the warden on application by the lessee or the Minister.

The holder of a miner's right costing 50 c per year may take possession of and use Crown land for mining purposes or such ancillary purposes as residence, obtaining or diverting water supplies, or the cutting of essential timber. During 1968, 7,305 miner's rights were issued and it is estimated that about 4,000 acres were so occupied. A claim is made by staking the four corners of an allowable area and seeking registration of the claim by the local warden. Allowable areas vary according to the nature of the mining process to be carried out, and the mineral involved, and several claims may be amalgamated by a group of shareholders. Provided the claim is continuously worked and prescribed labour conditions are fulfilled, the holder has recognised rights to the land and its mineral produce. No rent is payable.

Occupation licences for Specific Small Areas may be granted for certain purposes associated with mining, e.g. machinery, tailings dumps, and market gardens and, except within town sites, for business and residential areas.

On application to a warden, any person may be issued with a Coal Prospecting Licence for an area of Crown land not exceeding 2,560 acres. The licence, for which 5 c per acre is payable, permits prospecting for one year and is renewable. At 31 December 1968, 30,998 acres of land under the Mining Acts were so licensed.

Petroleum Prospecting Permits may be issued covering areas not exceeding 200 square miles for a term of two years which may be extended to a maximum duration of six years. An annual rental of 50 c per square mile and a guarantee bond of at least $\$ 2,000$ is demanded. On discovery of petroleum, conversion to lease of half the permit area is guaranteed to the holder of the permit.

The Petroleum (Submerged Lands) Act of 1967 provides for the exploration for, and the exploitation of, petroleum resources on the continental shelf and sea-bed in territorial waters adjacent to the coast.

Authorities to Prospect may be granted to applicants intending to undertake large-scale exploration or prospecting, or geological or geophysical testing. Areas, rents, terms, and conditions are determined by the Minister. At the end of 1968 there were 155 Authorities to Prospect for Minerals covering 49,719 square miles, 26 Authorities to Prospect for Coal covering 7,682 square miles, and 36 Authorities to Prospect for Petroleum covering 335,555 square miles.

Land Held under Mining Acts, 31 December 1968

| Type of Tenure |  |  |  | Leases | Total Area | Average Area |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | No. | acres | acres |
| Gold Mining Lease | $\cdots$ | - | . | 230 | 5,133 | 22 |
| Mineral Lease |  |  | . | 2,822 | 358,031 | 127 |
| Special Bauxite Lease | - | - | . | 3 | 1,748,465 | 582,821 |
| Dredging Lease | . | . | $\cdots$ | 362 | 42,478 | 117 |
| Miner's Homestead Lease | - | . | .. | 18,995 | 428,491 | 23 |
| Coal Prospecting Licence | . | . | . | 19 | 30,998 | 1,631 |
| Claims etc. | - | - | - | $n$ | 4,000 ${ }^{1}$ | $n$ |
| Total | . | -• | . | $n$ | 2,617,596 | $n$ |

1 Estimated. $n$ Not available.
Reserves-Areas throughout the State are reserved to the Crown for specific purposes. Details are shown below.

Land Reserved for Public Purposes, 31 December 1968

$n$ Not available.

## 3 SOIL CONSERVATION

The high-intensity falls of rain experienced in Queensland make many of the agricultural soils, particularly those on sloping land, susceptible to erosion. As soil conservation practices were not applied to any great extent until the late 1940s, considerable damage was caused to cultivation lands.

It is estimated that 2 million acres of the State's agricultural lands are moderately to seriously eroded and a further 1 million acres slightly affected. The chief areas affected are the Darling Downs, Maranoa, Isis, Burnett, and Atherton districts. New areas being developed have also proved to be vulnerable to erosion. These include Wandoan, the Fitzroy River Basin, the Central Highlands, and the Mareeba-Dimbulah area.

Wind erosion has affected a smaller area of the cultivated lands than water erosion, but it has had serious effects in many of the pastoral districts of the south-west, where "scalded" areas are quite common.

The soil conservation needs of the State at 30 June 1969 were estimated as follows.

| Region |  |  | Area of Cultivated <br> Land Requiring <br> Contour Measures | Area Protected by <br> Contour Measures |
| :--- | :---: | :---: | :---: | :---: |
|  |  |  | acres | acres |

The Department of Primary Industries provides a special advisory service in soil conservation, and some 6,600 landholders are applying soil conservation measures based on departmental advice. The total area for which conservation plans had been prepared by the Department up to 1969 was $1,795,574$ acres. Two and a half million acres have been covered by topographic mapping work in affected areas, and contour maps with 10 ft contours are now available for well over one million acres in southeastern Queensland.

The Soil Conservation Act of 1965 provides the statutory facilities for landholders to undertake joint soil conservation activity, either under government guidance or through local sponsorship and leadership. Provision is made for financial assistance by way of loans through the Agricultural Bank for the implementation of soil conservation programmes.

There is provision for the establishment of Soil Conservation Districts to be administered by Soil Conservation Trusts, most members of which will be landholders. Soil conservation measures include stubble retention, contour cultivation, erosion-reducing tillage practices, and rotation of crops or crops and pastures on a contour strip-cropping pattern. Contour measures frequently involve a run-off control scheme comprising protective earthworks such as contour and diversion banks and waterways.

## 4 IRRIGATION AND WATER CONSERVATION

The important primary industries of Queensland are subject to relatively frequent and serious losses by drought and also to extensive flooding. There is therefore a definite need for the provision of works for water conservation for irrigation and stock watering and for flood mitigation.

The right to the use and flow and to the control of water in watercourses, lakes, springs, and artesian wells in Queensland vests in the Crown, and the Commissioner of Irrigation and Water Supply is authorised to take measures to conserve water and provide for its more equal distribution and beneficial use. The Commissioner also controls sub-artesian bores in declared areas.

[^36]of the natural water resources of the State, both surface and underground, (b) undertake and carry on a survey of such resources, and (c) keep a record of all such natural water resources, surface and underground.

The Australian Water Resources Council, formed in 1962, comprises Commonwealth and State Ministers responsible for water supply. The initial objectives of the Council are to prepare an assessment of the location and volume of Australia's surface and underground water supplies, to examine the adequacy of arrangements for measurement and assessment of these resources, and to achieve closer co-operation between the various States and the Commonwealth in this work.

The passage by the Commonwealth Government of the States' Grants (Water Resources) Act 1964 provided for financial assistance from the Commonwealth to the States in connection with their programmes of assessment of surface and underground water resources. This Act expired in June 1967 but similar legislation in that year and again in 1970 has extended financial assistance for further periods of three years to 1973.

Development of Water Resources-The Commissioner of Irrigation and Water Supply is required to prepare a co-ordinated programme of work for the conservation, utilisation, and distribution of water resources, and to make recommendations to the Government regarding the carrying out of works in this programme.

At 30 June 1969, the Irrigation and Water Supply Department controlled and operated storages amounting to 904,731 acre-feet. This total included Callide Dam, nine miles from Biloela, capacity 37,800 acre-feet, which provides water for the Callide power station on the Callide opencut coal-field. Four dams (Fairbairn, Atkinson, Beardmore, and Maroon) under construction at 30 June 1969 , will provide additional storage of $1,308,000$ acre-feet.

The total area under agriculture in Queensland in 1968-69 was 5.4 million acres from which the value of production was approximately $\$ 363,704,000$. Of this area some 356,000 acres were irrigated, from which the value of crops produced was estimated at $\$ 101,888,000$.

The bulk of the irrigated area is supplied with water from privately owned pumps operating from streams under licence or from underground water resources. Diversions from streams have been materially assisted by the Government's policy of providing dams and weirs on streams throughout the State. These provide improved or complete regulation of stream flow and augment supplies available for use by private irrigators who pump from the streams.

The total water storage capacity available for irrigation at 30 June 1969 was 866,931 acre-feet, comprising seven dams with a total capacity of 801,700 acre-feet and 48 weirs of 65,231 acre-feet. Two dams (Tinaroo Falls and Eungella) are located in North Queensland; the other five (Moogerah, Leslie, Borumba, Coolmunda, and Wuruma) in South Queensland. Of the weirs, 27 are in South, 10 in Central, and 11 in North Queensland. Weir capacity ranges from 8,000 to less than 50 acre-feet; 12 of them have a capacity each of over 1,000 acre-feet.

Under The Farm Water Supplies Assistance Acts, 1958 to 1965, technical assistance is available to landholders throughout the State on all matters relating to water conservation and utilisation for domestic, stock, and irrigation purposes, on individual holdings or groups of holdings, covering construction of farm dams, irrigation bores and stock bores, and pumping and distribution systems.

In addition, the Government has provided finance to farmers by way of special Agricultural Bank loans, and technical advice on construction and installation. Where contractors are not available the services of the Irrigation and Water Supply Department can be made available for boring operations. During 1968-69, 887 applications were received for assistance under these Acts, and $\$ 777,574$ was paid in advances by the bank.

Details of the major current government irrigation areas and projects are set out below. A.bout 9 per cent of the area under irrigation in the State is concentrated in the four established Irrigation Areas.
(a) Dawson Valley Irrigation Area-Sixty-one farms with a total area of 4,894 acres have been established at Theodore and Gibber Gunyah, and 4,250 acres of these are capable of being irrigated. Water for irrigation is provided by three weirs, storing 10,280 acre-feet, constructed on the Dawson River in the vicinity of Theodore. Pumping stations deliver water to channels which provide water to farms by gravity. Grain crops and cotton account for the major part of production from irrigated farms.

Additional storage to overcome shortages of supply will be provided by Glebe Weir on the Dawson River. Construction of the weir, which will store 16,000 acre-feet of water, commenced in 1970.
(b) Burdekin River Irrigation Area-This area, comprising the three sections of Clare, Millaroo, and Dalbeg, is controlled by the Irrigation and Water Supply Department and represents the first stage of the overall project investigated by the Burdekin River Authority in 1952. The present works were completed during 1957 and serve 149 farms with a total area of 19,448 acres, of which 13,185 acres were irrigated in 1968-69. Sugar cane, rice, beans, tobacco, and maize are the main crops produced in the area, 135 of the 149 farms having cane assignments.

The existing irrigation area settlement is dependent upon natural flow in the Burdekin River supplemented by Gorge Weir (capacity 7,670 acre-feet) and Blue Valley Weir (capacity 2,550 acre-feet) on the Burdekin River. With the completion in 1968 of Eungella Dam on the Broken River, an additional supply of water became available for the area.
(c) Mareeba-Dimbulah Irrigation Area-Completed works include a mass concrete gravity dam on the Barron River in the vicinity of Tinaroo Falls, about 12 miles from Atherton, a weir known as Collins Weir on the Walsh River west of the Great Dividing Range, and 208 miles of main and distribution channels. The completed scheme envisages the development of 1,100 irrigation farms, on which 49,000 acres could be irrigated to produce tobacco, mixed agricultural crops, and pastures. The net cost of capital works and investigations on this area to 30 June 1969 was $\$ 32.2 \mathrm{~m}$, comprising $\$ 12.5 \mathrm{~m}$ on the Tinaroo Falls Dam and $\$ 19.7 \mathrm{~m}$ on irrigation and other works.

Tinaroo Falls Dam, completed in 1958, was the first major dam to be constructed in Queensland primarily for irrigation purposes. It has a capacity of 330,000 acre-feet of water and rises 136 feet above river bed level with a maximum base width of 120 feet. A spillway 250 feet long and 12 feet deep will allow the passage of the highest likely flood.

Tobacco is the main crop produced on the irrigated farms, 9,892 acres being planted on 518 farms in 1968-69. Of these plantings, 5,188 acres were irrigated from the channel system, 4,651 acres by private pumping from regulated streams, and 53 acres from unregulated streams.

During the year an additional 3,213 acres were irrigated, mainly for the production of seed crops, vegetables, and pastures.
(d) St George Irrigation Area-This area is based on the Jack Taylor Weir on the Balonne River at St George. The storage capacity of the weir is 8,200 acre-feet. The irrigation and drainage works serving the area were completed in 1958, and during $1968-69$ a total of 8,056 acres on the 20 farms in the area was irrigated. Cotton, grain crops, fodder growing, and fat lamb raising are the main forms of production.

The construction of works, estimated to cost $\$ 8.6 \mathrm{~m}$, to extend the area and also provide an improved water supply to the existing area has commenced. The main work is the construction of Beardmore Dam on the Balonne River, 13 miles upstream from St George. The dam will store 81,600 acre-feet of water and, with two storage weirs of a total capacity of 7,350 acre-feet, will enable the area irrigated to be increased to about 27,000 acres.
(e) Emerald Irrigation Area--This project, estimated to cost $\$ 26.7 \mathrm{~m}$, provides for the construction of Fairbairn Dam on the Nogoa River, some 12 miles upstream from Emerald, to store $1,170,000$ acre-feet, and irrigation, drainage, and roadworks to serve an area of some 60,000 acres. The completed clam will more than double the storage capacity of all dams built, or under construction, by the Department to 30 June 1969. Construction of the dam will be financed by a non-reimbursable grant of up to $\$ 20 \mathrm{~m}$ by the Commonwealth Government from the National Water Resources Development Fund, while the cost of the irrigation works etc. will be met from State funds.

The Snowy Mountains Hydro-electric Authority, on behalf of the Department, has undertaken investigational work and the detailed design and preparation of specifications, but the Department is responsible for tenders and the supervision of construction of the dam and for the construction of irrigation and ancillary works. The dam is scheduled for completion in 1972.
(f) Warrill Valley Irrigation Project-Moogerah Dam, a double curvature concrete arch structure approximately 120 feet high, has been constructed on Reynolds Creek, a tributary of Warrill Creek, at Mt Edwards (near Boonah). Storage capacity is 75,000 acre-feet and water is released as required for diversion from the streams by licensed irrigators.

Diversion works have been constructed throughout the valley enabling the number of streams benefiting by regulation of flows to be increased considerably. Some 280 landholders hold licences to divert water from regulated streams for irrigation of vegetables and fodder crops. The dam also supplies water to the Swanbank power station, the water being released down Warrill Creek into the Bremer River from where it is pumped to a large storage lake adjacent to the power station. In the year ended 30 June $1969,6,652$ acre-feet of water were diverted to the power station in addition to the 10,422 acre-feet diverted for irrigation.
(g) Mary Valley Irrigation Project-Borumba Dam, a rockfill dam on Yabba Creek near Imbil, was completed in March 1964. The dam has a storage capacity of 34,500 acre-feet. It supplies Gympie with water in addition to providing sufficient for the irrigation of some 18,000 acres. During 1968-69, 4,733 acre-feet of water were diverted for irrigation and 1,728 acre-feet to the city of Gympie. Fodder, vegetables, fruit, and maize are the main crops irrigated.
(h) Upper Condamine Irrigation Project-Leslie Dam, a mass concrete dam on Sandy Creek, a tributary of the Condamine River, near Warwick, with a capacity of 38,200 acre-feet, was completed in 1965. It serves to augment the Warwick water supply and to allow the irrigation of some 6,000 acres by individual diversions from the Condamine River between Sandy Creek and Cecil Plains. Provision has been made to increase the capacity of the dam to 87,000 acre-feet by the addition of crest gates. During 1968-69, 10,646 acre-feet of water were diverted for irrigation.
(i) Macintyre Brook Irrigation Project-Coolmunda Dam, on Macintyre Brook near Inglewood, was completed during 1968. It is an earthill structure with a maximum height above creek bed of 61 feet, and will store 61,000 acre-feet for irrigation of some 8,500 acres. During 1968-69, 1,976 acre-feet of water were diverted for irrigation.
(j) Upper Burnett River Irrigation Project-Wuruma Dam on the Nogo River, a tributary of the Burnett, 30 miles from Eidsvold was completed during 1968. The dam is a mass concrete gravity structure with a maximum height of 142 feet and will impound 157,000 acre-feet of water to provide an assured supply of water for irrigation of some 13,500 acres along the banks of the Burnett River for a distance of approximately 170 miles.
(k) Broken River Irrigation Project-Construction was completed in 1968 of Eungella Dam, a rock and earthfill structure to store 103,000 acrefeet, on the Broken River 70 miles from Mackay. The primary purpose is to provide water for the Collinsville power station and Collinsville town, but 23,000 acre-feet will be available annually for irrigation along the lower Bowen River and to supplement supplies in the existing Burdekin River Irrigation Area.
(l) Lower Lockyer Irrigation Project-This project which involves an off-stream storage formed by the construction of an embankment, Atkinson Dam, across the outlet of Atkinson's Lagoon, was completed in 1970. Water supply for storage is obtained mainly by diverting water from the catchments of Buaraba Creek, Seven Mile Lagoon, and Lake Clarendon. The 25,400 acre-feet storage will provide water for irrigation of up to 3,000 acres along the lower 6 miles of Buaraba Creek and the lower 26 miles of Lockyer Creek.
(m) Bundaberg Irrigation Project-Agreement by the Commonwealth Government to provide a $\$ 12.8 \mathrm{~m}$ non-reimbursable grant, and an allocation of $\$ 8.3 \mathrm{~m}$ from the State Government, will enable implementation of the first phase of this scheme. This will involve construction of Monduran Dam on the Kolan River, with a capacity of 475,000 acre-feet, and tidal barrages on the Kolan and Burnett Rivers. The irrigation scheme will serve almost all existing cane lands of the Bundaberg region and provide surface supply to augment underground water supplies in the area.
(n) Maroon Dam-Construction has commenced on a storage on Burnett Creek, a tributary of the Logan River. It is designed to permit expansion of irrigation from the present 3,475 acres to 9,900 acres along Burnett Creek and the Logan River for about 80 miles.

Border Rivers Project-The Dumaresq-Barwon Border Rivers Commission, consisting of representatives of New South Wales and Queensland, was created as the result of agreement legislation in these States to control works on these rivers where they form the boundary of the States and to allocate the water. Costs are shared equally. Amendments to the agreement provide for the construction of storages, initially on Pike Creek in Queensland and later, if required, on the Mole River in New South Wales, as alternatives to the Dumaresq storage site at Mingoola as proposed in the original agreement.

So far the Cunningham, Bonshaw, and Glenarbon weirs on the Dumaresq River, a diversion weir at Boomi on the Macintyre (Barwon) River, and a regulator on the Boomi River have been completed. Fodder and tobacco are the main crops irrigated.

Underground! Water Supplies-The availability of underground water in Queensland has played a very big part in the development of the pastoral industry, and of irrigation on individual farms, particularly along the coastal fringe. Underground water is also used very widely for irrigation, stock, and domestic purposes outside the Artesian Basin.

Over half the area irrigated in Queensland receives its supplies from underground sources (see page 174) and, in accordance with the requirements of The Land and Water Resources Development Acts, 1943 to 1962 , the investigation of the availability of underground water is being pursued by hydro-geological mapping and drilling. The most important areas where water from this source is used for irrigation are in the following river basins: the Lower Burdekin, the Don (Bowen), the Pioneer, the Callide Valley, the Lower Burnett, many parts of the Brisbane Basin, including the Lockyer, and parts of the Upper Condamine Basin.

Burdekin Delta Recharge-For the first time in Australia, the artificial replenishment of underground water supplies has been implemented in the Burdekin Delta. While the cost of this work by the North and the South Burdekin Water Boards is being financed by the landholders and sugar mills in the area, the State Government contributed more than $\$ 200,000$ to finance the investigations and designs of works which are now ensuring supplies for irrigated sugar cane producers in the area. During 1968-69, 38,332 acre-feet of water were diverted from the river.

Artesian Water-Western Queensland beyond the 20 -inch annual rainfall belt is predominantly pastoral and is mainly dependent for water supplies on artesian and sub-artesian bores, and, where normal surface storage is not readily available, on excavated tanks. An artesian bore is defined by the Water Acts as one from which water flows naturally to the surface at some time during its life, while a sub-artesian bore is one from which water is raised by pumping or other artificial means.

The Great Artesian Basin in Queensland consists approximately of the area lying west of the Great Dividing Range, excluding the Cloncurry Mineral Field and the Barkly Tableland. It comprises 434,000 square miles, or about two-thirds of the total State area.

The water varies in quality but is nearly everywhere suitable for stock drinking water. The numerous bores and bore drains that carry off the surplus flow make it possible to stock huge areas of well-grassed country neighbouring the water, which otherwise could only be provided with stock water by far less reliable and more expensive surface catchments.

The first artesian bore completed in Queensland flowed in February 1887 at Thurulgoona Station, in the Cunnamulla district, and is still flowing. Its depth is 1,290 feet. By June 1969, 3,117 artesian bores had been drilled to an average depth of 1,399 feet. In addition, 12,584 sub-artesian bores, within the Great Artesian Basin, had been registered.

Bore Water Supply Areas are constituted under the Water Acts. Water from artesian bores is distributed through properties by bore drains or ditches. Works are financed by government loans and rates are levied annually to cover loan repayments and maintenance of drains. At 30 June 1969, 61 areas were operating, of which 55 were administered by the Irrigation and Water Supply Department and 6 by local boards. A
total daily flow of $24,709,000$ gallons was distributed in 2,531 miles of drains over a benefited area of 4.9 million acres.

Small areas of artesian water are known outside the Great Artesian Basin. These are in the Lockyer Valley and Bauhinia Shire, where 40 bores had been completed to 30 June 1969, and are excluded from the table below.

Artesian Bores, Great Artesian Basin, Queensland

| Date | Bores Flowing | Bores Ceased Flowing | Total Bores Drilled | Daily Flow ${ }^{1}$ | Total Depth Drilled | Average Depth of New Bores ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | No. | ${ }^{\prime} 000 \mathrm{gal}$ | ${ }^{\prime} 000 \mathrm{ft}$ | feet |
| 31 December 1894 | 262 | 5 | 267 | 99,600 | 311 | 1,180 |
| 31 December 1904 | 647 | 69 | 716 | 265,700 | 1,065 | 1,770 |
| 31 December 1914 | 1,068 | 161 | 1,229 | 354,900 | 2,013 | 1,770 |
| 31 December 1924 | 1,251 | 325 | 1,576 | 328,500 | 2,587 | 1,650 |
| 31 December 1934 | 1,291 | 523 | 1,814 | 282,400 | 2,914 | 1,370 |
| 31 December 1943 | 1,301 | 707 | 2,008 | 229,200 | 3,109 | 930 |
| 31 December 1948 | 1,439 | 685 | 2,124 | 227,780 | 3,190 | 700 |
| 30 June 1953 | 1,507 | 826 | 2,333 | 221,800 | 3,365 | 837 |
| 30 June 1958 | 1,671 | 894 | 2,565 | 215,000 | 3,645 | 1,207 |
| 30 June 1963 | 1,898 | 916 | 2,814 | 200,000 | 3,953 | 1,237 |
| 30 June 1968 | 2,022 | 1,038 | 3,060 | 192,000 | 4,274 | 1,305 |
| 30 June 1969 | 2,079 | 1,038 | 3,117 | 193,000 | 4,361 | 1,531 |

[^37] drilled during period since preceding entry in this column.

Stock Route Watering-In 1935 the Trunk Stock Route System was inaugurated and from then on the construction of watering facilities on stock routes was greatly expanded. The Irrigation and Water Supply Department acts as a constructing authority for the Stock Routes Co-ordinating Board in these matters, and had completed 607 facilities to 30 June 1969.

Irrigation on Rural Holdings-According to 1968-69 returns received from primary producers, crops or pastures were irrigated on 10,198 holdings, or 23.1 per cent of all rural holdings in the State. The area of crops irrigated was 356,185 acres, or 6.6 per cent of the total area under crop. Of the area of pastures irrigated, 32,933 acres were of introduced pastures and 12,331 acres of native pastures. The average area irrigated per holding using irrigation was 39 acres.

Although a greater number of irrigators use surface water from streams, weirs, lagoons, etc. to irrigate their crops, more land is actually irrigated from underground water sources such as bores, spears, and wells. During 1968-69, water from underground sources was used to irrigate 226,964 acres on 4,417 holdings, while surface water was used to irrigate 173,681 acres, as follows: From water supplied in irrigation areas and districts, 32,869 acres on 592 holdings; from rivers, creeks, lakes, etc., 118,529 acres on 4,040 holdings; and from farm dams, 22,283 acres on 1,726 holdings. On 125 holdings, chiefly market gardens in Brisbane, 804 acres were irrigated from town water supplies. These figures include pastures as well as crops.

A total of 20,627 acres on 244 holdings was irrigated by gravity flow without the aid of pumping plant, compared with 21,955 acres on 250 holdings in 1967-68. Where power-plants were used, oil engines pumped water for 153,950 acres on 5,446 holdings and electric motors for 225,921
acres on 5,305 holdings. A further 951 acres were irrigated using other types of power.

Crops Irrigated, Queensland

${ }^{1}$ As the area of cotton irrigated during each twelve months is usually that of the crop collected in the next season's returns, percentages for cotton have been calculated on the next season's acreages which are included in the Total Area columns. $r$ Revised since last issue.

The next table shows the distribution of irrigated crops in 1968-69.
Distrieution of Irrigated Crops, Queensland, 1968-69

| Statistical Division |  | Sugar Cane | Vegetables | Fruit | To bacco | Cotton | Other | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | acres | acres | acres | acres | acres | acres | acres |
| Moreton ${ }^{1}$ |  | 95 | 30,036 | 3,507 | 1,347 | 1,111 | 39,042 | 75,138 |
| Maryborough |  | 47,903 | 6,495 | 3,217 | 1,065 | 50 | 12,767 | 71,496 |
| Downs |  | . . | 1,129 | 2,010 | 511 | 4,023 | 38,889 | 46,561 |
| Roma |  | . | 11 | 21 | .- | 1,255 | 7,771 | 9,057 |
| South-Western |  | $\cdots$ | 15 | 47 | . | . | 78 | 139 |
| Rockhampton | .. .. | 287 | 1,139 | 659 | 82 | 3,252 | 17,786 | 23,204 |
| Central-Western |  | . | 26 | 8 | . | 180 | 868 | 1,081 |
| Far-Western |  | . | 1 | 2 | . | . | 60 | 63 |
| Mackay |  | 27,660 | 291 | 39 |  | $\cdots$ | 322 | 28,312 |
| Townsville |  | 75,266 | 4,611 | 479 | 55 | 39 | 4,874 | 85,324 |
| Cairns |  | 1,621 | 2,074 | 487 | 10,367 | . | 955 | 15,504 |
| Peninsula and Nor | Western | . . | 17 | 13 | . . | 165 | 109 | 305 |
| Queensland | $\cdots$ | 152,832 | 45,844 | 10,487 | 13,427 | 10,075 | 123,520 | 356,185 |

${ }^{1}$ Including Brisbane Statistical Division.

## 5 FORESTRY

The Department of Forestry-This Department controls the disposal of timber resources on Crown lands, the reserved forest areas, and selection tenures which reserve timber to the Crown. It regulates the conversion of $\log$ timber, as all sawmills in Queensland are required to be licensed under The Sawmills Licensing Acts, 1936 to 1965, which the Department administers. A maximum productive capacity is fixed in each licence issued. The State Forests are the only areas of Crown lands which are reserved for the production of timber in perpetuity.

Forestry Operations-In 1968-69, 11 per cent of the logs cut by all mills in the State were from Crown plantations and a further 41 per cent were cut from Crown forests. The cut from Crown forests included 84 per cent of the total of hoop, bunya, and kauri pine, 51 per cent of the cypress pine, 34 per cent of the hardwood, and 84 per cent of the cabinet
woods. Milling timber cut from Crown lands in 1968-69 amounted to 227 million super feet, the same amount as in the previous year.

The sale of timber yielded $\$ 4.6 \mathrm{~m}$ in 1968-69. The costs of harvesting and marketing this timber amounted to $\$ 1.9 \mathrm{~m}$, with a further $\$ 0.5 \mathrm{~m}$ being spent on access roads. Silvicultural operations to replace forests cut for use are being actively pursued, the expenditure on reforestation in 1968-69 being $\$ 5.3 \mathrm{~m}$. In all these activities of the Forestry Department, 2,035 persons were employed at 30 June 1969.

The following table gives details of the operations of the Forestry Department for five years to 1968-69.

Operations of Forestry Department, Queensland


## ${ }^{1}$ At 30 June. 2 At 31 March.

The areas under the control of the Department are set out in the next table. While the care of forests and reserves predominates, the work of developing national parks to cater for tourists, while preserving the natural beauty and scientific interest, is also important. Reservations of less than 1,000 acres, previously known as scenic areas, were reclassified as national parks from December 1968.

Forests, Reserves, and Parks, in Statistical Divisions¹, 30 June 1969


[^38]Reforestation--The work of the Department of Forestry in reforestation aims at making adequate provision for the timber requirements of the State. It falls naturally into two broad classes, namely, establishment of plantations of softwoods and the improvement of natural stands of hardwoods, cypress pine, and the cabinet woods of North Queensland. At 31 March 1969, effective plantation areas totalling 150,693 acres had been established.

A minimum of 375,000 acres of good quality softwood plantations is considered necessary. By the end of March 1969, approximately 145,461 acres of plantations of native and exotic conifers had been established. The Department is endeavouring to reach an annual planting of 12,000 acres for new softwood plantations. During 1968-69, 23 nurseries were operated by the Department.

The principal species planted is hoop pine, which grows naturally in the rainforests of South Queensland, and this species accounts for nearly half the area planted. Growth in plantations has proved most satisfactory and, on average sites, the selected high pruned trees attain an average height of 80 feet and an average girth of 33 inches by age 25 years.

Other native species planted to a lesser extent are bunya pine, kauri pine, silky oak, and Queensland maple. These plantings are confined to areas of rich soil which originally carried rainforests or jungle. Centres of operations include the Brisbane Valley, the Mary Valley, Nanango, Kilcoy, Kilkivan, Kalpowar, and the Atherton Tableland.

The chief exotic species planted is slash pine, which is native to the south-east of U.S.A., and has proved suitable for planting over a wide range along the eastern coastal plain from the New South Wales border to Bundaberg; within the tropics, it is replaced by Caribbean pine. Other species planted to a lesser degree include Mexican, loblolly, and Monterey pines. Centres of exotic plantings are Passchendaele, Pechey, Beerburrum, Toolara, Tuan, Bingera-Gregory, Bowenia, Cathu, and Kennedy.

To achieve the maximum quantity of high quality wood consistent with a reasonably high total production of merchantable timber, planting spacings of not closer than 8 feet by 8 feet are adopted and early and heavy thinnings are applied to promote the growth of the best trees, which are pruned clear of branches to a height of 21 feet.

Merchantable thinnings commence at from 12 to 15 years of age, and the timber so yielded has become important to the State. The first sale of thinnings was made in 1942, and the annual amount becoming available has increased. In $1968-69,43.0 \mathrm{~m}$ super feet were marketed.

The improvement of the natural forests is effected by cultural treatments, which are designed to secure adequate regeneration of the best species and to improve their representation in the forest by the removal of useless trees and undesirable species. The next table shows the distribution of reforestation work throughout the State and the main species within each area.

Parallel with silvicultural research, the Department maintains a programme of forest products research to ensure the provident use of the existing resources, and the production of wood having qualities suitable for the needs of the State.

The Department conducts an advisory service for engineers, architects, builders, and the public in general on the appropriate uses and identification of timbers. It also administers The Timber Users' Protection Acts, 1949 to

1965, which regulate the sale and use of certain timbers and the preservative treatment of timber.

Reforestation in Statistical Divisions ${ }^{1}$, 1968-69

| Particulars | Statistical Division |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Moreton ${ }^{2}$ | Maryborough | Downs | Rock-hampton | Mackay | Cairns | Total |
|  | acres | acres | acres | acres | acres | acres | acres |
| Area of Plantations Established ${ }^{3}$ |  |  |  |  |  |  |  |
| Hoop Pine .. .. | 200 | 2,646 | - | 358 | 36 | 41 | 3,281 |
| Other Native Conifers |  | 10 |  | . | . | 2 | 12 |
| Slash Pine .. | 1,614 | 5,442 | $\cdots$ | . . | $\cdots$ | $\cdots$ | 7,056 |
| Other Exotic Conifers . . | 76 | 507 | 213 | . | 390 | 400 | 1,587 |
| Native Forest Hardwoods | . . | 58 |  | . | . . |  | 58 |
| Other Broadleaved Species ${ }^{4}$ | . | 4 | 3 | . | - | 1 | 8 |
| Total .. .. | 1,890 | 8,668 | 215 | 358 | 426 | 444 | 12,002 |
| Net Area of Effective Plantations ${ }^{5}$ |  |  |  |  |  |  |  |
| Hoop Pine | 1,434 | 59,317 | 4 | 4,949 | 98 | 1,588 | 67,389 |
| Other Native Conifers | 8 | 1,229 | 1 | 5 | 3 | 287 | 1,533 |
| Slash Pine . . | 16,601 | 35,345 | 767 | 52 | 2,473 | 11 | 55,249 |
| Other Exotic Conifers | 4,113 | 6,134 | 3,660 | 38 | 6,421 | 924 | 21,290 |
| Native Forest Hardwoods | 833 | 2,849 | . | .. | .. | 78 | 3,761 |
| Other Broadleaved Species* | 57 | 1,000 | 17 | 1 | 45 | 351 | 1,471 |
| Total | 23,047 | 105,874 | 4,449 | 5,044 | 9,040 | 3,239 | 150,693 |
| Natural Forests Treated 1968-69 |  |  |  |  |  |  |  |
| Natural Hoop Pine | - | . | . | $\cdots$ | . | $\because$ | $\cdots$ |
| Natural Rainforest | . |  |  | . | $\cdots$ | 1,713 | 1,713 |
| Cypress Pine . . | . |  | 16,719 | $\cdots$ | $\ldots$ | . . | 16,719 |
| Eucalypts .. . . | 944 | 6,785 | 467 | 1,004 | 1,297 | . | 10,497 |
| Total . | 944 | 6,785 | 17,186 | 1,004 | 1,297 | 1,713 | 28,929 |

${ }^{1}$ Allocated to statistical divisions by location of Forestry district centres, except that Yarraman District is allocated to Maryborough Division. 2 Including Brisbane Statistical Division. ${ }_{3}$ Year ended 31 March 1969 . ${ }^{4}$ Including silky oak, maple, red cedar, experimental, etc. 5 At 31 March 1969.

National Parks-The first national park in Queensland was proclaimed over an area of 224 acres at Tamborine Mountain in 1908. As shown in the table on page 176, the area reserved as national parks has grown to more than two million acres. This total includes an area of $1,248,000$ acres of the Simpson Desert in western Queensland which was proclaimed a national park on 20 May 1967. In these parks the Department has provided 271 miles of walking tracks.

The Department aims to preserve, within the national park system, as complete a range as possible of the major natural environments which occur in Queensland, and new parks are being sought with this in mind. Many of the more attractive islands off the coast of Queensland, and particularly those within the waters of the Great Barrier Reef, have been preserved as national parks. A survey of the native fauna in the parks has been commenced.

## - Chapter 7

## PRODUCTION

## 1 INTRODUCTION

In the production of Queensland, primary industry, which includes rural, mining, and forestry production, has predominated. However, factory production has increased in recent years to approximately the same value as primary production. Activity in building construction and maintenance is also substantial, requiring a considerable share of manpower. This chapter deals with these economic activities, and also with retail trade. It concludes with a section dealing with national income, chiefly for Australia as a whole, which includes the production of the service industries. These latter industries are vital and increasingly important in a modern economy, and in Queensland employ approximately 50 per cent of the working population. They include transport and communication, wholesale and retail trade, financial and professional services, public administration, and entertainment and personal services. They are discussed in the section of this chapter on Retail Trade, and in appropriate sections of the chapters on Social Services, Transport and Communication, Trade, and Employment.

## 2 RURAL INDUSTRIES

The net value of primary production is approximately the same as that of secondary production. In primary industry, four main products provide two-thirds of the total value; they are beef cattle, minerals (including coal), sugar cane, and wool. The remainder is made up of dairy products, timber, pigs, sheep and lambs, fisheries, poultry, and agricultural products other than sugar cane, of which wheat, tobacco, green fodder, hay, sorghum, barley, maize, pineapples, peanuts, potatoes, tomatoes, and apples are usually the largest items.

The value of Queensland's natural grasslands lies in the fact that nearly all the sheep and beef cattle are maintained on them-the sheep on the open grasslands of the south- and central-west and the cattle on the rougher and more wooded pastures of the east and north and in the dry far west. The gradual introduction of improved husbandry methods, together with substantial capital investment, especially since World War II, has led to a more intensive use of these natural pastures. More and better fences and watering facilities have been provided and there has been an improvement in the rate of turn-off of cattle for slaughter.

Since about 1920, the produce of Queensland's eastern coastal lands has surpassed in value that of the natural grasslands. This has been largely due to the clearing of land for sugar growing and dairy pastures.

The diverse rural industries of Queensland were carried on, in 1968-69, on 44,074 holdings, which had a total area of $378,956,000$ acres. The distribution of holdings in statistical divisions is shown in the following table, which also gives the numbers of holdings carrying various types of livestock.

Rural Holdings and Livestock Owners, Queensland, 1968-69

| Statistical Division | Total Holdings | Total Area of Holdings | Number of Holdings Carrying |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Dairy Cattle ${ }^{1}$ | $\begin{gathered} \text { Beef } \\ \text { Cattle }^{2} \end{gathered}$ | Sheep | Pigs |
|  | No. | acres | No. | No. | No. | No. |
| Moreton ${ }^{3}$ | 9,708 | 3,433,655 | 3,578 | 4,037 | 168 | 2,490 |
| Maryborough | 7,563 | 8,411,390 | 2,671 | 3,792 | 102 | 1,917 |
| Downs | 9,363 | 15,599,229 | 2,107 | 5,641 | 2,190 | 2,458 |
| Roma . . | 1,501 | 20,365,644 | 32 | 1,261 | 970 | 161 |
| South-Western | 663 | 55,403,650 | 3 | 567 | 586 | 26 |
| Total South | 28,798 | 103,213,568 | 8,391 | 15,298 | 4,016 | 7,052 |
| Rockhampton | 4,278 | 21,561,222 | 829 | 3,244 | 221 | 1,042 |
| Central-Western | 1,390 | 41,827,813 | 16 | 1,211 | 669 | 70 |
| Far-Western | 362 | 62,949,174 | 2 | 279 | 297 | 17 |
| Total Central | 6,030 | 126,338,209 | 847 | 4,734 | 1,187 | 1,129 |
| Mackay | 2,210 | 4,057,704 | 110 | 792 | 5 | 113 |
| Townsville | 1,755 | 21,341,259 | 13 | 623 | 11 | 118 |
| Cairns | 4,507 | 14,653,786 | 425 | 908 | 7 | 234 |
| Peninsula | 86 | 23,038,717 |  | 78 |  | 2 |
| North-Western | 688 | 86,312,747 | 6 | 592 | 361 | 20 |
| Total North | 9,246 | 149,404,213 | 554 | 2,993 | 384 | 487 |
| Total Queensland | 44,074 | 378,955,990 | 9,792 | 23,025 | 5,587 | 8,668 |

[^39]Sizes of Flocks and Herds-Special classifications of the size of sheep flocks and cattle and pig herds on rural holdings are made at irregular intervals. Details of the 1965-66 classification appear in the following table. However, when making a comparison with the earlier tabulation for $1959-60$, it should be borne in mind that cattle items on the annual rural census form were altered in 1963-64. Whereas cattle kept for meat production on dairy farms were previously included with dairy herds, they are now counted separately as beef cattle herds, and small herds of house cows only, previously included with dairy herds, are now excluded.

Flocks and Herds Classified by Size, Queensland, 31 March 1966

${ }^{1}$ Excluding herds of house cows only.
Growers of Crops-The next table shows the numbers of growers of some of the main crops during 1968-69. The numbers for sugar cane are of growers of five or more acres, those for wheat, maize, and sorghum
represent growers of twenty or more acres, those for tobacco are growers of any area, while those for the other four crops are of growers of one or more acres.

Growers of Main Crops, Queensland, 1968-69

| Statistical Division | Sugar Cane | Wheat | Maize | Sorghum | Tobacco | Pineapples | Bananas | Potatoes | Tomatoes |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Moreton ${ }^{1}$ | 342 | 168 | 147 | 216 | 65 | 652 | 410 | 723 | 454 |
| Maryborough | 1,694 | 471 | 414 | 759 | 68 | 297 | 74 | 85 | 102 |
| Downs | . . | 3,876 | 710 | 1,613 | 30 | . |  | 32 | 289 |
| Roma | . | 372 | 1 | 33 | . | . | . | . | 3 |
| South-Western | . | 1 |  | 2 |  |  |  | 1 |  |
| Total South | 2,036 | 4,888 | 1,272 | 2,623 | 163 | 949 | 484 | 841 | 848 |
| Rockhampton | 64 | 978 | 59 | 799 | 14 | 140 | 24 | 25 | 85 |
| Central-Western | . | 195 | . . | 188 | . | . . |  | 1 |  |
| Far-Western | .. |  |  |  |  | . | . | . |  |
| Total Central | 64 | 1,173 | 59 | 987 | 14 | 140 | 24 | 26 | 85 |
| Mackay | 1,791 | 1 | . | 11 | $\cdots$ | 8 | 4 | 3 | 13 |
| Townsville | 875 | . | 24 | 55 | 7 | 24 | 6 | 24 | 189 |
| Cairns | 2,611 | 1 | 267 | 21 | 564 | 29 | 80 | 102 | 27 |
| Peninsula | . |  | . . |  | . | 1 | 2 | - | .. |
| North-Western | .. |  |  | 2 | $\ldots$ |  |  |  |  |
| Total North | 5,277 | 2 | 291 | 89 | 571 | 62 | 92 | 129 | 229 |
| Total Queensland | 7,377 | 6,063 | 1,622 | 3,699 | 748 | 1,151 | 600 | 996 | 1,162 |

${ }^{1}$ Including Brisbane Statistical Division.
Movements in the numbers of growers of the various crops refiect changes in the pattern of the State's agriculture. Figures for single years are not reliable indicators of trends because of variations in seasonal conditions, but averages for the three years ended 1968-69, compared with those ten years earlier, show significant increases in the numbers of grain growers. For wheat the figures rose from 3,862 to 5,868 , while sorghum growers increased from 2,593 to 3,615 and maize growers from 1,795 to 1,831 . On the other hand, growers of pineapples decreased from 1,861 to 1,150 , banana growers from 1,137 to 623 , potato growers from 1,679 to 1,019 , and tomato growers from 1,670 to 1,171 . The decreases in the numbers of growers of those four crops were due to many with small areas ceasing to cultivate them, while the remaining growers concentrated on larger areas. Thus the total areas under pineapples, bananas, and tomatoes have been maintained, while the acreage under potatoes has shown a marked increase.

Rural Holdings Classified by Farm Type-For the season 1965-66, Queensland rural holdings were classified by "farm type", i.e. according to the predominant activity carried out on each rural holding. Each holding was classified according to the activity which produced 50 per cent or more of its total annual value of production.

Where no activity accounted for 50 per cent or more of the production, the holding was classified as multi-purpose. An exception to the general 50 per cent rule was made for the class "Sheep-Cereal Grain", in which these two activities together had to account for 75 per cent or more of the total.

Of the 1,944 rural holdings classified to Fruit including Grapes, 70 were principally vineyards, 57 of which were in the Downs Statistical Division. The 5,381 rural holdings classified to the residual Other and

Multi－purpose class consisted of 652 producing principally tobacco， 375 potatoes， 1,349 other and mixed vegetables， 480 poultry， 781 other farm produce，and 1,744 which were classified as multi－purpose．Most of the tobacco holdings were in North Queensland， 529 of them being in the Cairns Statistical Division．Of the other holdings in this residual class， most were in South Queensland，the Moreton Statistical Division having 328 of those producing principally potatoes， 768 of those growing other and mixed vegetables，and 276 of those producing poultry．Maryborough and Moreton Statistical Divisions had 348 and 176 respectively of the hold－ ings producing principally other farm produce，while 726 holdings classed as multi－purpose type were in the Downs Statistical Division．

The following table gives details of the number of rural holdings classified by farm type in each statistical division in 1965－66．

Rural Holdings Classified by Farm Type，Queensland，1965－66

| Statistical Division |  | 㽞 |  |  |  | 准 |  |  | 気 | ت |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Moreton ${ }^{3}$ | 609 | 6 | 1 | 8 | 3，653 | 327 | 813 | 1，917 | 2，233 | 9，567 |
| Maryborough | 994 | 1 | 1 | 109 | 2，783 | 1，540 | 262 | 990 | 957 | 7，637 |
| Downs | 796 | 1，075 | 411 | 2，371 | 2，081 | ．． | 586 | 995 | 1，109 | 9，424 |
| Roma | 371 | 826 | 56 | 41 | 34 | $\cdots$ | 9 | 40 | 131 | 1，508 |
| South－Western | 64 | 565 | ． | ． | 3 | ． | 3 | 2 | 17 | 654 |
| Total South | 2，834 | 2，473 | 469 | 2，529 | 8，554 | 1，867 | 1，673 | 3，944 | 4，447 | 28，790 |
| Rockhampton | 1，569 | 62 | 50 | 223 | 1，135 | 70 | 178 | 434 | 628 | 4，349 |
| Central－Western | 537 | 553 | 39 | 55 | 15 | ． | 3 | 62 | 99 | 1，363 |
| Far－Western | 65 | 275 | $\cdots$ | $\ldots$ | 2 | $\cdots$ | $\ldots$ | ． | 15 | 357 |
| Total Central | 2，171 | 890 | 89 | 278 | 1，152 | 70 | 181 | 496 | 742 | 6，069 |
| Mackay | 153 | ． | $\cdots$ | $\ldots$ | 101 | 1，788 | 5 | 19 | 130 | 2，196 |
| Townsville | 387 |  | ． | 5 | 32 | 830 | 19 | 215 | 207 | 1，695 |
| Cairns | 182 | ． | ． | 86 | 451 | 2，479 | 66 | 698 | 428 | 4，390 |
| Peninsula | 63 | ． | ． | ． | 1 | ． | ． | 3 | 18 | 85 |
| North－Western | 294 | 361 | ． |  | 2 |  |  | 6 | 26 | 689 |
| Total North | 1，079 | 361 | ． | 91 | 587 | 5，097 | 90 | 941 | 809 | 9，055 |
| Total Queensland ．． | 6，084 | 3，724 | 558 | 2，898 | 10，293 | 7，034 | 1，944 | 5，381 | 5，998 | 43，914 |

${ }^{1}$ Holdings where the combined production was 75 per cent or more of the total production，and one item at least 25 per cent of the other． 2 Holdings having an ascribed production value of less than $\$ 1,600 . \quad 3$ Including Metropolitan Statistical Division．

Rural Holdings Classified by Size of Holding－A classification has been made of rural holdings according to area of holding at 31 March 1966．The following table gives details of the number of rural holdings classified by area of holding in each statistical division at 31 March 1966.

Of the 1,765 holdings of under 20 acres， 870 were under 9 acres and 895， 10 to 19 acres，the majority in each case being in the Moreton Statistical Division．In the 50,000 acres and over class，there were 566 holdings of 100,000 acres and over．Most of these holdings were in western areas， in the Statistical Divisions of North－Western（165），Far－Western（96）， South－Western（80），and Central－Western（55），and in the northern Statistical Divisions of Townsville（52）and Peninsula（45）．

The average areas of holdings in 1965－66 ranged from 349 acres in the Moreton Statistical Division to 289,059 acres in the Peninsula Division．

The second smallest average area was 1,086 acres in the Maryborough Division, and in only three other divisions (Downs, Mackay, and Cairns) were the average areas less than 5,000 acres. In addition to Peninsula, the Far-Western and North-Western Divisions had average areas of holdings of over 100,000 acres, and the South-Western Division's average was 83,838 acres.

## Rural Holdings Classified by Size of Holding in Acres, Queensland, 31 March 1966

| Statistical Division | $\begin{aligned} & \text { N } \\ & \text { H } \\ & \text { B } \end{aligned}$ | O | \% | 9 <br>  | a d d d | a - 8 8 0 | g <br> 管 <br> 8 | $\begin{aligned} & \text { a } \\ & \text { N} \\ & \text { 克 } \\ & 8 \\ & \delta \\ & \text { r } \end{aligned}$ | $\text { ләло рие } 000^{\circ} 0 \text { S }$ | F H |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Moreton ${ }^{\mathbf{1}}$. . | 1,172 | 1,083 | 1,379 | 2,073 | 2,361 | 884 | 562 | 53 | $\cdots$ | 9,567 |
| Maryborough | 134 | 335 | 739 | 1,572 | 2,313 | 1,179 | 1,033 | 322 | 10 | 7,637 |
| Downs | 180 | 278 | 440 | 943 | 2,656 | 2,071 | 2,132 | 711 | 13 | 9,424 |
| Roma | 7 | 10 | 8 | 15 | 25 | 79 | 441 | 862 | 61 | 1,508 |
| South-Western | 5 | 1 | 3 | . . | 1 | 4 | 10 | 356 | 274 | 654 |
| Total South | 1,498 | 1,707 | 2,569 | 4,603 | 7,356 | 4,217 | 4,178 | 2,304 | 358 | 28,790 |
| Rockhampton | 80 | 99 | 126 | 251 | 746 | 764 | 1,381 | 834 | 68 | 4,349 |
| Central-Western | 5 | 6 | 5 | 7 | 12 | 29 | 140 | 953 | 206 | 1,363 |
| Far-Western | 1 |  |  | 1 | 1 | 3 | 6 | 178 | 167 | 357 |
| Total Central | 86 | 105 | 131 | 259 | 759 | 796 | 1,527 | 1,965 | 441 | 6,069 |
| Mackay | 22 | 30 | 187 | 714 | 757 | 269 | 129 | 66 | 22 | 2,196 |
| Townsville . | 73 | 128 | 350 | 457 | 193 | 74 | 119 | 179 | 122 | 1,695 |
| Cairns | 78 | 194 | 944 | 1,734 | 1,083 | 209 | 70 | 33 | 45 | 4,390 |
| Peninsula .. | 1 | 1 | . . | 5 | 4 | 4 | 9 | 13 | 48 | 85 |
| North-Western | 7 | 2 | $\cdots$ | 1 | 2 | 5 | 8 | 375 | 289 | 689 |
| Total North | 181 | 355 | 1,481 | 2,911 | 2,039 | 561 | 335 | 666 | 526 | 9,055 |
| Total Queensland .. | 1,765 | 2,167 | 4,181 | 7,773 | 10,154 | 5,574 | 6,040 | 4,935 | 1,325 | 43,914 |

${ }^{1}$ Including Metropolitan Statistical Division.
Employment in Rural Industries-The numbers of male workers on rural holdings are shown below. (Employment in fisheries, mining, and manufacturing is shown in sections 7,8 , and 10 of this chapter.)

Permanent Full-time Male Workers on Rural Holdings, Queensland

| Particulars |  |  |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Proprietors ${ }^{\text {a }}$ | . | . | No. | 44,546 | 44,291 | 45,364 | 44,909 | 44,817 |
| Unpaid Relatives |  | . | No. | 2,958 | 2,667 | 2,588 | 2,567 | 2,456 |
| Employees |  | -. | No. | 18,619 | 17,878 | 16,880 | 17,266 | 16,977 |
| Total .. | - | . | No. | 66,123 | 64,836 | 64,832 | 64,742 | 64,250 |
| Wages Paid ${ }^{2}$ durin | Year | . | \$'000 | 33,152 | 33,479 | 35,782 ${ }^{3}$ | 37,725 ${ }^{3}$ | 39,639 ${ }^{3}$ |

${ }^{1}{ }^{1}$ Including share-farmers. ${ }^{2}$ Including value of keep. ${ }^{\mathbf{3}}$ Including wages paid to permanent female employees.

Working owners, lessees, and share-farmers for many years have constituted about two-thirds of the total number of males working permanently on rural holdings. In 1968-69 this proportion was 70 per cent. In addition, considerable numbers of seasonal and casual workers are employed but these vary greatly at different seasons of the year.

Machinery on Holdings-The following table shows the types of farm machinery on rural holdings. Farm machinery owned by contractors not occupying rural holdings is excluded. See page 174 for irrigation.

Farm Machinery on Rural Holdings, Queensland

| Description | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | No. | No. | No. |
| Cultivating |  |  |  |  |  |
| Rotary Hoes: Self Contained Power Unit | 3,479 | 3,534 | 3,456 | 3,153 | 3,035 |
| Tractor Drawn | $n$ | 3,879 | 3,456 | 3,940 | 4,255 |
| Fertiliser Distributors: Rotary .. Direct Drop | $\}^{12,758}$ | 12,842 | 14,458 | 15,454 | $\left\{\begin{array}{l}6,614 \\ 9,292\end{array}\right.$ |
| Planting |  |  |  |  |  |
| Grain Drills: Combine | 12,468 | 12,756 | 13,255 | 13,937 | 14,066 |
| Other | 2,282 | 2,431 | 2,369 | 2,423 | 2,297 |
| Maize, Cotton, Peanut, and Bean Planters (Rows) | $\boldsymbol{n}$ | $n$ | $n$ | $n$ | 9,003 |
| Sugar Cane Planters | 6,639 | 6,586 | 6,701 | 6,756 | 6,457 |
| Harvesting Mechanical Cane |  |  |  |  |  |
|  |  |  |  |  |  |
| Harvesters: Chopper Type | $n$ | $n$ | $n$ | $n$ | 767 |
| Whole Stick Type .. | $n$ | $n$ | $n$ | $n$ | 444 |
| Mechanical Cane Loaders: Front End | $n$ | $n$ | $n$ | $n$ | 2,324 |
| Other | $n$ | $n$ | $n$ | $n$ | 347 |
| Sugar Cane Trailers .. .. | $n$ | $n$ | $n$ | $n$ | 4,354 |
| Headers and Other Grain and Seed Harvesters | 7,220 | 7,207 | 7,392 | 7,899 | 7,586 |
| Corn Pickers | 904 | 949 | 851 | 832 | 803 |
| Forage Harvesters . . | 961 | 1,143 | 1,291 | 1,330 | 1,352 |
| Mowers, Agricultural, Reciprocating (Cutter-bar) Type: Power Driven .. | 9,494 ${ }^{1}$ | 8,061 | 8,337 | 8,036 | 8,229 |
| Ground Driven | 4,804 | 3,406 | 3,089 | 2,779 | 2,236 |
| Hay Rakes | 12,528 | 12,358 | 12,922 | 13,715 | 13,390 |
| Hay Balers, Pick-up Type | 2,112 | 2,563 | 2,801 | 2,978 | 3,039 |
| Potato Digging Machines | 1,123 | 1,137 | 1,154 | 1,167 | 1,146 |
| Peanut Pickers | 310 | 355 | 380 | 428 | 412 |
| Dairying |  |  |  |  |  |
| Holdings with Milking Machines | 12,928 | 12,366 | 11,896 | 11,011 | 10,040 |
| Milking Machines (Units) | 44,074 | 42,199 | 40,878 | 38,208 | 35,401 |
| Grazing |  |  |  |  |  |
| Holdings with Shearing Machines | 5,099 | 5,073 | 5,042 | 4,878 | 4,882 |
| Shearing Machines (Stands) | 19,359 | 19,139 | 19,197 | 18,791 | 18,857 |
| Traction |  |  |  |  |  |
| Tractors: Wheeled |  | $\{57,682$ |  |  | $\int 62,355$ |
| Crawler | 64,440 | $\{7,274$ | $\}^{67,553}$ | 70,249 | $\{7,883$ |
| Other |  |  |  |  |  |
| Hammermills (incl. Roughage Mills) .. | 7,027 | 7,408 | 7,656 | 8,035 | 7,797 |
| Windmills . | 45,496 | 45,668 | 47,826 | 48,673 | 48,898 |

${ }^{1}$ Including some rotary type mowers. $n$ Not available.

## 3 LIVESTOCK

More than half the total value of rural production in Queensland comes from sheep, beef and dairy cattle, and pigs. Beef cattle, which are increasing in number, are widely spread throughout the State, but dairy cattle, which are decreasing in number, are mostly distributed along the wet eastern coastline south of Rockhampton.

The main sheep belt is a broad strip running south-east and north-west through the centre of Queensland extending to the border of New South Wales but not as far as the Gulf of Carpentaria.

Pig breeding, generally associated with dairy farming, is confined mostly to the Moreton, Maryborough, Downs, and Rockhampton divisions.


The above graph shows the number of sheep in Queensland each year, and the corresponding wool production.

Wool production has increased more than the number of sheep, reflecting the breeding of better sheep for wool.


The above graph shows the number of cattle of all kinds in Queensland each year, and, to a different scale, the number slaughtered for home consumption and export, plus net outward border crossings, roughly indicating the productivity of the cattle industry.

In calculating the number of cattle slaughtered, nine calves have been taken as equal to one head of large stock, and net border crossings have been reduced by 20 per cent to allow for calves.

Types of Livestock-Since March 1943, livestock have been classified according to their principal types. The next table shows the results of such classification for five years to 1969.

Livestock, Queensland, at 31 March


The number of beef cattle at 31 March 1969 was the highest ever recorded. It was 5.9 per cent above the previous peak figure recorded twelve months earlier. On the other hand, dairy cattle decreased for the thirteenth successive year, the latest fall of 9.2 per cent reducing their number to its lowest level since December 1920. The figure for pigs reached a new peak, surpassing the 1968 total by 3.0 per cent.

Although the number of sheep at 31 March 1969 showed a 1.9 per cent increase on the total recorded a year earlier, flocks were still 16.5 per cent below the level reached before the 1965 drought.

Livestock in Australian States-Queensland's share in the total livestock of Australia is indicated in the following table.

Livestock, Australia, at 31 March 1969

| State or Territory |  |  |  | Cattle | Sheep | Pigs |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | '000 | ${ }^{2} 000$ | '000 |
| New South Wales | . |  |  | 4,864 | 68,153 | 690 |
| Victoria | . | . | . | 3,878 | 30,185 | 422 |
| Queensland |  |  |  | 7,668 | 20,324 | 535 |
| South Australia |  |  | .. | 865 | 18,392 | 288 |
| Western Australia |  | - | . | 1,546 | 32,901 | 220 |
| Tasmania |  |  |  | 586 | 4,395 | 95 |
| Northern Territory |  |  |  | 1,177 | $7^{1}$ | 2 |
| Australian Capital Territory | . | . | . | 14 | 246 | -• |
| Total Australia | . | . | . | 20,598 | 174,602 | 2,253 |
| Queensland as \% of Australia | . |  | . | 37.2 | 11.6 | 23.7 |

${ }^{1}$ At 30 June 1969.
Distribution of Livestock-Numbers of livestock in statistical divisions are shown in the following table, and the distribution of beef and dairy cattle, sheep, and pigs in the maps on pages 190 to 193.

Livestock, Queensland, at $31 \mathrm{M}_{\text {arch }} 1969$

| Statistical Division | Horses | Beef Cattle | Dairy Cattle | Sheep | Pigs |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | No. | No. | No. |
| Moreton ${ }^{1}$ | 13,161 | 340,975 | 276,316 | 13,794 | 127,328 |
| Maryborough | 14,621 | 585,141 | 203,871 | 5,454 | 131,150 |
| Downs | 19,252 | 618,680 | 140,816 | 3,376,020 | 171,641 |
| Roma | 9,571 | 352,908 | 4,330 | 3,342,716 | 7,627 |
| South-Western | 9,990 | 273,711 | 1,208 | 3,770,471 | 621 |
| Total South | 66,595 | 2,171,415 | 626,541 | 10,508,455 | 438,367 |
| Rockhampton | 22,445 | 1,325,117 | 79,429 | 204,136 | 72,878 |
| Central-Western | 19,079 | 775,391 | 3,899 | 4,556,589 | 2,204 |
| Far-Western | 9,118 | 252,236 | 759 | 2,196,711 | 337 |
| Total Central | 50,642 | 2,352,744 | 84,087 | 6,957,436 | 75,419 |
| Mackay .. | 4,559 | 206,717 | 11,980 | 333 | 3,203 |
| Townsville | 12,612 | 644,342 | 1,564 | 679 | 6,388 |
| Cairns | 6,629 | 222,561 | 32,817 | 569 | 11,018 |
| Peninsula | 4,702 | 95,052 | 58 |  | 105 |
| North-Western | 29,786 | 1,217,263 | 797 | 2,856,070 | 996 |
| Total North | 58,288 | 2,385,935 | 47,216 | 2,857,651 | 21,710 |
| Total Queensland | 175,525 | 6,910,094 | 757,844 | 20,323,542 | 535,496 |

${ }^{1}$ Including Brisbane Statistical Division.
Beef Cattle Breeds-About half of the beef cattle in Queensland are Herefords, about 40 per cent Shorthorns, and about 10 per cent tropical crossbreeds. The Herefords predominate in the south-eastern divisions of the State and the Shorthorns in the western divisions, except in the centralwest where Herefords and Shorthorns are each about half of the herds. Tropical crossbreeds (Brahman cross cattle, including all types such as Santa Gertrudis) predominate in the Peninsula, Mackay, Townsville, and Cairns Divisions.

Dairy Cattle Breeds-Australian Illawarra Shorthorns are more than half of the State's dairy herds and Jerseys about 40 per cent. The Shorthorns are the main breed on the Atherton Tableland and in the south-eastern divisions. Jerseys are in all the cream supplying areas. Friesians, Guernseys, and Ayrshires are a small percentage of the dairy
herds. The Friesians and Ayrshires are in the milk supplying areas, particularly the Darling Downs, and the Guernseys in the cream supplying areas.

Sheep Breeds-See the first paragraph of the Wool section, page 194.
Pig Breeds-The two main breeds are Large White, about 40 per cent, and Landrace, about 30 per cent, with Berkshire next. Tamworth and Wessex Saddleback are other breeds but are in much smaller numbers.

Livestock Slaughterings and Lambing-The next table shows livestock slaughterings, including those on stations and farms, and the addition to sheep numbers by lambing, for ten years.

Livestock Slaughterings and Lambing, Queensland

| Year |  | Slaughterings |  |  | Lambing |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Cattle ${ }^{1}$ | Sheep ${ }^{2}$ | Pigs | Ewes Mated | Lambs Marked | Proportion ${ }^{3}$ |
|  |  | No. | No. | No. | No. | No. | $\%$ |
| 1959-60 | . | 1,537,506 | 2,123,731 | 531,218 | 8,515,912 | 4,612,423 | 54.2 |
| 1960-61 | . | 1,478,718 | 2,943,354 | 555,352 | 7,426,735 | 3,865,164 | 52.0 |
| 1961-62 |  | 1,593,963 | 2,425,645 | 597,635 | 7,916,219 | 4,354,434 | 55.0 |
| 1962-63 | . | 1,816,629 | 2,134,493 | 604,948 | 8,307,336 | 4,606,764 | 55.5 |
| 1963-64 | . | 1,868,080 | 2,421,152 | 607,782 | 8,819,241 | 5,160,814 | 58.5 |
| 1964-65 |  | 1,972,622 | 2,955,211 | 624,724 | 7,942,096 | 4,457,184 | 56.1 |
| 1965-66 | . | 1,899,955 | 2,786,065 | 642,413 | 5,487,043 | 1,796,001 | 32.7 |
| 1966-67 |  | 1,684,456 | 2,160,074 | 668,133 | 7,402,088 | 4,033,910 | 54.5 |
| 1967-68 |  | 1,671,389 | 2,495,901 | 736,736r | 7,146,129 | 4,128,178 | 57.8 |
| 1968-69 |  | 1,831,908 | 2,733,070 | 801,710 | 7,716,764 | 4,881,946 | 63.3 |

[^40]Stock Losses-In 1968-69 cattle losses from drought and other natural causes totalled 270,842 , a loss of 3.7 per cent of the total herds at the beginning of the year, compared with a loss of 3.5 per cent reported in the previous year. Sheep losses were $1,151,974$, compared with $1,414,904$ in 1967-68, representing a loss of 5.8 per cent of the total sheep and lambs at the beginning of the year, compared with a loss of 7.3 per cent in 1967-68.

Meatworks-Meatworks in Queensland have had a varying history. Before refrigerated export was introduced they were few in number, and one of their principal tasks was the boiling down for tallow of otherwise useless sheep carcasses. Between the late 1880 s and 1899 , however, the industry expanded from five establishments employing 200 persons to 47 employing 3,200. Three years of drought reduced operations to one-third of this level by 1903. Very slowly the industry was rebuilt to reach a new peak in 1914, when 24 establishments employed 5,400 persons to handle 550,000 cattle and 700,000 sheep. There was a decline to about two-thirds of this scale in the 1920 s and 1930 s, but during World War II the industry reached a new record of over 6,000 employees and a corresponding increase in output.

In 1967-68 there were 36 meatworks and 9 bacon factories in operation in the State, including several large establishments producing meat and canned products for export at various ports along the coast from Brisbane to Cairns. Reference to the Queensland Meat Industry Authority is made in section 11 of Chapter 10.

The following table shows the operations of these establishments during the five years ended 30 June 1968. Other particulars will be found in section 10 of this chapter.

Meatworks and Bacon Factories ${ }^{1}$, Queensland

| Particulars |  | 1963-64 | 1964-65 | 1965-66 | 1966-67 | 1967-68 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Establishments | No. | 45 | 44 | 46 | 47 | 45 |
| Workers ${ }^{\text {2 }}$ | No. | 8,824 | 8,649 | 8,941 | 8,486 | 8,611 |
| Salaries and Wages Paid | \$'000 | 18,490 | 21,028 | 22,243 | 22,447 | 23,369 |
| Stock Killed |  |  |  |  |  |  |
| Cattle and Calves . . | No. | 1,614,108 | 1,708,170 | 1,655,379 | 1,466,192 | 1,461,522 |
| Sheep | No. | 1,316,014 | 1,783,261 | 1,738,216 | 1,169,269 | 1,337,511 |
| Lambs | No. | 315,681 | 385,657 | 311,734 | 338,704 | 462,160 |
| Pigs | No. | 527,343 | 547,569 | 568,204 | 591,385 | 655,950 |
| Fresh Meat Produced |  |  |  |  |  |  |
| Beef and Veal | '000 lb | 493,081 | 475,674 | 528,512 | 479,097 | 510,142 |
| Mutton | ${ }^{\prime} 000 \mathrm{lb}$ | 43,927 | 57,630 | 53,620 | 37,078 | 42,715 |
| Lamb | '000 lb | 10,079 | 12,051 | 9,586 | 10,093 | 14,887 |
| Bacon and Ham | '000 lb | 15,287 | 15,610 | 16,150 | 15,932 | 17,899 |
| Pork | ${ }^{\prime} 000 \mathrm{lb}$ | 22,155 | 21,358 | 24,142 | 23,579 | 28,621 |
| Canned Products | ${ }^{\prime} 000 \mathrm{lb}^{3}$ | 26,667 | 31,653 | 27,114 | 30,009 | 27,526 |
| Value of All Products | \$'000 | 183,002 | 201,593 | 235,851 | 236,576 | 255,482 |

[^41]Meat Exports-The following table gives details of the exports of meat and allied products to overseas and interstate markets.

Exports of Meat and Allied Products, Queensland, 1968-69

| Country to which Exported | Meat | Hides, Skins, and Fur Skins, Undressed | Leather | Animal Oils and Fats ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ |
| Overseas |  |  |  |  |
| Canada | 6,495,897 | 16,450 | . | . |
| France | 242,487 | 2,563,549 | $\cdots$ | 40,029 |
| Germany, Federal Republic | 192,820 | 1,016,107 | 763 | 7,683 |
| Italy . . | 163,621 | 3,736,989 | . | . |
| Japan | 9,462,243 | 2,936,934 |  | 1,059,834 |
| Papua and New Guinea | 3,683,236 | 4,133 | 36 | 274,721 |
| Sweden | 1,834,441 | 41,041 | . | . ${ }^{\text {d }}$ |
| United Kingdom | 9,233,419 | 273,775 | 558,052 | 1,150 |
| United States | 96,342,917 | 435,127 |  | 2,006 |
| Other Countries | 3,937,451 | 2,169,585 | 296,111 | 1,236,729 |
| Total Overseas | 131,588,532 | 13,193,690 | 854,962 | 2,622,152 |
| Interstate | 23,342,445 | 1,082,281 | 5,281,795 ${ }^{2}$ | 1,717,801 |
| Total | 154,930,977 | 14,275,971 | 6,136,757 | 4,339,953 |

[^42]



increased by $\$ 18.1 \mathrm{~m}$, and sheep exports resulted in an increase of $\$ 11.3 \mathrm{~m}$ from a net import figure in 1967-68. In 1968-69, 2,193 cattle, valued at $\$ 383,446$, were exported overseas, 2,044 of them to New Guinea.

## 4 WOOL

Wool is one of the State's most valuable products. Most of the sheep are pure-bred merinos. At 31 March 1968, pure-bred merinos numbered $19,413,502$ and merino-comebacks, 52,113 . At the same date there were 279,101 crossbreds. Among other recognised breeds, Polwarth $(62,161)$, Corriedale (52,624), Border Leicester $(51,663)$, Dorset Horn $(5,888)$, and Suffolk $(4,909)$ were the most common.

The industry is largely conducted on grazing properties in the natural grasslands of the south-west, central-west, and north-west. Only a small portion of the sheep are on agricultural farms, these being nearly all on the Darling Downs. Sheep stations vary greatly in size, some of the larger properties shearing up to 50,000 or more sheep in a season. Many of the original large leaseholds have been subdivided into grazing selections of about 20,000 acres, and are commonly run by individual families, while pastoral companies manage many of the large leaseholds.

Wool Production, Queensland

| Year ${ }^{1}$ |  |  |  | Sheep and Lambs Shorn | Total Wool Produced ${ }^{3}$ (Greasy Basis) | Value of Wool Produced ${ }^{3}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | No. | '000 Ib | \$'000 |
| 1959-60 | - | . | .. | 24,247,555 | 236,196 | 109,146 |
| 1960-61 | . | - | . | 24,003,083 | 235,590 | 101,718 |
| 1961-62 | . | - | $\cdots$ | 23,685,749 | 230,333 | 101,274 |
| 1962-63 | . | . | .. | 24,437,560 | 233,638 | 115,462 |
| 1963-64 | . | $\cdots$ | - | 25,263,584 | 255,386 | 141,458 |
| 1964-65 | . | . | . | 26,223,118 | 251,426 | 117,218 |
| 1965-66 | -• | - | . | 20,711,627 | 192,773 | 90,961 |
| 1966-67 | . | - | . | 20,229,350 | 203,664 | 93,190 |
| 1967-68 |  | - | . | 21,040,652 | 226,822 | 94,874 |
| 1968-69 | - | - | . | 22,001,784 | 247,005 | 108,060 |

1 Year ended 30 June. 2 Including clip, dead wool, fellmongered wool, wool on skins exported or utilised on holdings, and an allowance for unrecorded production to conform to available Australian disposals data. 3 Valued at average price of greasy wool on Brisbane market.

The number of sheep and lambs shorn in 1968-69 showed an increase of 4.6 per cent on the number for the previous year. This increase in shearings, combined with improved fleece weights, resulted in an increase in wool production of 20 million lb . However, the total production of $247,005,000 \mathrm{lb}$ was still below the level reached prior to the 1965 drought. Total sheep shorn included 3,229,865 lambs.

Over the whole State, fleece weights averaged 0.5 lb heavier than in the previous season, significant increases being recorded in all main wool-producing divisions, except Downs, where the average weight remained practically unchanged. All divisions, except Downs, recorded increased sheep and lamb shearings, and a greater quantity of wool produced than in the 1967-68 season.

The greatest shearing activity during 1968-69 was in July, August, and September, when 38 per cent of the State's shearing took place. The numbers shorn tapered off during October, and relatively few sheep were shorn during November and December. Slightly increased shearing activity occurred again during January and February to reach a peak in March,
when about 10 per cent of the year's shearing was done, followed by a reduced rate through April and May with very little in June. This seasonal pattern was similar to that of recent seasons.

Australian Wool Production-In the 1890s, Queensland supplanted Victoria as the second most important wool-producing State and, in most years, remained slightly ahead of it until the end of World War II. New South Wales then produced nearly one-half of the Australian wool, while Queensland and Victoria together supplied about one-third.

Partly because of poor seasons, Queensland production was at a low level during the first seven post-war years, while production in other States increased, and Victoria replaced Queensland as the second largest wool-producing State. Although Queensland's production rose from 1953-54 to exceed the level of the late war-time years, it was seriously affected by severe drought in 1965-66. From this season, wool production in Western Australia has also exceeded the Queensland production. In 1968-69 New South Wales provided approximately one-third, Victoria and Western Australia each one-fifth, and Queensland and South Australia each one-eighth of the total wool. Estimated quantities produced in each State (in terms of wool in the grease) were: New South Wales, 673,600,000 lb; Western Australia, $375,900,000 \mathrm{lb}$; Victoria, $368,700,000 \mathrm{lb}$; Queensland, $247,000,000 \mathrm{lb}$; South Australia, $238,100,000 \mathrm{lb}$; and Tasmania, 47,000,000 lb ; making an Australian total (with Territories) of $1,952,500,000 \mathrm{lb}$.

Queensland Wool Districts-The following table shows the wool clip in statistical divisions. After the addition of dead and fellmongered wool and wool exported on skins, the wool production as shown is still below what is estimated to be the correct total (see previous page). The figures in this table have been compiled from returns completed by sheep-owners and may be used as a measure of the relative importance of the wool industry in divisions.

Wool Clip, Queensland, 1968-69


Wool Exports-The bulk of the Queensland wool production is normally exported directly overseas. The following table shows the destinations of overseas exports during the five years ended 30 June 1969.

Overseas Exports of Wool from Queensland

| Country to Which Exported |  | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ | $1968-69$ |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: |

$r$ Revised since last issue.
During 1968-69 Japan maintained its dominance among the markets for Queensland wool, taking 35 per cent of the quantity exported compared with 23 per cent ten years earlier. The table also shows the continuation of the decline in the importance of the United Kingdom market, its share of the State's exports of wool having fallen from 23 to 10 per cent in ten years.

Included above is the greasy equivalent of wool which was scoured or carbonised in Queensland and exported clean. In 1968-69 exports of scoured and carbonised wool were $6,139,189 \mathrm{lb}$, the principal importing
countries being United Kingdom (2,087,771 lb); United States (1,490,742 lb); Republic of Korea ( $524,918 \mathrm{lb}$ ); U.S.S.R. ( $475,135 \mathrm{lb}$ ); Federal Republic of Germany ( $375,763 \mathrm{lb}$ ); Hong Kong ( $337,810 \mathrm{lb}$ ); and France ( $234,170 \mathrm{lb}$ ).

Wool Sales-Particulars of wool sold in the Brisbane market during the ten years ended 30 June 1969 are shown in the next table, and further details of the marketing of wool are given on page 364.

Brisbane Wool Market ${ }^{1}$


1 Including wool received from New South Wales, amounting to 69,754 bales (21,577,123 1b) in 1968-69. 2 Including greasy equivalent of scoured wool sold.

Wool Processing-In 1967-68 there were seven wool scours and fellmongeries in the State, and three woollen mills. The mills used $7,082,898 \mathrm{lb}$ of greasy wool. Particulars are as follows.

Wool Scours, Fellmongeries, and Woollen Mills¹, Queensland

| Particulars |  |  |  |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |

[^43]
## 5 DAIRYING

The dairying industry is situated mainly on a strip of moist pastures stretching along the east coast from the border of New South Wales northwards to Rockhampton, on the Darling Downs, and on the Atherton Tableland west of Cairns. Butter, cheese, milk, and milk products in 1967-68 were worth $\$ 58,815,000$ (including bounty), while the value of pig products in the related industry of pig-raising was $\$ 41,918,000$. The following table gives particulars for ten years.

Dairying, Queensland

| Year | Total Dairy Cattle ${ }^{1}$ | Dairy Cows ${ }^{1}$ |  | Production |  | Overseas Exports |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | In Milk | Dry | Butter | Cheese | Butter | Cheese |
|  | No. | No. | No. | '000 lb | '000 1b | '000 1b | '000 lb |
| 1959-60 | 1,183,173 | 799,050 |  | 87,908 | 19,023 | 46,759 | 9,459 |
| 1960-61 | 1,157,343 | 757,501 |  | 70,059 | 16,177 | 24,616 | 5,648 |
| 1961-62 | 1,155,751 | 762,672 |  | 80,210 | 20,101 | 32,081 | 7,603 |
| 1962-63 | 1,143,356 | 767,338 |  | 82,000 | 22,851 | 28,853 | 12,758 |
| 1963-64 | 1,120,053 | 544,774 ${ }^{2}$ | 184,984 ${ }^{2}$ | 79,523 | 21,263 | 35,239 | 9,129 |
| 1964-65 | 1,058,164 | 477,727 ${ }^{2}$ | 211,656 ${ }^{2}$ | 73,824 | 19,095 | 30,480 | 8,799 |
| 1965-66 | 957,945 | 468,871 ${ }^{2}$ | 157,792 ${ }^{2}$ | 70,189 | 17,773 | 21,746 | 4,501 |
| 1966-67 | 899,288 | 450,477 ${ }^{\text {a }}$ | 148,318 ${ }^{2}$ | 74,375 | 23,071 | 26,784 | 5,943 |
| 1967-68 | 835,082 | 401,527 ${ }^{2}$ | 154,652 ${ }^{\text {2 }}$ | 63,546 | 22,181 | 19,044 | 10,860 |
| 1968-69 | 757,844 | 341,302 ${ }^{2}$ | 155,992 ${ }^{2}$ | 43,083 | 17,867 | 4,347 | 4,573 |

${ }^{1}$ At 31 March. 2 Excluding house cows.
The distribution of the dairying industry in the various statistical divisions of the State is shown hereunder.

Dairying, Queensland, 1968-69


1 At 31 March 1969, excluding house cows. 2 Year ended 31 March 1969, as derived from farmers' statistical returns. Excluding production from house cows. 3 Year ended 30 June 1968. Dissections for $1968-69$ not yet available: See table above and page 223. 4 Including Brisbane Statistical Division.

Most of the butter production is from the southern part of the coastal strip. In 1967-68 Moreton and Maryborough Statistical Divisions each produced about one-third of the State's production, Downs Division about one-fifth, followed by the Rockhampton and Cairns Divisions. Most of the cheese production is from Downs Division.

Dairying in Australian States-A comparison of dairying production in the various States is made in the following table.

Dairying, Australia, 1968-69

| State or Territory | Cows ${ }^{1}$ | Total Milk Produced ${ }^{2}$ | Milk per Cow ${ }^{3}$ | Butter Made ${ }^{4}$ | Cheese <br> Made ${ }^{4}$ | $\begin{gathered} \text { Bacon } \\ \text { and Ham } \\ \text { Made }^{\mathbf{5}} \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | '000 gal | gal | ${ }^{\prime} 000 \mathrm{lb}$ | '000 lb | tons |
| New South Wales | 689,027 | 272,542 | 384 | 52,172 | 10,581 | 14,748 |
| Victoria .. | 1,234,390 | 816,441 | 664 | 280,206 | 75,256 | 9,872 |
| Queensland | 532,057 | 168,944 | 301 | 43,083 | 17,871 | 15,189 |
| South Australia | 144,558 | 102,942 | 709 | 14,507 | 42,218 | 3,998 |
| Western Australia | 104,655 | 57,852 | 543 | 13,937 | 4,458 | 5,417 |
| Tasmania | 157,936 | 101,889 | 646 | 35,315 | 12,834 | 1,394 |
| Northern Territory .. | 469 | 97 | 203 | . . | . . | . . |
| Aust. Capital Territory | 1,811 | 898 | 486 | . | . | . |
| Australia | 2,864,903 | 1,521,605 | 522 | 439,220 | 163,218 | 50,618 |

${ }^{1}$ At 31 March 1969. Including house cows. 2 Year ended 30 June 1969. ${ }^{3}$ Milk produced throughout the year July 1968 to June 1969 , divided by the average of the numbers of cows at 31 March 1968 and 31 March 1969. ${ }^{4}$ Factory production. ${ }^{5}$ Cured weight; including pressed and canned bacon and ham converted to "bone in'; weight, and including estimated farm production.

Dairy Farms and Factories-Statistics of the operations of dairy farms and factories for five years are as follows.

Dairy Farms and Factories ${ }^{1}$, Queensland


[^44]For the marketing of butter and cheese, see Chapter 10. Exports for the last ten years are shown in the table on page 198.

Poultry Farming_-The raising of poultry for commercial purposes is now an important industry. In 1969, 467 rural holdings were dependent on poultry production for at least half of their income.

At 31 March 1969, fowls kept on all rural holdings numbered $5,338,421$, of which $2,340,178$ were hens and pullets, compared with $4,194,732$ and $2,016,936$ respectively at 31 March 1968 . The total recorded egg production of $23,916,000$ dozen during 1968-69 amounted to about 156 eggs per year per head of the Queensland population. There is also considerable unrecorded production from small flocks kept by householders in towns and townships. The consumption of eggs in 1968-69 was estimated for Australia at 206 per head of population, and Queensland consumption was probably at about the same level. (See Chapter 10 for egg marketing.)

Other poultry (ducks, turkeys, geese) recorded on rural holdings at 31 March 1969 exceeded 80,000.

The most significant development in the poultry industry during recent years has been the rapid increase in the number of table chickens slaughtered. The next table shows the number and estimated dressed weight of poultry slaughtered in licensed poultry slaughterhouses.

Poultry Slaughtered in Licensed Poultry Slaughterhouses,
Queensland

|  | Year |  | Chickens | Hens | Stags | Turkeys | Ducks and Drakes | Geese |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| NUMBER OF BIRDS |  |  |  |  |  |  |  |  |
| 1964-65 | - | . | 8,075,899 | 811,656 | 8,595 | 23,776 | 67,131 | 143 |
| 1965-66 | . | . | 9,271,703 | 853,550 | 6,949 | 27,575 | 73,127 | 534 |
| 1966-67 | - | . | 10,634,946 | 907,467 | 14,925 | 30,687 | 72,859 | 296 |
| 1967-68 |  | . | 12,189,891 | 1,141,592 | 12,489 | 30,641 | 78,410 | 186 |
| 1968-69 | . | . | 12,951,543 | 1,081,738 | 20,695 | 51,791 | 113,975 | 135 |
| ESTIMATED DRESSED WEIGHT ('000 1b) |  |  |  |  |  |  |  |  |
| 1964-65 | - | . | 20,351 | 3,170 | 37 | 214 | 302 | 1 |
| 1965-66 |  |  | 23,365 | 3,333 | 30 | 248 | 329 | 4 |
| 1966-67 |  | . | 26,236 | 3,544 | 64 | 276 | 328 | 2 |
| 1967-68 |  | . | 29,841 | 4,458 | 53 | 252 | 353 | 2 |
| 1968-69 | : | $\cdots$ | 35,578 | 4,224 | 90 | 411 | 513 | 1 |

During 1968-69, 27,290,000 hen eggs were set and $17,733,000$ chickens were hatched in hatcheries registered under The Poultry Industry Acts, 1946 to 1965 . Of the eggs set, $18,381,000$ were meat strain and $8,909,000$ were egg strain. From meat strain eggs, $13,765,000$ chickens for meat production were hatched, while from the egg strain eggs, $2,922,000$ chickens intended for egg production, 457,000 for meat production, and 306,000 for sale as unsexed were hatched. Breeding chickens produced in 1968-69 totalled 282,000 .

Beekeeping-For the year ended 30 June 1969, returns were received from 1,067 beekeepers with five or more hives. A total of $1,717,526 \mathrm{lb}$ of honey was taken from 31,580 hives, averaging 54 lb per hive. In addition, $31,799 \mathrm{lb}$ of beeswax was produced. The value of the products of the industry in $1968-69$ was estimated at $\$ 193,000$.

## 6 AGRICULTURE

The agriculture of Queensland differs from that of the other States because of the large proportion made up of tropical crops and fruits. This is of particular interest as in Queensland and in northern New South Wales is found probably the only attempt in the world to cultivate cane sugar, cotton, bananas, and pineapples entirely with white labour. How successful this has been may be judged by comparison of recent years' production with that of $1900-01$. The table on page 202 provides a comparison between the season 1900-01, the situation at the beginning of World War II, and the three latest seasons available.

The next diagram illustrates the growth, and the distribution between the main crops, of the cultivated area of Queensland since the beginning of
this century. The area under all crops had doubled by 1924-25 and quadrupled by 1945-46. In 1968-69 the area was almost 12 times the 1900-01 level. In the rest of Australia the area under crop doubled by 1945-46 and by 1968-69 was still less than six times the 1900-01 level.

However, due to the predominance of cereal crops in the other States, the area under crop in Queensland in 1968-69 was still only 12 per cent of the Australian total, and represented 3.1 acres per head of population compared with 4.0 acres for the rest of Australia.


The principal components of the "other crops" section of the diagram are miscellaneous grain crops, chiefly sorghum, barley, and maize; plantation and orchard fruit crops, particularly pineapples, apples, citrus, and bananas; all types of vegetables, of which pumpkins, potatoes, tomatoes, and beans are the most important; and other field crops, including peanuts, linseed, cotton, tobacco, safflower, and sunflower seed.

Principal Agricultural Crops, Queensland

| Crop |  |  |  | 1900-01 | 1939-40 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Area |  |  |  |  |  |  |  |  |
| Sugar Cane ${ }^{\mathbf{1}}$ | .. | . | .. acres | 72,651 | 262,181 | 534,998 | 530,828 | 546,306 |
| Barley .. | . | . | .. acres | 7,533 | 13,208 | 383,735 | 342,468 | 426,953 |
| Maize |  |  | - acres | 127,974 | 176,844 | 151,010 | 147,732 | 120,200 |
| Sorghum |  |  | . . acres | . ${ }^{2}$ | 4,397 | 403,500 | 382,192 | 436,479 |
| Wheat . . |  |  | . . acres | 79,304 | 362,044 | 1,227,377 | 1,476,589 | 1,788,583 |
| Green Forage .. .. acres |  |  |  | 41,445 | 550,716 | 1,179,061 | 1,336,857 | 1,405,622 |
| Hay | . | . | . . acres | 42,497 | 59,970 | 121,766 | 111,226 | 105,572 |
| Cotton | . |  | .. acres |  | 41,212 | 11,167 | 11,629 | 12,140 |
| Peanuts |  |  | . . acres | . ${ }^{2}$ | 12,337 | 69,330 | 61,373 | 78,454 |
| Potatoes |  |  | . . acres | 11,060 | 12,446 | 16,227 | 17,348 | 18,516 |
| Pumpkins ${ }^{\text {3 }}$ | $\cdots$ | . | . . acres | . ${ }^{2}$ | .$^{2}$ | 12,798 | 11,962 | 12,810 |
| Tobacco |  |  | .. acres | 665 | 3,653 | 12,134 | 12,472 | 13,837 |
| Apples | . | .. | acres | . ${ }^{2}$ | 3,415 ${ }^{\text {d }}$ | 9,640 ${ }^{4}$ | 9,7354 | 10,587 ${ }^{4}$ |
| Bananas | . |  | . acres | 6,215 | 6,3454 | 4,257 ${ }^{4}$ | 4,711 ${ }^{1}$ | 4,798 ${ }^{4}$ |
| Pincapples |  |  | . ${ }^{\text {acres }}$ | 939 | 5,451 ${ }^{4}$ | 9,480 ${ }^{4}$ | 10,267 ${ }^{4}$ | 10,5674 |
| Production |  |  |  |  |  |  |  |  |
| Sugar Cane | . . | . | '000 tons | 848 | 6,039 | 15,513 | 15,718 | 17,415 |
| Barley | . | $\ldots$ | '000 bush | 127 | 270 | 13,194 | 8,965 | 12,869 |
| Maize | . |  | '000 bush | 2,457 | 3,345 | 4,948 | 4,778 | 3,670 |
| Sorghum | . | . | '000 bush | 2 | 62 | 10,172 | 8,939 | 11,800 |
| Wheat .. |  |  | '000 bush | 1,194 | 6,795 | 35,730 | 27,417 | 42,000 |
| Hay | , | . | .. tons | 78,758 | 102,750 | 302,234 ${ }^{5}$ | 283,776 ${ }^{5}$ | 253,600 ${ }^{5}$ |
| Cotton (Raw) |  | . | , 000 lb | . | 6,260 | 4,214 | 6,685 | 8,344 |
| Peanuts | .. |  | '000 lb | .$^{2}$ | 13,020 | 92,059 | 67,447 | 37,267 |
| Potatoes | . | .. | .. tons | 20,014 | 28,306 | 93,738 | 106,429 | 122,990 |
| Pumpkins ${ }^{\text {3 }}$ | . | . | .. tons | . ${ }^{2}$ | . ${ }^{2}$ | 40,093 | 38,158 | 41,728 |
| Tobacco |  |  | ${ }^{\prime} 000 \mathrm{lb}$ | 452 | 2,094 | 14,819 | 15,021 | 19,517 |
| Apples |  |  | '000 bush | . ${ }^{2}$ | 247 | 1,496 | 1,071 | 2,043 |
| Bananas | . | . | '000 bush | 1,161 | 844 | 809 | 883 | 993 |
| Pineapples |  |  | ${ }^{\prime} 000 \mathrm{doz}$ | 425 | 2,382 | 5,643 | 6,344 | 5,928 |
| Yield per Acre |  |  |  |  |  |  |  |  |
| Sugar Cane | $\cdots$ | . . | .. tons | 11.68 | 23.03 | 29.00 | 29.61 | 31.88 |
| Barley .. | . | . | .. bush | 16.86 | 20.42 | 34.38 | 26.18 | 30.14 |
| Maize .. | . | . | . bush | 19.20 | 18.91 | 32.76 | 32.34 | 30.53 |
| Sorghum | - | - | .. bush | . ${ }^{2}$ | 14.12 | 25.21 | 23.39 | 27.04 |
| Wheat . . | . |  | .. bush | 15.06 | 18.77 | 29.11 | 18.57 | 23.48 |
| Hay | .. | $\cdots$ | . tons | 1.85 | 1.71 | 2.48 | 2.55 | 2.40 |
| Cotton (Raw) |  | . | lb | $\cdots$ | 152 | 377 | 575 | 687 |
| Peanuts | . |  | 1b | . ${ }^{2}$ | 1,055 | 1,328 | 1,099 | 475 |
| Potatoes |  |  | .. tons | 1.81 | 2.27 | 5.78 | 6.14 | 6.64 |
| Pumpkins ${ }^{3}$ | - | . | .. tons | . ${ }^{2}$ | .$^{2}$ | 3.13 | 3.19 | 3.26 |
| Tobacco |  | . | . 1b | 679 | 573 | 1,221 | 1,204 | 1,411 |
| Apples | - | . | ... bush | . ${ }^{2}$ | 72 | 155 | 110 | 193 |
| Bananas | . | . . | .. bush | 187 | 133 | 190 | 187 | 207 |
| Pineapples | . | . | .. doz | 452 | 437 | 595 | 618 | 561 |

[^45]Agriculture in Australian States-The next table provides a comparison of the area, production, and yield, in the various States, of agricultural crops which are of particular importance in Queensland.

Agricultural Crops, Australia, 1968-69

| Crop |  | New <br> South <br> Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Australia ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Area |  |  |  |  |  |  |  |  |
| Sugar Cane ${ }^{2}$ | '000 acres | 22 | . | 546 | $\cdots$ | - | . | 568 |
| Barley .. | '000 acres | 486 | 409 | 427 | 1,412 | 553 | 26 | 3,314 |
| Maize | '000 acres | 54 | 1 | 120 | . . | . ${ }^{3}$ | .. | 176 |
| Sorghum | '000 acres | 137 | 1 | 436 | . | 9 | . | 583 |
| Wheat | '000 acres | 9,962 | 3,984 | 1,789 | 3,748 | 7,295 | 17 | 26,799 |
| Green Forage | '000 acres | 2,428 | 352 | 1,406 | 1,130 | 297 | 99 | 5,714 |
| Hay ${ }^{4}$ | '000 acres | 823 | 1,847 | 112 | 615 | 341 | 211 | 3,955 |
| Cotton .. | '000 acres | 60 | $\cdots$ | 12 | - | 8 | - | 80 |
| Peanuts | '000 acres | ${ }^{3}$ | . | 78 | . | $\cdots$ | . | 79 |
| Potatoes | '000 acres | 29 | 40 | 19 | 8 | 7 | 11 | 113 |
| Tobacco | '000 acres | 2 | 10 | 14 | . | . | . | 25 |
| Production |  |  |  |  |  |  |  |  |
| Sugar Cane | '000 tons | 998 | - | 17,415 | - | -• | $\cdots$ | 18,413 |
| Barley . . | '000 bush | 11,212 | 8,885 | 12,869 | 29,551 | 9,187 | 884 | 72,588 |
| Maize | ${ }^{\prime} 000$ bush | 3,083 | 72 | 3,670 | .. | 1 |  | 6,826 |
| Sorghum | '000 bush | 3,927 | 46 | 11,800 | . | 58 | . | 15,831 |
| Wheat | '000 bush | 215,119 | 90,728 | 42,000 | 83,160 | 112,450 | 410 | 543,950 |
| Hay ${ }^{4}$. | '000 tons | 1,506 | 3,635 | 263 | 985 | 501 | 494 | 7,397 |
| Seed Cotton | '000 lb | 173,759 | . | 23,363 | $\ldots$ | 21,560 | . | 218,682 |
| Peanuts | '000 lb | 208 | . | 37,267 | $\cdots$ | . . | $\cdots$ | 37,475 |
| Potatoes | '000 tons | 161 | 300 | 123 | 68 | 74 | 72 | 798 |
| Tobacco | '000 lb | 2,481 | 12,075 | 19,517 | $\cdots$ | . . | . . | 34,072 |
| Yield per Acre |  |  |  |  |  |  |  |  |
| Sugar Cane | .. tons | 45.0 | . | 31.9 | . | $\cdots$ | - | 32.4 |
| Barley | .. bush | 23.1 | 21.7 | 30.1 | 20.9 | 16.6 | 33.7 | 21.9 |
| Maize | .. bush | 56.6 | 62.2 | 30.5 | . | 17.0 | . . | 38.8 |
| Sorghum .. | .. bush | 28.7 | 35.0 | 27.0 | . | 6.6 | . | 27.1 |
| Wheat | .. bush | 21.6 | 22.8 | 23.5 | 22.2 | 15.4 | 23.6 | 20.3 |
| Hay ${ }^{4}$. | . ${ }^{\text {tons }}$ | 1.83 | 1.97 | 2.35 | 1.60 | 1.47 | 2.35 | 1.87 |
| Seed Cotton | .. lb | 2,907 | . | 1,924 | . | 2,589 | . | 2,725 |
| Peanuts | lb | 1,139 |  | 475 |  | . . |  | 477 |
| Potatoes | .. tons | 5.5 | 7.5 | 6.6 | 8.9 | 11.3 | 6.3 | 7.0 |
| Tobacco .. | .. lb | 1,133 | 1,241 | 1,411 | . | - | $\cdots$ | 1,323 |

[^46]Although Queensland's proportion ( 12 per cent) of the area of Australia's agricultural crops was lower in 1968-69 than the State's proportion of the Australian population ( 14 per cent), the value of its crops was 21 per cent of the Australian total. Queensland's wheat acreage more than kept pace with the rising Australian total, this State's share having grown from 5.7 to 6.7 per cent during the five years to 1968 -69.

Among other crops for which Queensland possesses no climatic advantage over other States, hay and potatoes are expanding in this State faster than for Australia as a whole. In the ten years to 1968-69, the area under Queensland hay crops has risen 40 per cent, and this State's proportion of the Australian total acreage under hay increased from 2.6 to 2.8 per cent. Following the boost given to their production in this State by the special demands of World War II, potatoes have maintained their greater importance among Queensland crops, their acreage, as a proportion of the Australian total, having grown from 11.1 to 16.8 per cent in the ten years to 1968-69.

Value of Agricultural Production-The gross value of all agricultural production in Queensland for the season 1968-69 has been estimated at $\$ 363,703,652$. By "gross value" is meant the value which the crops would have realised in the principal wholesale markets. The figure is greater than the "local value", i.e. the value at the farm, by the amount of the costs of getting the products to market. The local value of agricultural products for $1968-69$ was approximately $\$ 316,803,743$.

Agricultural Production, Queensland, 1968-69

| Crop |  |  | Area Under Crop | Production | Gross Value |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | acres |  | \$ |
| Sugar Cane .. | - | . | 643,857 | .. | 151,656,045 |
| Cut for Crushing | . | . | 546,306 | 17,414,966 tons | 148,947,941 |
| Cut for Plants .. | $\cdots$ | $\ldots$ | 13,314 | 338,513 tons | 2,708,104 |
| Standover etc. | . | . | 84,237 | . | . . |
| Grain |  | $\ldots$ | 2,912,263 | .. | 90,301,996 |
| Barley (2-row) .. | . | - | 384,901 | 11,811,678 bush | 11,814,694 |
| Barley (6-row) . . | . | . | 42,053 | 1,057,632 bush | 951,484 |
| Canary Seed |  | . $\cdot$ | 23,375 | 218,122 bush | 1,378,988 |
| Maize . | . | . $\cdot$ | 120,200 | 3,670,047 bush | 4,845,688 |
| Millet, Panicum, etc. | $\cdots$ | $\cdots$ | 60,913 | 875,960 bush | 1,366,036 |
| Oats |  | . | 55,042 | 1,119,084 bush | 1,007,176 |
| Sorghum | . | . | 436,479 | 11,800,389 bush | 13,056,601 |
| Wheat | . | . | 1,788,583 | 41,999,539 bush | 55,826,630 |
| Other |  | . | 717 | 32,988 bush | 54,699 |
| Seed | $\cdots$ | . | 5,306 | $\cdots$ | 2,500,216 |
| Lucerne | .. | . . | 585 | $86,140 \mathrm{lb}$ | 28,426 |
| Sudan Grass | $\cdots$ | $\cdots$ | 4,721 | 23,708 cwt | 504:506 |
| Permanent Pasture | $\ldots$ | $\cdots$ | . ${ }^{1}$ | 1,873,688 Ib | 1,967,284 |
| Hay .. | . | . | 105,572 | . | 9,547,338 |
| Lucerne | * | $\cdots$ | 68,278 | 200,245 tons | 7,540,377 |
| Oaten | . | . | 12,986 | 19,931 tons | 797240 |
| Wheaten | $\cdots$ | . | 10,950 | 15,682 tons | 580,234 |
| Permanent Pasture | - | . | : | 9,627 tons | 221,421 |
| Other | . | - | 13,358 | 17,742 tons | 408,066 |
| Other Fodder | $\cdots$ | $\cdots$ | 1,407,960 | $\cdots$ | 16,696,900 |
| Lucerne | . | . | 156.166 | . | 1,717,826 |
| Oats | $\cdots$ | . ${ }^{\text {c }}$ | 739,610 | $\cdots$ | 8,135,710 |
| Sorghum |  | . . | 269,285 | . | 4,847 130 |
| Sugar and Cow Cane | . | . $\cdot$ | 1,084 | . | 16,260 |
| Other Green Forage | . | -• | 239,477 | . | 1,941,424 |
| Vegetables .. | - | -• | 2,338 | - | 38,550 |
| Other Field Crops | - | - | 210,095 | $\cdots$ | 33,946,203 |
| Arrowroot | . | . $\cdot$ | 165 | 1,663 tons | 25,876 |
| Cotton ${ }^{3}$. | - | . | 12,140 | $8,343,840 \mathrm{lb}^{4}$ | 2,120,921 |
| Ginger .. | -. | - | 312 | 4,300,547 $\mathrm{lb}^{\text {b }}$ | 271,475 |
| Linseed . . | - | . | 21.459 | 122,647 cwt | 679,464 |

Agricultural Production, Queensland, 1968-69-continued

${ }^{1}$ Area harvested was 38,195 acres. ${ }_{2}$ Area harvested was 6,355 acres. $\quad 31968$ crop. ${ }^{4}$ Weight of raw cotton. ${ }^{5}$ Including $1,066,122 \mathrm{lb}$ retained on farms as seed. 61969 crop. ${ }^{7}$ Including 362 tons in pod and the equivalent in the pod of 1,290 tons shelled.

Gross values of agricultural products for the five seasons to 1968 -69 are given in the first table on the next page.

Gross Value of Agricultural Production, Queensland

${ }^{1}$ Including cane cut for plants. 2 Including vegetables for stock fodder.
Agricultural Districts-The distribution in statistical divisions of some crops is shown in the next table (for sugar districts, see page 209).

Agricultural Production, Queensland, 1968-69

| Statistical Division | Wheat | Maize | Bananas | Pineapples | Cotton (Raw) | Tobacco | Tomatoes |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 000 bush | $\begin{aligned} & \text { '000 } \\ & \text { bush } \end{aligned}$ | '000 bush | $\begin{aligned} & \text { '000 } \\ & \text { dozen } \end{aligned}$ | $\begin{aligned} & \mathrm{o} \\ & \mathrm{lb} \end{aligned}$ | $\begin{aligned} & \mathrm{\prime} 000 \\ & \mathrm{lb} \end{aligned}$ | '000 bush |
| Moreton ${ }^{1}$ | 275 | 287 | 493 | 2,959 | 886 | 1,668 | 458 |
| Maryborough | 795 | 781 | 40 | 1,649 | 316 | 1,348 | 70 |
| Downs | 28,091 | 1,726 | - | . . | 3,248 | 620 | 136 |
| Roma | 2,912 | 1 | . | . | 687 | $\cdots$ | 1 |
| South-Western | 4 | $\cdots$ | - | $\cdots$ | $\cdots$ | $\cdots$ | -. |
| Total South | 32,077 | 2,796 | 533 | 4.607 | 5,137 | 3,637 | 665 |
| Rockhampton | 6,987 | 103 | 11 | 1,225 | 2,840 | 138 | 60 |
| Central-Western | 2,934 | - | -• | . | 263 | - | - |
| Far-Western Total Central | $9,921$ | $\cdots 103$ | ${ }^{*} 11$ | 1,225 | $\cdots 3$ | ${ }^{-138}$ | ${ }^{\cdot} 60$ |
| Mackay | 1 | 1 |  | 10 | 30 | * | 34 |
| Townsville .. |  | 75 | 4 | 38 | 17 | 75 | 547 |
| Cairns .. | 1 | 695 | 445 | 47 | 3 | 15,667 | 18 |
| Peninsula . | $\ldots$ | . | . | - |  | - | - |
| North-Western |  |  |  |  | 55 | $\because$ | - |
| Total North | 2 | 771 | 449 | 96 | 104 | 15,742 | 600 |
| Total Queensland .. | 42,000 | 3,670 | 993 | 5,928 | 8,344 | 19,517 | 1,324 |

[^47]

Sugar-The industry has passed through many phases. First came the experimental, then the efforts to establish plantations with Kanaka labour, and then a long and troublesome period of transition to white labour conditions (at first inefficient) under the protection of a Federal tariff for the Australian market. The effects of World War I stimulated production and the development of a growing export trade. The industry grew steadily until the outbreak of World War II, when the fall in exports from 522,000 tons to 60,000 tons in three years caused a decline, and it was not until

1953-54 that the industry regained its former position in the world sugar market. Improved outlets for sugar exports encouraged expansion which resulted in record crops in recent years. However, world prices fell to uneconomic levels and the industry received financial assistance by way of loan from the Commonwealth Government. A new International Sugar Agreement between producer and consumer countries was negotiated in 1968 and became operative from 1 January 1969. It has been effective in raising prices considerably above the level ruling prior to its negotiation.

The production of sugar cane is now the leading feature of Queensland agriculture and occupies most of the river flats and fertile coastal valleys. Cultivation is intensive and irrigation is used wherever practicable, as in the Ayr and Bundaberg areas. Harvesting begins in most districts about June and ends in November or December. Mechanical harvesting is well established, almost 85 per cent of the cutting and 99 per cent of the loading being done mechanically in 1969 .

Queensland sugar growing is based on Central Mills, of which 31 operated during the 1968 season. Twelve of the mills were controlled co-operatively by the growers. Each mill has assigned to it the cane grown on a particular area. This system was first developed as an essential accessory to individual small-farm production, and is further outlined in the chapter on Marketing. Growers and mills collaborate closely in organisation and technical research.

Sugar cane is grown in two States of Australia-Queensland and New South Wales. Of the $2,724,700$ tons of raw cane sugar produced in Australia in 1968-69, 95.6 per cent was produced in Queensland and 4.4 per cent in New South Wales.

By 1968-69 the area under sugar cane in Queensland had increased to thirteen times the 1890-91 acreage. In the years 1919-20 to 1925-26 the area expanded rapidly from 148,000 acres to 270,000 acres, and by 1940-41 had reached 351,000 acres. Following a slight decline in the 1940s, further expansion took place to a peak of 486,800 acres in 1958-59. Uncertain marketing prospects resulted in a drop to 449,500 acres by 1960-61, but since then the acreage has increased yearly and in 1968-69 an area of 643,857 acres was under sugar cane.

On the other hand, over the same period the area under sugar cane in New South Wales has increased by little more than one-quarter. From a peak of 32,927 acres in 1895-96, the area declined to 10,490 acres in 1918-19. Stimulated by a guaranteed price the area expanded to about 20,000 acres in 1924-25, but fell back to 15,500 acres in the late 1920 s. In 1940-41 the area under cane was about the same as in 1924-25 ( 20,000 acres). Expansion in recent years has resulted in the area exceeding that of the $1895-96$ peak year for the first time in 1964-65. It was 41,361 acres in 1968-69.

The Queensland sugar country may be grouped into five main areas, as shown in the next table. The most northerly division (Cairns in the table) stretches from Mossman in the north to Ingham in the south; Townsville covers the Townsville and Ayr districts; and Mackay embraces Proserpine and Mackay. Sugar is easily the most important crop grown on coastal farms from Mackay northwards, but south of Mackay other forms of agriculture are combined to some extent with cane-growing. The two southern divisions are Maryborough (Bundaberg, Maryborough, Gympie, and surrounding districts) and Moreton (the areas north and south of Brisbane).

The divisions used are the standard statistical divisions except that Broadsound Shire, being part of the Mackay sugar area, has been included in Mackay Statistical Division instead of Rockhampton Division. There is some interchange of cane grown and crushed in the Cairns and Townsville Divisions. Consequently it is not possible to show "sugar per acre cut" separately for these divisions, while the figures for "cane for each ton of sugar" for these divisions are calculated on sugar made and cane crushed in the mills situated in each division.

Sugar Production, Queensland

|  | Season |  | Area Cultivated $^{1}$ | Area Cut for Crushing | Cane <br> Produced | $\underset{\text { Sroduced }}{ }{ }^{\text {S }}$ | Cane per Acre Cut | Sugar per Acre Cut | Cane for Each Ton of Sugar |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | acres | acres | tons | tons | tons | tons | tons |
| 1870 | . | . | 6,342 | 2,188 | $n$ | 2,854 | $n$ | $n$ | $n$ |
| 1880 | - | - | 20,224 | 12,497 | $n$ | 15,861 | $n$ | 1.27 | $n$ |
| 1890 | - | -• | 50,922 | 40,208 | $n$ | 68,924 | $n$ | 1.71 | $n$ |
| 1900 |  | . | 108,535 | 72,651 | 848,328 | 92,554 | 11.68 | 1.28 | 9.17 |
| 1910 |  | . | 141,779 | 94,641 | 1,840,447 | 210,756 | 19.45 | 2.23 | 8.73 |
| 1920 | - | -. | 162,619 | 89,142 | 1,339,455 | 167,401 | 15.03 | 1.88 | 8.00 |
| 1930 | - | .. | 296,070 | 222,044 | 3,528,660 | 516,783 | 15.89 | 2.33 | 6.83 |
| 1940 | -. | . | 350,851 | 263,299 | 5,180,868 | 759,416 | 19.68 | 2.88 | 6.82 |
| 1950 | -. | -. | 381,545 | 263,666 | 6,691,706 | 879,844 | 25.38 | 3.34 | 7.61 |
| 1960 | $\cdots$ | - | 449,524 | 327,246 | 8,685,426 | 1,319,633 | 26.54 | 4.03 | 6.58 |
| 1964 |  | - | 590,758 | 450,956 | 14,286,350 | 1,854,883 | 31.68 | 4.11 | 7.70 |
| 1965 | . | - | 606,979 | 487,375 | 13,545,719 | 1,883,364 | 27.79 | 3.86 | 7.19 |
| 1966 |  |  | 626,872 | 534,998 | 15,513,449 | 2,202,809 | 29.00 | 4.12 | 7.04 |
| 1967 |  | - | 633,516 | 530,828 | 15,717,789 | 2,213,810 | 29.61 | 4.17 | 7.10 |
| 1968 | - | $\cdots$ | 643,857 | 546,306 | 17,414,966 | 2.604,319 | 31.88 | 4.77 | 6.69 |

CULTIVATION AND PRODUCTION IN DIVISIONS, 1968

| Cairns | 220,409 | 202,269 | 6,395,882 ${ }^{\text {a }}$ | 942,214 | 31.62 |  | $\int 6.81$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Townsville | 79,407 | 61,493 | 2,635,261 ${ }^{3}$ | 406,777 | 42.85 | $\} 5.11$ | \{ 6.43 |
| Mackay | 198,658 | 164,748 | 4,977,051 | 769,171 | 30.21 | 4.67 | 6.47 |
| Maryborough | 127,362 | 102,965 | 3,034,890 | 435,187 | 29.47 | 4.23 | 6.97 |
| Moreton ${ }^{4}$ | 18,022 | 14,831 | 371,882 | 50,970 | 25.07 | 3.44 | 7.30 |

${ }^{1}$ Excluding fodder crops. 294 per cent net titre. $\quad{ }^{3}$ Cane crushed in mills in these divisions was: Cairns, $6,415,382$ tons; and Townsville, 2,615,761 tons. ${ }^{4}$ Including Brisbane Statistical Division. $n$ Not available.

Sugar production for 1969 was $2,080,000$ tons produced from $14,700,000$ tons of cane cut from 506,000 acres.

Canefields in Queensland in 1968-69 yielded, per acre harvested, 31.88 tons of cane or 4.77 tons of sugar, while in New South Wales the return was 45.00 tons of cane or 5.43 tons of sugar. The yield of sugar per acre harvested is usually much higher in New South Wales than in Queensland, but owing to the shorter time cane takes to reach maturity in the more northerly areas the yield per acre cultivated is frequently higher in Queensland. In 1968-69 the yield of sugar per acre harvested in New South Wales was 14 per cent higher than in Queensland, while the yield per acre cultivated was 28 per cent lower. Average yields per acre cultivated in 1968-69 were Queensland, 4.04 tons, and New South Wales, 2.91 tons, compared with 3.49 and 2.91 tons respectively in 1967-68.

The increase in the efficiency of the sugar industry under white labour has been the outstanding achievement of Queensland agriculture in this
century, and has been brought about by intense scientific and technical research, and its application to farm and mill practice.

The Bureau of Sugar Experiment Stations, established under The Sugar Experiment Stations Acts, 1900 to 1965, provides technical service to the sugar industry. All branches of science in cane culture and raw sugar manufacture are studied. The Bureau is administered by a Board composed of the Minister for Primary Industries, the Director of the Bureau, and two representatives each of cane growers and of manufacturers of raw sugar.

The Board is empowered to exercise controls in the sugar industry, e.g. regarding cane varieties to be grown and disease measures to be applied. Revenue, which is derived mainly from a levy payable by growers and mills on cane received at sugar mills, was $\$ 783,652$ for the year ended 30 June 1969.

In 1948 the Australian Sugar Producers' Association decided to establish a Sugar Research Institute which is now operating at Mackay. This organisation is financed by Queensland mill companies. Broadly the work of the Institute covers engineering and chemical research in the sugar industry. An experimental milling plant is located at Pleystowe.

For operations of sugar mills, see section 10 of this chapter.
Fruit Crops-The value of the Queensland fruit crop in 1968-69 was $\$ 26,135,000$. Queensland is practically the sole Australian source of pineapples and most other tropical fruits, but in 1968-69 supplied only about one-fifth of the Australian banana crop. The following table compares the Queensland fruit production with that of other States.

Fruit Crofs, Australia, 1968-69

| Particulars | New South Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Australia ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bearing Area |  |  |  |  |  |  |  |
| Apples .. .. acres | 13,996 | 16,305 | 10,587 | 4.562 | 11,480 | 14,487 | 71,441 |
| Bananas .. .. acres | 18,124 | .. | 4,798 | . | 445 | . . | 23,367 |
| Citrus .. .. acres | 27,641 | 7,085 | 5,487 | 13,857 | 4,615 | - | 58,726 |
| Grapes .. .. acres | 19,550 | 44,719 | 3,178 | 53,213 | 6,733 | . | 127,393 |
| Pineapples .. acres | 127 | . . | 10,567 | . . | . . | . | 10,694 |
| Production |  |  |  |  |  |  |  |
| Apples . ' '000 bush | 3,701 | 4,858 | 2,043 | 1,561 | 2,870 | 7,138 | 22,174 |
| Bananas .. '000 bush | 3,695 | . | 993 | . 1 | 253 | . . | 4,940 |
| Citrus .. '000 bush | 6,581 | 1,752 | 1.428 | 4,048 | 774 | . | 14,585 |
| Grapes .. .. tons | 100,539 | 205,071 | 6,187 | 217,536 | 15,336 | $\cdots$ | 544,669 |
| Pineapples '000 bush | 40 | . . | 6,324 | . . | . . | . | 6,363 |
| Total Area Under Fruit |  |  |  |  |  |  |  |
| Bearing .. .. acres | 97,021 | 101,813 | 41,539 | 85,733 | 26,329 | 17,292 | 369.814 |
| Non-bearing .. acres | 20,413 | 18,755 | 14,719 | 19,338 | 6.307 | 4,137 | 83,704 |
| Gross Value of Fruit |  |  |  |  |  |  |  |
| Production .. \$'000 | 67,149 | 49,621 | 26,135 | 36,544 | 14,629 | 16,663 | 210,750 |

${ }^{1}$ Including Australian Capital Territory and Northern Territory.
Pineapples, apples, citrus, and bananas are the most important Queensland fruit crops. They were worth $\$ 7,391,000, \$ 5,088,000$, $\$ 3,685,000$, and $\$ 3,366,000$ respectively in 1968-69. Pineapples are produced chiefly in Moreton, Maryborough, and Rockhampton Divisions, and apples in the Stanthorpe area of the Downs Division. Citrus fruits are grown fairly extensively in the coastal and sub-coastal areas, Gayndah,

Maroochy, Maryborough, and Gatton being the most important districts. Bananas are grown mainly in the Moreton and Cairns Divisions.

Other tropical fruits, particularly papaws, custard apples, and mangoes, are grown throughout coastal Queensland. Papaws (454,294 bushels in 1968-69) are grown chiefly in the rural areas around Brisbane and in the Gladstone district, custard apples ( 23,696 bushels in 1968-69) mainly in rural districts within 50 miles of Brisbane, while most mangoes are grown in the tropical coastal districts.

Grapes, nearly all for table use, were worth $\$ 1,613,232$. Stanthorpe (south of the Darling Downs) is the main producer of grapes, and smaller quantities are grown at Roma and in the Moreton and Brisbane districts. In 1968-69, 31,643 gallons of wine were made. The high country around Stanthorpe enables fruits of the cool temperate zone to be grown. In 1968-69 the State produced 2,042,736 bushels of apples, 165,411 bushels of peaches, 127,586 bushels of pears, 136,851 bushels of plums, and 43,720 bushels of apricots. The total value of these five fruits was $\$ 6,941,000$ and the quantity was $2,516,304$ bushels.

Cotton-The high price of cotton during the American Civil War (1861-1865) established cotton growing in Queensland, and by 1870 an area of 14,674 acres was under cotton. The industry, however, rapidly declined and in each year from 1876 to 1920 less than 1,000 acres were planted. A guaranteed price brought the area to over 40,000 acres in the years 1923-1925. A fall to half this area followed despite government bounty payments. The depression years brought the area to 68,000 acres and it remained over 40,000 acres until 1943. Following a fall to 2,688 acres in 1949, a guaranteed price was set in 1951 and the area recovered to nearly 37,000 acres by $1960-61$ but has since declined. The total area planted in 1968-69 was 12,140 acres.

The Central Downs produces about two-fifths, and the Dawson-Callide Valleys in Central Queensland about one-third of the State's cotton crop. Other important cotton-growing districts are the Lockyer Valley and Upper Burnett. Until recent years, the crop was grown mainly by dry farming methods. However, irrigation had increased by the 1968 season to 81 per cent of the total area, resulting in considerably higher yields per acre.

Details of marketing and processing are given in Chapter 10.
Grain Sorghum-This is a summer-growing crop which has made rapid strides in Queensland in recent years, expanding from 4,397 acres in 1939-40 to 436,479 acres in 1968-69. The 1968-69 crop produced $11,800,389$ bushels, worth $\$ 13,057,000$. Large-scale production of grain sorghum by the Queensland-British Food Corporation in the CentralWestern Division was commenced in 1948-49. A peak production was obtained in 1950-51 (1950 harvest) when 70,000 acres produced $1,281,000$ bushels, but after the 1953 harvest the area was subdivided into smaller holdings. About 39 per cent of the sorghum acreage is now in the Downs Division, 24 per cent in the Central-Western Division, and 18 per cent in the Rockhampton Division.

Forage Sorghum-Substantial areas of sudans, sweet sorghum, and various hybrid forage sorghums, used for fodder when green, have been grown in Queensland for a number of years. In 1968-69, from 269,285 acres of sorghums planted, fodder valued at $\$ 4,847,000$ was obtained.

Tobacco-Small amounts of tobacco were grown in Queensland from the earliest days. A peak production was reached in 1894 with 915 acres yielding $1,072,000 \mathrm{lb}$ of cured leaf. At that time New South Wales was the chief grower of tobacco, followed by Victoria. In Queensland, the
industry slowly declined through the thirty years after 1895 with the exception of three years (1904 to 1906) of high area and production, and fell as low as 96 acres in 1925. Increased tariff protection led to an expansion of cultivation in all States after 1930. In 1968-69 Queensland produced 57 per cent of the Australian crop, the remainder coming from Victoria and New South Wales. The area under tobacco in Queensland in 1968-69 was 13,837 acres, producing $19,516,744 \mathrm{lb}$ of dried leaf valued at $\$ 21,806,000$. Approximately 80 per cent of this production was from the Mareeba district (Atherton Tableland), 9 per cent from the Glasshouse Mountains district, and 7 per cent from the Bundaberg district. Small quantities were produced in the Inglewood-Texas district and near Ayr, Ingham, and Miriam Vale.

Peanuts-Under tariff protection, the area under peanuts in Queensland rose from 210 acres in 1923 to a pre-war peak of 21,220 acres in 1938. The area increased after the war to 59,279 acres in the 1959 season, yielding $69,628,895 \mathrm{lb}$. Production did not reach this level again until the 1967 season when 69,330 acres yielded a record production of $92,059,161 \mathrm{lb}$. In the 1969 season, 78,454 acres of peanuts were grown for a production of $37,266,918 \mathrm{lb}$ valued at $\$ 3,112,000$. The most important area for peanuts is the Nanango-Kingaroy-Murgon district in the south-west of the Maryborough Division, followed by the Atherton Tableland and northern areas of the Darling Downs. The crop is processed and marketed by the Peanut Marketing Board (see Chapter 10).

Linseed and Saffower-Both these oil crops are grown mainly in the Downs, Rockhampton, and Central-Western Divisions. Linseed was first grown commercially in Queensland during 1947-48, when 112 acres were harvested. The crop fluctuates greatly from year to year, and a peak production of 683,498 cwt from 97,092 acres was reached in 1964-65. Since 1965-66 the application by oil-seed crushers of quotas to contract growers has resulted in reduced production, which in 1968 -69 was 122,647 cwt from 21,459 acres. Safflower growing increased steadily during the last decade to reach a peak harvest of 815,354 bushels, obtained from 95,351 acres, in 1967-68. Adverse seasonal conditions in 1968-69 resulted in reduced production of 552,555 bushels from 43,589 acres.

Canary Seed-From 15 acres in 1915, the area under this crop was expanded to 7,596 acres in 1917, and, after two years with small acreages, to 12,425 acres in 1920 . Through the twenties the area was small and fluctuating, but it then increased from 3,299 acres in 1930 to 10,293 acres in 1933. For twenty years from 1935 the area varied generally from 10,000 to 20,000 acres. The area increased rapidly in the next two years to 162,000 acres in 1956-57, but dropped as low as 5,989 acres in 1959-60, to increase again to 67,603 acres, yielding 713,697 bushels, in 1962-63 In $1968-69,23,375$ acres produced 218,122 bushels. The crop is cultivated on the Darling Downs to the south and west of Toowoomba.

Arrowroot-Queensland is the only producer in Australia of this crop, which comes from the rhizomes of a member of the canna family, the plant being known in other countries as "Queensland arrowroot". Arrowroot has been grown in this State for many years. In 1861 the area grown was 14 acres; it had increased to 968 acres in 1921 with a production of 14,619 tons. The area and production have fluctuated a great deal since that date, and, in 1968-69, the area was 165 acres and the production 1,663 tons, worth $\$ 26,000$. The crop is grown in the Logan-Southport section of the Moreton Division.

Ginger-There has been a ginger-growing industry in the Buderim area for many years. Wartime import restrictions fostered the industry with the result that, in the immediate post-war years, production increased to over $1,500,000 \mathrm{lb}$, but it fell steeply after 1950 under competition from imported ginger. The industry has since expanded under tariff protection, and production, including quantities retained for seed, amounted to 4,300,547 lb in 1968-69.

Other Crops-There are other crops of much greater value than some of those discussed above; but they are not of such special interest to Queensland. Wheat, grown mostly on the Darling Downs, is the State's second most important crop and had an estimated value of $\$ 56,872,000$ in 1968-69. Maize was worth $\$ 4,846,000$ in 1968-69 for the grain crop, and large amounts were grown as green forage. It is grown mainly in Downs, Maryborough, Moreton, and Cairns Divisions. The marketing of wheat and maize is described in Chapter 10.

Artificial Fertilisers-The following table gives particulars of areas fertilised and quantities used on the various crops.

Artificial Fertilisers Used on Crops and Pastures, Queensland


OTHER ARTIFICIAL FERTILISERS USED (cWt)

| $1964-65$ | $\ldots$ | $\ldots$ | $\ldots$ | $2,697,298$ | 201,355 | 256,551 | 210,255 | 35,191 |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
| $1965-66$ | $\ldots$ | $\ldots$ | $\ldots$ | $2,803,725$ | 223,558 | 281,605 | 256,346 | 59,338 |
| $1966-67$ | $\ldots$ | $\ldots$ | $\ldots$ | $2,974,140$ | 228,798 | 324,369 | 315,825 | 74,994 |
| $1967-68$ | $\ldots$ | $\ldots$ | $\ldots$ | $3,016,834$ | 217,238 | 305,439 | 435,809 | 114,689 |
| $1968-69$ | $\ldots$ | $\ldots$ | $\ldots$ | $2,826,498$ | 241,691 | 310,643 | 543,184 | 151,637 |
|  |  |  |  |  |  |  |  |  |

TOTAL ARTIFICIAL FERTILISERS PER ACRE FERTILISED (cwt)

| $1964-65$ | $\ldots$ | $\ldots$ | $\ldots$ | 5.7 | 6.7 | 7.9 | 1.6 | 2.1 | 4.4 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1965-66$ | $\ldots$ | $\ldots$ | $\ldots$ | 5.7 | 6.7 | 8.4 | 1.7 | 2.0 | 4.2 |
| $1966-67$ | $\ldots$ | $\cdots$ | $\ldots$ | 6.0 | 6.9 | 8.6 | 1.6 | 2.2 | 4.0 |
| $1967-68$ | $\ldots$ | $\ldots$ | $\ldots$ | 6.0 | 6.2 | 8.0 | 1.3 | 2.3 | 3.5 |
| $1968-69$ | $\ldots$ | $\cdots$ | $\cdots$ | 5.7 | 6.1 | 8.0 | 1.2 | 2.3 | 3.1 |

[^48]
## 7 FISHERIES

Fisheries production in Queensland was worth $\$ 8,088,679$ in 1968-69. In 1945-46, when pearl-shell and other tropical fishing was resumed after World War II, fish accounted for 77 per cent of the total value of fisheries production, but in 1968-69, fish, valued at $\$ 1,880,906$, comprised only 23 per cent of the total. About 35 per cent of the fish catch in 1968-69 was mullet, with mackerel, whiting, tailor, and bream next in order of importance.

The quantity of prawns caught rose from $176,000 \mathrm{lb}$, valued at $\$ 28,000$, in 1945-46 to $10,572,000 \mathrm{lb}$, valued at $\$ 3,782,000$, in 1967-68. The 78 per cent increase in the quantity of production from 1966-67 to 1967-68 was due to the rapid expansion of trawling operations in northern waters, particularly in the Gulf of Carpentaria, together with the recovery of the south-eastern prawning industry. In 1968-69, however, there was a slight fall to $10,031,000 \mathrm{lb}$ in the quantity of prawns produced.

The production of pearl-shell and trochus-shell which rose to a peak of 1,975 tons in 1950-51 has since declined, largely due to the competition from plastics.

At the present level of production Australian pearl-shell has a ready overseas market at satisfactory prices, but the demand for trochusshell is very small. The establishment of a pearl culture industry created a new market for shell and helped to sustain the industry. Australian pearl culture operations are usually a joint venture of Japanese, who supply the technical knowledge, and Australian partners. A particularly large variety of pearl is being produced.

The next table gives details of production for five years. The operations of the Fish Board are given in Chapter 10.

Fisheries Production, Queensland


| VALUE |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fish ${ }^{1}$ |  | \$ | 1,484,628 | 1,776,398 | 1,875,624 | 1,847,207 | 1,880,906 |
| Crabs |  | \$ | 144,588 | 140,007 | 164,792 | 177,787 | 213,317 |
| Crayfish, Lobsters, etc. |  | \$ | 5,524 | 7,118 | 5,134 | 12,911 | 88,405 |
| Prawns |  | \$ | 2,141,982 | 2,184,546 | 2,492,214 | 3,782,217 | 3,894,811 |
| Oysters |  | \$ | 35,716 | 56,268 | 37,829 | 101,269 | 91,692 |
| Scallops |  | \$ | 28,558 | 34,148 | 21,261 | 20,549 | 56,854 |
| Squid . . |  | \$ | 20,002 | 15,433 | 13,193 | 14,054 | 18,154 |
| Pearls and Pearl-shell |  | \$ | 1,870,270 | 1,869,793 | 2,348,931 | 1,352,289 | 1,843,969 |
| Trochus-sheil . . |  | \$ | 5,394 | 1,902 | 317 | 108 | 571 |
| Total | . | \$ | 5,736,662 | 6,085,613 | 6,959,295 | 7,308,391 | 8,088,679 |

[^49]The public revenue received from fisheries of all kinds for licences, leases, fines, forfeitures, etc. amounted in 1968-69 to $\$ 113,130$.

Labour and capital engaged in the fishing industry in Queensland in 1968-69 are shown in the next table.

Labour and Capital Engaged in Fisheries, Queensland, 1968-69

| Particulars |  |  | General <br> Fisheries | Oyster <br> Fisheries | Tropical <br> Fisheries ${ }^{\mathbf{3}}$ | Total |  |
| :--- | ---: | ---: | ---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
| Boats Engaged | $\ldots$ | $\ldots$ | $\ldots$ | No. | 1,871 | 100 | 18 |
| Value of Boats and Equipment | \$'000 | 13,270 | $n$ | 1,989 |  |  |  |
| Men Employed | $\ldots$ | $\ldots$ | $\ldots$ | No. | 2,539 | 324 | $n$ |

${ }^{1}$ Including only those licensed to take fish for sale.
${ }^{2}$ Excluding cultured pear
fishing. $\quad 3$ Incomplete. $n$ Not available.

## 8 MINES AND QUARRIES

Prior to 1952 , mining statistics in Queensland were based on the figures published by the Queensland Department of Mines. For 1952 and up to 1968, annual censuses of this industry (covering employment, salaries and wages paid, value of output, cost of materials used, etc.) were taken in all Australian States on a substantially uniform basis. Some of the figures so obtained are shown on page 218.

From 1968-69 the annual mining census has been changed to a financial year basis and integrated with other economic censuses (see page 223).

Mineral production has always been important to the State. By 1873 its annual value exceeded $\$ 2 \mathrm{~m}$. From 1905 to 1918 the value was always at least $\$ 6 \mathrm{~m}$. It then fell to a lower level from 1921 to 1931, in most of these years not reaching $\$ 4 \mathrm{~m}$. Increasing activity during the 1930s raised the value from about $\$ 2 \mathrm{~m}$ in 1931 to about $\$ 10 \mathrm{~m}$ in 1940. High prices of metals and generally increased production raised the value (at the mine) of mineral output to $\$ 136 \mathrm{~m}$ in 1967 and $\$ 186 \mathrm{~m}$ in 1968. Details of quantities of the principal minerals produced, shown quinquennially from 1860 to 1920 and annually thereafter, may be found on pages 540 and 541.

Royalties-Revenue received by the Queensland Department of Mines from royalties for the five years ended 31 December 1968 is shown below.

Royalties Collected, Queensland

|  | Year | Coal | Other Minerals | Petroleum | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \$ | \$ | \$ | \$ |
| 1964 | .. | 99,260 | 775,536 | 135,612 | 1,010,408 |
| 1965 | $\cdots$ | 96,758 | 445,936 | 444,330 | 987,024 |
| 1966 | $\cdots$ | 139,130 | 1,293,876 | 939,053 | 2,372,059 |
| 1967 | . | 144,745 | 740,689 | 696,587 | 1,582,021 |
| 1968 | . | 219,794 | 671,179 | 819,747 | 1,710,720 |

Gold-Production reached its peak in 1900, when 676,000 fine oz were produced, valued at $\$ 5,744,000$. At that time the Charters Towers field was in its prime with 283,237 oz for the year, followed by Mount Morgan with $199,262 \mathrm{oz}$. Production declined after 1900 until by 1930 the output was only $7,821 \mathrm{oz}$. After that year production increased substantially and from 1933 to 1942 the annual production averaged nearly $120,000 \mathrm{oz}$. The $83,000 \mathrm{oz}$ produced in 1968 was 14 per cent below the $96,000 \mathrm{oz}$ produced in 1967.

The most important sources of gold now are Mount Morgan and Cracow, the latter being about 120 miles inland from Maryborough.

Silver-Silver has been produced in small quantities at Herberton and other fields since 1870 but the bulk of the production now comes from Mount Isa. From 1932 to 1954 the State's yearly production fluctuated between $2,000,000$ and $4,000,000 \mathrm{oz}$ except for the years 1943 to 1946 . Production in 1968 reached a record $9,624,000$ oz which was 41 per cent higher than the previous record 1967 figure of $6,832,000 \mathrm{oz}$. The sharp rise reflects the higher tonnages of ore treated as a result of the expansion programme at Mount Isa.

Copper-Copper has been produced in Queensland since the 1860s. Production reached a peak of 24,000 tons in 1913, and fell abruptly after the end of World War I. Its discovery at Mount Isa led to increased production, and war-time demands brought the State output up to 15,800 tons in 1944. Reconstruction and adaptation at Mount Isa (Australia's largest producer) resulted in a lull in production from 1946 to 1952, but output then rose from 21,000 tons in 1953 to 80,000 tons in 1960. The 1968 figure was 69,447 tons, with Mount Isa and Mount Morgan the only large producers. Copper is refined at Stuart near Townsville.

Tin-Most of the tin produced is alluvial and is obtained by dredging methods, the chief source being at Mount Garnet, North Queensland.

Lead and Zinc-Production has increased with the growth of Mount Isa. After gold and coal they were the most important minerals produced, but during World War II copper supplanted them. Subsequent to the outbreak of war their combined value exceeded the value of the gold output. Early in 1943, however, their production was suspended in favour of copper, and in 1944 and 1945 there was no production at all. Pre-war production levels were surpassed for lead by the mid-1950s and for zinc in the early 1960s. In 1968 all the zinc and lead recovered, 84,000 and 117,000 tons respectively, was contained in concentrates from Mount Isa.

Bauxite-All the bauxite produced in the State during 1968 was mined at Weipa in north Queensland. Almost half of this output was forwarded to the alumina plant at Gladstone, which began operations in March 1967. The remainder was either exported overseas, or shipped to Bell Bay, in Tasmania.

Coal-Production showed a steady growth until it reached over 1 m tons in 1913. From 1913 to 1940, annual production was usually about 1 m tons, but during World War II it rose sharply, reaching 1.7 m tons in 1943. Following slight declines in the immediate post-war years, production began to increase steadily, and in 1967 it was $4,679,000$ tons. In 1968 production reached a record $6,552,000$ tons due mainly to the rapid expansion of the Moura and Blackwater fields. Moura was the State's major producer followed by Ipswich and Blackwater. Approximately 60 per cent of output in 1968 was from open cut mining at Moura, Blackwater, Callide, and Blair Athol. During 1968 over $3,350,000$ tons of coal were exported to Japan, nearly all through the port of Gladstone. Exports of coal, for the first time, exceeded the quantity mined for use within the State.

New fields are being developed in the Goonyella and Peak Downs highway areas. These projects involve the building of a township for 3,000 people and the construction of a railway line to Hay Point, near Mackay. Initial plans call for the production of 85 m tons over a period of 13 years from 1971.

Mineral Sands Concentrates-These minerals are obtained from beach deposits on the south-east coast of Queensland, and the 1968 production was

178,579 tons, including concentrates from sands mined in New South Wales and processed in Queensland. Most of the production is in the form of rutile and zircon concentrates, which are exported for refining and use in pigments, munitions, welding rods, etc.

Oil and Natural Gas-Flow oil has been found at several locations in southern Queensland. A pipeline to convey crude oil from Moonie to Brisbane was completed in 1964. There are two refineries processing crude oil in Brisbane. Substantial reserves of natural gas have been proved in the Roma district. First use of the gas was in the Roma hospital and power-house. A pipeline to carry the natural gas to Brisbane was completed in March 1969, and reticulation to domestic users of gas commenced soon after. The first large-scale commercial use of natural gas was as a feedstock for a large fertiliser producing complex on Gibson Island, near the mouth of the Brisbane River.

Uranium-Deposits of uranium ore were discovered in 1954, and production of uranium oxide commenced at Mary Kathleen, near Mount Isa, in 1958. When operations ceased in 1963, 4,029 tons of uranium oxide, valued at $\$ 80 \mathrm{~m}$, had been produced. The mine was placed on a care and maintenance basis but is expected to re-open in 1973.

Salt-Salt is produced, by solar evaporation, from sea water pans at Bowen and from underground brines at Bajool, near Port Alma.

State Batteries etc.-The only ore treatment plant operated by the State is the State Treatment Works at Irvinebank which processes tin ore. During 1968 this plant treated 11,586 tons of ore for a production of 137 tons of concentrates. The Venus mill at Charters Towers, which crushes gold ores, is owned by the State but operated by a lessee. The Government also operates a number of drills in experimental work and in proving reserves of ore. There is a government assay office at Cloncurry, to which 4,057 samples were submitted during 1968.

Annual Mining Census-Annual mining censuses have been conducted each year commencing with 1952 (see page 215). For the years 1952 to 1968, detailed returns were collected from establishments employing four or more persons engaged in mining and quarrying, including ore dressing and elementary smelting of metallic minerals when carried out at or near the mine. Establishments primarily engaged in smelting or refining (including the smelting sections of the large plants operated at Mount Morgan and Mount Isa) were omitted from the collection and classified to the manufacturing industry.

The values of mineral output as shown by the censuses differ somewhat from those recorded by the Queensland Department of Mines. This difference is due chiefly to the fact that the former relate to the selling value at the mine or quarry (or associated ore crushing or dressing plant) of ores, concentrates, or other minerals produced during the year, while the values published by the Department of Mines for metallic minerals are the approximate values of the metal contents. Furthermore, Department of Mines values include the output of Mount Isa and Mount Morgan smelters whereas the census (as mentioned above) includes as mining output only the value of concentrates fed to those smelters.

The following table shows details from the 1968 mining census and a comparison of totals for five years. It refers to all mines and quarries except that salaries and wages for small mines and quarries are omitted. The amounts shown under the heading of value of production have been calculated by deducting from the value of output the value of power, fuel, and materials used in producing that output. The value of ouput
includes gold subsidy payments of $\$ 42,502$. The Copper Bounty Act did not operate after 1966, and no pyrites bounty was paid in 1967 or 1968.

Mining and Quarrying ${ }^{1}$ Operations, Queensland, 1968


SUMMARY FOR FIVE YEARS

| 1964 | $\cdots$ | - | . | 8,431 | 8,016 | 23,826 | 97,287 | 22,880 | 74,406 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1965 | - | - | . | 8,318 | 7,205 | 25,095 | 98,964 | 19,222 | 79,742 |
| 1966 | $\cdots$ |  | -. | 9,126 | 8,681 | 37,314 | 138,483 | 23,113 | 115,370 |
| 1967 | - |  | . | 10,414 | 9,921 | 40,145 | 135,510 | 28,070 | 107,440 |
| 1968 | - |  | $\cdots$ | 11,060 | 10,346 | 44,499 | 185,902 | 33,851 | 152,051 |

${ }^{1}$ Construction materials only. 2 Including working proprietors. 3 Excluding amounts paid by mines and quarries employing less than four persons. Excluding drawings by working proprietors. The amounts shown are net after deductions for explosives sold to employees. ${ }^{4}$ At the mine or quarry. ${ }_{5}$ Value of output less cost of power, fuel, and materials used; depreciation and maintenance costs have not been deducted. ${ }^{6}$ Coal, crude petroleum, and natural gas. 7 Incomplete owing to difficulties of coverage. $\quad 3$ Excluding clay mining. $\quad n$ Not available.

Mineral Production in Australian States-The next table affords direct comparison between Australian States for the year 1968. The explanations preceding the Queensland table also apply to the other States.

Mining ${ }^{1}$ and Quarrying Operations, Australia, 1968

| State or Territory | $\begin{gathered} \text { Mines } \\ \text { or } \\ \text { Quarries } \end{gathered}$ | Average Employment |  | Salaries and Wages Paid | Value of Output | Power, Fuel, and Materials Used | Value of Production |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | During <br> Period <br> Worked | During Whole Year |  |  |  |  |
|  | No. | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 |
| N.S.W. | 1,379 | 23,925 | 22,074 | 92,642 | 296,032 | 60,219 | 235,813 |
| Victoria | 539 | 4,212 | 3,911 | 13,614 | 59,026 | 11,150 | 47,876 |
| Queensland | 743 | 11,060 | 10,346 | 44,499 | 185,902 | 33,851 | 152,051 |
| South Aust. | 366 | 2,244 | 1,933 | 5,563 | 42,064 | 5,779 | 36,285 |
| West. Aust. | 281 | 7,728 | 7,433 | 28,112 | 194,362 | 26,723 | 167,639 |
| Tasmania .. | 167 | 3,509 | 3,278 | 12,574 | 44,968 | 12,340 | 32,629 |
| N. Territory | 58 | 1,149 | 1,132 | 5,707 | 23,446 | 4,211 | 19,235 |
| A.C.T. | 14 | 84 | 78 | 302 | 1,195 | 281 | 914 |
| Australia | 3,547 | 53,911 | 50,185 | 203,013 | 846,995 | 154,554 | 692,442 |

[^50]The quantities of the principal metals contained in the various minerals and the quantity of coal produced in each State are shown in the next table. The Queensland figures include the metal contents of concentrates etc. produced at Mount Isa and Mount Morgan before smelting.

For rutile and zircon, the figures shown below represent the titanium oxide and zircon contents respectively of concentrates produced by separation plants in the relevant States. The contents of rutile and zircon concentrates produced from mixed mineral sands sent from New South Wales to Queensland for separation are included in Queensland, and excluded from New South Wales, figures.

Production ${ }^{1}$ of Principal Minerals, Australia, 1968


[^51]Mining Accidents-Particulars of persons involved in accidents causing more than 14 days' disablement in mines, quarries, mills, and smelters in Queensland for the ten years to 1968 are given hereunder.

Persons Involved in Accidents in Mines etc., Queensland


The Queensland Mines Rescue Stations, which operate from Booval on the Ipswich coal-field and Collinsville on the Bowen field, are voluntary organisations equipped to apply precautionary measures and to perform rescue work in Queensland mines. The Mines Rescue Committee, the Department of Mines, the State Government Insurance Office, the Coal

Owners' Association, the Mine Managers' Association, and trainees' representatives control the stations. Expenses are shared equally by the Department of Mines, the State Government Insurance Office, and the Coal Owners' Association.

Quarries-The following table gives details of production, workers, and wages and salaries paid, according to class of stone, for the year 1968.

Construction Material Quarries, Queensland, 1968

| Class of Stone | Quarries | Output |  |  | Workers ${ }^{1}$ (incl. <br> Working <br> Proprietors) | Salaries and Wages Paid |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Dimension and Crushed Stone | Gravel etc. | Value |  |  |
|  | No. | tons | tons | \$ | No. | \$ |
| Felstone, Porphyry | $21\}$ | 1,252,703 | 561,082 | 3,136,315 | 362 | 945,741 |
| Blue Metal | 31 5 | 1,252,703 | 561,082 | 3,136,315 | 362 | 945,741 |
| Granite . | 15 | 335,573 | 322,385 | 733,408 | 86 | 167,952 |
| Freestone, Sandstone | 1 1$\}$ |  |  |  | 125 |  |
| Other . . | $21\}$ | 287,038 | 1,546,868 | 1,210,049 | 125 | 278,481 |
| 'Total | 70 | 1,875,314 | 2,430,335 | 5,079,772 | 573 | 1,392,174 |

1 Persons employed during period worked.
Statistical Divisions-The distribution of mining and quarrying operations in statistical divisions is shown in the next table. Some grouping has been necessary to avoid revealing information supplied by the limited number of establishments operating in certain districts.

Mining and Quarrying, Statistical Divisions, 1968

| Statistical Division | $\begin{gathered} \text { Mines } \\ \text { or } \\ \text { Quarries } \end{gathered}$ | Workers ${ }^{\text { }}$ (incl. <br> Working Proprietors) | Salaries and Wages Paid ${ }^{2}$ | $\begin{gathered} \text { Value } \\ \text { of } \\ \text { Output }{ }^{2} \end{gathered}$ | Power, Fuel, and Materials Used |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$000 | \$ 000 | \$ 000 | \$'000 |
| Census Mines ${ }^{\text {a }}$ | 104 | 9,515 | 43,107 | 178,867 | 32,332 | 146,534 |
| Brisbane | 20 | 702 | 2,911 | 7,531 | 1,589 | 5,942 |
| Moreton | 21 | 1,186 | 4,799 | 15,254 | 5,502 | 9,752 |
| Maryborough | 10 | 298 | 981 | 2,733 | 523 | 2,210 |
| Downs and Roma | 7 | 61 | 203 | 8,383 | 331 | 8,052 |
| Rockhampton | 13 | 1,791 | 6,594 | 24,054 | 10,874 | 13,179 |
| Townsville and Mackay | 8 | 233 | 936 | 2,887 | 583 | 2,304 |
| Cairns and Peninsula | 12 | 621 | 2,501 | 21,347 | 1,446 | 19,901 |
| North- and CentralWestern .. .. | 13 | 4,623 | 24,182 | 96,676 | 11,483 | 85,193 |
| Small Mines ${ }^{4}$. | 569 | 972 | $n$ | 1,955 | 209 | I,747 |
| Quarries .. | 70 | 573 | 1,392 | 5,080 | 1,310 | 3,769 |
| Brisbane | 13 | 115 | 303 | 1,270 | 409 | 860 |
| Moreton | 12 | 119 | 288 | 681 | 97 | 585 |
| Maryborough | 7 | 42 | 91 | 192 | 31 | 161 |
| Downs and Roma | 9 | 92 | 239 | 811 | 166 | 645 |
| Rockhampton : | 8 | 72 | 181 | 886 | 245 | 641 |
| Townsville and Mackay | 8 | 65 | 156 | 584 | 189 | 395 |
| Cairns, North- and Central-Western .. | 13 | 68 | 135 | 656 | 173 | 483 |
| Queensland | 743 | 11,060 | 44,499 | 185,902 | 33,851 | 152,051 |

${ }^{1}$ Persons employed during period worked, ${ }^{2}$ See note to this item in first table on page 218. ${ }^{3}$ Mines employing four or more persons. ${ }^{4}$ Mines employing less than four persons. $\quad n$ Not available.

Fifty-four per cent of the total value of mining output for 1968 came from the North-Western and Central-Western Divisions where the production of highly priced metals predominates. The other major mineral producing divisions, with the main minerals they produced, were Brisbane and Moreton (coal), Rockhampton (coal), and Peninsula (bauxite).

## 9 TIMBER

Queensland possesses the largest area in any Australian State suitable for permanent forestry production, and its native timber resources have been an important asset in a continent not well endowed with softwoods. The exploitation of these timber assets has been an aid to settlement, but it has proceeded at a pace which threatens to exhaust accessible supplies long before the products of reforestation can replace them. Queensland is a net importer of timber and is likely to continue to be so for many years to come.

The timbers imported into Queensland are softwoods, and are composed mainly of klinki pine from Papua and New Guinea, Douglas fir from the United States, and kauri pine from Brazil.

The native timbers are chiefly in two large and widely separated areas. In the south, the timber country extends from the border ranges to beyond Maryborough. This is the main pine-hardwood belt, which extends also to the margins of the sub-tropical region in New South Wales. The most important forest species are cypress pine, ironbark, and spotted gum. In the north, the "rainforest" or jungle timbers comprise, in addition to pine, a great variety of first-class cabinet woods. Very large quantities have been destroyed in the process of farm clearing but large quantities remain and are being used to an increasing extent for veneers, furniture, and joinery. Queensland walnut, maple, silkwood, black bean, silky oak, silver ash, and some others are well known. There is a great variety of lesser-known woods of high intrinsic value which are becoming more highly appreciated on the timber markets.

Thinnings from pine plantations established by the Forestry Department are making an appreciable contribution to the softwood needs of the State, 502 m super feet having been milled to 30 June 1969. The main species of thinnings are the native conifer, hoop pine, and the exotic species, slash, loblolly, and radiata. Beginning in the year ended 30 June 1965 , thinnings (principally slash and loblolly) have been used, in quantity, as pulp wood.

Chapter 6 on Land Settlement includes an outline of the operations of the Forestry Department and details of timber taken from Crown lands.

The following table gives a summary of the log timber processed by all mills, including those which operate only intermittently and are excluded from the annual factory collection.

The decline in the processing of log timber generally, and in particular hoop, bunya, and kauri pine from native forests, and the increase in the use of plantation timbers, are important features of recent years. Because of seasonal logging difficulties, single year comparisons may be misleading, but, when figures are averaged over the five years 1964-65 to 1968-69 and compared with averages for the five years 1959-60 to 1963-64, it is seen that the total quantity of $\log$ timber processed has declined by 3 per cent. Over the same periods, the processing of native pines, other than cypress, has decreased by 21 per cent while processing from plantations has increased by 46 per cent.

Log Timber Processed ${ }^{1}$, Queensland, 1959-60 to 1968-69 ('000 super feet)

| Year | Australian Grown |  |  |  |  |  |  | $\underset{\text { ported }}{\text { Im- }}$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Native Forests |  |  |  |  | Plantations |  |  |  |
|  | Pine |  | Hardwoods | Cabinet Woods | Miscellaneous | Hoop, <br> Bunya, and Kauri Pine | Other |  |  |
|  | Hoop, Bunya, and Kauri | Cypress |  |  |  |  |  |  |  |
| 1959-60 | 39,695 | 55,738 | 264,069 | 24,644 | 49,595 | 20,176 | 6,244 | 19,944 | 480,105 |
| 1960-61 | 37,250 | 50,473 | 252,482 | 27,389 | 48,558 | 19,008 | 6,951 | 17,091 | 459,202 |
| 1961-62 | 27,946 | 45,275 | 215,450 | 20,914 | 39,791 | 19,464 | 7,168 | 12,612 | 388,620 |
| 1962-63 | 30,391 | 50,044 | 212,014 | 21,404 | 38,937 | 24,626 | 6,817 | 12,833 | 397,066 |
| 1963-64 | 31,282 | 53,328 | 230,424 | 20,306 | 42,772 | 26,366 | 6,910 | 12,478 | 423,866 |
| 1964-65 | 29,117 | 55,447 | 219,397 | 22,646 | 43,862 | 31,227 | 6,534 | 12,088 | 420,318 |
| 1965-66 | 27,776 | 50,402 | 217,418 | 23,167 | 45,579 | 30,293 | 5,978 | 8,024 | 408,638 |
| 1966-67 ${ }^{\text { }}$ | 25,636 | 49,261 | 224,073 | 19,550 | 40,176 | 32,899 | 8,658 | 8,962 | 409,215 |
| 1967-68 | 23,517 | 56,803 | 216,680 | 20,743 | 42,770 | 35,732 | 9,552 | 11,723 | 417,520 |
| 1968-69 | 26,106 | 54,313 | 229,937 | 21,271 | 45,189 | 38,512 | 10,708 | 11,063 | 437,098 |

${ }^{1}$ Including logs processed for hardboard, pulpwood, and particle board from 1966-67.

The next table shows details of the 1968-69 output of each of the main species of timber by sawmills and by plywood mills, veneer mills, etc.

Log Timber Processed by Type of Mill, Queensland, 1968-69 ('000 super feet)

| Species | By Sawmills (according to Mill Capacities) |  |  | By Plywood and Veneer Mills etc. ${ }^{1}$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Under <br> 300,000 <br> Sup Ft <br> per Qtr | $\left\lvert\, \begin{gathered} 300,000 \\ \text { and Under } \\ 900,000 \\ \text { Sup Ft } \\ \text { per Qtr } \end{gathered}\right.$ | $\begin{gathered} 900,000 \\ \text { Sup Ft and } \\ \text { Over per } \\ \text { Quarter } \end{gathered}$ |  |  |
| Australian Grown <br> Native Forests |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| Pine: Hoop, Bunya, and Kauri | 3,254 | 8,581 | 9,108 | 5,162 | 26,106 |
| Cypress .. | 19,352 | 32,157 | 2,804 | $\cdots$ | 54,313 |
| Hardwoods . . | 60,844 | 97,963 | 51,404 | 19,727 | 229,937 |
| Cabinet Woods .. | 913 | 4,091 | 11,053 | 5,215 | 21,271 |
| Miscellaneous | 5,200 | 8,321 | 17,476 | 14,192 | 45,189 |
| Plantations |  |  |  |  |  |
| Hoop, Bunya, and Kauri Pine | 753 | 11,539 | 20,715 | 5,505 | 38,512 |
| Other . . . . | 1,750 | 3,764 | 1,286 | 3,908 | 10,708 |
| Imported .. .. | - | 169 | 78 | 10,815 | 11,063 |
| Total . . . . | 92,066 | 166,585 | 113,923 | 64,524 | 437,098 |

${ }^{1}$ Including logs processed for hardboard, pulpwood, and particle board.
Mills supplying annual factory returns in 1967-68 included 478 sawmills, 33 plywood mills, and 42 case mills. Operations of sawmills for the five years to 1967-68 are shown in the next table. The figures for timber produced do not include the sawn timber cut for sale or for use by plywood mills and case mills. In 1967-68 these items together amounted to $5,540,000$ super feet.

Sawmills ${ }^{1}$, Queensland


[^52]The sawmills were distributed in 1967-68 among the three main divisions of the State as follows: Southern, 349; Central, 54; Northern, 75. The Southern division accounted for $135,912,000$ super feet of sawn native timber, the Central division for $17,081,000$ super feet, and the Northern division for $40,146,000$ super feet.

Operations of plywood mills are shown in the following table.
Plywood Mills ${ }^{1}$, Queensland

| Particulars |  |  | $1963-64$ | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ |  |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |

[^53]
## 10 MANUFACTURING

Economic Censuses 1968-69-For the year 1968-69, the Bureau conducted the annual census of manufacturing industry as part of a programme of fully integrated economic censuses covering the manufacturing and mining industries, electricity and gas production and distribution, and retail and wholesale trade.

The integrated economic censuses have been a major undertaking involving the implementation of new concepts, definitions, and procedures. Inevitably it has taken longer to finalise results and so it has not been possible to provide more up-to-date final census statistics than those for 1967-68. Some preliminary results for 1968-69, however, have been published in special bulletins. A detailed description of the 1968-69 economic censuses will be found in Chapter 15.

## Annual Factory Censuses before 1968-69-The statistics shown

 in this section relate to factories as defined before the introduction of the Integrated Economic Censuses. Before 1968-69, a factory for the purpose of the annual factory census was defined as an establishmentengaged in making or repairing articles, in which four or more persons were employed, or where some form of mechanical power was used.

In 1967-68 Queensland was third among the States in value of manufacturing production but was the lowest State in production per head of population. For 1967-68, production per head was as follows: Victoria, \$698; New South Wales, \$691; South Australia, \$550; Tasmania, \$481; Western Australia, \$413; Queensland, \$365.

Factories, Australia, 1967-68

| StateorTerritory | Estab-lishments | Workers ${ }^{1}$ |  | Salaries and Wages Paid ${ }^{2}$ | Capital Values ${ }^{3}$ |  | Output | Production ${ }^{4}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Males | Females |  | Machinery and Plant | $\begin{gathered} \text { Land } \\ \text { and } \\ \text { Buildings } \end{gathered}$ |  |  |
|  | No. | No. | No. | \$m | \$m | \$m | \$m | \$m |
| N.S. Wales | 24,801 | 390,807 | 135,275 | 1,481.3 | 1,626.6 | 1,486.2 | 6,916.5 | 3,005.8 |
| Victoria | 17,985 | 311,272 | 133,786 | 1,226.6 | 1,110.5 | 1,266.6 | 5,220.9 | 2,304.9 |
| Queensland | 6,099 | 95,952 | 22,809 | 299.8 | 481.6 | 277.6 | 1,722.2 | 626.7 |
| South Aust. | 6,223 | 97,129 | 22,464 | 323.7 | 416.4 | 288.5 | 1,445.2 | 615.7 |
| Westn Aust. | 5,312 | 55,491 | 10,480 | 170.6 | 226.4 | 183.0 | 854.2 | 369.0 |
| Tasmania | 1,774 | 28,122 | 6,626 | 94.6 | 133.3 | 97.1 | 428.1 | 182.6 |
| N. T. .. | 183 | 1,277 | 137 | 4.7 | 3.8 | 7.1 | 16.3 | 8.4 |
| A.C.T. | 241 | 3,002 | 708 | 11.3 | 10.0 | 23.4 | 36.2 | 19.3 |
| Australia | 62,618 | 983,052 | 332,285 | 3,612.5 | 4,008.7 | 3,629.7 | 16,639.7 | 7,132.4 |

[^54]Queensland has long been a major primary producing State but secondary industry is expanding. While the main development has been in secondary industries based on minerals, there has also been an expansion in the fertiliser, chemical, oil refining, cement, motor vehicle assembly, and shipbuilding industries.

Department of Industrial Development-This Department, which was established in 1963, offers a comprehensive and detailed advisory service to prospective investors and to proprietors of existing industry within the State.

Information is supplied on manufacturing opportunities, on the availability of manpower and raw materials, and on heat, light, power, water, and transport facilities.

Surveys of a number of industries based on raw materials available in Queensland have been completed, and studies are made into the market and supply situation of products in response to specific requests. The Department arranges leases of Crown land for industrial purposes which, on completion of prescribed conditions, may be converted to freehold or perpetual lease tenure.

The Department is administered by the Minister for Industrial Development. It absorbed the Secondary Industries Division of the Department of Labour and Industry which had been set up in 1947. Details of financial assistance to industries by the Government through the Department of Industrial Development are shown on page 487.

Manufacturing in Queensland-The following table summarises the operations of Queensland factories for ten years, with separate figures shown for the Brisbane area, as defined in a footnote.

## AGRICULTURE

Chapter 7

Sugar canefields, near Cairns


Photo: State Public Relations Bureau


## BUILDING

Chapter 7

Multi-storey buildings at the Gold Coast


MANUFACTURING
Chapter 7

Steel fabrication works, Maryborough

## Photo: State Public Relations Bureau

TRANSPORT-Chapter 8

Railway workshops, Redbank
Photo: State Public Relations Bure


Factories, Queensland and Brisbane, Ten Years

| Year | Establishments | Workers ${ }^{1}$ | Salaries and Wages Paid ${ }^{2}$ | Capital Values |  | Output | Production (Value Added) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Machinery and Plant | Land and Buildings |  |  |
|  | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 | \$ 000 |
| Total Queensland |  |  |  |  |  |  |  |
| 1958-59 | 5,572 | 103,503 | 167,072 | 146,348 | 117,545 | 870,699 | 297,157 |
| 1959-60 | 5,681 | 103,543 | 174,626 | 160,626 | 131,017 | 904,499 | 309,452 |
| 1960-61 | 5,809 | 103,440 | 179,907 | 180,134 | 145,410 | 948,644 | 325,123 |
| 1961-62 | 5,756 | 100,129 | 182,035 | 185,241 | 153,225 | 957,129 | 334,569 |
| 1962-63 | 5,828 | 103,614 | 191,196 | 191,586 | 167,573 | 1,089,319 | 361,009 |
| 1963-64 | 5,887 | 109,467 | 213,916 | 206.720 | 183,947 | 1,249,739 | 420,673 |
| 1964-65 | 5,899 | 114,727 | 247,061 | 254,478 | 201,675 | 1,293,466 | 455,351 |
| 1965-66 | 5,948 | 115,950 | 262,437 | 364,490 | 238,249 | 1,460,031 | 518,688 |
| 1966-67 | 5,956 | 116,721 | 276,093 | 477,149 | 257,619 | 1,568,173 | 566,488 |
| 1967-68 | 6,099 | 119,310 | 299,768 | 481.555 | 277,643 | 1,722,249 | 626,696 |


| $1958-59$ | $\ldots$ | 2,073 | 53,946 | 86,087 | 47,597 | 64,989 | 404,909 | 159,805 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1959-60$ | $\ldots$ | 2,103 | 54,326 | 91,742 | 53,772 | 70,220 | 432,894 | 169,516 |
| $1960-61$ | $\ldots$ | 2,166 | 54,748 | 95,837 | 59,073 | 79,886 | 442,712 | 177,909 |
|  |  |  |  |  |  |  |  |  |
| $1961-62$ | $\ldots$ | 2,171 | 53,743 | 97,910 | 70,834 | 88,270 | 462,759 | 188,207 |
| $1962-63$ | $\ldots$ | 2,188 | 55,169 | 101,977 | 74,821 | 97,159 | 487,772 | 196,499 |
| $1963-64$ | $\ldots$ | 2,239 | 58,365 | 112,951 | 79,839 | 107,648 | 540,675 | 218,196 |
| $1964-65$ | $\ldots$ | 2,278 | 61,945 | 131,177 | 87,921 | 117,490 | 617,839 | 249,856 |
| $1965-66$ | $\ldots$ | 2,551 | 70,909 | 158,831 | 165,155 | 149,089 | 772,753 | 311,606 |
|  |  |  |  |  |  |  |  |  |
| $1966-67$ | $\ldots$ | 2,563 | 71,579 | 169,245 | 177,107 | 158,219 | 835,729 | 349,718 |
| $1967-68$ | $\ldots$ | 2,664 | 73,773 | 184,933 | 178,362 | 168,461 | 912,544 | 377,889 |

Rest of State

| $1958-59$ | $\ldots$ | 3,499 | 49,557 | 80,984 | 98,751 | 52,556 | 465,790 | 137,352 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1959-60$ | $\ldots$ | 3,578 | 49,217 | 82,884 | 106,854 | 60,797 | 471,605 | 139,935 |
| $1960-61$ | $\ldots$ | 3,643 | 48,692 | 84,070 | 121,061 | 65,524 | 505,932 | 147,214 |
|  |  |  |  |  |  |  |  |  |
| $1961-62$ | $\ldots$ | 3,585 | 46,386 | 84,125 | 114,407 | 64,955 | 494,370 | 146,362 |
| $1962-63$ | $\ldots$ | 3,640 | 48,445 | 89,217 | 116,765 | 70,414 | 601,547 | 164,509 |
| $1963-64$ | $\ldots$ | 3,648 | 51,102 | 100,966 | 126,881 | 76,300 | 709,064 | 202,477 |
| $1964-65$ | $\ldots$ | 3,621 | 52,782 | 115,884 | 166,557 | 84,185 | 675,627 | 205,495 |
| $1965-66$ | $\ldots$ | 3,397 | 45,041 | 103,606 | 199,336 | 89,160 | 687,278 | 207,082 |
|  |  |  |  |  |  |  |  |  |
| $1966-67$ | $\ldots$ | 3,393 | 45,142 | 106,848 | 300,041 | 99,400 | 732,444 | 216,770 |
| $1967-68$ | $\ldots$ | 3,435 | 45,537 | 114,835 | 303,193 | 109,181 | 809,705 | 248,807 |
|  |  |  |  |  |  |  |  |  |

[^55]In the preceding table, the last column, "Production", represents the value of the wealth produced by the factories as such. This is the amount which the goods they made are worth in excess of the cost of materials, fuel, repairs, etc. used in making the goods. No allowance has been made for depreciation and certain overhead expenses, such as insurance, which strictly should have been deducted to arrive at this figure, but it is not considered practicable to deduct these.

In manufacturing, many goods are treated in several factories, the output of one becoming the raw material of another. Hence such commodities are counted more than once in the aggregate value of output and raw materials. The value of production is assessed without such duplications and should be used in judging activity in manufacturing as a whole. It is the fund which provides wages and salaries, profits, interest, and rent. In 1967-68, production of factories ( $\$ 626,696,000$ ) was practically the same as the value of the net production of primary industries.

Further particulars to those in the following pages are given for meatworks on page 188; butter and cheese factories, pages 198 and 199; sugar mills, page 209; and sawmills and plywood mills, pages 222 and 223.

The relative importance of the various types of factories throughout Queensland, and the proportion of factories of each type in the Brisbane Statistical Division, are illustrated by the diagram below.


Statistical Divisions and Cities-Details of total factory operations in statistical divisions and in cities are shown in the following table.

South Queensland factories in 1967-68 accounted for 74 per cent of the State's total factory production. Of this, factories in the Brisbane Statistical Division accounted for $\$ 377,889,000$, or 60 per cent of the total factory production of the State, and provided 62 per cent of the total salaries and wages. Nineteen per cent of the State's factory production in 1967-68 was from North Queensland. The remaining 7 per cent was from Central Queensland. Ten years earlier, North Queensland's share was the same ( 19 per cent), while Central Queensland's was only 5 per cent.

The heavy investment in plant and machinery in North and Central Queensland, due mainly to sugar mills and the metal extraction and refining industries, is shown in the next table. With slightly more than one-seventh of the State's factory workers, North Queensland has one-quarter of the total value of land, buildings, and plant, and Central Queensland with just over one-twentieth of the workers has one-sixth of the value of land, plant, etc. This feature is reflected in the figures of value of production per worker which, in 1967-68, averaged $\$ 6,475$ in North Queensland, $\$ 7,014$ in Central Queensland, $\$ 5,136$ in the Brisbane Statistical Division, and $\$ 4,198$ in the balance of South Queensland.

Factories, Statistical Divisions and Cities, 1967-68

| Statistical Division or City | Estab-lishments | Workers ${ }^{\mathbf{1}}$ | Salaries and Wages ${ }^{2}$ | Output | Production (Value Added) | Land, Buildings, and Plant |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 |
| Brisbane | 2,664 | 73,575 | 184,933 | 912,544 | 377,889 | 346,824 |
| Brisbane | 2,340 | 64,817 | 164,109 | 819,664 | 340,293 | 314,535 |
| Ipswich | 148 | 6,421 | 15,007 | 54,425 | 25,210 | 16,255 |
| Redcliffe | 55 | 426 | 745 | 2,794 | 1,370 | 1,113 |
| Moreton | 492 | 3,959 | 8,485 | 54,202 | 16,663 | 17,349 |
| Gold Coast | 147 | 1,040 | 2,240 | 8,434 | 4,511 | 4,353 |
| Maryborough | 571 | 8,256 | 20,127 | 110,445 | 37,328 | 41,655 |
| Bundaberg | 125 | 2,144 | 5,492 | 27,128 | 11,741 | 8,739 |
| Gympie | 68 | 653 | 1,394 | 8,443 | 2,866 | 2,435 |
| Maryborough | 91 | 2,181 | 5,349 | 20,304 | 8,099 | 6,236 |
| Downs . | 684 | 7,839 | 17,670 | 90,370 | 30,719 | 24,071 |
| Toowoomba | 253 | 4,569 | 10,556 | 47,089 | 17,413 | 14,273 |
| Warwick | 46 | 473 | 1,083 | 8,260 | 2,177 | 1,844 |
| Roma .. | 97 | 479 | 903 | 4,172 | 1,711 | 2,166 |
| South-Western | 46 | 203 | 337 | 1,175 | 626 | 528 |
| Total South | 4,554 | 94,311 | 232,455 | 1,172,908 | 464,936 | 432,593 |
| Rockhampton | 388 | 5,882 | 16,175 | 122,698 | 43,020 | 130,247 |
| Rockhampton | 174 | 3,373 | 8,813 | 45,256 | 15,140 | 10,416 |
| Central-Western | 94 | 460 | 919 | 2,995 | 1,604 | 1,306 |
| Far-Western | 14 | 42 | 70 | 279 | 155 | 147 |
| Total Central | 496 | 6,384 | 17,165 | 125,971 | 44,779 | 131,699 |
| Mackay . . | 222 | 3,647 | 10,048 | 67,001 | 18,655 | 47,719 |
| Mackay | 121 | 1,127 | 2,498 | 9,341 | 4,296 | 5,662 |
| Townsville | 299 | 6,347 | 17,719 | 162,019 | 48,666 | 50,444 |
| Charters Towers | 24 | 126 | 242 | 784 | 433 | 232 |
| Townsville | 175 | 3,881 | 10,302 | 105,452 | 34,746 | 23,343 |
| Cairns | 453 | 7,036 | 19,102 | 115,024 | 39,734 | 76,751 |
| Cairns | 117 | 2,012 | 5,129 | 21,754 | 10,567 | 9,480 |
| Peninsula | 9 | 51 | 107 | 327 | 183 | 109 |
| North-Western | 66 | 985 | 3,172 | 78,999 | 9,743 | 19,882 |
| Total North | 1,049 | 18,066 | 50,148 | 423,370 | 116,980 | 194,906 |
| Total Queensland | 6,099 | 118,761 | 299,768 | 1,722,249 | 626,696 | 759,198 |

[^56]Of the cities other than Brisbane, factory production per head of population was highest in Townsville, which has meatworks, railway workshops, a copper refinery, and cement works.

Other important manufacturing cities are Maryborough, with engineering works and sawmills; Ipswich, railway workshops and woollen mills; Bundaberg, sugar milling and refining, and engineering; Cairns, sawmills and plywood and veneer mills; Rockhampton, meatworks and railway workshops; and Toowoomba, engineering, agricultural implements, bacon, flour, and butter.

Industry Groups in Statistical Divisions-The following table shows particulars of factory activity by the main industry groups in each suburban division of the Brisbane Statistical Division (see page 49) and in each other statistical division of the State.

Factories: Industry Groups and Statistical Divisions, 1967-68

| Industry | Estab-lishments | Workers ${ }^{1}$ | Salaries and Wages ${ }^{2}$ | Output | Production (Value Added) | Land, Buildings, and Plant |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 |

Brisbane Division: Central City Areas

| Meat (including Bacon) | 3 | 162 | 339 | 3,773 | 1,013 | 869 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink .. | 57 | 2,134 | 5,157 | 47,855 | 14,510 | 16,170 |
| Furniture, Bedding | 32 | 345 | 741 | 2,828 | 1,219 | 973 |
| Boots and Shoes | 8 | 377 | 766 | 2,551 | 1,290 | 809 |
| Millinery, Dressmaking | 52 | 1,198 | 1,743 | 5,267 | 3,312 | 1,602 |
| All Other Clothing | 89 | 3,793 | 6,328 | 18,328 | 11,238 | 4,443 |
| Vehicles | 176 | 2,704 | 6,362 | 16,911 | 9,517 | 8.471 |
| Other MetalIndustries | 183 | 5,531 | 15,337 | 41,461 | 21,902 | 14,015 |
| Printing, Stationery | 77 | 3,756 | 10,500 | 32,030 | 18,151 | 14,163 |
| Other Industries | 147 | 3,318 | 8,255 | 34,607 | 17,383 | 12,913 |
| Total | 824 | 23,318 | 55,526 | 205,611 | 99,535 | 74,427 |

Brisbane Division: North Side Inner Suburbs

| Food and Drink | 25 | 965 | 2,717 | 24,139 | 8,719 | 9,626 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sawmills, Plywood | 5 | 208 | 553 | 2,523 | 746 | 506 |
| Furniture, Bedding | 30 | 460 | 983 | 4,626 | 1,875 | 942 |
| Clothing | 25 | 286 | 444 | 1,178 | 679 | 806 |
| Vehicles | 83 | 1,621 | 4,753 | 16,288 | 7.171 | 6,361 |
| Other Metal Industries | 86 | 2,010 | 5,255 | 20,504 | 9,961 | 6,651 |
| Printing, Stationery | 14 | 438 | 1,154 | 3,847 | 2,004 | 1,981 |
| Other Industries | 68 | 1,873 | 5,486 | 37,292 | 16,843 | 15,848 |
| Total | 336 | 7,861 | 21,345 | 110,397 | 47,999 | 42,721 |

Brisbane Division: North Side Outer Suburbs

| Food and Drink | 36 | 2,072 | 5,145 | 31,755 | 9,880 | 10,636 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sawmills, Plywood | 12 | 157 | 377 | 2,196 | 831 | 368 |
| Furniture, Bedding | 21 | 270 | 603 | 2,177 | 924 | 875 |
| Clothing | 23 | 215 | 326 | 1,018 | 653 | 558 |
| Vehicles | 72 | 999 | 2,497 | 5,979 | 3,305 | 2,974 |
| Other MetalIndustries | 67 | 2,347 | 6,428 | 28,521 | 11,617 | 8,224 |
| Printing, Stationery | 9 | 170 | 423 | 3,192 | 925 | 1,066 |
| Other Industries | 64 | 1,868 | 5,108 | 24,957 | 10,206 | 6,238 |
| Total | 304 | 8,098 | 20,907 | 99,795 | 38,342 | 30,940 |

## Brisbane Division: Western Suburbs

| Food and Drink | 9 | 195 | 459 | 3,564 | 1,989 | 1,307 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sawmills, Plywood | 5 | 242 | 537 | 2,315 | 918 | 543 |
| Furniture, Bedding | 8 | 314 | 702 | 2,450 | 1,138 | 1,457 |
| Clothing | 12 | 71 | 130 | 367 | 242 | 293 |
| Vehicles . . | 30 | 116 | 161 | 612 | 342 | 382 |
| Other MetalIndustries | 23 | 984 | 2,582 | 7,835 | 3,934 | 3,754 |
| Other Industries | 32 | 1,081 | 3,329 | 16,919 | 8,676 | 9,733 |
| Total | 119 | 3,003 | 7,898 | 34,062 | 17,240 | 17,467 |

Brisbane Division: South Side Inner Suburbs

| Food and Drink | $\ldots$ | 16 | 377 | 789 | 5,023 | 1,994 | 1,382 |
| :--- | :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Furniture, Bedding | $\ldots$ | 20 | 417 | 937 | 3,081 | 1,470 | 913 |
| Clothing | $\ldots$ | $\ldots$ | 10 | 215 | 277 | 912 | 392 |
| Vehicles .. | $\ldots$ | 31 | 180 | 405 | 1,223 | 729 | 644 |
| Other Metal Industries. . | 37 | 2,005 | 5,813 | 17,251 | 7,919 | 9,210 |  |
| Printing, Stationery | $\ldots$ | 6 | 68 | 95 | 430 | 208 | 187 |
| Other Industries | $\ldots$ | 22 | 322 | 700 | 5,692 | 2,154 | 1,395 |
| Total $\quad \ldots$ | $\ldots$ | 142 | 3,584 | 9,016 | 33,611 | 14,865 | 14,065 |

Factories: Industry Groups and Statistical Divisions, 1967-68-contd

| Industry | Estab-lishments | Workers ${ }^{1}$ | Salaries and Wages | Output | Production (Value Added) | Land, Buildings, and Plant |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$'000 | \$'000 | \$'000 | S'000 |

Brisbane Division: South Side Outer Suburbs

| Meat (including Bacon) | 8 | 3,520 | 8,896 | 90,086 | 21,994 | 9,939 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink | 51 | 1,098 | 2,524 | 22,451 | 7,481 | 7,274 |
| Sawmills, Plywood | 14 | 407 | 890 | 4,211 | 1,365 | 959 |
| Furniture, Bedding | 42 | 713 | 1,667 | 6,694 | 2,911 | 1,905 |
| Boots and Shoes | 4 | 250 | 467 | 1,216 | 654 | 335 |
| All Other Clothing | 27 | 379 | 522 | 1,841 | 938 | 635 |
| Vehicles | 85 | 1,671 | 4,595 | 20,487 | 7,675 | 5,639 |
| Other MetalIndustries | 119 | 4,213 | 11,619 | 42,694 | 18,850 | 15,040 |
| Printing, Stationery | 14 | 873 | 1,941 | 12,075 | 4,517 | 5,667 |
| Other Industries | 79 | 1,886 | 4,431 | 22,278 | 10,162 | 9,282 |
| Total | 443 | 15,010 | 37,551 | 224,032 | 76,547 | 56,677 |

Brisbane Division: Bayside

| Food and Drink | 15 | 298 | 695 | 4,024 | 1,374 | 1,447 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sawmills, Plywood | 4 | 45 | 110 | 593 | 238 | 225 |
| Furniture, Bedding | 5 | 44 | 62 | 366 | 227 | 91 |
| Clothing | 11 | 150 | 196 | 500 | 316 | 234 |
| Vehicles .. | 25 | 139 | 303 | 761 | 488 | 515 |
| Other Metallndustries | 26 | 363 | 957 | 4,322 | 2,216 | 1,422 |
| Other Industries | 21 | 668 | 2,654 | 69,596 | 22,901 | 50,525 |
| Total | 107 | 1,707 | 4,978 | 80,161 | 27,759 | 54,459 |

Brisbane Division: Other Brisbane City

| Food and Drink | $\ldots$ | 5 | 125 | 438 | 6,114 | 1,483 | 1,092 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Sawmills, Plywood | $\ldots$ | 7 | 81 | 148 | 868 | 299 | 254 |
| Furniture, Bedding | $\ldots$ | 6 | 27 | 50 | 174 | 86 | 80 |
| Vehicles .. .. | $\ldots$ | 10 | 1,011 | 3,435 | 11,466 | 9,375 | 15,679 |
| Other MetalIndustries $\ldots$ | 20 | 479 | 1,314 | 7,488 | 3,463 | 3,241 |  |
| Other Industries | $\ldots$ | 17 | 513 | 1,501 | 5,885 | 3,300 | 3,434 |
| Total $\quad \ldots$ | $\ldots$ | 65 | 2,236 | 6,886 | 31,996 | 18,007 | 23,780 |

Brisbane Division: Cities other than Brisbane City

| Meat (including Bacon) | 3 | 233 | 608 | 12,286 | 1,436 | 1,201 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink. . | 21 | 204 | 468 | 3,599 | 1,323 | 4,746 |
| Sawmills, Plywood | 15 | 415 | 925 | 3,958 | 1,671 | 724 |
| Furniture, Bedding | 16 | 129 | 263 | 1,117 | 423 | 245 |
| Clothing | 21 | 252 | 311 | 1,129 | 712 | 300 |
| Vehicles | 57 | 3,052 | 7,196 | 13,657 | 8,639 | 2,851 |
| Other Metal Industries. | 21 | 443 | 1,272 | 3,599 | 1,618 | 960 |
| Printing, Stationery | 8 | 114 | 288 | 626 | 441 | 526 |
| Other Industries | 41 | 2,006 | 4,422 | 17,246 | 10,316 | 5,814 |
| Total | 203 | 6,847 | 15,752 | 57,219 | 26,580 | 17,368 |

## Brisbane Division: Shires

| Meat (including Bacon) | 4 | 248 | 563 | 6,945 | 1,281 | 864 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink | 21 | 216 | 425 | 5,514 | 868 | 1,264 |
| Sawmills, Plywood | 21 | 96 | 175 | 661 | 344 | 199 |
| Furniture, Bedding | 6 | 48 | 88 | 336 | 167 | 65 |
| Clothing | 10 | 133 | 175 | 473 | 278 | 109 |
| Metal Industries | 45 | 523 | 1,304 | 8.229 | 2,233 | 1,411 |
| Printing Stationery | 4 | 426 | 1,797 | 11,120 | 4,336 | 9,419 |
| Other Industries | 10 | 221 | 547 | 2,383 | 1,510 | 1,588 |
| Total | 121 | 1,911 | 5,073 | 35,661 | 11,017 | 14,920 |

Factories: Industry Groups and Statistical Divisions, 1967-68-contd

| Industry | Estab-lishments | Workers ${ }^{1}$ | Salaries and Wages ${ }^{2}$ | Output | Production (Value Added) | Land, Buildings, and Plant |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$’000 | \$’000 | \$'000 | \$'000 |

## Total Brisbane Division

| Butter and Cheese | 6 | 311 | 817 | 10.275 | 1,628 | 2,750 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Meat (including Bacon) | 20 | 4,185 | 10,520 | 113,579 | 25,872 | 12,994 |
| Other Food and Drink . | 248 | 7,351 | 17,884 | 143,274 | 47,846 | 52,074 |
| Sawmills, Plywood | 88 | 1,941 | 4,414 | 21,518 | 7,946 | 5,083 |
| Furniture, Bedding | 186 | 2,766 | 6,095 | 23,849 | 10,441 | 7,544 |
| Wool Scours etc. | 6 | 140 | 398 | 945 | 627 | 310 |
| Boots and Shoes | 19 | 813 | 1,570 | 4,778 | 2,435 | 1,614 |
| Millinery, Dressmaking | 68 | 1,535 | 2,194 | 6,884 | 4,043 | 2,013 |
| All Other Clothing | 205 | 4,971 | 7,921 | 23,116 | 14,228 | 6,831 |
| Vehicles | 596 | 11,891 | 30,711 | 90,920 | 48,405 | 44,192 |
| Other Metal Industries | 600 | 18,500 | 50,877 | 178,368 | 82,548 | 63,250 |
| Printing, Stationery | 143 | 5,917 | 16,319 | 63,715 | 30,813 | 33,234 |
| Other Industries | 479 | 13,254 | 35,213 | 231,323 | 101,056 | 114,934 |
| Tota! . | 2,664 | 73,575 | 184,933 | 912,544 | 377,889 | 346,824 |

## Moreton Division

| Butter and Cheese | 10 | 196 | 505 | 7,944 | 797 | 1,871 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink | 69 | 988 | 2,438 | 27,060 | 5,698 | 7,694 |
| Sawmills, Plywood | 85 | 673 | 1,409 | 4,901 | 2,445 | 1,246 |
| Furniture, Bedding | 19 | 68 | 125 | 431 | 246 | 294 |
| Clothing | 31 | 250 | 311 | 721 | 528 | 447 |
| Vehicles . . | 150 | 726 | 1,343 | 4,030 | 2,230 | 1,765 |
| Other Metal Industries | 54 | 470 | 1,051 | 3.568 | 1,790 | 1,683 |
| Printing, Stationery | 7 | 112 | 269 | 489 | 384 | 361 |
| Other Industries | 67 | 476 | 1,035 | 5,059 | 2,543 | 1,988 |
| Total .. | 492 | 3,959 | 8,485 | 54,202 | 16,663 | 17,349 |

## Maryborough Division

| Raw Sugar | 7 | 1,432 | 4,725 | 32,986 | 8,235 | 22,294 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Butter and Cheese | 14 | 237 | 615 | 8,709 | 1,097 | 1,787 |
| Other Food and Drink | 92 | 1,335 | 2,889 | 32,574 | 9,675 | 6,571 |
| Sawmills, Plywood | 83 | 1,342 | 2,909 | 8,256 | 4,492 | 2,014 |
| Furniture, Bedding | 20 | 106 | 187 | 594 | 288 | 126 |
| Clothing | 32 | 120 | 108 | 351 | 280 | 357 |
| Vehicles | 185 | 1,147 | 2,173 | 5,812 | 3,370 | 2,284 |
| Other Metal Industries | 74 | 1,864 | 4,934 | 16,646 | 7,092 | 3,978 |
| Printing, Stationery | 15 | 242 | 615 | 1,207 | 929 | 794 |
| Other Industries | 49 | 431 | 972 | 3,310 | 1,870 | 1,451 |
| Total | 571 | 8,256 | 20,127 | 110,445 | 37,328 | 41,655 |


| Butter and Cheese | 19 | 418 | 1,054 | 10,413 | 1,794 | 2,165 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Meat (including Bacon) | 4 | 1,058 | 2,716 | 29,788 | 5,020 | 3,089 |
| Other Food and Drink . | 97 | 811 | 1,710 | 12,976 | 4,151 | 4,857 |
| Sawmills, Plywood | 83 | 640 | 1,308 | 5,442 | 2.469 | 1,144 |
| Furniture, Bedding | 19 | 62 | 80 | 316 | 169 | 200 |
| Clothing .. .. | 53 | 326 | 381 | 886 | 692 | 729 |
| Vehicles . . | 228 | 1,743 | 3,491 | 9,428 | 5,448 | 4,315 |
| Other MetalIndustries | 93 | 1,729 | 4,425 | 11,949 | 6,217 | 3,772 |
| Printing, Stationery | 23 | 392 | 913 | 2,048 | 1,437 | 906 |
| Other Industries | 65 | 660 | 1,593 | 7,125 | 3,321 | 2,895 |
| Total | 684 | 7,839 | 17,670 | 90,370 | 30,719 | 24,071 |

Factories: Industry Groups and Statistical Divisions, 1967-68-contd

| Industry | Estab-lishments | Workers ${ }^{1}$ | Salaries and Wages ${ }^{2}$ | Output | Production (Value Added) | Land, Buildings, and Plant |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$,000 | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ |

## Roma Division

| Food and Drink | $\ldots$ | 18 | 91 | 177 | 1,965 | 453 | 976 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Sawmills, Plywood | $\ldots$ | 20 | 103 | 199 | 850 | 427 | 303 |
| Metal Industries | $\ldots$ | 46 | 257 | 495 | 1,244 | 743 | 698 |
| Other Industries | $\ldots$ | 13 | 28 | 31 | 113 | 88 | 189 |
| Total $\quad \ldots$ | $\ldots$ | 97 | 479 | 903 | 4,172 | 1,711 | 2,166 |

## South-Western Division

| Food and Drink | $\ldots$ | 9 | 40 | 48 | 290 | 145 | 155 |  |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Metal Industries | $\ldots$ | 29 | 130 | 234 | 738 | 395 | 265 |  |
| Other Industries | $\ldots$ | 8 | 33 | 54 | 147 | 86 | 108 |  |
| Total | $\ldots$ | $\ldots$ | 46 | 203 |  |  |  |  |

## Rockhampton Division

| Butter and Cheese | 5 | 143 | 287 | 3,441 | 688 | 984 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Meat (including Bacon) | 4 | 1,169 | 3,866 | 40,724 | 7,106 | 6,481 |
| Other Food and Drink | 52 | 535 | 1,107 | 7,268 | 2,989 | 3,386 |
| Sawmills, Plywood | 49 | 324 | 688 | 2,557 | 1,335 | 1,061 |
| Furniture, Bedding | 13 | 58 | 90 | 411 | 208 | 123 |
| Clothing | 31 | 97 | 99 | 295 | 233 | 288 |
| Vehicles | 113 | 1,612 | 3,791 | 7,772 | 5,036 | 2,724 |
| Other MetalIndustries | 66 | 1,376 | 4,865 | 52,468 | 22,300 | 109,409 |
| Printing, Stationery | 10 | 185 | 439 | 1,786 | 700 | 466 |
| Other Industries | 45 | 383 | 942 | 5,976 | 2,424 | 5,326 |
| Total | 388 | 5,882 | 16,175 | 122,698 | 43,020 | 130,247 |

## Central-Western Division

| Food and Drink | $\ldots$ | 15 | 59 | 98 | 553 | 287 | 207 |  |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Sawmills, Plywood | $\ldots$ | 5 | 30 | 56 | 195 | 92 | 82 |  |
| Clothing | $\ldots$ | $\ldots$ | 12 | 31 | 26 | 89 | 69 | 87 |
| Metal Industries | $\ldots$ | 50 | 291 | 647 | 1,875 | 1,014 | 729 |  |
| Other Industries | $\ldots$ | 12 | 49 | 92 | 283 | 142 | 201 |  |
| Total $\quad .$ | $\ldots$ | 94 | 460 | 919 | 2,995 | 1,604 | 1,306 |  |

## Far-Western Division

| Food and Drink <br> Other Industries | $\ldots$ | 5 | 10 | 11 | 84 | 44 | 38 |  |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Total | $\ldots$ | $\ldots$ | 14 | 32 | 60 | 195 | 111 | 109 |
|  |  |  | 42 | 70 | 279 | 155 | 147 |  |

## Mackay Division

| Raw Sugar | 8 | 1,817 | 5,994 | 48,561 | 10,423 | 38,357 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink | 25 | 389 | 972 | 6,774 | 2,217 | 4,467 |
| Sawmills, Plywood | 20 | 148 | 308 | 894 | 2, 434 | 340 |
| Furniture, Bedding | 13 | 50 | 75 | 251 | 139 | 76 |
| Clothing | 15 | 95 | 106 | 295 | 185 | 176 |
| Vehicles .. | 77 | 483 | 972 | 2,708 | 1,583 | 1,356 |
| Other Metal Industries | 39 | 347 | 791 | 2,485 | 1,216 | 1,096 |
| Printing, Stationery | 5 | 139 | 362 | 649 | 1,216 | 327 |
| Other Industries | 20 | 179 | 468 | 4,385 | 1,954 | 1,523 |
| Total | 222 | 3,647 | 10,048 | 67,001 | 18,655 | 47,719 |

Factories: Industry Groups and Statistical Divisions, 1967-68-contd

| Industry | Estab-lishments | Workers ${ }^{1}$ | Salaries Wages | Output | Production (Value Added) | Land, Buildings, and Plant |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$'000 | \$'000 | S'000 | \$'000 |

## Townsville Division

| Raw Sugar | 4 | 960 | 3,569 | 29,578 | 7,398 | 23,282 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Meat (including Bacon) | 6 | 1,183 | 3,542 | 31,360 | 5,963 | 3,829 |
| Other Food and Drink . . | 47 | 358 | 750 | 3,930 | 1,948 | 2,336 |
| Sawmills, Plywood | 8 | 167 | 357 | 1,242 | 501 | 438 |
| Furniture, Bedding | 15 | 61 | 107 | 463 | 198 | 145 |
| Clothing | 21 | 111 | 121 | 423 | 336 | 296 |
| Vehicles .. | 80 | 1,346 | 3,004 | 5,717 | 3,878 | 2,078 |
| Other Metal Industries | 60 | 1,240 | 3,705 | 77,503 | 22,440 | 11,682 |
| Printing, Stationery | 13 | 273 | 650 | 2,424 | 1,271 | 2,133 |
| Other Industries | 45 | 648 | 1,912 | 9,379 | 4,734 | 4,226 |
| Total | 299 | 6,347 | 17,719 | 162,019 | 48,666 | 50,444 |


| Raw Sugar | 10 | 2,372 | 8,344 | 67,618 | 17,731 | 56,859 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Food and Drink | 73 | 858 | 2,049 | 15,730 | 5,993 | 7,036 |
| Sawmills, Plywood | 68 | 1,407 | 3,196 | 10,638 | 5,480 | 3,920 |
| Furniture, Bedding | 15 | 74 | 132 | 347 | 192 | 174 |
| Clothing | 26 | 84 | 87 | 330 | 238 | 408 |
| Vehicles | 132 | 891 | 1,772 | 5,160 | 3,069 | 2,294 |
| Other MetalIndustries . . | 78 | 795 | 2,029 | 6,331 | 3,419 | 2,322 |
| Printing, Stationery | 13 | 162 | 415 | 942 | 653 | 645 |
| Other Industries | 38 | 393 | 1,077 | 7,929 | 2,960 | 3,094 |
| Total | 453 | 7,036 | 19,102 | 115,024 | 39,734 | 76,751 |

## Peninsula Division

| Metal Industries |  | 4 | 40 | 94 | 268 | 158 | 74 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Industries |  | 5 | 11 | 13 | 59 | 26 | 35 |
| Total |  | 9 | 51 | 107 | 327 | 183 | 109 |

## North-Western Division

| Food and Drink |  | 17 | 103 | 218 | 950 | 466 | 460 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Metal Industries | $\ldots$ | 31 | 795 | 2,747 | 77,150 | 8,798 | 18,652 |
| Clothing |  | 7 | 26 | 25 | 108 | 90 | 97 |
| Other Industries | . $\cdot$ | 11 | 61 | 182 | 791 | 390 | 673 |
| Total | $\ldots$ | 66 | 985 | 3,172 | 78,999 | 9,743 | 19,882 |
| Queensland | $\cdots$ | 6,099 | 118,761 | 299,768 | 1,722,249 | 626,696 | 759,198 |

[^57]Factories by Type-All the States of Australia have among their manufacturing industries a large proportion of local and workshop production, and of processing primary products, but the latter feature is most marked in Queensland.

In the next table factories have been classified into the three groups of processing, sheltered, and competitive, in which they are shown for each statistical division, the figures for Brisbane Statistical Division being dissected into groups of statistical areas.

Factories: Types and Statistical Divisions, 1967-68

| Statistical Division | Processing |  | Sheltered |  | Competitive |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Workers ${ }^{1}$ | Production (Value Added) | Workers ${ }^{1}$ | $\begin{aligned} & \text { Production } \\ & \text { (Value } \\ & \text { Added) } \end{aligned}$ | Workers ${ }^{\text {2 }}$ | $\begin{gathered} \text { Production } \\ \text { (Value } \\ \text { Added) } \end{gathered}$ |
| Brisbane | No. | \$'000 | No. | \$'000 | No. | \$,000 |
| Central City Areas | 760 | 4,248 | 8,970 | 38,199 | 13,661 | 57,088 |
| North Side Inner. . | 532 | 2,655 | 2,027 | 9,355 | 5,329 | 35,988 |
| North Side Outer | 2,154 | 10,709 | 1,614 | 6,348 | 4,346 | 21,285 |
| Western .. .. | 242 | 918 | 1,063 | 5,445 | 1,701 | 10,877 |
| South Side Inner . . | 373 | 1,803 | 1,177 | 5,696 | 2,045 | 7,365 |
| South Side Outer.. | 4,625 | 29,225 | 3,313 | 13,811 | 7,120 | 33,511 |
| Bayside .. . . | 273 | 1,301 | 372 | 1,720 | 1,063 | 24,738 |
| Other Brisbane City | 358 | 2,658 | 260 | 2,007 | 1,619 | 13,341 |
| $\begin{array}{cc}\text { Outside } & \text { Brisbane } \\ \text { City } & \text {.. } \\ \end{array}$ | 1,196 | 5,804 | 3,911 | 13,157 | 3,669 | 18,636 |
| Total Brisbane | 10,513 | 59,322 | 22,707 | 95,738 | 40,553 | 222,830 |
| Moreton | 1,625 | 7,507 | 1,296 | 4,557 | 1,074 | 4,598 |
| Maryborough | 3,790 | 18,533 | 2,013 | 6,764 | 2,523 | 12,031 |
| Downs | 2,507 | 11,605 | 2,677 | 8,655 | 2,672 | 10,459 |
| Roma .. | \} 215 |  | $\{303$ | 891 | 33 | 113 |
| South-Western |  | 723 | $\left\{\begin{array}{l}169\end{array}\right.$ | 519 | 28 | 91 |
| Total South ${ }^{2}$ | 8,137 | 38,370 | 6,458 | 21,386 | 6,330 | 27,291 |
| Rockhampton | 2,519 | 29,693 | 2,217 | 7,704 | 1,175 | 5,623 |
| Central-Western | 32 | 101 | 359 | 1,230 | ) 82 | 295 |
| Total Central | 2,551 | 29,794 | 2,612 | 9,067 | 1,257 | 5,919 |
| Mackay .. | 2,168 | 12,156 | 852 | 2,953 | 651 | 3,546 |
| Townsville .. | 2,881 | 32,970 | 2,018 | 7,044 | 1,523 | 8,652 |
| Cairns Peninsula |  |  | $\{1,454$ | 5,272 | 1,457 | 8,403 |
| Peninsula .. North-Western | $\} 4,642$ | 33,536 | $\left\{\begin{array}{r}47 \\ 369\end{array}\right.$ | $\begin{array}{r} 153 \\ 1,586 \end{array}$ | \} 130 | 711 |
| Total North | 9,691 | 78,661 | 4,740 | 17,007 | 3,761 | 21,312 |
| Total Queensland .. | 30,892 | 206,146 | 36,517 | 143,198 | 51,901 | 277,351 |

[^58]Processing works are an essential part of primary production, and are such that, owing to the bulky or perishable nature of the raw material which they treat, they must be established close to the production of this material. Large industries under this heading in Queensland include sugar mills, meatworks, and sawmills.

Sheltered industries are those in which, through consideration of bulk or perishability or time, the factory has to be situated within reasonable distance of the market which it is to serve. This section includes bakeries, motor-repairing, newspapers, etc.

Competitive industries are the secondary production of the State in a truly competitive sense. They are free of any ties either to sources
of raw materials or to the markets they serve, and show the tendency of factories to localise themselves when not bound by some fact of raw materials or markets.

In the ten years to $1967-68$ the number of workers in processing industries increased by 5 per cent, while those in sheltered and competitive industries increased by 10 and 35 per cent respectively. In 1967-68, 78 per cent of the workers in competitive industries, 62 per cent of those in sheltered industries, and 34 per cent of those in processing industries worked in the Brisbane Statistical Division. While the general pattern has not changed much since 1957-58, some of the individual statistical divisions have shown considerable development in competitive manufacture.

Among these divisions, Townsville has shown the greatest rate of increase in employment in competitive industries, the number employed in them having doubled during the ten years, but, outside Brisbane, the Maryborough and Downs Divisions have the greatest numbers of workers in this type of industry. While the value of production for competitive industries has increased about two and a half times since 1957-58 for the State as a whole, it has tripled in the Rockhampton and Townsville Divisions.

Female Employment-Female employment in factories in 1910 was 20 per cent of the total employment. The percentage dropped to 16 in 1925-26, but rose during the depression and again during World War II to reach a peak of 22 per cent in 1942-43. Since then a relatively greater increase in the number of male employees in factories has reduced the female percentage. It was 19 per cent in 1967-68. Among the industry groups shown in the table on the next page, the clothing and footwear industries employed 29 per cent of the female factory labour, and food and drink factories 26 per cent.

In the ten years from 1957-58, the meat industry showed the greatest rate of increase in female employment, the number of workers rising from 492 to 1,587 , or by 223 per cent. Other steep increases occurred in the vehicle industry in which females employed rose from 1,015 to 1,506 during the ten years, and in other metal industries where female workers doubled by increasing from 1,233 to 2,468 . On the other hand, female employment in the footwear industry decreased substantially during the ten years.

Juvenile Employment-The number of workers under 21 years of age employed in Queensland factories in June 1968 was 21,575 , compared with 21,583 a year earlier and 16,717 in 1958. This represented 18.2 per cent of the average total employment throughout 1967-68, compared with 16.7 per cent in 1958.

Employees under 16 years of age, both boys and girls, numbered 840 less than ten years earlier, and all employees from 16 to 20 inclusive 5,698 more, their proportions of average total factory employment throughout $1967-68$ being 1.6 per cent and 16.6 per cent respectively.

Considering each sex separately, juvenile employment as a percentage of all employment in June 1968, compared with June 1958, in parentheses, was as follows: Under 16 years, males 1.1 (1.9), females 3.8 (6.8); 16 years and under 21 years, males 13.9 (11.2), females 27.6 (27.8).

General Employment-The following table shows details of employment in factories of each of the main groups of industry for 1967-68 and totals for each of the ten years to 1967-68.

Factory Employment in Industry Groups, Queensland, 1967-68

| Industry | $\begin{array}{\|c} \text { Estab- } \\ \text { lish- } \\ \text { ments } \end{array}$ | All Workers ${ }^{1}$ |  |  | Juveniles ${ }^{2}$ |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | Under 16 Years |  | Aged 16 and under 21 |  |
|  |  | M. | F. | Persons | M. | F. | M. | F. |
|  | No. | No. | No. | No. | No. | No. | No. | No. |
| Raw Sugar | 31 | 6,592 | 242 | 6,834 | 31 | 9 | 753 | 136 |
| Butter and Cheese | 57 | 1,221 | 193 | 1,414 | 11 | 5 | 116 | 72 |
| Meat (including Bacon) | 45 | 6,964 | 1,587 | 8,551 | 111 | 33 | 851 | 394 |
| Other Food and Drink | 756 | 7,730 | 3,891 | 11,621 | 67 | 88 | 861 | 805 |
| Sawmills, Plywood | 511 | 6,106 | 678 | 6,784 | 63 | 12 | 576 | 149 |
| Furniture, Bedding | 303 | 2,638 | 611 | 3,249 | 62 | 13 | 556 | 126 |
| Wool Scours etc. | 7 | 129 | 12 | 141 | $\ldots$ | . | 6 | 1 |
| Boots and Shoes | 21 | 356 | 464 | 820 | 3 | 22 | 57 | 87 |
| Millinery, Dressmaking | 75 | 106 | 1,530 | 1,636 | 3 | 124 | 8 | 520 |
| All Other Clothing | 436 | 1,508 | 4,525 | 6,033 | 24 | 340 | 201 | 1,576 |
| Vehicles | 1,693 | 19,223 | 1,506 | 20,729 | 201 | 36 | 3,178 | 432 |
| Other Metal Industries | 1,100 | 24,506 | 2,468 | 26,974 | 236 | 39 | 3,761 | 592 |
| Printing, Stationery .. | 238 | 5,442 | 2,035 | 7,477 | 55 | 70 | 841 | 647 |
| Other Industries | 826 | 13,431 | 3,067 | 16,498 | 155 | 86 | 1,612 | 762 |
| Total | 6,099 | 95,952 | 22,809 | 118,761 | 1,022 | 877 | 13,377 | 6,299 |

SUMMARY FOR TEN YEARS

| 1958-59 | $\cdots$ | . |  | 5,572 | 85,469 | 17,289 | 102,758 | 1,571 | 1,226 | 9,479 | 4,829 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1959-60 | . . |  |  | 5,681 | 85,020 | 17,698 | 102,718 | 1,588 | 1,271 | 9,894 | 5,187 |
| 1960-61 | .. |  |  | 5,809 | 84,524 | 17,963 | 102,487 | 1,477 | 1,318 | 9,356 | 4,942 |
| 1961-62 | . |  |  | 5,756 | 82,160 | 17,497 | 99,657 | 1,518 | 1,564 | 9,921 | 5,133 |
| 1962-63 |  |  |  | 5,828 | 84,549 | 18,454 | 103,003 | 1,664 | 1,630 | 10,872 | 5,670 |
| 1963-64 |  |  |  | 5,887 | 89,126 | 19,565 | 108,691 | 1,987 | 1,494 | 11,920 | 6,173 |
| 1964-65 |  |  |  | 5,899 | 93,402 | 20,909 | 114,311 | 1,830 | 1,411 | 13,046 | 6,414 |
| 1965-66 |  | . |  | 5,948 | 94,204 | 21,419 | 115,623 | 1,366 | 1,132 | 13,237 | 6,300 |
| 1966-67 | - | . |  | 5,956 | 93,945 | 21,839 | 115,784 | 1,091 | 1,074 | 13,162 | 6,256 |
| 1967-68 | $\cdots$ | . | $\cdots$ | 6,099 | 95,952 | 22,809 | 118,761 | 1,022 | 877 | 13,377 | 6,299 |

[^59]Compared with 99,880 workers in $1957-58$, the total of 118,761 shown above represented an increase of 18,881 in ten years. Almost two-thirds of this gain was made by the vehicles and other metal industries which together employed 31 per cent more workers. Other industry groups in which employment substantially increased were printing and stationery, meat, and other food and drink. Five of the industry groups shown in the table, notably boots and shoes, sawmills and plywood mills, and wool scours etc., employed fewer workers in 1967-68 than in 1957-58.

Size of Establishment-In the ten years ended 1967-68, the number of large factories employing more than 100 persons increased by 31, while the employment therein increased by 9,324 . They had 47.2 per cent of all workers in 1967-68, compared with 46.7 per cent ten years earlier. The proportion in factories with up to 10 workers decreased from 16.6 to 14.8 per cent. The number of workers in factories with from 11 to 100 workers increased during the ten years by 8,337, and the proportion of total employment in these factories increased from 36.7 to 38.0 per
cent. The number of factories with fewer than four workers increased from 1,840 to 2,086, with an increase in employment from 3,869 to 4,244 , but with a decrease from 3.8 to 3.6 per cent of the total workers.

Of the industry groups shown below, production was concentrated most heavily in large establishments in raw sugar, where practically 100 per cent of employment was provided in works with more than 100 workers; in meat (including bacon), 90 per cent; other metal industries, 50 per cent; boots and shoes, 47 per cent; printing and stationery, 46 per cent; and vehicles, 41 per cent.

Small-scale organisation was most apparent in furniture etc. and in vehicles (which include motor repair workshops), each of which had 26 per cent of workers in establishments with less than 11 workers, and in sawmills, where 23 per cent of workers were employed in such smaller establishments.

Factory Employment ${ }^{1}$ according to Size of Establishment, by Industry Group, Queensland, 1967-68

| Industry | Number of Workers Engaged in Establishment |  |  |  |  |  |  | All Estab-lishments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\underset{4}{\text { Under }}$ | 4 | $\begin{gathered} 5 \text { to } \\ 10 \end{gathered}$ | $11 \text { to }$ | $21 \text { to }$ | $\begin{aligned} & 51 \text { to } \\ & 100 \end{aligned}$ | 101 and Over |  |
|  | No. | No. | No. | No. | No. | No. | No. | No. |
| Raw Sugar |  | . | . | - | . | 91 | 6,743 | 6,834 |
| Butter and Cheese | 3 | . $\cdot$ | 115 | 263 | 612 | 115 | 313 | 1,421 |
| Meat (including Bacon) | 1 | $\ldots$ | 25 | 45 | 183 | 643 | 7,714 | 8,611 |
| Other Food and Drink | 571 | 388 | 1,352 | 1,199 | 1,689 | 1,892 | 4,662 | 11,753 |
| Sawmills, Plywood | 304 | 168 | 1,075 | 1,319 | 1,395 | 1,588 | 1,008 | 6,857 |
| Furniture, Bedding | 192 | 128 | 543 | 658 | 1,007 | 79 | 659 | 3,266 |
| Wool Scours etc. | 3 | - | 14 | 12 | 34 | 78 | $\ldots$ | 141 |
| Boots and Shoes | 8 | 4 | 25 | 48 | 89 | 259 | 387 | 820 |
| Millinery, Dressmaking | 15 | 20 | 156 | 246 | 655 | 290 | 259 | 1,641 |
| All Other Clothing | 377 | 188 | 595 | 514 | 942 | 1,484 | 1,960 | 6,060 |
| Vehicles | 1,538 | 816 | 3,026 | 2,473 | 2,717 | 1,706 | 8,526 | 20,802 |
| Other Metal Industries | 667 | 336 | 1,935 | 2,799 | 4,041 | 3,645 | 13,661 | 27,084 |
| Printing, Stationery | 86 | 76 | 373 | 779 | 1,192 | 1,512 | 3,472 | 7,490 |
| Other Industries | 479 | 340 | 1,721 | 1,783 | 3,016 | 2,229 | 6,962 | 16,530 |
| Total | 4,244 | 2,464 | 10,955 | 12,138 | 17,572 | 15,611 | 56,326 | 119,310 |
| Number of Factories .. | 2,086 | 616 | 1,575 | 826 | 565 | 224 | 207 | 6,099 |

SUMMARY FOR TEN YEARS

|  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1958-59$ | $\ldots$ | $\ldots$ | 4,005 | 2,236 | 10,444 | 10,282 | 16,556 | 10,596 | 49,384 | 103,503 |
| $1959-60$ | $\ldots$ | $\ldots$ | 4,104 | 2,260 | 10,706 | 10,370 | 16,247 | 12,079 | 47,777 | 103,543 |
| $1960-61$ | $\ldots$ | $\ldots$ | 4,334 | 2,364 | 10,822 | 9,958 | 16,548 | 11,675 | 47,739 | 103,440 |
|  |  | $\ldots$ |  |  |  |  |  |  |  |  |
| $1961-62$ | $\ldots$ | $\ldots$ | 4,400 | 2,204 | 10,473 | 9,794 | 16,499 | 11,315 | 45,444 | 100,129 |
| $1962-63$ | $\ldots$ | $\ldots$ | 4,479 | 2,152 | 10,570 | 10,463 | 16,555 | 11,892 | 47,503 | 103,614 |
| $1963-64$ | $\ldots$ | $\ldots$ | 4,401 | 2,080 | 10,848 | 10,846 | 17,582 | 12,643 | 51,067 | 109,467 |
| $1964-65$ | $\ldots$ | $\ldots$ | 4,253 | 2,223 | 10,672 | 11,159 | 18,408 | 14,121 | 53,891 | 114,727 |
| $1965-66$ | $\ldots$ | $\ldots$ | 4,157 | 2,184 | 10,850 | 11,749 | 18,053 | 14,559 | 54,398 | 115,950 |
|  |  |  |  |  |  |  |  |  |  |  |
| $1966-67$ | $\ldots$ | $\ldots$ | 4,141 | 2,348 | 10,826 | 11,809 | 18,088 | 15,094 | 54,415 | 116,721 |
| $1967-68$ | $\ldots$ | $\ldots$ | 4,244 | 2,464 | 10,955 | 12,138 | 17,572 | 15,611 | 56,326 | 119,310 |
|  |  |  |  |  |  |  |  |  |  |  |

[^60]Relatively greatest increases in production have been occurring among the large factories during recent years. For example, while the value of production of the factories with four workers and under has increased in the three years to $1967-68$ from $\$ 19,645,000$ to $\$ 23,068,000$, the production of the factories with 501 workers or more has risen from $\$ 58,311,000$ to $\$ 88,649,000$, and in the size group 401 to 500 workers the increase has been from $\$ 26,731,000$ to $\$ 56,793,000$.

Output and Costs-Values of output, power, fuel and materials used, production, and salaries and wages paid in the factory industries of Queensland are given hereunder. A detailed explanation of the term "Production" is to be found on page 225 .

Factory Output and Costs, Queensland, 1967-68

| Industry | Output | Power, Fuel, Light, etc. Used | Other Materials Used | Production (Value Added) | Salaries and Wages ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 | \$'000 |
| Raw Sugar | 183,697 | 1,585 | 137,074 | 45,037 | 23,374 |
| Butter and Cheese | 42,259 | 721 | 35,071 | 6,466 | 3,553 |
| Meat (including Bacon) | 255,482 | 2,777 | 201,132 | 51,573 | 23,369 |
| Other Food and Drink. | 207,024 | 3,879 | 130,530 | 72,615 | 26,623 |
| Sawmills, Plywood | 56,572 | 962 | 29,963 | 25,647 | 14,865 |
| Furniture, Bedding | 26,668 | 136 | 14,646 | 11,886 | 6,891 |
| Wool Scours etc. | 954 | 81 | 237 | 636 | 401 |
| Boots and Shoes | 4,804 | 25 | 2,328 | 2,450 | 1,577 |
| Millinery, Dressmaking | 7,224 | 36 | 2,947 | 4,241 | 2,330 |
| All Other Clothing | 26,348 | 367 | 9,236 | 16,745 | 9,073 |
| Vehicles | 136,977 | 1,522 | 59,406 | 76,050 | 49,243 |
| Other Metal Industries | 425,347 | 9,722 | 260,423 | 155,202 | 74,967 |
| Printing, Stationery | 73,546 | 1,341 | 35,322 | 36,884 | 20,102 |
| Other Industries | 275,348 | 9,932 | 144,153 | 121,264 | 43,399 |
| Total | 1,722,249 | 33,086 | 1,062,468 | 626,696 | 299,768 |

SUMMARY FOR TEN YEARS

|  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
| $1958-59$ | $\ldots$ | $\ldots$ | $\ldots$ | 870,699 | 16,600 | 556,942 | 297,157 | 167,072 |
| $1959-60$ | $\ldots$ | $\ldots$ | $\ldots$ | 904,499 | 17,094 | 577,953 | 309,452 | 174,626 |
| $1960-61$ | $\ldots$ | $\ldots$ | $\ldots$ | 948,644 | 17,277 | 606,244 | 325,123 | 179,907 |
|  |  |  |  |  |  |  |  |  |
| $1961-62$ | $\ldots$ | $\ldots$ | $\ldots$ | 957,129 | 17,769 | 604,791 | 334,569 | 182,035 |
| $1962-63$ | $\ldots$ | $\ldots$ | $\ldots$ | $1,089,319$ | 19,922 | 708,389 | 361,009 | 191,196 |
| $1963-64$ | $\ldots$ | $\ldots$ | $\ldots$ | $1,249,739$ | 21,803 | 807,263 | 420,673 | 213,916 |
| $1964-65$ | $\ldots$ | $\ldots$ | $\ldots$ | $1,293,466$ | 22,507 | 815,608 | 455,351 | 247,061 |
| $1965-66$ | $\ldots$ | $\ldots$ | $\ldots$ | $1,460,031$ | 26,154 | 915,189 | 518,688 | 262,437 |
|  |  |  |  |  |  |  |  |  |
| $1966-67$ | $\ldots$ | $\ldots$ | $\ldots$ | $1,568,173$ | 27,894 | 973,791 | 566,488 | 276,093 |
| $1967-68$ | $\ldots$ | $\ldots$ | $\ldots$ | $1,722,249$ | 33,086 | $1,062,468$ | 626,696 | 299,768 |
|  |  |  |  |  |  |  |  |  |

${ }^{1}$ Excluding drawings of working proprietors.

Capital Employed-The next table shows the horse-power of engines used, the value of capital equipment employed, and calculations showing the production, salaries and wages paid, and capital employed per worker. The capital values shown are depreciated book values as stated by the firms concerned.

The table also shows the relative importance of each industry group per 1,000 population, and the change in total factory production per 1,000
population over ten years. During this period the net value of production per 1,000 mean population increased by 88 per cent.

Factory Capital Employed, Production, etc., Queensland, 1967-68


SUMMARY FOR TEN YEARS

|  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1958-59$ | $\ldots$ | $\ldots$ | $\ldots$ | 522,829 | 263,893 | 2,892 | 1,707 | 2,568 | 204,795 |
| $1959-60$ | $\ldots$ | $\ldots$ | $\ldots$ | 549,262 | 291,643 | 3,012 | 1,786 | 2,839 | 209,372 |
| $1960-61$ | $\ldots$ | $\ldots$ | $\ldots$ | 569,626 | 325,544 | 3,172 | 1,847 | 3,176 | 216,215 |
|  |  |  |  |  |  |  |  |  |  |
| $1961-62$ | $\ldots$ | $\ldots$ | $\ldots$ | 581,680 | 338,466 | 3,357 | 1,919 | 3,396 | 219,102 |
| $1962-63$ | $\ldots$ | $\ldots$ | $\ldots$ | 603,001 | 359,159 | 3,505 | 1,945 | 3,487 | 232,759 |
| $1963-64$ | $\ldots$ | $\ldots$ | $\ldots$ | 634,444 | 390,668 | 3,870 | 2,057 | 3,594 | 267,434 |
| $1964-65$ | $\ldots$ | $\ldots$ | $\ldots$ | 670,114 | 456,153 | 3,983 | 2,253 | 3,990 | 285,266 |
| $1965-66$ | $\ldots$ | $\ldots$ | $\ldots$ | 795,479 | 602,739 | 4,486 | 2,367 | 5,213 | 314,929 |
|  |  |  |  |  |  |  |  |  |  |
| $1966-67$ | $\ldots$ | $\ldots$ | $\ldots$ | 888,079 | 734,767 | 4,893 | 2,484 | 6,346 | 335,582 |
| $1967-68$ | $\ldots$ | $\ldots$ | $\cdots$ | 927,693 | 759,198 | 5,277 | 2,628 | 6,393 | 364,816 |
|  |  |  |  |  |  |  |  |  |  |

${ }^{1}$ Average over whole year. ${ }^{2}$ The figures in this column exclude working. proprietors' drawings, and the rates are calculated on employees only.

Interpretation of the figures in the second part of the table should take account of price changes which occurred during the period. For instance, production per worker in money terms has increased from $\$ 2,892$ to $\$ 5,277$, or by 82 per cent. However, this is not a measure of the increase in physical terms, or of the real productivity of the worker.

The relatively fixed item of land, buildings, and plant (capital) is not only affected by price changes but also by the extent to which factories currently revalue their assets. Fixed capital per worker will obviously rise in periods of low employment.

In the ten years to 1967-68, the horse-power of engines used in Queensland factories rose by 81 per cent, compared with an increase of

90 per cent in the preceding ten years. Among the industry groups shown in the table, those contribuking most notably to the slower, though still rapid, rate of mechanisation during the ten years were vehicles, raw sugar, and meat, for each of which the increase in the horse-power of engines used was two-fold.

Products--Quantities of the principal products made by factories are shown below, and values are given in the table on the next page.

## Quantities of Principal Factory Products, Queensland



[^61]Values of the products shown in the preceding table were as follows. The basis of valuation is the estimated selling value of the products at the factory door, undelivered.

Values of Principal Factory Products, Queensland


[^62]The list of items in the preceding tables is by no means a complete list of the important products of Queensland's factories. It is restricted by the necessity of having purely homogeneous and uniform items, and, further, by the necessity to preserve, in both Queensland and Australian statistics, the confidential information in individual returns when a commodity is produced by less than three factories, or where one or two producers predominate in the production of a commodity.

Factory Stocks-Figures for the value of stocks held by factories are compiled from the annual factory census. They cover materials used, work in progress, and finished goods. Details of the book value of stocks held by factories in each of the main subdivisions of secondary industry in Queensland are set out below with comparative figures of the number of establishments and their output. Because of difficulties in the uniform definition and assessment of stocks, bakeries, boot-repairing and dry-cleaning establishments, and motor garages are excluded.

Factory Stocks, Queensland, 1967-68

| Industry | Establishments | Output | Stocks |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Beginning of Year |  | End of Year |  |
|  |  |  | Materials and Work in Progress | Finished Goods | Materials and Work in Progress | Finished Goods |
|  | No. | \$m | Sm | \$m | \$m | \$m |
| Raw Sugar | 31 | 183.7 | 6.1 | . ${ }^{1}$ | 5.9 | ${ }^{1}$ |
| Butter and Cheese | 57 | 42.3 | 1.6 | 2.6 | 1.5 | 1.9 |
| Meat (including Bacon) | 45 | 255.5 | 4.2 | 13.0 | 5.7 | 12.9 |
| Other Food and Drink | 329 | 177.1 | 17.1 | 13.3 | 18.7 | 12.3 |
| Sawmills, Plywood | 511 | 56.6 | 5.0 | 4.6 | 5.2 | 4.8 |
| Furniture, Bedding | 303 | 26.7 | 2.9 | 0.9 | 3.1 | 1.0 |
| Wool Scours etc. | 7 | 1.0 | . ${ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ | . ${ }^{1}$ |
| Boots and Shoes . . | 21 | 4.8 | 0.4 | 0.4 | 0.4 | 0.5 |
| Millinery, Dressmaking | 75 | 7.2 | 0.8 | 0.4 | 0.9 | 0.5 |
| All Other Clothing .. | 121 | 20.7 | 2.8 | 1.4 | 2.6 | 1.9 |
| Vehicles | 413 | 84.4 | 11.5 | 2.1 | 14.2 | 3.5 |
| Other Metal Industries | 1,100 | 425.3 | 63.6 | 10.6 | 71.2 | 10.5 |
| Printing, Stationery | 238 | 73.5 | 9.9 | 1.8 | 10.0 | 2.1 |
| Other Industries | 826 | 275.3 | 27.3 | 14.1 | 27.8 | 16.5 |
| Total .. | 4,077 | 1,634.0 | 153.2 | 65.3 | 167.3 | 68.3 |

[^63]

Factory Efficiency-The foregoing graph illustrates how increasing mechanisation has allowed factories to increase production rapidly, with only a moderate increase in the number of workers. Recent years have seen the development of some industries which are heavy users of capital equipment. This has steeply lifted the production per worker. At the same time, wages per employee have risen sufficiently to provide substantially increased purchasing power, after allowing for retail price increases.

## 11 HEAT, LIGHT, AND POWER

Economic Censuses 1968-69-Statistics of gas and electricity production and distribution for 1968-69 are not yet available (see page 223).

Electricity-Forty-three generating stations were operated by electricity suppliers in 1967-68. Of these, 14 were operated by 12 Local Authorities (including the hydro-electric station at Somerset Dam operated by the Brisbane City Council), 16 by Regional Electricity Boards, five by the Northern Electric Authority of Queensland, seven by the Southern Electric Authority of Queensland, and one by Mount Isa Mines.

Electricity Generating Stations, Queensland

| Year | Establish- ments | Workers ${ }^{1}$ | Salaries and Wages | Horsepower of Engines Used | Electricity Generated | Consumers Supplied ${ }^{2}$ | Value of Generating Stations ${ }^{3}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$'000 | h.p. | ' 000 kWh | No. | \$'000 |
| 1963-64 | 52 | 1,682 | 4,181 | 1,135,133 | 3,330,468 | 457,427 | 123,605 |
| 1964-65 | 48 | 1,637 | 4,625 | 1,084,890 | 3,517,572 | 475,972 | 121,889 |
| 1965-66 | 48 | 1,709 | 4,994 | 1,199,377 | 3,950,260 | 493,988 | 142,741 |
| 1966-67 | 43 | 1,918 | 5,498 | 1,443,321 | 4,378,702 | 514,585 | 155,023 |
| 1967-68 | 43 | 1,893 | 5,610 | 1,585,848 | 4,920,051 ${ }^{4}$ | 528,000 | 182,856 |

${ }^{1}$ Average for whole year. $\quad 2$ Consumers in Queensland supplied by Queensland electric authorities. $\quad 3$ Recorded book values of land, buildings, and equipment of generating stations only, excluding all distribution plant. 4 In addition, 269,138 (000) kWh were produced by factories which generate for their own use, and $13,243(000)$ kWh were sold by these factories.

The next table shows details of electricity stations in all States and the Northern Territory.

Electricity Generating Stations, Australia, 1967-68

| State or Territory |
| :--- |
|  |

[^64]State Electricity Commission-The Commission was constituted in 1938 and was set up following the report of a Royal Commission which had been appointed to investigate the industry in 1935. The Commission's main functions are to plan and ensure the proper development and co-ordination of the electricity supply industry throughout the State, to enforce safety regulations, to control electricity charges, to raise capital for development, to administer all electricity supply legislation, and, as and when deemed necessary, to own and operate power stations and sell electricity in bulk.

Regional electrification, with centralised generation and main transmission, is the predominant feature of the organisation of the electricity supply industry in Queensland. The more populous eastern part of the State is served by three major networks. The economics of interconnecting these networks have been investigated by the Commission.

The southern network embraces the areas of supply of the Southern Electric Authority, the Brisbane City Council, the Wide Bay-Burnett Regional Electricity Board, and the Dalby Town Council. Generation and main transmission in this area are the responsibility of the Southern Electric Authority, which sells energy in bulk to the other three authorities. The Wide Bay-Burnett Board also operates its own base load power station at Howard. The Southern Electric Authority is also responsible for the distribution of electricity to a large rural area outside metropolitan Brisbane.

The central network is within the area of supply of the Capricornia Regional Electricity Board, which is responsible for the generation, main transmission, and distribution of electricity.

The northern network covers the areas of supply of the Cairns, Townsville, and Mackay Regional Electricity Boards. Generation and main transmission are the responsibility of the Northern Electric Authority, and electricity is purchased in bulk for distribution by the three Regional Electricity Boards. In addition, the Cairns Regional Electricity Board operates small internal combustion generating stations at certain isolated centres in its area, including one at Thursday Island, and the Townsville Regional Electricity Board supplies the western area of its region by means of a distribution system based on an internal combustion station at Hughenden.

West of the three main networks the form of organisation which has been adopted is determined by the stage of electrical development which has been reached. Immediately west of the Capricornia region the Central Western Regional Electricity Board operates, with generation centralised at internal combustion stations at Longreach and Barcaldine. Other smaller regions of electricity supply are centred on Roma and Mount Isa. In addition, parts of South Queensland are supplied by the Tenterfield Municipal Council and the North-West County Council of New South Wales. In the remaining parts of western Queensland a number of isolated electricity undertakings are operated by Shire Councils.

The organisation of the industry in Queensland is moving progressively towards a greater integration of generating authorities, so that the production of electricity can be centred to an increasing extent on larger and more efficient power stations.

Electricity generated in Queensland is based primarily on black coal, 88.4 per cent of the total production during 1968-69 being derived from
this fuel. Hydro-electric stations, located mainly in North Queensland (Kareeya and Barron Gorge), provided 10.3 per cent, and the balance was provided from internal combustion stations, and a gas turbine station commissioned at Rockhampton in December 1967. The comparable figures in 1967-68 were as follows: Coal, 84.1 per cent and hydro 14.5 per cent. Most of the internal combustion stations use oil as fuel, but the power station at Roma uses a combination of locally produced natural gas and crude oil. The gas turbine station at Rockhampton uses fuel oil as its primary energy source.

Electricity generated by public electricity undertakings in Queensland during $1968-69$ totalled 4,968 million units. A further 68 million units were purchased in bulk from other producers of electricity for redistribution to consumers. During 1967-68 production totalled 4,562 million units and a further 70 million units were purchased for redistribution.

Details of generating plant installed in public electricity undertakings in Queensland at 30 June of each of the five years to 1969 are given in the following table.

Installed Generating Plant, Public Electricity Undertakings, Queensland

| Type of Plant |  |  |  | At 30 June |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 1965 | 1966 | 1967 | 1968 | 1969 |
|  |  |  |  | kW | kW | kW | kW | kW |
| Steam .. | . | . | . | 777,250 | 843,250 | 1,005,250 | 1,131,250 | 1.323,250 |
| Hydro .. | - | - | $\cdots$ | 132,013 | 132,008 | 132,013 | 132,013 | 132,016 |
| Internal Combustion |  | . | . | 33,539 | 36,514 | 35,922 | 36,745 | 36,900 |
| Gas Turbine | . | . | . | .. |  | . . | 25,000 | 55,000 |
| Total . | - | . | - | 942,802 | 1,011,772 | 1,173,185 | 1,325,008 | 1,547,166 |

In the southern electricity network, major power stations and their capacities at 30 June 1969 were as follows: Bulimba "A" ( $92,500 \mathrm{~kW}$ ), Bulimba "B" ( $180,000 \mathrm{~kW}$ ), New Farm ( $75,000 \mathrm{~kW}$ ), Tennyson "A" $(120,000 \mathrm{~kW})$, Tennyson "B" ( $120,000 \mathrm{~kW}$ ), Swanbank "A" ( 396,000 $\mathrm{kW})$, Swanbank "C" $(30,000 \mathrm{~kW})$, and Howard $(37,500 \mathrm{~kW})$. In the central network, major power stations were at Rockhampton, steam $(52,500 \mathrm{~kW})$ and gas turbine ( $25,000 \mathrm{~kW}$ ), and Callide ( $120,000 \mathrm{~kW}$ ), while in the northern network the principal power stations were at Townsville ( $37,500 \mathrm{~kW}$ ), Kareeya ( $72,000 \mathrm{~kW}$ ), Barron Gorge ( 60,000 kW ), and Collinsville ( $60,000 \mathrm{~kW}$ ).

The electrical transmission and distribution systems within the State comprised 44,700 circuit miles of electric lines at 30 June 1969, which represented an increase of 2,100 miles over the figure at 30 June 1968. The main transmission voltages are $132 \mathrm{kV}, 110 \mathrm{kV}$, and 66 kV , and, in certain areas, 33 kV . Extensive rural electrification has been undertaken using the single wire earth return (S.W.E.R.) system. At 30 June 1968 the total number of electricity consumers in Queensland was 528,000 , and during 1968-69 a further 19,700 consumers were connected, making a total of 547,700 at 30 June 1969.

During 1970 major new construction was concentrated on the development of two large power stations, one at Gladstone ( $1,100,000 \mathrm{~kW}$ ) and the other, Swanbank "B" $(480,000 \mathrm{~kW})$, the completion of Collinsville
" $A$ " ( $120,000 \mathrm{~kW}$ ) and the construction of extensions to Collinsville known as Collinsville " $B$ " $(120,000 \mathrm{~kW})$. The Swanbank and Collinsville power stations are sited on the West Moreton and Collinsville coal-fields respectively. The water requirements of the Swanbank power stations are being supplied from the Moogerah Dam, while the Collinsville power station receives its water supplies from Eungella Dam on the Broken River.

The first of Swanbank "B's" four $120,000 \mathrm{~kW}$ generating sets was commissioned in 1970 and the station is expected to become fully operative in 1973. The Gladstone power station will comprise four $275,000 \mathrm{~kW}$ generating sets, the first of which is expected to be commissioned in 1974. The output of these two power stations will help to meet increasing demands for power over the planned southern and central interconnected system.

In North Queensland, the fourth and final $30,000 \mathrm{~kW}$ generating set for Collinsville " A " is scheduled for commissioning in 1971. This will be followed by a major extension programme, known as Collinsville "B", which will involve the commissioning of two $60,000 \mathrm{~kW}$ sets, and will give Collinsville a total generating capacity of $240,000 \mathrm{~kW}$. The two sets are scheduled for commissioning in 1974 and 1977 respectively.

Investigations are already in hand for the planning of another major power station to follow the Gladstone project. As well, the economic feasibility of further interconnection of the State's electricity supply systems is under consideration.

During 1968-69, revenue received by the electricity industry totalled $\$ 96.1 \mathrm{~m}$, an increase of 14 per cent, over the amount received for the previous year. This represented a revenue per unit sold of 2.29 c and an average revenue per consumer of $\$ 176$. In $1967-68$ the revenue per unit sold was 2.20 c and the average revenue per consumer was $\$ 159$.

Capital expenditure in the five years to 1968-69 is shown below.
Capital Expenditure, Public Electricity Undertakings, Queensland

|  | Particulars |  |  |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 |
| Generation | . | $\cdots$ | . | .. | 17,484 | 21,235 | 27,501 | 28,916 | 31,322 |
| Transmission | .. | - | . | . | 3,064 | 7,586 | 9,405 | 5,990 | 6,599 |
| Distribution | . | - | - | . | 15,586 | 15,473 | 14,533 | 15,961 | 15,319 |
| Other | . | - | . | $\cdots$ | 1,218 | 2,876 | 1,632 | 4,477 | 6,224 |
| Total | $\cdots$ | - | $\cdots$ | $\cdots$ | 37,352 | 47,170 | 53,072 | 55,344 | 59,464 |

The principal source of funds to finance capital expenditure for electricity works in Queensland is debenture loans. In 1967-68, $\$ 33.6 \mathrm{~m}$ was provided from this source and $\$ 30.0 \mathrm{~m}$ in $1968-69$. State loan funds provided $\$ 4.4 \mathrm{~m}$ and $\$ 4.8 \mathrm{~m}$ respectively, and variable interest stock $\$ 7.1 \mathrm{~m}$ in each year, in 1967-68 and 1968-69. The balance was provided from internal funds, Treasury subsidy, rural extension deposits, and various other sources.

The overall total investment in electricity facilities in Queensland to 30 June 1969 was $\$ 646 \mathrm{~m}$, of which $\$ 253 \mathrm{~m}$ has been spent during the last five years.

The proportion of the State population supplied with electricity from public electricity undertakings was approximately 97 per cent in 1968-69, compared with approximately 85 per cent ten years earlier.

## QUEENSLAND ELECTRICITY SUPPLY SYSTEM-1969 GENERATION AND MAIN TRANSMISSION LINES



Electrical accidents in industry or elsewhere must be notified to the Commissioner for Electricity Supply. Those reported over the three years to 30 June 1969 are shown in the following table.

Electrical Accidents, Queensland

| Particulars | 1966-67 |  |  | 1967-68 |  |  | 1968-69 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Em-ployees ${ }^{1}$ | Others | Persons | Em-ployees ${ }^{1}$ | Others | Persons | Em-ployees ${ }^{1}$ | Others | Persons |
| Fatal | . | 13 | 13 | 2 | 11 | 13 | 3 | 6 | 9 |
| Non-fatal . | 35 | 227 | 262 | 34 | 241 | 275 | 46 | 215 | 261 |
| Total . | 35 | 240 | 275 | 36 | 252 | 288 | 49 | 221 | 270 |

${ }^{1}$ Within the electrical industry.
Gas-Gas was generated at 12 gasworks in Queensland in 1967-68, three of the works being situated in the Brisbane area. All Queensland gasworks are privately owned and operated. Increasing use in recent years of purchased petroleum gas in reticulation systems has resulted in fewer workers employed and less coal carbonised in gasworks.

Gasworks, Queensland

| Year | Establish- <br> ments | Workers | Salaries <br> and <br> Wages | Coal <br> Used | Town Gas <br> Sold to <br> Consumers | Consumers <br> Supplied | Value <br> of <br> Works |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1963-64$ | $\ldots$ | 16 | 323 | 665 | 190,114 | 2,860 | 139,033 | 5,554 |
| $1964-65$ | $\ldots$ | 15 | 298 | 672 | 176,485 | 2,863 | 139,481 | 5,827 |
| $1965-66$ | $\ldots$ | 14 | 249 | 615 | 149,810 | 2,953 | 138,771 | 5,537 |
| $1966-67$ | $\ldots$ | 14 | 235 | 618 | 135,467 | 2,907 | 137,520 | 6,264 |
| $1967-68$ | $\ldots$ | 12 | 198 | 577 | 99,707 | 2,895 | 138,417 | 4,674 |

[^65]Coke sold during 1967-68 amounted to 14,858 tons, valued at $\$ 173,001$, and $1,472,178$ gallons of tar were sold for $\$ 99,081$. In the Brisbane area the three gasworks sold 2,265 million cubic feet of gas during 1967-68.

Details of gasworks in the various States are in the table below.
Gasworks, Australla, 1967-68

| State | Establishments | Workers ${ }^{1}$ | Salaries and Wages | Coal <br> Used | Gas Sold | $\begin{gathered} \text { Value } \\ \text { of } \\ \text { Output }{ }^{2} \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | \$'000 | $\begin{gathered} \text { '000 } \\ \text { tons } \end{gathered}$ | million cu ft | \$'000 | \$'000 |
| New South Wales | 33 | 962 | 3,221 | 633 | 19,971 | 26,973 | 21,619 |
| Victoria .. | 29 | 1,233 | 4,494 | 213 | 21,426 | 29,042 | 38,406 |
| Queensland | 12 | 198 | 577 | 100 | 2,895 | 4,671 | 4,674 |
| South Australia | 4 | . ${ }^{4}$ | .. ${ }^{\text {c }}$ | .. | .. ${ }^{4}$ | .. ${ }^{\text {c }}$ | .. ${ }^{4}$ |
| Western Australia | 3 | 109 | 346 | 23 | 1,452 | 2,085 | 3,596 |
| Tasmania . | 2 | . ${ }^{\text {c }}$ | .. ${ }^{4}$ | .. ${ }^{4}$ | .. ${ }^{4}$ | .. ${ }^{4}$ | .. ${ }^{4}$ |
| Australia | 83 | 2,805 | 9,644 | 1,086 | 51,279 | 67,863 | 77,959 |

[^66]
## 12 VALUE OF RECORDED PRODUCTION

The following table shows the net value of recorded production for each State and Australia as averages for groups of three years covering the period 1950-51 to $1967-68$, and for $1968-69$ for primary production. Value of manufacturing for 1968-69 is not yet available (see page 223).

Net Value ${ }^{1}$ of Primary and Manufacturing Production, Australia

| State | Average 3 Years Ended 30 June $1953^{3}$ | Average 3 Years Ended 30 June $1956^{3}$ | Average 3 Years Ended 30 June 1959 | Average 3 Years Ended 30 June 1962 | Average 3 Years Ended 30 June 1965 | $\begin{gathered} \text { Average } \\ \text { 3 Years } \\ \text { Ended } \\ \text { 30 June } \\ 1968 \\ r \\ \hline \end{gathered}$ | $\begin{gathered} \text { Year } \\ \text { Ended } \\ \text { 30 June } \\ 1969 \\ s \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| PRIMARY ${ }^{4}$ |  |  |  |  |  |  |  |
|  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$ ${ }^{3} 000$ |
| N.S. Wales | 792,378 | 765,994 | 774,346 | 830,272 | 1,037,182 | 1,021,671 | 1,158,065 |
| Victoria | 501,164 | 514,292 | 547,342 | 609,346 | 736,884 | 765,700 | 788,207 |
| Queensland | 331,062 | 389,878 | 427,698 | 448,282 | 558,278 | 607,165 | 754,836 |
| South Aust. | 231,700 | 225,396 | 239,292 | 228,948 | 297,701 | 307,369 | 346,125 |
| Westn Aust. | 191,680 | 188,618 | 193,772 | 235,616 | 263,999 | 398,189 | 527,378 |
| Tasmania . . | 68,488 | 75,912 | 75,492 | 74,406 | 91,431 | 108,137 | 119,427 |
| Australia ${ }^{2}$. | 2,116,472 | 2,160,090 | 2,257,942 | 2,426,870 | 2,985,475 | 3,234,401 | 3,736,174 |
| Queensland Proportion | $\begin{aligned} & \% \\ & 15.64 \end{aligned}$ | $\%$ $18.05$ | $\%$ $18.94$ | $\begin{aligned} & \% \\ & 18.47 \end{aligned}$ | $\%$ $18.70$ | $18.77$ | $20.20$ |

MANUFACTURING

|  | \$ ${ }^{\mathbf{0}} \mathbf{0} 0$ | \$'000 | \$ ${ }^{\prime} 000$ | \$,000 | \$'000 | \$'000 | \$'000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| N.S. Wales | 844,828 | 1,164,838 | 1,513,318 | 1,899,088 | 2,288,093 | 2,907,993 | . |
| Victoria | 645,368 | 901,658 | 1,135,636 | 1,414,174 | 1,767,077 | 2,219,274 | . |
| Queensland | 176,666 | 238,930 | 291,882 | 338,878 | 433,754 | 597,819 |  |
| South Aust. | 159,426 | 221,456 | 266,574 | 337,966 | 435,029 | 574,377 | . |
| Westn Aust. | 84,070 | 123,890 | 151,678 | 187,364 | 235,857 | 337,616 | . |
| Tasmania | 56,604 | 78,074 | 103,208 | 124,386 | 153,951 | 189,399 |  |
| Australia ${ }^{\text {a }}$. | 1,966,962 | 2,728,846 | 3,462,296 | 4,301,856 | 5,313,761 | 6,853,238 |  |
| Queensland Proportion | $\%$ $8.98$ | \% 8.76 | $\%$ $8.43$ | \% 7.88 | \% | \% 8.72 | \% |

all PRODUCTION

|  | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| N.S. Wales | 1,637,206 | 1,930,832 | 2,287,664 | 2,729,360 | 3,325,275 | 3,929,665 | . |
| Victoria | 1,146,532 | 1,415,950 | 1,682,978 | 2,023,520 | 2,503,961 | 2,984,974 |  |
| Queensland | 507,728 | 628,808 | 719,580 | 787,160 | 992,032 | 1,204,984 |  |
| South Aust. | 391,126 | 446,852 | 505,866 | 566,914 | 732,730 | 881,746 | - |
| Westn Aust. | 275,750 | 312,508 | 345,450 | 422,980 | 499,856 | 735,805 | $\ldots$ |
| Tasmania | 125,092 | 153,986 | 178,700 | 198,792 | 245,382 | 297,535 |  |
| Australia ${ }^{2}$. . | 4,083,434 | 4,888,936 | 5,720,238 | 6,728,726 | 8,299,236 | 10,087,639 |  |
| Queensland Proportion | $\begin{aligned} & \% \\ & 12.43 \end{aligned}$ | $\%$ $12.86$ | $\%$ $12.58$ | $\%$ $11.70$ | $\%$ $11.95$ | $\%$ $11.95$ | \% |

[^67]
# GROSS VALUE OF RECORDED PRODUCTION, 1967-68 

By Statistical Divisions
(Amounts are in \$million)


Full details of value of production by statistical divisions are given in the table on pages 254 and 255.

Gross Value of Queensland Primary Production-The following table gives gross values of primary production, i.e. of primary products valued at principal markets, without deduction for transport to market, selling expenses, or any cost of production. Estimates of these costs, and of the resulting net values of production when they are deducted from the gross values, are shown in the table on the next page for 1968-69.

## Gross Value of Recorded Production of Primary Industries, <br> Queensland



Gross Value of Recorded Production of Primary Industries, Queensland-continued

| Industry |  |  |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: |

[^68]Net Value of Primary Production-Details of the net values of recorded primary production in 1968-69 are as follows in the next table. Estimates have been made of the costs of marketing and of costs of production incurred for fodders, fertilisers, and other materials used.

## Gross, local, and Net Values of Primary Production, Queensland, 1968-69

| Particulars | Agricul- tural | Pastoral | Dairying, Poultry, and Bees | Mining | Forestry, Fisheries etc. | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 |
| Gross Production Valued at Principal Markets | 363,704 | 340,021 | 88,089 | 203,933 | 28,041 | 1,023,788 |
| Costs of Marketing <br> Gross Production Valued at Place of Production . . | 46,900 | 27,578 | 7,973 | 12,781 | 5,490 | 100,721 |
|  | 316,804 | 312,444 | 80,116 | 191,152 | 22,552 | 923,067 |
| Costs of Production |  |  |  |  |  |  |
| Seeds and Fodder | 8,730 | 35,073 | 28,264 | .$^{1}$ | 2 | 72,067 ${ }^{3}$ |
| Other Materials etc. | 47,235 | 8,660 | 4,318 | 35,951 | ${ }^{1}$ | 96,164 |
| Net Value of Production | 260,839 | 268,711 | 47,534 | 155,201 | 22,5524 | 754,836 ${ }^{4}$ |

[^69]made for costs of marketing, or costs of production, in the primary industries, and there is some duplication in the total as the products of one primary industry sometimes become the raw material of another.

The figures prior to 1924-25, owing to change in the basis of valuation, are not exactly comparable with those of later years, but they have been revised and brought into line as far as possible.

Gross Value of Recorded Production, Queensland

| Year | $\begin{gathered} \text { Agricul- } \\ \text { tural } \end{gathered}$ | Pastoral | Dairying, Poultry, and Bees | Mining | Forestry, Fisheries, etc. | Total Primary | Manufac${ }_{\text {turing }}^{\text {(Net) }}$ (Net) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$ 000 | \$000 | \$ 000 | \$'000 | \$'000 | \$'000 |
| 1911 | 6,372 | 19,894 | 5,018 | 7,430 | 2,904 | 41,618 | 11,094 |
| 1912 | 8,552 | 23,674 | 5,502 | 8,562 | 3,430 | 49,720 | 12,170 |
| 1913 | 12,482 | 27,962 | 6,384 | 7,818 | 3,342 | 57,988 | 15,544 |
| 1914 | 11,360 | 32,580 | 6,998 | 6,060 | 3,652 | 60,650 | 16,142 |
| 1915 | 10,046 | 34,388 | 6,716 | 6,794 | 3,352 | 61,296 | 15,510 |
| 1916 | 12,040 | 31,852 | 7,708 | 8,118 | 3,062 | 62,780 | 15,620 |
| 1917 | 14,616 | 36,000 | 10,064 | 8,090 | 2,978 | 71,748 | 17,964 |
| 1918 | 12,024 | 37,180 | 9,708 | 7,572 | 3,642 | 70,126 | 17,272 |
| 1919 | 12,594 | 33,734 | 9,830 | 5,032 | 4,918 | 66,108 | 20,910 |
| 1920 | 20,772 | 32,908 | 15,376 | 7,042 | 5,724 | 81,822 | 23,378 |
| 1921 | 21,030 | 30,646 | 17,412 | 3,098 | 4,882 | 77,068 | 23,594 |
| 1922 | 20,330 | 33,358 | 13,990 | 3,850 | 5,596 | 77,124 | 25,830 |
| 1923 | 20,212 | 39,000 | 12,000 | 4,630 | 6,800 | 82,642 | 32,097 |
| 1924-25 | 27,984 | 49,684 | 11,932 | 4,752 | 5,442 | 99,794 | 35,267 |
| 1925-26 | 25,106 | 38,976 | 13,228 | 3,906 | 5,778 | 86,992 | 33,762 |
| 1926-27 | 24,364 | 30,336 | 11,588 | 3,496 | 5,126 | 74,908 | 30,539 |
| 1927-28 | 29,008 | 37,224 | 14,454 | 3,600 | 5,342 | 89,628 | 33,620 |
| 1928-29 | 25,418 | 30,680 | 16,364 | 3,194 | 5,012 | 80,668 | 33,505 |
| 1929-30 | 27,608 | 28,072 | 15,686 | 3,764 | 5,128 | 80,258 | 32,261 |
| 1930-31 | 25,642 | 28,092 | 15,000 | 2,658 | 3,260 | 74,654 | 27,057 |
| 1931-32 | 24,382 | 22,180 | 13,466 | 2,696 | 2,948 | 65,672 | 24,267 |
| 1932-33 | 22,612 | 23,742 | 11,760 | 3,254 | 3,580 | 64,948 | 25,514 |
| 1933-34 | 24,606 | 29,202 | 12,904 | 4,398 | 3,710 | 74,818 | 27,425 |
| 1934-35 | 23,812 | 25,784 | 15,194 | 5,264 | 5,294 | 75,348 | 29,247 |
| 1935-36 | 24,760 | 26,574 | 15,570 | 4,860 | 5,470 | 77,236 | 31,366 |
| 1936-37 | 27,114 | 32,290 | 13,928 | 5,636 | 6,316 | 85,284 | 34,369 |
| 1937-38 | 29,862 | 36,124 | 19,546 | 7,164 | 6,370 | 99,066 | 37,206 |
| 1938-39 | 31,128 | 34,836 | 24,472 | 6,536 | 5,988 | 102,960 | 38,603 |
| 1939-40 | 36,232 | 40,816 | 24,344 | 6,936 | 6,374 | 114,702 | 41,946 |
| 1940-41 | 36,776 | 40,748 | 21,728 | 8,516 | 6,882 | 114,650 | 43,289 |
| 1941-42 | 35,548 | 42,234 | 19,444 | 8,656 | 6,160 | 112,042 | 49,661 |
| 1942-43 | 41,264 | 51,362 | 27,624 | 8,564 | 6,162 | 134,976 | 58,089 |
| 1943-44 | 45,012 | 51,302 | 31,048 | 7,168 | 7,386 | 141,916 | 60,421 |
| 1944-45 | 49,268 | 46,686 | 30,756 | 7,080 | 6,742 | 140,532 | 61,804 |
| 1945-46 | 51,626 | 44,248 | 34,390 | 7,242 | 7,118 | 144,624 | 60,539 |
| 1946-47 | 41,052 | 60,938 | 27,120 | 7,808 | 9,620 | 146,538 | 70,673 |
| 1947-48 | 64,264 | 91,644 | 37,138 | 11,258 | 9,822 | 214,126 | 85,773 |
| 1948-49 | 76,614 | 102,318 | 43,126 | 10,666 | 11,242 | 243,966 | 107,079 |
| 1949-50 | 81,826 | 144,908 ${ }^{2}$ | 48,074 | 14,436 | 11,624 | 300,868 | 122,708 |
| 1950-51 | 84,842 | 234,432 | 51,946 | 22,038 | 14,100 | 407,358 | 150,919 |
| 1951-52 | 94,424 | 165,714 ${ }^{2}$ | 48,334 | 22,224 | 19,440 | 350,136 | 182,659 |
| 1952-53 | 142,248 | 198,208 ${ }^{\text {a }}$ | 77,114 | 36,974 | 19,100 | 473,644 | 196,419 |
| 1953-54 | 146,982 | 198,628 ${ }^{2}$ | 73,276 | 36,802 | 21,358 | 477,046 | 220,509 |
| 1954-55 | 155,862 | 191,342 ${ }^{2}$ | 73,822 | 45,032 | 20,626 | 486,684 | 240,121 |
| 1955-56 | 152,496 | 197,900 | 76,196 | 55,872 | 22,618 | 505,082 | 256,160 |

Gross Value of Recorded Production, Queensland-continued

| Year | $\underset{\text { tural }}{\text { Agricul- }}$ | Pastoral | Dairying, Poultry, and Bees | Mining | Forestry, Fisheries, etc. | Total Primary | Manufacturing (Net) ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ 000 | \$'000 | \$'000 | \$'000 | \$ 000 | \$'000 | \$'000 |
| 1956-57 | 162,028 | 253,176 | 70,890 | 61,860 | 24,804 | 572,758 | 276,799 |
| 1957-58 | 171,530 | 194,204 | 64,414 | 52,926 | 24,660 | 507,734 | 287,916 |
| 1958-59 | 191,310 | 214,178 | 73,074 | 56,706 | 22,006 | 557,274 | 310,931 |
| 1959-60 | 183,354 | 233,996 | 81,354 | 80,376 | 22,900 | 601,980 | 324,783 |
| 1960-61 | 203,442 | 228,014 | 72,756 | 89,120 | 23,190 | 616,522 | 341,255 |
| 1961-62 | 210,550 | 212,396 | 75,484 | 83,100 | 20,054 | 601,584 | 350,595 |
| 1962-63 | 252,478 | 241,216 | 81,586 | 93,482 | 21,094 | 689,856 | 380,966 |
| 1963-64 | 294,434 | 280,680 | 84,534 | 100,970 | 23,500 | 784,118 | 441,873 |
| 1964-65 | 270,639 | 270,939 | 86,127 | 103,783 | 25,022 | 756,511 | 478,423 |
| 1965-66 | 274,221 | 256,027 | 87,877 | 106,901 | 25,689 | 750,715 | 542,996 |
| 1966-67 | 318,954 | 276,402 | 94,028 | 146,080 | 25,806 | 861,269 | 592,607 |
| 1967-68 | 308,922 | 273,438 | 96,860 | 148,876 | 26,123 | 854,220 | 657,853 |
| 1968-69 | 363,704 | 340,021 | 88,089 | 203,933 | 28,041 | 1,023,788 | . ${ }^{3}$ |

[^70] realisation of post-war wool stocks. $\quad 3$ Not yet available: see page 223.


The above diagram is drawn on a logarithmic scale, so that a given proportionate increase is represented by the same distance on all parts of the vertical scale.

Value of Production in Divisions-The table on the next two pages gives the distribution among statistical divisions of the gross value of recorded production for 1967-68.

It is important to remember, particularly when considering the geographical distribution of the value of recorded production, that the figures are very incomplete as a measure of the productivity of Queensland's economy as a whole, only about one-third of the total labour force being employed in the State's primary and secondary production industries. No figures are available for the value of production in such important sections of the economy as building and construction, trade, transport, and commerce, nor for public administration, the professions, entertainment, and the many service industries.

Gross Value of Recorded Production

${ }^{1}$ Including vegetables for stock fodder. $\quad 2$ Less than $\$ 500 . \quad 3$ Including coal,
The statistics compiled are further incomplete in that they measure value of production for tural holdings and for factories only as these are statistically defined. Consequently, rural holdings of less than one acre (except commercial poultry farms, all of which are included) or holdings not used for commercial production, and factories with less than four employees (unless power-driven machinery is used), are omitted. With some exceptions, the method used is to value the production recorded in each division at the average unit price for the whole State.
in Statistical Divisions, 1967-68

| CentralWestern | FarWestern | Mackay | Townsville | Cairns | Peninsula | NorthWestern | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 |
| 2,560 | $\cdots$ | 14 | 210 | 912 | 3 | 2 | 70,213 |
| 48 | 4 | 19 | 61 | 38 | 4 | 11 | 9,130 |
| 1,048 | 1 | 37 | 59 | 55 | . ${ }^{2}$ | 3 | 14,290 |
|  | . | 34,538 | 21,063 | 46,887 |  |  | 131,600 |
| 4 | . . ${ }^{\text {a }}$ | 39 | 362 | 1,006 | 3 | . ${ }^{2}$ | 21,330 |
|  |  |  | 82 | 14,082 | 8 |  | 17,660 |
| 1,257 | .$^{2}$ | 155 | 3,477 | 2,181 | 63 | 5 | 44,699 |
| 4,917 | 5 | 34,803 | 25,313 | 65,162 | 80 | 23 | 308,922 |
| 17,855 | 8,511 | . ${ }^{2}$ | 1 | 2 | . | 11,395 | 88,059 |
| 2,275 | 1,024 | . ${ }^{2}$ | . ${ }^{2}$ | . ${ }^{2}$ | . | 1,511 | 10,888 |
| 18,872 | 6,176 | 4,334 | 11,993 | 4,632 | 1,257 | 18,823 | 174,136 |
| . | - | $\cdots$ | $\cdots$ | . | . |  | 355 |
| 39,002 | 15,711 | 4,334 | 11,994 | 4,634 | 1,257 | 31,729 | 273,438 |
| 56 | 10 | 580 | 48 | 2,530 | 1 | 11 | 51,843 |
| 70 | 14 | 102 | 311 | 400 | 4 | 42 | 24,153 |
| 126 | 24 | 682 | 359 | 2,931 | 5 | 53 | 75,996 |
| 20 | 2 | 93 | 242 | 669 | 2 | 21 | 20,455 |
| 1 | . | 1 | 1 | 12 | . ${ }^{2}$ | $\cdots$ | 409 |
| 210 | 21 | . ${ }^{2}$ | 2 | . ${ }^{2}$ | . | 36 | 1,132 |
| 1 | . | 10 | 101 | 3,973 | 32 | 56,471 | 69,040 |
| 259 | . | . | 2,494 |  | . | . | 39,244 |
| 132 | $\cdots$ | 6 | 351 | 65 | 15,996 | 463 | 29,691 |
| 252 | . | 571 | 683 | 691 | . ${ }^{2}$ | 339 | 10,900 |
| 644 | . | 587 | 3,629 | 4,729 | 16,028 | 57,274 | 148,876 |
| 164 | . | 503 | 429 | 3,234 | . | 187 | 17,683 |
| . | . | 99 | 340 | 255 | 1,785 | 639 | 7,308 |
| 45,084 | 15,763 | 41,102 | 42,309 | 81,626 | 19,157 | 89,962 | 854,220 |
| 1,745 | 197 | 18,997 | 49,563 | 43,150 | 205 | 10,203 | 657,853 |
| 46,829 | 15,960 | 60,099 | 91,872 | 124,776 | 19,362 | 100,165 | 1,512,073 |

crude oil, and natural gas.
In comparing the relative importance of the various primary industries and manufacturing in the various statistical divisions, the table shows (i) the dominance of the Downs in the production of grain crops and of northern coastal districts in sugar cane production, (ii) the substantial contribution made to the State's primary production by the sparsely populated western divisions, (iii) the concentration of dairying in the south-eastern corner of the State, and (iv) the importance of the mining industry in the North-Western and Rockhampton Divisions.

|  |  | Gross | Value | F Recorded |  | Primary |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Item | Brisbane and Moreton | Maryborough | Downs | Roma | SouthWestern | Rockhampton |
|  | \$'000 | \$'000 | \$'000 | \$000 | \$'000 | \$ ${ }^{\prime} 000$ |
| Agricultural |  |  |  |  |  |  |
| Grain Crops . . | 1,854 | 4.631 | 59,875 | 4,196 | 16 | 11,700 |
| Hay . | 3,613 | 1,029 | 2,597 | 263 | 20 | 1,732 |
| Other Fodder ${ }^{1}$ | 1,060 | 1,751 | 8,256 | 1,291 | 85 | 2,953 |
| Sugar Cane . | 3,257 | 26,320 | . . |  |  | 1,377 |
| Fruit .. . | 8,996 | 4,495 | 8,408 | 49 | 12 | 2,139 |
| Vegetables | 21,080 | 4,302 | 1,290 | 9 | 7 | 756 |
| Tobacco | 1,718 | 1,294 | 619 |  |  | 153 |
| Other . | 2,039 | 4,362 | 3,523 | 230 | 4 | 2,085 |
| Total | 43,616 | 48,183 | 84,568 | 6,037 | 144 | 22,896 |
| Pastoral |  |  |  |  |  |  |
| Wool . | 46 | 15 | 17,071 | 16,853 | 20,497 | 967 |
| Sheep .. | 15 | 6 | 3,656 | 3,620 | 4,083 | 221 |
| Beef Cattle | 16,066 | 21,935 | 31,293 | 12,908 | 7,091 | 43,966 |
| Horses | 17 | 7 | 318 | 4 | . . |  |
| Total | 16,143 | 21,963 | 52,339 | 33,385 | 31,671 | 45,154 |
| Dairying and Pig-raising |  |  |  |  |  |  |
| Dairying | 16,207 | 10,035 | 10,982 | 106 | 18 | 3,250 |
| Pigs . | 4,850 | 4,996 | 6,538 | 291 | 24 | 2,776 |
| Total | 21,057 | 15,031 | 17,521 | 397 | 41 | 6,026 |
| Poultry - | 13,880 | 1,650 | 5,632 | 41 | 10 | 1,002 |
| Beekeeping | 74 | 29 | 70 | . ${ }^{\text {a }}$ | . ${ }^{\text {a }}$ | 10 |
| Trapping | 13 | 20 | 225 | 619 | 284 | 34 |
| Mining |  |  |  |  |  |  |
| Gold, Silver, Copper, Lead, Tin, Zinc | . | 17 | 40 | . | . | 9,424 |
| Fuel ${ }^{3}$.. .. | 12,238 | 1,002 | 8,995 | 942 | - | 19,148 |
| Other Minerals, including Gems etc. | 11,690 | 2,330 | 109 |  |  | 861 |
| Construction Material |  | 2,330 |  |  | . | 861 |
| Quarrying .. . | 5,642 | 333 | 812 | 138 | . | 1,396 |
| Total | 29,571 | 3,682 | 9,957 | 1,081 | . | 30,829 |
| Forestry .. .. | 5,271 | 3,505 | 2,905 | 577 | 36 | 1,212 |
| Fisheries | 2,633 | 1,030 | $\cdots$ | $\cdots$ | -• | 170 |
| Total Primary | 132,256 | 95,094 | 173,217 | 42,137 | 32,187 | 107,334 |

${ }^{1}$ Including vegetables for stock fodder. 2 Less than $\$ 500 .{ }^{3}$ Including coal,
Compared with the year 1967-68, the gross value of primary production for 1968-69, as shown in the table above, increased in the Central-Western Division by $\$ 24.1 \mathrm{~m}$, or 53 per cent, in the Rockhampton Division by $\$ 16.7 \mathrm{~m}$, or 18 per cent, and in the Cairns Division by $\$ 14.6 \mathrm{~m}$, or 18 per cent.

The large absolute and relative increases in the. Central-Western Division were caused principally by the combined influences of several


Television station, Toowoomba

FINANCE-Chapters 13 and 14
Photos: S. F. Jones (by courtesy of "Insurance Lines")

Fountain in the plaza of the SGIO Building, Brisbane

Fountain in King George Square, Brisbane



THE YEAR'S EVENTS

Photo: State Public Relations Bureau

One of the many re-enactments of historical events during the Captain Cook bi-centenary year raft voyage of 8,000 miles at Mooloolaba

Production in Statistical Divisions, 1968-69

| CentralWestern | FarWestern | Mackay | Townsville | Cairns | Peninsula | NorthWestern | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$ 000 |
| 6,706 | - | 27 | 417 | 879 | 1 | 2 | 90,302 |
| 124 | 1 | 18 | 77 | 43 | 7 | 24 | 9,547 |
| 1,126 | 2 | 47 | 87 | 34 | . ${ }^{2}$ | 6 | 16,697 |
| $\cdots$ | - | 41,928 | 22,975 | 55,799 |  |  | 151,656 |
|  | . ${ }^{2}$ | 24 | 327 | 1,678 | 4 | .$^{2}$ | 26,135 |
| 7 | . ${ }^{2}$ | 193 | 3,597 | 1,671 | 1 | 6 | 32,920 |
|  | $\cdots$ |  | 81 | 17,940 |  |  | 21,806 |
| 1,014 | . | 47 | 406 | 853 | 61 | 15 | 14,640 |
| 8,982 | 1 | 42,284 | 27,966 | 78,897 | 75 | 52 | 363,704 |
| 21,649 | 10,930 | . . ${ }^{2}$ | 3 | 2 | . | 13,658 | 101,690 |
| 4,935 | 2,379 | . ${ }^{2}$ | 1 | 1 | . | 3,093 | 22,010 |
| 23,436 | 7,005 | 5,179 | 13,804 | 5,981 | 1,171 | 26,137 | 215,974 |
| 1 | . |  |  |  | -. | . . | 348 |
| 50,021 | 20,314 | 5,179 | 13,808 | 5,984 | 1,171 | 42,888 | 340,021 |
| 71 | 12 | 546 | 32 | 2,595 | 2 | 12 | 43,868 |
| 84 | 13 | 122 | 243 | 420 | 4 | 38 | 20,399 |
| 155 | 25 | 668 | 276 | 3,014 | 6 | 50 | 64,267 |
| 31 | 5 | 150 | 419 | 762 | 3 | 45 | 23,629 |
| 1 | . | . ${ }^{2}$ | 2 | 7 | . ${ }^{2}$ | . ${ }^{2}$ | 193 |
| 255 | 33 | . ${ }^{2}$ | 3 | . | . | 55 | 1,542 |
| ${ }^{2}$ | . | 11 | 77 | 3,036 | 28 | 91,198 | 103,831 |
| 9,365 | . | . | 2,723 |  |  |  | 54,414 |
| 153 | $\ldots$ | 13 | 370 | 195 | 18,836 | 800 | 35,358 |
| 31 | $\ldots$ | 215 | 612 | 676 | 5 | 471 | 10,330 |
| 9,549 | . | 239 | 3,782 | 3,906 | 18,869 | 92,469 | 203,933 |
| 172 | . | 601 | 499 | 3,405 | . | 228 | 18,411 |
| . | . | 102 | 286 | 288 | 2,900 | 679 | 8,089 |
| 69,166 | 20,378 | 49,224 | 47,039 | 96,263 | 23,025 | 136,467 | 1,023,788 |

crude oil, and natural gas.
activities, including the establishment of large scale coal production, increases in pastoral production, particularly in the turn-off of beef cattle, and an increase in the production of grain crops, chiefly sorghum.

The gross value of vegetable production, published for the first time by statistical divisions in 1968-69, shows the predominance of Brisbane and Moreton Divisions in the production of $\$ 21.1 \mathrm{~m}$ out of a total Queensland production of $\$ 32.9 \mathrm{~m}$.

## 13 BUILDING

Before building operations were placed under State Building Control regulations at the end of 1945, particulars of approvals were available only for Brisbane, the other incorporated cities, and nine selected towns. From 1946 until building controls were abolished in August 1952, records of building approvals embraced the whole State. The series has been continued since August 1952 with the co-operation of Local Authorities, which retained their own building regulations except for a few Shires accounting for a very low proportion of all building operations.

The table of building approvals on the next page shows particulars of all building work (including all governmental operations) proposed to be undertaken over a ten-year period. Small jobs of very low value, mostly minor alterations and repairs and maintenance, are excluded from the figures due to difficulties in coverage and collection etc. These, however, represent only an insignificant proportion of total approvals.

It may be noted, however, that some approvals are issued for building projects which, for various reasons, are later deferred or abandoned altogether. This will be most evident in periods of recession when finance is difficult or in periods marked by shortages of either labour or materials. Figures for commencements will therefore generally be lower than the number of approvals issued, but the discrepancy will vary with economic conditions.

To measure the extent of building work undertaken, rather than the extent of intentions to build, a regular statistical collection has, since 1946, been made from builders, including persons building their own houses (see page 260), and this has provided details of actual work commenced, completed, and under construction. In 1969 commencements of new dwelling units were 16,994 , while 17,646 new dwelling units were approved.

During the period from 1951 to 1969 significant changes occurred in planned spending on building. In 1951, when building controls provided priority for dwellings but strictly limited work on other buildings, 71.4 per cent of the total value of all approvals issued (including additions etc.) was for new houses and 12.9 per cent for other new buildings, but in 1969 these proportions had changed to 46.8 and 48.3 per cent respectively. While the value of houses approved in 1969 was 192 per cent more than in 1951, the value of other new buildings was seventeen times as great.

In the immediate post-war period marked by shortages of labour and materials, the proportion of approvals for fibro-cement walled houses was high, amounting to about one-third of the total houses approved in 1946.

A notable feature of recent years has been a sharp increase in the proportion of houses of brick etc. at the expense of both timber and fibrocement. The proportions of different types of houses approved for private ownership in 1964 and 1969 respectively were as follows: Brick etc., 27.4 and 48.3 per cent; timber, 53.1 and 37.2 per cent; and fibro-cement, 19.5 and 14.5 per cent.

Approvals for the construction of houses reached their lowest postwar level in 1955 when 9,007 were issued. In 1969 the number approved was 15,165 , the highest ever recorded and 7.1 per cent above the total for 1968.

Building Approvals, Queensland

| Year | New Dwellings |  |  |  | Total Additions and Alterations | Total Approvals | New Dwelling Units ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Houses |  | Flats, Hotels, etc. |  |  |  |  |
|  | No. | \$'000 | \$'000 | \$'000 | \$'000 | \$ 000 | No. |

BRISBANE STATISTICAL DIVISION ${ }^{2}$

| 1960 | $\cdots$ | 4,704 | 30,217 | 6,972 | 24,626 | 11,024 | 72,840 | 5,601 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 1961 | $\cdots$ | 4,649 | 30,573 | 5,304 | 23,992 | 9,042 | 68,912 | 5,308 |
| 1962 | $\cdots$ | 5,070 | 34,631 | 4,316 | 19,672 | 9,748 | 68,365 | 5,516 |
| 1963 | $\cdots$ | 5,173 | 37,200 | 6,430 | 38,658 | 9,282 | 91,570 | 5,824 |
| 1964 | $\cdots$ | 5,181 | 41,029 | 9,828 | 40,004 | 8,512 | 99,372 | 6,342 |
| 1965 | $\cdots$ | 5,035 | 41,699 | 10,916 | 51,175 | 9,668 | 113,458 | 6,847 |
| 1966 | $\cdots$ | 6,120 | 50,544 | 11,715 | 38,163 | 10,059 | 110,482 | 7,723 |
| 1967 | $\cdots$ | 6,887 | 59,488 | 8,608 | 63,391 | 7,551 | 139,039 | 8,163 |
| 1968 | $\cdots$ | 7,418 | 68,549 | 12,695 | 67,163 | 7,048 | 155,455 | 8,635 |
| 1969 | $\cdots$ | 8,121 | 76,381 | 19,291 | 64,363 | 7,341 | 167,375 | 9,429 |

OTHER CITIES AND TOWNS ${ }^{3}$

| 1960 | $\cdots$ | 3,465 | 19,820 | 6,356 | 10,862 | 6,216 | 43,254 | 4,345 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 1961 | $\cdots$ | 2,708 | 16,624 | 5,786 | 9,936 | 4,014 | 36,360 | 2,999 |
| 1962 | $\cdots$ | 2,474 | 15,456 | 1,976 | 15,326 | 4,716 | 37,474 | 2,722 |
| 1963 | $\cdots$ | 2,709 | 17,666 | 4,198 | 18,024 | 4,340 | 44,228 | 3,089 |
| 1964 | $\cdots$ | 2,969 | 21,134 | 7,642 | 22,866 | 4,428 | 56,070 | 3,770 |
| 1965 | $\cdots$ | 3,421 | 25,902 | 11,667 | 27,271 | 4,706 | 69,546 | 4,903 |
| 1966 | $\cdots$ | 3,455 | 27,934 | 15,740 | 32,802 | 4,341 | 80,817 | 5,379 |
| 1967 | $\cdots$ | 3,426 | 30,070 | 14,624 | 25,800 | 3,862 | 74,356 | 5,040 |
| 1968 | $\cdots$ | 3,724 | 33,767 | 10,284 | 26,378 | 3,574 | 74,004 | 4,772 |
| 1969 | $\cdots$ | 3,654 | 35,444 | 8,939 | 28,996 | 3,551 | 76,930 | 4,481 |

ALL SHIRES

| 1960 | $\ldots$ | 2,921 | 14,848 | 1,574 | 9,134 | 3,554 | 29,110 | 3,124 |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 1961 | $\cdots$ | 2,192 | 11,564 | 958 | 7,490 | 3,494 | 23,506 | 2,319 |
| 1962 | $\cdots$ | 2,221 | 12,590 | 2,170 | 10,738 | 3,946 | 29,444 | 2,408 |
| 1963 | $\cdots$ | 2,667 | 16,392 | 2,662 | 16,058 | 3,418 | 38,530 | 2,900 |
| 1964 | $\cdots$ | 3,107 | 20,380 | 2,536 | 16,308 | 3,950 | 43,174 | 3,410 |
| 1965 | $\cdots$ | 3,449 | 23,725 | 4,315 | 17,621 | 4,178 | 49,839 | 3,845 |
| 1966 | $\cdots$ | 2,682 | 19,972 | 4,818 | 14,314 | 4,120 | 43,224 | 3,123 |
| 1967 | $\cdots$ | 2,845 | 22,992 | 5,493 | 13,023 | 3,561 | 45,068 | 3,404 |
| 1968 | $\ldots$ | 3,020 | 25,629 | 5,070 | 15,757 | 3,866 | 50,323 | 3,593 |
| 1969 | $\cdots$ | 3,390 | 31,555 | 4,356 | 21,869 | 4,097 | 61,877 | 3,736 |

TOTAL QUEENSLAND

| 1960 | $\cdots$ | 11,090 | 64,886 | 14,902 | 44,622 | 20,794 | 145,205 | 13,070 |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 1961 | $\cdots$ | 9,549 | 58,763 | 12,047 | 41,417 | 16,550 | 128,778 | 10,626 |
| 1962 | $\cdots$ | 9,765 | 62,677 | 8,462 | 45,736 | 18,410 | 135,285 | 10,646 |
| 1963 | $\ldots$ | 10,549 | 71,257 | 13,290 | 72,741 | 17,040 | 174,328 | 11,813 |
| 1964 | $\cdots$ | 11,257 | 82,541 | 20,005 | 79,178 | 16,890 | 198,616 | 13,522 |
| 1965 | $\cdots$ | 11,905 | 91,326 | 26,898 | 96,067 | 18,552 | 232,843 | 15,595 |
| 1966 | $\cdots$ | 12,257 | 98,450 | 32,273 | 85,280 | 18,520 | 234,523 | 16,225 |
| 1967 | $\cdots$ | 13,158 | 112,550 | 28,725 | 102,213 | 14,974 | 258,462 | 16,607 |
| 1968 | $\cdots$ | 14,162 | 127,945 | 28,050 | 109,298 | 14,488 | 279,781 | 17,000 |
| 1969 | $\cdots$ | 15,165 | 143,380 | 32,585 | 115,228 | 14,989 | 306,182 | 17,646 |

[^71]Details of the number of jobs and the value of work approved for each type of work in each city and town during 1969 are shown below. All governmental and semi-governmental approvals are included.

Building Approvals, Queensland, 1969

| Local Authority Area | New Houses |  | Other New Buildings ${ }^{1}$ | Additions and Alterations | All <br> Approvals | New Dwelling Units ${ }^{\text { }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | \$'000 | \$'000 | \$'000 | \$ 000 | No. |
| Brisbane Stat. Div. ${ }^{3}$ | 8,121 | 76,381 | 83,654 | 7,341 | 167,375 | 9,429 |
| Other Cities | 3,374 | 32,850 | 36,022 | 3,202 | 72,074 | 4,169 |
| Bundaberg | 187 | 1,770 | 723 | 205 | 2,698 | 212 |
| Cairns . | 198 | 1,953 | 4,455 | 185 | 6,594 | 299 |
| Charters Towers | 12 | 109 | 176 | 73 | 358 | 19 |
| Gold Coast | 1,003 | 9,983 | 6,748 | 811 | 17,542 | 1,320 |
| Gympie . . | 35 | 341 | 217 | 72 | 630 | 35 |
| Mackay .. | 103 | 949 | 1,748 | 157 | 2,855 | 125 |
| Maryborough | 63 | 589 | 1,137 | 87 | 1,813 | 67 |
| Mount Isa | 265 | 2,878 | 4,035 | 260 | 7,173 | 434 |
| Rockhampton | 323 | 2,957 | 3,883 | 368 | 7,208 | 361 |
| Toowoomba | 482 | 4,694 | 2,932 | 396 | 8,023 | 519 |
| Townsville | 678 | 6,401 | 9,339 | 493 | 16,232 | 749 |
| Warwick | 25 | 226 | 628 | 93 | 948 | 29 |
| Towns | 280 | 2,593 | 1,912 | 350 | 4,856 | 312 |
| Dalby .. | 88 | 806 | 607 | 112 | 1,525 | 91 |
| Gladstone | 153 | 1,388 | 780 | 137 | 2,306 | 178 |
| Goondiwindi | 23 | 224 | 222 | 56 | 502 | 27 |
| Roma | 15 | 171 | 178 | 42 | 391 | 15 |
| Thursday Island | 1 | 4 | 125 | 3 | 131 | 1 |
| Shires | 3,390 | 31,555 | 26,225 | 4,097 | 61,877 | 3,736 |
| Queensland | 15,165 | 143,380 | 147,813 | 14,989 | 306,182 | 17,646 |

[^72]The value of completions for the five years to 1969 is shown below.
Value of Completed Building Operations, Queensland

| Type of Work | 1965 | 1966 | 1967 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$000 | \$ 000 | \$000 |
| New Dwellings | 103,771 | 121,492 | 129,276 | 146,283 | 159,714 |
| Other New Buildings | 84,390 | 108,045 | 103,743 | 117,408 | 125,346 |
| Additions, Alterations, Repairs, etc. | 17,857 | 15,794 | 13,914 | 11,253 | 8,885 |
| Total .. .. .. . | 206,018 | 245,331 | 246,933 | 274,945 | 293,945 |

At 31 December 1969, the total value of building work under construction was $\$ 163,718,000$. Of this total, dwelling units accounted for $\$ 38,284,000$ and other new buildings for $\$ 125,434,000$.

The trend in actual construction of dwellings, as distinct from work approved, is shown in the next table. The figures are compiled from returns from private building contractors and governmental constructing authorities as well as from "owner-builders", i.e. those persons who make their own arrangements to build a house without engaging a building contractor. All individual dwellings are counted separately, whether detached dwellings, flats, or dwellings attached to other new buildings. Temporary dwellings and additional dwellings provided by conversion of existing buildings and additions to flats are not included.

Number of New Dwelling Units ${ }^{1}$, Queensland

| Type |  |  | How Constructed |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Government Ownership ${ }^{2}$ |  | Private Ownership |  |  |
| Houses | Flats | Other <br> Dwelting Units | By Govt Authorities ${ }^{3}$ | By Private Contractors | By Private Contractors | By Ownerbuilders |  |

COMMENCED

| 1965 | .. | .. | 11,806 | 3,231 | 41 | 113 | 1,464 | 12,083 | 1,418 | 15,078 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1966 | - | .. | 12,109 | 3,579 | 85 | 111 | 1,425 | 12,728 | 1,509 | 15,773 |
| 1967 | - | . | 12,861 | 3,314 | 50 | 110 | 1,624 | 13,090 | 1,401 | 16,225 |
| 1968 |  | . . | 13,931 | 2,974 | 58 | 83 | 1,618 | 13,888 | 1,374 | 16,963 |
| 1969 |  | . | 14,687 | 2,256 | 51 | 80 | 1,963 | 13,774 | 1,177 | 16,994 |

COMPLETED

|  |  |  | 11,692 | 2,536 | 47 | 118 | 1,299 | 11,510 | 1,348 | 14,275 |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :--- |
| 1965 | $\ldots$ | $\ldots$ | 12,139 | 3,896 | 74 | 119 | 1,610 | 12,860 | 1,520 | 16,109 |
| 1966 | $\ldots$ | $\ldots$ | 12,489 | 3,404 | 54 | 108 | 1,411 | 13,016 | 1,412 | 15,947 |
| 1967 | $\ldots$ | $\ldots$ | $12,4,905$ | 3,048 | 61 | 102 | 1,555 | 13,797 | 1,560 | 17,014 |
| 1968 | $\ldots$ | $\ldots$ | 13,905 | 14,741 | 2,510 | 47 | 76 | 1,978 | 13,945 | 1,299 |
| 1969 | $\ldots$ | $\cdots$ |  |  |  |  |  |  |  |  |

${ }^{1}$ New houses and individual private dwelling units incorporated in new blocks of flats and other new buildings. 2 Commonwealth, State, and Local Government, and Semi-governmental Authorities. ${ }^{3}$ Dwelling units constructed by day-labour employees of various governmental authorities, principally the Queensland Housing Commission.


Cost of Building-The next table, containing information compiled by the Queensland Housing Commission, gives details of all Workers' Dwellings completed during the ten years to 1968-69.

Workers' Dwellings, Queensland

| Year | All Dwellings ${ }^{1}$ Completed during Year |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Completed at Cost of |  |  |  |  |  |  | Total Completed | Average Cost |
|  | Under <br> $\$ 4,801$ | $\begin{aligned} & \$ 4,801- \\ & \$ 5,600 \end{aligned}$ | $\begin{aligned} & \$ 5,601- \\ & \$ 6,400 \end{aligned}$ | $\begin{gathered} \$ 6,401- \\ \$ 7,200 \end{gathered}$ | $\begin{aligned} & \$ 7,201- \\ & \$ 8,000 \end{aligned}$ | $\begin{aligned} & \$ 8,001- \\ & \$ 8,800 \end{aligned}$ | \$8,801 and Over |  |  |
|  | No. | No. | No. | No. | No. | No. | No. | No. | \$ |
| 1959-60 | 47 | 247 | 176 | 32 | 13 | 2 | 4 | 521 | 5,592 |
| 1960-61 | 20 | 153 | 269 | 90 | 41 | 8 | 12 | 593 | 6,086 |
| 1961-62 | 6 | 75 | 390 | 143 | 38 | 15 | 15 | 682 | 6,248 |
| 1962-63 | 3 | 69 | 361 | 140 | 35 | 12 | 12 | 632 | 6,290 |
| 1963-64 | 1 | 17 | 107 | 179 | 83 | 25 | 10 | 422 | 6,846 |
| 1964-65 | 1 | 2 | 27 | 190 | 141 | 41 | 20 | 422 | 7,276 |
| 1965-66 | . . | 1 | 13 | 139 | 121 | 43 | 22 | 339 | 7,467 |
| 1966-67 | -• | 1 | 6 | 93 | 110 | 49 | 35 | 294 | 7,748 |
| 1967-68 | 1 | 1 | . | 24 | 102 | 83 | 76 | 287 | 8,360 |
| 1968-69 | . . | .. | 1 | 14 | 82 | 112 | 86 | 295 | 8,602 |

${ }^{1}$ The term "dwelling" here refers to "houses" only.
The following table, derived from Local Authority approvals of houses for private ownership, supplies further data regarding recent trends in the proportions of the various types of houses, as well as changes in their average sizes.

House Approvals: Proportions, Average Values, and Average Floor Areas of Brick, Timber, and Fibro-cement Houses for Private Ownership, Queensland

| Year | Proportions of Houses |  |  | Average Value |  |  | Average Floor Area |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Brick ${ }^{1}$ | Timber | Fibrocement | Brick ${ }^{\mathbf{1}}$ | Timber | Fibrocement | Brick ${ }^{1}$ | Timber | Fibrocement |
|  | \% | \% | \% | \$ | \$ | \$ | sq ft | sq ft | sq ft |
| 1960 | 9.2 | 65.9 | 24.9 | 8,755 | 5,986 | 4,348 | 1,462 | 1,140 | 974 |
| 1961 | 12.5 | 63.5 | 24.0 | 8,784 | 6,191 | 4,671 | 1,439 | 1,156 | 1,009 |
| 1962 | 15.8 | 63.6 | 20.6 | 8,902 | 6,364 | 4,860 | 1,587 | 1,191 | 1,024 |
| 1963 | 22.2 | 58.2 | 19.6 | 9,270 | 6,534 | 5,196 | 1,640 | 1,210 | 1,065 |
| 1964 | 27.4 | 53.1 | 19.5 | 9,539 | 6,909 | 5,740 | 1,647 | 1,241 | 1,123 |
| 1965 | 29.8 | 48.3 | 21.9 | 10,128 | 7,091 | 5,953 | 1,708 | 1,248 | 1,093 |
| 1966 | 33.4 | 45.9 | 20.7 | 10,361 | 7,374 | 6,299 | 1,672 | 1,204 | 1,100 |
| 1967 | 41.3 | 42.0 | 16.7 | 10,639 | 7,566 | 6,820 | 1,737 | 1,182 | 1,127 |
| 1968 | 43.7 | 40.8 | 15.5 | 10,981 | 7,918 | 7,370 | 1,780 | 1,190 | 1,167 |
| 1969 | 48.3 | 37.2 | 14.5 | 11,376 | 8,002 | 7,918 | 1,784 | 1,200 | 1,171 |

${ }^{1}$ Including brick-veneer, stone, and concrete.
It should be noted that the average values shown are based on estimates generally made as plans are finalised, and may vary from those at the actual building stage. The table includes, in addition, houses to be
constructed by owner-builders and in such cases average estimated values tend to be lower than for other proposed house constructions.

In the next table, details are given of the number and average cost per square ( 100 square feet), of houses completed during 1969, in various floor area ranges, by private contractors for private ownership. Figures shown in certain floor area size groups may not be representative of actual average costs per square, due to the small number of houses in these groups.

Houses Completed by Private Contractors for Private Ownership:
Floor Area by Type of House and Average Cost per Square, Queensland, 1969


AVERAGE COST PER SQUARE (\$)

| Under 700 | . | . | . | 774 | 720 | 694 | 653 | 741 | 684 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 700-799 | - | . | . | 894 | 731 | 680 | 717 | 764 | 715 |
| 800-899 | . | . | 782 | 988 | 791 | 777 | 745 | 686 | 794 |
| 900-999 |  |  | 697 | 863 | 757 | 792 | 762 | 845 | 794 |
| 1,000-1,099 | - | . | 835 | 913 | 763 | 776 | 762 | 770 | 806 |
| 1,100-1,199 | $\cdots$ | . | 857 | 849 | 704 | 768 | 766 | 786 | 797 |
| 1,200-1,299 | . | . | 798 | 869 | 719 | 730 | 740 | 797 | 804 |
| 1,300-1,399 | $\cdots$ | . | 962 | 825 | 674 | 699 | 732 | 729 | 780 |
| 1,400-1,499 | . | .. | 807 | 816 | 729 | 699 | 701 | 755 | 778 |
| 1,500-1,599 |  | . | 699 | 779 | 633 | 665 | 690 | 515 | 746 |
| 1,600-1,699 |  | $\ldots$ | 771 | 781 | 751 | 683 | 744 | 797 | 762 |
| 1,700-1,799 |  | . | 840 | 758 | 644 | 655 | 624 | 935 | 739 |
| 1,800-1,899 | . | . | 615 | 747 | 652 | 756 | 596 | . | 735 |
| 1,900-1,999 |  | . | 637 | 718 | 627 | 652 | 541 | 669 | 688 |
| 2,000-2,099 | .. | . | 634 | 705 | 663 | 603 | 460 | 920 | 676 |
| 2,100-2,199 |  | . | 648 | 731 | 678 | 604 | 612 |  | 711 |
| 2,200 and Over | $\cdots$ | . | 668 | 698 | 687 | 750 | 626 | 668 | 695 |
| Total | . | - | 721 | 795 | 697 | 752 | 732 | 753 | 769 |

The most numerous sizes for the more important types of houses were: Brick-veneer, 1,200 to 1,299 square feet; and timber and fibrocement, both 1,000 to 1,099 square feet.

## 14 RETAIL TRADE

The statistics in this section relate to the number of retail establishments throughout Queensland and the turnover of these establishments.

Information of this nature was first collected for the year ended 30 June 1948 by a full census of all retail establishments. As this was the first census of its type in Australia, its scope and the data sought were the minima consistent with the objective of securing a record of the number of such establishments, their type, their geographical distribution, their aggregate sales of goods, and a simple commodity dissection together with a record of the value of certain services provided. This census was followed by a second census of all retail establishments which operated during the year ended 30 June 1949.

A third census was taken for the year ended 30 June 1953 in which retailers were asked to furnish more detailed information concerning the dissection of their turnover into commodity groups, and questions were asked about stocks of goods on hand, the number of persons engaged in the business, and credit sales. Further censuses were taken for 1956-57, 1961-62, and 1968-69. Full details of the 1968-69 census are not yet available (see page 223).

In general terms, the censuses covered those establishments which normally sell goods by retail in shops, rooms, kiosks, and yards. Certain types of establishments which sell services by retail (including repairs and materials therein) were also included, e.g. boot repairers, hairdressers, motor garages and service stations, and cafes. The censuses included the retail sales of those factories or wholesalers who conducted a regular retail business, but excluded those who only occasionally sold goods by retail. Both new and second-hand goods were included in sales recorded by relevant retail establishments.

During the period between censuses, variations in the value of retail sales have been measured by means of quarterly sample surveys based on returns covering approximately 45 per cent of all retail sales in Australia.

The censuses provide for each State, and for subdivisions within each State, a classification of total retail sales by type of store, by commodity group, and by size of turnover. This made possible for subsequent sample surveys a detailed stratification of retail stores in the same categories.

Because of their importance and relatively small numbers, the strata containing the large firms are fully enumerated at sample surveys. (A large firm is defined as one with an annual turnover during the census year of not less than $\$ 500,000$ in New South Wales, Victoria, and Queensland, $\$ 200,000$ in South Australia and Western Australia, and $\$ 100,000$ in Tasmania.) Other strata are sampled on a simple random basis.

Once selected, stores remain in the sample until the next census. However, to keep the sample representative of current conditions, allowance is made for stores in the sample closing down or changing their type, and for new stores to be introduced into the sample. For this purpose an up-to-date register of all stores is maintained through an annual re-listing. The regular complete censuses provide checks on the accuracy of the sample surveys.

Retail Sales in Queensland-The following table shows, on a comparable basis throughout, the total value of retail sales of goods and sales per head of population in each of the commodity groups specified, for the years 1961-62, 1967-68, and 1968-69. The figures relate to establishments with total annual retail sales of $\$ 1,000$ or more. The total amount of retail sales of establishments so excluded for these years is not significant-less than 0.1 per cent of the total-and their omission does not affect the validity of the comparisons shown.

Retail Sales Classified by Commodity Groups, Queensland

| Commodity Group | Total Sales |  |  | Sales per Head of Population ${ }^{3}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1961-62 ${ }^{1}$ | 1967-68 ${ }^{\text {s }}$ r | 1968-69 ${ }^{2}$ | 1961-62 ${ }^{1}$ | 1967-68 ${ }^{2}$ | 1968-693 |
|  | \$m | \$m | \$m | \$ | \$ | \$ |
| Groceries | 124.8 | 176.5 | 179.0 | 81.8 | 102.8 | 102.2 |
| Butchers' Meat | 57.4 | 85.8 | 87.7 | 37.6 | 50.0 | 50.1 |
| Other Food ${ }^{4}$ | 96.4 | 136.0 | 134.9 | 63.2 | 79.2 | 77.0 |
| Total Food and Groceries | 278.6 | 398.3 | 401.6 | 182.6 | 231.9 | 229.3 |
| Beer, Wine, and Spirits | 74.6 | 116.2 | 122.2 | 48.8 | 67.6 | 69.8 |
| Clothing and Drapery . . | 113.2 | 156.1 | 166.9 | 74.2 | 90.9 | 95.3 |
| Footwear | 18.3 | 25.6 | 26.7 | 12.0 | 14.9 | 15.2 |
| Hardware, China, and Glassware ${ }^{5}$ | 21.8 | 27.8 | 28.0 | 14.2 | 16.2 | 16.0 |
| Electrical Goods and Radios ${ }^{6}$ | 48.2 | 67.9 | 64.5 | 31.6 | 39.5 | 36.8 |
| Furniture and Floor Coverings | 26.3 | 42.1 | 46.6 | 17.2 | 24.5 | 26.6 |
| Chemists' Goods .. .. | 37.0 | 59.5 | 64.8 | 24.2 | 34.6 | 37.0 |
| $\begin{array}{ccc}\text { Newspapers, Books, } & \text { and } \\ \text { Stationery } & \text {. } & \text {. }\end{array}$ | 21.5 | 31.8 | 33.8 | 14.0 | 18.5 | 19.3 |
| Other Goods ${ }^{7}$ | 62.1 | 94.7 | 105.6 | 40.6 | 55.1 | 60.3 |
| $\begin{array}{lrr}\text { Total (excluding } & \text { Motor } \\ \text { Vehicles etc.) } & \text {. }\end{array}$ | 701.6 | 1,020.0 | 1,060.7 | 459.4 | 593.8 | 605.6 |
| Motor Vehicles, Parts, Petrol, etc. ${ }^{8}$ | 218.0 | 396.8 | 423.5 | 142.8 | 231.0 | 241.8 |
| Total | 919.6 | 1,416.8 | 1,484.2 | 602.2 | 824.8 | 847.4 |

${ }^{1}$ Census figures. ${ }^{2}$ Survey figures. ${ }^{3}$ Calculated on the basis of mean population for the year shown. 4 Including fresh fruit and vegetables, confectionery, soft drinks, ice cream, cakes, pastry, cooked provisions, fish, etc., but excluding some delivered milk and bread. ${ }_{5}$ Excluding builders' hardware and basic building materials (e.g. timber, building sheets, tiles, joinery, cement). 6 Including television and accessories, musical instruments, domestic refrigerators, etc. 7 Including tobacco, cigarettes, etc., jewellery, sporting requisites, etc. 8 Excluding tractors, farm machinery and implements, earthmoving equipment, etc. $\quad r$ Revised since last issue.

Total retail sales increased by 4.8 per cent from 1967-68 to 1968-69. The greatest rates of increase were for "other" goods ( 11.5 per cent), furniture and floor coverings ( 10.7 per cent), chemists' goods ( 8.9 per cent), clothing and drapery ( 6.9 per cent), motor vehicles, parts, petrol, etc. ( 6.7 per cent), newspapers, books, and stationery ( 6.3 per cent), beer, wine, and spirits ( 5.2 per cent).

Sales in two commodity groups decreased, electrical goods and radios by 5 per cent, and "other" food by 0.8 per cent.

Statistical Divisions-The figures shown in the preceding table for 1961-62 were obtained from the census of that year. Figures for the other years are estimates based on the results of sample surveys. Inter-
censal estimates are not made by districts. The next table gives the distribution of retail trade at the 1956-57 and 1961-62 censuses.

Retail Establishments, Sales, and Stocks in Statistical Divisions, Cities and Towns, Queensland, 1956-57 and 1961-62

| District | Establishments |  | Total Value of Retail Sales |  | Total Value of Retail Stocks at 30 June |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1956-57 | 1961-62 | 1956-57 | 1961-62 | 1957 | 1962 |
|  | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 |
| Statistical Divisions |  |  |  |  |  |  |
| Metropolitan | 5,633 | 5,978 | 314,648 | 397,360 | 37,014 | 47,630 |
| Moreton | 2,148 | 2,422 | 75,562 | 102,506 | 8,976 | 11,354 |
| Maryborough | 1,622 | 1,649 | 57,916 | 70,774 | 9,078 | 9,736 |
| Downs | 1,756 | 1,738 | 72,882 | 86,084 | 10,186 | 11,444 |
| Roma and SouthoWestern | 469 | 482 | 19,920 | 22,852 | 2,802 | 3,108 |
| Total South | 11,628 | 12,269 | 540,928 | 679,576 | 68,056 | 83,272 |
| Rockhampton | 1,182 | 1,125 | 43,020 | 50,716 | 5,934 | 6,022 |
| Central-Western and Far. Western .. .. | 405 | 417 | 15,536 | 19,440 | 2,176 | 3,026 |
| Total Central | 1,587 | 1,542 | 58,556 | 70,156 | 8,110 | 9,048 |
| Mackay . . .. .. | 513 | 525 | 24,604 | 29,556 | 3,462 | 3,892 |
| Townsville | 967 | 1,038 | 41,428 | 55,118 | 6,042 | 7,090 |
| Cairns | 1,285 | 1,317 | 53,200 | 63,072 | 7,548 | 8,192 |
| Peninsula and North-Western | 327 | 374 | 18,240 | 22,174 | 2,330 | 2,790 |
| Total North | 3,092 | 3,254 | 137,472 | 169,920 | 19,382 | 21,964 |
| Total Queensland | 16,307 | 17,065 | 736,956 | 919,652 | 95,548 | 114,284 |

Metropolitan Suburban Divisions and Major Provincial Cities


[^73]Businesses have been classified according to their major functions, but figures for each type refer to their sales or stocks of commodities of all kinds.

Retail Establishments, Sales, and Stocks by Type of Business, Queensland, 1956-57 and 1961-62

| Type of Business | Establishments |  | Total Value of Retail Sales |  | Total Value of Retail Stocks at 30 June |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1956-57 | 1961-62 | 1956-57 | 1961-62 | 1957 | 1962 |
|  | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 |
| Food Stores etc. |  |  |  |  |  |  |
| Grocers | 3,784 | 3,632 | 152,902 | 186,170 | 16,840 | 16,860 |
| Butchers | 1,271 | 1,363 | 42,590 | 54,886 | 560 | 644 |
| Fruiterers . . | 521 | 604 | 13,586 | 18,084 | 338 | 600 |
| Bakers | 715 | 668 | 14,602 | 15,700 | 268 | 318 |
| Cafes and Milk Bars | 1,134 | 1,176 | 16,816 | 18,732 | 928 | 996 |
| Other Food Stores | 322 | 560 | 5,426 | 17,040 | 148 | 1,492 |
| Hotels, Tobacconists, etc. |  |  |  |  |  |  |
| Hotels etc. .. . . | 1,237 | 1,175 | 66,186 | 79,496 | 2,354 | 2,582 |
| Tobacconists, Hairdressers | 364 | 326 | 4,162 | 3,872 | 368 | 306 |
| Department Stores, Drapers, etc. |  |  |  |  |  |  |
| Department Stores .. .. | 22 | 27 | 52,322 | 73,258 | 11,658 | 14,888 |
| Clothiers and Drapers .. | 1,593 | 1,486 | 82,478 | 85,876 | 20,202 | 22,116 |
| Footwear Stores .. | 182 | 219 | 7,184 | 10,314 | 2,484 | 3,434 |
| Hardware, Electrical Goods, and Furniture Stores, etc. |  |  |  |  |  |  |
| Domestic Hardware Stores . . | 329 | 301 | 7,624 | 8,818 | 1,868 | 2,050 |
| Electrical Goods, Radios, and Musical Instrument Stores | 630 | 688 | 26,974 | 43,076 | 5,354 | 7,866 |
| Furniture, Floor Coverings . . | 327 | 341 | 14,902 | 17,602 | 2,962 | 3,140 |
| Other Goods Stores |  |  |  |  |  |  |
| Chemists . | 523 | 675 | 17,772 | 30,104 | 3,270 | 5,434 |
| Newsagents and Booksellers | 468 | 487 | 15,450 | 18,376 | 2,082 | 2,672 |
| Sports Goods, Cycle Stores . . | 178 | 188 | 3,106 | 3,572 | 698 | 846 |
| Watchmakers and Jewellers | 250 | 235 | 5,424 | 5,598 | 2,142 | 2,408 |
| Other Types of Business | 457 | 470 | 8,878 | 10,704 | 1,932 | 3,012 |
| Total (excluding Motor Vehicle Dealers etc.) . . | 14,307 | 14,621 | 558,384 | 701,278 | 76,456 | 91,664 |
| Motor Vehicle Dealers, Garages, Service Stations, etc. | 2,000 | 2,444 | 178,572 | 218,374 | 19,092 | 22,620 |
| Grand Total .. .. | 16,307 | 17,065 | 736,956 | 919,652 | 95,548 | 114,284 |

While the total number of retail establishments increased by 758 , or 4.6 per cent, between 1956-57 and 1961-62, there was considerable divergence in the trends shown by the numbers for the various types of business. Whereas there were 152 ( 29.1 per cent) more chemists, 83 ( 15.9 per cent) more fruiterers, and 92 ( 7.2 per cent) more butchers, there were 107 ( 6.7 per cent) fewer clothiers and drapers, 47 ( 6.6 per cent) fewer bakers, and 152 ( 4.0 per cent) fewer grocers.

Based on sales during 1961-62 and stocks held at the end of that year, grocers turn their stocks over eleven times a year, compared with
five and a half times by chemists, five times by department stores, four times by clothiers and drapers, three times by footwear stores, and only two and a third times by watchmakers and jewellers.

Seasonality of Sales-Quarterly estimates based on a sample survey are made of the value of retail saies. These indicate a seasonal variation in the sales of most commodities. The increase in business due to Christmas shopping is discernible in December quarter figures. Figures for this quarter are generally about 8 per cent higher than the average of all quarters. The March quarter is usually the least active. Details for 1967-68 and 1968-69 are given in the next table. The figures for the earlier year have been revised since the last issue.

Retail Sales by Commodity Group, Each Quarter, Queensland

| Commodity Group |  | September Quarter | December Quarter | March Quarter | $\begin{aligned} & \text { June } \\ & \text { Quarter } \end{aligned}$ | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \$m | \$m | \$m | \$m | Sm |
| Groceries | 1967-68 | 43.6 | 46.1 | 43.4 | 43.4 | 176.5 |
|  | 1968-69 | 44.2 | 47.6 | 43.5 | 43.7 | 179.0 |
| Butchers' Meat | 1967-68 | 21.3 | 21.5 | 21.5 | 21.5 | 85.8 |
|  | 1968-69 | 22.0 | 21.8 | 21.7 | 22.2 | 87.7 |
| Other Food ${ }^{1}$ | 1967-68 | 33.0 | 35.5 | 34.6 | 32.9 | 136.0 |
|  | 1968-69 | 32.2 | 35.5 | 34.2 | 33.0 | 134.9 |
| Beer, Wine, and Spirits | 1967-68 | 27.0 | 31.9 | 29.5 | 27.8 | 116.2 |
|  | 1968-69 | 28.5 | 34.3 | 30.1 | 29.3 | 122.2 |
| Clothing and Drapery | 1967-68 | 37.0 | 44.4 | 32.9 | 41.8 | 156.1 |
|  | 1968-69 | 39.8 | 47.6 | 35.7 | 43.8 | 166.9 |
| Footwear | 1967-68 | 6.5 | 6.9 | 5.5 | 6.7 | 25.6 |
|  | 1968-69 | 6.4 | 7.3 | 5.8 | 7.2 | 26.7 |
| Hardware, China, and Glassware: | 1967-68 | 6.5 | 8.7 | 6.4 | 6.2 | 27.8 |
|  | 1968-69 | 6.4 | 8.6 | 6.5 | 6.5 | 28.0 |
| $\begin{array}{ccc}\text { Electrical } & \text { Goods } & \text { and } \\ \text { Radios }^{3} & . . & . .\end{array}$ | 1967-68 | 16.0 | 20.1 | 16.6 | 15.2 | 67.9 |
|  | 1968-69 | 15.9 | 18.6 | 14.8 | 15.2 | 64.5 |
| Furniture and Floor Coverings .. | 1967-68 | 10.5 | 12.0 | 9.5 | 10.1 | 42.1 |
|  | 1968-69 | 11.8 | 13.3 | 10.4 | 11.1 | 46.6 |
| Chemists' Goods | 1967-68 | 14.7 | 16.0 | 13.8 | 15.0 | 59.5 |
|  | 1968-69 | 15.6 | 17.4 | 15.3 | 16.5 | 64.8 |
| Newspapers, Books, and |  |  |  |  |  |  |
| Stationery | 1967-68 | 7.2 | 8.6 | 8.7 | 7.3 | 31.8 |
|  | 1968-69 | 7.7 | 8.9 | 9.5 | 7.7 | 33.8 |
| Other Goods ${ }^{4}$. . | 1967-68 | 22.2 | 27.5 | 21.8 | 23.2 | 94.7 |
|  | 1968-69 | 24.5 | 31.4 | 24.4 | 25.3 | 105.6 |
| Total (excluding Motor |  |  |  |  |  |  |
| Vehicles etc.) | 1967-68 | 245.5 | 279.2 | 244.2 | 251.1 | 1,020.0 |
|  | 1968-69 | 255.0 | 292.3 | 251.9 | 261.5 | 1,060.7 |
| Motor Vehicles, Parts, Petrol, etc. ${ }^{5}$ | 1967-68 | 95.0 | 100.4 | 92.5 | 108.9 | 396.8 |
|  | 1968-69 | 103.4 | 109.0 | 101.5 | 109.6 | 423.5 |
| Total | 1967-68 | 340.5 | 379.6 | 336.7 | 360.0 | 1,416.8 |
|  | 1968-69 | 358.4 | 401.3 | 353.4 | 371.1 | 1,484.2 |

[^74]
## 15 NATIONAL INCOME AND EXPENDITURE

Estimates of the Australian national income and expenditure given in this section are taken from the Australian National Accounts and are subject to revision. The relationship of the main aggregates is shown in the next table which is followed by definitions of the principal items.

Relationship of Main Aggregates, Australia

| Item | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$m | \$m | \$m | \$m | \$m |
| Net Current Expenditure on Goods and Services | 14,304 | 15,372 | 16,632 | 18,151 | 19,513 |
| Gross Fixed Capital Expenditure | 5,236 | 5,679 | 5,957 | 6,490 | 7,207 |
| Increase in Value of Stocks | 677 | 228 | 490 | 224 | 860 |
| Statistical Discrepancy ${ }^{1}$ | 17 | --22 | -91 | -97 | -52 |
| Gross National Expenditure | 20,234 | 21,257 | 22,988 | 24,768 | 27,528 |
| Plus Exports of Goods and Services | 3,048 | 3,137 | 3,469 | 3,555 | 3,890 |
| National Turnover of Goods and Services | 23,282 | 24,394 | 26,457 | 28,323 | 31,418 |
| Less Imports of Goods and Services | 3,480 | 3,623 | 3,693 | 4,127 | 4,247 |
| Gross National Product | 19,802 | 20,771 | 22,764 | 24,196 | 27,171 |
| Less Net Indirect Taxes | 2,043 | 2,233 | 2,380 | 2,584 | 2,852 |
| Gross National Product at Factor Cost | 17,759 | 18,538 | 20,384 | 21,612 | 24,319 |
| Less Depreciation Allowances of Trading Enterprises | 1,669 | 1,817 | 1,988 | 2,158 | 2,356 |
| Net National Product | 16,090 | 16,721 | 18,396 | 19,454 | 21,963 |
| Less Net Income Payable Overseas | 286 | 315 | 341 | 472 | 572 |
| National Income | 15,804 | 16,406 | 18,055 | 18,982 | 21,391 |
| Plus Net Income Payable Overseas | 286 | 315 | 341 | 472 | 572 |
| Net National Product | 16,090 | 16,721 | 18,396 | 19,454 | 21,963 |
| Less Net Operating Surplus of Companies and Public Enterprises | 2,624 | 2,565 | 2,813 | 3,155 | 3,583 |
| Less Interest etc. Paid by Unincorporated Enterprises and Dwellings Owned by Persons | 489 | 554 | 620 | 709 | 797 |
| Plus Interest Received by Persons | 504 | 557 | 576 | 629 | 704 |
| Dividends Received by Persons | 372 | 361 | 433 | 503 | 550 |
| Cash Benefits to Persons | 1,098 | 1,179 | 1,271 | 1,325 | 1,442 |
| Remittances from Overseas | 115 | 122 | 134 | 154 | 164 |
| Personal Income .. . . | 15,066 | 15,821 | 17,377 | 18,201 | 20,443 |

${ }^{1}$ See note ${ }^{1}$ to first table on page 272.
Gross National Product is the total market value of goods and services produced in Australia within a given period after deduction of the cost of goods and services used up in the process of production, but before deducting allowances for the consumption of capital equipment. Thus gross national product, as here defined, is "at market prices". It is equivalent to gross national expenditure plus exports of goods and services less imports of goods and services. Gross National Product at Factor Cost is that part of the cost of producing the gross national product which consists of gross payments to factors of production (labour, land, capital, and enterprise). It represents the value added by these factors in the process of production and is equivalent to gross national product less indirect taxes plus subsidies.

Net National Product is that part of the value added within a given period by factors of production (labour, land, capital, and enterprise)
which accrues as income to their suppliers after allowing for the depreciation of capital equipment. It is equivalent to gross national product at factor cost less allowance for depreciation.

National Income is the net income accruing within a given period to Australian residents from their services in supplying factors of production (labour, land, capital, and enterprise) in Australia or overseas. It is equivalent to net national product plus income receivable from overseas less income payable overseas.

National Turnover of Goods and Services is the total flow, within a given period, of final goods and services (i.e. excluding any goods and services used up during the period in the process of production), entering the Australian economy from production and imports. This value is equivalent to gross national product plus imports of goods and services or, alternatively, to gross national expenditure plus exports of goods and services.

Gross National Expenditure is the total expenditure within a given period on final goods and services (i.e. excluding goods and services used up during the period in the process of production) bought for use in the Australian economy. It is equivalent to gross national product plus imports of goods and services less exports of goods and services.

Personal Income is the total income, whether in cash or kind, received by persons normally resident in Australia. It includes both income received in return for productive activity (such as wages and supplements, incomes of unincorporated enterprises, etc.) and transfer incomes (such as cash social service benefits, interest, etc.). Personal income also includes any property income received by non-profit organisations such as private schools, churches, charitable organisations, etc. However, it excludes any income which might be said to accrue to persons in the form of undistributed company income and retained investment income of life insurance etc. funds.

The next table summarises the main items constituting the national production account. Wages and salaries, including the pay of members of the Forces, is the largest single component of gross national product, being 50 per cent in 1964-65 and 51 per cent in 1968-69. This item has increased by $\$ 4,044 \mathrm{~m}$, or 41 per cent, since $1964-65$.

In the same period, the gross operating surplus of trading enterprises increased by $\$ 2,516 \mathrm{~m}$, or 32 per cent. This figure is made up of increases in the surpluses of companies ( $\$ 1,181 \mathrm{~m}$ ), unincorporated enterprises ( $\$ 644 \mathrm{~m}$ ), dwellings owned by persons ( $\$ 428 \mathrm{~m}$ ), and public enterprises ( $\$ 263 \mathrm{~m}$ ).

This table also shows the distribution of national turnover of goods and services. The gross national expenditure is equivalent to national turnover less exports of goods and services overseas. It has three main components:
(a) Net Current Expenditure on Goods and Services: (i) Personal Consumption. Net expenditure on goods and services for purposes of consumption by persons and private non-profit making bodies serving persons. This item excludes purchase of dwellings and capital expenditure by non-profit making bodies (included in item (b) (i)), and maintenance of dwellings (treated as expenses of private enterprises) but includes personal expenditure on motor vehicles and other durable goods and the imputed rent of owner-occupied dwellings. (ii) Financial Enterprises.

The current expenditure of banks, instalment credit companies, short-term money market companies, and building societies after deduction of bank charges to customers. Charges by instalment credit companies are treated as interest receipts and therefore not offset against expenditure. This item includes wages, salaries and supplements, indirect taxes, and other payments for goods and services. Public financial enterprises are government businesses (mainly banks, including the Reserve Bank) which operate in a manner analogous to other financial enterprises, in that their current expenditure is largely financed by the net receipt of interest. The interest received by government housing authorities is treated as a receipt by government financial enterprises but their other receipts, including net profit on sale of houses, and all their expenditure, are included in those of government trading enterprises. (iii) Public Authorities. Expenditure by public authorities (not public enterprises) which does not result in the creation of fixed tangible assets or in the acquisition of land, buildings, or second-hand goods (other than imported). It comprises expenditure on wages, salaries and supplements, and on goods and services other than fixed assets and stocks. Fees etc. charged by public authorities for goods sold and services rendered are offset against purchases. Net expenditure overseas by public authorities and purchases from public enterprises are included. All expenditure on defence is classified as current.
(b) Gross Fixed Capital Expenditure: (i) Private. Expenditure on fixed assets, whether for replacements or additions. It includes expenditure on dwellings, other building and construction, vehicles, plant, machinery, etc. It also includes expenditure on second-hand assets (other than houses purchased from public authorities), as well as new assets, less sales of existing assets. Expenditure on ordinary repair and maintenance of fixed assets is excluded as being chargeable to current account. Major additions are, however, regarded as capital expenditure. New dwellings purchased by persons from public housing authorities are included in private capital expenditure. (ii) Public Enterprises. Expenditure on new fixed assets, whether for replacements or additions. This item includes expenditure on dwellings, other building and construction, vehicles, plant, machinery, etc. Expenditure on ordinary repair and maintenance is excluded as being chargeable to current account. Major additions are, however, regarded as capital expenditure. (iii) Public Authorities. Expenditure on new fixed assets other than for defence purposes. This item includes expenditure on buildings and construction, vehicles, plant, machinery, etc. Expenditure on ordinary repair and maintenance of fixed assets is excluded as being chargeable to current account. However, because it has been impossible to make a satisfactory dissection, all expenditure on roads, including maintenance, is classified as capital expenditure.
(c) Increase in Value of Stocks. The change in book value of nonfarm stocks held by trading enterprises and public authorities and the change in the value of farm stocks.

The largest component of gross national expenditure is personal consumption which accounts for nearly three-fifths of the total. This is dealt with more fully on pages 273 to 275 . Consumption expenditure by public authorities and financial enterprises together is less than onequarter of personal consumption.

Gross fixed capital expenditure accounts for about one-quarter of total expenditure. About two-thirds of this is private expenditure and one-third public. Changes in stocks usually account for about 2 per cent of the total.

National Production Account, Australia

| Item | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Wages, Salaries, and Supplements | $\begin{gathered} \$ m \\ 9,818 \end{gathered}$ | $\begin{gathered} \mathrm{Sm} \\ 10,584 \end{gathered}$ | $\begin{gathered} \mathrm{Sm} \\ 11,512 \end{gathered}$ | $\begin{gathered} \$ \mathrm{~m} \\ 12,499 \end{gathered}$ | $\begin{gathered} \$ \mathrm{~m} \\ 13,862 \end{gathered}$ |
| Gross Operating Surplus of Trading Enterprises |  |  |  |  |  |
| Companies | 2,923 | 2,946 | 3,271 | 3,648 | 4,104 |
| Unincorporated Enterprises | 3,533 | 3,401 | 3,868 | 3,531 | 4,177 |
| Dwellings Owned by Persons | 853 | 935 | 1,031 | 1,148 | 1,281 |
| Public Enterprises | 632 | 672 | 702 | 786 | 895 |
| Gross National Product at Factor Cost | 17,759 | 18,538 | 20,384 | 21,612 | 24,319 |
| Indirect Taxes less Subsidies | 2,043 | 2,233 | 2,380 | 2,584 | 2,852 |
| Gross National Product | 19,802 | 20,771 | 22,764 | 24,196 | 27,171 |
| Imports of Goods and Services | 3,480 | 3,623 | 3,693 | 4,127 | 4,247 |
| National Turnover of Goods and Services .. .. .. . . | 23,282 | 24,394 | 26,457 | 28,323 | 31,418 |
| Net Current Expenditure on Goods and Services |  |  |  |  |  |
| Personal Consumption | 12,001 | 12,706 | 13,639 | 14,780 | 15,813 |
| Financial Enterprises | 260 | 282 | 310 | 331 | 370 |
| Public Authorities | 2,043 | 2,384 | 2,683 | 3,040 | 3,330 |
| Gross Fixed Capital Expenditure |  |  |  |  |  |
| Private | 3,382 | 3,630 | 3,802 | 4,120 | 4,669 |
| Public Enterprises | 1,019 | 1,137 | 1,196 | 1,351 | 1,425 |
| Public Authorities | 835 | 912 | 959 | 1,019 | 1,113 |
| Increase in Value of Stocks |  |  |  |  |  |
| Value of Physical Change in Stocks | 603 | 101 | 388 | 90 | 762 |
| Stock Valuation Adjustment | 74 | 127 | 102 | 134 | 98 |
| Statistical Discrepancy ${ }^{1}$ | 17 | -22 | -91 | -97 | -52 |
| Gross National Expenditure | 20,234 | 21,257 | 22,988 | 24,768 | 27,528 |
| Exports of Goods and Services | 3,048 | 3,137 | 3,469 | 3,555 | 3,890 |
| National Turnover of Goods and Services | 23,282 | 24,394 | 26,457 | 28,323 | 31,418 |

${ }^{1}$ Difference between the totals of the items in the two parts of the table, which conceptually should be the same.

The next two tables deal with the personal current account, covering the income and outlay of persons, as distinct from companies or public authorities. The figures show that about a sixth of all personal income is spent on food while income tax takes almost 12 per cent. Expenditure on cigarettes, tobacco, and alcoholic drinks ( 7 per cent of personal income) is about the same as expenditure on clothing, footwear, and drapery, or the expenditure on the purchase and operation of motor vehicles.

Personal Current Account, Income, Australia

| Item | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$m | \$m | \$m | \$m | Sm |
| Wages, Salaries, and Supplements | 9,818 | 10,584 | 11,512 | 12,499 | 13,862 |
| Interest etc. Received | 504 | 557 | 576 | 629 | 704 |
| Dividends | 372 | 361 | 433 | 503 | 550 |
| Unincorporated Enterprises Income |  |  |  |  |  |
| Farm | 1,274 | 1,043 | 1,335 | 799 | 1,212 |
| Other | 1,430 | 1,484 | 1,575 | 1,688 | 1,835 |
| Income from Dwelling Rent | 455 | 491 | 541 | 604 | 674 |
| Remittances from Overseas | 115 | 122 | 134 | 154 | 164 |
| Cash Benefits from Public Authorities | 1,098 | 1,179 | 1,271 | 1,325 | 1,442 |
| Total Receipts .. .. | 15,066 | 15,821 | 17,377 | 18,201 | 20,443 |

Personal Current Account, Outlay, Australia

| Item |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Sm | \$m | \$m | \$m | \$m |
| Personal Consumption Expenditure |  |  |  |  |  |  |
| Food |  | 2,695 | 2,870 | 3,060 | 3,235 | 3,360 |
| Cigarettes and Tobacco |  | 392 | 428 | 443 | 472 | 482 |
| Alcoholic Drinks |  | 751 | 835 | 905 | 997 | 1,073 |
| Clothing, Footwear, Drapery | . . | 1,270 | 1,315 | 1,386 | 1,470 | 1,548 |
| Dwelling Rent | - $\cdot$ | 1,359 | 1,483 | 1,630 | 1,793 | 1,981 |
| Household Durables |  | 952 | 953 | 1,002 | 1,096 | 1,168 |
| Chemists' Goods |  | 337 | 366 | 392 | 422 | 454 |
| Gas, Electricity, Fuel |  | 319 | 342 | 363 | 385 | 430 |
| Newspapers, Books, etc. | .. . | 206 | 218 | 238 | 254 | 273 |
| All Other Goods | . - | 349 | 372 | 399 | 427 | 460 |
| Purchase of Motor Vehicles | $\cdots \quad$. | 730 | 660 | 680 | 795 | 842 |
| Operation of Motor Vehicles |  | 487 | 557 | 620 | 675 | 747 |
| Other Travel and Communica |  | 509 | 539 | 580 | 616 | 664 |
| Hospital, Medical, and Funera | Expenses | 422 | 455 | 512 | 566 | 630 |
| All Other Services | . . . | 1,224 | 1,313 | 1,428 | 1,578 | 1,704 |
| Total Consumption | .. .. | 12,001 | 12,706 | 13,639 | 14,780 | 15,813 |
| Interest Paid |  | 182 | 183 | 187 | 203 | 231 |
| Income Tax Payable |  | 1,496 | 1,655 | 1,885 | 2,035 | 2,394 |
| Estate and Gift Duties |  | 141 | 137 | 156 | 182 | 203 |
| Remittances Overseas |  | 66 | 74 | 79 | 84 | 90 |
| Saving |  | 1,180 | 1,066 | 1,431 | 917 | 1,712 |
| Total Outlay | . $\cdot$ | 15,066 | 15,821 | 17,377 | 18,201 | 20,443 |

A dissection of personal income by States for the years 1964-65 to 1968-69 is shown in the next table. Personal income is defined on page 270. In 1968-69, personal income in Queensland increased by 11.7 per cent, compared with a rise of 12.3 per cent for Australia as a whole. In 1967-68 personal income increased by 7.3 per cent in Queensland and 8.5 per cent for Australia.

Items of Personal Income by States

| State | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ | $1968-69$ |
| :--- | :--- | :--- | :--- | :--- | :--- |

Wages, Salaries, and Supplements (\$m)

| New South Wales ${ }^{1}$ |  |  | . | 4005 | 4,282 | 4,656 | 5,036 | 5,630 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  |  |  | 2,883 | 3,100 | 3,374 | 3,655 | 4,013 |
| Queensland |  |  |  | 1,188 | 1,279 | 1,384 | 1,485 | 1,634 |
| South Australia ${ }^{2}$ |  |  |  | 879 | 945 | 1,012 | 1,108 | 1,220 |
| Western Australia |  |  | . | 588 | 678 | 756 | 858 | 979 |
| Tasmania | . | . | $\ldots$ | 275 | 300 | 330 | 357 | 386 |
| Australia | -• | -• | $\ldots$ | 9,819 | 10,584 | 11,512 | 12,499 | 13,862 |

## Income from Property and Unincorporated Businesses, including Farmers (\$m)

| New South Wales ${ }^{1}$ |  |  |  | 1,443 | 1,279 | 1,582 | 1,492 | 1,786 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  |  |  | 1,362 | 1,379 | 1,455 | 1,377 | 1,565 |
| Queensland |  |  | . | 592 | 591 | 665 | 675 | 784 |
| South Australia ${ }^{2}$ |  |  |  | 390 | 381 | 422 | 342 | 445 |
| Western Australia |  |  |  | 254 | 322 | 351 | 382 | 437 |
| Tasmania | . |  | . | 109 | 106 | 119 | 109 | 122 |
| Australia | . |  |  | 4,150 | 4,058 | 4,594 | 4,377 | 5,139 |

Items of Personal Income by States-continued


Total Personal Income ( $\$ m$ )

| New South Wales ${ }^{1}$ | . |  |  | 5,867 | 6,016 | 6,725 | 7,035 | 7,969 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  |  | $\ldots$ | 4,533 | 4,786 | 5,162 | 5,376 | 5,950 |
| Queensland |  |  | . | 1,950 | 2,052 | 2,245 | 2,366 | 2,643 |
| South Australia ${ }^{2}$ |  |  | . | 1,371 | 1,435 | 1,553 | 1,575 | 1,802 |
| Western Australia |  |  |  | 924 | 1,087 | 1,202 | 1,340 | 1,525 |
| Tasmania |  |  | . | 421 | 445 | 490 | 509 | 554 |
| Australia | . | . | - | 15,066 | 15,821 | 17,377 | 18,201 | 20,443 |

Total Personal Income per Head of Population (\$)

| New South Wales ${ }^{1}$ |  |  | . $\cdot$ | 1,388 | 1,398 | 1,538 | 1,579 | 1,752 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  |  | . | 1,445 | 1,498 | 1,588 | 1,628 | 1,773 |
| Queensland |  |  | . | 1,199 | 1,236 | 1,330 | 1,377 | 1,509 |
| South Australia ${ }^{2}$ |  |  |  | 1,241 | 1,262 | 1,336 | 1,336 | 1,499 |
| Western Australia |  |  |  | 1,131 | 1,299 | 1,394 | 1,501 | 1,642 |
| Tasmania |  | . |  | 1,150 | 1,203 | 1,310 | 1,343 | 1,435 |
| Australia | . | . | . | 1,336 | 1,376 | 1,484 | 1,526 | 1,680 |

${ }^{1}$ Including Australian Capital Territory. ${ }^{2}$ Including Northern Territory.
Personal consumption expenditure by States is set out below.
Personal Consumption Expenditure by States, 1968-69

| Item | N.S.W. ${ }^{1}$ | Vic. | Qld | S.A. ${ }^{2}$ | W.A. | Tas. | Aust. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$m | \$m | Sm | \$m | \$m | \$m | \$m |
| Food | 1,263 | 970 | 444 | 311 | 274 | 98 | 3,360 |
| Cigarettes and Tobacco | 193 | 136 | 62 | 44 | 32 | 15 | 482 |
| Alcoholic Drinks | 438 | 281 | 137 | 92 | 95 | 31 | 1,074 |
| Clothing etc. | 613 | 436 | 192 | 142 | 115 | 49 | 1,547 |
| Rent . . | 790 | 618 | 249 | 137 | 140 | 47 | 1,981 |
| Household Durables | 446 | 328 | 149 | 111 | 100 | 33 | 1,167 |
| Chemists' Goods | 183 | 120 | 65 | 41 | 34 | 12 | 455 |
| Gas, Electricity, Fuel | 155 | 149 | 48 | 38 | 25 | 15 | 430 |
| Newspapers, Books, etc. | 109 | 82 | 34 | 20 | 18 | 9 | 272 |
| All Other Goods | 175 | 129 | 60 | 41 | 39 | 13 | 457 |
| Travel and Communication ${ }^{3}$ | 890 | 627 | 289 | 208 | 176 | 64 | 2,254 |
| Medical, Hospital, and Funeral Expenses | 260 | 181 | 67 | 61 | 44 | 17 | 630 |
| All Other Services | 698 | 486 | 215 | 138 | 122 | 45 | 1,704 |
| Total | 6,215 | 4,543 | 2,011 | 1,383 | 1,213 | 449 | 15,813 |

[^75]Personal Consumption Expenditure per Capita by States, 1968-69

| Item | N.S.W. ${ }^{1}$ | Vic. | Qld | S.A. ${ }^{\text {a }}$ | W.A. | Tas. | Aust. |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| Food .. | 278 | 289 | 253 | 259 | 295 | 254 | 276 |
| Cigarettes and Tobacco | 42 | 41 | 35 | 37 | 34 | 39 | 40 |
| Alcoholic Drinks | 96 | 84 | 78 | 77 | 102 | 80 | 88 |
| Clothing etc. | 135 | 130 | 110 | 118 | 124 | 127 | 127 |
| Rent . . | 174 | 184 | 142 | 114 | 151 | 122 | 163 |
| Household Durables | 98 | 98 | 85 | 92 | 108 | 86 | 96 |
| Chemists' Goods | 40 | 36 | 37 | 34 | 37 | 31 | 37 |
| Gas, Electricity, Fuel | 34 | 44 | 27 | 32 | 27 | 39 | 35 |
| Newspapers, Books, etc. | 24 | 24 | 19 | 17 | 19 | 23 | 22 |
| All Other Goods | 38 | 38 | 34 | 34 | 42 | 34 | 38 |
| Travel and Communication ${ }^{3}$ | 196 | 187 | 165 | 173 | 190 | 166 | 185 |
| Medical, Hospital, and Funeral Expenses | 57 | 54 | 38 | 51 | 47 | 44 | 52 |
| All Other Services | 153 | 145 | 123 | 115 | 131 | 117 | 140 |
| Total | 1,367 | 1,354 | 1,148 | 1,151 | 1,306 | 1,164 | 1,300 |

${ }^{1}$ Including Australian Capital Territory. ${ }^{2}$ Including Northern Territory. ${ }^{3}$ Including the purchase and operation of motor vehicles.

Variations in the per capita figures from State to State may reflect differences in actual quantities or qualities of the goods, or differences in price levels, or interstate differences between the location of the consumer and the point of retail sale.

The combined income and expenditure accounts of all public authorities, including local and semi-governmental authorities, are shown in the next table.

Public Authorities Current Account, Australia


Public enterprises income includes incomes of public trading and financial enterprises. For trading enterprises income is equal to gross operating surplus less depreciation allowances; for financial enterprises it is the net income, after depreciation allowances, of interest etc. received after deduction of interest paid and the net current expenditure by government banks on goods and services. Net current expenditure on
goods and services relates to all expenditure by public authorities (not public enterprises) as defined on page 271.

Estimates of a country's balance of payments are prepared for the purpose of providing a systematic record in money terms of the economic transactions which take place over a period between that country and all other countries. Such records are essential for the examination of influences which external factors have on the domestic economy. These estimates have always assumed particular importance in Australia since the economy is subject to fairly large fluctuations in export income, variations in the level of foreign investment, and the demand for imports.

The next table shows balance of payments details for five years to 1968-69.

## Balance of Payments, Australia (\$m)

| Nature of Item |  |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: |

CAPITAL ACCOUNT (NET)

| Government (Non-monetary) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Government Securities | -25 | -26 | 22 | 148 | 138 |
| International Non-monetary Institutions | -3 | -6 | -10 | $-11$ | -10 |
| Other Government Transactions | $-20$ | 46 | -42 | -49 | -57 |
| Private (Non-monetary) |  |  |  |  |  |
| Overseas Investment in Australian Companies | 583 | 688 | 509 | 948 | 974 |
| Australian Investment Overseas | -26 | -32 | -32 | -44 | -64 |
| Other Private Investment | 10 | 5 | 2 | 5 | 11 |
| Marketing Authorities .. | $-61$ | 34 | -74 | 33 | 27 |
| Monetary |  |  |  |  |  |
| Non-official Transactions | 17 | 10 | 13 | 46 | -7 |
| Official Transactions |  |  |  |  |  |
| I.M.F. Account . . | -22 | -40 | -26 | -71 | 45 |
| International Reserves | 318 | -19 | 176 | $-10^{1}$ | -214 |
| Other | . . | . . | -30 | .. | 15 |
| Balancing Item | 10 | 224 | 145 | 128 | 148 |
| Balance on Capital Account . . | 781 | 884 | 653 | 1,123 | 1,006 |

[^76]Current account transactions may be defined as those involving changes in the ownership of goods, or the rendering of services, between residents of one country and the rest of the world. It includes such items as exports, imports, shipping freight, dividends, profits and interest, travel, government expenditure, and the value of transfers in the form of gifts in cash or kind made or received by residents of the country, both private and government, to or from the rest of the world.

The net result of these types of transactions by Australia for five years is shown in the "Balance on Current Account" item on the previous page. The capital adjustments made to meet the net surplus (or deficit) are shown in the second part of the table.

Capital account transactions may be defined as those involving claims to money and titles of investment between residents of one country and the rest of the world, and include government loan-raising operations overseas, investment by overseas residents in local companies, the investment of local residents in companies overseas, and transactions involving changes in the overseas assets and liabilities of certain local marketing authorities.

By definition, the balances of payments on current account and capital account during a given period must exactly offset one another. Errors and omissions, however, occur in the estimation of the amounts involved in various items in both the current and capital accounts. It is therefore necessary to introduce into the estimates a "balancing item" to preserve the identity between these two accounts. Although the "balancing item" is included in the capital account it does not include only errors and omissions related to capital transactions, but includes discrenancies in the current account.

## - Chapter 8

# TRANSPORT AND COMMUNICATION 

## 1 INTRODUCTION

Transport and communication services are only partly recorded in production statistics, but they cover a large proportion of the national income and expenditure. At the Census of June 1966, 42,459 persons, or 6.4 per cent of the entire labour force, were engaged in transport and storage services in Queensland. Of these, 13,601 were employed on the railways, 1,445 on tramways or trolley buses, 6,982 in shipping or cargo handling, 2,662 on air services, 492 in storage firms, and the remaining 17,277 in car, bus, taxi, or carrying services requiring motor transport.

In addition to these persons engaged in operating the services, there were 20,623 employed in the wholesale and retail trade in motor vehicles, accessories, petrol, and oils. A further 18,830 persons were engaged in the manufacture, assembly, and repair of vehicles (railway and tramway, 6,883; motor vehicles etc., 9,554; ships, 2,285; and aircraft, 108). The construction and repair of transport facilities engaged another 16,755 ( 10,181 on roads and bridges, 5,588 on railway or tramway permanent way, 855 on harbours, wharves, and river works, and 131 on aerodromes).

These figures gave a total of 98,667 for all recorded aspects of the transport industry, accounting for 15 per cent of the State's labour force. Roads and road transport absorbed 58 per cent of this total.

With 14,437 persons engaged in communication services, the total employment in transport and communication amounted to 113,104 , or 17.0 per cent of all workers. If this proportion can be taken as representative also of the cost of transport and communication industries compared with the gross national expenditure, then the cost of those industries in Queensland would have approached $\$ 660 \mathrm{~m}$ in 1968-69.

## 2 SEA TRANSPORT AND PORTS

Sea transport takes precedence historically in Queensland transport, and the location of ports (see map on page 286) explains a great deal of the relations between districts and the coastal cities. It was not until 1903 that the central district was linked with the southern by other than sea transport, and the coastal railway system was not completed until 1924. Until then, therefore, Brisbane was the commercial capital of the southern district only, and the trade of the central and northern ports was largely distinct.

The Port of Brisbane, Queensland's chief port, includes the waters of Moreton Bay and rivers affluent to it. The Brisbane River is the principal stream, and constant dredging has made it navigable for most vessels in the Australian trade for 14 miles from its mouth. The main centres for shipping are within easy access of the city. Two oil refineries have been established at the mouth of the river and berths have been provided to accommodate large tankers. The main dry docking
facilities are at a large graving dock at Cairncross. A major modernisation programme being implemented will extend facilities in this area to include a slipway for vessels up to 2,500 tons as a replacement for the South Brisbane Dry Dock, and a new fitting out wharf. Other port facilities include an overseas container terminal, a roll-on roll-off wharf terminal, wheat and mineral sands bulk handling, and wool dumping installations.

The river port of Maryborough is supplemented by a deep-water jetty at Urangan. Bundaberg has a deep-water port and bulk sugar and molasses terminal. Urangan and Bundaberg have bulk oil storage installations.

Gladstone, which has a good natural harbour, has been developed as a major coal loading port. Facilities have been constructed for the bulk handling of inward shipments of bauxite ore and outward shipments of alumina. The port is also equipped to handle grain, oil, ore, etc. in bulk.

Port Alma, near the mouth of the Fitzroy River, is the main port for Rockhampton, which is 36 miles distant. It is a bulk oil storage terminal and work is nearing completion on a container terminal. The chief exports are meat, salt in bulk, and blister copper. Rockhampton city wharves are now used only to a limited extent.

Mackay, an artificial deep-water port, has bulk sugar handling installations, bulk oil storage facilities and a containerised general cargo terminal. A new port is under construction at Hay Point, near Mackay, which will be mainly engaged in the export of coal. Bowen has a natural harbour through which exports of meat and coal are shipped.


Townsville is a major Queensland port situated on Cleveland Bay. Ten berths suitable for overseas ships are provided inside two breakwaters. Specialised bulk handling installations are available for sugar, zinc concentrates, and oil; and a roll-on roll-off wharf terminal has been constructed for container and vehicular cargo. A diverse range of cargoes is handled and, other than those in bulk, important commodities (all exports) include lead, refined copper, molasses, and meat.


Lucinda Point, north of Townsville, and Innisfail (Mourilyan Harbour) are equipped with bulk sugar handling plants. Cairns, on Trinity Bay, has bulk sugar handling facilities and a containerised general cargo terminal. Weipa, on the Gulf of Carpentaria, is the port for locally-mined bauxite.

Smaller ports include Thursday Island, the Gulf ports of Normanton and Burketown, and Cooktown, Portland Roads, and Cape Flattery on the north-east coast.

The State Government subsidises a general cargo and cattle shipping service between ports in the Gulf of Carpentaria and on the east coast.

Seven ports (see next page) are administered by Harbour Boards with members representing the towns and districts served by the ports. All the other ports, including Brisbane, are controlled by the Department of Harbours and Marine, which also supervises the engineering activities of the other ports. Many of the Brisbane wharves are owned by private shipping interests.

Brisbane Harbour Finances-The accounts of the Brisbane Harbour under the control of the Department of Harbours and Marine are set out in the following table. These accounts include the Brisbane River Account. The loan indebtedness of the harbour at 30 June 1969 was $\$ 4,889,652$, and the Working Account had a credit balance of $\$ 2,275,054$.

${ }^{1}$ Excluding interest and redemption. ${ }^{2}$ Excluding loan.
The Department of Harbours and Marine also controls the South Brisbane Dry Dock and Cairncross Graving Dock. At 30 June 1969 accumulated balances for these sections of the Department's activities were $\operatorname{Dr} \$ 14,621$ and $\operatorname{Dr} \$ 624,078$, respectively.

Finances of other Harbours not under Boards-Details of the operating accounts of the larger of the other harbours controlled by the Department of Harbours and Marine are shown below.


Six other smaller harbours had credit balances aggregating $\$ 33,315$ and two had debit balances amounting to $\$ 37,063$.

Harbour Boards' Finances-Harbour Boards control the ports of Bundaberg, Gladstone, Rockhampton, Mackay, Bowen, Townsville, and Cairns. Practically all the capital expenditures of the Harbour Boards have been provided from loans and State Government subsidies.

Harbour Boards, Queensland, 1968-69

| Harbour Board |  | Wharfage and Harbour Dues | Total Receipts (excluding Loan) ${ }^{1}$ | Working Expenses | Total Expenditure (excluding Loan) ${ }^{2}$ | $\begin{gathered} \text { Loan } \\ \text { Indebted- } \\ \text { ness, } \\ 30 \text { June } \\ 1969^{3} \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \$ | \$ | \$ | \$ | \$ |
| Bowen |  | 32,631 | 49,035 | 37,110 | 50,487 | 548,610 |
| Bundaberg |  | 610,529 | 990,270 | 233,845 | 944,513 | 6,082,639 |
| Cairns |  | 620,259 | 1,468,871 | 586,953 | 1,265,133 | 6,803,019 |
| Gladstone | $\ldots$ | 887,657 | 1,542,887 | 141,748 | 1,442,686 | 7,561,120 |
| Mackay . . | $\ldots$ | 550,264 | 1,415,590 | 566,861 | 1,301,821 | 4,038,770 |
| Rockhampton | $\cdots$ | 147,382 | 222,084 | 73,999 | 238,221 | 4,737,414 |
| Townsville | $\cdots$ | 1,154,195 | 2,629,023 | 599,478 | 2,533,952 | 8,851,033 |
| Total | $\cdots$ | 4,002,917 | 8,317,760 | 2,239,994 | 7,776,813 | 38,622,605 |

1 Including government subsidy. 2 Including construction and debt charges. ${ }^{3}$ Excluding temporary loans. Total relief from liability for certain indebtedness to 30 June 1969, has been granted to Bowen, $\$ 377,964$; Bundaberg, $\$ 31,068$; and Rockhampton, $\$ 1,500,258$.

Small Boat Facilities-Financed by the Commonwealth Aid Marine Works Fund and the State Harbour Dues Trust Fund, the State provides waterfront facilities for small craft, including boat havens, launching ramps, and fish landing facilities. In 1968-69, $\$ 365,863$ and $\$ 358,119$ was spent on such projects from these funds respectively.

Cargo Discharged and Shipped-The following table shows cargo movements, other than purely intrastate movements, at Queensland ports during the year ended 30 June 1969. The definition of cargo for this purpose differs from that used for trade statistics, in that for cargo statistics the figures are based on vessels, whether overseas or interstate, whereas overseas imports include only imports cleared at the port.

Queensland Ports: Overseas and Interstate Cargo ${ }^{1}$, 1968-69

| Port |  | Cargo Discharged |  |  | Cargo Shipped |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Overseas | Interstate | Total | Overseas | Interstate | Total |
|  |  | tons | tons | tons | tons | tons | tons |
| Brisbane | . | 3,183,730 | 428,958 | 3,612,688 | 1,412,790 | 98,905 | 1,511,695 |
| Maryborough | . | 344 | . . | 344 | . | . . |  |
| Bundaberg | $\cdots$ | 13 | . | 13 | 279,756 | 163,925 | 443,681 |
| Gladstone | . | 162,566 | 85,456 | 248,022 | 5,117,570 | 96,228 | 5,213,798 |
| Rockhampton | . | 2,251 | 4,085 | 6,336 | 55,492 | 25,384 | 80,876 |
| Mackay .. | . | 27,763 | 15,426 | 43,189 | 746,592 | 42,935 | 789,527 |
| Bowen . | $\cdots$ |  |  |  | 59,012 | 508 | 59,520 |
| Townsville | . | 41,089 | 100,296 | 141,385 | 755,236 | 97,672 | 852,908 |
| Lucinda Point | $\cdots$ | . . | . . | . . | 49,046 | 259,182 | 308,228 |
| Innisfail . | .. | $\cdots$ | $\cdots$ |  | 330,360 | 21,652 | 352,012 |
| Cairns | . $\cdot$ | 60,401 | 22,092 | 82,493 | 365,139 | 9,194 | 374,333 |
| Cape Flattery | . | . . | . . | . . | 16,984 |  | 16,984 |
| Thursday Island | . |  |  |  | 32,723 | 1 | 32,724 |
| Weipa | . | 6,138 | 1,128 | 7,266 | 2,180,447 | 145,573 | 2,326,020 |
| Total | $\cdots$ | 3,484,295 | 657,441 | 4,141,736 | 11,401,147 | 961,159 | 12,362,306 |

[^77]Queensland Ports: Cargo ${ }^{1}$ Discharged and Shipped

| Year |  |  | Cargo Discharged |  |  | Cargo Shipped |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Overseas | Interstate | Total | Overseas | Interstate | Total |
|  |  |  | tons | tons | tons | tons | tons | tons |
| 1964-65 | . | $\cdots$ | 1,241,905 | 1,548,913 | 2,790,818 | 4,045,580 | 994,106 | 5,039,686 |
| 1965-66 | .. | $\cdots$ | 2,182,074 | 899,644 | 3,081,718 | 4,959,421 | 1,092,079 | 6,051,500 |
| 1966-67 | -. | $\cdots$ | 2,935,535 | 536,299 | 3,471,834 | 6,303,037 | 850,218 | 7,153,255 |
| 1967-68 |  | - | 3,010,298 | 500,123 | 3,510,421 | 8,055,272 | 931,555 | 8,986,827 |
| 1968-69 |  | . | 3,484,295 | 657,441 | 4,141,736 | 11,401,147 | 961,159 | 12,362,306 |

${ }^{1}$ Expressed in terms of tons weight or tons measurement of 40 cubic feet according to the type of cargo.

Shipping-The next table shows the number and the net tonnage of vessels entering Queensland ports during 1968-69. "Net tonnage" is the volume of enclosed space which can be utilised for cargo or passengers.

Total Shipping Entering Queensland Ports, 1968-69


NET TONNAGE OF VESSELS ('000 tons)

| Brisbane | . | . | 2,984 | 1,234 | 2,191 | 6,409 | 750 | 7,159 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Maryborough | . | $\cdots$ | . . | . . |  | . . | 73 | 73 |
| Bundaberg | - | $\cdots$ | 134 | . | 90 | 224 | 181 | 405 |
| Gladstone |  | - | 1,974 | 4 | 349 | 2,327 | 1,189 | 3,516 |
| Rockhampton |  | . . | 40 | . . | 130 | 170 | 282 | 452 |
| Mackay . | $\cdots$ | $\ldots$ | 234 | 2 | 116 | 352 | 301 | 653 |
| Bowen |  |  | 10 | . | 48 | 58 | 85 | 143 |
| Townsville |  |  | 306 | 44 | 166 | 516 | 800 | 1,316 |
| Lucinda Point | . | . | 29 | . | 117 | 146 | 14 | 160 |
| Innisfail |  | $\cdots$ | 48 |  | 38 | 86 | 151 | 237 |
| Cairns |  | . | 180 | 15 | 69 | 264 | 324 | 588 |
| Cape Flattery |  | $\cdots$ | . | $\cdots$ |  | . . | 11 | 11 |
| Thursday Island |  | . | 25 | $\cdots$ | 14 | 39 | 15 | 54 |
| Weipa . . | . | $\cdots$ | 955 | . | 48 | 1,003 | 864 | 1,867 |
| Other | . | . | -. |  |  | . . | 8 | 8 |
| Total | .. | . | 6,919 | 1,298 | 3,376 | 11,594 | 5,048 | 16,642 |

The following table gives information similar to that in the preceding table for ships leaving Queensland ports.

Total Shipping Clearing Queensland Ports, 1968-69


NET TONNAGE OF VESSELS ('000 tons)


The next table shows the total entries and clearances of ships at all the ports of Queensland.

As in the preceding tables, each ship is counted once as an entry at each port it enters, and once as a clearance at each port it leaves. For example, a ship starting from Sydney for overseas via Brisbane, calling at Townsville and Cairns, and leaving Cairns for overseas would be recorded as one "From Other States" entry, two "Coastwise" clearances, two "Coastwise" entries, and one "To Overseas Direct" clearance.

Over the period covered by this table, the number of vessels entering (or clearing) Queensland ports increased by 17 per cent, while the net tonnage of vessels increased by 117 per cent due to an increase in the average size of ships. Cargo discharged doubled in quantity, while cargo shipped increased four-fold.

Total Shipping at Queensland Ports


## 3 RAILWAYS

Geographical condicions in Queensland, as elsewhere, have determined the layout of the railways. The huge area of Queensland covers 30 per cent of the occupied area of Australia, and it has no inland waterways. There are, however, sufficient good harbours along the eastern coast.

Unfortunately the broken mountain ranges are too close to the sea for the coastal railway to serve much country for most of its mileage, and the vast plain stretching westward is not highly productive in proportion to its area, and transport has to cross rough country to reach it.

The railway mileage required to connect the interior with ports and markets is therefore abnormally large in relation to population and production, even for Australia. There are three main lines terminating in the distant interior. None of the other States has so large a proportion of distant terminals.

The mileages of the railways shown on the map on page 286 are as follows: Coastal line: Brisbane to Cairns, 1,043; Western line: Brisbane to Quilpie, 621; to Cunnamulla, 604; South-Western line: Brisbane to Dirranbandi, 416; Central line: Rockhampton to Longreach, 427; to Yaraka, 475; to Winton, 537; Northern line: Townsville to Mount Isa,


603; to Kajabbi, 540. Considering its sparsely populated area, Queensland is well equipped with railways.

Construction of railways concerned candidates at the first election of the Queensland Parliament in 1860. The first Parliament, on 13 August 1861, passed The Moreton Bay Tramway Act which empowered an already formed private company to construct railways on the land-grant principle. The company, however, had difficulty in raising the necessary capital (which was increased from $\$ 300,000$ to $\$ 400,000$ when the Bill was before Parliament).

In the meantime, conditions for borrowing money by the Governments of the young colonies became favourable, and public opinion set in favour of government construction of public works. In 1863 an Act authorised government construction of railways, but provided for private construction of branch railways, and for the Government, if it wished, to lease its own lines to private persons for a period not exceeding seven years. Neither of these provisions was taken advantage of, and railway construction and operation in Queensland which commenced under this Act have been carried on by the Government ever since.

Very few lines have been built by private enterprise. On a number of subsequent occasions, the Government endeavoured to attract private railway building by offering free grants of land to railway builders, but the offers were never taken up to any appreciable extent.

The first line was opened from Ipswich to Grandchester on 31 July 1865. It reached Toowoomba in 1867, Brisbane was connected in 1875, and in subsequent years the lines were pushed out to the Downs, the Maranoa, and the South-West. The Central Division Railways were commenced in 1867, with 30 miles of line inland from the port of Rockhampton, but during the next six years no mileage was added to this system.

In the eighties began a spurt of railway building in connecting the ports with the interior by short lines. These were as follows: 1880, Townsville; 1881, Bundaberg; 1881, Maryborough (to Gympie); 1885, Mackay; 1885, Cooktown; 1887, Cairns; 1889, Normanton; and 1890, Bowen. Depression and financial difficulties slackened progress during the nineties and the early years of the twentieth century. These beginnings grew into isolated systems of some magnitude, until in 1910, when The North Coast Railway Act provided for linking the systems by a coastal railway, there were 3,806 miles of railway in the State. The last link in this coastal line was completed in 1924.

A great burst of development occurred during the decade 1911-1920. In the six years from 1910 to 1915 inclusive, 1,572 miles of line were opened. After that date progress was steady till the maximum of 6,567 miles was reached in 1932. This mileage included the South BrisbaneBorder section of the uniform gauge railway to Sydney ( 69 miles of $4 \mathrm{ft} 8 \frac{1}{2}$ in gauge track).

The growth in air and road transport services and in the number of private motor vehicles is reflected in the diversion of traffic from branch railways, and some railway services have been terminated as uneconomic. The mileage being operated at 30 June 1969 was 5,824 .

At the outset a gauge of 3 ft 6 in was deliberately chosen, although previously New South Wales had adopted $4 \mathrm{ft} 8 \frac{1}{2} \mathrm{in}$, and Victoria 5 ft 3 in . The choice was between fewer lines with more speed, and more lines with less speed.

The standard gauge ( $4 \mathrm{ft} 8 \frac{1}{2} \mathrm{in}$ ) railway from Kyogle, New South Wales, to South Brisbane was opened for traffic on 27 September 1930. The line was built under an agreement between the Commonwealth and the States of Queensland and New South Wales. The total cost was $\$ 8,742,000$. The cost of the Queensland section was $\$ 4,400,000$ and Queensland's share of this under the agreement was $\$ 1,250,000$. Net profits or losses after payment of interest on capital costs are divided between Queensland and New South Wales in proportion to route mileage in each State, 69 and 112 miles respectively.

In view of the increased mineral production of the north-western portion of the State, it was found necessary to rebuild the Mount Isa-Townsville-Collinsville railway line to an adequate standard to cope with increased traffic. This project, which cost $\$ 53 \mathrm{~m}$, was completed in 1965. The work involved installation of 300 miles of heavier rails, 110 miles of new or regraded line, the reconstruction of 330 bridges and culverts, and the purchase of 15 new diesel locomotives and the acquisition or rebuilding of 500 wagons, together with the provision of auxiliary facilities.

A direct line from Gladstone to Moura has been constructed to assist in the development of the coal export trade and another is under construction from the Goonyella coal-field (see photo facing page 384), at a cost of $\$ 37 \mathrm{~m}$, to a new port being established at Hay Point, south of Mackay. Planning has commenced for a branch line from the new Goonyella line to provide access to a second coal-field at Peak Downs.

With the opening of new export coal-fields at Blackwater, the rehabilitation of the line between that point and Gladstone has been commenced. Total expenditure, including additional rolling stock, has been estimated at $\$ 10 \mathrm{~m}$. To 30 June 1969, $\$ 4,132,616$ had been spent, $\$ 3,191,350$ of which was used to purchase rolling stock.

During the year 1968-69, 41 diesel-electric and 36 diesel-hydraulic locomotives were delivered, bringing the numbers in service to 303 diesel-electric, 37 diesel-hydraulic, and 11 diesel mechanical. At 30 June 1969 a further 33 diesel-hydraulic locomotives, to be used for shunting and light branch line requirements, were on order for delivery over the two years 1969-70 and 1970-71.

At 30 June 1969, all passenger services throughout the State, both suburban and country, and the majority of freight services were being operated by diesel-electric traction resulting in an improvement in reliability and punctuality of services. Complete dieselisation of the locomotive services was achieved by late December 1969.

Air-conditioned trains are used on the four main trunk lines between Brisbane and Cairns, Brisbane and Cunnamulla and Quilpie, Rockhampton and Winton, and Townsville and Mount Isa.

Changes in rolling stock during the five years ended 30 June 1969 are shown in the following table.

Queensland Railways: Rolling Stock

| $\begin{aligned} & \text { At } 30 \\ & \text { June } \end{aligned}$ | Locomotives |  |  |  |  | Cars | RailMotors, Trailers, etc. | $\begin{aligned} & \text { Brake } \\ & \text { Vans } \end{aligned}$ | Wagons |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Diesel |  |  | Steam | Total |  |  |  |  |
|  | Electric | $\underset{\text { draulic }}{\text { Hy- }}$ | Mechanical |  |  |  |  |  |  |
| 1965 | 139 | .. | 11 | 613 | 763 | 1,123 | 153 | 131 | 25,714 |
| 1966 | 170 | . | 11 | 576 | 757 | 1,076 | 151 | 150 | 25,024 |
| 1967 | 213 | . | 11 | 500 | 724 | 1,058 | 148 | 140 | 23,773 |
| 1968 | 262 | 1 | 11 | 386 | 660 | 1,055 | 139 | 133 | 23,142 |
| 1969 | 303 | 37 | 11 | 178 | 529 | 1,044 | 133 | 120 | 22,506 |
|  |  |  |  |  |  |  |  |  |  |

Coaching Traffic*-Coaching traffic, which includes passenger, parcel, mail, and miscellaneous traffic, provided 9 per cent of the total earnings in 1968-69, compared with 11 per cent in 1964-65. Passenger traffic earnings alone provided 6 per cent in 1968-69 compared with 7 per cent in 1964-65. Average earnings per suburban passenger train-mile in 1968-69 were $\$ 1.41$, compared with $\$ 1.30$ in 1967-68. Similar figures for country services were $\$ 0.98$ in 1968-69 and $\$ 1.05$ in 1967-68. Passengers on season and workers' weekly tickets represented 59 per cent of both metropolitan and non-metropolitan travellers in 1968-69.

After World War II country passenger journeys remained fairly steady until 1952-53, but since then have decreased, and in 1968-69 comprised only 34 per cent of the 1952-53 figure. Suburban journeys were at their peak in 1955-56, but by 1965-66 had fallen to 78 per cent of that level. Since 1965-66, however, suburban journeys have increased by 11 per cent while country journeys have continued to fall.

Goods Traffic*-Goods traffic provided 88 per cent of total earnings in 1968-69, compared with 86 per cent in 1964-65. Average earnings per ton of goods per mile fell in that period from 3.9 c to 3.4 c while earnings per ton of goods were $\$ 7.25$ for both years. Since the introduction of diesel-electric locomotives, the average gross load of goods and livestock trains on the 3 ft 6 in gauge lines has risen from 312 tons in 1953-54 to 583 tons in 1968-69 (diesel-electric 601 tons, steam 242 tons, and dieselhydraulic 203 tons).

In 1968-69 earnings from livestock traffic increased by $\$ 1,515,063$, due principally to the carriage of 289,291 more cattle and 82,668 more sheep than in 1967-68.

The next table shows, for the five years ended 30 June 1969, details of the earnings, working expenses, and traffic operations of the Queensland railways.

As in other Australian States, the earnings of the railways in Queensland fail to meet working expenses and the interest due on loans expended on construction and equipment. The resulting charge on consolidated revenue may be regarded as part of the cost of developing the country.

[^78]Railway Operations, Queensland, Five Years

${ }^{1}$ Including interest, redemption, and sinking fund charges on Uniform Gauge Railway. $\quad 2$ Metropolitan District only. ${ }_{3}$ Excluding duplications where transfers have occurred between the uniform gauge and the 3 ft 6 in systems. ${ }^{3}$ Excluding departmental traffic. ${ }_{5}$ Excluding Uniform Gauge Railway, the Normanton Railway, and the Innisfail and Mourilyan Tramways.

The tonnage of coal and coke carried in the last three years was as follows: 1966-67, 3,101,000; 1967-68, 3,784,000; and 1968-69, 5,284,000. The establishment of a power station on the West Moreton coal-field has reduced the amount of coal railed to Brisbane. Wool carried in the years 1966-67, 1967-68, and 1968-69 was $37,484,43,050$, and 47,647 tons, respectively.

The Queensland railway system is divided into three divisions for administrative purposes. In addition, there is the Queensland section of the Uniform Gauge Railway to Sydney which is operated by the New South Wales Railways Commissioner under a special agreement. Details of divisional operations are given in the next table.

Queensland Railways: Divisional Operations, 1968-69

| Particulars |  |  |  |  |  |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |

${ }^{1}$ Including Innisfail and Mourilyan Tramways ( 30 miles of 2 ft gauge). ${ }^{2}$ Uniform gauge ( $4 \mathrm{ft} 8 \frac{1}{2} \mathrm{in}$ ) operated by New South Wales Railways. 3 Including Rents, Refreshment Rooms, etc. 4 Including interest, redemption, and sinking fund charges on Uniform Gauge Railway. ${ }_{5}$ Dissected into Divisions according to the stations at which carriage was originated. Departmental traffic is excluded. ${ }_{6}^{6}$ See note ${ }^{3}$ to preceding table.

During 1968-69 net expenditure on loan account (exclusive of South Brisbane-Border Railway) totalled $\$ 13,938,427$. Of this, $\$ 8,203,988$ was general expenditure on surveys, rolling stock, and depreciation. Of the remainder $\$ 2,616,310$, or 45.6 per cent, was expended in the Southern Division, $\$ 1,265,123$ ( 22.1 per cent) in the Central Division, and $\$ 1,853,006$ ( 32.3 per cent) in the Northern Division. In addition, during 1968-69, $\$ 608,103$ was expended on the Moura to Gladstone Railway project and $\$ 4,132,616$ on the Blackwater to Gladstone project.

Local Authority and Private Railways-At 30 June 1969, there were 49 route miles of local authority or private railways open to the public for general passenger and goods traffic. In addition, there was a large number of private tramways owned by sugar mills and sawmills to carry sugar cane and logs to the mills, but these were not open for public traffic. The 49 miles of lines open for public traffic were of the same gauge as the State railway system, 3 ft 6 in . Of these, 41 miles were operated by a Local Authority, the Aramac Tramway (Aramac Shire), carrying general goods and sheep. The Mackay Harbour Board operated 4 miles of railway connecting the Outer Harbour with the State railway system. The other 4 miles were operated by Bowen Consolidated Mines.

All Australian Railways-Most of the railways of other States are owned and operated, as in Queensland, by the State Government. The following table shows the mileage, classified according to gauge, and rolling stock of the government railways. The Commonwealth railways consist of the standard gauge trans-Australian line from Port Pirie, South Australia, to Kalgoorlie, Western Australia, the Central Australia line of standard gauge from Port Augusta to Marree and of 3 ft 6 in to Alice Springs, a 3 ft 6 in line from Port Augusta to Hawker, a 3 ft 6 in line from Darwin inland to Birdum, and a standard gauge branch of 5 miles linking Canberra to the New South Wales system. No changes in Commonwealth ownership of railways occurred following the linking of Sydney and Perth by standard gauge track in 1969.

Government Railways, Ausiralia, at 30 June 1969

| Government | Route Mileage Open by Gauge |  |  |  | Rolling Stock |  |  |  | Staff ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $5^{\prime} 3^{\prime \prime}$ | $4^{\prime} 8 \frac{1^{\prime \prime}}{}$ | 3' 6' | All | Locomotives |  | Coaching | Goods and Service |  |
|  |  |  |  |  | Dieselelectric | Other |  |  |  |
|  | miles | miles | miles | miles | No. | No. | No. | No. | No. |
| N. S. Wales | . | 6,061 | . . | 6,061 | 356 | 275 | 3,407 | 21,766 | 44,778 |
| Victoria | 3,965 ${ }^{2}$ | 202 | . | 4,176 ${ }^{3}$ | 237 | 182 | 2,418 | 22,223 | 27,203 |
| Queensland | . ${ }^{\text {a }}$ | 69 | 5,725 | 5,824 ${ }^{4}$ | 303 | 226 | 1,298 | 22,505 | 23,421 |
| South Australia | 1,631 | - | 829 | 2,460 | 127 | 79 | 493 | 7,988 | 8,027 |
| W. Australia | . . | 445 | 3,381 ${ }^{5}$ | 3,826 | 147 | 224 | 220 | 13,077 | 10,998 |
| Tasmania | . | . | 500 | 500 | 37 | 41 | 130 | 2,536 | 2,156 |
| Commonwealth |  | 1,330 | 918 | 2,248 | 76 | 11 | 65 | 2,435 | 3,662 |
| Total | 5,596 | 8,107 | 11,353 | 25,095 | 1,283 | 1,038 | 8,127 ${ }^{6}$ | 92,556 ${ }^{7}$ | 120,245 |

[^79] owned by Victoria and New South Wales.

The next table shows the traffic carried, earnings, and working expenses of the government railway systems in the various States. Figures are not strictly comparable because of varying adjustments to earnings and expenses in the various States, some of which have been noted.

Government Railways, Australia, 1968-69

| Government | TrainMiles | Passenger <br> Journeys ${ }^{1}$ | Goods etc. Carried ${ }^{1}$ | Gross Earnings ${ }^{2}$ | Working Expenses | Net Earnings |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | '000 | '000 | '000 tons | \$'000 | \$'000 | \$'000 |
| New South Wales | 38,201 | 248,469 | 31,871 | 228,560 | 205,164 | 23,396 |
| Victoria | 19,689 | 144,866 | 11,316 | 100,502 | 111,216 | -10,714 |
| Queensland | 17,109 | 28,165 | 12,975 | 102,452 | 91,427 ${ }^{3}$ | 11,025 |
| South Australia | 6,176 | 14,423 | 5,003 | 30,300 | 36,154 ${ }^{4}$ | -5,854 |
| Western Australia | 7,901 | 10,170 | 8,934 | 49,364 | 49,947 ${ }^{4}$ | --583 |
| Tasmania | 1,197 | 1,045 | 1,242 | 6,947 | 9,089 ${ }^{4}$ | -2,142 |
| Commonwealth | 3,559 | 298 | 4,401 | 25,371 | 24,614 ${ }^{4}$ | 757 |
| Total | 93,832 | 447,437 | 75,742 | 543,496 | 527,611 | 15,885 |

[^80]
## 4 STREET TRAMWAYS AND BUSES

Brisbane-Public transport in Brisbane is provided by the Brisbane City Council, private bus operators, and, as covered in section 3 of this chapter, the government railways.

The first tramway commenced to operate in Brisbane during August 1885. Six miles of tramway had been laid down, but only a portion was opened. The line was worked for several years as a horse tramway, but with very unsatisfactory results. Efforts were made by the company to obtain the requisite capital to convert the tramway to an electric one, and during 1896 the Brisbane Electric Tramways Company, a private company with head office in London, was formed. It acquired the interest of the original company and at once proceeded with the conversion. Electric tramcars started to run in 1897, when there were 15 miles of tramway, 33 electric trams, and 24 horse trams in operation.

On 31 December 1922 the system, with a route of 42 miles, was purchased by the Government, and the Brisbane Tramway Trust was appointed to control and operate it. In 1925 the Greater Brisbane scheme amalgamated all the city and suburban municipalities, and the new City Council was given control of the tramways. It took over the liabilities of the Tramway Trust, about $\$ 4 \mathrm{~m}$ due in London.

The City Council instituted motor bus services in July 1940, and during 1948 it took over most of the private bus services. In August 1951 the Council started to operate trolley buses.

In a reorganisation of transport services following a depot fire in September 1962 in which 65 trams were destroyed, the Brisbane City Council substituted motor buses for trams on several routes in December of the same year. A government sponsored transportation study report (see page 295), submitted in November 1965, recommended that trams and trolley buses be replaced with motor buses. The Council accepted this recommendation and the replacement was commenced in August 1968 and completed in April 1969.

The trams of Brisbane provided the backbone of public transportation for more than 80 years. Passengers carried reached a peak of almost 160 m in the war-time year 1944-45, but declined annually thereafter as the result of a rapid increase in the use of private motor vehicles. The fleet of trams reached its greatest number of 428 in 1949-50, operating over 66 miles of track. Maximum employment was 2,759 in 1947-48.

At 30 June 1969 the City Council operated 659 motor buses over 301 route miles, with a staff of 1,825 persons.

An approximate measure of the relative importance of the various forms of public transport in Brisbane may be gained from a comparison of passengers carried by road transport in the Brisbane Statistical Division and by rail in the railways suburban area. Of a total of 110.1 m passengers in 1968-69, City Council trams carried 22.7 per cent; motor buses, 36.6 per cent; trolley buses, 1.8 per cent; private motor buses, 15.5 per cent; and the railways, 23.4 per cent.

Other Cities-In other cities passenger transport services are provided by motor buses operated either privately or as municipal services.

Selected details of passenger road transport services in Brisbane and other Queensland cities with populations in excess of 10,000 persons are set out in the next table.

Urban Road Passenger Services, Queensland, 1968-69

| Service | Route Open ${ }^{1}$ | Vehicles $^{1}$ | Staff ${ }^{1}$ | Vehicle <br> Mileage | Passengers Carried | Gross <br> Earnings ${ }^{2}$ | Salaries \& Wages | Capital Value ${ }^{3}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | miles | No. | No. | '000 | '000 | \$'000 | \$'000 | \$'000 |
| Brisbane Statistical Division ${ }^{4}$ | 1,314 | 914 | 2,217 | 17,649 |  |  |  | 7,847 |
| Municipal ${ }^{\text {- }}$ |  |  | 2,217 |  |  |  |  |  |
| Tramways ${ }^{5}$. | $\cdots$ |  | . | 2,726 | 25,039 | 2,502 | 2,786 | 16 |
| Trolley Buses ${ }^{\text {8 }}$ |  |  |  |  |  |  |  |  |
| Motor Buses | 301 | 629 | 1,825 | $\left\{\begin{array}{r}381 \\ 8,763\end{array}\right.$ | $\begin{array}{r} 1,962 \\ 40,345 \end{array}$ | $\} 4,847$ | 3,419 | 6,7897 |
| Private <br> Motor Buses | 1,013 | 285 | 392 | 5,779 | 17,024 | 2,427 | 1,113 | 1,042 |
| Other Cities | 980 | 233 | 281 | 4,224 | 12,082 | 1,376 | 621 | 739 |
| Cairns ${ }^{\text {s }}$ | 74 | 15 | 17 | 295 | 859 | 81 | 27 | 50 |
| Rockhampton ${ }^{\text {P }}$ | 51 | 34 | 53 | 507 | 2,159 | 223 | 133 | 163 |
| Toowoomba ${ }^{\text {8 }}$ | 83 | 43 | 41 | 520 | 2,298 | 201 | 62 | 193 |
| Other ${ }^{10}$ | 772 | 141 | 170 | 2,902 | 6,766 | 871 | 399 | 333 |
| All Cities | 2,294 | 1,147 | 2,498 | 21,873 | 96,452 | 11,152 | 7,939 | 8,586 |

[^81]
## 5 ROADS

Queensland roads at 30 June 1969, classified according to the nature of their construction and grouped by types of Local Authority Areas in which they are situated are shown in the following table.

Roads in Queensland, 30 June 1969

| Local Authority | Formed Roads |  |  |  |  | UnformedRoads | $\underset{\text { Roads }}{\text { All }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Concrete or Other High Standard | Sealed Pavement | Unsealed Pavement | Not Paved | Total |  |  |
|  | miles | miles | miles | miles | miles | miles | miles |
| Brisbane .. | 135 | 1,799 | 9 | 323 | 2,266 | 276 | 2,542 |
| Other Cities ${ }^{1}$ | 117 | 1,933 | 136 | 438 | 2,624 | 629 | 3,253 |
| Towns | 2 | 150 | 20 | 36 | 208 | 29 | 237 |
| Shires | 144 | 14,877 | 18,553 | 40,064 | 73,638 | 39,221 | 112,859 |
| Total . | 398 | 18,759 | 18,718 | 40,861 | 78,736 | 40,155 | 118,891 |

${ }^{1}$ Including Mount Isa, which was declared a city on 31 May 1968.
Although certain of the more important roads are under the control of the Main Roads Department, most of the roads are solely under the control of the Local Authorities and are constructed and maintained by them. The construction of these roads may be financed by the expenditure of the Local Authorities' own funds, or by Treasury or other loans. In many cases, whatever the method of finance, construction is assisted by the State and Commonwealth Governments from government funds (see table on page 298).

Since 1923 Commonwealth funds have been made available to the States for roads, firstly by the provision of a fixed annual amount, then from 1931 on a basis associated with the yield from the tax on petrol, and from 1959 by way of basic grants plus additional amounts on a $\$ 1$ for $\$ 1$ basis subject to certain conditions.

The Commonwealth Aid Roads Act 1969 provided for grants in respect of each of the financial years in the period from 1 July 1969 to 30 June 1974, and specified that portions of such grants were to be expended on particular types of roads and on planning and research.

The amount of $\$ 31,098,340$ received by Queensland during 1968-69 as contribution in respect of the basic grant and the additional grant, represented 18 per cent of the total allocation to the States, and was credited to the following funds: Main Roads Fund, \$27,289,246; Commonwealth Aid Local Authority Roads Fund, $\$ 3,443,231$; and Commonwealth Aid Marine Works Fund, $\$ 365,863$.

Local Authorities also receive a proportion of the State's collections under The Roads (Contribution to Maintenance) Acts, 1957 to 1958 (see page 302), whereby owners of commercial goods vehicles contribute towards wear and tear of public highways in Queensland. Of $\$ 4.3 \mathrm{~m}$ collected by the Department of Transport in 1968-69, $\$ 2.6 \mathrm{~m}$ was allocated to the Main Roads Department and $\$ 1.7 \mathrm{~m}$ to Local Authorities.

In certain instances, special Commonwealth grants have been made available for the improvement of roads regarded as of national importance, such as the Beef Cattle and Channel Country Roads which are suitable for the transport of cattle between breeding and fattening areas, and from fattening areas to various railheads. During 1968-69 a Commonwealth grant of $\$ 4,550,000$ was received for Beef Cattle Roads, while expenditure was $\$ 4,715,245$. The Quilpie-Windorah, Julia Creek-Normanton, George-town-Mount Surprise to the Kennedy Highway, and Boulia-Dajarra Beef Cattle Roads have been completed, while those under construction are Mount Isa-Dajarra, Winton-Boulia, The Battery-Townsville, Mareeba-Laura, Charters Towers-The Lynd, and Dingo-Mount Flora.

A major road building programme is being implemented in Brisbane in accordance with the Brisbane Transportation Study plan, submitted to the Government in November 1965 by Wilbur Smith and Associates. Implementation of the plan is being supervised by a committee comprised of representatives of various government departments and the Brisbane City Council. The plan included the following recommendations.
(i) The replacement of trams and trolley buses with motor buses.
(ii) A rapid transit rail service, traversing the city in a north-south direction on 17 miles of existing line, with planned freeways intersecting the line at the northern and southern termini, and with off-street parking provided at the rail terminals.
(iii) Construction of 80 miles of controlled access freeways and 16 miles of limited access expressways, and improvement to 295 miles of existing streets.
(iv) Five new bridges across the Brisbane River.
(v) A Transportation Centre over the existing Central Railway Station to serve sightseeing tours, intercity buses, airport limousines, and perhaps future helicopter services.
(vi) Short-term and long-term car parking facilities at off-street locations in the central city area.

Estimated cost, in 1965, of the complete plan, excluding modernisation of railway facilities, was $\$ 357 \mathrm{~m}$, including $\$ 238 \mathrm{~m}$ for roadway construction. Four five-year construction stages were recommended.

The design of major roadworks is being carried out by the Main Roads and Co-ordinator-General's Departments, and construction is being financed through the Urban Roads Fund controlled by the Commissioner of Main Roads. Finance has been provided by way of Treasury loans and allocations from Main Roads funds. Expenditure during 1968-69 was $\$ 5.7 \mathrm{~m}$, bringing the total to 30 June 1969 to $\$ 11.5 \mathrm{~m}$, including $\$ 1.7 \mathrm{~m}$ contributed by the Brisbane City Council as its half share of the construction cost of the new Victoria Bridge. The Council is also responsible for the construction of some of the roadworks included in the plan recommendations.

The Main Roads Department recorded a direct expenditure of $\$ 50.5 \mathrm{~m}$ on the construction and maintenance of roads during 1968-69, and other government departments spent $\$ 0.2 \mathrm{~m}$ on roads and bridges, while Local Authorities spent a further $\$ 37.6 \mathrm{~m}$, making a gross total expenditure on roads, streets, and bridges of $\$ 88.3 \mathrm{~m}$. However, allowance must be made for the duplication of $\$ 3.1 \mathrm{~m}$ (principally due to works performed by the Main Roads Department and charged proportionately to Local Authorities), so that the net recorded public authority expenditure on roads in Queensland during 1968-69 was $\$ 85.2 \mathrm{~m}$.

The Department controls and has a major financial responsibility in the maintenance and construction of such roads as have been gazetted under its Act. These roads were classified under the following headings: State Highways, Main, Developmental, Secondary, Mining Access, Farmers', and Tourist Roads, and Tourist Tracks. Since 6 April 1959, all roads other than State Highways, Developmental, and Main Roads have been gazetted as Secondary Roads. Under the new road plan of Queensland which came into operation on 1 July 1963, a complete review of the four types of gazetted roads, i.e. State Highways, Developmental Roads, Main, and Secondary Roads resulted in the addition of approximately 3,500 to the total mileage of gazetted roads, as well as altering substantially the allocation to each type. Details are set out in the following table.

Queensland Roads


[^82]The surfaces of the 24,652 miles of roads gazetted at 30 June 1969 were as follows: Bitumen surfaced or concrete pavement, 10,910 miles; gravelled pavement, 5,417 miles; formed only, 7,382 miles; and unformed, 943 miles. Actual length of roads completed by the Department during the year ended 30 June 1969, including upgrading of surfaces, was 759 miles of bitumen surfaced or concrete pavement.

Local Authorities are required to contribute towards the costs of construction and maintenance of gazetted roads. The following rates have applied from 1 July 1963.

|  | For Permanent Works | For Maintenance |
| :---: | :---: | :---: |
| State Highways | Nil | 10 per cent |
| Developmental Roads | .. 5 per cent of capital cost with interest, repayable over 30 years | 10 per cent |
| Main Roads | - 10 per cent of capital cost with interest, repayable over 30 years | 20 per cent |
| Secondary Roads | . . 25 per cent of capital cost with interest, repayable over 30 years | 30 per cent |

Not only do the Department and the Local Authorities jointly contribute to the costs of work, but as far as possible they co-operate to their mutual benefit in matters pertaining to roadworks, including design, construction, and maintenance.

In most cases work is carried out under the supervision of the Local Authority in whose area the work lies, but in certain instances work is directly supervised by the Department, especially for the construction of State Highways to which the Local Authority is not required to make any financial contribution.

In the earlier days of the Department, improvements were most urgently required on roads which assisted primary production-roads leading from farm areas to market or to rail-and it was largely on these roads that work was carried out. At a later stage, when road conditions for primary production had been considerably improved, attention was given to roads linking important towns and important districts, and improvements were carried out on the State Highways and principal Main Roads of the State, including those which linked with roads in New South Wales and the Northern Territory.

In providing for the future development of State Highways, the need for limited access highways has been recognised. This involves the control of roadside development to ensure that a high traffic flow is maintained. To 30 June 1969, limited access had been applied to several sections of the State Highways.

From 19 July 1965 the Commissioner of Main Roads has been the traffic engineering authority, has advised the Minister on traffic engineering matters, and has been responsible for uniformity in signs, standards, and methods. Local Authorities are responsible for implementing traffic engineering measures, except on roads declared under The Main Roads Acts.

The laboratories of the Main Roads Department carry out tests on materials such as soils, gravels, stone, aggregates for bitumen and for concrete work, bitumen emulsion, and paints, and the University, the Government Analyst, and the Railway Department co-operate in testing materials such as steel, bitumen, and cement.

The principal sources of funds of the Main Roads Department are motor vehicle registration fees and contributions from the Commonwealth Government. Receipts and expenditure of the Main Roads Department during the five years ended 1968-69 are shown in the next table.

Main Roads Department, Queensland

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Receipts | \$ | \$ | \$ | \$ | \$ |
| (i) Main Roads Fund |  |  |  |  |  |
| State Government Loan | 400,000 | .. | 260,000 | 400,000 | 500,000 |
| State Government Grant |  | 86,000 | 50,000 | 120,000 | 242,500 |
| Roads (Contribution to Maintenance) Act .. .. .. | 1,961,787 | 1,741,758 | 2,092,197 | 2,408,420 | 2,610,933 |
| Motor Vehicle Registration Fees . . | 15,530,980 | 15,704,051 | 18,644,730 | 20,664,404 | 22,047,762 |
| Maintenance Repayments by Local Authorities | 1,124,936 | 1,124,785 | 1,191,764 | 1,400,269 | 1,471,328 |
| Commonwealth Grants Commonwealth Aid Roads | 20,516,435 | 22,327,989 | 24,061,489 | 25,957,571 | 27,289,246 |
| Other | 14,000 | 14,000 | 152,666 | 174,491 | 14,000 |
| Plant Hire, Plans, Survey Charges | 4,910,112 | 4,634,476 | 5,491,890 | 5,419,364 | 5,612,173 |
| Other | 836,739 | 622,855 | 828,463 | 955,485 | 785,995 |
| Total | 45,294,989 | 46,255,914 | 52,773,199 | 57,500,004 | 60,573,937 |
| (ii) Other Funds |  |  |  |  |  |
| Beef Cattle Roads ${ }^{1}$ | 4,600,000 | 4,000,000 | 4,505,017 | 4,000,000 | 4,550,000 |
| Fitzroy Brigalow Land Development Roads | 638,922 | 730,219 | 909,718 | 272,387 |  |
| Commonwealth Aid,L.Auth. Roads | 2,788,585 | 2,845,569 | 2,988,123 | 2,942,754 | 3,443,231 |
| Road Maintenance Account, Local Authority Roads ${ }^{2}$ | 1,065,462 | 1,400,000 | 1,500,000 | 1,510,000 | 1,685,956 |
| Traffic Engineering ${ }^{3}$ | .. | 238,404 | 305,682 | 372,847 | 360,117 |
| Urban Roads* |  | 1,100,034 | 1,952,000 | 2,700,000 | 4,643,334 |
| All Receipts | 54,387,958 | 56,570,140 | 64,933,739 | 69,297,992 | 75,256,575 |
| Expenditure |  |  |  |  |  |
| (i) Main Roads Fund |  |  |  | 32,426,280 |  |
| Declared Roads. ${ }^{\text {Maintenance }}$ | $6,465,673$ | $\begin{array}{r} 2,370,876 \\ 6,875,876 \end{array}$ | $8,310,128$ | $32,426,280$ $9,094,864$ | $\begin{array}{r} 0,902,142 \\ 8,929,022 \end{array}$ |
| Other Roads | 114,494 | 116,348 | 46,299 | 82,532 | 106,339 |
| Buildings .. | 384,288 | 727,464 | 265,910 | 250,088 | 355,326 |
| Interest and Redemption . . | 900,180 | 708,353 | 697,186 | 1,291,711 | 1,210,509 |
| Purchase of Plant | 1,499,596 | 1,215,103 | 1,170,521 | 1,423,828 | 1,749,295 |
| Maintenance of Plant | 1,780,322 | 1,761,895 | 1,930,177 | 1,982,193 | 1,955,679 |
| Administrative ${ }^{5}$ | 6,619,586 | 7,942,667 | 8,255,279 | 9,673,948 | 10,396,178 |
| Total | 46,829,545 | 44,744,467 | 50,026,099 | 56,225,444 | 55,634,490 |
| (ii) Other Funds |  |  |  |  |  |
| Beef Cattle Roads .. .. | 5,148,042 | 4,005,015 | 4,502,074 | 3,745,374 | 4,715,245 |
| Fitzroy Brigalow Land Development Roads | 638,922 | 730,219 | 909,718 | 272,387 |  |
| Commonwealth Aid,L.Auth. Roads | 2,788,585 | 2,845,569 | 2,988,123 | 2,942,754 | 3,383,231 |
| Road Maintenance Account, Payments to Local Authorities | 1,306,642 | 1,400,000 | 1,500,000 | 1,510,000 | 1,639,067 |
| Traffic Engineering | . . | 217,992 | 185,637 | 379,862 | 343,232 |
| Urban Roads |  | 116,376 | 732,237 | 3,812,292 | 5,679,949 |
| All Expenditure .. | 56,711,736 | 54,059,638 | 60,843,888 | 68,888,113 | 71,395,214 |

[^83]
## 6 ROAD TRANSPORT

Motor Vehicles-The number of vehicles on the register at 30 June each year and the revenue from registration fees, motor taxes, licences, etc. collected each year are shown below for ten years.

Motor Vehicles in Queensland ${ }^{1}$

| At 30 June | Cars and Station Wagons ${ }^{2}$ | Buses | Trucks and Lorries | Utilities and Panel Vans | Motor Cycles | All <br> Motor Vehicles | Revenue Collected |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | No. | No. | No. | No. | \$ |
| 1960 | 240,280 | 1,509 | 39,547 | 105,037 | 17,654 | 404,027 | 14,446,916 |
| 1961 | 256,324 | 1,599 | 39,720 | 104,870 | 16,066 | 418,579 | 15,384,552 |
| 1962 | 271,815 | 1,753 | 39,774 | 103,764 | 14,639 | 431,745 | 16,875,418 |
| 1963 | 298,784 | 1,898 | 41,290 | 103,582 | 13,451 | 459,005 | 18,768,660 |
| 1964 | 334,850 | 2,188 | 43,985 | 104,153 | 12,713 | 497,889 | 21,861,752 |
| 1965 | 371,220 | 2,373 | 47,091 | 103,791 | 12,432 | 536,907 | 24,871,864 |
| 1966 | 396,640 | 2,603 | 49,829 | 102,987 | 12,483 | 564,542 | 25,015,319 |
| 1967 | 420,401 | 2,763 | 52,063 | 101,719 | 13,096 | 590,042 | 30,123,456 |
| 1968 | 449,106 | 2,909 | 55,112 | 100,720 | 14,855 | 622,702 | 35,435,584 |
| 1969 | 473,189 ${ }^{3}$ | 3,311 | 58,330 | 100,025 | 17,163 | 652,018 | 38,309,82? |

[^84]

During the year 1968-69, new vehicles registered were as follows: Cars and station wagons, 44,686; trucks and lorries, 5,942; utilities and panel vans, 7,363 ; motor cycles, 3,509 ; and buses, 469.

The registrations of new motor vehicles in the five years to 1968-69 have been as follows: 1964-65, 62,420; 1965-66, 56,031; 1966-67, 54,390; 1967-68, 64,240; and 1968-69, 61,969.


The numbers of motor vehicles on the register in the various Australian States and Territories in each of the five years ended 30 June 1969 are shown in the following table.

## Motor Vehicles Registered ${ }^{1}$, Australia

| State or Territory | Motor Vehicles ${ }^{2}$ Registered at 30 June |  |  |  |  | $\begin{aligned} & \text { Revenue } \\ & 1968-69^{3} \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1965 | 1966 | 1967 | 1968 | 1969 |  |
|  | No. | No. | No. | No. | No. | \$'000 |
| New South Wales | 1,312,582 | 1,369,038 | 1,437,301 | 1,527,404 | 1,609,242 | 75,618 |
| Victoria | 1,049,814 | 1,092,980 | 1,136,548 | 1,193,536 | 1,254,638 | 67,806 |
| Queensland | 536,907 | 564,542 | 590,042 | 622,702 | 652,018 | 37,289 |
| South Australia | 382,736 | 395,427 | 413,117 | 426,806 | 450,354 | 18,818 |
| Western Australia | 291,474 | 313,016 | 337,061 | 365,747 | 395,782 | 20,078 |
| Tasmania | 122,507 | 129,223 | 135,126 | 142,866 | 150,899 | 6,412 |
| Northern Territory | 14,076 | 15,549 | 17,046 | 20,115 | 22,678 | 517 |
| A. C. Territory .. | 32,149 | 36,038 | 40,391 | 45,570 | 50,623 | 889 |
| Total | 3,742,245 | 3,915,813 | 4,106,632 | 4,344,746 | 4,586,234 | 227,427 |

[^85]At 30 June 1969 the numbers of motor vehicles per 1,000 population were as follows: New South Wales, 363; Victoria, 374; Queensland, 372; South Australia, 397; Western Australia, 426; Tasmania, 391; Northern Territory, 340; and Australian Capital Territory, 431. Five years earlier, at 30 June 1964, the number for Queensland was 309.

Registration of Motor Vehicles-All motor vehicles (including cycles) must be registered with the Commissioner of Main Roads. Vehicles used in certain districts or on certain routes in carrying out any passenger service under licence or permit must be approved by the Commissioner for Transport under The State Transport Act of 1960 (see below). In addition, taxicabs and other vehicles for hire must be licensed.

Fees Payable-Annual registration fees are based on a rate per unit, the number of units being determined by the addition of the horse-power and the weight (in cwt) of the vehicle ready for use. The rates from 1 January 1967 were as follows: Vehicle less than two tons, $\$ 0.65$ per unit; vehicle two tons or more but less than three tons, $\$ 0.95$ per unit; vehicle three tons or more, $\$ 1.30$ per unit. Where the weight of the vehicle is three tons or more but the load capacity is four tons or less, the rate charged is $\$ 0.95$ per unit. For omnibuses, the rate is $\$ 0.60$ per unit; for trailers, $\$ 0.65$ per cwt or part thereof; for caravan trailers, $\$ 0.90$ per cwt ; for tractors, $\$ 6.30$ per year; and for vehicles with a load capacity over four tons, owned and used by a primary producer solely in connection with his business, $\$ 2.00$ per year.

From 1 January 1967 a stamp duty at the rate of $\$ 1.00$ per $\$ 100$ or part thereof became payable on the market value of new vehicle registrations and transfers of registrations of second-hand vehicles (trailers, caravan trailers, and tractors excepted).

Registration number plate fees were as follows: Motor vehicles \$1 and cycles $\$ 0.80$ per pair; trailers $\$ 0.75$ and tractors $\$ 0.65$ for single plate.

The owner of a motor vehicle or motor cycle must also pay a driving fee of $\$ 2$ per annum. Of this fee, $\$ 1.60$ is paid into Consolidated Revenue while the remainder is allocated to the Traffic Engineering Trust Fund (see page 298) for the purpose of improving traffic conditions. A person not owning a vehicle must pay a fee of $\$ 4$ for the initial issue of a driver's licence. No such fees are payable in respect of a tractor or trailer.

Actual annual registration fees paid during 1968-69 on motor cars ranged from $\$ 9.75$ to $\$ 92.15$. On trucks and utilities, the fees ranged from $\$ 14.30$ to over $\$ 38$ for a truck with a capacity of one ton, and up to $\$ 159.90$ for five-ton trucks. Motor cycles were charged $\$ 4.50$, or $\$ 6.80$ with a side car. Average fees during 1968-69 were as follows: Cars, $\$ 31.09$; utilities, $\$ 29.99$; trucks, $\$ 101.71$; buses, $\$ 84.01$.

Drivers-Under the provisions of the Traffic Acts 1949-1969, every driver of a motor vehicle must obtain a driver's licence. A person learning to drive is required to obtain a learner's permit and, after qualifying is issued with a provisional licence which is valid for twelve months. A provisional licence is normally converted to an ordinary licence after this period. Drivers are subject to a demerit points system. On accumulating nine points in the immediately preceding period of two years, the driver may be called upon to show cause why his licence should not be suspended or cancelled. A provisional licence may be cancelled if the holder accumulates four demerit points, and may not be re-issued for a period of at least three months. After this period has expired and the necessary qualifying tests are passed again, a provisional licence may be re-issued.

The Motor Vehicles Insurance Acts, 1936 to 1968, require owners to be insured, before registering their vehicles, and to remain insured, against unlimited liability for personal injury caused by negligence or wilful default of drivers (Third Party Risk). From 1 January 1967 the owners of all vehicles have been required to pay a Motor Vehicle Insurance Nominal Defendant Fund fee of $\$ 0.30$ per annum per vehicle to provide insurance cover for persons injured in accidents involving unidentified or unregistered vehicles.

Licensing of Road Transport-The regulation of the public transport of passengers and goods is a function of the Commissioner for Transport.

Except for regular passenger services, which are controlled by licence, carriage of goods and passengers is authorised by permit. A permit may be issued for a specified occasion, or a specified period of time, and may also be issued for more than one vehicle. Permit fees for goods may be a fixed or an assessed amount. The maximum payable is 3c a ton-mile calculated on the total load capacity of the vehicle.

The permit or licence fee for passenger carriage may be an amount fixed by the Commissioner or an amount based on the percentage of the gross revenue derived from the licensed service or a rate per passenger-mile; the maximum payable is 1 c per passenger-mile or equivalent.

Concessions are granted to primary producers. Livestock transport is exempt from permit fees in an area west of a line from Morven due north to the Tropic of Capricorn in South Queensland and west of a line from Jericho to Prairie to Cape Melville in North Queensland.

Control of vehicles kept or let for hire for the carriage of passengers and/or goods continues to be vested in the Commissioner for Transport. At 30 June 1969, 15, 131 such vehicles were licensed.

The Roads (Contribution to Maintenance) Acts, 1957 to 1958, require a charge to be paid in respect of the running of vehicles of a load capacity greater than four tons at the rate of $\frac{5}{18} \mathrm{c}$ per ton-mile, calculated by adding together 40 per cent of the load capacity and the tare. The whole of these moneys, which in 1968-69 amounted to $\$ 4,296,889$, is applied to the maintenance of public highways.

## 7 ROAD TRAFFIC ACCIDENTS

Summary for Ten Years-The next two tables give a summary of road traffic accidents in Queensland for the ten years 1959-60 to 1968-69.

Accidents included in these tables are those reported to the Police under the legal requirement that all accidents occurring on a public road and causing human death or injury, or property damage valued at more than $\$ 100$, shall be so reported. The requirement with respect to property damage was $\$ 50$ until 10 April 1969 when it was raised to $\$ 100$. Injury statistics are of persons seriously injured, i.e. requiring medical or hospital treatment.

The number of persons killed during 1968-69 showed a significant increase over the numbers killed in each of the previous four years. The number of persons seriously injured rose to 10,252 , almost equalling the peak level of 10,343 cases in 1964-65. When related to vehicles registered and the State's population, the death rates have remained fairly constant during recent years, and the injury rates, which had been declining noticeably until 1967-68, showed only slight movements in 1968-69.

Road Traffic Accidents, Queensland, Ten Years

| Year | Motor Vehicles ${ }^{1}$ | Persons Killed | Persons Seriously Injured | Per 1,000 Vehicles ${ }^{1}$ |  | Per 10,000 Population |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Persons Killed | Persons Seriously Injured | Persons Killed | Persons Seriously Injured |
| 1959-60 | 393,743 | 359 | 8,054 | 0.9 | 20.5 | 2.4 | 54.5 |
| 1960-61 | 414,554 | 353 | 7,607 | 0.9 | 18.3 | 2.3 | 50.6 |
| 1961-62 | 424,724 | 341 | 8,137 | 0.8 | 19.1 | 2.2 | 52.9 |
| 1962-63 | 446,771 | 420 | 8,779 | 0.9 | 19.6 | 2.7 | 56.2 |
| 1963-64 | 480,803 | 441 | 10,089 | 0.9 | 21.0 | 2.8 | 63.3 |
| $1964-65$ | 520,434 | 461 | 10,343 | 0.9 | 19.9 | 2.8 | 63.6 |
| 1965-66 | 553,118 | 475 | 10,099 | 0.9 | 18.3 | 2.9 | 60.8 |
| 1966-67 | 579,211 | 481 | 9,801 | 0.8 | 16.9 | 2.8 | 58.1 |
| 1967-68 | 607,551 | 476 | 10,015 | 0.8 | 16.5 | 2.8 | 58.3 |
| 1968-69 | 638,214 | 525 | 10,252 | 0.8 | 16.1 | 3.0 | 58.5 |

${ }^{1}$ Average monthly number on register, excluding all defence service vehicles.
The following table shows the total numbers of road accidents reported, distinguishing those causing casualties, and also classifies persons killed or seriously injured according to the capacities in which they were involved.

Road Traffic Accidents, Queensland, Ten Years


[^86]Day and Time of Occurrence-In 1968-69, accidents were most frequent on Saturdays. These days had an average of 113 accidents, followed by Fridays with an average of 107, and days before and after public holidays with 96. Public holidays averaged 87, Sundays 76, and other week days were lowest with 71.

According to time of day, the greatest number of accidents happened between 4 and 6 p.m., 32 per cent being between 4 and 8 p.m.

Causes and Types of Accidents-The following tables show accidents classified according to main causes, and types of vehicles etc. involved, for the Brisbane Statistical Division and the whole State.

Road Traffic


Accidents, 1968-69


Road Traffic


[^87]Accidents, 1968-69-continued

| Division ${ }^{1}$ |  |  | Queensland |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seriously Injured |  |  | Accidents <br> Reported |  | Killed |  |  | Seriously Injured |  |  |
| Pedestrians | Others | Total | Total | Casualty ${ }^{2}$ | Pedestrians | Others | Total | Pedestrians | Others | Total |
| . | 29 | 29 | 70 | 51 | $\cdots$ | 4 | 4 | . . | 56 | 56 |
| - | 4 | 4 | 12 | 7 | .. |  | $\ldots$ | . | - 7 | 7 |
| . | 13 | 13 | 30 | 30 | . | 1 | 1 | . | 30 | 30 |
| . | 3 | 3 | 7 | 6 | . | 3 | 3 | . | 5 | 5 |
| . | 3 | 3 | 11 | 4 | . | . | . . | . | 8 | 8 |
| . | 6 | 6 | 10 | 4 | . | . . | . | $\ldots$ | 6 | 6 |
| 2 | 121 | 123 | 1,233 | 299 | . | 6 | 6 | 5 | 403 | 408 |
| . | 88 | 88 | 600 | 138 | . | 1 | 1 | 2 | 191 | 193 |
| $\ldots$ | 3 | 3 | 27 | 11 |  | . . |  | . | 17 | 17 |
| . | 20 | 20 | 465 | 117 | . | 3 | 3 | . | 156 | 156 |
| 2 | 10 | 12 | 141 | 33 | $\cdots$ | 2 | 2 | 3 | 39 | 42 |
| 4 | 125 | 129 | 1,588 | 423 | 2 | 16 | 18 | 7 | 705 | 712 |
| 2 | 42 | 44 | 470 | 94 | 1 | 1 | 2 | 2 | 153 | 155 |
| . | 15 | 15 | 230 | 81 | 1 | 3 | 4 | 2 | 123 | 125 |
| 1 | 33 | 34 | 505 | 169 | . . | 5 | 5 | 1 | 294 | 295 |
| . | 1 | 1 | 29 | 5 | . | .. | . | 1 | 5 | 6 |
| . | 2 | 2 | 92 | 10 | . |  | . | . | 13 | 13 |
| 1 | 32 | 33 | 262 | 64 |  | 7 | 7 | 1 | 117 | 118 |
| . | 12 | 12 | 19 | 14 | . | 1 | 1 | . | 20 | 20 |
| . | 2 | 2 | 6 | 4 | . | 1 | 1 | . | 3 | 3 |
| . | 1 | 1 | 2 | 2 | $\cdots$ | . . | . . | . | 3 | 3 |
| .. | $\cdots$ | . | 3 | 3 | $\ldots$ | . | $\cdots$ | . | 4 | 4 |
| . | 6 | 6 | 4 | 2 | . | . | . . | . | 6 | 6 |
| . | 3 | 3 | 4 | 3 | - | $\cdots$ | -• | $\ldots$ | 4 | 4 |
| $\ldots$ | 12 | 12 | 30 | 26 | .. | 1 | 1 | . | 26 | 26 |
| . | 3 | 3 | 6 | 4 | . | . . | . . | . | 4 | 4 |
| . . | 6 | 6 | 16 | 16 | . | 1 | 1 | . | 16 | 16 |
| -• | 3 | 3 | 8 | 6 | $\ldots$ | . | . | . | 6 | 6 |
| . | . |  | 3 | $\ldots$ | $\ldots$ | $\cdots$ | . | . | -• | -• |
| $\cdots$ | $\cdots$ | . | . | . | . | . | $\cdots$ | . | - | $\cdots$ |
| -• | 16 | 16 | 1,252 | 86 | . | 2 | 2 | . $\cdot$ | 102 | 102 |
| . | . | - | 3 | 2 | $\cdots$ | - | $\cdots$ | . | 2 | 2 |
| . | 16 | 16 | 1,077 | 76 | $\cdots$ | 2 | 2 | . | 92 | 92 |
| . | . . | . . | 172 | 8 | $\cdots$ | . . | .. | . | 8 | 8 |
| 3 | 115 | 118 | 1,740 | 463 | . | 18 | 18 | 4 | 648 | 652 |
| -• | 35 | 35 | 675 | 212 | $\cdots$ | 7 | 7 | . | 296 | 296 |
| 3 | 51 | 54 | 647 | 145 | . | 8 | 8 | 3 | 207 | 210 |
| . | 11 | 11 | 90 | 21 | . | . | . | . | 27 | 27 |
| . | 18 | 18 | 328 | 85 |  | 3 | 3 | 1 | 118 | 119 |
| 3 | 18 | 21 | 260 | 74 | 2 | 6 | 8 | 7 | 102 | 109 |
| -• | 8 | 8 | 146 | 39 | 1 | 1 | 2 | 1 | 58 | 59 |
| 3 | 10 | 13 | 108 | 34 | 1 | 5 | 6 | 6 | 42 | 48 |
| . | - | . | 6 | 1 | . | - |  | . . | 2 | 2 |
| $\cdots$ | - | $\cdots$ | 3 | 1 | . | . | $\cdots$ | . | 4 | 4 |
| 599 | 3,298 | 3,897 | 30,507 | 7,212 | 82 | 443 | 525 | 968 | 9,284 | 10,252 |

causing human death or serious injury.

Road Traffic Accidents, Queensland, 1968-69

| Type of Accident |  |  |  | Accidents Reported |  | Persons Killed |  | Persons Seriously Injured |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Total | $\begin{gathered} \text { Cas- } \\ \text { ualty } \end{gathered}$ | Brisbane Stat. Divn ${ }^{3}$ | Total land | Brisbane Stat. Divn ${ }^{2}$ | Total Queensland |
| Pedestrian and |  |  |  |  |  |  |  |  |  |
| Car . | . | . | . | 837 | 757 | 34 | 65 | 456 | 735 |
| Van or Utility | . | . | .... | 137 | 123 | 3 | 5 | 65 | 123 |
| Truck etc. .. | . | . | . | 44 | 41 | 8 | 11 | 23 | 32 |
| Motor Cycle .. | - | . | $\cdots$ | 24 | 21 | . . |  | 16 | 26 |
| Pedal Cycle . . | . | . . | . | 18 | 16 | . | . | 11 | 16 |
| Tram, Bus, etc. | . | $\cdots$ | $\cdots$ | 24 | 22 | $\cdots$ | $\ldots$ | 19 | 22 |
| Other .. .. |  | . | $\cdots$ | 2 | 1 | . | - | 1 | 1 |
| Car and |  |  |  |  |  |  |  |  |  |
| Car | . | . | .. | 11,809 | 1,480 | 26 | 100 | 1,240 | 2,690 |
| Van or Utility | . | - | . | 3,566 | 513 | 4 | 25 | 326 | 903 |
| Truck etc. . | .. | . | . | 1,609 | 260 | 3 | 36 | 158 | 380 |
| Motor Cycle .. | . | . | . | 520 | 359 | 3 | 11 | 197 | 400 |
| Pedal Cycle . . | . | . | . | 384 | 320 | 4 | 15 | 131 | 316 |
| Tram, Bus, etc. | .. | . | . | 391 | 32 | 1 | 7 | 20 | 48 |
| Other .. . | . . | . . | .. | 1,080 | 87 | 5 | 14 | 20 | 110 |
| Van or Utility and |  |  |  |  |  |  |  |  |  |
| Van or Utility | .. | . | . | 374 | 51 | 1 | 2 | 26 | 91 |
| Truck etc. . | . | . | . | 284 | 43 | 2 | 10 | 19 | 68 |
| Motor Cycle . . | . | - | . | 68 | 53 | 1 | 1 | 26 | 61 |
| Pedal Cycle .. | . | . | . | 61 | 47 | . | . . | 15 | 52 |
| Tram, Bus, etc. | . | - | . | 48 | 2 | - | $\cdots$ | 5 | 5 |
| Other .. . . | - | $\cdots$ | . | 224 | 20 | $\cdots$ | 1 | 2 | 23 |
| Truck etc. and |  |  |  |  |  |  |  |  |  |
| Truck etc. | $\ldots$ | . | . | 146 | 21 | . | 5 | 7 | 26 |
| Motor Cycle . . | . | . | . | 33 | 31 | - | 2 | 20 | 30 |
| Pedal Cycle . . | . | - | $\cdots$ | 26 | 25 | $\cdots$ | $\cdots$ | 10 | 28 |
| Tram, Bus, etc. | . | . | . | 51 | 3 | $\cdots$ | . | 11 | 11 |
| Other .. .. | . | . | . | 100 | 10 | . . | - | 2 | 13 |
| Motor Cycle and |  |  |  |  |  |  |  |  |  |
| Motor Cycle .. | -• | $\cdots$ | . | 9 | 7 | $\cdots$ | . | 4 | 13 |
| Pedal Cycle . . | . | - | . | 12 | 11 | . | . | 3 | 19 |
| Tram, Bus, etc. | . | . | . | 4 | 2 | $\cdots$ | - | 1 | 2 |
| Other .. .. |  | . | $\cdots$ | 38 | 34 | - | . | 10 | 38 |
| Pedal Cycle and |  |  |  |  |  |  |  |  |  |
| Pedal Cycle . | $\cdots$ | -• | . | 7 | 7 | $\cdots$ | $\cdots$ | $\cdots$ | 7 |
| Tram, Bus, etc. | . . | . | . | 6 | 4 | . | . | 2 | 4 |
| Other . . . . | - | . | . | 2 | 2 | . | . | . | 2 |
| Tram, Bus, etc. and |  |  |  |  |  |  |  |  |  |
| Tram, Bus, etc. | $\cdots$ | $\cdots$ | -• | 7 | - | -• | . | - | $\cdots$ |
| Other . . |  | . . |  | 4 |  | . | - | $\cdots$ | - |
| Other Vehicle and |  |  |  |  |  |  |  |  |  |
| Other . . . . |  |  | . | 2 | 1 | $\cdots$ | 1 | $\cdots$ | $\cdots$ |
| Moving Vehicle and Obstruction ${ }^{3}$ |  |  |  |  |  |  |  |  |  |
| Car .. .. | - | .. | $\cdots$ | 1,204 | 150 | $\ldots$ | 4 | 89 | 233 |
| Van or Utility | $\cdots$ | . | .. | 229 | 48 | .. | .. | 30 | 61 |
| Truck etc. .. | $\cdots$ | . | . | 164 | 9 | .. | 1 | 7 | 12 |
| Motor Cycle .. | $\cdots$ | . | -• | 13 | 10 | . | .. | 4 | 10 |
| Pedal Cycle .. | . | . | . | 19 | 18 | . | . | 11 | 18 |
| Tram, Bus, etc. | . | .. | . | 27 | 1 | $\cdots$ | . | 1 | 1 |
| Other .. .. |  |  | . | 9 | .. | $\cdots$ | - | $\cdots$ | - |
| Other Types (Sole Vehicle etc.) |  |  |  |  |  |  |  |  |  |
| Car .. .. | $\cdots$ | . | $\cdots$ | 5,079 | 1,789 | 26 | 149 | 666 | 2,596 |
| Van or Utility | . | - | - | 959 | 374 | 4 | 40 | 83 | 535 |
| Truck etc. .. | . | . | -• | 533 | 140 | . | 10 | 18 | 154 |
| Motor Cycle . . | $\cdots$ | $\cdots$ | . | 203 | 174 | 1 | 5 | 74 | 185 |
| Pedal Cycle . . | . | . | . . | 56 | 52 | . . | 2 | 28 | 52 |
| Tram, Bus, etc. | $\cdots$ | $\cdots$ | .. | 35 | 24 | . | 1 | 35 | 82 |
| Other .. .. | . . |  | .. | 26 | 17 |  | 2 | 5 | 18 |
| Total | $\cdots$ | $\cdots$ | $\cdots$ | 30,507 | 7,212 | 126 | 525 | 3,897 | 10,252 |

[^88]Ages of Persons Killed or Seriously Injured-The following table shows the ages of persons killed or seriously injured, according to the capacity in which the person was involved in the accident. In working the rates, the estimated age distribution of the mean population for 1968-69 was used. The casualty rate for persons aged 17 to 20 was twice that for the 21 to 29 years group and about four times the rate for most other adult groups.

Ages of Persons Killed or Seriously Injured in Road Traffic
Accidents, Queensland, 1968-69

| Age Group | Pedestrians | Motor Drivers | Motor Cyclists | Pedal Cyclists | Passengers | Others ${ }^{1}$ | Total | Rate per 10,000 <br> Persons |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Under 5 | 80 | $\ldots$ | $\ldots$ | . ${ }^{\text {a }}$ | 268 | . | 348 | 20.3 |
| 5-6 | 83 | . |  | 7 | 111 |  | 201 | 27.5 |
| 7-16 | 223 | 19 | 7 | 309 | 876 | 5 | 1,439 | 42.4 |
| 17-20 | 73 | 1,042 | 340 | 31 | 1,053 | 1 | 2,540 | 205.2 |
| 21-29 | 74 | 1,248 | 171 | 19 | 760 | $\cdots$ | 2,272 | 102.8 |
| 30-39 | 80 | 665 | 49 | 14 | 303 | . | 1,111 | 55.9 |
| 40-49 | 105 | 537 | 52 | 30 | 305 | 1 | 1,030 | 49.9 |
| 50-59 | 111 | 381 | 28 | 31 | 276 | 8 | 835 | 47.5 |
| 60 and Over | 197 | 292 | 18 | 45 | 275 | . | 827 | 37.1 |
| Not Known | 24 | 65 | 6 | 2 | 77 |  | 174 |  |
| Total | 1,050 | 4,249 | 671 | 488 | 4,304 | 15 | 10,777 | 61.5 |

${ }^{1}$ Tram crews, drivers of animal-drawn vehicles, riders of horses, etc.
The next table shows the ages of road users responsible for or primarily involved in traffic accidents. In accidents where the cause is not attributable to any of the parties involved, the road user primarily involved is included in this table. In all other accidents only the road user responsible is included.

Ages of Road Users Involved ${ }^{1}$ in Road Traffic Accidents ${ }^{2}$,
Queensland, 1968-69

| Age Group |  | Drivers of Utilities, Trucks, etc. | Motor Cyclists | Pedal Cyclists | Pedestrians | Passen- gers | Others ${ }^{3}$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Under 5 | $\cdots$ | . | . | . | 80 | 13 | $\ldots$ | 93 |
| 5-6 | . | . | . | 8 | 81 | 3 | $\cdots$ | 92 |
| 7-16 | 72 | 16 | 5 | 265 | 167 | 5 | 7 | 537 |
| 17-20 | 5,539 | 946 | 262 | 18 | 33 | 8 | 2 | 6,808 |
| 21-29 | 5,922 | 1,738 | 148 | 9 | 46 | 14 | 12 | 7,889 |
| 30-39 | 3,092 | 1,253 | 42 | 5 | 56 | 11 | 8 | 4,467 |
| 40-49 | 2,685 | 939 | 35 | 18 | 68 | 5 | 9 | 3,759 |
| 50-59 | 1,981 | 597 | 18 | 12 | 78 | 4 | 12 | 2,702 |
| 60 and Over | 1,430 | 378 | 11 | 25 | 138 | 7 | 4 | 1,993 |
| Not Known | 1,597 | 505 | 6 | 7 | 18 | 2 | 32 | 2,167 |
| Total | 22,318 | 6,372 | 527 | 367 | 765 | 72 | 86 | 30,507 |

[^89]Road Traffic Accident Casualty Rates-The next table shows the percentage distribution of persons in various age groups within each category of road traffic accident casualties during the five years ended 30 June 1969. Significant features are the high rates for drivers aged 17 to 29 and pedestrians up to age 16 and 60 and over.

Road Traffic Accident Casualtiesi, Queensland


PEDAL CYCLISTS

| $1964-65$ | $\ldots$ | $\ldots$ | 1.0 | 63.3 | 9.1 | 3.9 | 4.9 | 6.0 | 4.2 | 6.7 | 0.9 | 100.0 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1965-66$ | $\ldots$ | $\ldots$ | 1.0 | 66.9 | 8.2 | 3.3 | 4.0 | 4.2 | 5.5 | 5.4 | 1.5 | 100.0 |
| $1966-67$ | $\cdots$ | $\ldots$ | 0.8 | 62.1 | 7.3 | 2.5 | 4.4 | 5.5 | 7.0 | 9.4 | 1.0 | 100.0 |
| $1967-68$ | $\cdots$ | $\ldots$ | 0.6 | 67.3 | 6.1 | 2.9 | 2.9 | 4.3 | 7.1 | 8.2 | 0.6 | 100.0 |
| $1968-69$ | $\cdots$ | $\ldots$ | 1.4 | 63.3 | 6.4 | 3.9 | 2.9 | 6.1 | 6.4 | 9.2 | 0.4 | 100.0 |

OTHERS ${ }^{2}$

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1964-65$ | $\ldots$ | 5.5 | 2.5 | 17.0 | 24.4 | 17.7 | 9.0 | 8.9 | 6.1 | 6.6 | 2.3 | 100.0 |
| $1965-66$ | . | 6.5 | 2.6 | 18.6 | 24.5 | 15.5 | 7.9 | 8.0 | 6.6 | 7.4 | 2.4 | 100.0 |
| $1966-67$ | . | 6.2 | 2.3 | 17.5 | 25.8 | 16.5 | 7.9 | 8.0 | 6.4 | 6.9 | 2.5 | 100.0 |
| $1967-68$ | . | 6.4 | 2.1 | 18.4 | 25.1 | 17.2 | 6.9 | 8.1 | 6.7 | 7.3 | 1.8 | 100.0 |
| $1968-69$ | . | 6.2 | 2.6 | 20.4 | 24.4 | 17.6 | 7.0 | 7.1 | 6.6 | 6.3 | 1.8 | 100.0 |

ALL PERSONS

|  |  |  |  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1964-65$ | $\ldots$ | 3.0 | 1.8 | 12.5 | 23.0 | 20.9 | 11.9 | 10.2 | 7.5 | 7.3 | 1.9 | 100.0 |
| $1965-66$ | .. | 3.4 | 2.0 | 13.5 | 22.5 | 19.9 | 11.4 | 9.8 | 7.4 | 7.7 | 2.4 | 100.0 |
| $1966-67$ | . | 3.4 | 1.7 | 12.2 | 23.4 | 20.5 | 11.2 | 9.7 | 7.6 | 7.9 | 2.4 | 100.0 |
| $1967-68$ | .. | 3.4 | 1.6 | 13.2 | 23.3 | 20.9 | 10.1 | 9.9 | 7.8 | 8.0 | 1.8 | 100.0 |
| $1968-69$ | . | 3.2 | 1.9 | 13.3 | 23.6 | 21.1 | 10.3 | 9.6 | 7.7 | 7.7 | 1.6 | 100.0 |

[^90]In 1968-69 persons under 21 years of age represented 42.0 per cent of all road traffic accident casualties, having increased from 40.3
per cent since $1964-65$ as shown in the table. The 21 to 29 years age group recorded 21.1 per cent for 1968-69, an increase of 0.2 per cent from 1964-65, while most higher age groups recorded decreased proportions. For motor vehicle drivers the proportion of casualties under 21 years of age rose from 23.6 to 24.9 per cent, for passengers etc. from 49.4 to 53.6 per cent, and for pedestrians from 39.6 to 43.7 per cent, but for motor cyclists the proportion decreased from 53.4 to 51.7 per cent, and for pedal cyclists from 73.4 to 71.1 per cent.

Persons under 17 years comprised 36.7 per cent, and persons aged 60 and over 18.8 per cent, of all pedestrian casualties; persons from 21 to 39 years, 45.1 per cent of all motor driver casualties; persons from 17 to 29 years, 76.2 per cent of all motor cyclist casualties; and persons from 7 to 16 years, 63.3 per cent of all pedal cyclist casualties.

In 1968-69 one motor cyclist was killed or seriously injured for every 26 motor cycles on the register, compared with one driver for every 149 of all other types of motor vehicles.

Road Conditions--In 1968-69, 1,740 accidents, 463 of which caused casualties, were attributed to road conditions, loosely gravelled roads accounting for 675 and wet slippery roads for 647.

Road Safety Council-The Queensland Road Safety Council has been set up to assist in reducing road accidents by public educational campaigns to improve the knowledge, skill, attitudes, and habits of all classes of road users. It comprises representatives of the Police, Main Roads, and other relevant government departments and of associations of motorists, motor traders, and transport employers and employees.

## 8 AIR TRANSPORT

In 1920, Queensland and Northern Territory Aerial Services Ltd (Qantas) was formed, with headquarters at Longreach, to open up air services between Charleville and Cloncurry, and eventually to connect with Brisbane and Sydney, and through Camooweal to Darwin. Air taxi work and joy-riding were the main uses of aircraft in Queensland until 2 November 1922 when a subsidy of $\$ 24,000$ from the Commonwealth Government made the Charleville-Cloncurry service possible. Further extensions were shortly in operation: Cloncurry to Camooweal in 1925, Cloncurry to Normanton in 1927, and Charleville to Brisbane in 1929. Although a contract had been accepted by the Commonwealth Government in 1921 with a subsidy of $\$ 22,000$ for a regular weekly service between Sydney and Brisbane, on account of various difficulties the service was not started until 1930, when a regular unsubsidised service was inaugurated by Australian National Airways. In July 1938 the mail and passenger flying boat service conducted by Imperial Airways was extended to Australia in conjunction with Qantas Empire Airways, which operated the route from Singapore to Sydney, calling at Brisbane.

In October 1957 Ansett Airlines, which first extended its southern services to Brisbane in 1948 and to Cairns in 1954, took over Australian National Airways and now operates the combined organisations, providing, with the Government's Trans-Australia Airlines, interstate services in accordance with the two-line policy of the Commonwealth Government. There is also a network of intrastate services connecting the major Queensland towns and linking them with the southern capitals and with

Papua and New Guinea. Brisbane is a port of call on the regular schedules of the international services of Qantas, B.O.A.C., Air New Zealand, and Air Nauru.

Airline companies also provide planes for taxi and charter work, and the Flying Doctor Service operates throughout western Queensland, often after communication through wireless transmitting and receiving sets. The map on page 313 shows the Queensland air routes at 30 June 1969.

Civil aviation details for Australia are given in the following table. The figures relate to companies with head offices in Australia, but exclude operations of aircraft chartered for defence purposes.

Civil Aviation, Australia

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Registered Aircraft Owners ${ }^{1}$. . No. | 1,293 | 1,481 | 1,685 | 1,845 | 1,951 |
| Registered Aircraft ${ }^{1}$.. .. No. | 2,207 | 2,605 | 2,970 | 3,356r | 3,559 |
| Licensed Pilots ${ }^{1}$ |  |  |  |  |  |
| Private .. .. .. No. | 5,388 | 6,372 | 7,838 | 9,292 | 10,218 ${ }^{\text {a }}$ |
| Commercial .. .. .. No. | 1,667 | 1,897 | 2,298 | 2,734 | 3,357 ${ }^{3}$ |
| Airline Transport .. .. No. | 1,475 | 1,629 | 1,657 | 1,713 | 1,696 |
| Licensed Ground Engineers ${ }^{1}$. . No. | 2,779 | 2,879 | 2,954 | 3,278 | 3,508 |
| Aerodromes ${ }^{1}$ |  |  |  |  |  |
| Government .. .. No. | 110 | 110 | 107 | 107 | 108 |
| Licensed ${ }^{4}$.. .. .. No. | 386 | 385 | 377 | 381 | 383 |
| Flying Boat Bases ${ }^{5}$. . .. No. | 13 | 13 | 13 | 13 | 13 |
| Accidents |  |  |  |  |  |
| Persons Killed .. .. No. | 21 | 32 | 76 | $57 r$ | 54 |
| Persons Injured .. .. No. | 7 | 28 | 27 | 29 | 22 |
| Internal Services Only |  |  |  |  |  |
| Hours Flown .. .. .. No. | 256,231 | 261,535 | 255,510 | 240,801 | 244,606 |
| Miles Flown .. .. .. '000 | 52,323 | 55,020 | 56,759 | 56,724 | 60,348 |
| Paying Passengers .. .. '000 | 3,764 | 4,158 | 4,425 | 4,668 | 5,185 |
| Paying Passenger-Miles .. '000 | 1,639,087 | 1,831,360 | 1,972,469 | 2,125,314 | 2,401,783 |
| Freight .. .. .. short tons | 69,959 | 76,079 | 82,056 | 85,063 | 89,947 |
| Mails ${ }^{\text {® }}$.. .. .. short tons | 7,736 | 8,633 | 9,587 | 9,417r | 9,876 |

[^91]The volume of business in passengers and freight at the principal airports in Queensland in 1968 is shown below.

Passengers and Freight at Queensland Airports ${ }^{1}$, 1968


[^92]

The number of aircraft registered in Queensland at 30 June 1969 was 587. This total included 309 for private use. Under the provisions of The State Transport Act of 1960, licences are issued for the carriage of passengers and goods by air within the State.

## 9 POSTS AND TELEGRAPHS

Forms of communication provided by the Commonwealth PostmasterGeneral's Department include ordinary posts, telegraphs, telephones, and wireless telegraphy, and radio and television stations for the Australian

Broadcasting Commission. Until August 1946 cable and wireless communication was operated by private companies under an arrangement with the Postmaster-General's Department. Thereafter, the Overseas Telecommunications Commission (Australia) was set up to take over and operate radio and cable services linking Australia with other countries.

Postmaster-General's Department, Australia, 1968-69

| State or Office |  |  |  | Revenue ${ }^{1}$ |  |  |  | Total Expenditure |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Postal | Telegraph ${ }^{2}$ | Telephone ${ }^{2}$ | Total ${ }^{3}$ |  |
|  |  |  |  | \$'000 | \$'000 | \$'000 | \$ 000 | \$'000 |
| New South Wales ${ }^{4}$ | . |  | $\cdots$ | 60,980 | 5,094 | 158,089 | 233,500 | 243,552 |
| Victoria .. | . | . | . | 42,639 | 3,451 | 111,590 | 163,276 | 168,493 |
| Queensland | . |  | . | 18,976 | 1,592 | 50,203 | 74,678 | 81,992 |
| South Australia ${ }^{5}$ | . |  | -. | 13,211 | 1,606 | 34,524 | 54,323 | 59,469 |
| Western Australia | . |  | - | 10,698 | 1,199 | 26,818 | 41,155 | 58,547 |
| Tasmania | . | . | . | 3,677 | 297 | 10,504 | 15,317 | 19,747 |
| Central Office | . |  | . | 3,489 | 2,068 | 443 | 13,062 | 167,883 |
| Australia | $\cdots$ | . | . | 153,670 | 15,307 | 392,171 | 595,311 | 799,683 |

[^93]Postal business in Queensland since 1870 is shown below.
Post Office Business in Queensland ${ }^{1}$


[^94]Communications lodged at the 7,324 Post Offices throughout Australia in 1968-69 included $2,091,969,000$ letters and postcards, $353,388,000$ newspapers etc., $10,641,300$ registered articles, and $20,508,300$ parcels. Telegrams and cablegrams sent numbered 23,299,712.

The postal order and money order operations of the Post Office in Queensland are shown for five years in the following table.

## Postal and Money Orders, Queensland

| Particulars |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Postal Orders ${ }^{1}$ |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Number | . | 1,632,464 | 1,583,638 | 1,465,378 | 1,519,198 | 1,657,312 |
| Value | \$ | 1,789,554 | 1,630,853 | 2,044,206 | 2,740,608 | 3,442,981 |
| Commission | \$ | 64,502 | 52,656 | 68,095 | 79,667 | 95,400 |
| Paid |  |  |  |  |  |  |
| Number | . | 1,984,485 | 2,242,967 | 1,757,919 | 1,725,865 | 1,892,640 |
| Value | \$ | 2,198,420 | 2,469,209 | 2,369,075 | 2,802,518 | 3,587,152 |
| Money Orders |  |  |  |  |  |  |
| Issued |  |  |  |  |  |  |
| Number | . | 1,581,475 | 1,638,839 | 1,723,762 | 1,582,460 | 1,338,511 |
| Value | \$ | 48,202,568 | 53,862,124 | 60,453,852 | 64,225,379 | 29,198,598 ${ }^{2}$ |
| Commission | \$ | 271,358 | 287,778 | 307,179 | 351,475 | 365,813 |
| Paid |  |  |  |  |  |  |
| Number |  | 1,426,376 | 1,485,277 | 1,543,090 | 1,429,908 | 1,182,605 |
| Value | \$ | 47,172,848 | 52,982,483 | 59,314,153 | 63,541,447 | 28,934,920 ${ }^{2}$ |

[^95] order ceased in 1968-69.

Telegraph and telephone business in Queensland during the five years to 1968-69 is shown below. Revenue collected by the Telegraph and Telephone Branches in 1968-69 is not comparable with that for previous years due to a change in the method of classification of cash receipts. The revenue collected by the Telegraph Branch in Queensland in 1968-69 was $\$ 1,592,006$, out of $\$ 15,306,687$ for all Australia. Revenue includes, as well as charges for messages, a substantial amount received for teleprinter services.

The revenue of the Telephone Branch for 1968-69 in Queensland was $\$ 50,203,369$, out of a total of $\$ 392,171,067$ for the operation of these services throughout Australia.

Expenditure on postal, telephone, and telegraph services, apportioned to Queensland in $1968-69$, was $\$ 81,992,198$.

Telegrams and Telephones, Queensland


[^96]
## 10 RADIO AND TELEVISION SERVICES

Wireless telegraphy and telephony are controlled by the Commonwealth Government, and various types of licences are issued by the Postmaster-General's Department for transmitting and receiving wireless messages. The following table shows the number of licences to operate wireless equipment in Queensland at 30 June of each of the five years to 1969.

Radio Licences, Queensland, at 30 June

| Type of Licence | 1965 | 1966 | 1967 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Sound Broadcasting Stations |  |  |  |  |  |
| National ${ }^{1}$. | 15 | 18 | 18 | 18 | 18 |
| Commercial | 22 | 22 | 22 | 25 | 25 |
| Broadcast Listeners | 343,401 | 340,687 | 340,477 | 371,637 | 382,869 |
| Coast ${ }^{2}$.. | 20 | 24 | 27 | 29 | 38 |
| Amateur | 550 | 583 | 628 | 652 | 681 |
| Other Transmitting and Receiving | 10,297 | 12,006 | 13,852 | 15,733 | 17,756 |
| Other Receiving Only .. | 86 | 88 | 88 | 89 | 142 |

${ }^{1}$ Broadcasting stations maintained by the Post Office for the Australian Broadcasting Commission. ${ }^{2}$ Ground stations authorised for communication with ships and aircraft, including specialised departmental stations.

Five of the 38 coastal wireless stations were used for transmitting commercial messages during 1968-69. They were situated at Brisbane, Cairns, Rockhampton, Thursday Island, and Townsville. These five stations are operated by the Overseas Telecommunications Commission on behalf of the Commonwealth Government.

Sound and Television Broadcasting-The Australian Broadcasting Commission provides studios and programmes, receiving its income from an annual government grant bearing no direct relation to the total amount collected in licence fees, which are paid into Consolidated Revenue. The Postmaster-General's Department establishes and operates the sound and television broadcasting stations, provides land lines, and performs other incidental services.

Commercial stations are operated by licensed private operators, and obtain their revenue from the broadcasting of advertisements.

At 30 June 1969 there were 43 sound broadcasting stations in Queensland, including 18 national stations: four at Brisbane, including two short-wave stations, and one each at Rockhampton, Townsville, Atherton, Longreach, Maryborough (Pialba), Cairns, Mackay, Gympie, Southport, Toowoomba (Dalby), Mount Isa, St George, Eidsvold, and Emerald.

Regular television transmission commenced in Queensland late in 1959. At 30 June 1969 there were 18 television stations: four in Brisbane, and two each in Toowoomba, Maryborough, Rockhampton, Townsville, Cairns, Warwick, and Mackay. Eight of them were national stations.

Since 1 October 1968 the broadcast listener's licence fee has been $\$ 6.50$ per annum for persons living within 250 miles of a national station, and $\$ 3.30$ in other areas, for one or more receivers ordinarily held at the address shown in the licence by the licensee or any member of his family. Licences are issued to age and other specified pensioners in these zones at $\$ 1$ and $\$ 0.70$ respectively, but are free to blind persons over 16 years of age and schools. There were 382,869 licences current in Queensland at 30 June 1969. Amateur station licences cost $\$ 2$ per annum.

Television licences are issued at Post Offices for a fee of $\$ 14$ per year. Licences are issued to pensioners at $\$ 3$ each, but may be granted free of charge to blind persons over 16 years of age, or to schools. At 30 June 1969, 367,289 television licences were current in Queensland.

Since 1 April 1965, combined broadcast listeners' and television viewers' licences have been issued, the fee since 1 October 1968 being $\$ 20$ per year ( $\$ 4$ to pensioners). There were 288,926 combined licences on issue in Queensland at 30 June 1969. (This figure is included in the separate licence numbers shown in the preceding paragraphs.)

From a special examination of the financial aspects of television, it was concluded that the revenue to be received from viewers' licence fees and the excise duty of $\$ 12$ on each cathode ray tube would ensure that the costs of the national service would be borne by those who use it, and that the programme of development would therefore impose no financial burden on the public in general. The duty on tubes was repealed on 12 August 1964.

Sound and Television Broadcasting Services, 30 June 1969

| Particulars | New South Wales ${ }^{1}$ | Victoria | Queensland | South Australia | Western Australia | Tasmania | Australia |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sound Broadcasting <br> National Stations |  |  |  |  |  |  |  |
| Medium Wave | 21 | 5 | 16 | $12^{2}$ | 13 | 4 | 71 |
| Short Wave | 1 | $3^{3}$ | 2 |  | 2 | .. | 8 |
| Commercial Stations | 38 | 20 | 25 | $9^{2}$ | 14 | 8 | 114 |
| Total Stations | 60 | 28 | 43 | $21^{2}$ | 29 | 12 | 193 |
| Listeners' Licences | 952,634 | 728,647 | 382,869 | 297,877 ${ }^{2}$ | 189,633 | 78,552 | 2,630,212 |
| Licences per 1,000 | 209.5 | 217.1 | 218.6 | $247.8{ }^{2}$ | 204.1 | 203.7 | 216.1 |
| Television |  |  |  |  |  |  |  |
| National Stations | 14 | 8 | 8 | 3 | 4 | 2 | 39 |
| Commercial Stations | 15 | 9 | 10 | 5 | 4 | 2 | 45 |
| Total Stations | 29 | 17 | 18 | 8 | 8 | 4 | 84 |
| Viewers' Licences | 993,145 | 747,080 | 367,289 | 280,420 | 183,307 | 78,216 | 2,649,457 |
| $\begin{array}{cr}\text { Licences per } & 1,000 \\ \text { Population .. } & \text {.. }\end{array}$ | 218.4 | 222.6 | 209.7 | 246.9 | 197.3 | 202.8 | 217.7 |

[^97]
## - Chapter 9

## TRADE

## 1 INTRODUCTION

Queensland has a greater proportion of its working population engaged in primary production than have the other States. Consequently, while its exports consist predominantly of primary produce, Queensland provides an important market for the manufactured products of the southern States.

The value of imports from other States represents about three-quarters of Queensland's total imports, whereas the value of exports to other States is only about two-fifths of the total exports from this State.

Most of Queensland's external trade is by sea, for which purpose there is a well-distributed system of ports extending the greater part of the east coast. There is considerable trade by rail and road with the southern States, including exports of fruits and vegetables for which special trains are run, while increasing amounts of perishable fruits and some vegetables are being sent interstate by air. Livestock move across the interstate and Northern Territory borders, and wool as well as livestock crosses the New South Wales border by rail and road transport.

The ports extend from Weipa and Thursday Island in the north to Brisbane in the south. Weipa, on the Gulf of Carpentaria, has been developed for the export of bauxite. Because of the decline in the pearling industry, Thursday Island, as a port, is now of minor importance although cultured pearls are still exported. Cairns is the port for the Atherton Tableland and the sugar districts of the North, and Townsville is the port for the mines of the Mount Isa-Cloncurry district, the pastoral lands of North Queensland, and the Herbert and Burdekin Rivers sugar areas. Mackay is a sugar port, and Rockhamtpon and Gladstone serve the mines of the Moura, Mount Morgan, and Callide areas and the pastoral and grain lands of Central Queensland. Alumina manufactured from Weipa bauxite is exported through Gladstone. Brisbane is the outlet for the south and the main port for overseas imports into Queensland. Between these ports there are others (Lucinda Point, Innisfail, Bowen, Bundaberg, and Maryborough) serving the sugar mills and other producers of their surrounding districts.

Prior to Federation, records of Queensland's external trade, which included trade with the other Australian colonies as well as overseas, were kept by the Queensland Customs Department. According to the Constitutional arrangements for the disposal of Commonwealth surplus revenues in the early days of Federation, it was necessary for the Commonwealth to keep records of interstate trade, and this was done until 1909. The collection was then abandoned and no records of Queensland's interstate trade were kept until, in 1931-32, the collection was revived by the Bureau of Industry. Complete detailed records are available for the year 1931-32; from that year until February 1940 only the total monthly figures for interstate imports and exports were collected. From March 1940 until June 1953, interstate trade was tabulated in accordance with an abbreviated list, and in July 1953 a more detailed commodity classification was introduced. Records of direct overseas trade are complete, and have been kept since 1901 by the Commonwealth.

From July 1965 for imports and July 1966 for exports, overseas and interstate trade statistics have been classified in accordance with the Australian Import and Export Commodity Classifications which are based on the Standard International Trade Classification (Revised), which in turn is closely related to the Brussels Tariff Nomenclature used in the new Australian Customs Tariff introduced in July 1965.

External trade in 1900 was worth $\$ 19.2 \mathrm{~m}$ for exports and $\$ 14.4 \mathrm{~m}$ for imports. By 1909 exports were $\$ 29.6 \mathrm{~m}$ and imports $\$ 20.4 \mathrm{~m}$, and in 1938-39 exports were $\$ 91.1 \mathrm{~m}$ and imports $\$ 65.3 \mathrm{~m}$. In $1968-69$ exports amounted to $\$ 1,173.0 \mathrm{~m}$ and imports to $\$ 1,147.6 \mathrm{~m}$. Total exports per head were $\$ 41$ in 1860 . From $\$ 33$ in 1880, they grew to $\$ 39$ in 1900, $\$ 52$ in 1909, $\$ 90$ in 1938-39, and were $\$ 670$ in 1968-69.

It is not possible to measure with precise accuracy variations in the volume of trade. However, an approximate index of the volume of overseas exports has been calculated to show the fluctuations in the volume of exports in the post-war years. It is weighted according to the values of the principal items exported in 1938-39, and is shown on page 549.

World War II ended with the volume of overseas exports only threefifths as great as in 1938-39 and complete recovery was not attained until 1948-49. Then followed three years with successive decreases ending in 1951-52 with overseas exports again down to almost half their pre-war level. A marked recovery commencing in 1952-53 restored their volume, which, despite fluctuations, increased at an average annual rate of 3 per cent until 1961-62, and then at an average rate of 11 per cent until 1966-67. In 1968-69 the index reached a record level of 247, and, after allowing for the increase in population, the volume of overseas exports per head was then 44 per cent higher than in the years immediately preceding World War II.

Wool was the main item of export in the Colony's early years. Before 1870 it had become worth more than $\$ 2 \mathrm{~m}$ annually, and gold and livestock were each worth about $\$ 1 \mathrm{~m}$. Wool made irregular progress during the next fifteen years, but in 1875 it was surpassed for the first time by gold with $\$ 2,996,000$. In 1880 wool was the largest item of export, $\$ 2,776,000$, and gold followed, with $\$ 1,642,000$. Wool and gold were the chief exports from 1885 to 1905 , wool usually being slightly in excess of gold, with an average annual value of about $\$ 4 \mathrm{~m}$. Meat exports first exceeded $\$ 2 \mathrm{~m}$ in 1895 , and sugar passed $\$ 2 \mathrm{~m}$ in 1898. Livestock exports were between $\$ 1 \mathrm{~m}$ and $\$ 2 \mathrm{~m}$ in almost every year between 1883 and 1903, and until World War II normally approximated $\$ 2 \mathrm{~m}$ annually. During and after that war, border crossings of stock became large, interstate exports of cattle having exceeded $\$ 18 \mathrm{~m}$ per annum since 1962-63. In recent years, minerals (principally copper, silver-lead, coal, mineral sands, and bauxite) have become of major importance in the export trade. Exports of coal to Japan in 1968-69 exceeded \$33m.

The Commonwealth Constitution gave the Commonwealth Parliament power to legislate with respect to trade and commerce with other countries, and among the States; and provided that the collection and control of duties of customs and excise, and the control of payment of bounties, should pass to the Commonwealth Government. It was further provided that trade, commerce, and intercourse among the States should be absolutely free. Prior to Federation, these matters were dealt with by the individual States; different tariffs operated, and interstate trade was subject to the same customs duties as overseas. The Constitution required
the Commonwealth to impose uniform duties of customs within two years after the establishment of the Commonwealth, and the first Commonwealth Customs Act was proclaimed in October 1901. From that date a uniform tariff for all States came into force, and interstate trade became free, except that Western Australia, as provided by the Constitution, was given the right to levy duty on goods from other States for a period of five years.

Details of the customs tariffs, primage duty, trade agreements, import licensing regulations, export control, etc. will be found in the Commonwealth Year Book (No. 56, 1970, pages 283 to 291). Exports are valued in Australian currency f.o.b. at the Australian port of export. Some commodities, such as wool and butter, which are shipped on consignment, are valued at the f.o.b. equivalent of the ruling market prices in Australia or overseas. The cost of containers is always included.

Imports are recorded at values fixed by the Customs Act for the payment of duty. Until 15 November 1947 the amount was determined by taking the sterling price paid by the importer, plus any special deduction, or the current domestic (i.e. in the country of export) value of the goods, whichever was the higher, plus all charges payable or ordinarily payable for placing the goods free on board at the port of export. Ten per cent of the whole amount was added to cover freight, insurance, etc. to Australia, and imports were recorded at these values in sterling currency. From 15 November 1947 the addition of the 10 per cent was omitted, and imports were recorded in Australian currency values, f.o.b. at port of export, determined as above. In the appendix (page 546) imports for all years have been converted to their equivalent values in Australian currency.

## 2 EXPORTS

Overseas—Queensland's overseas exports in 1968-69 were worth $\$ 677.5 \mathrm{~m}$, compared with $\$ 96.6 \mathrm{~m}$ in the first normal post-war year, 1947-48. Meat has been the most valuable single item of the State's overseas exports for the last four years due to increases in its price, whereas fluctuating prices for sugar, and declining prices for wool, have resulted in a decline in the relative importance of these commodities as export items. In 1968-69, overseas export earnings from meat were $\$ 131.6 \mathrm{~m}$, compared with $\$ 116.3 \mathrm{~m}$ for sugar and $\$ 109.2 \mathrm{~m}$ for wool. In recent years, overseas exports of alumina, lead and lead alloys, wheat, coal, copper, and mineral sands have risen to high values.

The proportion of Queensland's overseas exports going to the United Kingdom has decreased during recent years and is now substantially less than in the years immediately before and after World War II. At the same time, the proportions of exports going to the United States and Japan have increased considerably. The proportion of exports to the European Economic Community (Common Market) countries immediately before they were so combined was about twice what it was in 1968-69. From 1947-48 to 1968-69, the United Kingdom's proportion fell from 54.1 to 16.4 per cent, United States' increased from 9.4 to 27.2 per cent, Japan's increased from 0.3 to 26.6 per cent, and the Common Market countries' proportion fell from 23.7 to 8.9 per cent.

The next table shows the principal items of exports from Queensland during $1968-69$ to several major countries, the European Economic Community, other States of Australia, and in total to all destinations. See also the diagrams on pages 321 and 333.


11

Overseas and Interstate Exports,

| Commodity | United Kingdom | European Economic Community | Japan |
| :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ |
| Food and Live Animals | 53,673,336 | 3,234,126 | 70,082,332 |
| Animals, Live |  |  | 1,150 |
| Beef and Veal: Fresh, Chilled, or Frozen | 5,711,892 | 126,107 | 7,539,180 |
| Lamb, Mutton, and Goat Meat: Fresh, Chilled, or Frozen | 76,280 | 15,433 | 1,190,491 |
| Other Meat, Poultry, etc.: Fresh, Chilled, or Frozen | 1,958,693 | 368,531 | 731,422 |
| Other Meat, Meat Preparations: Prepared or Preserved | 1,486,554 | 185,570 | 1,150 |
| Milk and Cream: Fresh, Evaporated, Condensed, or Dried | 7,387 | 5,621 | 7,532 |
| Butter, including Ghee | 119,072 | 1,692 | 39,448 |
| Cheese | 231,507 | 525 | 369,526 |
| Eggs and Egg Yolks, Liquid or Dried | 215,770 | . | 272,819 |
| Fish, Crustaceans, and Molluscs, Fresh or Prepared | 379,389 | 12,593 | 1,321,941 |
| Wheat, Unmilled | 1,588,539 | 702,891 | 28,369,489 |
| Barley, Unmilled | 574,873 | . . | 554,142 |
| Millet and Panicum, Unmilled | 284,388 | 178,151 | 76,647 |
| Sorghum, Unmilled . . . . |  | . . | 2,825,273 |
| Meal and Flour of Wheat and of Other Grains | 4 |  |  |
| Fruit and Nuts, Fresh or Dried . | 291,129 | 141,322 |  |
| Cereal Preparations and Preparations of Flour and Starch of Fruits and Vegetables | 72 | 1,068 |  |
| Fruit, Preserved, and Fruit Preparations | 718,052 | 61,106 | 644 |
| Vegetables, Fresh or Prepared | 6,896 | 54,559 |  |
| Sugar, Raw or Refined | 39,185,273 | 1,106,590 | 23,482,490 |
| Molasses .. . | 2,225 | . . | 443,078 |
| Coffec, Cocoa, Tea, Spices, Chocolate, and Chocolate Confectionery |  | . |  |
| Feeding Stuff for Animals, except Unmilled Cereals | 25,614 | . | 707,794 |
| Margarine, Lard, and Other Rendered Pig and Poultry Fat |  |  |  |
| Food Preparations, n.e.s. .. .. | 809,727 | 272,367 | 2,148,116 |
| Beverages and Tobacco .. .. ... .. .. | 6,924 | 29,012 | 258 |
| Non-alcoholic Beverages, excluding Fruit Juices etc. |  | 28,980 |  |
| Alcoholic Beverages .. .. .. .. .. | 85 | 32 | 208 |
| Tobacco, Unmanufactured, and Tobacco Refuse . . | 6.711 | . |  |
| Tobacco Manufactures | 128 | $\ldots$ | 50 |
| Crude Materials, Inedible, except Fuels | 14,262,644 | 49,292,871 | 58,581,944 |
| Bovine and Equine Hides and Calf Skins, Undressed | 38,626 | 1,160,090 | 2,930,880 |
| Sheep and Lamb Skins, Undressed . . .. . . | 188,358 | 6,166,943 |  |
| Other Hides and Skins and Fur Skins, Undressed . . | 46,791 | 209,476 | 6,054 |
| Peanuts . . . . . . .. .. |  |  | . |
| Other Oil Seeds and Nuts, and Flour and Meal thereof | 107,003 |  |  |
| Timber in the Rough, or Sawn, Dressed, etc. | 18,865 | 8,368 | 35,087 |
| Wool Fibres and Other Animal Hair | 9,892,103 | 31,694,944 | 41,567,258 |
| Zinc Ore and Concentrates | .. | 2,017,427 | 3,168,557 |
| Tin Ore and Concentrates | 184,896 |  | .. |
| Mineral Sands | 3,180,392 | 3,794,666 | 3,119,900 |
| Other Metals, Ores, and Concentrates | 19,339 | 3,841,202 | 7,159,633 |
| Crude Animal and Vegetable Materials, n.e.s. . | 586,271 | 399,755 | 594,575 |
| Mineral Fuels. Lubricants, and Related Mate lals | 100 | 64,865 | 34,349,813 |
| Coal, Coke, and Briquettes . . |  | . | 33,680,834 |
| Petroleum, Petroleum Products, and Petroleum Gases | 100 | 64,865 | 668,979 |
| Animal and Vegetable Oils and Fats | 35,938 | 200,961 | 1,073,227 |
| Tallow, Edible .. . . | 1,150 |  | 556,552 |
| Tallow, Inedible . . . . . |  | 172,832 | 503,282 |
| Other Animal and Vegetable Oils and Fats | 34,788 | 28,129 | 13,393 |

Principal Items, Queensland, 1968-69

| Papua and New Guinea | United States | Canada | Other Countries ${ }^{1}$ | Total to Overseas | To Other States | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| 6,487,785 | 125,293,487 | 16,270,244 | 38,904,534 | 313,945,844 | 214,625,761 | 528,571,605 |
| 344,714 | 23,250 |  | 81,511 | 450,625 | 60,377,540 | 60,828,165 |
| 758,265 | 95,071,617 | 5,339,725 | 4,341,083 | 118,887,869 | 8,231,589 | 127,119.458 |
| 67,622 | 1,151,048 | 640,814 | 47,777 | 3,189,465 | 64,358 | 3,253,823 |
| 314,990 | 77,605 | 383,675 | 892,870 | 4,727,786 | 6,291,956 | 11,019,742 |
| 2,542,359 | 42,647 | 131,683 | 393,449 | 4,783,412 | 8,754,542 | 13,537,954 |
| 39,007 | $\cdots$ | $\cdots$ | 1,636,689 | 1,696,236 | 45,732 | 1,741,968 |
| 266,875 | 22,030 | . | 2,098,012 | 2,547,129 | 1,814,225 | 4,361,354 |
| 6,140 | . . |  | 260,638 | 868,336 | 1,438,878 | 2,307,214 |
| 24,469 | .. | 63,645 | 140,974 | 717,677 | 267,146 | 984,823 |
| 200,292 | 1,772,975 | 121,633 | 426,997 | 4,235,820 | 1,407,156 | 5,642,976 |
| 770 | .. | . . | 3,744,313 | 34,406,002 | 650,854 | 35,056,856 |
| 828 | . |  | 7,170 | 1,137,013 | 2,893,611 | 4,030,624 |
| . ${ }^{\text {d }}$ | . | 640 | 107,629 | 647,455 | 470,070 | 1,117,525 |
| 411 | . | . | 15,049 | 2,840,733 | 760,628 | 3,601,361 |
| 608,997 | $\cdots$ |  | 2,009,293 | 2,618,294 | 1,207,934 | 3,826,228 |
| 102,190 | 21,533 | 131,007 | 568,114 | 1,255,295 | 5,907,596 | 7,162,891 |
| 303,153 | 20 |  | 151,448 | 455,761 | 3,844,567 | 4,300,328 |
| 96,990 | 302,305 | 1,063,825 | 360,951 | 2,603,873 | 13,639,102 | 16,242,975 |
| 242,363 |  | 2,837 | 41,179 | 347,834 | 9,772,251 | 10,120,085 |
| 36,202 | 23,221,520 | 8,390,300 | 20,831,035 | 116,253,410 | 71,035,671 | 187,289,081 |
| 3,006 | 2,634,076 | .. | 200,630 | 3,283,015 | 238,860 | 3,521,875 |
| 1,245 | 1,641 | . | . | 2,886 | 1,050,213 | 1,053,099 |
| 298,366 | 45,576 | . | 334,914 | 1,412,264 | 1,378,603 | 2,790,867 |
| 25,430 | $\cdots$ | $\cdots$ | 4,041 | 29,471 | 5,476,927 | 5,506,398 |
| 203,101 | 905,644 | 460 | 208,768 | 4,548,183 | 7,605,752 | 12,153.935 |
| 298,917 | 28,186 | 4 | 130,832 | 494,133 | 19,566,211 | 20,060,344 |
| 187,175 |  | . . | 9,497 | 225,652 | 164,408 | 390,060 |
| 99,968 | 469 | 4 | 114,500 | 215,266 | 675,021 | 890,287 |
| - 71 | 27,708 | . . | . | 34,419 | 17,726,151 | 17,760,570 |
| 11,774 | 9 | . | 6,835 | 18,796 | 1,000,631 | 1,019,427 |
| 258,481 | 12,469,959 | 742,511 | 28,107,850 | 163,716,260 | 20,620,901 | 184,337,161 |
| $\cdots$ | . . | . . | 865,078 | 4,994,674 | 342,277 | 5,336,951 |
| 2,538 |  |  | 1,050,537 | 7,408,376 | 250,937 | 7,659,313 |
| 1,595 | 435,127 | 16,450 | 75,147 | 790,640 | 489,067 | 1,279,707 |
| 422 | . . | . | 257,523 | 257,945 | 4,429,341 | 4,687,286 |
| 4,650 | $\cdots$ | $\cdots$ | 21,484 | 133,137 | 601,040 | 734,177 |
| 13,704 | 20,919 | 3,962 | 97,784 | 198,689 | 2,535,957 | 2,734,646 |
| . . | 4,839,076 | 6,003 | 21,239,045 | 109,238,429 | 830,313 | 110,068,742 |
| $\cdots$ | . . | . . | 773,198 | 5,959,182 | 822,103 | 6,781,285 |
| $\cdots$ | $\cdots$ | . | 69,423 | 254,319 | 4,542,901 | 4,797,220 |
| - | 6,171,949 | 521,317 | 1,972,778 | 18,761,002 | 142,784 | 18,903,786 |
| 278 | 839,413 | 114,467 | 689,673 | 12,664,005 | 3,799,351 | 16,463,356 |
| 235,294 | 163,475 | 80,312 | 996,180 | 3,055,862 | 1,834,830 | 4,890,692 |
| 248,733 | . | $\cdots$ | 104,720 | 34,768,231 | 7,515,588 | 42,283,819 |
| 19,043 | . | . | . . | 33,699,877 | . | 33.699,877 |
| 229,690 |  | $\cdots$ | 104,720 | 1,068,354 | 7.515,588 | 8,583,942 |
| 279,306 | 2,006 |  | 1,090,675 | 2,682,113 | 2,369,378 | 5,051,491 |
| 262,322 | . . | . | 58,712 | 878736 | 1,081,128 | 1,959,864 |
| 1,243 | . |  | 1,022,053 | 1,699,410 | 218,059 | 1,917,469 |
| 15,741 | 2,006 | $\cdot$ | 9,910 | 103,967 | 1,070,191 | 1,174,158 |

Overseas and Interstate Exports,

| Commodity | United Kingdom | European Economic Community | Japan |
| :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ |
| Chemicals | 20,684 | 254,542 | 110,857 |
| Chemical Elements and Compounds (incl. Alumina) | 1,331 | 174,284 |  |
| Dyeing, Tanning, and Colouring Materials . . | 30 | . | 22,094 |
| Medicinal and Pharmaceutical Products etc. | 16,032 | 78,182 | . . |
| Fertilisers, Manufactured |  |  |  |
| Chemical Materials and Products, n.e.s. | 3,291 | 2,076 | 88,763 |
| Manufactured Goods Classified Chiefly by Material .. | 42,772,830 | 6,645,109 | 16,213,786 |
| Leather and Manufactures thereof and Fur Skins (not Apparel, Travel or Sporting Goods) | 565,783 | 2,800 | 908 |
| Materials of Rubber and Articles of Rubber |  | 137 | 54 |
| Plywood and Veneers | 9,972 | 17,450 | 50,452 |
| Other Wood and Cork Manufactures, excl. Furniture | 15,220 | 656,521 | 40,635 |
| Paper and Paperboard | 2,286 | . . | 53,412 |
| Articles Made of Paper Pulp, Paper, or Paperboard | 238 | . | 122 |
| Textile Yarn and Thread and Textile Fabrics . | . . | . | 4,069 |
| Made-up Articles of Textile Material (not Clothing) and Floor Coverings |  |  | 91 |
| Non-metallic Mineral Manufactures, n.e.s. | 111,846 | 127,806 | 5,424 |
| Iron and Steel . | 619 | 3,165 |  |
| Copper and Copper-base Alloys | 5,837,686 | 5,574,653 | 15,991,262 |
| Lead and Lead-base Alloys . . | 35,332,093 | .. | .. |
| Fabricated Structural Parts and Structures, n.e.s., of Iron and Steel, Aluminium, or Zinc | 774,821 | 158,007 | 34 |
| Metal Containers for Storage and Transport | 63,818 | 18,295 | 1,016 |
| Household Equipment of Base Metals (Non-electric) |  | . . | . . |
| Wire Products; Nails, Screws, Bolts, etc.; Tools . . | 687 |  |  |
| Manufactures of Metal, n.e.s. . . | 57,761 | 86,275 | 66,307 |
| Machinery and Transport Equipment | 51,047 | 400,430 | 20,975 |
| Agricultural and Horticultural Machinery | 200 | 76,705 | 2,348 |
| Other Non-electric Machines, Appliances, and Parts | 15,669 | 257,173 | 13,109. |
| Electric Power Machinery and Switchgear . . . . | 13.704 | 6,007 | 16 |
| Domestic Electrical Equipment .. .. .. | 5,710 |  | 22 |
| Other Electrical Machinery and Apparatus | 10,148 | 12,305 | 524 |
| Railway and Tramway Vehicles | 261 |  |  |
| Road Motor Vehicles and Parts | 1,452 | 240 | 4,920 |
| Road Vehicles other than Motor Vehicles; Aircraft, Ships, Boats, and Floating Structures | 3,903 | 48,000 | 36 |
| Miscellaneous Manufactured Articles .. .. .. | 117,566 | 11,875 | 8,216 |
| Sanitary, Plumbing, Heating, and Lighting Fixtures | 38 |  | . . |
| Furniture .. .. .. | . | 250 | . |
| Clothing and Accessories (not Plastic) and Articles of Knitted or Crocheted Fabric | 31,361 | 292 | 2,171 |
| Footwear, Gaiters, and Similar Articles .. | . |  |  |
| Printed Matter | 14,346 | 1,845 | 1,032 |
| Articles Made of Plastic Materials, Artificial Resins, Cellulose Esters and Ethers, n.e.s. | 22,264 | 305 | . . |
| Office and Stationery Supplies (not Paper or Printed Matter) | 2 | . |  |
| Miscellaneous Manufactured Goods, n.e.s. | 49,555 | 9,183 | 5,013 |
| Commodities Not Elsewhere Classified . . | 13,785 | 32,693 | 5,817 |
| Total Merchandise Trade | 110,954,854 | 60,166,484 | 180,447,225 |
| Non-merchandise Trade | 299,160 | 125,046 | 20,583 |
| Total Recorded Trade | 111,254.014 | 60,291,530 | 180,467,808 |

[^98]Principal Items, Queensland, 1968-69-continued

| Papua and New Guinea | United States | Canada | Other Countries ${ }^{2}$ | $\begin{gathered} \text { Total } \\ \text { to } \\ \text { Overseas } \end{gathered}$ | To Other States | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| 812,717 | 38,563,569 | 4,253,301 | 7,838,764 | 51,854,434 | 14,155,406 | 66,009,840 |
| 97,218 | 38,537,514 | 4,253,301 | 7,641,567 | 50,705,215 | 6,504,944 | 57,210,159 |
| 86,757 | 408 | .. | 8,810 | 118,099 | 863,731 | 981,830 |
| 187,071 | 23,548 | . | 111,649 | 416,482 | 842,617 | 1,259,099 |
| 1,818 | . | . | 1,775 | 3,593 | 3,854,546 | 3,858,139 |
| 439,853 | 2,099 | -• | 74,963 | 611,045 | 2,089,568 | 2,700,613 |
| 3,605,868 | 6,336,759 | 42,927 | 2,982,532 | 78,599,811 | 128,013,365 | 206,613,176 |
| 1,421 | 2,327 | . | 305,049 | 878,288 | 5,289,246 | 6,167,534 |
| 314,095 | 3,026 |  | 37,391 | 354,703 | 6,074,849 | 6,429,552 |
| 11,312 | 7,093 | $\cdots$ | 91,990 | 188,269 | 8,159,717 | 8,347,986 |
| 30,378 | 7,133 | . | 62,027 | 811,914 | 2,563,909 | 3,375,823 |
| 111,916 | 277,008 | 10,042 | 196,806 | 651,470 | 9,164,590 | 9,816,060 |
| 228784 | 100 | . . | 111,384 | 340,628 | 1,068,551 | 1,409.179 |
| 91,315 | 4,046 | . | 61,913 | 161,343 | 9,438,388 | 9,599,731 |
| 55,871 | $\cdots$ | . | 900 | 56,862 | 3,263,634 | 3,320,496 |
| 1,110,347 | 12,335 | 669 | 160,640 | 1,529,067 | 3,649,701 | 5,178,768 |
| 507,987 | 10,801 | . . | 258,421 | 780,993 | 2,005,517 | 2,786,510 |
| 60,219 | 5,386,136 |  | 9,951 | 32,859,907 | 58,995,695 | 91,855,602 |
| 11,374 | 584,631 | - | 450 | 35,928,548 | 333,307 | 36,261,855 |
| 480,218 | 3,822 | . | 865,468 | 2,282,370 | 3,557,861 | 5,840,231 |
| 93,918 | 16,809 | . | 53,206 | 247,062 | 1,533,391 | 1,780,453 |
| 77,707 | . | - | 12,339 | 90,046 | 2,082,132 | 2,172,178 |
| 173,629 | 7,450 | - | 50,679 | 232,445 | 751,120 | 983,565 |
| 245,377 | 14,042 | 32,216 | 703,918 | 1,205,896 | 10,081,757 | 11,287,653 |
| 15,449,435 | 465,159 | 25,967 | 3,337,152 | 19,750,165 | 62,171,711 | 81,921,876 |
| 881,282 | . | . | 516,499 | 1,477,034 | 9,810,997 | 11,288,031 |
| 2,486,525 | 196,962 | 4,845 | 1,851,176 | 4,825,459 | 6,291,193 | 11,116,652 |
| 711,211 | 2,190 | 9,092 | 64,177 | 806,397 | 6,235,871 | 7,042,268 |
| 124,766 | 324 | . . | 9,252 | 140,074 | 3,149,708 | 3,289,782 |
| 244,056 | 42,921 | 12,030 | 41,819 | 363,803 | 1,488,111 | 1,851,914 |
| 8,797 | 650 | . . | 116,681 | 126,389 | 1,114,976 | 1,241,365 |
| 1,183,797 | 1,730 | $\cdots$ | 298,895 | 1,491,034 | 26,778,816 | 28,269,850 |
| 9,809,001 | 220,382 | -• | 438,653 | 10,519,975 | 7,302,039 | 17,822,014 |
| 1,144,411 | 226,366 | 33,190 | 411,272 | 1,952,896 | 26,088,305 | 28,041,201 |
| 111,953 | 89 | . . | 11,255 | 123,335 | 2,771,062 | 2,894,397 |
| 159,066 | 70 | - | 55,172 | 214,558 | 1,545,980 | 1,760,538 |
| 261,870 | 37,574 | 3,751 | 175,263 | 512,282 | 10,922,714 | 11,434,996 |
| 143,306 | 36,378 |  | 6,582 | 186,266 | 2,998,045 | 3,184.311 |
| 93,347 | 11,239 | 9,290 | 15,533 | 146,632 | 1,827,167 | 1,973,799 |
| 35,694 | -• | 185 | 6,205 | 64653 | 2,489,416 | 2,554,069 |
| 17,996 | 18 | - | 1,014 | 19,030 | 1,241,354 | 1,260,384 |
| 321,179 | 140,998 | 19,964 | 140,248 | 686,140 | 2,292,567 | 2,978,707 |
| 4,560,571 | 128,610 | 11,253 | 298,835 | 5,051,564 | . | 5,051,564 |
| 33,146,224 | 183,514,101 | 21,379,397 | 83,207,166 | 672,815,451 | 495,126,626 | 1,167,942,077 |
| 2,898,369 | 464,601 | 76,842 | 758,706 | 4,643,307 | 374,399 | 5,017,706 |
| 36,044,593 | 183,978,702 | 21,456,239 | 83,965,872 | 677,458,758 | 495,501,025 | 1,172,959,783 |

The decline in the proportion of exports taken by the United Kingdom has been more marked in some commodities than in others. In 1947-48 the United Kingdom took about 82 per cent of total meat exports. The proportion had fallen to 11 per cent by 1962-63, recovered to 36 per cent in 1964-65, but was down to 7 per cent in 1968-69. Wool shows a declining trend from 27 per cent in 1947-48 to 9 per cent in 1968-69, and butter, partly because of low production, from 98 per cent to 11 per cent. The proportion of sugar going to the United Kingdom rose from 62 per cent in 1947-48 to 79 per cent in 1952-53, but then declined to 32 per cent in 1963-64, and was 34 per cent in 1968-69. The United Kingdom has always taken practically all of Queensland's overseas exports of lead and silver-lead, and in 1968-69 took significant amounts of copper and mineral sands but no alumina or coal.

The decline in the United Kingdom's proportion of Queensland's exports is reflected in the increased proportions exported to the United States and Japan. The United States, in 1968-69, took 73 per cent of all meat exported, 20 per cent of the sugar, 77 per cent of the alumina, and 33 per cent of the mineral sands. Japan takes practically all Queensland's overseas exports of coal and about half of the copper, and in 1968-69 took 20 per cent of overseas sugar exports and 38 per cent of the wool. In 1968-69 the Common Market countries took 29 per cent of overseas wool exports, and this commodity represented 53 per cent of total exports from Queensland to the Common Market group. (See page 322).

The next table shows, for five years, the quantities of overseas exports for the main items for which this information is available.

Quantities of Overseas Exports, Queensland

| Commodity | Unit | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Beef and Veal, Frozen etc. | cwt | 3,198,765 | 2,755,090 | 2,711,545 | 2,623,329 | 2,814,117 |
| Mutton \& Lamb, Frozen etc. | cwt | 165,253 | 159,390 | 101,443 | 117,137 | 142,548 |
| Other Meat, Frozen etc. | wht | 237,708 | 218,719 | 208,090 | 163,438 | 200,811 |
| Bacon and Hams | cwt | 2,016 | 2,437 | 2,856 | 2,346 | 2,511 |
| Meat Preserved | cwt | 186,152 | 172,397 | 136,996 | 141,782 | 119,234 |
| Butter | cwt | 272,142 | 194,157 | 239,139 | 170,040 | 38,814 |
| Milk and Cream | cwt | 15,305 | 19,593 | 59,814 | 79,551 | 54,8.19 |
| Cheese | , | 78,560 | 40,188 | 53,063 | 96,961 | 40,827 |
| Eggs in Shell | doz | 318,040 | 849,878 | 643,570 | 732,545 | 1,267,675 |
| Eggs not in Shell | cwt | 34,201 | 26,900 | 45,545 | 57,858 | 29,132 |
| Wheat | ton | 221,047 | 110,386 | 490,976 | 480,531 | 593,489 |
| Barley | n | 13,799 |  | 50,630 | 21,729 | 30,074 |
| Flour, Wheaten | ton ${ }^{1}$ | 52,018 | 53,716 | 40,755 | 44,156 | 39,818 |
| Pineapples, Canned etc. | wt | 91,317 | 151,349 | 169,419 | 300,654 | 148,090 |
| Fruit Juices | gal | 88,915 | 90,696 | 114,855 | 263,285 | 190,724 |
| Sugar | ton | 1,259,407 | 1,238,836 | 1,619,759 | 1,576,334 | 2,014,777 |
| Molasses | ton | 88,622 | 88,567 | 194,293 | 175,069 | 223,639 |
| Hides, Horse and Cattle | n | 20,549 | 21,370 | 21,849 | 20,738 | 22,291 |
| Skins, Sheep and Lamb | n | 9,510 | 9,701 | 9,557 | 12,037 | 12,630 |
| Animal Fats | cwt | 526,335 | 245,317 | 480,186 | 473,498 | 489,393 |
| Coal | ton | 1,188,180 | 1,647,981 | 1,702,570 | 2,307,239 | 3,959,639 |
| Copper | ton | 6,355 | 12,339 | 11,481 | 21,223 | 31,442 |
| Lead | ton | 37,544 | 67,339 | 58,936 | 90,759 | 112,654 |
| Zinc | n | 38,569 | 48,347 | 55,854 | 78,740 | 104,116 |
| Mineral Sands | ton | 282,596 | 269,538 | 225,551 | 267,599 | 303,266 |
| Plywood and Veneers | sq ft | 1,261,224 | 3,443,095 | 4,138,995 | 3,442,572 | 3,165,117 |
| Wool, Greasy | '000 1b | 221,819 | 192,851 | 166,865 | 196,583 | 213,963 |
| Wool, Scoured or Other | '0001b | 11,387 | 10,484 | 9,414 | 9,734 | 7,090 |

${ }^{1}$ Short ton of $2,000 \mathrm{lb}$.

Interstate Exports-The table on pages 322 to 325 gives details of Queensland's exports to other States of Australia for the year 1968-69.

As with overseas exports, Queensland's interstate exports consist predominantly of unprocessed or partly processed primary products. As a group, food and live animals contribute most to export income from other States and in 1968-69 were valued at $\$ 214.6 \mathrm{~m}$. From April 1969, because of severe drought conditions, live animals, chiefly cattle, were a major item. Other major items in this group were sugar, meat, fruit and vegetables, grain, and margarine, lard, etc. Sugar was again the most valuable single item of interstate exports, exceeding the value of live animals, the next major item, by $\$ 10.6 \mathrm{~m}$.

Other major products of the primary industries sent interstate were copper, tobacco, tin, and peanuts.

Products of the secondary industries which also contributed significantly to Queensland's interstate export income were motor vehicles and other machinery and transport equipment, metal manufactures, textiles, clothing, paper and paperboard, plywood and veneer, rubber goods, and alumina, although, in part, exports of some of these items would represent sales in other States of non-Queensland products distributed from Brisbane.

## 3 IMPORTS

The table commencing on the next page shows the principal items imported into Queensland during 1968-69 from several major countries, the European Economic Community, other States of Australia, and in total from all sources.

Of the very large proportion of imports which come from other States, a significant amount is of overseas origin. The following paragraphs deal with direct overseas imports only. Further comment on indirect overseas imports appears on page 337.

Overseas—Queensland's direct imports from overseas in 1968-69 were valued at $\$ 288.6 \mathrm{~m}$, compared with $\$ 45.1 \mathrm{~m}$ in 1947-48. Compared with the average for the 1950s, direct overseas imports have more than doubled in value, and in 1968-69 they were 27 per cent higher than in 1967-68.

Imports from the United States and the United Kingdom combined used to comprise over 50 per cent of Queensland's direct overseas imports. However their proportion over the last five years has on the average declined as Japan's proportion has increased. Individually, the United States' share has increased steadily from 6.0 per cent in 1950-51 to 31.7 per cent in 1968-69. Over the same period the share coming from the United Kingdom has fallen from 55.9 per cent to 15.8 per cent.

Queensland's direct imports from overseas are composed of a great variety of commodities. In 1968-69, machinery and transport equipment was the group with the highest value and totalled $\$ 150.7 \mathrm{~m}$, of which $\$ 118.0 \mathrm{~m}$ came from the United States, United Kingdom, and Japan. Petroleum, crude or partly refined, was valued at $\$ 26.0 \mathrm{~m}$, the quantity which came from Indonesia being valued at $\$ 18.2 \mathrm{~m}$ and representing practically all the direct imports from that country. Thus over half of all Queensland's direct imports from overseas was made up of machinery, tractors, motor vehicles, and their fuels.

Other important items of direct overseas imports during 1968-69 were chemicals, $\$ 18.4 \mathrm{~m}$, textile fabrics, $\$ 10.6 \mathrm{~m}$, and paper and paperboard, $\$ 6.6 \mathrm{~m}$.

Overseas and Interstate Imports,

| Commodity | United Kingdom | European Economic Community | Japan |
| :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ |
| Food and Live Animals .. | 812,736 | 377,850 | 978,366 |
| Cattle, Live . . | . . | . . | . . |
| Sheep, Live . . |  | . | . |
| Other Live Animals | 3,227 | . |  |
| Meat: Fresh, Chilled, or Frozen | . . | . |  |
| Meat, Preserved, and Meat Preparations | 21,467 | 4,907 | . |
| Milk and Cream, Fresh or Processed | . . |  |  |
| Butter, Cheese, and Eggs .. | 1,060 | 63,003 | $\cdots$ |
| Fish and Fish Preparations | 486,238 | 85,121 | 933,695 |
| Cereals and Flour and Meal thereof |  | 8 | . . |
| Breakfast Foods, Prepared | 4,082 | 641 |  |
| Other Cereal Preparations, including Biscuits | 100,030 | 27,655 | 11,720 |
| Fruit, Fresh . . . . | . . |  | . |
| Fruit, Dried . . |  | 720 | 11 |
| Fruit, Preserved, and Fruit Preparations | 18,729 | 9,751 | 1,789 |
| Nuts, Edible: Fresh, Dried, or Prepared | 434 | 2,019 | . |
| Vegetables, Fresh or Frozen . . . | 40,429 | 52,002 | 2 |
| Vegetables, Roots, and Tubers: Preserved or Prepared | 21,049 | 32,084 | 12,213 |
| Honey, Sugar, Sugar Confectionery | 60,635 | 13,889 | 9,780 |
| Coffee . . |  | 4,105 | . |
| Chocolate Confectionery, Cocoa, and Preparations | 15,933 | 12,743 | . |
| Tea | 7,564 | 8,800 | 40 |
| Feeding Stuff for Animals | 273 | . . | 1,410 |
| Margarine and Other Prepared Edible Fats | . | . | . |
| Other Food and Food Preparations | 31,586 | 60,402 | 7,706 |
| Beverages and Tobacco | 190,497 | 335,848 | 1,832 |
| Non-alcoholic Beverages (excluding Fruit Juices) | . . | 251 |  |
| Wine, Grape Must, Cider, and Perry | .. | 66,401 | 346 |
| Alcoholic Beverages, n.e.s. . . | 137,121 | 32,575 | 1,486 |
| Tobacco . | . . | . . | . . |
| Tobacco Manufactures | 53,376 | 236,621 | . |
| Crude Materials, Inedible, except Fuels | 174,176 | 133,084 | 233,860 |
| Hides and Skins, Undressed . . |  |  | . |
| Rubber, Crude (including Synthetic or Reclaimed) | 3,468 | 85,030 | 193,544 |
| Timber .. . . | 873 | 459 | 7,647 |
| Wood and Other Pulp, Waste Paper, and Cork |  |  | . . |
| Wool .. .. | 18,385 | 300 | . |
| Fertilisers, Crude .. .. . |  |  | . |
| Crude Minerals, Metalliferous Ores, and Scrap | 123,006 | 40,207 | 5,076 |
| Mineral Sands .. |  |  | . |
| Other | 28,444 | 7,088 | 27,593 |
| Mineral Fuels, Lubricants, and Related Materials | 161,675 | 33,069 | 1,477 |
| Petroleum, Crude and Partly Refined . . |  | . . | . |
| Motor Spirit, Automotive and Aviation . . | 4 |  | . |
| Kerosene, Jet Fuel, Mineral Turpentine . . | . . | 280 | . |
| Distillate Fuels | . | . | . |
| Residual Fuel Oils (except Enriched) | . | . | $\cdots$ |
| $\begin{array}{rccccc}\text { Lubricating Preparations Containing Petroleum } \\ \text { Products } & \text {.. .. } & \text {.. } & \text {.. } & \text {. }\end{array}$ | 42,806 | 13,013 | 4 |
| Other Petroleum Products and Gases | 118,865 | 19,776 | 1,473 |
| Animal and Vegetable Oils and Fats | 25,268 | 67,811 | 19,602 |
| Fixed Vegetable Oils and Fats .. .. | 11,540 | 63,634 | 19,602 |
| Other Animal and Vegetable Oils and Fats | 13,728 | 4,177 | . . |
| Chemicals | 3,038,166 | 3,399,041 | 4,479,261 |
| Chemical Elements and Compounds | 666,852 | 849,783 | 3,282,941 |
| Paints, Dyeing, Tanning, and Colouring Materials | 171,804 | 103,114 | 10,005 |

Principal Items, Queensland, 1968-69

| Indonesia | Canada | United States | Other Countries ${ }^{1}$ | $\begin{aligned} & \text { Total } \\ & \text { from } \\ & \text { Overseas } \end{aligned}$ | From Other States | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| 156,116 | 322,234 | 964,476 | 6,573,430 | 10,185,208 | 107,919,354 | 118,104,562 |
| .. | .. | .. | .. | .. | 15,476,742 | 15,476,742 |
| $\cdots$ | .. | . |  | .. | 3,906,158 | 3,906,158 |
| $\cdots$ | . | - | 24,900 | 28,127 | 1,349,497 | 1,377,624 |
|  |  |  | 307 | 307 | 3,504,426 | 3,504,733 |
| $\cdots$ | 33,763 | 774 | 2,338 | 63,249 | 3,188,627 | 3,251,876 |
| $\cdots$ | .. | 1,093 | . | 1,093 | 4,713,446 | 4,714,539 |
| $\cdots$ |  |  | 50,865 | 114,928 | 7,459,855 | 7,574,783 |
| . | 193,247 | 61,240 | 1,303,787 | 3,063,328 | 1,981,371 | 5,044,699 |
| $\cdots$ | 2,559 | 37,613 | 3,214 | 43,394 | 3,517,086 | 3,560,480 |
| $\cdots$ |  | 110 | 20 | 4,853 | 1,643,179 | 1,648,032 |
| . | 33,183 | 803 | 191,952 | 365,343 | 4,622,308 | 4,987,651 |
| $\cdots$ | .. | .- | 20,253 | 20,253 | 4,505,716 | 4,525,969 |
| $\cdots$ | .. | 8,175 | 139,926 | 148,832 | 1,287,259 | 1,436,091 |
| $\cdots$ | 1,275 | 1,080 | 25,493 | 58,117 | 4,895,932 | 4,954,049 |
| $\cdots$ |  | 58,916 | 501,259 | 562,628 | 860,829 | 1,423,457 |
| . | 28,744 | 57,124 | 113,719 | 292,020 | 4,410,836 | 4,702,856 |
| $\cdots$ | 18,327 | 5,811 | 84,543 | 174,027 | 5,335,051 | 5,509,078 |
|  | 170 | 1,635 | 121,196 | 207,305 | 7,280,063 | 7,487,368 |
| 2,029 |  | 43,431 | 234,898 | 284,463 | 3,710,111 | 3,994,574 |
| . 154 | 7,965 | 546 | 718 | 37,905 | 8,184,308 | 8,222,213 |
| 154,087 | . |  | 2,440,993 | 2,611,484 | 1,297,268 | 3,908,752 |
| .. | .. | 637,358 | 1,145,994 | 1,785,035 | 1,830,178 | 3,615,213 |
| $\cdots$ | . | 392 |  | 392 | 1,687,228 | 1,687,620 |
| . | 3,001 | 48,375 | 167,055 | 318,125 | 11,271,880 | 11,590,005 |
| - | 227 | 157,806 | 362,394 | 1,048,604 | 43,036,187 | 44,084,791 |
| $\cdots$ | .. | 15 | 3 | 269 | 2,026,558 | 2,026,827 |
| $\cdots$ |  |  | 18,673 | 85,420 | 3,227,591 | 3,313,011 |
| . | 227 | 837 | 29,445 | 201,691 | 3,212,077 | 3,413,768 |
| $\cdots$ | .. | 151,864 | 306,828 | 458,692 | 2,451,553 | 2,910,245 |
| $\cdots$ | . | 5,090 | 7,445 | 302,532 | 32,118,408 | 32,420,940 |
| 2,116 | 3,091,814 | 1,154,787 | 8,202,091 | 12,991,928 | 25,783,955 | 38,775,883 |
| .. | .. | 21,174 | 2,932 | 24,106 | 1,686,328 | 1,710,434 |
| . | $\cdots$ | 151,416 | 919,794 | 1,353,252 | 768,752 | 2,122,004 |
| $\cdots$ | 42,063 | 318,364 | 2,715,897 | 3,085,303 | 5,506,032 | 8,591,335 |
| . | 659,984 | 35,892 | 1,088,659 | 1,784,535 | 1,272,864 | 3,057,399 |
| $\cdots$ | .. |  | 404,136 | 422,821 | 10,033,115 | 10,455,936 |
| $\cdots$ | $\cdots$ | 211,115 | 1,272,288 | 1,483,403 | 30,151 | 1,513,554 |
| . | 2,385,350 | 185,415 | 982,140 | 3,721,194 | 1,310,494 | 5,031,688 |
|  | . ${ }^{4,417}$ | 37,802 | 125 | 37,927 | 3,521,445 | 3,559,372 |
| 2,116 | 4,417 | 193,609 | 816,120 | 1,079,387 | 1,654,774 | 2,734,161 |
| 18,194,600 | 3,254 | 256,122 | 9,305,041 | 27,955,238 | 11,907,340 | 39,862,578 |
| 18,165,589 | .. |  | 7,883,327 | 26,048,916 |  | 26,048,916 |
| .. | $\cdots$ | 4,424 | 844,447 | 848,875 | 485,809 | 1,334,684 |
| . | $\cdots$ | 2,913 | 74,883 | 78,076 | 1,459,414 | 1,537,490 |
| . | . | 140 | 430,719 | 430,859 | 441,324 | 872,183 |
| - | . | .. | .. | .. | 844,016 | 844,016 |
|  | 2,405 | 154,907 | 30,435 | 243,570 | 6,293,569 | 6,537,139 |
| 29,011 | 849 | 93,738 | 41,230 | 304,942 | 2,383,208 | 2,688,150 |
| -• | 2,984 | 305,223 | 247,534 | 668,422 | 3,561,908 | 4,230,330 |
| . |  | 298,524 | 235,162 | 628,462 | 2,213,711 | 2,842,173 |
| $\cdots$ | 2,984 | 6,699 | 12,372 | 39,960 | 1,348,197 | 1,388,157 |
| $\cdots$ | 295,198 | 5,618,400 | 1,602,031 | 18,432,097 | 76,547,337 | 94,979,434 |
| . | 19,431 | 1,698,171 | 314,773 | 6,831,951 | 3,785,522 | 10,617,473 |
| $\cdots$ | 21,384 | 36,730 | 129,818 | 472,855 | 8,045,699 | 8,518,554 |

Overseas and Interstate Imports,

| Commodity | United Kingdom | European Economic Community | Japan |
| :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ |
| Chemicals-continued |  |  |  |
| Medical and Pharmaceutical Products | 175,333 | 43,314 | 24,861 |
| $\begin{array}{ccccc}\text { Essential Oils. } & \text { Perfumery, } & \text { Cosmetics, } & \text { Toilet } \\ \text { Preparations } & \ldots & . & . . & . . \\ .\end{array}$ | 35,735 | 16,375 | 54 |
| Soaps, Cleansing and Polishing Preparations | 64,362 | 7,570 | 6,022 |
| Fertilisers, Manufactured | 1,016 | 1,749,540 | 280,475 |
| Explosives and Pyrotechnic Products | 4,692 |  | 2,207 |
| Plastic Materials, Regenerated Cellulose, Artificial |  |  |  |
| Chemical Materials and Products, n.e.s. | 1,475,240 | 218,175 | 376,198 |
| Goods Classified Chiefly by Material | 7,958,912 | 3,397,327 | 11,006,975 |
| Leather and Manufactures of Leather or Artificial Leather, n.e.s. | 12,769 | 7,699 | 12,932 |
| Materials of Rubber | 166,525 | 143,424 | 15,319 |
| Tyres and Tubes and Other Articles of Rubber | 822,489 | 344,961 | 934,345 |
| Veneers, Plywood, etc. | 56,497 | 4,652 | 169,457 |
| Paper and Paperboard | 406,730 | 199,563 | 416,254 |
| Articles Made of Paper, Pulp, or Paperboard | 259,974 | 19,005 | 56,188 |
| Textile Yarn and Thread | 341,046 | 77,655 | 61,932 |
| Textile Fabrics | 1,091,409 | 618,401 | 4,029,530 |
| Sacks and Bags Used for Packing of Goods | . . | 217 | 350,995 |
| Made-up Articles of Textiles (not Clothing) | 182,825 | 115,745 | 403,280 |
| Floor Coverings, Tapestries, etc. | 479,675 | 93,243 | 252,864 |
| Glass and Glassware | 415,184 | 479,606 | 210,567 |
| Tableware, Domestic Ware of China or Pottery | 208,904 | 34,158 | 436,127 |
| Non-metallic Mineral Manufactures, n.e.s. | 395,314 | 184,118 | 619,075 |
| Iron and Steel |  |  |  |
| Pig, Ingots, and Other Primary Forms . . | 4,421 | 7,022 | 7,402 |
| Bars, Rods, Angles, Shapes, and Sections | 175,808 | 17,192 | 16,131 |
| Universal Plates and Sheets | 495,930 | 1,603 | 493,926 |
| Hoop and Strip | 26,991 | 10,287 | 1,397 |
| Railway and Tramway Track Materials (incl. Rails) | 11,063 | 1,814 |  |
| Wire (excluding Wire Rod) | 32,630 | 49,452 | 45,991 |
| Wire Netting | 7,512 | 495 | 44,064 |
| Barbed Wire |  | 325,487 |  |
| Tubes, Pipes, and Fittings | 229,337 | 255,581 | 1,551,981 |
| Castings and Forgings, Unworked, n.e.s. | 121 | - |  |
| Non-ferrous Metals and Alloys | 203,658 | 47,532 | 7,835 |
| Finished Structural Parts and Structures of Metal, |  |  |  |
| Other Wire Products of Any Metal | 154,287 | 2,052 | 82,628 |
| Nails, Screws, Nuts, Bolts, etc. of Iron, Steel, or Copper | 49,342 | 20,793 | 63,821 |
| Tools for Use in the Hand or in Machines | 595,020 | 123,706 | 128,030 |
| Cutlery .. | 111,811 | 70,468 | 211,990 |
| Household Equipment of Base Metals, Non-electric | 95,826 | 26,372 | 122,869 |
| Manufactures of Metal, n.e.s. .. | 839,220 | 76,044 | 198,541 |
| Other | 13,469 | 21,070 | 51,545 |
| Machinery and Transport Equipment | 27,153,865 | 12,296,414 | 17,246,550 |
| Power Generating Machinery other than Electric Motors and Generators | 2,372,968 | 1,483,412 | 150,298 |
| Agricultural and Horticultural Machinery . . | 316,229 | 556,783 | 4,555 |
| Tractors | 5,069,175 | 1,568,005 | 4,245 |
| Office Machines, Electric and Non-electric | 1,645,053 | 436,379 | 73,708 |
| Metal Working, Textile, and Leather Machinery . | 759,840 | 642,492 | 367,901 |
| Other Non-electric Machines and Appliances | 5,370,545 | 2,236,309 | 2,288,972 |
| Electric Power Machinery and Switchgear | 3,023,056 | 144,042 | 235,387 |
| Equipment for Distributing Electricity | 518,459 | 8,250 | 67,024 |
| Telecommunications Apparatus . . | 1,120,522 | 406,067 | 565,438 |
| Domestic Electric Equipment .. .. .. | 504,888 | 336,788 | 125,332 |

Principal Items, Queensland, 1968-69

| Indonesia | Canada | United States | Other Countries ${ }^{1}$ | $\begin{gathered} \text { Tota1 } \\ \text { from } \\ \text { Overseas } \end{gathered}$ | From Other States | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ | \$ | \$ | \$ | \$ | S |
| . | 1,606 | 19,370 | 619,910 | 884,394 | 16,662,934 | 17,547,328 |
| . |  | 5,852 | 23,226 | 81,242 | 11,039,769 | 11,121,011 |
| $\cdots$ | 215 | 47,965 | 10,093 | 136,227 | 15,423,409 | 15,559,636 |
| $\cdots$ |  | 1,819,025 | 6,676 | 3,856,732 | 1,175,074 | 5,031,806 |
| $\cdots$ | 13,380 | 686,532 | 18,343 | 725,154 | 3,784,687 | 4,509,841 |
| . | 232,731 | 368,618 | 37,424 | 1,989,573 | 3,926,053 | 5,915,626 |
| . | 6,451 | 936,137 | 441,768 | 3,453,969 | 12,704,190 | 16,158,159 |
| 2,270 | 3,161,200 | 4,858,632 | 12,777,536 | 43,162,852 | 210,936,615 | 254,099,467 |
| . | $\cdots$ | 7,377 | 3,988 | 44,765 | 1,974,516 | 2,019,281 |
| $\cdots$ | 162 | 175,636 | 54,165 | 555,231 | 1,070,635 | 1,625,866 |
| $\cdots$ | 2,082 | 427,661 | 134,586 | 2,666,124 | 16,315,601 | 18,981,725 |
| $\cdots$ |  |  | 476,128 | 706,734 | 2,273,154 | 2,979,888 |
|  | 2,356,045 | 508,889 | 2,753,160 | 6,640,641 | 11,206,661 | 17,847,302 |
| . | 88 | 35,118 | 143,583 | 513,956 | 9,066,399 | 9,580,355 |
|  | 460,394 | 44,388 | 59,145 | 1,044,560 | 3,436,743 | 4,481,303 |
| 1,378 | 15,100 | 270,105 | 4,567,202 | 10,593,125 | 18,567,199 | 29,160,324 |
| .. | .. | 8,276 | 1,808,723 | 2,168,211 | 415,024 | 2,583,235 |
| $\cdots$ | 43,088 | 47,682 | 420,018 | 1,212,638 | 6,126,771 | 7,339,409 |
| $\cdots$ | 123,506 | 760,657 | 358,476 | 2,068,421 | 5,485,357 | 7,553,778 |
| $\cdots$ | 1,613 | 207,927 | 317,916 | 1,632,813 | 3,593,042 | 5,225,855 |
| - |  | 1,941 | 137,976 | 819,106 | 1,437,719 | 2,256,825 |
| 12 | 3,189 | 112,952 | 362,802 | 1,677,462 | 4,221,005 | 5,898,467 |
| .. |  | 1,482 | 31,617 | 51,944 | 1,076,612 | 1,128,556 |
| $\cdots$ | 1,662 | 12,491 | 178,454 | 401,738 | 19,256,040 | 19,657,778 |
| $\cdots$ | 5,385 | 38,498 | 13,682 | 1,049,024 | 30,127,790 | 31,176,814 |
| . | . . | 22,176 | 4,751 | 65,602 | 1,724,913 | 1,790,515 |
| $\cdots$ | $\cdots$ |  |  | 12,877 | 2,422,917 | 2,435,794 |
| $\cdots$ | $\cdots$ | 738 | 35,278 | 164,089 | 7,489,066 | 7,653,155 |
| $\cdots$ | . |  | .. | 52,071 | 655,458 | 707,529 |
| $\cdots$ | $\cdots$ |  |  | 325,487 | 2,053,805 | 2,379,292 |
| $\cdots$ | . | 529,595 | 170,200 | 2,736,694 | 9,441,371 | 12,178,065 |
| $\cdots$ |  |  | 1,392 | 1,513 | 866,590 | 868,103 |
| . | 98,849 | 59,496 | 19,129 | 436,499 | 13,132,098 | 13,568,597 |
| .. |  | 66,814 | 11,159 | 178,967 | 3,982,627 | 4,161,594 |
| . | 3,375 | 96,464 | 63,635 | 402,441 | 2,311,620 | 2,714,061 |
| .. | 945 | 41,942 | 28,913 | 205,756 | 2,323,085 | 2,528,841 |
| $\cdots$ | 26,622 | 1,088,794 | 128,835 | 2,091,007 | 4,185,790 | 6,276,797 |
| 43 | 2,959 | 4,906 | 17,759 | 419,936 | 1,392,361 | 1,812,297 |
| 14 | 1,021 | 6,201 | 97,330 | 349,633 | 4,704,134 | 5,053,767 |
|  | 8,858 | 274,820 | 150,055 | 1,547,538 | 17,352,752 | 18,900,290 |
| 823 | 6,257 | 5,606 | 227,479 | 326,249 | 1,247,760 | 1,574,009 |
| . | 4,336,524 | 73,645,968 | 15,974,275 | 150,653,596 | 254,428,620 | 405,082,216 |
| . | 3,114 | 5,103,512 | 295,099 | 9,408,403 | 10,297,960 | 19,706,363 |
| $\cdots$ | 262,649 | 1,398,228 | 59,340 | 2,597,784 | 15,730,080 | 18,327,864 |
| $\cdots$ | 160,490 | 2,119,995 | 99,792 | 9,021,702 | 10,311,238 | 19,332,940 |
| $\cdots$ | 26,500 | 100,323 | 180,920 | 2,462,883 | 2,850,135 | 5,313,018 |
| . | 2,186 | 903,259 | 594,979 | 3,270,657 | 3,420,092 | 6,690,749 |
| $\cdots$ | 525,991 | 14,889,076 | 941,094 | 26,251,987 | 33,937,078 | 60,189,065 |
| . | 4,742 | 386,339 | 860,655 | 4,654,221 | 8,409,929 | 13,064,150 |
|  |  | 80,163 | 34,250 | 708,146 | 11,505,363 | 12,213,509 |
|  | 3,631 | 266,977 | 47,792 | 2,410,427 | 8,280,633 | 10,691,060 |
| . | 235 | 2,532 | 440,942 | 1,410,717 | 27,457,889 | 28,868,606 |

Overseas and Interstate Imports,

| Commodity |  |  |  |  |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: |

${ }^{1}$ Including "Country Unknown", totalling \$1,097,613.


Principal Items, Queensland, 1968-69-continued

| Indonesia | Canada | United States | Other Countries ${ }^{1}$ | Total from Overseas | From Other States | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | S | \$ | \$ | \$ | \$ | \$ |
| $\cdots$ | 55,150 | 1,096,650 | 250,366 | 3,032,205 | 12,180,938 | 15,213,143 |
| . | . . | 65,180 | 12 | 1,317,127 | 5,084,891 | 6,402,018 |
| . | 3,549 | 96,193 | 157,828 | 5,869,936 | 37,398,458 | 43,268,394 |
| . | . | 4,052,863 | 1,329 | 8,191,207 | 15,325,964 | 23,517,171 |
| . | 2,544,025 | 2,595,495 | 7,031 | 9,522,537 | 46,842,517 | 56,365,054 |
|  | 3,930 | 55,614 | 87,483 | 1,652,171 | 3,680,603 | 5,332,774 |
| - | 740,332 | 40,433,569 | 11,915,363 | 58,871,486 | 1,714,852 | 60,586,338 |
| 11 | 175,218 | 2,096,612 | 3,134,915 | 13,650,149 | 124,895,399 | 138,545,548 |
| -• |  | 6,272 | 58,144 | 167,992 | 6,803,483 | 6,971,475 |
| 8 | 1,232 | 16,577 | 140,446 | 354,996 | 3,130,437 | 3,485,433 |
| . . | 11,729 | 34,339 | 781,670 | 1,251,522 | 53,236,034 | 54,487,556 |
| - | . . | 13,658 | 250,430 | 598,020 | 13,306,136 | 13,904,156 |
| . | 26,836 | 615,192 | 179,858 | 2,180,835 | 4,165,735 | 6,346,570 |
| . | 11,916 | 21,505 | 7,227 | 208,787 | 4,386,073 | 4,594,860 |
| - | 11,280 | 482,354 | 226,298 | 1,850,073 | 3,528,589 | 5,378,662 |
| . | 51,916 | 603,453 | 275,685 | 3,430,716 | 7,531,846 | 10,962,562 |
| . | 14,718 | 98,744 | 185,036 | 495,506 | 9,524,921 | 10,020,427 |
| . | 45,358 | 69,741 | 616,019 | 1,807,882 | 8,412,362 | 10,220,244 |
| $\cdots$ | . | 6,735 | 4,771 | 256,981 | 3,936,278 | 4,193,259 |
| 3 | 233 | 128,042 | 409,331 | 1,046,839 | 6,933,505 | 7,980,344 |
| 7,299 | 204,940 | 1,571,236 | 1,998,304 | 5,992,019 | . | 5,992,019 |
| 18,362,412 | 11,593,593 | 90,629,262 | 60,177,551 | 284,740,113 | 859,016,715 | 1,143,756,828 |
| 1,000 | 22,846 | 935.103 | 1,712,565 | 3,859,576 | 4,221 | 3,863,797 |
| 18,363,412 | 11,616,439 | 91,564,365 | 61,890,116 | 288,599,689 | 859,020,936 | 1,147,620,625 |



Interstate-Imports from other States of Australia are shown in the preceding table. The great predominance of these imports in the total import trade of Queensland ( 75 per cent in 1968-69) is an important but frequently overlooked feature of Queensland's external trade picture. However, many of the commodities comprising this trade come through, rather than from, other States. Interstate imports during 1968-69 were valued at $\$ 859.0 \mathrm{~m}$, compared with $\$ 96.4 \mathrm{~m}$ in 1947-48. Compared with the average for the 1950s, the percentage increase in the value of interstate imports is slightly higher than that for direct overseas imports during this period.

As with overseas imports, the most important group was machinery and transport equipment which, in $1968-69$, was valued at $\$ 254.4 \mathrm{~m}$, of which motor vehicles comprised $\$ 99.9 \mathrm{~m}$. Other important items imported from other States were chemical materials and products, $\$ 76.5 \mathrm{~m}$, iron and steel, $\$ 75.1 \mathrm{~m}$, clothing and footwear, $\$ 66.5 \mathrm{~m}$, and tobacco manufactures, $\$ 32.1 \mathrm{~m}$.

## 4 OVERSEAS TRADE

Total Overseas Trade-The following table shows the total overseas trade of Queensland, imports and exports separately, and the annual excess of exports. The last column does not necessarily indicate a "favourable" trade balance as a whole, as the very large amount of interstate trade must be taken into account. This has been done in the table on page 339.

Overseas Imports and Exports, Queensland


1 Excluding import of a naval vessel which was cleared through a Queensland port.
Overseas Trade at Ports-The next table shows the value of overseas trade at each of the ports of the State during the five years to 1968-69. Queensland's overseas trade is mostly through Brisbane, which has handled on the average over the five years about 90 per cent of the imports and about 53 per cent of the exports. Townsville has handled about 3 per cent of the import trade and about 14 per cent of the export trade. Some ports engage in specialised overseas export trades. Gladstone exports coal, meat, alumina, grain, and butter; Rockhampton, meat and copper alloys; Mackay, sugar; Bowen, meat; Townsville, minerals, meat, and sugar; Innisfail, sugar; Cairns, sugar, meat, timber, and minerals; and Weipa, bauxite.

As some of the main items of export, such as wool and butter, are largely shipped through the port of Brisbane, the overseas export figures of the smaller ports show only a part of the products of the districts which
are exported overseas. Wool is a large proportion of the value of overseas exports, and, as wool sales are held in Brisbane only, most of this item is included in Brisbane overseas exports, whereas much of the production comes from Central and North Queensland. Moreover, the table does not include figures for interstate trade, which is largely handled for each district through its local port. As the figures in the table show only the value of the overseas trade handled by each port, they are not complete evidence of the relative importance of the various ports.

For details of total shipping and tonnage of cargo handled at each of the ports, see Chapter 8.

Overseas Trade at Queensland Ports


[^99]Australian Overseas Trade-The total overseas trade of Australia for the ten years to 1968-69 is shown in the next table. The figures do not include the value of "stores" supplied in Australian ports to overseas vessels. During the last five years the value of stores amounted respectively to $\$ 30.4 \mathrm{~m}, \$ 34.2 \mathrm{~m}, \$ 38.2 \mathrm{~m}, \$ 48.8 \mathrm{~m}$, and $\$ 46.8 \mathrm{~m}$.

From 1 July 1965 items of merchandise trade have been distinguished from non-merchandise trade. The latter classification includes gold bullion, specie of gold, silver, copper, and cupro-nickel, military equipment exported for use by Australian forces abroad, goods re-imported into, and certain goods re-exported from, Australia, imports by diplomatic and consular representatives, passengers' personal effects as prescribed by Customs by-law, etc. Thus silver and silver alloys, including bullion, are included in merchandise trade and in $1968-69$ were valued at $\$ 389,000$ for imports and $\$ 22,677,000$ for exports. Gold bullion and all specie, included in non-merchandise trade, were valued in 1968 -69 at $\$ 5,668,000$ for imports and $\$ 23,515,000$ for exports. The value of specie imported was $\$ 1,706,000$ and the value exported was $\$ 809,000$.

Most of the imports of bullion represent unrefined bullion from Fiji and Papua and New Guinea for refining, while the exports represent the re-export of this in a refined state, plus the exports of Australia's own production of gold and silver.

Overseas Trade, Australia

| Year | Merchandise |  | Specie and Bullion |  | Excess of Exports |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Imports | Exports | Imports | Exports | Merchandise | Total |
|  | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 | \$'000 | \$'000 |
| 1959-60 | 1,849,055 | 1,851,918 | 5,127 | 23,446 | 2,863 | 21,182 |
| 1960-61 | 2,170,662 | 1,856,082 | 4,492 | 81,604 | -314,580 | -237,468 |
| 1961-62 | 1,765,092 | 2,135,770 | 4,400 | 18,798 | 370,678 | 385,076 |
| 1962-63 | 2,157,554 | 2,138,050 | 5,116 | 13,762 | -19,504 | -10,858 |
| 1963-64 | 2,367,874 | 2,762,314 | 4,784 | 20,146 | 394,440 | 409,802 |
| 1964-65 | 2,900,405 | 2,630,813 | 4,298 | 20,636 | -269,592 | -253,254 |
|  | Merchandise ${ }^{1}$ |  | Non-merchandise ${ }^{1}$ |  |  |  |
| 1965-66 | 2,898,280 | 2,633,532 | 41,212 | 87,421 | -264,748 | -218,539 |
| 1966-67 | 3,003,973 | 2,934,600 | 41,368 | 89,325 | -69,373 | -21,416 |
| 1967-68 | 3,215,003 | 2,935,200 | 49,470 | 109,476 | -279,803 | -219,797 |
| 1968-69 | 3,423,276 | 3,240,283 | 45,229 | 133,980 | -182,993 | -94,242 |

${ }^{1}$ See paragraphs preceding table.

## 5 OVERSEAS AND INTERSTATE TRADE

From July 1953 a detailed classification of the interstate trade of Queensland was instituted on a basis which permitted direct combination with statistics of overseas trade. This classification was further varied in July 1965 (see top of page 319). Details of the values of the main commodities of Queensland's external trade are shown in earlier tables.

While exports overseas from Queensland in 1968-69 were worth over one and a third times as much as exports to other States-due principally to four very valuable items of overseas export, namely, minerals,
meat, sugar, and wool-direct imports from overseas were worth about one-third of recorded imports from other States.

The imports recorded as coming to Queensland from other States include indirect imports of goods which originated in overseas countries but were landed and cleared through the customs in southern States. No recent figures are available as a measure of such indirect overseas imports, but it is reasonable to assume that they comprise a substantial proportion of interstate imports. Indirect exports of goods overseas via other States, on the other hand, appear to be relatively unimportant.

Quantities of Exports and Imports-For some major items of trade of which the quantity can be measured in reasonably homogeneous units, quantities of exports and imports are given in the following table. The amounts shown are totals of both overseas and interstate trade.

## Quantities of Certain Commodities Exported and Imported, Queensland, 1968-69

| Commodity |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | ---: | ---: |

[^100]
## 6 TOTAL TRADE

Commodity Groups-The general pattern of Queensland's external trade during 1968-69 is summarised by commodity groups in the following statement.


Exports exceeded imports in four groups which consist mainly of unprocessed or partly processed products of primary industry in the nature of foodstuffs and inedible crude materials, e.g. wool, minerals, and timber.

The comparatively small, but still significant, value of food imported into Queensland was mainly made up of fresh and processed fruit and vegetables of kinds not generally produced in Queensland or in seasonally short supply (such as potatoes and apples), confectionery, meat, cereal preparations, butter, processed milk and cream, tea, and coffee.

Wool and minerals, mainly mineral sands, bauxite, tin, and zinc, contributed most to the export surplus in the crude materials, inedible, except fuels, group. Unmanufactured tobacco exports were about half of the total value of imports of manufactured tobacco products which came almost entirely from other States.

Although exports of manufactured goods classified chiefly by material were substantial, imports were even higher. Unworked and worked shapes and sections of copper, lead, and alloys based thereon were predominant items in exports of this group. Textile fabrics and made-up articles, paper and paperboard, manufactures of metal, plywood and veneer, materials and articles of rubber, and structural parts of iron and steel were also important export items. Structural parts and sections of iron and steel and a variety of metal manufactures comprised over half of the imports in this group. Other major import items were textile fabrics and made-up articles of textiles, tyres and tubes and other articles of rubber, and paper and paperboard.

The major import items, however, were in the machinery and transport equipment group comprising highly processed manufactures such as motor vehicles, aircraft and parts, tractors, and machines and machinery of all kinds. About 60 per cent of the total import of these goods can be attributed to trade with other States of Australia.

There were also large imports of miscellaneous manufactured articles, the main items of which were clothing and footwear, printed matter, articles of plastic materials, toys and sporting goods, sanitary, plumbing, heating, and lighting fixtures, and scientific instruments and apparatus. The chemicals group also showed a preponderance of imports contributed to by medicinal and pharmaceutical products, perfumery and cosmetics, soaps, and paints. In the mineral fuels group, the large exports of coal more than offset the imports of crude and partly refined petroleum entering Queensland for further refining.

Balance of Total Trade-The following table provides a complete statement of Queensland's external visible trade for the ten years to 1968-69.

Total External Trade, Queensland

| Year | Imports |  |  | Exports |  |  | Total <br> Trade | Excess of Exports |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Overseas | Interstate | Total | Overseas | Interstate | Total |  |  |
|  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 |
| 1959-60 | 101,716 | 470,255 | 571,971 | 362,643 | 231,521 | 594,164 | 1,166,135 | 22,193 |
| 1960-61 | 122,554 | 455,211 | 577,765 | 327,556 | 240,025 | 567,581 | 1,145,346 | $-10,184$ |
| 1961-62 | 97,723 | 443,304 | 541,027 | 344,886 | 235,664 | 580,550 | 1,121,577 | 39,523 |
| 1962-63 | 134,233 | 552,605 | 686,838 | 405,001 | 269,785 | 674,786 | 1,361,624 | -12,052 |
| 1963-64 | 161,683 | 665,970 | 827,653 | 545,039 | 300,486 | 845,525 | 1,673,178 | 17,872 |
| 1964-65 | 199,516 | 723,730 | 923,246 | 488,222 | 324,606 | 812,828 | 1,736,074 | -110,418 |
| 1965-66 | 201,483 ${ }^{1}$ | 700,526 | 902,009 ${ }^{1}$ | 462,597 | 382,732 | 845,329 | 1,747,338 ${ }^{1}$ | $-56,680^{1}$ |
| 1966-67 | 193,677 | 710,084 | 903,761 | 499,968 | 385,436 | 885,405 | 1,789,166 | -18,357 |
| 1967-68 | 227,022 ${ }^{1}$ | 774,269 | 1,001,291 ${ }^{1}$ | 562,938 | 405,750 | 968,688 | 1,969,979 ${ }^{1}$ | -32,603 ${ }^{1}$ |
| 1968-69 | 288,600 | 859,021 | 1,147,621 | 677,459 | 495,501 | 1,172,960 | 2,320,581 | 25,339 |

${ }^{1}$ Excluding import of a naval vessel which was cleared through a Queensland port.
The positive visible balances shown in the foregoing table are absorbed by so-called "invisible" items, such as freight, insurances, interest, profits, commissions, tourists' remittances, etc. In 1960-61 the first negative visible trade balance for nine years occurred, due to a 20 per cent increase in overseas imports and substantial decreases in the overseas export value of wool, meat, butter, and wheat. In 1962-63 another negative visible trade balance occurred, due to an increase of 27 per cent in imports which more than matched the increase in exports during the year.

The much greater negative visible trade balances for the years 1964-65 to 1967-68 have resulted from higher levels of imports which have not been matched by equivalent increases in exports. During 1963-64 sugar and wool exports were of a high value but decreased sharply in 1964-65 and have since remained at lower levels. However, in 1968-69, significant increases in exports of both commodities and in exports of copper, livestock, alumina, meat, transport equipment, and coal resulted in a positive trade balance for the year.

## 7 OVERSEAS TRADE INDEXES

Export Prices-Price index numbers for Australian overseas exports are shown in the next table. The index is a fixed-weights index for which
price movements in the predominant markets or averages for all export markets are used. Weights are based on average annual values of exports during the five years $1956-57$ to $1960-61$, during which time the 29 items in the index constituted 83 per cent of the total value of Australian exports. In recent years this proportion has decreased markedly as important new commodities have entered the Australian export trade. Because of this, work is proceeding on a new index which will be based on an expanded list of items. The current index, available from 1959-60, replaced a series which was published in the 1963 and earlier issues of the Year Book.

Overseas Export Price Index Numbers, Australia
(Base of Each Index: Year 1959-60 = 100)

| Year | Wool | Meats | Dairy Produce | Cereals | Sugar | Metals and Coal | All Groups including Gold |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1959-60 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| 1960-61 | 92 | 104 | 82 | 99 | 101 | 97 | 95 |
| 1961-62 | 97 | 100 | 81 | 106 | 91 | 91 | 96 |
| 1962-63 | 104 | 101 | 88 | 107 | 107 | 89 | 101 |
| 1963-64 | 120 | 105 | 93 | 107 | 175 | 101 | 114 |
| 1964-65 | 102 | 110 | 94 | 107 | 100 | 123 | 105 |
| 1965-66 | 107 | 120 | 86 | 107 | 84 | 122 | 107 |
| 1966-67 | 103 | 124 | 84 | 114 | 67 | 117 | 105 |
| 1967-68 | 95 | 125 | 79 | 109 | 67 | 120 | 100 |
| 1968-69 | 99 | 131 | 72 | 104 | 72 | 123 | 102 |

In order to show, in the diagram below, approximate movements in export prices over a long period, the All Groups indexes of the new and old series have been linked at 1959-60. The peak in the rapid post-war rise in prices was reached in 1950-51. Wool prices more than doubled in that year but declined almost as sharply in the following year. Of recent years prices have been fairly steady at about four times their pre-war average.


Exports and Imports of Merchandise at Constant Prices-Indexes of the value of Australian exports and imports of merchandise at constant prices, as shown in the following tables, should be interpreted in conjunction with the statistics of Australian overseas trade.

From 1966-67 to 1968-69, the index for the value of exports of metalliferous ores and metal scrap showed the greatest increase, 111 per cent, while cereal grains and cereal preparations showed the largest decrease, 20 per cent.

Australian Exports of Merchandise Indexes of Values at Average 1966-67 Prices
(Base: $1966-67=100$ )

| Period | Food and Live Animals |  |  |  | Wool and Sheepskins | Metalliferous Ores and Metal Scrap | Metal Mfres, Machy, Transpt Equip. | Other Exports | All <br> Exports of Merchandise |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Meat and Meat Preparations | Cereal <br> Grains and <br> Cereal <br> Prepar- <br> ations | Other (Dairy Produce, Fruit, Sugar, etc.) | Total |  |  |  |  |  |
| 1966-67 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| 1967-68 | 100 | 94 | 99 | 97 | 102 | 147 | 100 | 121 | 105 |
| 1968-69 | 98 | 80 | 102 | 92 | 107 | 211 | 116 | 147 | 114 |
| Quarter Sept. 1968 | 104 | 77 | 100 | 91 | 82 | 185 | 126 | 138 | 105 |
| Dec. 1968 | 95 | 64 | 134 | 95 | 120 | 211 | 108 | 156 | 119 |
| Mar. 1969 | 92 | 94 | 78 | 88 | 121 | 194 | 106 | 132 | 112 |
| June 1969 | 103 | 85 | 95 | 93 | 106 | 256 | 125 | 161 | 119 |
| Proportion ${ }^{1}$ | $\begin{aligned} & \% \\ & 9.5 \end{aligned}$ | $\begin{gathered} \% \\ 15.8 \end{gathered}$ | $\begin{gathered} \% \\ 12.5 \end{gathered}$ | $\begin{gathered} \% \\ 37.8 \end{gathered}$ | $\begin{gathered} \% \\ 29.7 \end{gathered}$ | $\begin{aligned} & \% \\ & 5.6 \end{aligned}$ | $\begin{gathered} \% \\ 14.2 \end{gathered}$ | $\begin{gathered} \% \\ 12.7 \end{gathered}$ | $\begin{gathered} \% \\ 100.0 \end{gathered}$ |

${ }^{1}$ Proportion of total value of exports in 1966-67. These percentages may be used in analysing the contribution of each group to movements in the total index.

The indexes for the values of imports rose for all broad classes of commodities from 1966-67 to 1968-69, the largest increase being for chemicals (including plastics) which rose by 23 per cent.

## Australian Imports of Merchandise Indexes of Values at Average 1966-67 Prices

(Base: 1966-67 =100)

| Period | Food, Beverages, and Tobacco | Fuels | Basic Materials | Chemicals (incl. Plastics) | Textiles, Fabrics, etc. | Metal <br> Mfres, <br> Machy, <br> Transpt <br> Equip. | Other Imports |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1966-67 | 100 | 100 | 100 | 100 | 100 | 100 | 100 | 100 |
| 1967-68 | 99 | 100 | 107 | 109 | 107 | 111 | 111 | 109 |
| 1968-69 | 110 | 105 | 106 | 123 | 114 | 116 | 121 | 116 |
| Quarter |  |  |  |  |  |  |  |  |
| Sept. 1968 | 111 | 100 | 120 | 124 | 117 | 124 | 127 | 121 |
| Dec. $1968{ }^{1}$ | 112 | 106 | 107 | 131 | 116 | 120 | 121 | 119 |
| Mar. $1969{ }^{\text {a }}$ | 110 | 107 | 95 | 116 | 112 | 107 | 114 | 109 |
| June 1969 | 106 | 106 | 103 | 123 | 111 | 112 | 121 | 113 |
| Proportion ${ }^{3}$ | $\begin{aligned} & \% \\ & 5.2 \end{aligned}$ | \% | $\%$ 7.4 | $\begin{aligned} & \% \\ & 9.9 \end{aligned}$ | $\%$ 8.0 | $\begin{array}{r} \% \\ 43.3 \end{array}$ | $\begin{aligned} & \% \\ & 18.0 \end{aligned}$ | $\begin{gathered} \% \\ 100.0 \end{gathered}$ |

[^101]It should be noted that in overseas trade statistics (and in the index series derived from them) all values are determined on a "free on board (f.o.b.) port of shipment" basis so that charges such as the cost of freight and insurance incurred after the goods have been exported from the port of shipment are excluded. Also excluded is non-merchandise trade, as currently defined, which refers to gold, legal tender, decorations, trophies, samples, passengers' personal effects, military equipment, and stores for Australian forces abroad.

The indexes are designed to provide, in convenient summary form, measures of change in the quantum of exports and imports. They are sometimes referred to as measures of change in the volume of exports and imports, though strictly speaking they measure change in the value of exports and imports after the direct effects of price changes have been eliminated.

In concept, the indexes may be thought of as being derived by expressing the value of each export or import item as the product of a price and a quantity, and by then substituting for each actual current price the corresponding price in the chosen base year. The total value of exports or imports in the current year, expressed at the prices of the base year, is then obtained by summing and is converted to an index number by dividing by the total value of exports or imports in the base year. Indexes so derived may be described as "fixed-weight" indexes, the weights of individual items in the composite measure being determined by their relative prices in the base year.

All items of exports and imports are included, not just selected important commodities. Where possible, average unit values in the base year are used to apply to current period quantities, but where quantity data are not available from trade statistics or where problems of homogeneity and quality change occur, special techniques have been devised to allow revaluation to be carried out. Some 400 export items (amounting to 88 per cent of the total value in 1966-67) and 1,400 import items (amounting to 43 per cent of the total value in 1966-67) are directly revalued at base year prices. However, measures of this type are, of necessity, subject to approximations and assumptions, and they should not be interpreted in any precise quantitative sense.

## - Chapter 10

## MARKETING

## 1 THE QUEENSLAND SYSTEM

History-Since World War I Queensland has developed a system of producers' organisations for the marketing of agricultural produce. Special legislation regarding sugar and wheat marketing was passed in 1915 and 1920 respectively. In 1922 a general enabling Act was passed, and, in 1926, after various amendments, the general legislation was consolidated in The Primary Producers' Organisation and Marketing Act, which, with subsequent amendments, is still the general enabling Act for the establishment and organisation of marketing boards. However, specific legislation was retained in The Wheat Pool Acts, and separate legislation, The Fruit Marketing Organisation Act, was passed in 1923 setting up the Committee of Direction of Fruit Marketing.

Constitution-Each board and pool is a separate entity created by Order in Council on the initiative of petitioning growers, after due notice published in the Gazette. If a counter petition is received within 30 days of notice requesting a poll of the producers concerned, and is in order, a poll is taken, and the board is authorised only if 50 per cent of the producers vote and three-fifths of the votes polled are in favour. The Order in Council confers the necessary powers, which may include ownership of the commodity. Nominations are then called for growers' representatives, and, if necessary, an election is held.

The boards are established for limited periods which are extended, subject to a poll of growers being taken, if demanded, when a simple majority decides the question. Marketing boards usually comprise from two to six representatives of producers and the Director of Marketing or his deputy. Elections of representatives are held triennially. The presence of a government officer on each board facilitates liaison with the Department of Primary Industries, and provides the board with advice on marketing and on the exercise of statutory powers.

General Functions and Powers-The chief function is, of course, the pooling of sales receipts, which may vary widely per unit over place and time, as sales may be made in local, Australian, or overseas markets. So that the organisation and control of sales may be effective, all growers are required to market their produce through the relevant board. Methods of control vary to suit particular conditions and policies.

The boards do not necessarily handle the commodity, store it, or negotiate sales. Sometimes the actual marketing is carried out by one or more commercial firms acting as agents, or, in some special cases, by the growers themselves acting as agents under permit for the board. Generally the commodities are graded and advance payments made to growers according to grade, the first payment being made on delivery with final payment when the season's operations are completed. Bank advances are used for interim payments, and accounts are audited by the Auditor-General. In the case of the Tobacco Leaf Marketing Board, pooling is not practised, and the Board sells tobacco leaf on behalf of each individual grower who delivers it.

The organised selling facilitates incidental co-operative operations such as advertising and sales promotion generally, special dealings with large buyers or organisations, transport economies, crop insurance against hail etc., and assistance to research and improvements in production, grading, processing, handling, and other activities. The boards have powers to impose levies for specific purposes.

Control and Production-There are three commodities, sugar cane, wheat, and tobacco, where restrictions are placed on the quantities of production that may be delivered to the marketing board concerned. Details of the various arrangements are given in the appropriate sections of this chapter.

Peanut production in excess of Australian consumption has also been controlled. By means of a quota system, deliveries of peanuts for the edible market were regulated during the years 1960 to 1965 to restrain production. Details are given on page 369.

## 2 COMMONWEALTH MARKETING SCHEMES

In the case of sugar, butter, cheese, and dried fruits, there are Australia-wide marketing schemes which were instituted in order to pool a low export price with a comparatively high internal-consumption price and distribute the proceeds among all producers. For wheat, an Australiawide scheme is in operation to stabilise the returns to growers for a period of five years up to the end of the 1972-73 season (see page 361). A plan to control the marketing of tobacco leaf came into operation as from 1 July 1965. For eggs and egg products, export is controlled by the Australian Egg Board, which is constituted of representatives of State Egg Marketing Boards and empowered to operate export pools.

Legal provision for Commonwealth pools to provide for enforcement of a home-consumption price above the export price, and for the control of internal trade necessary therefor, was declared ultra vires by the Privy Council in the James Case of 1936. In a referendum on 6 March 1937 the Commonwealth sought powers to legislate on this matter. These powers were refused by a substantial majority in every State. Similar marketing powers were again unsuccessfully sought in 1944 and 1946.

Before 1939, home-consumption prices were maintained for butter, cheese, and dried fruits by voluntary agreement between the Commonwealth, States, and individual producers. With the passing of the Commonwealth Dairying Industry Act 1952, which provided for the payment of bounties on production of butter and cheese, the States agreed to fix maximum prices under State laws for butter and cheese on a basis determined from time to time by the Commonwealth Government. Since 1962, price determinations have been in the hands of the Australian Dairy Industry Council.

The output and sales of sugar, where virtually the whole production is in Queensland, can be controlled by this State's legislation. The small sugar production of New South Wales is sold under a special agreement between the Queensland Sugar Board and the individual producers. Home-consumption prices for sugar are determined by the Commonwealth Government by virtue of the Sugar Agreement between the Queensland and Commonwealth Governments.

In addition to the marketing of the products already mentioned, i.e. dairy produce, dried fruits, eggs, tobacco, and wheat, bodies have been set
up under Commonwealth legislation to organise and assist in the overseas marketing of apples and pears, canned fruits, honey, meat, wine, and wool.

## 3 RAW SUGAR

The Central Sugar Cane Prices Board was constituted by Act of Parliament in 1915, and comprises a chairman, a cane growers' representative, a millowners' representative, a qualified sugar chemist, and a person experienced in accountancy and audit.

The Central Board is a judicial authority, and its functions cover appeals against Local Board awards and include the granting of assignments for cane growing, control of the transfer of such assignments, recommendations on mill peaks, control of analyses of cane for payment purposes, and distribution of sugar moneys between mills and growers.

By authority of the same Act, a Local Cane Prices Board is constituted in each mill area to draw up, each year, an award or contract between the miller and the growers setting out the conditions relating to the supply of cane and the payment therefor. Either party, if not satisfied with the award, may appeal to the Central Board for amendment of the award which then, whether amended or not, becomes an award of the Central Board.

Of the 31 sugar mills operating in Queensland, eight are owned by companies registered as co-operative societies. They are South Johnstone, Tully, Racecourse, Farleigh, Cattle Creek, North Eton, Proserpine, and Marian. Four others-Babinda, Mossman, Mulgrave, and Isis—are owned by companies which distribute the majority or the whole of their profits among the growers but are not registered as co-operatives. The remaining 19 mills are owned by public or proprietary companies and distribute profits to shareholders only.

Control of Production-The control of sugar production is effected primarily by means of mill peaks representing, in the case of each mill, the quota of raw sugar which the Queensland Government undertakes to acquire. Mill peaks were introduced in 1929 when the aggregate was set at 611,428 tons (in terms of 94 net titre sugar). In recent years, the aggregates have been as follows:


A further control of individual farm production is provided by farm peaks determined annually and incorporated in the award. By this means the amount of cane to be accepted from each grower is defined, subject to the proviso that any deficiencies in the supply of some growers may be filled by other growers having cane available above their peak quota but from within the net area of the assignment.

Assignments-The Central Sugar Cane Prices Board assigns to each grower an area of his land sufficient to produce, in the aggregate, the respective mill peaks. Before the 1964 season, one-quarter of the gross assigned area had to be reserved for rotational fallowing; but, for the 1964 and 1965 seasons, the whole area could be harvested. From 1966 the net harvestable area has been 85 per cent of the gross assigned area.

Until the end of World War II no fresh assignments had been granted since assignments were reviewed about 1929-30, but new assignments to eligible ex-servicemen were granted in the post-war period. A report proposing the expansion of the sugar industry was presented by the Sugar Inquiry Committee late in 1963 and was adopted in principle by the Queensland Government. To implement this programme the Board increased the total assigned area by granting new assignments and increasing the areas of some existing assignees. At 30 June 1969 there were 8,040 assignments having an area of 747,128 acres.

Commonwealth-State Control-In 1962 the Commonwealth Parliament passed a Sugar Agreement Act, extending, to 31 August 1967, legislation which had been in force since 1923 and which provided for an embargo on sugar imports. This was subsequently extended to 1969 when a new agreement to 30 June 1974 was negotiated. The wholesale price of refined sugar in Australian capital cities is determined under an agreement made in 1946 between the Commonwealth and Queensland Governments. The current price, from 19 June 1967 , is $\$ 206.72$ per ton.

In accordance with The Sugar Acquisition Act of 1915, ownership of all sugar output is vested in the Queensland Government. Each season the aggregate of the mill peak quotas (see page 345) is acquired under a Proclamation issued by the State Government, which engages the Colonial Sugar Refining (C.S.R.) Co. Ltd and the Millaquin Sugar Co. Ltd as agents for the refining and selling of sugar in Australia. The C.S.R. Co. Ltd also handles, as agent, the freighting and financing arrangements for domestic requirements and, in addition, the sea transport, financing, and selling of sugar abroad.

International Sugar Agreement-An International Sugar Conference in December 1961 failed to reach agreement on export quotas in terms of the International Sugar Agreement of 1958, and quota provisions therefore became inoperative from 1 January 1962. A new International Sugar Agreement became effective from 1 January 1969 after a series of United Nations Sugar Conferences in 1968. Features of the current Agreement are as follows:
(i) A quota, or basic export tonnage, has been established for each member country according to anticipated total demand. Australia's basic quota is 1.1 million metric tons, approximately 14.3 per cent of the aggregate tonnage.
(ii) The Agreement applies only to the world "free market" sugar. Sales made under special arrangements, such as Australia's negotiated price quota sales to the United Kingdom, and sales to the United States, have been excluded from the provisions of the Agreement.
(iii) The price of sugar is deemed to be the arithmetical average of the spot price under the New York Coffee and Sugar Exchange Sugar Contract No. 8 and the London Sugar Market daily price after conversion of both of these prices to US cents per lb , f.o.b. and stowed Caribbean port in bulk.
(iv) Individual export quotas have been set by ordinary International Sugar Council vote at 90 per cent of the basic export tonnage if the prevailing price is at, or below, US3.50c per 1 b (about
£stg37 per ton). Quotas may be reduced to 85 per cent by special Council vote.
(v) Australia is obliged to build up minimum stocks of 165,000 metric tons. If the world price rises above US4.00c per lb , export quotas will be increased to 100 per cent of the basic export tonnage, and to 110 per cent if the price reaches US4.50c. Fifty per cent of minimum stocks will be released 10 days after the prevailing price rises above US 4.75 c per lb and the remainder 10 days after the price rises above US5.00c per lb. All export quota restrictions will be lifted if the prevailing price exceeds US5.25c per lb.

British Commonwealth Sugar Agreement-The triennial review of the Commonwealth Sugar Agreement undertaken in London in 1968 resulted in a significant change in the duration of the Agreement.

Up to 1966 the Agreement had been traditionally extended by one year at each annual review so that the original eight-year Agreement retained an assured duration of eight years. This annual extension was suspended in 1967 because of the British Government's application to join the European Economic Community (Common Market), and so at the 1968 review the Agreement had a life of six years. It was decided that from 1 January 1969 the Agreement should be of indefinite duration, but subject to review every third year. The first review would be in 1971 and any change not mutually agreed upon should, in the case of Australia, come into operation only after a further period of three years. Provision was also made for consultation between all parties with a view to seeking means of fulfilling the objectives of the Agreement if Britain joined the Common Market and was thereby unable to continue its contractual obligations after 1974.

Australia's negotiated price quota to the United Kingdom remained unchanged at 335,000 tons for each of the years 1969,1970 , and 1971. Similarly, the negotiated price of $£$ stg 43.5 per ton bulk f.o.b. and stowed remained unchanged. Australia's basic export quota of 600,000 tons had been increased to 630,000 tons for the years 1966 to 1970 with the excess over the United Kingdom's quota being sold partly on Commonwealth markets at world price plus preference and partly to other countries at world price.

Other Sugar Exports-Australia has exported sugar to the United States under a quota system since 1962 . Under the current United States Sugar Act operative until the end of 1971, Australia has a basic quota of 162,152 short tons which attracts the full United States domestic sugar price. Consequent upon adjustments in the United States domestic consumption requirements, and deficits declared by some countries, the Australian quota for 1969 was increased to 192,937 short tons raw value. Similarly, the quota for 1970 was increased to 206,270 tons.

Since 1963-64, Japan has been an important market for Australian sugar and has become the largest customer. In 1968-69, 569,161 tons of raw sugar and 65,000 tons of cane invert were exported to Japan.

Raw sugar which enters into international trade varies in quality or sugar content (generally ranging between 94 and 97 net titre). The tonnages referred to in the next table are actual tonnages irrespective of quality. As Australian raw sugar production averages about 97 net titre,
to obtain the equivalent tonnages at 94 net titre, as used in the other tables which follow, about 3 per cent should be added.

Australian Sugar Exports ${ }^{1}$


[^102]Sterling Devaluation Compensation-The announcement by the United Kingdom Government in November 1967 that the pound sterling was devalued by 14.3 per cent, and the decision by the Australian Government not to devalue, caused considerable concern to the sugar industry. Much of the loss from devaluation was avoided on 1967 production because sugar authorities had taken out forward exchange cover with the Reserve Bank to the fullest extent available. Substantial losses to the industry seemed inevitable on export sales from the 1968 and ensuing seasons, and the Commonwealth Government subsequently decided that it would make devaluation compensation payments to the industry.

The amounts of compensation for the 1967 and 1968 seasons' exports were $\$ 0.5 \mathrm{~m}$ and $\$ 6.0 \mathrm{~m}$ respectively on account of sales under the British Commonwealth Sugar Agreement as well as free market sales. An amount of $\$ 5.5 \mathrm{~m}$ has been included in the accounts of the Board for the 1969 season as compensation to cover losses on 1969 exports of negotiated price quota sugar to the United Kingdom and erosion of preference on exports to the United Kingdom and New Zealand markets.

Sugar Pools-Raw sugar up to the quantity provided for in the mill peaks is delivered to No. 1 Pool, which covers Australian home consumption requirements ("first quota") and the quantity, within mill peaks, sold on the export market ("second quota").

All sugar produced in excess of mill peaks is delivered to No. 2 Pool. "Third quota" sugar is sugar from assigned lands which is in excess of the mill peak but of a quantity approved by the Board. This receives the world market price. "Other" sugar, which is that grown on unassigned lands, receives only a nominal price of $\$ 1$ per ton.

Because of the decline in proceeds from export sugar sales, arrangements were made between the Commonwealth and State Governments to support the proceeds of the 1966 and 1967 seasons with loans of $\$ 19 \mathrm{~m}$ and $\$ 4 \mathrm{~m}$ respectively, repayable to the Commonwealth by the State Government. The loans are interest-free up to 30 June 1970, and are repayable in ten equal yearly instalments from 1970-71, with interest at 5 per cent per annum on the outstanding amounts.

Details of the quantities, prices, and total realisations are set out below. The table does not include small amounts of sugar sold locally by mills ( 637 tons in the 1969 season).

Raw Sugar: Disposal and Return to Producers, 1968 and 1969 Seasons

| Particulars |  |  | Queensland | N.S.W. | Total | Value of Sales ${ }^{1}$ | Average Price per Ton ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | tons | tons | tons | \$'000 | \$ |
| 1968 SEASON |  |  |  |  |  |  |  |
| No. 1 Pool |  |  |  |  |  |  |  |
| Home Consumption | . |  | 605,535 | 42,096 | 647,631 | 92,741 | 143.20 |
| Surplus for Export | . . | . | 1,555,214 | 78,285 | 1,633,499 | 111,568 | 68.30 |
| Total | . | .. | 2,160,749 | 120,381 | 2,281,130 | 204,309 | $89.56^{2}$ |
| No. 2 Pool ("Excess" Sugar for Export) |  |  |  |  |  |  |  |
| Third Quota | . | .. | 442,830 | - | 442,830 | 19,330 | 43.65 |
| Other | . |  | 44 | . | 44 | . ${ }^{\text {a }}$ | 1.00 |
| Total | $\cdots$ | .. | 442,874 | . | 442,874 | 19,330 | 43.65 |
| Total Pooled Sugar |  | - | 2,603,623 | 120,381 | 2,724,004 | 223,639 | 82.10 |
| Total Export | $\cdots$ | $\cdots$ | 1,998,088 | 78,285 | 2,076,373 | 130,898 | 63.04 |
| 1969 SEASON |  |  |  |  |  |  |  |
| No. 1 Pool |  |  |  |  |  |  |  |
| Home Consumption | . | . | 618,958 | 43,029 | 661,987 | 94,730 | 143.10 |
| Surplus for Export | . | . | 1,339,322 | 54,692 | 1,394,014 | 114,867 | 82.40 |
| Total | - | . | 1,958,280 | 97,721 | 2,056,001 | 209,597 | $101.94{ }^{2}$ |
| No. 2 Pool ("Excess" Sugar for Export) |  |  |  |  |  |  |  |
| Third Quota | . | $\cdots$ | 122,030 | $\cdots$ | 122,030 | 7,682 | 62.95 |
| Other |  | . | 89 | . . | 89 | . ${ }^{3}$ | 1.00 |
| Total | $\cdots$ | $\cdots$ | 122,119 | $\cdots$ | 122,119 | 7,682 | 62.90 |
| Total Pooled Sugar . . | - | . | 2,080,399 | 97,721 | 2,178,120 | 217,279 | 99.76 |
| Total Export .. .. | $\cdots$ | $\cdots$ | 1,461,441 | 54,692 | 1,516,133 | 122,549 | 80.83 |

[^103] industry). $\quad 2$ Queensland sugar only: $\$ 89.29$ per ton in 1968, and $\$ 101.59$ in 1969. ${ }^{3}$ Less than $\$ 500$.

Bulk Handling-To meet the requirements of refineries in other States and overseas, raw sugar was shipped in bulk from 1954 by "bleeding" bagged sugar into ships' holds. In 1954, 251,000 tons were shipped in this manner. An Act in 1955 authorised Treasury loans to provide bulk handling facilities at Queensland ports. The Sugar Board, on behalf of the sugar industry, took full financial responsibility for all costs (interest, redemption, operation, and maintenance), and has authority to set up its own local committees to manage each installation.

The first bulk installation was opened at Mackay in June 1957 and by 1966 facilities had also been provided at Lucinda Point, Bundaberg, Townsville, Innisfail (Mourilyan), and Cairns. The storage capacity of the
six ports is $1,300,000$ tons, and the total expenditure on bulk handling terminals and facilities (all to be met ultimately by the sugar industry) amounts to $\$ 42 \mathrm{~m}$.

From the commencement of the 1964 crushing season, all mills supplied raw sugar in bulk.

Statistics-Production is dealt with in Chapter 7. The following table shows the disposals of sugar at 94 net titre by the Sugar Board in the ten years to 1969 and earlier selected years since 1923.

Australian Raw Sugar Marketed

|  | Season |  |  | Sales |  |  | Proportion Exported | "Excess" Sugar |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Australia | Overseas | Total | Quantity |  | Proportion of Exports |
|  |  |  |  |  | ${ }^{\text {'000 tons }}$ | ${ }^{\prime} 000$ tons | '000 tons | \% | ${ }^{\prime} 000$ tons | $\%$ |
| 1923 | . | . | . | 270 | 17 | 287 | 6 | $\cdots$ | - |
| 1925 | -. | - | .- | 289 | 227 | 516 | 44 | $\cdots$ | . |
| 1930 | $\cdots$ | $\cdots$ | .. | 325 | 210 | 535 | 39 | 7 | 3 |
| 1935 | . | . | - | 337 | 310 | 647 | 48 | 45 | 15 |
| 1940 | .. | . | . | 400 | 406 | 806 | 50 | 64 | 16 |
| 1945 | - | .. | $\cdots$ | 456 | 210 | 666 | 32 | 19 | 9 |
| 1950 | - | - | . | 518 | 403 | 921 | 44 | 12 | 3 |
| 1955 | - | . | $\ldots$ | 545 | 626 | 1.171 | 53 | 39 | 6 |
| 1960 | - | - | - | 560 | 822 | 1,382 | 60 | 104 | 13 |
| 1961 | $\cdots$ | . | - | 585 | 797 | 1,382 | 58 | 116 | 15 |
| 1962 | . | .. | . | 595 | 1,255 | 1,850 | 68 | 555 | 44 |
| 1963 | $\cdots$ | - | . | 609 | 1,115 | 1,724 | 65 | 413 | 37 |
| 1964 | .. | $\cdots$ | -. | 629 | 1,321 | 1,950 | 68 | 232 | 18 |
| 1965 | $\cdots$ | - | $\cdots$ | 638 | 1,315 | 1,953 | 67 | 85 | 6 |
| 1966 | . | - | . | 644 | 1,698 | 2,342 | 72 | 124 | 7 |
| 1967 | - | - | . | 633 | 1,701 | 2,334 | 73 | 123 | 7 |
| 1968 | - | .. | . | 648 | 2,076 | 2,724 | 76 | 443 | 21 |
| 1969 | - | - | $\cdots$ | 662 | 1,516 | 2,178 | 70 | 122 | 8 |

The next table shows the total realisations on sugar sold in Australia and overseas, and the average net prices for Queensland sugar, for the five seasons ended 1969.

Raw Sugar: Net Values and Average Prices Paid to Mills

| Season | Value of Sales ${ }^{2}$ |  |  | Average Net Price per Ton ${ }^{2}$ |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Australia | Overseas | Total | Australian Sales | Overseas Sales | No. 1 Pool | Total Pooled Sugar |
|  | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 | \$ | \$ | \$ | \$ |
| 1965 | 77,839 | 88,431 | 166,270 | 121.95 | 67.23 | 86.58 | 84.58 |
| 1966 | 78,105 | 116,579 | 194,684 | 121.25 | 57.45 | 85.69 | 83.00 |
| 1967 | 90,355 | 101,067 | 191,422 | 142.80 | 59.37 | 86.00 | 83.38 |
| 1968 | 92,741 | 130,898 | 223,639 | 143.20 | 62.83 | 89.29 | 81.53 |
| 1969 | 94,730 | 122,549 | 217,279 | 143.10 | 80.77 | 101.59 | 99.32 |

${ }^{1}$ Total pooled sugar, Queensland and New South Wales. ${ }^{2}$ Queensland sugar only.
Sugar Board Accounts-The following table shows receipts and expenditure for each of the three years to 30 June 1969.

Sugar Board Receipts and Expenditures


1 Including managing and financing overseas sugar.
A debit balance on the year's operations, including changes in stocks, of $\$ 1,194,110$ was carried forward at 30 June 1969 , bringing the total of accumulated funds to $\$ 708,176$.

Under the Commonwealth-State Sugar Agreement (see page 346) funds are provided for a rebate on the price of refined sugar to manufacturers of approved fruit products and for a rebate to exporters of products in which sugar has been used. The domestic sugar rebate to the fruit processing industry, which had been $\$ 10$ per ton, was increased to $\$ 15$ per ton under the 1969 Agreement. As a result of this variation the annual contribution to the Fruit Industry Sugar Concession Committee, which administers the fund, has been increased from $\$ 528,000$ to $\$ 924,000$ per annum for the five years from 1 July 1969. Export sugar rebates were not varied under the 1969 Agreement. For 1968-69, export rebates on fruit products amounted to $\$ 3.1 \mathrm{~m}$ and on other products to $\$ 0.8 \mathrm{~m}$.

## 4 DAIRY PRODUCTS

Butter and Cheese-A voluntary scheme to stabilise the price of butter, known as the "Paterson Plan", was introduced in January 1926. However, it did not receive the support of all manufacturers and was subsequently replaced on 1 May 1934 by a compulsory price equalisation plan for both butter and cheese. Complementary legislation for this plan was passed by the Commonwealth Government (Dairy Produce Act 1933) and the State Governments of New South Wales, Victoria, Queensland, and Tasmania, the object being to control the interstate and intrastate movements of butter and cheese. These Acts were subsequently invalidated in 1936 by the Privy Council decision in the James Case.

Since this decision a price equalisation scheme has operated voluntarily on the basis of agreements between manufacturers and the Commonwealth Dairy Produce Equalisation Committee Ltd. The Committee, comprising members of the State Dairy Products Boards and other representatives of the industry, enters into agreements with manufacturers to secure to them equal rates from sales of butter and cheese, for which purpose it may fix basic prices at which these products sold in Australia or abroad are to be taken into account. It equalises returns to factories through an Equalisation Fund. The States originally participating in the scheme were New South Wales, Victoria, Queensland, and Tasmania in respect of both butter and cheese, and South Australia in respect of cheese only. South Australia and Western Australia entered the scheme in respect of butter on 1 April 1946, and Western Australia included cheese in January 1947.

Under the provisions of the various Dairy Industry Assistance Acts, the first of which was passed in 1942, the Commonwealth Government has provided subsidies on milk supplied for the manufacture of butter, cheese, and processed milk products. No subsidy was paid on processed milk products between 30 June 1952 and 30 June 1962. However, maximum amounts of $\$ 700,000$ in 1962-63 and $\$ 1,000,000$ in 1963-64 were provided by the Commonwealth Government as bounties on exports of processed milk products. Present legislation provides for a maximum bounty of $\$ 800,000$ for each of the years 1964-65 to 1971-72.

Details of the five-year stabilisation plan which operated from 1 July 1952 to 30 June 1957 are shown in the 1962 and earlier issues of the Year Book.

Under the 1957-1962 plan, the Commonwealth continued to fix the ex-factory price of butter and cheese to guarantee returns to dairy farmers, and to subsidise returns up to the guaranteed level. This plan provided that any subsidy made available would be determined before the commencement of each season and would be on the basis of a fixed amount in any dairying year.

The third five-year stabilisation plan, which applied from 1 July 1962, introduced several new features. A fixed bounty of $\$ 27,000,000$ was provided for each year of the plan. Australian prices for butter and cheese were determined by the Australian Dairy Industry Council, instead of the Minister for Primary Industry as previously. Products containing 40 per cent or more of butterfat were eligible for bounty payment provided they were taken into the equalisation pool.

The current stabilisation plan came into operation on 1 July 1967. It incorporates the main features of the previous plan, and covers the five-year period to 30 June 1972.


ISHERIES-Chapter 7
Photo: State Public Relations Bureau
prawn processing, Colmslie, Brisbane
DAIRYING-Chapter 7
Photo: State Public Relations Bureau
Milk bottling, Brisbane



BUILDING
Chapter 7

Commercial and government buildings, Brisbane

## RETAIL TRADE

Chapter 7
Suburban shopping centre,
Photos: State Public Relations Bureau


Butter and Cheese Marketing, Ten Years

|  | Year |  |  | Rate per Cwt |  |  | Amount of Bounty ${ }^{1}$ Paid in Queensland |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Equalisation Price | Bounty ${ }^{1}$ | Overall Return to Manufacturer |  |
| BUTTER |  |  |  |  |  |  |  |
|  |  |  |  | \$ | \$ | \$ | \$'000 |
| 1959-60 | . | . | . | 41.7458 | 6.3500 | 48.0958 | 4,945 |
| 1960-61 | . | . | . | 39.9692 | 6.8942 | 46.8633 | 4,285 |
| 1961-62 | . | .. | .. | 39.8433 | 6.2558 | 46.0992 | 4,459 |
| 1962-63 | $\cdots$ | . | $\cdots$ | 41.1517 | 6.1500 | 47.3017 | 4,441 |
| 1963-64 | . | .. | .. | 41.7258 | 6.1042 | 47.8300 | 4,279 |
| 1964-65 | . | . | $\cdots$ | 42.2500 | 6.0800 | 48.3300 | 3,972 |
| 1965-66 | . | . | . | 40.2700 | 6.0100 | 46.2800 | 3,742 |
| 1966-67 | . | . | .. | 39.3800 | 5.6600 | 45.0400 | 3,726 |
| 1967-68 | - | . | $\cdots$ | $39.3500^{2}$ | 6.3100 | $45.6600^{2}$ | 3,547 |
| 1968-69 | . | $\ldots$ | . | $38.3500^{2}$ | 6.0100 | $44.3600^{2}$ | 2,286 |
| CHEESE |  |  |  |  |  |  |  |
|  |  |  |  | \$ | \$ | \$ | \$'000 |
| 1959-60 | . | . | $\ldots$ | 24.7892 | 2.9117 | 27.7008 | 447 |
| 1960-61 | . | . . | $\therefore$ | 25.6100 | 2.8467 | 28.4567 | 368 |
| 1961-62 | - | .. | . | 24.1225 | 2.4383 | 26.5608 | 390 |
| 1962-63 | -. | . | . | 24.2233 | 2.3333 | 26.5567 | 424 |
| 1963-64 | . | . | . | 25.5125 | 2.3567 | 27.8692 | 396 |
| 1964-65 | . | - | . | 26.0000 | 2.2300 | 28.2300 | 345 |
| 1965-66 | - | - | . | 25.9800 | 2.3600 | 28.3400 | 342 |
| 1966-67 |  | - | . | 27.0100 | 2.0400 | 29.0500 | 376 |
| 1967-68 |  | -. | . | $25.0000^{2}$ | 2.3800 | $27.3800^{2}$ | 428 |
| 1968-69 | - | - | . . | $23.9400^{2}$ | 2.8700 | $26.8100^{2}$ | 414 |

${ }^{1}$ Referred to as subsidy until 1961-62. 2 Incomplete.
During World War II , contracts were arranged between the Governments of the Commonwealth and the United Kingdom whereby the latter undertook to purchase Australia's surplus butter and cheese. From 1944-45 the two Governments entered into long-term purchase agreements under which Australia agreed to make available to the United Kingdom all excess butter and cheese.

This contract was not renewed on its expiry on 30 June 1955, and from that date the Commonwealth Government ceased to be the principal in the sale of Australian butter and cheese in the United Kingdom. The Australian Dairy Produce Board assumed this duty, and a representative of the Board in London took over the functions of consignee from the Ministry of Food. The Commonwealth Government in 1954 passed amending legislation to ensure that the Dairy Produce Board had the necessary powers. Manufacturers export butter and cheese and the Board in England allocates supplies to selected selling agents. In November 1961, the British Government imposed quotas on butter imports to protect traditional suppliers following the high level of stocks, rapid price fall, and the threat of an overloaded market. The Australian quota was fixed at

72,200 tons for 1967-68 and 1968-69, 65,100 tons for 1969-70, and 67,600 tons for 1970-71. Following sterling devaluation, compensation paid to the Board by the Commonwealth Government amounted to $\$ 12.9 \mathrm{~m}$ for 1968-69 and $\$ 19.3 \mathrm{~m}$ for 1969-70.

The sales procedure for other export markets is similar, namely, sales by manufacturers through licensees of the Board, with the Board reserving the right to arrange bulk sales itself. The machinery of the Commonwealth Dairy Produce Equalisation Committee is still used to offset fluctuations caused by the vagaries of the market.

Amounts realised on exports of butter and cheese in excess of the f.o.b. equivalent of the guaranteed return have been credited to the Dairy Industry Stabilisation Fund, which was established in July 1948 for the purpose of stabilising returns from exports. During 1951-52 the fund met the deficiency in respect of all exports which did not return sufficient to meet the basic return to the factory. From 1 July 1952 to 30 June 1957 the fund was available to the industry to be used, in whatever manner considered desirable, to make good any deficiency in respect of all exports other than the quantity provided for under the five-year stabilisation plan. The Act was amended in 1957 to enable the Board to use the fund for other purposes as approved by the Minister for Primary Industry.

A levy on production of butter and cheese for research and sales promotion, and a levy on exports of butter and cheese which provided the Dairy Produce Board with funds for overseas market development, were combined in 1965 into one levy to cover all the Board's requirements.

The Butterfat Levy Act 1965-1966 provided a maximum rate of levy of 60 c per cwt for butterfat used in the manufacture of butter, butterfat products, and cheese, to be apportioned between the three primary functions of the Board in the ratio of overseas marketing (two parts) $24 c$, local promotion (two parts) 24 c , and research (one part) 12 c . The operative rate of levy from 1 July 1967 was fixed at 53 c per cwt of butterfat, divided into overseas marketing 21c, local promotion 22 c , and research 10c.

The Commonwealth Government contributes one-half of the cost incurred on approved projects included in the research programme, with a maximum contribution of $\$ 1$ for $\$ 1$ against funds raised by way of levy and allocated to research. The sales promotion programme is financed solely by the levy.

The Butter Marketing Board-This Board was established in 1925 and is concerned principally with the regulation of supplies to local and overseas markets. In 1936 it obtained the right to be sole vendor of "pat" butter in the Brisbane area. The objectives of this were to more effectively control the butter supply to the city of Brisbane, to obtain for the producers the additional profits arising from the sale of pat butter, and to replace numerous brands with one brand of selected butter of uniformly good quality. The patting factory established for this purpose has enabled the Board to deal with butterfat in various ways and to develop markets in Australia and overseas for such products.

Final figures for $1967-68$ showed butter sales worth $\$ 22.3 \mathrm{~m}$, excluding Commonwealth bounty of $\$ 3.5 \mathrm{~m}$ paid through factories, giving an average net price returned to factories of about 35 c per $\mathbf{l b}$. Preliminary figures for $1968-69$ show a return of $\$ 14.8 \mathrm{~m}$ excluding bounty of $\$ 2.3 \mathrm{~m}$, giving an average net price of about 34 c returned to factories.

The next table shows sales of Queensland butter in Australia and overseas, according to the records of the Butter Marketing Board.

Sales of Queensland Butter Taken into Account for Equalisation


[^104]| Butter Prices |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Year |  |  | London ${ }^{1}$ |  | Brisbane | Australian Equalisation Value |
|  |  |  |  | Sterling | Australian Currency | Australian Currency | Australian Currency |
|  |  |  |  | d per lb | c per lb | c per 1 b | c per lb |
| 1959-60 | . | $\cdots$ | $\ldots$ | 37.60 | 39.17 | 43.23 | 37.27 |
| 1960-61 | . | . | . | 28.72 | 29.92 | 44.69 | 35.68 |
| 1961-62 | . | . | .. | 29.36 | 30.58 | 44.69 | 35.58 |
| 1962-63 | . | . | $\cdots$ | 33.40 | 34.79 | 44.69 | 36.75 |
| 1963-64 | . | . | . | 35.78 | 37.27 | 44.71 | 37.25 |
| 1964-65 | - | - | $\cdots$ | 36.64 | 38.17 | 46.25 | 37.72 |
| 1965-66 | $\ldots$ | . | . | 33.08 | 34.46 | 46.35 | 35.96 |
| 1966-67 | . | . | $\ldots$ | 32.14 | 33.47 | 46.50 | 35.16 |
| 1967-68 |  |  | $\cdots$ | 32.14 | 28.70 | 46.50 | 35.27 |
| 1968-69 | -• | -• | -• | 32.14 | 28.70 | 48.75 | 34.64s |

[^105]The recorded consumption of table butter (including farm production) per head in Queensland for $1938-39$ was 33.2 lb , which was about the same as the recorded Australian consumption per head of 32.7 lb . The introduction of civilian butter rationing in June 1943 led to a decline in consumption to 23.5 lb by 1948-49. Following the end of rationing in June 1950 there was a temporary increase in consumption which reached 31.8 lb in 1951-52. However, since then, consumption has steadily declined to a level of less than 20 lb per head.

The Cheese Marketing Board-This Board was originally constituted in 1923. Since 1934, returns to producers of cheese have (as for butter) been averaged from the various markets through the Commonwealth Equalisation Scheme, under which uniform wholesale prices obtain throughout the various States (see page 352). Details of equalisation and bounty rates and manufacturers' returns are shown on page 353.

The Cheese Marketing Board fixes minimum intrastate wholesale prices, licenses manufacturers, agents, and wholesale dealers, and determines rates of commission, terms, etc.

Particulars of the disposal of Queensland cheese on the various markets during the five years to $1968-69$ are set out in the next table. While sales to the traditional British market have fluctuated considerably during recent years, the Japanese market has remained stable.

Disposal of Queensland Cheese, Five Years


Eggs-The Egg Marketing Board was constituted in 1923 as a growercontrolled organisation under the provisions of The Primary Products Pools Act, which was, in 1926, incorporated in The Primary Producers' Organisation and Marketing Acts.

As from 5 July 1943 control of the egg industry was assumed, as a war-time measure, by the Commonwealth Government, and the Board became a receiving and selling agent of the Commonwealth Controller of Egg Supplies. Commonwealth control ended on 31 December 1947.

On 1 July 1947 the Central Queensland Egg Marketing Board commenced marketing operations for an area centred on Rockhampton, and the original Board became the South Queensland Egg Marketing Board covering the area in South Queensland which it had previously controlled.

The South Queensland Board handles most of the eggs through its premises in Brisbane, but it also operates depots at Nambour and Toowoomba. In addition, five country agencies and ten distributors, including one at Darwin, market eggs on its behalf. The Board determines
the gross prices at which suppliers are paid for the various grades of eggs, termed the "advance prices". To determine the wholesale selling prices, certain differentials are applied over these advance prices.

Eggs handled by the Boards include only those from flocks registered under the Egg Industry Regulations (i.e. flocks of more than 250 birds up to March 1957, 150 or more up to October 1957, and 50 or more thereafter). In addition, quantities of eggs are sold by growers direct to retailers and consumers under permit from the Boards. Permit sales reached $1,452,727$ dozen in 1959-60. The introduction of a widespread free van sales delivery service by the South Queensland Board in June 1960, and subsequent revocation of permits in some of the areas covered, caused permit sales to decrease sharply to 632,682 dozen in 1961-62. However, to counter competition from interstate traders, the Board has since granted additional exemptions in near-city areas, and in 1968-69 permit sales amounted to a record 4,484,678 dozen.

Through the Council of Egg Marketing Authorities of Australia, all State Egg Marketing Boards in Australia formulated proposals (generally known as the "C.E.M.A.A." plan) with the object of providing some measure of stabilisation for the egg industry throughout Australia, by means of a levy, on a Commonwealth basis, on hens. The levy and the operation of the C.E.M.A.A. plan were authorised in three Acts of the Commonwealth Parliament, the Poultry Industry Levy Act, the Poultry Industry Levy Collection Act, and the Poultry Industry Assistance Act, all of which became operative as from 1 July 1965. This legislation provides for a levy on hens, six months old and over (excluding the first 20 hens of any flock) which are kept for commercial purposes. The levy is payable by all producers, and the South Queensland Egg Marketing Board is the Commonwealth Government agent for the whole of Queensland for collection and administration of the levy. Funds obtained from the levy are used mainly to supplement returns from export sales.

In 1968-69 the average net return to growers showed an increase of approximately 5 cents per dozen compared with that for 1967-68. This was the result of an improvement in export returns and higher local prices due to a decrease in production.

Prior to 1962-63 the United Kingdom was the most important outlet for Australian eggs in shell, but in the following years that market was almost fully supplied from home production. Since 1964-65 however, limited but increasing quantities have been exported there, amounting in $1968-69$ to $1,964,000$ dozen. Sales promotion efforts have been focussed in recent years on the Middle East, for eggs in shell, and Japan, for egg pulp. During 1968-69 more than 2.5 m dozen eggs in shell were shipped to countries in the Arabian Gulf. Japan has become Australia's main market for egg pulp, taking 17.7 m lb in 1968-69. Overseas exports to all destinations from the South Queensland Egg Marketing Board rose from 91,980 dozen in 1962-63 to $1,251,645$ dozen in 1968-69.

The rapid expansion which has taken place in this industry over recent years is illustrated by the fact that the South Queensland Egg Marketing Board's receivals plus permit sales in 1968-69 (19,739,367 dozen) were more than double those for 1961-62 (9,646,000 dozen). The next table shows the operations of the Boards for five years to 1968-69.

In 1954-55 an Australian Egg Board was reconstituted. By an amendment to the Commonwealth Egg Export Control Act in 1954, the Australian Board was empowered to operate "pools" for exports, and
from 1966-67 each State Board has exported through the pools. The Australian Board purchases stocks from the State Boards, while the latter are responsible for packing, processing, and shipping on behalf of the Australian Board. Sterling devaluation compensation amounting to $\$ 188,908$ was paid by the Commonwealth Government in 1968-69.

Egg Marketing Boards, Queensland

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| South Queensland Board |  |  |  |  |  |
| Receivals |  |  |  |  |  |
| Quantity .. .. .. doz | 11,997,853 | 14,112,838 | 15,664,054 | 16,329,364 | 15,254,689 |
| Gross Return to Producers ${ }^{1}$ \$ | 4,926,596 | 6,460,797 | 7,389,844 | 6,605,358 | 6,890,543 |
| Average Net Return per Doz ${ }^{1} \mathrm{c}$ | 30.10 | $37.98{ }^{2}$ | $36.32^{2}$ | $29.28{ }^{2}$ | $34.10{ }^{\text {a }}$ |
| Permit Sales |  |  |  |  |  |
| Quantity .. .. .. doz | 1,066,232 | 2,325,733 | 3,873,558 | 4,098,793 | 4,484,678 |
| Gross Return to Producers ${ }^{3}$ \$ | 437,777 | 1,064,721 | 1,828,001 | 1,658,782 | 2,025,729 |
| Central Queensland Board Receivals |  |  |  |  |  |
|  |  |  |  |  |  |
| Quantity ${ }^{4}$. . .. doz | 876,301 | 847,863 | 936,688 | 964,951 | 1,009,976 |
| Gross Return to Producers \$ | 364,599 | 424,682 | 486,021 | 499,243 | 514,875 |
| Average Net Return per Doz c | 32.35 | $39.54{ }^{2}$ | $40.11^{2}$ | $33.03^{2}$ | $36.22^{2}$ |
| Permit Sales |  |  |  |  |  |
| Quantity .. ... .. doz | 59,254 | 145,396 | 220,235 | 274,559r | $281,060$ |
| Gross Return to Producers ${ }^{3}$ \$ | 24,594 | 71,631 | 114,220 | 122,028r | 132,351 ${ }^{\text {2 }}$ |

1 Excluding distribution surpluses: 1964-65, $\$ 27,154,0.25 \mathrm{c}$ per doz; 1965-66, $\$ 164,300$ 1.00c per doz; 1966-67, nil; 1967-68, nil; 1968-69, nil. ${ }^{2}$ After hen levy. ${ }^{3}$ Estimated. ${ }_{4}$ Excluding purchases from South Queensland Board: 1964-65, 2,250 doz; 1965-66, 56,610 doz; 1966-67, 72,975 doz; 1967-68, 59,925 doz; 1968-69, 7,800 doz. $r$ Revised since last issue.

Milk-The Brisbane Milk Board operates under The Milk Supply Acts, 1952 to 1961. Its functions are the general regulation and control of the collection, treatment, supply, sale, distribution, and price of milk and cream for consumption or use within the Brisbane Milk District, excluding usage by factories for the manufacture of butter, cheese, ice cream, etc. The chairman may also fix prices in other parts of Queensland.

The control and inspection of milk supply is achieved through the registration of all suppliers and distributors. In 1968-69 registrations included 424 producers, 16 wholesale vendors, 475 retail vendors operating from delivery vehicles, and 1,886 retail vendors selling from fixed premises (shops, cafes, milk bars, etc.). The Board regulates supplies to wholesale vendors by means of quotas. Of the 1968-69 aggregate weekly quota of 462,000 gallons, composite quotas of 249,900 gallons were allotted to 13 country factories and the rest to producers supplying direct to wholesalers.

Total quantities handled in 1968-69 included 22,072,484 gallons of pasteurised milk, 54,750 gallons of raw milk, and 144,085 gallons of pasteurised cream. This was equivalent to 34.0 gallons of milk per head.

The principal source of the Board's revenue is from a levy assessment. This amounted to $\$ 126,595$ in 1968-69. From 14 February 1966 the levy assessment has been 0.55 cents and 3 cents per gallon respectively on milk and cream supplied. A further levy of $\frac{1}{8} \mathrm{c}$ per gallon, increased to $\frac{7}{40} \mathrm{c}$ per gallon from 1 February 1969, on producers and country factories supplying the Brisbane market, and voluntary contributions at a fixed rate per month by wholesale milk distributors, yielded $\$ 52,486$ to a fund to promote the State-wide sale of milk.

While no Milk Board had been set up outside the metropolitan area by 30 June 1969, 14 pasteurisation plants serving prescribed areas had been established in country centres.

## 5 WHEAT

State Wheat Board-The State Wheat Board was constituted by The Wheat Pool Act of 1920 and has its administrative headquarters in Toowoomba. Up to the 1939-40 season the Board was in complete control of the Queensland wheat crop. The Board took delivery of the crop each year and arranged for its grading, storage, and sale, including export sales in several years when the crop was in excess of local requirements. It made the necessary sale agreements with millers and others and provided seed wheat for purchase by farmers. It organised and conducted a hail insurance scheme, levying growers to obtain funds.

In 1940 the Australian Wheat Board was set up to handle and market the whole Australian crop and the State Board was appointed its agent for Queensland. In this capacity the State Board has continued its previous services for which it now receives allowances from the Australian Board. The State Board also sells on its own account to produce merchants and others wheat obtained from the Australian Board.

The State Board owns numerous wheat storages, including 51 concrete silos, situated near railway sidings in all the main wheat growing areas. These have been financed by levies on growers. Bulk handling commenced experimentally in 1951-52 and two bulkheads on the Downs were used for the 1952-53 crop. One was also set up in Brisbane, chiefly for use in connection with the bulk loading of ships. The first concrete silo on the Downs took in grain at the end of the 1953-54 harvest, and two more were available in 1954-55. At 30 June 1969, 51 silos and 63 bulkheads with capacities of 15.3 m and 9.2 m bushels respectively were available outside Brisbane. There were 3 more silos, 14 pre-roofed storages, and 5 bulkheads under construction. The installation at Brisbane was a 1.7 m bushel bulk terminal, with a loading rate to ships of approximately 30,000 bushels ( 800 tons) per hour. Another 370,000 bushel silo is being added to the installation. The storage capacity at Gladstone was 750,000 bushels, with a further 370,000 bushel silo under construction at 30 June 1969. The total capacity of all board storages at 30 June 1969 was 32.4 m bushels.

The table hereunder shows deliveries of Queensland wheat to the pools and net returns per bushel to growers over the last five seasons.

Wheat Deliveries to Pools and Returns to Growers

| Season | Pool No. | Deliveries of Queensland Wheat |  |  | Return to Grower at Grower's Siding for Q1 Milling Wheat per Bushel ${ }^{1}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Bulk | Bagged | Total | Bulk | Bagged |
|  |  | bush | bush | bush | \$ | \$ |
| 1965-66 | 29 | 11,925,891 | 1,774,733 | 13,700,624 | 1.3172 | 1.3955 |
| 1966-67 | 30 | 27,136,657 | 5,747,353 | 32,884,010 | $1.2930^{2}$ | $1.3630^{2}$ |
| 1967-68 | 31 | 22,813,895 | 1,553,227 | 24,367,122 | $1.3239{ }^{2}$ | $1.3639^{\text {2 }}$ |
| 1968-69 | 32 | 35,982,757 | 3,157,817 | 39,140,574 | $1.1990^{2}$ | $1.1990^{2}$ |
| 1969-70 | 33 | 10,800,545 ${ }^{3}$ | $306,129{ }^{3}$ | 11,106,674 ${ }^{3}$ | $1.1000^{2}$ | $1.1000^{2}$ |

[^106]From the 1967-68 season, wheat receivals in Queensland, other than off-grade deliveries, have been classified as either prime hard or fair
average quality (f.a.q.) wheat. The figures of bushels delivered shown in the table are bushels of 60 lb calculated on the weight of wheat delivered. The heavier wheats delivered are classified into the milling qualities according to weight per actual bushel. All other grain is graded as feed quality. The figures for bushels shown in the table are therefore on a different basis from those given in the production chapter and elsewhere in the Year Book which are on a volume basis of three bushels to a bag irrespective of weight.

Queensland milling wheat is recognised as being the best on the average in Australia, and over 95 per cent of the crop is usually graded as milling wheat. Particulars of the selling prices at Brisbane of both bulk and bagged wheat from 4 July 1960 are given in the following table.

Prices per Bushel of Queensland Wheat for Home Consumption


[^107]Amounts received from high prices for exports, together with proceeds from special payments made by Queensland millers, enabled the State Board to pay premiums per bushel on deliveries as follows:

| 1964-65 pool | $\ldots$ | Q1 | . | 13.00 c | Q2 | .. | 11.60 c |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1965-66$ pool | $\ldots$ | Q1 | . | 13.30 c | Q2 | .. | 12.00 c |
| $1966-67$ pool | $\ldots$ | Q1 | . | 12.80 c | Q2 | $\ldots$ | 11.79 c |
| $1967-68$ pool | $\ldots$ | Prime hard | 12.89 c |  |  |  |  |
| $1968-69$ pool | $\ldots$ | Prime hard | 12.21 c |  |  |  |  |

From the 1967-68 season, premiums apply only to prime hard wheat (protein content at least 13 per cent) with a maximum of 20 c per bushel (over 15 per cent protein content). In addition, during 1968-69 a number of growers were paid special premiums of 25 c (bulk) per bushel for grain for seed purposes, and 50c (bulk) and 60c (bagged) per bushel for specially selected seed for multiplication purposes.

The following table shows the sales of Queensland wheat during the five years to 1969 . The figures cover sales made by the Board for the
purposes mentioned, including interstate transfers of whole grain for flour milling, but do not include wheat retained by growers on the farms for seed and feed, nor small quantities delivered by growers to agents in New South Wales licensed by the Australian Wheat Board. No wheat was imported by the Board from other States during the years shown. The sales are those made during the calendar years shown and do not refer to grain from any particular harvest. All figures are expressed in terms of bushels of untreated wheat.

Sales of Queensland Wheat

| Year | For Use in Australia as |  |  |  | Overseas Exports as |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Flour | Stock Feed | Seed | Breakfast Foods etc. | Grain | Wheat Products |  |
|  | $\begin{aligned} & \text { '000 } \\ & \text { bash } \end{aligned}$ | $\begin{aligned} & \text { '000 } \\ & \text { bush } \end{aligned}$ | $\begin{aligned} & \text { '000 } \\ & \text { bush } \end{aligned}$ | ${ }^{\prime} 000$ bush | $\begin{aligned} & \text { '000 } \\ & \text { bush } \end{aligned}$ | ,000 <br> bush | $000$ <br> bush |
| 1965 | 6,455 | 3,716 | 259 | 166 | 7,738 | 2,055 | 20,389 |
| 1966 | 6,047 | 652 | 301 | 156 | 7,079 | 3,070 | 17,305 |
| 1967 | 6004 | 592 | 313 | 147 | 23,317 | 2,259 | 32,632 |
| 1968 | 6,085 | 357 | 313 | 155 | 14,724 | 1,865 | 23,499 |
| 1969 | 5,969 | 736 | 173 | 190 | 21,276 | 1,843 | 30,187 |

Australian Wheat Board-All wheat produced in Australia, beginning with portion of the 1938-39 crop, has been marketed through the Australian Wheat Board, with separate pools for each crop. Crops from the 1938-39 to 1947-48 seasons were marketed under National Security Regulations, the crops being acquired by the Commonwealth, while those from the 1948-49 and later seasons have been covered by marketing and stabilisation plans enacted by complementary Commonwealth-State legislation.

Advances are made to growers in anticipation of sales and guaranteed by the Commonwealth Government. Payments made to growers from the various pools from 1958-59, in terms of the amounts paid per bushel for bagged f.a.q. wheat, f.o.r ports, are as follows:

| $1958-59$ | $\ldots$ | $\$ 1.38$ | $1962-63$ | $\ldots$ | $\$ 1.48$ | $1966-67$ (incomplete) | $\$ 1.47$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1959-60$ | $\ldots$ | $\$ 1.41$ | $1963-64$ | $\ldots$ | $\$ 1.44$ | $1967-68$ (incomplete) | $\$ 1.50$ |
| $1960-61$ | $\ldots$ | $\$ 1.43$ | $1964-65$ | $\ldots$ | $\$ 1.43$ | $1968-69$ (incomplete) | $\$ 1.10$ |
| $1961-62$ | $\ldots$ | $\$ 1.53$ | $1965-66$ | .. | $\$ 1.49$ | $1969-70$ (incomplete) | $\$ 1.10$ |

Wheat Industry Stabilisation Plans-The first Australia-wide stabilisation plan operated for the years 1941-42 to 1948-49. Revised plans operated from 1948-49 to 1952-53, 1953-54 to 1957-58, 1958-59 to 1962-63, and from 1963-64 to 1967-68. Details were given in earlier Year Books.

A stabilisation plan to cover the seasons 1968-69 to 1972-73 was enacted by the Commonwealth and the States towards the end of 1968. Its main features are as follows:
(i) A guaranteed return, on a maximum of 200 million bushels in any one season, will be fixed annually in accordance with a cost index produced by the Bureau of Agricultural Economics. For the 1969-70 season it was fixed at $\$ 1.46$ per bushel (f.o.b.) for f.a.q. bulk wheat.
(ii) The Australian Wheat Board is maintained as the sole constituted authority for the marketing of wheat within Australia and for the marketing of wheat and flour for export for the period of the plan.
(iii) A stabilisation fund will continue to operate. A tax will be collected on wheat exported, equivalent to the excess of the returns from export sales over the guaranteed return plus 5 c per bushel. However, the maximum rate of export tax is fixed at 15 c per bushel. The ceiling of the stabilisation fund is established at $\$ 80 \mathrm{~m}$; any excess beyond this figure is to be returned to growers on the "first-in-first-out" principle. When the average export realisations fall below the guaranteed return, the deficiency will be made up, first by drawing upon the stabilisation fund, in respect of up to 200 million bushels of wheat from each crop. When the fund is exhausted, the Commonwealth will meet its obligations under the guarantee.
(iv) The home consumption base price for 1969-70 was established at $\$ 1.725$ per bushel, bulk basis, f.o.r. ports, plus 1.6 c per bushel loading to cover the cost of transporting wheat to Tasmania as outlined in (v). This price was determined by reference to a cost-of-production structure, and applied to all domestic sales of wheat whether as stockfeed or for products for human consumption or industrial use. There is provision in the plan for annual adjustments in the following years in accordance with the guaranteed price as outlined in (i).
(v) Provision is made for a loading on the price of all wheat sold for consumption in Australia to the extent necessary to cover the cost of transporting wheat from the mainland to Tasmania in each season of the plan.
(vi) A premium is to be paid from export realisations on wheat grown in Western Australia and exported, in recognition of the natural freight advantage enjoyed by that State owing to its proximity to the principal overseas markets for wheat. In accordance with the terms of the previous plan, the premium is equivalent to the amount of the actual freight advantage up to a maximum of 2.5 c per bushel.

The balance of the 1953-54 to 1957-58 stabilisation fund plus interest from its investment, amounting to a total of over $\$ 20 \mathrm{~m}$, was carried forward as the nucleus of the fund for the fourth plan. A withdrawal of $\$ 13,064,000$ ( 6.57 c per bushel) was made in respect of the $1958-59$ harvest, and the balance of the fund with accrued interest, together amounting to $\$ 10,004,000$, was withdrawn to raise export realisations from the 1959-60 harvest. In addition, an amount of $\$ 6,044,000$ was contributed by the Commonwealth Government in accordance with the guarantee. Further contributions to subsequent pools were: 1960-61, $\$ 17,768,000$; 1961-62, \$14,576,000; 1962-63, \$22,635,000; 1963-64, \$1,893,000; 1964-65, $\$ 18,069,000 ; 1965-66, \$ 16,154,000 ; 1966-67, \$ 15,508,000$; and 1967-68, $\$ 42,870,000$. In addition, sterling devaluation compensation paid to the Australian Wheat Board totalled $\$ 18.1 \mathrm{~m}$ in $1967-68$ and $\$ 10.5 \mathrm{~m}$ in 1968-69, but no payment was made in 1969-70.

On 24 June 1970 an amendment to the Wheat Industry Stabilisation Act 1968 provided, in conjunction with States' legislation, for the implementation of a quota scheme for wheat deliveries. The first quota season under the amended legislation was the 1969-70 season. The essential features of the amendment were:
(i) Quotas would be imposed on deliveries to the Australian Wheat Board in each State in 1969-70. The basic State quotas, totalling 344 m bushels, were fixed as follows: New South Wales, 123 m , Victoria, 65 m , Queensland, 25 m , South Australia, 45 m , and

Western Australia, 86 m bushels. Provision was made for the allocation of a further quota of 13 m bushels (New South Wales, 7 m ; and Queensland, 6 m ) in respect of the intake of prime hard wheat if such amounts were available.
(ii) A first advance payment of $\$ 1.10$ would be made on all wheat from the 1969-70 crop delivered to the Australian Wheat Board within the limits of the quota system.
The selling price of wheat for home consumption (bulk basis, f.o.r. ports) was fixed at $\$ 1.71$ for 1968-69 and $\$ 1.725$ for 1969-70. In Queensland these prices apply but millers pay, in addition, quality premiums of up to 20 c per bushel according to protein content.

## 6 OTHER GRAIN CROPS

Barley-The Australian Barley Board, appointed in 1940, acquired the entire Australian crop for 1939-40, 1940-41, and 1941-42, but ceased to acquire Queensland barley in November 1942. The Queensland Barley Board, which has operated since 1930, was appointed agent in this State for the Australian Barley Board in the years in which the latter Board acquired the Queensland crop; but from 1942-43 the Queensland Board again became the marketing authority for Queensland.

Deliveries to the Board during the 1968-69 season totalled 141,920 tons, compared with 87,550 tons in 1967-68. Barley production in 1968-69 totalled 287,261 tons, nearly all of which was grown on the Darling Downs. The method of disposal varies substantially from year to year with the volume of production. Overseas exports amounted to 29,908 tons from the 1968-69 crop, nil from 1967-68, and 65,723 tons from the 1966-67 crop.

Grain Sorghum-The Central Queensland Grain Sorghum Marketing Board was constituted in April 1965. The Grain Sorghum Marketing Board was discontinued and the whole of the State, except for a specified area of Central Queensland, was exempted from control. Central Queensland growers preferred Board marketing because of their distance from southern markets. Due to drought conditions no pool was operated by the Board for the 1969 season and growers were exempted from deliveries to the Board. Estimated production in the Board's area for the 1969 season was 19,000 tons, compared with a total pool intake for 1968 of 89,687 tons.

Maize-The Atherton Tableland Maize Marketing Board controls the marketing of all maize produced on the Tableland. There is no control in other areas of the State. The Board was established in 1923 to treat maize for market and to pool receipts from different markets. Tableland maize, as a consequence of the tropical climatic conditions under which it is grown, has a high moisture content and has to be dried to 14 per cent moisture before it can be stored. The Board operates a number of storage silos equipped with the necessary mechanism to shell, test, dry, clean, fumigate, and bag maize for sale. It also grists maize into various forms, and compounds poultry, pig, and cattle foods. In 1968-69 the Tableland produced one-fifth of Queensland's output of maize, the balance of the crop being grown in widely separated areas.

In April 1969 the Board's area was divided into two zones for the purpose of maize deliveries. The Atherton Zone (Zone A) comprises the whole of the Board's area except the Shires of Hinchinbrook and Cardwell which comprise the Ingham Zone (Zone B). The District Executive of the Queensland Cane Growers' Association acts as agent for the Board in Zone $\mathbf{B}$ for the purposes of handling and storing maize.

## Atherton Tableland Maize Marketing Board

| Particulars |  | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ | $1968-69$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | tons | tons | tons | tons | tons |
| Net Receivals of Maize | $\ldots$ | 14,020 | 10,345 | 17,412 | 13,019 | 14,412 |
| Northern Sales $\quad \ldots$ | $\ldots$ | 12,694 | 14,144 | 10,271 | 12,949 | 13,589 |
| Average Net Payments to | $\$$ |  |  |  |  |  |
| Growers per Ton.. | $\ldots$ | 51.29 | 56.60 | 45.41 | 38.20 | 34.36 |
| Loan Liability at End of Season | 41,914 | 33,913 | 25,913 | 158,377 | 184,913 |  |

The tonnage received for treatment and the expenses involved in handling vary with the season. Average Board receivals over the five years to $1968-69$ were about 13,850 tons, and most of this was absorbed by the North Queensland market. The balance above the northern requirements is sold either interstate or overseas. After satisfying the requirements of the North Queensland market, 3,038 tons of the 1968-69 crop were exported to New South Wales. The Board's trade in poultry mashes and stock foods compounded from maize continued, and 2,447 tons of maize were used in this manufacture in 1968-69. Total gross realisations were $\$ 853,597$.

## 7 WOOL

Wool is normally sold at public auctions organised by the National Council of Wool Selling Brokers, but during World War II, when the United Kingdom purchased the whole Australian wool clip, the value of specific lots was determined by appraisal. Since then, the average auction room price in Australia of greasy wool, as computed by the National Council of Wool Selling Brokers, rose from 20.41c in 1946-47 to the record price of 120.16 c in 1950-51. For the years $1967-68$ and 1968-69 the prices were 41.75 c and 44.67 c per lb respectively. These prices represent the average prices realised for all greasy wool, of whatever type or quality, marketed during the years mentioned.

In Queensland all auction sales are held in Brisbane, and, in 1968-69, there were eleven such sales, the total amount of wool sold being 245.4 m lb , which realised $\$ 110.97 \mathrm{~m}$. Proceeds from the sale of wool by auction were $\$ 13.6 \mathrm{~m}$ above those for $1967-68$, due to the greater quantity sold and higher prices obtained. In $1969-70$ wool prices declined steeply and drought conditions resulted in a decreased wool clip. Some New South Wales wool is sold at Brisbane sales, and a certain amount of Queensland wool is taken to New South Wales to the sales held at Sydney and Newcastle. Buyers from overseas countries attend the wool sales. Further particulars of Brisbane wool sales are given on page 197, while details of wool exports to overseas countries are given on page 196.

In 1963 an Australian Wool Board was established to promote the use of wool and research into the industry under the control of a single body, to act as an advisory authority (without executive powers) on marketing to the Australian Wool Industry Conference, to maintain and administer the wool stores entrusted to the Board by the Commonwealth Government, and to undertake other activities approved by the Minister for Primary Industry for the benefit of the industry, including the operation of the Wool Statistical Service and the registration of wool classers. The Board consists of a chairman, six woolgrowers, one representative of the

Commonwealth Government, and three members representative of wool marketing and manufacturing, research, finance, and commerce.

The International Wool Secretariat, which is maintained jointly by the Wool Boards of Australia, New Zealand, and South Africa, conducts overseas publicity. Under its first five-year plan, Australia provides about 64 per cent of the total funds required for this programme, while New Zealand and South Africa contribute 24 per cent and 12 per cent respectively. The proportions are based on the annual shorn wool production of each country. The rate of levy to be paid by Australian woolgrowers for promotion and research during 1969-70 was fixed at the maximum rate of 2 per cent of the gross value of shorn wool sold. From 1 August 1970 the rate of levy was reduced to 1 per cent. As a result of negotiations between the Australian Wool Industry Conference and the Commonwealth Government, the latter agreed to contribute towards wool research and promotion on a dollar-for-dollar basis, matching the contributions of woolgrowers from the levy to a maximum of $\$ 14 \mathrm{~m}$ in any one year. These arrangements financed wool research during the years 1967-68 to 1969-70. For each of the three years 1970-71 to 1972-73, the Government has undertaken to increase its contributions to an average of $\$ 27 \mathrm{~m}$ per year.

The following table shows the proportion of wool in each spinning quality group sold at auction in Brisbane for five years to 1968-69.

Greasy Wool: Spinning Quality Groups, Brisbane Sales
(Percentages of Total Numbers of Bales)


## 8 COTTON

Cotton Marketing Board-This Board dates from 1926 when it took over from a previous organisation which promoted the development of this industry, at first under guaranteed prices and later under bounty and tariff protection. The Board is active in fostering production, which varies greatly with the seasons. It distributes seed, bales, bags, etc., advises on varieties, and assists in combating pests and promoting research and improved methods. The Board operates ginneries at Rockhampton and Cecil Plains, and processes by-products, producing cotton-seed oil, meal, and cake, and linters at Brisbane. In 1969 its oil mill treated 8,007 short tons of cotton-seed.

The following table gives particulars of Cotton Marketing Board operations for ten years.

Cotton Marketing Board

${ }^{1}$ Bounty paid on seed cotton until 1963 season and on raw cotton produced from the 1964 season.

Until the 1962 season cotton production in Australia was restricted mainly to the coastal river valleys of Queensland. However, in recent years there has been an increase in irrigated cotton production, especially in the Namoi River Area and the Murrumbidgee Irrigation Area of New South Wales and on the Ord River in Western Australia. During the 1969 season Queensland produced slightly more than 10 per cent of the Australian total.

The marketing of raw cotton in Queensland is arranged between the Board and the Australian spinners. In New South Wales and Western Australia the cotton is marketed through co-operative ginneries. The Queensland crop is harvested between February and July and ginning reaches its peak in April or May, while the spinners' puchases extend evenly over the year.

Earlier legislation was replaced by the Raw Cotton Bounty Act 1963-1969 which guaranteed a return on raw cotton produced and sold for use in Australia at the rate of 13.4375 c per lb for middling $1^{\prime \prime}$ white, with premiums and discounts on grades and staples above and below. The maximum bounty was fixed at $\$ 4 \mathrm{~m}$ in any one year for the five years from 1 January 1964. In 1968 the bounty was extended to all Australian production of a grade higher than "strict good ordinary", provided staple length is $\frac{7}{8}$ " or greater, but no bounty is payable for lower grades. Bounty assistance will be a maximum of $\$ 4 \mathrm{~m}$ in $1969, \$ 3 \mathrm{~m}$ in 1970 , and $\$ 2 \mathrm{~m}$ in 1971, after which it will cease.

## 9 FRUIT AND VEGETABLES

Committee of Direction of Fruit Marketing-One of the most important marketing organisations in Queensland is the Committee of Direction of Fruit Marketing (the C.O.D.), constituted under The Fruit Marketing Organisation Act in 1923 to organise the orderly marketing of Queensland fruits.

The principal functions of the C.O.D. are as follows:
(i) To provide cheap and rapid rail transport for fruit and vegetables to markets in southern States, and to organise bulk loadings from various growers' districts to the main markets.
(ii) To inform growers, daily, of the conditions of markets, mitigate gluts and shortages, and investigate growers' complaints.
(iii) To arrange with canners the handling of all fruits surplus to fresh fruit market requirements.
(iv) To maintain wholesale selling floors in markets in Qucensland, New South Wales, and Victoria.
(v) To distribute fruit and vegetables in Queensland through a chain of retail shops.
(vi) To act as selling agents for fruit producers elsewhere.

Advertising, packing and storage, banana and papaw ripening, sale of requisites to growers, and distribution of fruit and vegetables to country districts are additional activities. Outlets for the wholesale trade are at Brisbane, Cairns, Townsville, Mackay, Rockhampton, Gympie, Sydney, Newcastle, Albury, and Melbourne.

Various fruits are handled by the C.O.D. for factories, direct and ex markets. Particulars for the years 1967-68 and 1968-69 are shown in the next table.

Fruits Handled by Processors through the C.O.D.

| Item | 1967-68 |  | -69 | Item | 1967-68 |  | -69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | tons | tons | \$ |  | tons | tons | \$ |
| Pineapples | 101,104 | 88,279 | 5,427,277 | Apples | 1,700 | 7,031 | 265,939 |
| Strawberries | 116 | 108 | 57,637 | Passion Fruit | 49 | 28 | 5,827 |
| Papaws .. | 4,130 | 2,242 | 209,658 | Pie Melons | 65 | 163 | 3,476 |
| Citrus | 5,190 | 4,806 | 328,507 | Pears | 467 | 576 | 51,980 |
| Figs | 57 | 33 | 5,245 | Tomatoes | 771 | 985 | 57.704 |
| Plums | 242 | 356 | 23,519 | Peaches . . | 132 | 355 | 23,009 |
| Apricots | 74 | 84 | 6,879 | Total .. |  |  |  |
|  |  |  |  |  | 114,097 | 105,046 | 6,466,657 ${ }^{1}$ |

[^108]The C.O.D. organises special trains for the transport of various fruits and vegetables to Sydney, Melbourne, and Adelaide, and of pineapples to Perth, collecting produce from as far north as Cairns. The following table shows the quantities of the principal fruits and vegetables consigned interstate by rail by the C.O.D. in the years 1967-68 and 1968-69.

Fruits and Vegetables Consigned Interstate by Rail by C.O.D.

| Item | 1967-68 | 1968-69 | Item | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | tons | tons |  | tons | tons |
| Apples | 9 | 27 | Beans | 7,078 | 7,478 |
| Avocadoes | 230 | 270 | Beetroot | 366 | 257 |
| Bananas | 7,905 | 11,432 | Cabbage | .. | 250 |
| Citrus | 6,733 | 6,877 | Capsicums | 1,157 | 1,464 |
| Custard Apples | 158 | 125 | Carrots | 7 | 854 |
| Grapes | 408 | 528 | Chokos | 135 | 128 |
| Mangoes | 1,556 | 1,400 | Cucumbers | 4,697 | 4,189 |
| Papaws | 1,735 | 1,666 | Egg Fruit | 698 | 764 |
| Passion Fruit | 568 | 650 | Lettuce | . . | 106 |
| Pineapples | 6,522 | 6,349 | Marrows | 634 | 975 |
| Rockmelons | 1,225 | 1,500 | Onions | 12 | 136 |
| Strawberries | 84 | 83 | Potatoes | 261 | 2,495 |
| Tomatoes | 13,890 | 16,253 | Pumpkins | 760 | 1,545 |
| Watermelons | 2,898 | 4,108 | Sweet Potatoes | 308 | 284 |
| Other Fruit ${ }^{1}$ | 200 | 221 | Other Vegetables | 184 | 164 |
|  |  |  | Total | 60,418 | 72,578 |

[^109]In addition, the following quantities were consigned by air in 1968-69 (1967-68 quantities are shown in parentheses): Strawberries, 319 (392) tons; beans, 10 (8) tons; passion fruit, 2 (1) tons; and peas, 2 (2) tons.

Wholesale turnover of the C.O.D. during 1968-69 amounted to \$17,901,422 (Brisbane, \$6,969,786; other Queensland, \$3,184,176; New South Wales, $\$ 5,773,352$; and Victoria, $\$ 1,974,108$ ), compared with $\$ 16,972,879$ in 1967-68. Turnover of other departments in 1968-69 (196768 figures in parentheses) included merchandise, $\$ 1,387,752$ ( $\$ 1,185,697$ ); retail, $\$ 1,044,866$ ( $\$ 1,044,656$ ); road distribution service, $\$ 442,450$ ( $\$ 495,292$ ); and second-hand cases, $\$ 40,281$ ( $\$ 39,148$ ).

The Cannery Board-The Fruit Marketing Organisation Acts as amended in April 1964 transferred the ownership, control, and operation of the Northgate Cannery from the C.O.D. to a corporate body, the Cannery Board. The cannery specialises in pineapples and tropical fruit salad, and also produces jams, fruit juices, beetroot, cordials, and aerated waters. Large quantities of canned pineapple are exported to overseas countries. The C.O.D. has two directors and its general manager on the Cannery Board of seven.

Under the Canners' Export Compensation Scheme, claims from canners to compensate them for supplying the export markets totalled $\$ 1,991,218$ for the twelve months ended 30 November 1968, the rebate being paid on canned pineapple products exported, according to the size and variety of the products, at a rate up to a maximum of $\$ 24 \mathrm{a}$ ton of fresh pineapples delivered to the canneries.

Australian Canned Fruits Board-Overseas marketing of canned fruits is organised by the Australian Canned Fruits Board which establishes terms and conditions of sales overseas and contributes to overseas publicity. It is financed by a levy on exports, and since 1963 by an excise duty imposed on canned deciduous fruits for home consumption. Subject to the Board's requirements, contracts are made on a trader to trader basis, and Queensland pineapples and tropical fruit salad are exported to Canada, the United Kingdom, and the United States, but meet heavy competition.

Brisbane Market Trust-This Trust was set up in 1960 to establish a new public market for fruit and vegetables in Brisbane, and subsequently, through its control, to organise their sale, storage, and supply. The new market has been built on a 125 -acre site at Rocklea and commenced operations in August 1964. The expense of maintaining the market is financed from lease rentals and other charges and interest on investments. Since the market commenced operations, annual surpluses have been sufficient to create reserves for deferred maintenance and works. Consequently, wholesalers' rentals were reduced from 1 July 1967. A further reduction was made from 1 July 1969.

Navy Beans-The Navy Bean Marketing Board was constituted in 1946. Production is mainly concentrated in the Kingaroy-Wondai district and the eastern Darling Downs. In 1969 the intake totalled 743 tons gross, from which an estimated 546 tons of merchantable beans were received, compared with an intake of 4,773 tons gross and 3,876 tons of merchantable beans in 1968. The selling price for canning grade beans in both 1968 and 1969 was $\$ 5.52$ per bushel. The average net return to growers for first grade beans delivered to the Board was estimated at $\$ 4.95$ per bushel in 1968-69, compared with \$4.91 in 1967-68.

Ginger-The Ginger Marketing Board was constituted in 1942, and the Buderim Ginger Growers' Co-operative Association Ltd was appointed
agent to receive, treat, and market ginger on the Board's behalf, and to distribute the net proceeds of sales direct to growers. For about 20 years prior to 1942 the ginger growing industry existed on a small scale at Buderim, but the outbreak of the Pacific War led to the cessation of imports which gave an impetus to the industry. Tariff concessions in 1952, 1955, and 1964 have assisted the industry to withstand overseas competition. The Association received 1,898 tons from the 1969 harvest, compared with 1,398 tons in 1968.

## 10 OTHER FARM PRODUCTS

Peanuts-The Peanut Marketing Board was established in 1924 when the commercial production of peanuts began under tariff protection. The bulk of the crop is grown in the South Burnett district, and smaller quantities are produced on the Atherton Tableland and the Darling Downs and in the Dawson-Callide area.

The Board is associated with a co-operative organisation for the holding of assets at Kingaroy and Atherton, chiefly silos for storage and machinery for shelling, grading, and other treatment.

The Board's activities are financed by a revolving levy scheme. The amount collected from each grower is repayable in full at a later date as new levies are received. In return for his levy contribution, each grower is entitled to a corresponding issue of shares. As the levy falls due for repayment the amount is refunded to the grower in full on the surrender of relevant share certificates or claims thereto.

The Peanut Industry Protection and Preservation Acts, 1939 to 1965, provide for the control of diseases in peanuts and grading of the crop.

Quotas under the above Acts were imposed on growers from the 1960 season, due to production being in excess of current Australian consumption. Tonnages based on estimated Australian requirements of edible nuts were allotted for production and supply to No. 1 Pool. Growers who had delivered peanuts to the Board during the previous five years were given a basic quota, and the Board also allocated quotas to new growers. Deliveries in excess of individual growers' allocations to the No. 1 Pool were placed in the No. 2 Pool and used for oil production. Following amending legislation in April 1965, quotas were suspended. The next table shows Board operations for the five years to 1968.

Peanut Marketing Board

| Year | Quantity Received |  | Price Realised |  | Paid to Growers |  | Working Expenses |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. 1 Pool | No. 2 Pool | No. 1 Pool | No. 2 Pool | No. 1 Pool | No. 2 Pool | No. 1 Pool | No. 2 Pool |
|  | tons | tons | c per lb | c per lb | c per lb | c per 1 b | c per lb | c per Ib |
| 1964 | 15,819 | 3,158 | 10.94 | 10.94 | 8.44 | 8.44 | 2.50 | 2.50 |
| 1965 | 8,670 | . | 12.38 | . | 8.93 | . | 3.35 | . |
| 1966 | 21,326 | . | 9.84 | $\ldots$ | 7.86 | . | 1.98 | . |
| 1967 | 36,192 | . | 8.99 | . | 7.39 |  | 1.60 | . |
| 1968 | 24,136 | $\cdots$ | 10.52 | $\cdots$ | 8.47 |  | 2.01 | -• |

The sale of milling grade kernels is assisted beyond the normal tariff protection by a by-law permitting peanut oil millers in Australia to import quantities of peanut oil duty free in consideration of their taking milling kernels offered each year by the Board.

The market for edible peanuts in Australia is generally satisfied by local production with the exception of about 2,000 tons which are imported annually from Papua and New Guinea. However, because of drought, imports rose to 7,800 tons in 1965-66, including 4,738 tons from the United States, but fell to 1,572 tons in 1968-69. On the other hand, exports to New Zealand, where import restrictions were removed in July 1968, rose from 39 tons in 1966-67 to 909 tons in 1968-69.

Tobacco-The Tobacco Leaf Marketing Board began marketing functions in 1948. Its operations for the five years to 1968-69 are shown in the following table.

Tobacco Leaf Marketing Board

| Particulars |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Quantities Sold |  |  |  |  |  |  |
| Queensland Leaf | lb | 10,522,629 | 14,374,705 | 14,261,247 | 15,171,234 | 19,617 616 |
| New South Wales Leaf | 1 b | 2,129,526 | 1,604,256 | 2,110,299 | 2,070,206 | 2,484,021 |
| Total | lb | 12,652,155r | 15,978,961r | 16,371,546r | 17,241,440 | 22,101,637 |
| Total Realisations | \$ | 12,922,564r | 18,010,093r | 17,834,912r | 20,038,743 | 24,712,615 |
| Average Price per Ib | c | 102.1 | $112.7 r$ | 108.9 | 116.2 | 111.8 |

$r$ Revised since last issue.
The Board works through agents in both North and South Queensland, and, under an amendment of the marketing legislation in 1954, has power to handle leaf delivered to it voluntarily by New South Wales growers. Each grower receives the proceeds of sale of his own leaf after deduction of administration levy and other charges. In addition to the administration levy, which was reduced from 1.0 c to 0.9 c per lb from 1969 , there is a research levy of 0.5 c per lb .

As a measure of protection for the industry, the Commonwealth Government has, since 1936, fixed certain minimum percentages of Australian leaf to be used in blends before manufacturers qualify for special reduced tariffs on leaf imported by them. The percentage applicable to cigarettes and tobacco from 1 January 1966 was 50 per cent.

To provide for the orderly marketing of Australian tobacco leaf, a stabilisation plan for the Australian tobacco growing industry was introduced during 1966 under the provisions of the Commonwealth Tobacco Marketing Act 1965. Initially, the plan provided for an annual Australian marketing quota of 26 mlb (green weight) of leaf which would be sold under an agreed grade and price schedule designed to yield a basic average minimum price of $\$ 1.04$ per lb . The quota was increased to 28.5 m lb for $1968-69$ and to 32 m lb for the 1969-70 season. Queensland's share of the overall quota for the $1969-70$ season was 17.2 m lb . Growers' basic quotas are allocated by the Tobacco Quota Committee, appointed on 18 January 1966, and constituted under the Tobacco Industry Stabilisation Act (Queensland) 1965. Legislation also provides for the Tobacco Quota Appeals Tribunal to hear appeals against decisions by the Committee. The first Tribunal was appointed in 1966 to hear appeals against the initial allocation of quotas.

The Tobacco Marketing Act also established a Commonwealth Board comprising representatives of the Commonwealth, the Governments of the tobacco growing States, growers, the Tobacco Growers' Council, and manufacturers, for the purpose of setting a minimum price for each grade and otherwise implementing policy, agreed upon by the Commonwealth and tobacco growing States, for the marketing of Australian tobacco leaf.

The State Board may act as agent for the Commonwealth Board. Subject only to price and other determinations of the Commonwealth Board, it is empowered to receive, handle, or sell all quota tobacco, but may not sell any non-quota tobacco unless with the approval of the Commonwealth Board.

During 1968-69 the Tobacco Leaf Finance Agency was established and commenced operations. The Agency was established jointly by the Tobacco Leaf Marketing Boards of Queensland, New South Wales, and Victoria to help offset problems which manufacturers had encountered in financing purchase of the Australian crop and in holding maturation stocks. The Agency pays the relevant Board for leaf sold within three days of the sale. Costs and interest charges on borrowings are met by manufacturers.

Broom Millet-The Broom Millet Marketing Board dates from 1926. Queensland does not produce all its local requirements, the balance being obtained from southern States. Because annual production is small, the Board does not practise pooling but disposes of each grower's crop on a consignment basis. In $1968-69,30$ tons were sold for $\$ 15,008$, compared with 46 tons for $\$ 23,453$ in 1967-68 and 36 tons for $\$ 16,474$ in 1966-67.

## 11 MEAT AND FISH

Australian Meat Marketing Arrangements-The Australian Meat Board, as reconstituted in 1964, controls the export of meat and meat products except pigmeats. The procedure is commonly by issue of licences to export, although the Board has power to purchase and sell meat in its own right when marketing problems prevent effective participation by private traders. The Board may also act on behalf of the Commonwealth Government in administering any international undertaking.

The primary function of the Board is to ensure that Australian meat exports are marketed in a manner that will safeguard the long-term interests of the Australian meat industry. It consists of representatives of producers, exporters, and the Commonwealth Government whose representative is chairman.

During World War II, all Australia's exportable meat surplus was sold to the United Kingdom Government under a series of contracts, and, since then, further long-term contracts have been negotiated by the Board.

A fifteen-year meat agreement, covering the period 1952 to 1967, was intended primarily to promote the production of meat in Australia for export to the United Kingdom, and to provide for a satisfactory market for Australian meat in the United Kingdom for the period of the agreement.

Bulk purchasing of meat by the United Kingdom Ministry of Food under this agreement ceased at the close of the 1953-54 season, and private trading was reverted to from the commencement of the 1954-55 season. In the event of market prices under private trading averaging below a schedule of certain agreed minimum prices, the United Kingdom Ministry of Agriculture, Fisheries, and Food was to make a payment to the Australian Government to make good the deficiency. These payments were passed on to the Australian Meat Board for distribution in the form of bounties.

No deficiency payments for beef were received after 1958, but lamb qualified for a deficiency payment during the 1960-61 and 1961-62 seasons and again during the 1966-67 and 1967-68 seasons.

Since the 1962-63 lamb export season, the Australian Meat Board has guaranteed minimum prices on all lambs 36 lb and under shipped to the United Kingdom during the period September to February.

The United Kingdom Meat Agreement quotas for lower grades of beef were relaxed in 1958, and since October 1961 it has been possible, under the Agreement, for Australia to export meat to any destination free of quantitative restriction. As a result advantage has been taken of the higher priced North American market for lean beef, and consequently beef exports to the United Kingdom fell from 76 per cent of the total in 1957-58 to 10 per cent in 1962-63. Due to falls in meat exports from Argentina, this figure recovered to 33 per cent in 1964-65 and was 28 per cent in 1965-66, but declined again to less than 6 per cent in 1968-69. Australian boneless beef cuts exported to the United Kingdom in cartons are largely replacing the traditional frozen carcass form.

In February 1964, a meat agreement, fixing annual export tonnages until 1966, was finalised between Australia and the United States, but in August 1964 the United States passed legislation controlling its meat imports from all sources for each year from 1965. Quotas are imposed on imports of beef and veal, mutton, and goat meat, if imports of these items reach 110 per cent of a base quantity. It has not been necessary to invoke quotas because of voluntary limitation of exports.

Japan is an increasingly important market. Mutton has unrestricted entry, but beef is subject to quotas. In 1968-69 Japan was Australia's second largest customer, with imports of chilled and frozen meat amounting to 42,069 tons, compared with 55,054 tons in 1967-68.

Queensland Meat Industry Authority-The Meat Industry Act of 1965 provided for the establishment of a Meat Industry Authority to advise the Minister on matters relating to meat and to administer defined policy.

The Authority consists of an independent chairman and five members, one representative each of the Department of Primary Industries, producers of stock for meat, boards of public abattoirs and district abattoirs, owners of private abattoirs, and operators of public abattoirs and district abattoirs. The chairman and other members are eligible for re-appointment and hold office for an appointed term not to exceed seven years. The chairman or his delegate is an ex-officio member on all abattoir boards, including the Metropolitan Public Abattoir Board.

The Authority may carry out investigations into the provision of centralised killing facilities anywhere in the State and may subsequently recommend the declaration of district or public abattoir areas, the constitution of appropriate abattoir boards, and the method by which district or public abattoirs are to be provided. District abattoir areas and district abattoir boards constituted under earlier legislation were preserved. The Act also provided that poultry which is to be sold for human consumption shall be slaughtered at licensed poultry slaughterhouses.

The Metropolitan Public Abattoir Board-From 1931 to 1965, the Queensland Meat Industry Board was responsible for the preparation of most of the domestic meat requirements of the Metropolitan Area, and for this purpose operated the Brisbane Abattoir, which also processes all classes of meat for the canning, interstate, and overseas export trades. Control of the Brisbane Abattoir and its associated saleyards and public meat market
passed in 1965 from the Queensland Meat Industry Board to a new Metropolitan Public Abattoir Board.

The Abattoir's functions of processing meat for the canning, interstate, and overseas export trades continue unaltered, but the Abattoirs Acts have been relaxed to allow private abattoirs to slaughter within, or send meat into, the Metropolitan Abattoir Area, provided that all stock and meat are officially inspected. The following table gives particulars of operations at the Brisbane Abattoir for five years to 1968-69.

Brisbane Abattoir Operations

|  | Item |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| LIVESTOCK SOLD THROUGH ABATTOIR STOCKYARDS |  |  |  |  |  |  |  |
| Cattle | - | . $\cdot$ | $\begin{aligned} & \text { No. } \\ & 155,874 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 151,168 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 109,885 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 100,323 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 108,793 \end{aligned}$ |
| Calves | . | . $\cdot$. | 68,048 | 58,808 | 67,366 | 68,117 | 62,722 |
| Sheep | - | . $\cdot$ - | 677,908 | 743,995 | 507,759 | 621,185 | 665,960 |
| Lambs | . | . | 163,533 | 171,366 | 165,827 | 229,199 | 247,724 |
| Pigs | . . | .. .. | 70,991 | 79,800 | 103,435 | 113,883 | 94,622 |

LIVESTOCK SLAUGHTERED AT BRISBANE ABATTOIR

| Cattle | $\cdots$ | $\cdots$ | $\cdots$ | $\begin{aligned} & \text { No. } \\ & 240,868 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 249,721 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 152,884 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 133,361 \end{aligned}$ | $\begin{aligned} & \text { No. } \\ & 118,976 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Calves | . | . | . | 139,034 | 100,216 | 66,282 | 61,923 | 74,482 |
| Sheep | $\cdots$ | - | - | 805,016 | 672,317 | 404,289 | 458,495 | 475,428 |
| Lambs |  | . |  | 307,952 | 250,492 | 250,777 | 324,100 | 415,942 |
| Pigs | $\cdots$ | -• | -• | 106,997 | 134,014 | 144,237 | 143,082 | 144,112 |

FRESH MEAT PREPARED FOR METROPOLITAN MARKET

|  |  |  |  | tons | tons | tons | tons | tons |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
| Beef | $\ldots$ | $\ldots$ | $\ldots$ | 22,953 | 19,190 | 16,627 | 15,010 | 12,774 |
| Veal | $\ldots$ | $\ldots$ | $\ldots$ | 2,557 | 2,239 | 1,885 | 1,849 | 2,022 |
| Mutton | $\ldots$ | $\ldots$ | $\ldots$ | 13,149 | 7,865 | 5,842 | 6,118 | 6,293 |
| Lamb | $\ldots$ | $\ldots$ | $\ldots$ | 675 | 3,429 | 3,713 | 4,783 | 6,013 |
| Pork | $\ldots$ | $\ldots$ | $\cdots$ | 1,316 | 1,512 | 1,536 | 1,826 | 2,289 |
|  |  |  |  |  |  |  |  |  |

MEAT PREPARED FOR OTHER PURPOSES ${ }^{1}$

${ }^{1}$ For export, interstate, and processing trades.
District Abattoir Boards-Outside the Metropolitan Area, district abattoir boards may be set up to perform functions similar to those of the Metropolitan Public Abattoir Board. Such boards are now operating at Toowoomba, Bundaberg, Townsville, and Ipswich, while in Mackay and Rockhampton, meatworks act as agents for the local board.

Pigs_The only pig marketing organisation is the Northern Pig Marketing Board. It was established in 1923 and, until 1969, controlled the district market for pigs. A large proportion of the pigs produced in the district is sold to the co-operative bacon factory at Mareeba.

Under Exemption Regulations which came into force in May 1969 the Board has operated a permit system which allows sales of pigs and pigmeat, coming within the Board's jurisdiction, to be made directly between producers, butchers, and the bacon factory. The scheme allows for a permit fee of 40 c per pig to be paid to the Board, whose function is an administrative one only, and whose main concern is the determination of minimum prices for the various grades.

Fish-The Fish Board controls assets taken over from the former State Enterprise in Brisbane, and conducts the Brisbane Fish Market at Colmslie and activities incidental to cold storage. The Board also controls the receival and marketing of fish etc. through markets extending along the coast from Coolangatta to Yeppoon. In 1968-69 these numbered 17. A net profit of $\$ 125,731$ resulted from operations during 1968-69. The Board's loan indebtedness to the Treasury at 30 June 1969 was $\$ 291,987$.

The Fish Board's operations in 1968-69 included the following: Quantity of fish received, $5,853,818 \mathrm{lb}$; prawns received, $3,064,428 \mathrm{lb}$; payments to suppliers of marine products of all kinds (fish, crabs, lobsters, oysters, etc.) marketed through the Board, $\$ 2,785,840$; fish marketed, $\$ 1,134,555$; revenue from commission and market dues, $\$ 238,181$; and sales by processing department, $\$ 1,040,470$.

The overseas export of Queensland prawns commenced in 1955-56, and during 1968-69 the Board exported $215,000 \mathrm{lb}$. Total exports (including those by private firms) were $3,524,215 \mathrm{lb}$, an increase of $2,389,602 \mathrm{lb}$ on the 1967-68 total, due to large hauls in the Gulf of Carpentaria. The major markets were United States ( $1,550,060 \mathrm{lb}$ ), Japan $(1,139,088 \mathrm{lb})$, South Africa ( $215,475 \mathrm{lb}$ ), and Papua-New Guinea ( $110,276 \mathrm{lb}$ ). A section is provided at the Brisbane Market for the heading, grading, peeling, and packing of prawns for interstate and overseas markets, for the weighing and packing of scallops, and the processing of fish fillets.

In 1966 a separate North Queensland Fish Board was established to control the supply and marketing of fish from its five agencies throughout that part of the State lying north of latitude $22^{\circ} \mathrm{S}$ (Broadsound). The Fish Board retains control in the southern part of the State.

Details of operations of the North Queensland Fish Board for 1968-69 included the following: Quantity of fish received, $1,573,420 \mathrm{lb}$; payments to suppliers for fish and other seafoods marketed through the Board, $\$ 619,572$; and revenue from commission and market dues, $\$ 69,001$.

## 12 COAL

Central Coal Board-The principles of control were extended to the coal mining industry in 1933 by special legislation (The Coal Production Regulation Acts). A Central Coal Board regulated the production and sale of coal from Queensland mines, and there were four district boards with sub-districts to carry out the detailed regulation. The Central Board included a representative of employees and the Commissioner of Prices was chairman. Quotas were determined for each mine, and prices for the districts.

Queensland Coal Board-On 1 January 1949, under the provisions of The Coal Industry (Control) Act of 1948, a Queensland Coal Board was set up, and all existing Coal Boards were dissolved and their assets and liabilities vested in the new Board. The functions of the Board are to secure and maintain adequate supplies of coal throughout Queensland
and for export, and to provide for the regulation and improvement of the coal industry. The State Government makes the Board an annual grant, which was $\$ 30,000$ in $1968-69$. The balance of the Board's income is from contributions from owners based on the number of employees during the previous year. In 1968-69 these amounted to $\$ 220,000$.

The Board has continued to pay close attention to the matter of coal quality by obtaining samples of coal which are submitted to the Government Analyst for determination of ash and moisture content. It also participates in the activities of the National Coal Research Advisory Committee, contributing $\$ 20,000$ in 1968-69. This Committee is now concentrating its resources on the problems associated with the winning and beneficiation of the product. The mechanisation of mines is enabling the pit head price of coal to be reduced, and so meet competition from other sources of fuel. In the Ipswich-Bundamba mines of the West Moreton District all coal sold is now treated through washing plants. To enable colliery owners to purchase more efficient machinery, the Board may make loans from funds provided by the Treasury Department or by the sale of debentures to the Coal Miners' Pension Tribunal.

The industry is continuing to expand, due largely to increasing demand for coal from overseas for iron and steel making and from domestic users for electricity generation. The following data supplied by the Queensland Coal Board shows details of sales for three years to 1969.

Sales of Queensland Coal

| Market |  |  |  |  |  |  | 1967 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | tons | tons | tons |
| Local |  |  |  |  |  |  |  |  |  |
| Electricity Authorities (Public) |  |  | $\cdots$ | . | . |  | 2,016,711 | 2,119,152 | 2,294,777 |
| Railways .. | . |  | $\cdots$ | . | . |  | 140,534 | 68,227 | 26,890 |
| Gas Works |  | . | . | . | . |  | 130,845 | 69,025 | 51,231 |
| Metalliferous Mining P | Proje |  | . | . | . |  | 193,280 | 221,875 | 244,765 |
| Cement Works | . . |  |  | - | - |  | 171,386 | 178,450 | 191,812 |
| Alumina Works | . | . | . | . | . |  | 87,957 | 175,001 | 330,286 |
| Other |  |  | . | $\ldots$ | . |  | 251,190 | 250,854 | 249,443 |
| Total Local Sales |  | - | -• | $\cdots$ | $\cdots$ | . | 2,991,903 | 3,082,584 | 3,389,204 |
| Interstate <br> Overseas .. | $\cdots$ | . | . | . | . |  |  | 939 | 4,973 |
|  | $\ldots$ | $\cdots$ | . | . | . | . | 1,746,635 | 3,357,473 | 5,008,664 |
| Total Sales | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | . | $\cdots$ | 4,738,538 | 6,440,996 | 8,402,841 |

In the local market declining use of coal by the Railway Department and by gas works, due to dieselisation and the increasing use of natural and petroleum gases, has been more than compensated for by increased demand by electricity generating authorities and by companies concerned with mineral mining and processing. The increase in overseas exports in recent years from the Moura and Blackwater areas in Central Queensland, is largely due to the Japanese demand for coking coal.

## - Chapter 11

## PRICES

## 1 WHOLESALE PRICES

While retail prices concern the consumer most as they affect his "cost of living", wholesale prices have more direct influence upon business conditions; and the fluctuations of wholesale price index numbers are some indication of the prospects of trade and business. Statistical records of the wholesale prices of the more important commodities (livestock and produce) in the Brisbane markets are available, and are fairly reliable. A wholesale price index for Australia has been available for many years, but is gradually being replaced as more appropriate and current series are developed for various sectors of industry.

The next table shows the average prices in Brisbane for the main items of livestock. Prices have been calculated from agents' records of sales held at Cannon Hill saleyards.

Average Wholesale Prices of Fat Stock, Brisbane


Average wholesale prices of carcass meat in Brisbane, based on returns from wholesale butchers, are shown in the next table.

Average Wholesale Prices of Meat, Brisbane


The table below shows average wholesale prices for Queensland produce in the metropolitan markets during each of the five years to 1968-69. Prices of unprocessed produce are generally those received by growers; for processed goods they are prices paid to manufacturers by distributors or users.

Average Wholesale Prices of Queensland Produce, Brisbane


[^110]
## 2 WHOLESALE PRICE INDEXES

An index of wholesale prices in Melbourne covering the period from 1861 to 1961 was computed and published by the Commonwealth Statistician. However, as neither the component items nor the weighting were varied during the years for which this index was constructed, it became progressively less adequate as a measure of price variations of commodities because of changes in usage patterns. It was therefore replaced by the Wholesale Price (Basic Materials and Foodstuffs) Index shown below.

Commodities in this index were priced in their primary or basic form wherever possible. The prices used were mainly obtained directly from manufacturers and merchants and, with a few important exceptions, from Melbourne sources. However, the price movements could be taken as representative of variations in wholesale prices of basic materials in most Australian markets.

The weighting system adopted was based on average annual consumption during the years 1928-29 to 1934-35 inclusive. Over a period of time the validity of the weighting and the representativeness of this index became increasingly affected by changes in usage and industrial structure, and it became necessary to develop new series which would be more appropriate for current purposes. The first two of these, relating to materials used in building are shown on pages 379 and 380.

Most of the group indexes in the table below were not compiled separately for $1968-69$ and 1969-70, but the items in these groups were included in calculations for the all groups index. Publication of this series was discontinued in December 1970 when the index numbers were: Metals and Coal, 449; Foodstuffs and Tobacco, 406; and All Groups, 395.
Wholesale Price Index Numbers, Basic Materials and Foodstuffs
(Average for Three Years Ended June $1939=100$ )

|  | Year |  |  |  | 㥻 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1938-39 | . | .. | 103 | 100 | 82 | 101 | 92 | 97 | 101 | 99 | 100 | 100 |
| 1959-60 | . | . | 395 | 225 | 403 | 331 | 379 | 431 | 348 | 281 | 375 | 348 |
| 1960-61 | - | $\cdots$ | 399 | 222 | 387 | 331 | 341 | 439 | 372 | 278 | 394 | 360 |
| 1961-62 | . | $\cdots$ | 392 | 212 | 400 | 333 | 302 | 439 | 332 | 270 | 363 | 336 |
| 1962-63 | - | . | 388 | 209 | 432 | 317 | 262 | 439 | 342 | 272 | 368 | 340 |
| 1963-64 |  |  | 383 | 207 | 484 | 286 | 221 | 473 | 352 | 275 | 376 | 346 |
| 1964-65 | - |  | 391 | 207 | 427 | 286 | 242 | 503 | 364 | 277 | 388 | 355 |
| 1965-66 |  |  | 390 | 218 | 432 | 325 | 306 | 507 | 385 | 280 | 409 | 371 |
| 1966-67 | $\cdots$ | $\cdots$ | 396 | 219 | 419 | 381 | 281 | 511 | 401 | 283 | 425 | 383 |
| 1967-68 |  | . | 397 | 225 | 392 | 397 | 222 | 514 | 411 | 287 | 431 | 388 |
| 1968-69 |  | . | 407 | $n$ | $n$ | $n$ | $n$ | 537 | 405 | $n$ | $n$ | 389 |
| 1969-70 |  | $\cdots$ | 439 | $n$ | $n$ | $n$ | $n$ | $n$ | 405 | $n$ | $n$ | 394 |

[^111]The indexes measure changes in prices of selected materials in accordance with their usage in actual building projects selected as representative for the purpose. In each case the index is a fixed-weights index and is calculated by the method known as "the weighted arithmetic mean of price relatives". Prices are collected monthly, generally on a "delivered on site" basis, from representative suppliers of building materials, for specified standards of each commodity.

The index of materials used in house building relates to house types for which brick, brick-veneer, timber, or asbestos-cement sheeting have been used as the principal materials for the outer walls. The items and weights were derived from reported values of each material used in houses constructed in or about 1968-69 in each State capital city. Each capital has its own weighting pattern and selection of materials based on local usage.

The following table shows, for Brisbane, details of the eleven group indexes and the combined all groups index for three years to 1969-70.

| Wholesale Price Index of Materials Used in House Building: Group Indexes, Brisbane <br> (Base of each Group Index: $1966-67=100.0)^{1}$ |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Group |  | 1967-68 | 1968-69 | 1969-70 |
| Concrete Mix, Cement, and Sand |  | 100.8 | 100.6 | 105.0 |
| Cement Products . . . |  | 100.9 | 103.8 | 107.0 |
| Clay Bricks, Tiles, etc. .- |  | 104.2 | 107.5 | 113.9 |
| Timber, Board, and Joinery |  | 105.7 | 109.5 | 114.0 |
| Steel Products .. .. |  | 102.2 | 103.5 | 107.7 |
| Other Metal Products |  | 103.5 | 102.9 | 102.9 |
| Plumbing Fixtures etc. . . |  | 101.3 | 101.7 | 109.4 |
| Electrical Installation Materials |  | 102.8 | 106.0 | 115.8 |
| Installed Appliances . . |  | 98.3 | 97.0 | 100.7 |
| Plaster and Plaster Products |  | 101.0 | 101.6 | 103.6 |
| Miscellaneous Materials |  | 103.7 | 104.9 | 105.2 |
| All Groups .. |  | 103.4 | 105.6 | 109.4 |

1 Figures are shown to one decimal place to avoid distortions that would occur in rounding off an index number to the nearest whole number.

All groups index numbers for each State capital city are shown in the next table. The six State capital cities combined index number is a weighted average of individual city indexes.

## Wholesale Price Index of Materials Used in House Building: All Groups Indexes, State Capttal Cities

(Base of Index for Each City and Six State Capitals: 1966-67 = 100.0) ${ }^{1}$

| Year | Sydney | Melbourne | Brisbane | Adelaide | Perth | Hobart | Six State <br> Capital <br> Cities $^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
| $1967-68$ | 103.4 | 101.3 | 103.4 | 102.1 | 104.0 | 101.8 | 102.7 |
| $1968-69$ | 109.3 | 103.6 | 105.6 | 107.0 | 105.9 | 104.1 | 106.3 |
| $1969-70$ | 115.2 | 107.2 | 109.4 | 112.4 | 110.3 | 107.7 | 110.9 |

[^112]to differences in degree of price movement from period to period, but not as to differences in price level.

For the wholesale price index for materials used in the construction of buildings other than houses and "low-rise" flats, the items and weights were derived from reported values of materials used in construction in or about 1966-67. Types of buildings represented include "high-rise" flats, offices, factories, hospitals, schools, shops, etc. A single weighting pattern relates to the whole of Australia and is applied (with minor exceptions) to local prices in calculating indexes for each State capital city. An exception to the use of local prices is that, for each city, the whole of the group Electrical Installation Materials and the majority of the items in the group Mechanical Services Components are based on Sydney and Melbourne price series. The Electrical Installation Materials group is a separately constructed series, details of which are shown on page 381.

Some materials which are supplied to individual order, such as structural steel, present special problems in the measurement of price change. In such cases prices are obtained on the basis of fixed detailed specifications for representative jobs. Problems also arise in pricing materials normally installed on a "supply and fix" basis, and in cases where special discounts are allowed. Appropriate measures are adopted in these cases in order to measure, as accurately as possible, actual price movements of the materials concerned. The index includes 72 separate items combined in eleven groups, in addition to an all groups index. The following table shows the group and all groups indexes for Brisbane for three years to 1969-70.

## Wholesale Price Index of Materials Used in Building Other Than House Building: Group Indexes, Brisbane

$$
\text { (Base of each Group Index: } 1966-67=100.0)^{1}
$$

| Group |  | 1967-68 | 1968-69 | 1969-70 |
| :---: | :---: | :---: | :---: | :---: |
| Concrete Mix, Cement, Sand, etc. | . | 100.5 | 100.5 | 105.3 |
| Cement Products | . | 101.4 | 107.0 | 116.1 |
| Bricks, Stone, etc. |  | 103.7 | 107.8 | 114.9 |
| Timber, Board, and Joinery | . | 103.8 | 107.5 | 112.0 |
| Steel and Iron Products |  | 102.3 | 106.2 | 110.4 |
| Aluminium Products |  | 101.7 | 101.6 | 104.1 |
| Other Metal Products |  | 106.0 | 103.4 | 118.9 |
| Plumbing Fixtures |  | 102.7 | 103.5 | 112.7 |
| Miscellaneous Materials |  | 102.6 | 103.6 | 105.2 |
| Electrical Installation Materials ${ }^{2}$ | $\ldots$ | 100.9 | 102.1 | 112.2 |
| Mechanical Services Components | $\ldots$ | 101.5 | 107.6 | 111.7 |
| All Groups |  | 102.2 | 105.1 | 110.3 |

[^113]All groups index numbers for each State capital city are shown in the next table. The six State capital cities combined index number is a weighted average of individual city indexes. The separate city indexes measure price movements within each capital city individually. They enable comparisons to be drawn between capital cities as to differences in degree of price movement from period to period, but not as to differences in price level.

Wholesale Price Index of Materials Used in Building Other Than House Building: All Groups Indexes, State Capital Cities
(Base of Index for Each City and Six State Capitals: $1966-67=100.0)^{1}$

| Year | Sydney | Melbourne | Brisbane | Adelaide | Perth | Hobart | Six State <br> Capital <br> Cities ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
| $1967-68$ | 102.6 | 101.7 | 102.2 | 101.8 | 102.0 | 102.3 | 102.2 |
| $1968-69$ | 106.5 | 105.0 | 105.1 | 105.0 | 104.7 | 105.1 | 105.6 |
| $1969-70$ | 111.7 | 109.8 | 110.3 | 109.4 | 108.9 | 109.7 | 110.5 |

[^114]The items in the Electrical Installation Materials index have been selected as representative of electrical materials used in structures such as hospitals, schools, factories, and multi-storeyed commercial buildings and flats.

The basis of pricing is the price to electrical contractors, delivered on site or into store, Sydney and Melbourne. The price series used relate to specific standards for each item and in some cases are combinations of prices for different makes, types, etc.

In general, the weights for the index were derived from the values of materials used in selected representative projects in Sydney and Melbourne during the three years $1960-61$ to 1962-63. The projects selected for this purpose had a minimum electrical materials and labour content of $\$ 10,000$.

## Wholesale Price Index of Electrical Installation Materials: Groups and All Groups

(Base of Each Group Index: 1959-60 $=100.0)^{1}$

|  | Year |  | Conductors | Conduit and Accessories | Switch-board and Switch-gear Material | All Groups |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1960-61 | $\ldots$ | . | 99.5 | 102.3 | 100.9 | 100.7 |
| 1961-62 | . | $\cdots$ | 98.7 | 102.8 | 99.8 | 100.1 |
| 1962-63 | . | . | 96.8 | 103.6 | 100.5 | 99.8 |
| 1963-64 | . | . | 93.2 | 103.7 | 100.8 | 98.5 |
| 1964-65 | . | . | 110.6 | 104.6 | 105.2 | 107.2 |
| 1965-66 | $\cdots$ | . | 105.8 | 104.2 | 106.6 | 105.7 |
| 1966-67 |  | . | 120.2 | 105.8 | 109.2 | 112.8 |
| 1967-68 |  | . | 119.9 | 106.0 | 112.5 | 113.8 |
| 1968-69 |  | . | 119.5 | 107.3 | 115.3 | 115.0 |
| 1969-70 | $\cdots$ | . | 142.1 | 109.6 | 120.1 | 126.2 |

[^115] rounding off an index number to the nearest whole number.

## 3 FOOD PRICES

The following table shows the average retail price in Brisbane during each of the five years to 1969 of certain food items as recorded for retail price index purposes.

Average Retail Prices of Food, Brisbane

| Item | Unit | 1965 | 1966 | 1967 | 1968 | 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | cents | cents | cents | cents | cents |
| Groceries |  |  |  |  |  |  |
| Bread, Ordinary, White ${ }^{1}$ | 2 lb | 15.07 | 15.99 | 16.67 | 18.08 | 19.00 |
| Flour | 2 lb | 12.45 | 12.74 | 13.46 | 14.26 | 15.38 |
| Flour, Self-raising | 2 lb | 15.67 | 15.57 | 16.17 | 17.08 | 18.38 |
| Tea | $\frac{1}{2} \mathrm{lb}$ | 30.96 | 30.92 | 30.93 | 30.76 | 29.83 |
| Coffee, Pure .. .. | 8 oz | 48.57 | 49.96 | 50.66 | 50.91 | 52.66 |
| Sugar ${ }^{2}$ | 1 lb | 9.19 | 9.32 | 10.10 | 10.67 | 10.55 |
| Biscuits, Milk Arrowroot | $\frac{1}{2} 1 \mathrm{lb}$ | 15.37 | 15.91 | 16.98 | 17.58 | 18.33 |
| Rice ${ }^{2}$ | 1 lb | 12.96 | 13.12 | 13.43 | 14.04 | 14.54 |
| Jam, Plum | $1 \frac{1}{2} \mathrm{lb}$ | 24.01 | 24.16 | 24.38 | 24.52 | 26.41 |
| Honey | 16 oz | 26.06 | 26.96 | 27.44 | 26.73 | 27.14 |
| Cornflakes | 16 oz | 33.08 | 34.75 | 34.79 | 35.34 | 36.89 |
| Oats, Rolled | 2 lb | 35.16 | 38.23 | 38.32 | 41.41 | 41.66 |
| Sultanas ${ }^{2}$ | 1 lb | 33.00 | 34.28 | 34.91 | 35.99 | 36.98 |
| Baked Beans, Canned | 16 oz | 16.80 | 17.24 | 16.81 | 15.96 | 16.57 |
| Peas, Green, Canned | $15 \frac{1}{2} \mathrm{oz}$ | 22.77 | 23.04 | 22.31 | 20.69 | 20.51 |
| Soup, Tomato, Canned | 16 oz | 18.79 | 18.46 | 18.46 | 18.41 | 18.03 |
| Peaches, Canned .. | 29 oz | 30.26 | 30.76 | 30.59 | 31.08 | 31.96 |
| Pears, Canned . | 29 oz | 30.28 | 30.70 | 30.78 | 31.41 | 32.13 |
| Peanut Paste | 4 oz | 18.01 | 18.32 | 18.29 | 18.63 | $42.86{ }^{\text {3 }}$ |
| Margarine, Table .. | 1 lb | 35.98 | 37.67 | 37.86 | 38.83 | 39.76 |
| Potatoes . . | 7 lb | 67.66 | 38.64 | 44.38 | 51.67 | 35.29 |
| Onions, Brown | 1 lb | 9.06 | 9.62 | 8.54 | 11.09 | 8.77 |
| Dairy Produce |  |  |  |  |  |  |
| Butter, Factory | 1 lb | 50.38 | 50.94 | 51.01 | 50.60 | 53.08 |
| Cheese, Cheddar ${ }^{2}$ | $\frac{1}{2} \mathrm{lb}$ | 23.64 | 23.76 | 25.14 | 24.32 | 25.33 |
| Eggs, Large | 1 dozen | 59.58 | 63.79 | 61.12 | 58.37 | 63.74 |
| Bacon, Rashers ${ }^{4}$ | $\frac{1}{2} \mathrm{lb}$ | 47.65 | 49.52 | 50.99 | 51.08 | 49.48 |
| Milk, Fresh, Bottled ${ }^{\text {I }}$ | 1 quart | 17.15 | 17.96 | 18.00 | 18.00 | 19.17 |
| Milk, Powdered .. | 12 oz | 36.94 | 37.02 | 38.39 | 39.16 | 39.90 |
| Milk, Evaporated | $14 \frac{1}{2} \mathrm{oz}$ | 16.70 | 15.47 | 17.45 | 17.28 | 17.43 |
| Meat |  |  |  |  |  |  |
| Beef |  |  |  |  |  |  |
| Rib (bone out) | 1 lb | 43.40 | 48.08 | 50.41 | 51.58 | 53.90 |
| Steak, Rump .. | 1 lb | 67.51 | 74.32 | 77.10 | 78.27 | 81.18 |
| Steak, Blade | 1 lb | 49.98 | 55.84 | 57.52 | 58.13 | 60.72 |
| Steak, Chuck | 1 lb | 40.36 | 45.30 | 47.91 | 48.43 | 50.31 |
| Sausages | 1 lb | 24.91 | 25.55 | 26.64 | 26.61 | 27.50 |
| Beef, Corned |  |  |  |  |  |  |
| Silverside | 1 lb | 47.28 | 51.16 | 53.58 | 55.27 | 57.01 |
| Brisket | 1 lb | 35.06 | 38.76 | 40.65 | 41.24 | 42.36 |
| Mutton |  |  |  |  |  |  |
| Leg | 1 lb | 30.15 | 34.00 | 34.58 | 34.18 | 34.20 |
| Chops, Leg | 1 lb | 29.67 | 34.29 | 34.73 | 34.18 | 33.66 |
| Chops, Loin .. .. | 1 lb | 29.47 | 33.40 | 34.27 | 33.11 | 32.06 |
| Lamb |  |  |  |  |  |  |
| Leg | 1 lb | 48.02 | 49.35 | 50.63 | 49.31 | 49.91 |
| Chops, Leg | 1 lb | 49.69 | 51.00 | 52.54 | 52.63 | 52.01 |
| Chops, Loin .. | 1 lb | 49.74 | 51.35 | 53.00 | 52.71 | 51.94 |
| Pork |  |  |  |  |  |  |
| Leg | 1 lb | 56.94 | 58.85 | 60.96 | 61.67 | 60.19 |
| Loin .. | 1 lb | 55.92 | 58.02 | 60.83 | 60.73 | 59.09 |
| Chops .. | 1 lb | 56.21 | 58.34 | 61.23 | 61.00 | 59.28 |

[^116]
## 4 RETAIL PRICE INDEXES

Retail price index numbers assumed particular importance in Australia after they were adopted by the Arbitration and Industrial Courts as indexes of changes in the "cost of living" and used to vary wages rates. The official retail price index numbers, which are those given in the following pages, were planned as measures of variations in the retail price level, and should not be taken as relative measures of the complete cost of living, which involves elements of subjective judgment outside the function of a statistician.

Technically, these index numbers are "ratios of weighted aggregates", that is, they measure the variation in the cost of a parcel of goodsthe "regimen"-from time to time, or from place to place. The index is simply the proportion which the cost of the regimen, at some particular time and place, bears to the cost of the same regimen at the time and place adopted as a base. Each item in the regimen must be capable of standardisation and must mean the same thing at different places and times.

The difficulty of standardising the qualities of such things as clothing and fresh fruit prevented their inclusion in the original regimen, and the older indexes comprised standard items of food, groceries, and house rents, which together covered about 60 per cent of ordinary household expenditure. Later, the indexes were extended to include clothing, household drapery and utensils, and miscellaneous items. Each item receives its due weight in the whole according to its relative consumption in the community.

The regimen must comprise sufficient items, capable of standardisation, to represent as a group the movement in retail prices generally, and, in particular, of the goods and services purchased and consumed by the family of a wage earner. The regimen must be a selected regimen because it is impossible in practice to ascertain at regular intervals prices of every item of goods and services entering into household expenditure. It is better to limit the regimen to items for which price variations can be ascertained with reasonable accuracy than to distend it by including items for which price comparisons are necessarily inaccurate. The regimen therefore is not (as is sometimes erroneously supposed) a wage regimen, nor yet is it a full list of component items in a standard of living. Its items are representative of the fields covered, and are included in the index in proportions representing the average consumption of all commodities in the field each represents.

The scarcity of certain types of goods, erratic supply, and changes in fashion and in grades in common use have at times created unusual difficulty in obtaining the data necessary for measuring variations in prices. In some instances, this has rendered it necessary to substitute new grades, qualities, or types of articles for those formerly used as indicators of changes in price.

The indexes measure, as accurately as may be, price variations, and price variations only. Those differences in prices which are solely due to substitution of a new item for one which has ceased to be available or in common use are neutralised by taking the price of the old item as typical of price variation in its class up to the time of substitution, and the price of the new item as typical of such changes in price thereafter.

Although changes in the consumption pattern occur continually, it is not possible to change weights applicable to items in an index frequently. While short-term fluctuations in consumption due to temporary imbalances
between supply and demand have little effect on index weights, long-term consumption variations attributable to factors such as continued steady economic growth, development of significant new natural resources, technological advances, industrialisation, development or contraction of foreign markets, changes in the composition of the population, and so on, must lead to changes in weights, the introduction of new items, and perhaps the deletion of old items, if the index is to continue to be an accurate measure of variations in price levels. For these reasons it becomes desirable periodically to compile a new retail price index with items and weights more representative of current usage than those of the former index. Steps have been taken along these lines with the publication of the "Consumer Price Index" in which the items and weights are varied periodically in accordance with changing patterns of consumption (see below).

In 1920 the Commonwealth Basic Wage Commission reported on the standard of living which was desirable for basic wage earners, and listed items of expenditure for a specified family. Following upon that report the Commonwealth Statistician compiled an index number covering approximately the same items. After May 1933 the Commonwealth Court used the new index (known as the "C" Series Index), and this stimulated a statistical examination of the whole position and some important revisions.

In 1936 the Commonwealth Statistician, in consultation with the State Statisticians, overhauled the regimen and reviewed the methods of calculation. The influence of these revisions upon subsequent index numbers was small, but the changes made enabled the figures to be issued and used with confidence. The complete regimen then comprised 170 standardised items (apart from housing). In the course of revision some articles formerly included were omitted, either because of unnecessary duplication, or because they could not be defined with sufficient precision, or because their use was not general.

In August 1960 the Commonwealth Statistician first published the "Consumer Price Index" which replaced the "C" Series Index for current statistical purposes. Publication of the "C" Series was discontinued. The Consumer Price Index has been calculated back to 1948-49.

Interim Retail Price Index-This index was introduced to provide a more representative measure of the changing consumption pattern of the years following World War II, and operated from the year 1952-53 until the March quarter 1960, when it was replaced completely with the more comprehensive Consumer Price Index.

Consumer Price Index-This index has been compiled for the six State capital cities, separately and combined, and also for Canberra, for each quarter commencing with the September quarter 1948. The title "Consumer Price Index" is used for purposes of convenience and does not imply that the new index differs in definition or purpose from previous indexes. It was adopted in conformity with world trends in naming indexes of retail prices paid by consumers, and wherein these prices are weighted according to the pattern of consumption. For most practical purposes the terms "retail prices" and "consumer prices" are synonymous. The index is designed to measure, on a quarterly basis, the retail price variation of a very comprehensive list of commodities and services representing a high proportion of the expenditure of wage-earner households in Australia.

The complete index is composed of five main groups: Food, Clothing and Drapery, Housing, Household Supplies and Equipment, and


TRANSPORT-Chapter 8
Pilot station and boat harbour, Mooloolaba



Bundaberg Civic Centre
Photo: Queensland Tourist Bureau


LOCAL GOVERNMENT
Chapter 13

PUBLIC FINANCE
Chapter 13

New Executive Building, Brisbane

Photo: State Public
Relations Bureau

Miscellaneous. The Food group comprises a large number of items of groceries, dairy produce, meat, vegetables, and confectionery; Clothing and Drapery includes representative items of most of the articles of men's, women's, boys', and girls' clothing and footwear, piece goods, and household drapery; Housing comprises costs of home-ownership and allowances for private and government house and private flat rents (government flat rents in Canberra); Household Supplies and Equipment includes fuel and light, household appliances, kitchen utensils, furniture and floor coverings, garden tools, household sundries, medicines, toilet supplies, and school requisites; and Miscellaneous consists of items such as fares on public transport, private motoring, services by dentists, doctors, and hospitals, and health insurance funds, smoking, beer, and other sundry costs for services.

The number of items actually priced is very numerous, as several similar articles are often priced in order to suitably represent the various types and brands of similar commodities and services which are available. All prices are collected on a cash basis for the new article. Interest on hire-purchase charges and trade-in allowances and discounts are not included, although for major household appliances normal transaction prices are used.

Retail price collections are made by qualified "Field Officers" who visit the shops to inspect the articles to be priced. Grades are specified, and, where necessary, samples are used to check the goods in reporting stores.

The weights for each group and certain items have been varied substantially from those of previous indexes to reflect, as nearly as possible, the current pattern of consumption expenditure. To do this adequately it was necessary to construct the index to allow for the periodic addition of extra items, and changes in the weighting pattern (rather than retain a fixed list of items and set of weights unchanged over a long period). This method results in a succession of short-term series which are linked to form a continuous retail price index.

To date the periods and significant changes have been: September 1948 to June 1952; June 1952 to June 1956 (introduction of private motoring and variation of weighting in housing, fuel, and fares); June 1956 to March 1960 (weighting changes in private motoring, housing, fuel, and fares); March 1960 to December 1963 (introduction of television); December 1963 to December 1968 (introduction of furniture and new food and magazine items, with a general review of weighting); and from December 1968 (introduction of poultry, health service charges, and rents of flats, with a general review of weighting). During each period between links the items and weighting remained unchanged.

Apart from the considerably extended list of general items priced, the main feature of this index is the inclusion of the following new commodities and services: (i) Home ownership, involving price of a new house, rates and charges payable to local government authorities, and repairs and maintenance of houses; (ii) weekly payments for houses let by State housing authorities; (iii) flat rents; (iv) household appliances such as refrigerators, washing machines, and television sets; (v) private motoring; (vi) services by dentists, doctors, hospitals, and health insurance funds; (vii) beer and sundry additional items.

The original base year of the index, 1952-53, was changed to 1966-67 from March quarter 1969. This necessitated arithmetical conversion to the new base of index numbers for earlier periods, but, apart from slight rounding differences, did not affect percentage movements between periods.

Consumer Price Index, Brisbane-Individual index numbers for Brisbane, showing each group for each year since 1948-49 and for each quarter of 1969-70, appear in the next table.

The earlier years shown in the table fell into a period of steeply rising prices which ended in 1952-53. In this period, prices of food rose by an average of 16 per cent per annum, the prices of clothing and drapery by 14 per cent per annum, the cost of housing by 11 per cent per annum, and the prices for the items in both the household supplies and equipment and miscellaneous groups by 10 per cent per annum. For all groups the rise averaged 13 per cent per annum.

In the period 1952-53 to $1960-61$, prices in all groups continued to rise but at a much slower rate. The average annual rate of increase in these eight years was 4 per cent for housing, 3 per cent for the food and miscellaneous groups, and about $1 \frac{1}{2}$ per cent for clothing and drapery and household supplies and equipment. For all groups, the average rise was less than 3 per cent per annum.

Consumer Price Index Numbers: Group Indexes, Brisbane
(Base of Each Group Index: $1966-67=100.0)^{1}$


[^117]In the three years $1960-61$ to $1963-64$, prices were very much more stable. The housing and miscellaneous groups showed rises of less than

2 per cent per annum and prices in the food and clothing and drapery groups increased by less than 1 per cent per annum. The net rise in the household supplies and equipment group was negligible. However, since 1963-64, prices have risen much more steeply, the average annual rate of increase being 4 per cent for the food, housing, and miscellaneous groups and 2 per cent for the clothing and drapery and household supplies and equipment groups.

Consumer Price Index, State Capital Cities-The Consumer Price Index numbers for each State capital city are shown in the next table. Common quantity weights for each city have been adopted for most items, but there are some important exceptions. Individual city weights are used for fares, for fuel and light, and for combining the four sections of the housing group according to mode of occupancy of houses and flats in each city; for the proportionate weighting of beef, mutton, lamb, and pork in Brisbane and Hobart; and for some minor items in one or more cities. The resultant indexes show price variations for each city on a basis particularly appropriate to that city. As the base of the index for each city is $1966-67$ $=100.0$, the indexes may be used to draw comparisons between cities as to differences in the degree of price movement from period to period, but not as to differences in price levels.

Consumer Price Index, State Capital Cities
(Base of Index for Each City and Six State Capitals: $1966-67=100.0)^{1}$

| Year or Quarter | Sydney | Melbourne | Brisbane | Adelaide | Perth | Hobart | Six State Capital Cities ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1948-49 | 44.4 | 43.3 | 43.1 | 45.0 | 44.0 | 43.0 | 43.9 |
| 1949-50 | 48.1 | 47.1 | 46.6 | 48.4 | 48.0 | 45.8 | 47.6 |
| 1950-51 | 54.6 | 53.1 | 52.2 | 54.6 | 53.9 | 51.9 | 53.8 |
| 1951-52 | 67.4 | 64.7 | 63.8 | 66.8 | 65.6 | 64.0 | 65.9 |
| 1952-53 | 73.4 | 71.1 | 69.5 | 73.1 | 72.5 | 70.9 | 72.1 |
| 1953-54 | 74.5 | 72.5 | 70.9 | 74.7 | 74.6 | 74.4 | 73.5 |
| 1954-55 | 75.0 | 72.5 | 71.4 | 75.6 | 76.3 | 74.3 | 74.0 |
| 1955-56 | 77.5 | 76.8 | 73.8 | 78.1 | 78.3 | 78.1 | 77.0 |
| 1956-57 | 82.8 | 81.0 | 77.8 | 81.2 | 81.8 | 82.8 | 81.5 |
| 1957-58 | 84.0 | 81.3 | 79.4 | 81.8 | 82.4 | 82.9 | 82.3 |
| 1958-59 | 84.6 | 82.9 | 82.1 | 83.6 | 83.2 | 84.1 | 83.6 |
| 1959-60 | 86.5 | 85.3 | 84.2 | 86.2 | 84.8 | 85.6 | 85.7 |
| 1960-61 | 89.6 | 89.5 | 87.1 | 89.8 | 87.9 | 90.3 | 89.2 |
| 1961-62 | 89.9 | 89.8 | 88.4 | 89.5 | 88.2 | 90.7 | 89.6 |
| 1962-63 | 90.4 | 89.7 | 88.7 | 89.1 | 88.7 | 90.7 | 89.8 |
| 1963-64 | 91.4 | 90.4 | 89.6 | 90.2 | 89.8 | 91.7 | 90.6 |
| 1964-65 | 94.5 | 94.0 | 93.0 | 93.9 | 92.6 | 94.6 | 94.0 |
| 1965-66 | 97.7 | 97.5 | 97.5 | 97.0 | 96.1 | 98.0 | 97.4 |
| 1966-67 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| 1967-68 | 103.2 | 103.7 | 103.3 | 102.9 | 102.9 | 104.6 | 103.3 |
| 1968-69 | 106.2 | 106.2 | 105.5 | 105.3 | 105.5 | 106.1 | 106.0 |
| 1969-70 | 110.6 | 108.7 | 108.4 | 108.2 | 109.4 | 108.5 | 109.4 |
| Quarter Ended |  |  |  |  |  |  |  |
| Sept. 1969.. | 108.4 | 107.6 | 107.2 | 106.9 | 107.7 | 107.4 | 107.8 |
| Dec. 1969 .. | 109.6 | 108.3 | 107.9 | 107.3 | 108.7 | 108.1 | 108.7 |
| March 1970 | 111.3 | 108.9 | 108.9 | 108.4 | 109.9 | 108.9 | 109.8 |
| June 1970 . . | 112.9 | 110.1 | 109.7 | 110.0 | 111.4 | 109.6 | 111.2 |

[^118]Irrespective of differences in actual price levels in the various State capitals, the percentage changes as indicated by the Consumer Price Index have followed similar patterns in each of the six State capitals.

The period from 1948-49 to 1952-53 was the end of a longer period of steeply rising prices, and in these four years the percentage increase in prices varied only between 61 per cent for Brisbane and 65 per cent for Sydney.

The year 1952-53 marked a turning point in the trend of prices and for the period 1952-53 to 1960-61 the weighted average increase in prices for the six State capitals was only 24 per cent. In that period Perth showed the smallest increase ( 21 per cent) while the steepest increase ( 27 per cent) was recorded in Hobart. The increase in Brisbane was 25 per cent.

In the period 1960-61 to 1966-67, Brisbane prices rose by 14.8 per cent, compared with 12.1 per cent for the six State capitals. However, during 1967-68 Brisbane prices rose by 3.3 per cent, the same as the average rise for the six State capitals, but in 1968-69 the rise in Brisbane was 2.1 per cent compared with 2.6 per cent for the six capitals, and in 1969-70, 2.7 per cent compared with 3.2 per cent for the six capitals.

Long-term Price Movements-The Consumer Price Index numbers shown in the preceding table are available only since 1948-49. An attempt has therefore been made to compile, as shown in the next table, a long-term retail price index by linking a number of indexes, but as these differ greatly in scope they give only a broad indication of long-term trends in retail price levels.

Retail Price Index Numbers, State Capital Cities, 1901 to 1968
(Base: $1911=100$ )

|  | Year | Six State Capital Cities ${ }^{1}$ |  | Year |  | Six State Capital Cities ${ }^{1}$ |  | Year |  | Six State Capital Cities ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1901 | . | 88 | 1924 |  | . | 164 | 1947 | . |  | 198 |
| 1902 | .. | 93 | 1925 | . | . | 165 | 1948 | . |  | 218 |
| 1903 | -. | 91 | 1926 | . . | .. | 168 | 1949 | . |  | 240 |
| 1904 | - | 86 | 1927 | . . | . | 166 | 1950 | . |  | 262 |
| 1905 | - | 90 | 1928 | . | . | 167 | 1951 | . | . | 313 |
| 1906 | - | 90 | 1929 | . | . | 171 | 1952 | . | . | 367 |
| 1907 | - | 90 | 1930 | . | . | 162 | 1953 | . | . | 383 |
| 1908 | - | 95 | 1931 | . . | . | 145 | 1954 | . | . | 386 |
| 1909 | . | 95 | 1932 | . | . | 138 | 1955 | . | . | 394 |
| 1910 | . | 97 | 1933 | . | . | 133 | 1956 | . | . | 419 |
| 1911 | -. | 100 | 1934 |  | . | 136 | 1957 | . | . . | 429 |
| 1912 | -• | 110 | 1935 | . | . | 138 | 1958 | . | . | 435 |
| 1913 | . | 110 | 1936 |  | . | 141 | 1959 | . | . | 443 |
| $1914{ }^{2}$ | .. | 114 | 1937 | . . | . | 145 | 1960 | . | . | 459 |
| $1915{ }^{\text {a }}$ | . | 130 | 1938 |  | . | 149 | 1961 | . | . | 471 |
| $1916^{2}$ | . | 132 | 1939 |  | . | 153 | 1962 | . | $\cdots$ | 469 |
| $1917{ }^{2}$ | . | 141 | 1940 |  | . | 159 | 1963 | .. | . | 472 |
| $1918{ }^{2}$ | . | 150 | 1941 | $\ldots$ | . | 167 | 1964 | . | - | 483 |
| 1919 ${ }^{\text {a }}$ |  | 170 | 1942 | . | . | 181 | 1965 | . | .. | 502 |
| $1920^{2}$ |  | 193 | 1943 |  | . . | 188 | 1966 | . | . | 517 |
| 1921 ${ }^{2}$ | $\cdots$ | 168 | 1944 |  | . | 187 | 1967 | . | . . | 534 |
| $1922{ }^{2}$ |  | 162 | 1945 |  | $\cdots$ | 187 | 1968 | . | . | 548 |
| 1923 | $\cdots$ | 166 | 1946 | . | $\cdots$ | 190 | 1969 | .. | $\cdots$ | 564 |

${ }^{1}$ Weighted average. ${ }^{2}$ Month of November only.
The successive indexes used are as follows: From 1901 to 1914, the "A" Series Retail Price Index; from 1914 to 1946-47, the "C" Series Retail Price Index; from 1946-47 to 1948-49, a composite of the Consumer Price

Index Housing Group (partly estimated) and the "C" Series Index excluding rent; and, from 1948-49, the Consumer Price Index.

While a similar index has not been compiled for each State capital city separately, available information indicates that the trend of prices in Brisbane over the same period would not have differed substantially from the trend indicated in the table.

Retail prices in the six State capitals were over six times as great in 1969 as they were in 1901. Prices were just over twice the 1901 level by the end of World War II.

In the period from 1901 to 1914 prices showed a slow, generally upward, movement but then there was a fairly rapid increase from 1914 until a peak was reached in 1920. Following falling prices in the next two years there was then a stable period from 1922 to 1929, after which prices again fell until by 1933 they were at their lowest level since 1916. From 1933 there was again an annual upward movement until 1943 when rigid war-time price control stabilised retail prices for several years.

From 1946 prices rose rapidly, with a particularly sharp increase in the early 1950s. Thereafter, prices showed a steady, but slower, increase up to 1961. After remaining fairly constant until 1963, prices increased moderately in 1964 but more sharply in the next five years.

The movements in the long-term retail price index are shown graphically below, with historical landmarks noted to facilitate illustration of the effects of those events. The diagram has been drawn on a logarithmic scale, so that a given proportionate increase is represented by the same distance on all parts of the vertical scale.


## 5 PRICE CONTROL

Under The Profiteering Prevention Act of 1920, a Commissioner of Prices was appointed to regulate the retail prices of staple foodstuffs not
under the control of commodity boards, and of other commodities at his discretion. At the outbreak of World War II, regulations were made under the Commonwealth National Security Act 1939, and the control of prices became a Commonwealth function, the State Commissioner becoming the Deputy Commonwealth Prices Commissioner.

The State Government resumed price control on 6 September 1948 under The Profiteering Prevention Act of 1948. The Act was amended in certain particulars in 1954, 1957, and 1959 to become The Profiteering Prevention Acts, 1948 to 1959, administered by the Commissioner of Prices.

From 1948 the prices of most goods and services were released from control, the principal items remaining being flour, bread, milk and cream, and petrol. In 1961 power to control milk and cream prices was transferred from the Commissioner of Prices to the Brisbane Milk Board (see page 358) which operates under the authority of The Milk Supply Acts, 1952 to 1961.

On 1 February 1967, flour, bread, and petrol were removed from control. Although no items are now controlled by the Commissioner of Prices, the Acts have not been repealed and controls could be again imposed at any time.

Rent control under The Landlord and Tenant Acts, 1948 to 1961, was discontinued after 31 December 1970. In recent years it had operated only over dwelling houses which were let or leased at any time during the three years ended 1 December 1957. Dwellings owned by the Queensland Housing Commission and the Commonwealth, State, or Local Governments were excluded from control.

Under the earlier legislation, The Fair Rents Acts, 1920 to 1938, control was much wider. Rents were pegged during World War II under the Commonwealth National Security Act 1939.

Under The Gas Acts, 1965 to 1966, a government appointed gas referee fixes the price of gas payable by consumers. If dissatisfied with the referee's determination, the Minister administering the Acts, a gas supply company, or 50 consumers may appeal to the Industrial Court.

Electricity tariffs are declared by electric supply authorities subject to approval by the Minister. Under The State Electricity Commission Acts, 1937 to 1965 , the State Electricity Commission is empowered to control tariffs to ensure that they are fair and reasonable and to review them at its discretion. An electric supply authority may appeal to the Industrial Court, against a Commission tariff determination.

## - Chapter 12

## EMPLOYMENT

## 1 INTRODUCTION

The statistics of employment given in this chapter are based on data derived from the various Censuses and estimates derived from other sources. Statistics of trade unions and the operations of the State Industrial Court and Conciliation and Arbitration Commission follow in section 4. The section on wages describes the principles followed by both the State and Commonwealth industrial tribunals in prescribing wage rates; these rates, average wages, and award wages for a number of the main occupations are given also. This is followed by information on hours and regulation of working conditions. The remainder of the chapter deals with apprenticeship, workers' compensation, and unemployment benefits. (Details of mining and factory employment are given in Chapter 7, and of transport employment in Chapter 8.)

## 2 WORKING POPULATION

Industries and Occupations-The working population may be classified in two ways according to two distinct concepts: by industry and by occupation. Occupation, which is personal to the individual, is defined as the kind of work that a member of the working population personally performs. Industry is defined as any single branch of productive activity, trade, or service in which the individual carries on his or her occupation, and is determined by the nature of the product made or the service rendered by the business. Thus carpenters, labourers, or clerks working for a mining company are, industrially, engaged in mining. But a man who is by occupation a miner, working for a sewerage construction authority, is industrially classified under building and construction, and so forth. Such detailed information about the working population (labour force) is available only from the periodic Censuses of population.

With the increasing complexity of industry, persons of an increasing range of occupations will be found under one industrial heading, and persons of a given occupation will be found in a wide range of industries. In the 1933 Census of Australia, for the first time, this distinction was recognised, and two entirely separate tabulations of industries and occupations were made.

In the Census of 1921, and previously, only a single tabulation was made. This tabulation was on an industrial and not on an occupational basis, and it is therefore possible to make some comparisons of industrial classification for all Commonwealth Censuses. However, the word "occupation" was used to designate what is now described as industry. Unless recognised, this is a source of confusion.

Industry-The following table shows the main groups of industry for the male and female working population of Queensland at the Censuses of 30 June 1961 and 30 June 1966, and the increases in the groups during the intercensal period of five years.

The numerically largest industry group at the 1966 Census was manufacturing, which absorbed 128,603 persons ( 104,303 males and 24,300 females) and represented 19.3 per cent of the total labour force (19.1 per cent in 1961). This was followed by commerce, 17.0 per cent of the labour force ( 16.5 per cent in 1961); primary production, 14.7 per cent (17.4 per cent in 1961); community and business services (including professional), 10.9 per cent ( 9.5 per cent in 1961); building and construction, 10.3 per cent ( 9.7 per cent in 1961) ; and transport and storage, 6.4 per cent ( 7.0 per cent in 1961).

Compared with an overall increase of 13.7 per cent in the total labour force, there were significant increases since 1961 in the numbers of persons engaged in community and business services (including professional) ( 30.4 per cent), finance and property ( 29.7 per cent), public authority (n.e.i.) and defence services ( 23.1 per cent), building and construction ( 20.8 per cent), commerce ( 17.2 per cent), amusement, hotels, cafes, personal services, etc. ( 15.8 per cent), and manufacturing ( 15.0 per cent). The number of persons engaged in primary production showed a decrease of 4.1 per cent, following a drop of 6.1 per cent between the Censuses of 1954 and 1961.

Industry of the Population, Queensland

| Industry Group | Census 30 June 1961 |  |  | Census 30 June 1966 |  |  | $\begin{aligned} & \text { Increase } \\ & 1961- \\ & 1966 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Persons | Males | Females | Persons |  |
| Primary Production | 92,553 | 9,114 | 101,667 | 81,482 | 16,004 | 97,486 | -4,181 |
| Mining and Quarrying | 10,179 | 350 | 10,529 | 10,981 | 534 | 11,515 | 986 |
| Manufacturing . . | 93,202 | 18,673 | 111,875 | 104,303 | 24,300 | 128,603 | 16,728 |
| Electricity, Gas, Water, and Sanitary Services ${ }^{1}$ | 9,180 | 555 | 9,735 | 10,393 | 745 | 11,138 | 1,403 |
| Building and Construction | 55,561 | 905 | 56,466 | 66,092 | 2,109 | 68,201 | 11,735 |
| Transport and Storage . . | 38,268 | 2,557 | 40,825 | 38,941 | 3,518 | 42,459 | 1,634 |
| Communication | 10,370 | 2,809 | 13,179 | 11,095 | 3,342 | 14,437 | 1,258 |
| Finance and Property | 11,235 | 6,329 | 17,564 | 14,075 | 8,709 | 22,784 | 5,220 |
| Commerce | 63,470 | 32,942 | 96,412 | 70,062 | 42,897 | 112,959 | 16,547 |
| Public Authority (n.e.i.) and Defence Services | 18,992 | 4,465 | 23,457 | 22,598r | 6,269 | 28,867r | 5,410r |
| Community, Business Services (incl.Professional) ${ }^{2}$ | 25,570 | 29,931 | 55,501 | 31,849 | 40,500 | 72,349 | 16,848 |
| Amusement, Hotels, Cafes, Personal Service, etc. | 14,718 | 21,200 | 35,918 | 15,771 | 25,832 | 41,603 | 5,685 |
| Other Industries and Industries Inadequately Described or Not Stated | 7,780 | 4,088 | 11,868 | 5,589 r | 6,879 | 12,468r | $600 r$ |
| Total in Labour Force | 451,078 | 133,918 | 584,996 | 483,231 | 181,638 | 664,869 | 79,873 |
| Persons Not in Labour <br> Force . . . . . | 323,501 | 610,331 | 933,832 | 360,666 | 638,150 | 998,816 | 64,984 |
| Grand Total | 774,579 | 744,249 | 1,518,828 | 843,897 | 819,788 | 1,663,685 | 144,857 |

[^119]The following table shows, in detail, the working population of Queensland according to the type of industry to which each person in the labour force belonged at the time of the 1966 Census.

Industry of the Population, Queensland, Census 30 June 1966


Industry of the Population, Queensland, Census 30 June 1966-contd


Industry of the Population, Queensland, Census 30 June 1966-contd


Industry of the Population, Queensland, Census 30 June 1966-contd

$r$ Revised since last issue.
Occupations-The next table shows occupations, according to the principles set out on page 391, of the working population of Queensland at the 1966 Census. Occupations were not tabulated for the 1954 Census, largely because of the difficulties previously experienced in preparing a satisfactory classification of occupations. The classification used for the 1961 Census followed the principles and structure of the International Standard Classification of Occupations, adapted to fit, as far as practicable, the known occupational structure of the Australian labour force. Basically the same system was adopted for the 1966 Census.

Occupations of the Population, Queensland, Census 30 June 1966

| Occupation |  | Males | Females | Persons |
| :---: | :---: | :---: | :---: | :---: |
| Professional, Technical, and Related Workers |  | 31,023 | 23,873 | 54,896 |
| Architects, Engineers, and Surveyors |  | 3,113 | 11 | 3,124 |
| Chemists, Physicists, Geologists, and Other Physical | Scientists | 920 | 74 | 994 |
| Biologists, Veterinarians, Agronomists, and Related | Scientists | 827 | 63 | 890 |
| Medical Practitioners and Dentists |  | 2,143 | 188 | 2,331 |
| Nurses, including Probationers and Trainees | .. | 713 | 10,382 | 11,095 |
| Professional Medical Workers, n.e.c. |  | 1,280 | 694 | 1,974 |
| Teachers |  | 7,761 | 9,078 | 16,839 |
| Clergy and Related Members of Religious Orders | . $\cdot \cdot$ | 1,858 | 511 | 2,369 |
| Law Professionals.. | . . | 909 | 19 | 928 |
| Artists, Entertainers, Writers, and Related Workers | . $\cdot$ | 1,837 | 1,130 | 2,967 |
| Draftsmen and Technicians, n.e.c. | . . | 6,639 | 1,103 | 7,742 |
| Other Professional, Technical, and Related Workers | . . ${ }^{\text {- }}$ | 3,023 | 620 | 3,643 |

Occupations of the Population, Queensland, Census 30 June 1966continued

| Occupation | Males | Females | Persons |
| :---: | :---: | :---: | :---: |
| Administrative, Executive, and Managerial Workers | 35,054 | 4,913 | 39,967 |
| Administrators and Executive Officials, Government, n.e.c. | 1,803 | 21 | 1,824 |
| Employers, Workers on Own Account, Directors, and Managers, n.e.c. | 33,251 | 4,892 | 38,143 |
| Clerical Workers | 37,140 | 53,859 | 90,999 |
| Book-keepers and Cashiers | 4,117 | 3,645 | 7,762 |
| Stenographers and Typists |  | 14,817 | 14,817 |
| Other Clerical Workers | 33,023 | 35,397 | 68,420 |
| Sales Workers | 27,836 | 24,790 | 52,626 |
| Insurance, Real Estate Salesmen, Saleswomen, Auctioneers and Valuers | 3,038 | 183 | 3,221 |
| Commercial Travellers and Manufacturers' Agents | 6,295 | 200 | 6,495 |
| Proprietors and Shop-keepers Working on Own Account, n.e.c., Retail and Wholesale Trade Salesmen, Saleswomen, Shop Assistants, and Related Workers | 18,503 | 24,407 | 42,910 |
| Farmers, Fishermen, Hunters, Timber Getters, and Related Workers | 82,680 | 14,949 | 97,629 |
| Farmers and Farm Managers | 46,656 | 6,775 | 53,431 |
| Farm Workers, including Farm Foremen, n.e.c. | 31,379 | 8,128 | 39,507 |
| Wool Classers | 320 | . . | 320 |
| Hunters and Trappers | 324 | .. | 324 |
| Fishermen and Related Workers | 1,214 | 39 | 1,253 |
| Timber Getters and Other Forestry Workers | 2,787 | 7 | 2,794 |
| Miners, Quarrymen, and Related Workers | 6,142 | 10 | 6,152 |
| Miners and Quarrymen | 5,052 | 10 | 5,062 |
| Well Drillers and Related Workers | 611 | . | 611 |
| Mineral Treaters | 479 | . | 479 |
| Workers in Transport and Communication Occupations | 40,278 | 4,350 | 44,628 |
| Deck Officers, Engineer Officers, and Pilots, Ship | 710 | 3 | 713 |
| Deck and Engine Room Hands, Ship; Barge Crews and Boatmen .. .. .. .. .. .. .. .. | 1,289 | 4 | 1,293 |
| Aircraft Pilots, Navigators, and Flight Engineers | 366 | 5 | 371 |
| Drivers and Firemen, Railway | 3,459 |  | 3,459 |
| Drivers, Road Transport . . | 23,781 | 319 | 24,100 |
| Guards and Conductors, Railway | 929 | $\cdots$ | 929 |
| Inspectors, Supervisors, Traffic Controllers, and Dispatchers, Transport | 4,218 | 259 | 4,477 |
| Telephone, Telegraph $h_{2}$ and Related Telecommunication Operators | 448 | 3,108 | 3,556 |
| Postmasters, Postmistresses, Postmen, and Messengers | 3,758 | 624 | 4,382 |
| Workers in Transport and Communication Occupations, n.e.c. | 1,320 | 28 | 1,348 |
| Craftsmen, Production-process Workers, and Labourers, n.e.c. .. | 193,812 | 16,584 | 210,396 |
| Spinners, Weavers, Knitters, Dyers, and Related Workers .. | 583 | 855 | 1,438 |
| Tailors, Cutters, Furriers, and Related Workers .. | 1,657 | 6,009 | 7,666 |
| Leather Cutters, Lasters, and Sewers (except Gloves and Garments), and Related Workers | 1,031 | 570 | 1,601 |
| Furnacemen, Rollers, Drawers, Moulders, and Related Metal <br> Making and Treating Workers | 1,778 |  | 1,778 |
| Precision Instrument Makers, Watchmakers, Jewellers, and Related Workers | 1,813 | 61 | 1,874 |
| Toolmakers, Machinists, Plumbers, Welders, Platers, and Related Workers | 42,317 | 94 | 42,411 |
| Electricians and Related Electric and Electronic Workers | 14,375 | 46 | 14,421 |
| Metal Makers, Metal Workers, and Electrical Productionprocess Workers, n.e.c. | 6,629 | 837 | 7,466 |
| Carpenters, Joiners, Cabinetmakers, and Related Workers . . | 21,996 | 359 | 22,355 |
| Painters and Decorators .. .. | 7,009 | 68 | 7,077 |
| Bricklayers, Plasterers, and Construction Workers, n.e.c. .. | 10,542 | 17 | 10,559 |

Occupations of the Population, Queensland, Census 30 June 1966continued

$r$ Revised since last issue.
Occupational Status-The following table gives details of the occupational status of the population of Queensland at the Censuses of 1961 and 1966.

Of the total persons in the labour force at 30 June 1966, 79.5 per cent were employees ( 75.0 per cent in 1961); 9.1 per cent self-employed (11.6 per cent in 1961); 8.2 per cent employers ( 7.4 per cent in 1961); 1.2 per cent unpaid helpers ( 0.8 per cent in 1961); and 1.9 per cent were unemployed ( 5.1 per cent in 1961).

There was a lower percentage of dependent population (i.e. persons not in the labour force) to total population in 1966 ( 60.0 per cent) than in 1961 ( 61.5 per cent). The increase since 1961 in the number of persons not in the labour force was 7.0 per cent compared with an increase of those in the labour force of 13.7 per cent, but this comparison is affected by the change made for the 1966 Census in the basis of collection of the figures, as described in the first footnote to the table. The proportion of children attending school or full-time students to total population was greater in 1966 than in 1961 ( 21.7 per cent and 21.2 per cent respectively).

Occupational Status of Population, Queensland

|  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

[^120]Distribution of Labour Force-The next two tables show the numbers in the labour force in each statistical division at the 1966 Census.

For males, the figures show that in south-eastern Queensland (i.e. the Brisbane, Moreton, and Maryborough Statistical Divisions) the percentage of the State total in the labour force was lower than the percentage of total available population ( 15 years and over). This was largely due to the concentration there of students and of retired and invalid persons, which is emphasised by the percentage figures for the various age groups. While in all age groups there was a discernible tendency for the percentage of total population regarded as being in the labour force to be higher in the sparsely settled western divisions than in the coastal divisions, which include the major cities, the tendency was most marked at the 15 to 19 and 65 and over age groups. At most adult ages, over 95 per cent of the male population was in the labour force and little variation was shown until
the age of 55 years was passed. The percentage then fell to 89.5 for the age group 55 to 59 years, and to 75.8 for 60 to 64 years. Taking account of the relative uniformity of percentages, the limits of the major age groups were fixed as shown for the purposes of the table.

Distribution of Male Labour Force, Queensland, Census 1966

| Statistical Division | Age Group |  |  |  |  | Proportion in Each Division |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 15-19 | 20-54 | 55-64 | $\begin{aligned} & 65 \text { and } \\ & \text { Over } \end{aligned}$ | Total | $\begin{gathered} \text { State } \\ \text { Male } \\ \text { Labour } \\ \text { Force } \end{gathered}$ | State Male Pop ulation 15 \& Over |
| Brisbane .. ${ }^{\text {.. }}$ ( ${ }^{\text {a }}$ A | $\begin{array}{r} 25,358 \\ 66.4 \end{array}$ | $\begin{array}{r} 158,516 \\ 95.2 \end{array}$ | $\begin{array}{r} 27,849 \\ 84.6 \end{array}$ | $\begin{array}{r} 5,676 \\ 18.5 \end{array}$ | $\begin{array}{\|r} 217,399 \\ 56.8 \end{array}$ | 45.0 | 45.9 |
| Moreton .. ${ }^{\text {.. }}$ ( ${ }^{\text {a }}$ A | $\begin{array}{r} 4,173 \\ 69.9 \end{array}$ | $\begin{array}{r} 27,097 \\ 95.3 \end{array}$ | 5,415 75.4 | 1,731 22.3 | $\begin{array}{r} 38,416 \\ 54.8 \end{array}$ | 8.0 | 8.4 |
| Maryborough $\quad . . \begin{gathered}\text { A }\end{gathered}$ | $\begin{array}{r} 4,539 \\ 78.8 \end{array}$ | $\begin{array}{r} 26,207 \\ 96.7 \end{array}$ | 5,224 82.0 | $\begin{array}{r} 1,316 \\ 21.3 \end{array}$ | $\begin{array}{r} 37,286 \\ 55.8 \end{array}$ | 7.7 | 7.8 |
| Downs .. $\quad . . \begin{gathered}\text { A }\end{gathered}$ | $\begin{array}{r} 4,866 \\ 7.1 \end{array}$ | $\begin{array}{r} 29,587 \\ 96.3 \end{array}$ | 5,475 85.3 | 1,676 31.2 | 41,604 56.0 | 8.6 | 8.4 |
| Roma $\quad . \quad \begin{array}{llll}\text { a } \\ \\ & & & \mathbf{A} \\ \mathbf{B}\end{array}$ | $\begin{gathered} 759 \\ 82.4 \end{gathered}$ | $\begin{array}{r} 4,800 \\ 97.7 \end{array}$ | 744 89.4 | 311 50.3 | 6,614 59.9 | 1.4 | 1.2 |
| South-Western $\quad \cdots \begin{gathered}\text { A } \\ \\ \\ \\ \text { B }\end{gathered}$ | $\begin{array}{r} 505 \\ 85.3 \end{array}$ | $\begin{array}{r} 3,426 \\ 97.5 \end{array}$ | $\begin{array}{r} 518 \\ 90.1 \end{array}$ | $\begin{array}{r} 164 \\ 41.8 \end{array}$ | $\begin{array}{r} 4,613 \\ 62.1 \end{array}$ | 1.0 | 0.9 |
| Rockhampton $\quad . . \begin{gathered}\text { A } \\ \\ \end{gathered}$ | $\begin{array}{r} 3,606 \\ 76.7 \end{array}$ | $\begin{array}{r} 23,696 \\ 97.5 \end{array}$ | $\begin{array}{r} 3,893 \\ 87.5 \end{array}$ | $\begin{aligned} & 933 \\ & 23.3 \end{aligned}$ | $\begin{array}{r} 32,128 \\ 58.6 \end{array}$ | 6.6 | 6.4 |
| Central-Western $\quad . . \begin{gathered}\text { A } \\ \\ \\ \\ \text { B }\end{gathered}$ | $\begin{array}{r} 893 \\ 85.7 \end{array}$ | $\begin{array}{r} 6,181 \\ 97.7 \end{array}$ | $\begin{gathered} 922 \\ 90.6 \end{gathered}$ | 322 38.5 | 8,318 61.7 | 1.7 | 1.6 |
| Far-Western $\quad \cdots \begin{gathered}\text { A } \\ \\ \\ \end{gathered}$ | $\begin{gathered} 257 \\ 95.5 \end{gathered}$ | $\begin{array}{r} 1,496 \\ 98.0 \end{array}$ | $\begin{array}{r} 241 \\ 94.9 \end{array}$ | $\begin{array}{r} 90 \\ 54.5 \end{array}$ | $\begin{array}{r} 2,084 \\ 66.7 \end{array}$ | 0.4 | 0.4 |
|  | $\begin{array}{r} 2,011 \\ 81.9 \end{array}$ | $\begin{array}{r} 12,595 \\ 97.3 \end{array}$ | $\begin{array}{r} 2,010 \\ 86.4 \end{array}$ | $\begin{array}{r} 538 \\ 27.9 \end{array}$ | $\begin{array}{r} 17,154 \\ 59.1 \end{array}$ | 3.6 | 3.3 |
| Townsville .. $\quad . . \begin{gathered}\text { A } \\ \\ \\ \end{gathered}$ | $\begin{array}{r} 3,178 \\ 68.8 \end{array}$ | $\begin{array}{r} 21,814 \\ 95.1 \end{array}$ | $\begin{array}{r} 3,594 \\ 85.0 \end{array}$ | $\begin{gathered} 918 \\ 22.8 \end{gathered}$ | $\begin{array}{r} 29,504 \\ 57.3 \end{array}$ | 6.1 | 6.1 |
| $\begin{array}{llll} \text { Cairns } & . . & \ldots & \mathbf{A} \\ \mathbf{B} \end{array}$ | $\begin{array}{r} 3,415 \\ 73.2 \end{array}$ | $\begin{array}{r} 24,225 \\ 96.5 \end{array}$ | $\begin{array}{r} 3,966 \\ 82.6 \end{array}$ | $\begin{array}{r} 1,178 \\ 26.8 \end{array}$ | $\begin{array}{r} 32,784 \\ 58.6 \end{array}$ | 6.8 | 6.7 |
| Peninsula ... $\quad . \quad \begin{gathered}\text { A } \\ \end{gathered}$ | $\begin{gathered} 229 \\ 63.4 \end{gathered}$ | $\begin{array}{r} 1,700 \\ 88.7 \end{array}$ | $\begin{gathered} 171 \\ 63.6 \end{gathered}$ | 34 19.2 | $\begin{array}{r} 2,134 \\ 51.0 \end{array}$ | 0.4 | 0.5 |
| North-Western $\quad . \quad \begin{array}{ccc}\mathbf{A} \\ & & \\ \text { B }\end{array}$ | $\begin{array}{r} 1,184 \\ 86.0 \end{array}$ | $\begin{array}{r} 9,350 \\ 98.2 \end{array}$ | $\begin{aligned} & 903 \\ & 92.0 \end{aligned}$ | 238 | $\begin{array}{r} 11,675 \\ 65.8 \end{array}$ | 2.4 | 2.1 |
| $\text { Migratory .. } \quad . \quad \begin{gathered} \text { A } \\ \mathbf{B} \end{gathered}$ | $\begin{array}{r} 138 \\ 95.8 \end{array}$ | $\begin{array}{r} 1,168 \\ 96.8 \end{array}$ | $\begin{gathered} 184 \\ 93.9 \end{gathered}$ | $\begin{array}{r} 28 \\ 36.8 \end{array}$ | $\begin{array}{r} 1,518 \\ 92.7 \end{array}$ | 0.3 | 0.3 |
| Queensland $\quad . .48$ | $\begin{array}{r} 55,111 \\ 70.7 \end{array}$ | $\begin{array}{r} 351,858 \\ 95.9 \end{array}$ | $\begin{array}{r} 61,109 \\ 83.9 \end{array}$ | $\begin{array}{r} 15,153 \\ 22.5 \end{array}$ | $\begin{array}{\|r} 483,231 \\ 57.3 \end{array}$ | 100.0 | 100.0 |

[^121]For females, the availability of work, as well as the concentration of students and aged people, seems to be the determining factor in the percentage employed. The Brisbane Statistical Division, with only 50 per cent of the female population, had 53 per cent of the female labour force, whereas in most other statistical divisions the proportion of total population was higher than the proportion of the labour force.

In considering the percentage of females in the labour force at each age, the effect of marriage is most marked. The proportions in the labour
force in the 20 to 24 and the 25 to 29 age groups, which for males were around 95 per cent for both groups, were 52.8 and 29.6 per cent respectively for females. The withdrawal of females from the labour force because of marriage was of course responsible for the lower figure in the last mentioned group.

The proportion of females remained fairly steady from 25 to 49 years of age, averaging 29.6 per cent with no marked variation in any one of the five quinquennial age groups in this bracket. From the age of 50 onwards, the proportion of females fell steadily, averaging 25.1 per cent from 50 to 59 , and 7.4 per cent for 60 years and over. In contrast with males, of whom 22.5 per cent were still in the labour force at age 65 and over, only 7.4 per cent of females were in the labour force at age 60 and over, and 4.8 per cent at 65 and over.

Distribution of Female Labour Force, Queensland, Census 1966

| Statistical Division | Age Group |  |  |  |  | Proportion in Each Division |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 15-24 | 25-49 | 50-59 | $\begin{aligned} & 60 \text { and } \\ & \text { Over } \end{aligned}$ | Total |  |  |
|  | $\begin{array}{r} 43,411 \\ 64.2 \end{array}$ | $\begin{gathered} 37,524 \\ 32.0 \end{gathered}$ | $\begin{array}{r} 10,796 \\ 26.1 \end{array}$ | $4,073$ | $95,804$ | 52.7 | 49.9 |
| $\begin{array}{llll}\text { Moreton } & . . & . . & \mathbf{A} \\ & & & \mathbf{B}\end{array}$ | $\begin{array}{r} 5,561 \\ 58.3 \end{array}$ | $\begin{gathered} 6,082 \\ 31.8 \end{gathered}$ | $\begin{array}{r} 1,936 \\ 25.1 \end{array}$ | 920 8.0 | $\begin{array}{r} 14,499 \\ 21.5 \end{array}$ | 8.0 | 8.3 |
| Maryborough $\quad . \quad \begin{array}{ccc}\text { A }\end{array}$ | $\begin{array}{r} 5,659 \\ 58.2 \end{array}$ | $\begin{array}{r} 4,635 \\ 24.9 \end{array}$ | $1,478$ | 576 6.1 | $\begin{array}{r} 12,348 \\ 18.9 \end{array}$ | 6.8 | 7.8 |
| Downs $\quad . \quad \begin{array}{llll}\text { a } & \text {. } & \text { A } \\ & & & \text { B }\end{array}$ | $\begin{array}{r} 6,488 \\ 56.7 \end{array}$ | $\begin{array}{r} 5,847 \\ 27.7 \end{array}$ | 1,832 25.5 | 880 9.7 | 15,047 20.8 | 8.3 | 8.5 |
| Roma $\quad . \quad \begin{array}{llll}\text {. } & \text { A } \\ & & & \text { B }\end{array}$ | $\begin{gathered} 789 \\ 51.2 \end{gathered}$ | 788 | 240 | 101 | 1,918 19.7 | 1.1 | 1.1 |
| South-Western $\quad \cdots \begin{array}{ccc}\text { A }\end{array}$ | $\begin{array}{r} 576 \\ 55.7 \end{array}$ | $\begin{array}{r} 625 \\ 31.9 \end{array}$ | 208 | 79 17.0 | $\begin{array}{r} 1,488 \\ 23.4 \end{array}$ | 0.8 | 0.7 |
| Rockhampton $\quad \cdots \begin{array}{lll}\text { A } \\ & & \\ \text { B }\end{array}$ | $\begin{array}{r} 4,236 \\ 54.9 \end{array}$ | $\begin{array}{r} 3,522 \\ 24.2 \end{array}$ | 1,059 21.8 | 444 7.1 | 9,261 18.7 | 5.1 | 5.8 |
| Central-Western $\quad . . \begin{gathered}\text { A } \\ \\ \\ \\ \text { B }\end{gathered}$ | $\begin{gathered} 993 \\ 56.0 \end{gathered}$ | $\begin{array}{r} 1,066 \\ 30.0 \end{array}$ | 274 31.4 | 123 | 2,456 21.8 | 1.4 | 1.3 |
| Far-Western $\quad \cdots \begin{gathered}\text { A } \\ \\ \\ \end{gathered}$ | $\begin{array}{r} 175 \\ 53.0 \end{array}$ | $\begin{array}{r} 276 \\ 39.4 \end{array}$ | 81 47.9 | 43 31.9 | $\begin{array}{r} 575 \\ 26.3 \end{array}$ | 0.3 | 0.2 |
| Mackay $\quad . \quad \begin{array}{llll}\text {. } & \\ & & \\ \text { A }\end{array}$ | $\begin{array}{r} 2,454 \\ 54.8 \end{array}$ | $\begin{array}{r} 1,988 \\ 25.3 \end{array}$ | 489 | 228 8.2 | 5,159 19.6 | 2.8 | 3.0 |
| Townsville .. $\quad . . \begin{array}{ccc}\mathbf{A} \\ \mathbf{B}\end{array}$ | $\begin{array}{r} 4,288 \\ 57.0 \end{array}$ | $\begin{array}{r} 3,778 \\ 26.1 \end{array}$ | 994 | 386 6.5 | $\begin{array}{r} 9,446 \\ 19.8 \end{array}$ | 5.2 | 5.7 |
| Cairns .. $\quad . . \begin{gathered}\text { A } \\ \\ \end{gathered}$ | $\begin{array}{r} 4,271 \\ 53.7 \end{array}$ | $\begin{array}{r} 4,220 \\ 27.6 \end{array}$ | 1,085 23.2 | 502 8.9 | 10,078 20.3 | 5.5 | 5.8 |
| Peninsula $\quad . . \quad \cdots \begin{gathered}\text { A } \\ \end{gathered}$ | $\begin{gathered} 216 \\ 33.8 \end{gathered}$ | 269 | 34 14.0 | 15 7.5 | 534 | 0.3 | 0.4 |
| North-Western $\quad . . \begin{array}{cc}\text { A } \\ & \\ & \\ \text { B }\end{array}$ | $\begin{array}{r} 1,143 \\ 50.7 \end{array}$ | $\begin{array}{r} 1,352 \\ 31.8 \end{array}$ | 297 | 793 16.1 | 18,885 22.5 | 1.6 | 1.4 |
| Migratory $\quad . . \quad \cdots \begin{array}{ccc}\mathbf{A} \\ & \\ \end{array}$ | $\begin{array}{r} 55 \\ 71.4 \end{array}$ | $\begin{array}{r} 48 \\ 38.4 \end{array}$ | 25 32.1 | 12 10.6 | 140 33.2 | 0.1 | 0.1 |
| Queensland $\quad . . \quad$ A | $\begin{array}{r} 80,315 \\ 60.1 \end{array}$ | $\begin{array}{r} 72,020 \\ 29.6 \end{array}$ | $\begin{array}{r} 20,828 \\ 25.1 \end{array}$ | $\begin{array}{r} 8,475 \\ 7.4 \end{array}$ | $\begin{array}{r} 181,638 \\ 22.2 \end{array}$ | 100.0 | 100.0 |

A Number in labour force.
B Labour force as percentage of total population in age group.

The next table shows, for each State and Australia, the sex distribution of the labour force and the proportions of the total male and female populations in the labour force.

Labour Force, Australia, Census 1966

| State or Territory | Total Labour Force |  | Proportion of Labour Force |  | Labour Force as Proportion of Total Population |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Males | Females | Males | Females |
|  | '000 | '000 | \% | $\%$ | \% | \% |
| New South Wales | 1,271.4 | 542.8 | 70.1 | 29.9 | 59.8 | 25.7 |
| Victoria .. | 950.2 | 426.8 | 69.0 | 31.0 | 58.9 | 26.6 |
| Queensland | 483.2 | 181.6 | 72.7 | 27.3 | 57.3 | 22.2 |
| South Australia | 319.6 | 130.8 | 71.0 | 29.0 | 58.3 | 24.1 |
| Western Australia | 246.2 | 93.4 | 72.5 | 27.5 | 57.7 | 22.8 |
| Tasmania | 106.6 | 40.8 | 72.3 | 27.7 | 56.9 | 22.1 |
| Northern Territory | 14.4 | 4.7 | 75.2 | 24.8 | 67.0 | 29.8 |
| A.C. Territory .. | 30.2 | 13.7 | 68.9 | 31.1 | 60.5 | 29.7 |
| Australia | 3,421.8 | 1,434.6 | 70.5 | 29.5 | 58.5 | 25.0 |

## 3 PERSONS AT WORK

Persons in Full-time Work in Industries-The next table shows the numbers of persons, including defence forces etc., in full-time employment at Census dates from 1933. Unemployed are excluded throughout. In 1933 there was a large number of part-time workers, and one-third of these have been deducted to obtain estimates of numbers in terms of full-time employment. Workers for no wages are assumed to be at work.

The comparability of the figures is affected by changed concepts and definitions, particularly the inclusion in 1966 of some categories of part-time workers previously excluded. In all cases, those in the "not stated" category have been distributed pro rata.

Persons at Work, Queensland


[^122]Wage and Salary Earners in Civilian Employment-Estimates are prepared each month of the total number of civilian wage and salary
earners, excluding those in agriculture and private domestic service, in employment in each State. These estimates which are published monthly by the Bureau of Census and Statistics, Canberra, are obtained from three main sources: (i) current pay-roll tax returns; (ii) current monthly returns from governmental bodies; and (iii) some other direct records of employment (e.g. hospitals). The figures thus obtained are supplemented by estimates for the numbers of employees outside the coverage of the sources mentioned.

The following table shows the numbers of male and female wage and salary earners in civilian employment, working for private and government employers, at 30 June in each of the four years to 1969.

During the three years to 30 June 1969 the total number of persons employed increased by 45,300 or nine per cent. The number of persons employed in private industry increased by 10 per cent, while employees of government authorities increased by 7 per cent. Private employment increased by 20,400 males and 15,500 females. On the other hand in government employment, there was an increase of 5,400 females compared with an increase of 4,000 males.

At 30 June 1969, females comprised 30 per cent of the total civilian wage and salary earners compared with 29 per cent at 30 June 1966.

Wage and Salary Earners in Civilian Employment, Queensland (Excluding Agriculture and Private Domestic Service ${ }^{1}$ )

|  | At 30 June |  | Private |  |  | Government |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Males | Females | Persons | Males | Females | Persons |
|  |  |  | '000 | '000 | '000 | '000 | '000 | '000 |
| 1966 | . $\quad$. | . | 233.4 | 115.2 | 348.6 | 108.8 | 24.6 | 133.4 |
| 1967 | .. - | . | 236.1 | 121.2 | 357.3 | 109.0 | 26.1 | 135.1 |
| 1968 | . $\quad$. | . | 244.1 | 126.0 | 370.1 | 110.5 | 28.0 | 138.5 |
| 1969 | .. . | . | 253.8 | 130.7 | 384.5 | 112.8 | 30.0 | 142.8 |

[^123]The table on the next page shows the numbers of male and female wage and salary earners in civilian employment classified by industry groups for each of the four years to 1969.

For males, during the years 1966 to 1969, increases were recorded for all industry groups except "Transport and Storage", for which group there was a slight decrease. Of the 24,400 increase in male wage and salary earners during this period, 9,900 or 41 per cent, were absorbed by the "Manufacturing", "Building and Construction", and "Finance and Other Commerce" groups. At 30 June 1969 these three groups accounted for just over half the total male wage and salary earners in civilian employment. The number of females increased in all industry groups during the period 1966 to 1969.

Detailed figures are published by the Bureau of Census and Statistics, Canberra, in the monthly bulletin Employment and Unemployment.

Wage and Salary Earners in Civilian Employment, Queensland (Excluding Agriculture and Private Domestic Service)


FEMALES (' 000 )

| Manufacturing etc. | $\cdots$ | . | . | . | 22.8 | 23.6 | 24.4 | 25.3 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Transport and Storage | . |  | .- | .. | 3.0 | 3.1 | 3.1 | 3.3 |
| Communication |  | . | . | .- | 3.4 | 3.5 | 3.5 | 3.6 |
| Retail Trade |  | . | $\ldots$ | . $\cdot$ | 26.9 | 28.0 | 29.0 | 29.4 |
| Finance and Other Commerce |  | - | $\cdots$ | . | 17.8 | 18.7 | 19.9 | 20.5 |
| Public Authority, n.e.i. | $\ldots$ | . | . | . | 6.0 | 6.1 | 6.4 | 6.6 |
| Health, Hospitals, etc. |  | . | . | $\cdots$ | 19.4 | 19.9 | 20.5 | 21.7 |
| Education | $\cdots$ | $\cdots$ | $\ldots$ | . | 12.8 | 13.8 | 15.2 | 16.4 |
| Other Industries ${ }^{1}$ | . | $\cdots$ | $\ldots$ | . | 27.7 | 30.6 | 32.0 | 33.9 |
| Total | . | . | . | . | 139.8 | 147.3 | 154.0 | 160.7 |

PERSONS ('000)

| Forestry, Fishing, and Trapping |  | - | - | . | . | 3.2 | 3.5 | 3.9 | 3.8 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Mining and Quarrying | . | - | - | . | . | 11.1 | 11.4 | 11.9 | 13.1 |
| Manufacturing etc. |  | - |  |  | . | 121.0 | 121.5 | 125.0 | 126.9 |
| Electricity, Gas, Water, and | Sani | y S | ces | . | , | 10.8 | 11.1 | 11.2 | 11.7 |
| Building and Construction | .. | - | . | . | . $\cdot$ | 58.0 | 57.5 | 58.5 | 61.5 |
| Transport and Storage | . | . | . | . |  | 33.8 | 33.2 | 33.4 | 33.8 |
| Communication |  | . | . |  | . | 14.5 | 15.0 | 15.5 | 15.8 |
| Retail Trade |  |  | . |  |  | 54.7 | 56.5 | 58.2 | 59.0 |
| Finance and Other Commerc |  | - | . | . | . | 58.1 | 59.6 | 61.7 | 64.2 |
| Public Authority, n.e.i. | $\cdots$ | - | . | $\ldots$ | . | 21.7 | 22.4 | 23.5 | 24.6 |
| Health, Hospitals, etc. | - | . | . | . | $\ldots$ | 25.6 | 26.3 | 27.1 | 28.4 |
| Education |  |  |  |  |  | 23.1 | 24.8 | 26.9 | 29.2 |
| Other Industries |  | . |  |  |  | 46.4 | 49.6 | 51.8 | 55.3 |
| Total | -• | $\cdots$ | -• | - | . | 482.0 | 492.4 | 508.6 | 527.3 |

${ }^{1}$ Including small numbers of females from the extra groups shown for males. These are included in their correct groups in the total figures for persons.

Employment of wage and salary earners (excluding agriculture and private domestic) is shown for each State in the following table.

## Wage and Salary Earners in Civilian Employment, Australia (Excluding Agriculture and Private Domestic Service)

| State |  |  |  |  |  | June 1966 | June 1967 | June 1968 | June 1969 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MALES ( ${ }^{\prime} 000$ ) |  |  |  |  |  |  |  |  |  |
| New South Wales | . | . | . | . | -. | 989.5 | 1,002.7 | 1,025.4 | 1,052.2 |
| Victoria |  | . | . | . | . | 735.7 | 747.7 | 763.5 | 782.2 |
| Queensland .. <br> South Australia |  | . | - | . | - | 342.2 | 345.1 | 354.6 | 366.6 |
|  |  | . | . | . | . | 242.8 | 245.7 | 254.0 | 261.6 |
| Western Australia |  | . |  |  | - | 181.0 | 184.2 | 197.0 | 206.4 |
| Tasmania .. | $\cdots$ | $\cdots$ | - | . | - | 81.6 | 83.2 | 84.7 | 86.5 |
| Australia ${ }^{1}$ | $\ldots$ | . | . |  | . | 2,612.2 | 2,650.6 | 2,725.3 | 2,804.9 |
| FEMALES ('000) |  |  |  |  |  |  |  |  |  |
| New South Wales | . | . | $\cdots$ | . | . | 456.1 | 480.4 | 497.2 | 518.4 |
| Victoria | . | . | .. | . | . | 361.2 | 376.5 | 388.2 | 405.8 |
| Queensland | - | -. | -. | . | . | 139.8 | 147.3 | 154.0 | 160.7 |
| South Australia Western Australia Tasmania .. |  | . | $\cdots$ | -. | . | 106.1 | 109.8 | 116.2 | 121.4 |
|  | . | $\cdots$ | - | . | . | 76.3 | 82.3 | 89.3 | 97.3 |
|  | . | . | - | . | . | 33.8 | 35.5 | 37.1 | 38.1 |
| Australia ${ }^{1}$ | . | . | . |  |  | 1,191.3 | 1,251.7 | 1,304.5 | 1,366.8 |
| PERSONS ('000) |  |  |  |  |  |  |  |  |  |
| New South Wales | . | - | $\cdots$ | . | $\cdots$ | 1,445.6 | 1,483.1 | 1,522.6 | 1,570.6 |
| Victoria | . |  | . | $\cdots$ | $\cdots$ | 1,096.9 | 1,124.2 | 1,151.7 | 1,188.0 |
| Queensland . | $\cdots$ | . | . | . | $\cdots$ | 482.0 | 492.4 | 508.6 | 527.3 |
| South Australia | . | . |  | . | $\cdots$ | 348.9 | 355.5 | 370.2 | 383.0 |
| Western Australia Tasmania |  | . |  | . | . . | 257.3 | 266.5 | 286.3 | 303.7 |
|  | $\cdots$ | $\cdots$ | . | . | . | 115.4 | 118.7 | 121.8 | 124.6 |
| Australia ${ }^{\text {a }}$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | 3,803.5 | 3,902.3 | 4,029.8 | 4,171.7 |

[^124]
## 4 INDUSTRIAL ARBITRATION AND TRADE UNIONS

Both Commonwealth and State industrial authorities enter into the field of industrial regulation in Queensland. Broadly, Commonwealth tribunals have jurisdiction over industrial matters which extend beyond the boundaries of any one State and over all matters affecting employees of the Commonwealth or any of its authorities. The Commonwealth tribunals are superior within their jurisdiction, but in Queensland Commonwealth awards are more limited in their application than in most other States.

A survey of awards etc. in May 1968 covered approximately 393,000 Queensland employees, compared with 333,000 in a similar survey five years earlier. In 1968, 23.4 per cent worked under Commonwealth awards and 65.9 per cent under State awards, while 10.7 per cent were not under any award. The respective percentages in 1963 were 18.0, 72.8, and 9.2. Employees in rural industry and private domestic service were excluded from the surveys.

Of all employees, excluding workers in rural industry and private domestic service, at work in Queensland in May 1968, it is estimated that approximately 85,000 males and 32,000 females worked under Commonwealth awards etc., 227,000 males and 109,000 females worked under State awards etc., and 41,000 males and 13,000 females were not covered by any awards etc.

State Industrial Authorities-State industrial authorities exercise jurisdiction over about two-thirds of all workers employed in Queensland.

The Industrial Court of Queensland was established in 1917 and was the sole industrial tribunal in this State until May 1961. (The constitution and functions of the Court were described in the 1960 and earlier issues of the Year Book.) With the proclamation of The Industrial Conciliation and Arbitration Act of 1961, which took effect from 2 May 1961, substantial changes were introduced. The new Act provided for the establishment of an Industrial Conciliation and Arbitration Commission to carry out most of the arbitral functions of the Industrial Court, as previously constituted. The Industrial Court, itself, was preserved but with altered functions and structure. It is now largely judicial in character.

The Industrial Court has, as President, a judge of the Supreme Court who, sitting alone, constitutes the Court, excepting in those cases where jurisdiction is conferred on the Full Industrial Court. The Full Court consists of the President and two Commissioners of the Industrial Conciliation and Arbitration Commission.

The Industrial Conciliation and Arbitration Commission consists of not more than five members. A Commissioner may sit alone or as a member of the Full Bench of the Commission which is constituted by not less than three members of the Commission. Any question before the Full Bench may be decided by a majority.

The Full Bench of the Commission may, among other things, make declarations as to the cost of living, the standard of living, the basic wage, and standard hours of work. It may make general rulings relating to any industrial matter after having given reasonable notice of its intention to do so, thus giving an opportunity for all interested persons to be heard.

The Commission may, in addition to declaring rates of pay, specify conditions of employment under each of its awards, including such matters as overtime rates; proportion of female workers to male workers, young workers to adult workers, apprentices and improvers to journeymen; and hours of work. It may also, notwithstanding the provisions of the Factories and Shops Act, fix the hours of trading for shops.

Under The Apprenticeship Act of 1964, the Commission is empowered to fix the percentage proportions of a tradesman's wages for ordinary time worked in any calling as the wages payable to an apprentice according to the year at apprenticeship for ordinary time worked by him.

The Commission may delegate to Industrial Magistrates, or to the Chief Industrial Inspector, the formulation of details regarding the application of its decisions. All Stipendiary Magistrates are deemed to be also Industrial Magistrates; and Clerks of the Court can be appointed to act as Industrial Magistrates.

The Court and Commission follow the usual legal procedure of relying on evidence submitted by litigants but are not limited to this procedure. Evidence may be admitted whether strictly legal or not. In proceedings before the Commission a party may be represented by counsel or solicitor only by consent of all parties; or, in cases before the Court, by leave.

Details of the business of the State industrial authorities during the ten years to 1969 are as follows.

## State Industrial Court and Industrial Commission

| Nature of Business | \% | 흉 | ¢̛-180 | \% | 甘 | ๕ | ¢ | ¢ | ¢ | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Applications ${ }^{1}$ forNew Awards, Variations, |  |  |  |  |  |  |  |  |  |  |
| New Awards, Variations, Recissions, Interpretations .. | 719 | 567 | 295 | 845 | 589 | 605 | 506 | 672 | 907 | 682 |
| Compulsory Conferences and References to Disputes .. | 72 | 73 | 56 | 67 | 95 | 70 | 106 | 79 | 64 | 81 |
| Exemptions from Long Service <br> Leave Provisions | 18 | 10 | 9 | 7 | 12 | 7 | 2 | 1 | 10 | 4 |
| Injunctions and Restraint Orders | 15 | 5 | 7 | 17 | 22 | 9 | 27 | 7 | 1 | 1 |
| Miscellaneous, including Deregistrations, Apprentices, etc. | 20 | 33 | 12 | 17 | 115 | 53 | 13 | 60 | 31 | 17 |
| Appeals to Industrial Commission from Decisions of |  |  |  |  |  |  |  |  |  |  |
| Industrial Commission ${ }^{2}$ | . | . | 1 | . | -• | - | $\cdots$ | $\cdots$ | - | - |
| Industrial Registrar . . |  | . | 1 | 1 | . | . | . | 1 | - | . . |
| Industrial Magistrates ${ }^{3}$ | . | 1 | .. | 1 | 1 | . . | $\cdots$ | 1 | $\cdots$ | .. |
| Appeals to Industrial Court from Decisions of |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Industrial Commission |  | . | 2 | 5 | 9 | 5 | 10 | 15 | 14 | 6 |
| Industrial Registrar .. . | 1 | 3 | 2 | . | 1 | 2 | 1 | . . | 1 | 2 |
| Industrial Magistrates under |  |  |  |  |  |  |  |  |  |  |
| Workers' Compensation |  |  |  |  |  |  |  |  |  |  |
| Acts .. .. . | 13 | 8 | 9 | 8 | 8 | 9 | 2 | 4 | - | 4 |
| Other Acts ${ }^{3}$ | 17 | 14 | 15 | 25 | 11 | 12 | 5 | 5 | 20 | 4 |
| Total | 875 | 714 | 409 | 993 | 863 | 772 | 672 | 845 | 1,048 | 801 |

[^125] Workers' Accommodation, and Apprentices and Minors Acts.

Commonwealth Industrial Authorities-The Commonwealth Parliament is empowered, under the Constitution, to make laws with respect to conciliation and arbitration for the prevention or settlement of industrial disputes extending beyond the limits of any one State. Such disputes are held to include any arising in relation to employment in an industry carried on by, or under the control of, the Commonwealth or an authority of the Commonwealth, whether or not the dispute extends beyond the limits of any one State. The Conciliation and Arbitration Act 1904-1964 provides the authority under which the Commonwealth industrial tribunals operate. The Act covers the regulation of rates of wages, hours, and working conditions generally.

Amendments to the Act in 1956 separated the judicial functions and the conciliation and arbitration functions of the then existing Commonwealth Court of Conciliation and Arbitration. The Commonwealth Industrial Court was established to carry out the judicial functions under the Act, and the Commonwealth Conciliation and Arbitration Commission to carry out the conciliation and arbitration functions.

The Commission is empowered to take steps for the prompt prevention or settlement of an industrial dispute by conciliation or, if necessary, arbitration. It may exercise its powers at its own discretion or on the application of a party. Commissioners may be assigned to deal with disputes relating to particular industries or to deal with a particular dispute. The Commission conducts hearings in all States.

Unions Registered in Queensland-In order that they may be represented in claims before the State Industrial Court and Commission, unions both of employees and employers must be registered under The Industrial Conciliation and Arbitration Acts, 1961 to 1964.

Particulars for five years of employees' unions registered under the Acts are shown in the following table.

Employees' Unions Registered in Queensland

| Name of Union | Membership in Queensland at 31 December |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1965 | 1966 | 1967 | 1968 | 1969 |
| Amalgamated Engineering | 11,330 | 11,587 | 11,546 | 11,775 | 11,578 |
| Amalgamated Society of Carpenters and Joiners | 10,000 | 9,800 | 9,000 | 9,000 | 9,120 |
| Association of Architects, Engineers, Surveyors, \& Draughtsmen of Aust. (Q.) | 1,300 | 1,269 | 1,371 | 1,418 | 1,454 |
| Australasian Meat Industry (Q.) | 8,931 | 9,012 | 8,617 | 8,243 | 9,077 |
| Australian Bank Officials' (Q.) | 5,784 | 5,929 | 5,601 | 5,536 | 5,347 |
| Aust. Builders' Labourers' Federation (Q.) | 3,018 | 2,415 | 2,124 | 2,085 | 2,299 |
| Australian Federated Union of Locomotive Enginemen (Q.) | 2,421 | 2,318 | 2,120 | 2,120 | 1,955 |
| Australian Railways (Q.) .. | 8,857 | 7,832 | 7,554 | 7,303 | 6,981 |
| Australian Tramway and Motor Omnibus Employees' (Brisbane) .. .. .. | 1,597 | 1,573 | 1,542 | 1,401 | 1,260 |
| Australian Workers' | 69,390 | 67,293 | 63,904 | 60,137 | 58,290 |
| Bacon Factories | 1,116 | 1,088 | 1,116 | 1,108 | 1,066 |
| Boilermakers' (Q.) | 3,280 | 3,800 | 3,300 | 3,967 | 4,187 |
| Clothing and Allied Trades (Q.) | 2,946 | 2,904 | 2,962 | 3,055 | 2,839 |
| Electrical Trades (Q.) | 6,942 | 7,218 | 6,900 | 6,948 | 7,447 |
| Federated Clerks' (C. and S.Q.) | 26,051 | 24,199 | 22,485 | 19,274 | 18,517 |
| Federated Clerks' (N.Q.) | 4,687 | 4,655 | 4,160 | 4,165 | 3,710 |
| Fed. Engine Drivers' and Firemen's (Q.) | 7,083 | 7,279 | 6,736 | 6,848 | 6,358 |
| Federated Furnishing Trade (Q.) | 1,647 | 1,507 | 1,694 | 1,400 | 1,400 |
| Federated Ironworkers' ( $Q$.) | 4,061 | 4,461 | 3,743 | 3,975 | 4,013 |
| Federated Liquor and Allied Industries (Q.) | 2,591 | 2,655 | 3,138 | 3,317 | 3,400 |
| Federated Miscellaneous Workers' (Q.) | 11,043 | 10,512 | 9,668 | 9,136 | 9,145 |
| Federated Storemen and Packers' (Q.) | 6,407 | 6,565 | 6,436 | 5,478 | 5,256 |
| Foodstuffs and Allied Industries | 7,505 | 7,903 | 6,718 | 5,674 | 5,797 |
| Hospital Employees' | 1,563 | 1,607 | 1,647 | 1,671 | 2,210 |
| Municipal Officers' (Q.) | 4,061 | 4,148 | 4,178 | 4,380 | 4,490 |
| Operative Painters' and Decorators' (Q.). . | 4,003 | 4,242 | 4,161 | 4,052 | 4,160 |
| Plumbers' and Gasfitters' (Q.) .. | 2,380 | 2,565 | 2,533 | 2,558 | 1,732 |
| Printing and Kindred Industries (Q.) | 4,018 | 4,090 | 4,130 | 4,284 | 4,367 |
| Professional Engineers of Australia (Q.) | 901 | 970 | 1,037 | 1,085 | 1,179 |
| Professional Musicians of Australia (Q.) . . | 1,386 | 1,395 | 1,302 | 1,533 | 1,277 |
| Queensland Colliery | 2,273 | 2,275 | 2,310 | 2,310 | 1,200 |
| Queensland Police .. | 2,827 | 2,976 | 2,932 | 3,050 | 2,931 |
| Queensland Professional Officers' | 4,307 | 4,407 | 4,488 | 4,829 | 5,288 |
| Queensland Railway Maintenance | 3,100 | 3,081 | 3,072 | 2,924 | 2,071 |
| Queensland Railway Station Masters | 1,012 | 1,001 | 1,028 | 985 | 1,008 |
| Queensland Railway Traffic | 1,514 | 1,469 | 1,379 | 1,317 | 1,256 |
| Queensland Shop Assistants' | 17,673 | 17,418 | 17,015 | 16,156 | 15,317 |
| Queensland State Service | 8,499 | 8,961 | 9,530 | 10,048 | 10,693 |
| Queensland Teachers' | 9,018 | 9,459 | 9,773 | 10,153 | 11,825 |
| Railway Salaried Officers' | 1,027 | 1,024 | 1,026 | 1,031 | 1,108 |
| Royal Australian Nursing Federation (Q.) | 5,769 | 4,094 | 5,662 | 5,059 | 5,829 |
| Sheet Metal Working (Q.) . | 4,000 | 3,612 | 3,328 | 3,954 | 3,731 |
| Theatrical and Amusement (Q.) | 2,002 | 2,000 | 2,000 | 2,000 | 1,314 |
| Transport Workers' (Q.) | 10,411 | 10,514 | 10,754 | 11,329 | 11,639 |
| Vehicle Builders' Federation (Q.) .. | 2,232 | 3,003 | 3,106 | 3,043 | 2,971 |
| Other Unions | 10,525 | 10,061 | 9,803 | 9,372 | 8,872 |
| Total ${ }^{1}$ | 312,488 | 308,146 | 298,629 | 290,486 | 286,964 |

[^126]Most unions of employees are registered in this way. The few exceptions are those unions all of whose members are covered by awards of the Commonwealth Conciliation and Arbitration Commission.

Particulars of employers' unions registered under the Acts are shown in the following table for five years to 1969.

Employers' Unions Registered in Queensland

| Name of Union | Membership in Queensland at 31 December |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1965 | 1966 | 1967 | 1968 | 1969 |
| Australian Sugar Producers' Association. . | 5,913 | 5,890 | 5,758 | 5,712 | 5,542 |
| Central Coastal Graziers' Assn of Qld | 972 | 1,077 | 1,092 | 1,128 | 997 |
| Graziers' Association of Central and Northern Queensland | 1,552 | 1,581 | 1,640 | 1,457 | 1,619 |
| Graziers' Assn of Sth Eastern Queensland | 1,880 | 1,750 | 1,763 | 1,772 | 1,766 |
| Quecnsland Automobile Chamber of Commerce | 1,626 | 1,590 | 1,807 | 1,776 | 1,657 |
| Queensland Branch, Australian Medical Association | 1,643 | 1,700 | 1,754 | 1,810 | 1,908 |
| Queensland Cane Growers' Association | 7,905 | 8,028 | 7,881 | 7,739 | 7,600 |
| Queensland Chamber of Manufactures | 1,316 | 1,328 | 1,358 | 1,368 | 1,440 |
| Queensland Retail Traders' Assn of Grocers, Drapers, and General Stores . | 2,804 | 2,745 | 2,570 | 2,525 | 2,474 |
| Queensland Shopkeepers' Association | 1,194 | 1,169 | 1,064 | 1,112 | 1,024 |
| United Graziers' Association of Qld | 5,779 | 5,906 | 5,966 | 5,779 | 5,788 |
| Other Unions | 7,570 | 8,456 | 7,832 | 7,648 | 8,587 |
| Total ${ }^{1}$ | 40,154 | 41,220 | 40,485 | 39,826 | 40,402 |

${ }^{1}$ Employers' unions numbered 35 in 1965, 1966, 1967, and 1968, and 36 in 1969.
The following table shows, for five years to 1969, the membership of all trade unions in Queensland, grouped industrially. The number of separate unions operating in Queensland at December 1969 was 135, the same as for the previous year, compared with 140 at the end of 1967. Membership figures shown in the table include members of unions wholly covered by Federal awards. The figures are therefore in excess of the numbers shown on page 408 as registered under The Industrial Conciliation and Arbitration Acts, 1961 to 1964.

Trade Unions, Queensland ${ }^{1}$

| Industry Group | Membership ${ }^{2}$ at 31 December ('000) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1965 | 1966 | 1967 | 1968 | 1969 |
| Engineering, Metals, Vehicles, etc. . . | 29.9 | 31.3 | 30.7 | 31.9 | 32.7 |
| Food, Drink, Tobacco, etc. | 33.7 | 33.9 | 32.6 | 24.2 | 25.8 |
| Other Manufacturing | 22.6 | 22.7 | 21.8 | 21.5 | 21.1 |
| Building and Construction | 23.7 | 22.5 | 22.0 | 20.5 | 20.3 |
| Railway and Tramway Services | 23.9 | 23.4 | 21.8 | 20.5 | 20.0 |
| Road and Air Transport | 11.4 | 11.6 | 11.8 | 12.4 | 12.7 |
| Shipping and Stevedoring | 4.8 | 4.5 | 4.4 | 4.1 | 3.8 |
| Banking, Insurance, and Clerical | 42.5 | 40.7 | 38.8 | 35.8 | 34.8 |
| Wholesale and Retail Trade | 25.7 | 26.4 | 25.9 | 25.3 | 23.6 |
| Public Administration ${ }^{3}$ | 57.8 | 59.5 | 61.0 | 62.1 | 68.1 |
| Other Industries | 77.3 | 75.1 | 73.1 | 76.1 | 73.5 |
| Total | 353.3 | 351.6 | 344.0 | 334.1 | 336.4 |

[^127] number of separate unions operating was 309. 2 Comparability between years of membership figures for an industry group may be affected by an amalgamation of trade unions classified to different industry groups. ${ }_{3}$ Including communication industries, local authority administration, etc.

Industrial Disputes-The three tables following refer to industrial disputes involving stoppages of work of ten man-days or more. The workers involved indirectly are those who were out of work because of stoppages at their places of employment, but who themselves were not parties to the disputes.

Industrial Disputes (involving Stoppage of Work), Queensland


The next table shows a dissection according to main industry groups of industrial disputes which occurred in Queensland during 1969.

Industrial Disputes: Industry Groups, Queensland, 1969


[^128]The total number of working days lost on account of industrial disputes in Queensland during 1969 was markedly higher than for 1968. The industry groups of Engineering, Metals, Vehicles, etc.; Building and Construction; and Food, Drink, and Tobacco, among them, accounted for 60 per cent of all working days lost during 1969.

A comparison of industrial disputes in the various States during 1969 is shown in the following table.

Industrial Disputes (involving Stoppage of Work), Australia, 1969

| State | Disputes | Workers Involved |  |  | Working Days Lost | Total Estimated Loss of Wages |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Directly | Indirectly | Total |  |  |
|  | No. | No. | No. | No. | No. | \$'000 |
| New South Wales | 1,133 | 507,899 | 13,827 | 521,726 | 743,753 | 8,666.3 |
| Victoria | 367 | 336,669 | 19,760 | 356,429 | 717,221 | 8,619.6 |
| Queensland | 253 | 214,966 | 3,529 | 218,495 | 238,596 | 2,523.6 |
| South Australia | 72 | 101,102 | 1,660 | 102,762 | 128,957 | 1,551.4 |
| Western Australia | 104 | 57,019 | 2,083 | 59,102 | 101,383 | 1,284.2 |
| Tasmania | 44 | 8,588 | 123 | 8,711 | 9,948 | 115.3 |
| Australia ${ }^{1}$ | 2,014 | 1,244,032 | 41,166 | 1,285,198 | 1,957,957 | 22,985.7 |

${ }^{1}$ Including Northern Territory and Australian Capital Territory.

## 5 WAGES

Commonwealth Basic Wage-Prior to 1921 the Commonwealth basic wage, when declared, was based on the "Harvester" judgment in which Mr Justice Higgins fixed $\$ 4.20$ per week as a reasonable wage to provide for "a family of about five" in Melbourne in 1907. It was varied by the retail prices index number for food, groceries, and rent of all houses (" $A$ " Series) for the calendar year or for the four quarters immediately preceding the declaration. From 1921 until the first quarter of 1933, the wage was varied quarterly. In 1922 an amount of $\$ 0.30$ (the "Powers 3s") was added to the "Harvester" equivalent by Mr Justice Powers to allow for the lag while the rise of prices was preceding the calculation and application of the index number. This $\$ 0.30$ became a permanent addition.

From the first quarter of 1933, the basic wage was varied in accordance with the "C" Series Index, which included clothing and miscellaneous items. The 1934 judgment introduced a new basis under which an index number of 1,000 ("C" Series) was equivalent to a wage of $\$ 8.10$.

The 1937 judgment divided the basic wage into two parts. (i) The first part was a "needs" wage, which was the same as the basic wage under the 1934 judgment. The Court adopted a special "Court" Index Number, obtained by multiplying the "C" Series Index Number by .081, which gave the "needs" wage. (ii) To the "needs" wage was added a constant "prosperity" loading, which varied between States, and was lower for railway awards. In December 1946 a new "Court" Index (Second Series), derived by multiplying the "C" Series Index Number by .087, instead of .081 as previously, was adopted.

A judgment of the Court on 12 October 1950 awarded a general increase in the basic wage for males of $\$ 2$ per week, and declared that the existing "prosperity" loadings should be absorbed into the new basic wage at a uniform level of $\$ 0.50$ in all States and for all awards. Adjustments were to be made on a new "Court" Index (Third Series), to be derived by multiplying the "C" Series Index Number by .103 instead of .087 as previously. The rate for females was fixed at 75 per cent of the rate for males for all awards, to operate from December 1950.

On 12 September 1953 the Court gave a decision that automatic adjustment of the basic wage should no longer operate. At a subsequent Basic Wage Inquiry in 1956, the Court intimated that an annual assessment would be most appropriate in fixing the wage.

In 1961 the Commission introduced new procedures. A review of the economy generally was to be undertaken at intervals of three or four years. Each year the Commission would make the assumption that the effects of movements in the Consumer Price Index should be reflected in the basic wage unless it was persuaded to the contrary by those opposing the change. In the 1964 Basic Wage Judgment, the Commission indicated that the only departure from the 1961 procedure was that it was now considered "preferable for the future to leave it to the parties to apply as they were advised either for money or real changes in the basic wage".

Following the 1965 basic wage hearing, the Commission indicated in a majority judgment that it considered an increase in wages could be sustained but that this should be by way of an addition to margins rather than to the basic wage. However, following the 1966 hearing an increase of $\$ 2$ per week in the basic wage for adult males was granted.

A judgment of the Commission on 5 June 1967 adopted the concept of a "total" wage and the Commonwealth basic wage was abolished from that date.

The following table shows each change in the Commonwealth basic wage in Brisbane from 1 November 1949 to its abolition on 5 June 1967. Further details are given in the Appendix on page 551.

Commonwealth Weekly Basic Wage, Brisbane


1 Payable as from the first pay period commencing on or after the date shown. 2 The female rate used to be 54 per cent of the male rate, but for some years it varied in different awards from 54 to 75 per cent. The October 1950 judgment fixed it at 75 per cent of the male rate for all awards, to operate from December 1950. ${ }^{3}$ Basic wage declaration by Court on application of unions.

The following table shows the movements in the Commonwealth basic wage in all State capital cities and the six capital cities as a whole.

Commonwealth Basic Wage: Weekly Rates, Adult Males

|  |  |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Date of <br> Operation | Sydney | Melbourne | Brisbane | Adelaide | Perth | Hobart | Six Capital <br> Cities |
|  | $\$$ | $\$$ | $\$$ | $\$$ | $\$$ | $\$$ | $\$$ |
| 21 May 1958 | 26.80 | 26.00 | 24.30 | 25.60 | 26.10 | 26.70 | 26.10 |
| 11 June 1959 | 28.30 | 27.50 | 25.80 | 27.10 | 27.60 | 28.20 | 27.60 |
| 7 July 1961 | 29.50 | 28.70 | 27.00 | 28.30 | 28.80 | 29.40 | 28.80 |
| 19 June 1964 | 31.50 | 30.70 | 29.00 | 30.30 | 30.80 | 31.40 | 30.80 |
| 11 July 1966 | 33.50 | 32.70 | 31.00 | 32.30 | 32.80 | 33.40 | 32.80 |

[^129]Commonwealth Total Wage-The decision in June 1967 to abolish the basic wage resulted in a "total" wage concept for each award, in lieu of the concept of a basic wage plus a specific margin. Since then, uniform increases have been awarded at intervals to each "total" adult male and female award wage. Initially the increases were fixed amounts ( $\$ 1.00$ per week from 1 July 1967 and $\$ 1.35$ per week from 25 October 1968), but, in a departure from previous practice, the Commission awarded an increase of 3 per cent from 19 December 1969. All increases were payable from the first pay period commencing on or after those dates.

Commonwealth Minimum Wage Rates-The Commission, in a decision of 8 July 1966, announced its intention to grant relief to low wage earners by inserting a provision in all awards prescribing a minimum wage for adult males. The weekly minimum wage rate prescribed was the then current basic wage plus $\$ 3.75$.

Subsequent adjustments followed those for the "total" wage as described above, except in 1969 when the increase was $\$ 3.50$ compared with 3 per cent for the "total" wage.

Commonwealth Minimum Wage: Weekly Rates, Adult Males

| Date of Operation ${ }^{1}$ | Sydney | Melbourne | Brisbane | Adelaide | Perth | Hobart |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ | \$ |
| 11 July 1966 | 37.25 | 36.45 | 34.75 | 36.05 | 36.55 | 37.15 |
| 1 July 1967 | 38.25 | 37.45 | 35.75 | 37.05 | 37.55 | 38.15 |
| 25 October 1968 | 39.60 | 38.80 | 37.10 | 38.40 | 38.90 | 39.50 |
| 19 December 1969 | 43.10 | 42.30 | 40.60 | 41.90 | 42.40 | 43.00 |

[^130]State Basic Wage-A State basic wage, to which margins are added for particular work or skill, was first declared in 1921. Subsequent variations to the wage have been applied to all State awards. The function of fixing the wage, which formerly lay with the Queensland Industrial Court, has been the responsibility of the Industrial Conciliation and Arbitration Commission since 2 May 1961. The Commission may vary the wage after a general hearing of the applications of interested parties.

The adult male basic wage is nominally intended to provide for the needs of a man, his wife, and three children. In fixing this wage the earnings of the wife or any child are not taken into account.

The Commission must, "in the matter of making declarations in regard to the basic wage or standard hours, take into consideration the probable economic effect of such declaration in relation to the community in general and the probable economic effect thereof upon industry or any industry or industries concerned".

A basic wage was not declared by the Queensland Industrial Court prior to 1921 , but $\$ 7.70$ was generally recognised as the "living wage" in its awards. From 1921 the basic wage was fixed by the Court from time to time (except in 1925 when it was fixed by legislation for one year and thereafter until varied by the Court), after hearing evidence as to the cost of living and capacity of industries to pay.

From 1942 to 1945 the Court was governed by the Wage Pegging section of the National Security Regulations, which restricted wage increases principally to "cost of living" adjustments. In December 1946

the Court raised the basic wage by $\$ 0.70$, and in the latter part of 1947 it adjusted wage rates as required by the introduction of a 40 -hour week. Following the Commonwealth Court's male basic wage increase of $\$ 2.00$ a week (see page 411), the State basic wage was raised by $\$ 1.50$ per week for both sexes in December 1950. At the same time, the Court declared that if any award provided for any male employee to receive less than $\$ 0.50$ a week over the basic wage, this rate would be adjusted on application to the Court. The effective basic wage for males has been, therefore, since December 1950, $\$ 0.50$ a week above the rates shown on page 415.

In subsequent judgments up to 1960 , the Court made it clear that, while it considered the basic wage level following each quarterly adjustment to the "C" Series Index, it did not hold itself bound to alter the basic wage accordingly, or, indeed, to make any variation purely on the grounds of alteration in price levels.

For statistical purposes, the "C" Series Index was replaced after December quarter 1960 by the Consumer Price Index. In its judgments since then, the Industrial Conciliation and Arbitration Commission has taken account of changes shown by the latter index.

In a judgment given on 1 April 1965, the Commission stated that it did not propose in future to vary the basic wage solely because of a change in the Consumer Price Index unless such change warranted an alteration of $\$ 0.40$ or more in the basic wage. A general award increase for adults of $\$ 1$ a week from 3 July 1967 was retrospectively declared to have been a basic wage adjustment.

Particulars of each basic wage declaration from the first declaration by the State Industrial Court are shown in the table below. The variation operative on 1 May 1961 was to give effect to the Court's decision to bring the female basic wage to not less than 75 per cent of the male rate.

State Weekly Basic Wage, Brisbane

| Date of Operation | Males | Females | Date of Operation | Males | Females |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ |  | \$ | \$ |
| 1 March 1921 | 8.50 | 4.30 | 28 April 1952 | 20.70 | 13.85 |
| 1 March 1922 | 8.00 | 4.10 | 28 July 1952 | 21.30 | 14.25 |
| 28 September 1925 ${ }^{1}$ | 8.50 | 4.30 | 3 November 1952 | 21.60 | 14.45 |
| 1 August 1930 | 8.00 | 4.10 | 4 May 1953 . . | 21.80 | 14.60 |
| 1 December 1930 | 7.70 | 3.95 | 3 August 1953 | 21.90 | 14.70 |
| 1 July 1931 | 7.40 | 3.90 | 2 November 1953 | 22.20 | 14.90 |
| 1 April 1937 | 7.80 | 4.10 | 1 February 1954 | 22.50 | 15.10 |
| 1 April 1938 | 8.10 | 4.30 | 1 August 1955 | 22.70 | 15.25 |
| 7 August 1939 | 8.40 | 4.50 | 24 October 1955 | 22.90 | 15.40 |
| 31 March 1941 | 8.90 | 4.80 | 23 April 1956 | 23.30 | 15.70 |
| 4 May 1942 | 9.10 | 4.95 | 23 July 1956 | 23.70 | 16.00 |
| 3 August 1942 | 9.20 | 5.00 | 29 October 1956 | 24.10 | 16.25 |
| 2 November 1942 | 9.40 | 5.15 | 29 April 1957 | 23.90 | 16.25 |
| 3 May 1943 | 9.50 | 5.25 | 29 July 1957 | 24.10 | 16.25 |
| 2 August 1943 | 9.70 | 5.45 | 27 January 1958 | 24.40 | 16.45 |
| 5 August 1946 | 9.80 | 5.55 | 28 April 1958 | 24.80 | 16.75 |
| 23 December 1946 | 10.50 | 6.05 | 28 July 1958 | 25.40 | 17.20 |
| 10 February 1947 | 10.70 | 6.25 | 27 October 1958 | 25.60 | 17.35 |
| 28 April 1947 | 10.80 | 6.35 | 2 February 1959 | 26.00 | 17.65 |
| 27 October 1947 | 10.90 | 6.45 | 27 April 1959 | 26.30 | 17.90 |
| 2 February 1948 | 11.10 | 6.65 | 26 October 1959 | 26.70 | 18.20 |
| 26 April 1948 | 11.40 | 6.85 | 1 February 1960 | 26.90 | 18.40 |
| 2 August 1948 | 11.70 | 7.05 | 2 May 1960 | 27.10 | 18.60 |
| 1 November 1948 | 11.90 | 7.25 | 1 August 1960 | 27.30 | 18.80 |
| 31 January 1949 | 12.20 | 7.45 | 31 October 1960 | 27.60 | 19.10 |
| 2 May 1949 | 12.30 | 7.55 | 30 January 1961 | 28.00 | 19.40 |
| 1 August 1949 | 12.60 | 7.75 | 1 May 1961 | 28.00 | 21.00 |
| 31 October 1949 | 12.90 | 7.95 | 29 May 1961. . | 28.40 | 21.30 |
| 30 January 1950 | 13.10 | 8.15 | 6 May 1963 | 28.60 | 21.45 |
| 1 May 1950 . . | 13.30 | 8.35 | 13 July 1964 | 30.00 | 22.50 |
| 31 July 1950 .. | 13.60 | 8.55 | 7 December 1964 | 30.60 | 22.95 |
| 30 October 1950 | 13.90 | 8.75 | 29 March 1965 | 30.90 | 23.20 |
| 7 December 1950 | 15.40 | 10.25 | 20 September 1965 | 31.40 | 23.55 |
| 5 February 1951 | 15.90 | 10.55 | 23 May 1966 | 32.70 | 24.55 |
| 30 April 195: | 16.60 | 11.00 | 10 April 1967 | 33.20 | 24.90 |
| 30 July 1951 . . | 17.50 | 11.60 | 3 July 1967² | 34.20 | 25.90 |
| 29 October 1951 | 18.50 | 12.30 | 28 October 1968 | 35.55 | 27.25 |
| 4 February 1952 | 19.90 | 13.30 | 22 December 1969 | 36.65 | 28.05 |

${ }^{1}$ Fixed by Basic Wage Act. $\quad{ }^{2}$ A fixed loading of $\$ 1$ a week added to award wages for adult males and females was operative from 3 July 1967 to 28 October 1968 when it was absorbed in the basic wage.

The basic wage as fixed, and shown in the above table, is applicable throughout the south-eastern part of the State. Additional amounts are payable throughout various other districts defined as in the map opposite, partly on account of higher "costs of living" in those districts.

These amounts, which are termed parities or allowances, were increased as from 2 February 1959, this being the only alteration since they were instituted in 1921. The increases, for adult males, were as follows: SouthWestern District, from $\$ 0.73$ to $\$ 1.05$ per week; Mackay, $\$ 0.55$ to $\$ 0.90$; North-Eastern, $\$ 1.00$ to $\$ 1.05$; and North-Western, $\$ 1.73$ to $\$ 3.25$. Half the amounts were allowed for adult females prior to 1 May 1961. Since that date the proportion has been 75 per cent of the adult male rate.

Basic Wages in Australian States-The following table shows the State basic wage ruling in each capital city from 1958 to 1970 . (For an
account of the methods used in arriving at these rates, see page 385 of the 1966 issue of the Year Book.)

State Basic Wages: Weekly Rates, Adult Males


[^131]Following the judgment of the Commonwealth Conciliation and Arbitration Commission on 5 June 1967 which applied the concept of a "total" wage and granted an increase of $\$ 1$ a week to adult males and adult females under Commonwealth awards, increases were also granted to employees under awards of the various State industrial authorities.

In New South Wales, award rates for adult males and females were increased by the addition of a fixed loading of $\$ 1$ a week, described as the "July 1967 economic loading", to take effect from the beginning of the first pay period commencing on or after 1 July 1967. Subsequently, legislation fixed the basic wage for adult males at $\$ 34.50$ per week, and for adult females at $\$ 26.10$ per week, to operate from 1 January 1968. The increase of $\$ 1$ per week in each basic wage absorbed the July 1967 loading which was then omitted from awards and agreements.

In Victoria, wage rates for adult males and females in most Wages Boards determinations were increased by $\$ 1$ a week from 1 July 1967. Basic wages and margins were deleted from determinations and wage rates were expressed as total wages. Since then variations in total wages have been the same as Commonwealth total wage movements (see page 413).

In Queensland a fixed loading of $\$ 1$ a week was added to award rates for adults from 3 July 1967 to 28 October 1968, when it was retrospectively declared by the Industrial Conciliation and Arbitration Commission to have been part of the basic wage. In South Australia and Tasmania the increase was applied by way of variations to the "living" and basic wages respectively.

In Western Australia a special loading of 60 cents a week was added to award rates for adults from 1 July 1967. The loading was increased to $\$ 1.95$ from 28 October 1968 to 19 November 1968 when it was absorbed in the basic wage.

State Minimum Wage Rates-Awards of the industrial tribunals of several States now include provisions which prescribe minimum rates for adult males similar to the Commonwealth award provisions mentioned on page 413. On 13 May 1970 the Queensland Industrial Conciliation and Arbitration Commission declared that, on and from 8 May 1970, no adult male working under a State award was to be paid less than the "Guaranteed Minimum Wage" for the district set out in the Commission's schedule, but that the wage was not to be taken into account in the calculation of rates of pay for females and juniors. Variations in minimum rates since they were first introduced in the relevant States are shown below.

State Minimum Wages: Weekly Rates, Adult Males


[^132]Average Wage Rates-The next table shows weighted average minimum wage rates as prescribed in awards etc. for a full week's work.

Weekly Wage Rates for Adult Males ${ }^{1}$

| Date | New South Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Australia |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ | \$ | \$ |
| 31 Dec. 1958 | 32.92 | 31.97 | 31.78 | 31.24 | 32.40 | 32.36 | 32.29 |
| 31 Dec. 1959 | 35.02 | 34.42 | 33.43 | 33.99 | 34.08 | 34.71 | 34.47 |
| 31 Dec. 1960 | 36.28 | 34.99 | 35.07 | 34.22 | 35.81 | 35.15 | 35.50 |
| 31 Dec. 1961 | 37.34 | 36.22 | 35.98 | 35.46 | 36.38 | 36.27 | 36.58 |
| 31 Dec. 1962 | 37.37 | 36.37 | 35.97 | 35.65 | 36.57 | 36.48 | 36.66 |
| 31 Dec. 1963 | 38.28 | 37.20 | 37.00 | 36.40 | 37.50 | 37.29 | 37.55 |
| 31 Dec. 1964 | 40.27 | 39.47 | 39.22 | 38.69 | 38.82 | 39.69 | 39.65 |
| 31 Dec. 1965 | 41.08 | 40.34 | 41.66 | 39.48 | 40.49 | 40.73 | 40.76 |
| 31 Dec. 1966 | 43.27 | 42.78 | 43.56 | 41.75 | 43.38 | 43.27 | 43.05 |
| 31 Dec. 1967 | 45.35 | 44.59 | 45.55 | 43.79 | 45.07 | 45.31 | 45.00 |
| 31 Mar. 1968 | 46.34 | 45,71 | 45.98 | 45.15 | 45.40 | 46.62 | 45.95 |
| 30 June 1968 | 46.96 | 46.05 | 46.41 | 45.51 | 45.61 | 46.84 | 46.40 |
| 30 Sept. 1968 | 47.76 | 46.92 | 47.01 | 46.21 | 46.05 | 47.35 | 47.15 |
| 31 Dec. 1968 | 49.46 | 48.84 | 49.01 | 48.23 | 47.72 | 48.98 | 48.98 |
| 31 Mar. 1969 | 50.04 | 49.08 | 49.21 | 48.38 | 48.00 | 49.13 | 49.34 |
| 30 June 1969 | 50.24 | 49.46 | 49.64 | 48.63 | 48.52 | 49.45 | 49.65 |
| 30 Sept. 1969 | 50.43 | 49.62 | 50.13 | 48.85 | 49.14 | 50.28 | 49.93 |
| 31. Dec. 1969 | 52.28 | 51.68 | 51.90 | 50.67 | 50.67 | 51.97 | 51.79 |

[^133]Actual wages are generally higher than the basic and minimum wages, because they include margins for particular occupations and skills and for shift work and work under extraordinary conditions etc.

In the preceding table, wage rates are weighted by the proportions of employees in the various industries and occupations. Direct comparisons between States should be made with qualification, since the averages are affected by the relative size of industrial groups in each State and the differing wage rates between groups. A longer series, for Queensland only, is given in the Appendix on page 551.

The next table shows the weighted average minimum weekly rates payable for a full week's work (excluding overtime) within specific groups of industries.

The rates are based on the occupation structure within each industry and the weighting is in accordance with the number of employees in each occupation within selected awards, determinations, and agreements in the various industries.

Weekly Wage Rates ${ }^{1}$, Industry Groups ${ }^{2}$, Queensland

| Industry Group |
| :--- |
|  |

ADULT MALES

|  | \$ | \$ | \$ | \$ | \$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Mining and Quarrying | 51.04 | 54.49 | 56.28 | 60.30 | 62.20 |
| Engineering, Metals, Vehicles, etc. | 41.82 | 43.43 | 45.10 | 49.59 | 51.71 |
| All Manufacturing Groups | 41.38 | 42.98 | 44.78 | 48.43 | 50.82 |
| Building and Construction | 40.38 | 42.74 | 44.54 | 47.37 | 49.84 |
| Railway Services .. . | 42.24 | 43.55 | 45.36 | 48.52 | 51.12 |
| Road and Air Transport | 38.44 | 40.07 | 42.68 | 44.89 | 48.38 |
| Shipping and Stevedoring | 39.71 | 41.68 | 43.76 | 51.27 | 55.00 |
| Communication | 47.09 | 49.31 | 52.27 | 58.63 | 64.15 |
| W' olesale and Retail Trade | 41.26 | 43.37 | 45.50 | 48.31 | 51.99 |
| Public Authority, n.e.i., and Community and Business Services, etc. | 40.35 | 42.61 | 46.09 | 48.70 | 53.91 |
| Amusement, Hotels, Personal Service, etc. | 38.27 | 39.87 | 42.04 | 43.65 | 46.50 |
| All Industry Groups ${ }^{2}$. . .. .. | 41.66 | 43.56 | 45.55 | 4901 | 51.90 |

ADULT FEMALES

|  | \$ | \$ | \$ | \$ | \$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Textiles, Clothing, and Footwear | 27.46 | 28.83 | 31.04 | 32.57 | 35.20 |
| All Manufacturing Groups | 28.18 | 29.47 | 31.57 | 33.38 | 35.91 |
| Transport and Communication | 31.67 | 33.11 | 35.47 | 38.03 | 40.68 |
| Wholesale and Retail Trade | 30.13 | 31.42 | 33.71 | 35.65 | 38.92 |
| Public Authority, n.e.i., and Community and Business Services, etc. | 29.26 | 31.04 | 33.22 | 35.19 | 39.08 |
| Amusement, Hotels, Personal Service, etc. | 27.62 | 28.80 | 30.85 | 32.98 | 35.28 |
| All Industry Groups ${ }^{2}$ | 29.17 | 30.53 | 32.71 | 34.70 | 37.63 |

[^134]Wage Rates and Average Earnings-In the next table, the State Basic Wage, average minimum wage rates and average weekly earnings of adult males in Queensland are shown for the ten years 1959-60 to 1968-69 and for each quarter of 1969.

The first column of the table shows the State Basic Wage, Brisbane, in operation at 31 December for the ten years 1959 to 1968, and also at the end of each quarter of 1969 . The weighted average minimum weekly wage rates referred to on page 417, are shown at the same points of time in the third column.

The fifth column shows average weekly earnings which include, in addition to award rates, earnings of salaried employees, overtime earnings, over-award and bonus payments, etc. The averages are derived from employment and wages recorded on pay-roll tax returns which cover a substantial proportion of the estimated number of civilian wage and salary earners in employment. Estimates are included for the unrecorded balance but pay and allowances of the armed forces are excluded.

The basic wage, average minimum wage, and average weekly earnings are also expressed as index numbers with the common base of 1959-60 $=$ 100.

State Basic Wage, Weekly Wage Rates, and Average Weekly Earnings, Queensland

| Period |  | State Basic Wage, <br> Brisbane (Males) ${ }^{1}$ |  | Average Minimum Weekly Adult Male Wage Rate ${ }^{1}$ |  | Average Weekly Earnings per Employed Male Unit ${ }^{2}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Weekly Rate | Index of Money Rate | Weekly Rate | Index of Money Rate | Weekly Rate | Index of Money Rate |
|  |  | \$ |  | \$ |  | \$ |  |
| Year |  |  |  |  |  |  |  |
| 1959-60 | $\ldots$ | 26.70 | 100.0 | 33.43 | 100.0 | 39.40 | 100.0 |
| 1960-61 | . | 27.60 | 103.4 | 35.07 | 104.9 | 41.60 | 105.6 |
| 1961-62 | . | 28.40 | 106.4 | 35.98 | 107.6 | 43.20 | 109.6 |
| 1962-63 | . | 28.40 | 106.4 | 35.97 | 107.6 | 44.40 | 112.7 |
| 1963-64 | . | 28.60 | 107.1 | 37.00 | 110.7 | 46.90 | 119.0 |
| 1964-65 |  | 30.60 | 114.6 | 39.22 | 117.3 | 50.40 | 127.9 |
| 1965-66 | . | 31.40 | 117.6 | 41.66 | 124.6 | 52.50 | 133.2 |
| 1966-67 | .. | 32.70 | 122.5 | 43.56 | 130.4 | 55.60 | 141.1 |
| 1967-68 | $\ldots$ | 34.20 | 128.1 | 45.55 | 136.3 | 58.80 | 149.2 |
| 1968-69 |  | 35.55 | 133.1 | 49.01 | 146.6 | 62.60 | 158.9 |
| Quarters, 1969 |  |  |  |  |  |  |  |
| March |  | 35.55 | 133.1 | 49.21 | 147.2 | 60.10 | 152.5 |
| June | . | 35.55 | 133.1 | 49.64 | 148.5 | 64.30 | 163.2 |
| September | . | 35.55 | 133.1 | 50.13 | 150.0 | 66.60 | 169.0 |
| December | . | 36.65 | 137.3 | 51.90 | 155.2 | 71.40 | 181.2 |

[^135]On the next page movements in the basic wage, award rates, and weekly earnings are presented in diagrammatic form. For each series actual money rates have been converted to index numbers on the common base of $1954=100$.

The series illustrated below are not strictly comparable. Care should therefore be taken in interpreting the diagram, which is intended to give only a general impression of relative wage movements. The basic wage is the minimum wage for any adult worker to which the Commission adds various margins for skill etc. to arrive at award wages. The minimum award rate series shown here relates to the non-rural sector, and includes minimum award rates of wages only, those awards which relate solely or mainly to salary earners being excluded. The average weekly earnings series relates to actual earnings of all wage earners and salaried employees, whether adult or junior, full-time or part-time, or casual.


Award Wage Rates-Wage rates for selected occupations, as prescribed by awards of the State and Commonwealth industrial tribunals, are given below for the south-eastern portion of Queensland.

The wage rates should not be regarded as applicable to all persons working in the occupations listed. Rates of pay may vary according to whether a person is employed under a State or Commonwealth award, while in some cases the same occupation is listed in several awards and agreements, with consequent variation in pay rates.

The wages shown are minimum rates, and they exclude allowances payable, such as for shift work, night work, and work under extraordinary conditions, etc. Overtime rates are usually time-and-a-half for day workers for the first four hours and double time thereafter, and double time for shift workers and for work on Sundays and holidays. Except where otherwise specified the rates are per week of 40 hours.

Weekly Award Wage Rates for Adults, South-Eastern Queensland 1 Jandary 1970



Weekly Award Wage Rates for Adults, S.E. Queensland-continued 1 Jandary 1970


## 6 HOURS AND WORKING CONDITIONS

Minimum working conditions for employees are prescribed in the Factories and Shops Act and other legislation, as well as awards and agreements of the State and Commonwealth industrial authorities. Such legislation and awards include provisions to protect the health, welfare, and safety of workers in all occupations and in all forms of industry.

Industrial awards and agreements include, in addition to wage rates, provisions for such matters as hours of work, sick leave, annual leave, long service leave, overtime, special allowances or rates for certain conditions of work (e.g. for dangerous or specially dirty work, working in confined spaces, handling noxious substances, etc.), rest pauses, meal hours, etc.

Hours-A standard working week is prescribed in all awards and overtime rates are usually required for hours worked in excess thereof. Regulation of working time includes limitations on the "spread" of hours where broken time is worked and outside of which extra payments are required. In some cases also penalty rates are prescribed for work at week-ends or on public holidays even though the standard working hours have not been exceeded.

Maximum hours which may be prescribed in any State award were reduced to 40 per week by legislation in 1947. An exception was made for employees in rural industry, railway gatekeepers, and employees on coastal, river, or bay vessels, and certain other employees for whom a working week may be determined by the Industrial Conciliation and Arbitration Commission. A maximum working week of 40 hours is also prescribed under Commonwealth awards.

The number of hours prescribed for a full week's work (excluding overtime) differs in some instances between various occupations in each State and between the same occupations in several States.

Regular calculations are made of averages of hours of work per week prescribed in awards, determinations, and agreements for all industrial groups except rural, shipping, and stevedoring, weighted according to the occupational structure existing in each group in 1954. These averages show
a steady decline for Australia as a whole from 47.1 hours in 1920 to 43.0 hours in September 1947, followed by a drop to 40.0 hours in March 1948 consequent on award variations. This level has been maintained consistently since then.

In earlier years there were differences between States. For instance, in 1920 the Queensland average was 1.9 hours below that for New South Wales. However, since 1948 all States have shown the same average of 40.0 hours per week.

Leave-Paid annual, long service, and sick leave are prescribed under awards of the Commonwealth and State industrial authorities. In those cases where such leave is not prescribed, because employees are paid on an hourly basis or where work is of a seasonal or intermittent nature, compensating loadings are usually added to wage rates.

From 30 November 1963 annual leave included in both State and Commonwealth awards was increased by one week. Shiftworkers working continuous shifts then became entitled to a minimum of four weeks per year in lieu of three, and other workers to a minimum of three weeks in lieu of two.

Long service leave, as prescribed by amended State legislation in December 1964, amounts to 13 weeks after a calculated period of 15 years' continuous service with the one employer. The period is calculated as 75 per cent of the service before 11 May 1964 plus all service after that date. The necessary period was therefore 20 years at 11 May 1964, but will reduce to 15 years' actual service by 1979. Pro rata leave is granted after ten years' continuous service, providing employment is terminated for reasons other than misconduct. The legislation includes provision also for seasonal workers in sugar mills and meatworks, and extends also to persons in respect of whose employment no industrial award or agreement is in force.

Employers may be exempted from long service leave provisions by the State Industrial Conciliation and Arbitration Commission if the terms of employment provide an entitlement to their employees which is not less favourable than those provided by legislation.

Workers employed under awards of the Commonwealth Conciliation and Arbitration Commission have similar entitlements to those provided under State legislation. Pro rata rights apply after ten years' service.

Sick leave entitlements vary, the minimum being one week per completed year. In some cases, sick leave is non-cumulative; in some cases it is cumulative for a restricted number of years; in other cases it is cumulative for an unrestricted period. For a period of employment of less than one year, pro rata leave is applied.

## 7 SURVEYS OF WEEKLY EARNINGS AND HOURS

Sample surveys in respect of most private employers subject to pay-roll tax (i.e. those paying more than $\$ 400$ per week in wages and salaries) have been conducted as at the last pay period in October during recent years. Results of the 1969 survey and comparisons with some of the earlier surveys are shown in the following tables. The object of the surveys has been to obtain data for the calculation of average weekly
earnings and hours worked, and information on overtime etc., for adult and junior workers of both sexes. The surveys cover full-time employees, other than managerial etc., in private employment.

Employees in rural industry and in private domestic service are excluded because most employers in these industries are not subject to pay-roll tax. Also excluded from the surveys are employees of government and semi-government authorities; employees of religious, benevolent, and similar organisations exempt from pay-roll tax; and all employees in the Northern Territory and the Australian Capital Territory. Earnings and hours of waterside workers employed on a casual basis are excluded because of the wide fluctuations within the short survey period.

Weekly Earnings and Hours, October 1969, Australia


Weekly Earnings and Hours, October 1969, Australia-continued


Comparisons with earlier surveys are made in the next table. The October 1965 Survey of Weekly Earnings was a special purpose survey on a different basis and therefore its results are not included in the table. Comparison from year to year is affected by sampling variability and also by the employers' varying interpretations of the definitions as regards the allocation of employees between the classes "Managerial, executive, professional, and higher supervisory staff" and "All other full-time employees".

Average Weekly Earnings: Private Employment, Queensland

| Type of Full-time Employee |  | October <br> 1964 | $\begin{gathered} \text { October } \\ 1966 \end{gathered}$ | $\begin{aligned} & \text { October } \\ & 1967 \end{aligned}$ | $\begin{gathered} \text { October } \\ 1968 \end{gathered}$ | $\begin{gathered} \text { October } \\ 1969 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \$ | \$ | \$ | \$ | \$ |
| Managerial etc. Staff (Males) |  |  |  |  |  |  |
| Manufacturing | roups | 79.50 | 88.00 | 90.50 | 98.70 | 104.40 |
| Non-manufactu | Groups | 79.90 | 88.30 | 94.80 | 98.50 | 106.70 |
| All Groups . . |  | 79.70 | 88.20 | 93.20 | 98.60 | 105.90 |
| Other Employees |  |  |  |  |  |  |
| Adult Males | . | 52.30 | 59.50 | 62.10 | 64.70 | 70.90 |
| Junior Males | - | 24.40 | 28.70 | 31.50 | 33.50 | 34.40 |
| Adult Females | .. . | 30.90 | 33.90 | 36.10 | 37.30 | 41.60 |
| Junior Females | . ${ }^{\text {- }}$ | 19.10 | 21.70 | 23.20 | 23.20 | 26.10 |

## 8 APPRENTICESHIP

Under The Apprenticeship Act of 1964, provision is made for an Apprenticeship Executive, comprising a chairman appointed by the Government, three representatives each of employers and of unions elected by the respective representatives on the group committees, and a representative of the Minister. Each member is appointed for a period of three years and is eligible for re-appointment.

The Apprenticeship Executive advises the Minister on trades and industries to be regarded as "skilled" under the Acts and on matters relating to apprenticeship and the employment of minors.

For each trade or group of trades there is a group apprenticeship committee subject to the control of the Executive. In each of the larger country centres there is an apprenticeship advisory committee to deal with local apprenticeship questions and other matters referred to it by a group committee or the Apprenticeship Executive for consideration or investigation locally.

At present there are 29 group committees in Brisbane, including a special group committee for all railway apprentices, while there are 14 advisory committees in country centres.

Apprentices by Trades, Queensland

| Trade |  | Intake of New Apprentices during Year |  |  |  |  | Indentures Completed during 1968-69 | $\begin{array}{\|c} \text { Number } \\ \text { Inden- } \\ \text { tured } \\ \text { at } \\ \text { 30 June } \\ 1969 \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |  |  |
| Building Trades |  | 1,320 | 1,233 | 816 | 1,078 | 929 | 1,299 | 3,646 |
| Carpentry and Joinery | . | 681 | 572 | 379 | 493 | 444 | 669 | 1,786 |
| Painting .. .. |  | 178 | 159 | 106 | 152 | 141 | 154 | 465 |
| Plumbing .. . |  | 246 | 280 | 167 | 264 | 197 | 292 | 785 |
| Other Building Trades | $\cdots$ | 215 | 222 | 164 | 169 | 147 | 184 | 610 |
| Electrical Trades | . | 556 | 701 | 359 | 644 | 372 | 611 | 1,768 |
| Engineering |  | 1,894 | 1,644 | 950 | 1,434 | 1,183 | 2,025 | 4,637 |
| Boilermaking |  | 463 | 366 | 220 | 324 | 279 | 466 | 1,084 |
| Fitting and Turning | . | 660 | 512 | 308 | 480 | 363 | 685 | 1,521 |
| Motor Mechanics | .. | 604 | 590 | 333 | 500 | 414 | 725 | 1,553 |
| Other Engineering | $\cdots$ | 167 | 176 | 89 | 130 | 127 | 149 | 479 |
| Hairdressing: Males | .. | 26 | 13 | 10 | 19 | 14 | 18 | 58 |
| Females | . | 218 | 343 | 289 | 382 | 317 | 263 | 1,076 |
| Other Trades | . | 1,084 | 996 | 635 | 984 | 654 | 1,012 | 2,879 |
| Total | . | 5,098 | 4,930 | 3,059 | 4,541 | 3,469 | 5,228 | 14,064 |

The minimum age for entry into apprenticeship is 15 years, and most apprentices are indentured at 15 or 16 years. The period prescribed for apprenticeship is four years, and during that period apprentices are required to attend classes at technical colleges at convenient centres or follow correspondence tuition in their trade if arranged by the Education Department.

Apprentices in certain trades, living in areas where practical classes of technical instruction are not available, attend technical colleges for a fortnight's concentrated full-time course of practical and theoretical instruction each year. Apprentices who have undertaken courses of instruction by correspondence are allowed one half-day study leave per week.

There is also a system of apprenticeship training known as the Short Term Scheme under which boys who have the necessary qualifications are required to undertake twenty weeks' technical training during the first year of apprenticeship. They are allowed credits of six to
twelve months off the normal four-year term, depending on educational qualifications at time of entry and a satisfactory vocational guidance report on their suitability to undertake this type of training.

During the year ended 31 December 1968 there were 5,899 apprentices attending technical colleges in Brisbane, 2,897 attending technical classes at 11 centres outside Brisbane, and 3,483 taking correspondence courses. (The last two numbers include some apprentices who were simultaneously taking some subjects at technical colleges and others by correspondence.) For the year ended 31 December 1967 the numbers were $7,397,3,665$, and 4,727 respectively. The proportion of passes at the annual examinations is usually high, 90 per cent of the apprentices attending technical colleges and 77 per cent of those taking correspondence courses being successful at the 1968 examinations.

There are a number of apprentices, indentured under certain Commonwealth awards, who do not come within the scope of the State apprenticeship training system. These apprentices, mainly in the graphic arts and meat industry trades, are comparatively few in number. During 1969, new indentures taken out under the relevant Commonwealth awards numbered 142. Statistics of this group of apprentices are not included in the tables.

The next table shows the numbers of apprentices indentured, and indentures begun and ceased, for each of the ten years 1959-60 to 1968-69.

Apprentices, Queensland


1 Excluding apprentices on probation (3,308 at end of 1968-69).

## 9 LOCAL TRADES COMMITTEES

The Commonwealth Tradesmen's Rights Regulation Act, 1946-1958, with its machinery of Central and, in the States, Local Trades Committees chaired by representatives of the Department of Labour and National Service and with members drawn from employers' and employees' organisations, was originally enacted to safeguard the rights of tradesmen in the skilled metal and electrical trades. Later it was extended to cover admission to these trades of certain classes of ex-service personnel and migrants. Tradesmen's Certificates are granted as evidence of trade qualifications to those who satisfy the Local Committees of their eligibility for trade recognition.

However, before a recognised electrical tradesman can be employed on electrical operations in a State or Territory of the Commonwealth, in addition to the Certificate, he is required to hold a licence under the law of the State or Territory.

Separate Committees represent the blacksmithing, boilermaking, electrical, engineering, and sheet metal trades, with secretarial assistance provided by the Department of Labour and National Service.

The following table shows some particulars of operations of the Committees over five years to 1969.

Operations of Local Trades Committees, Queensland

|  | Year | Applicants for Certificates |  |  |  | Certificates Granted |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Migrants | Exservice Men | Other <br> Persons | Total | Migrants | Exservice Men | Other Persons | Total |
| 1965 | . . | 496 | 76 | 85 | 657 | 291 | 34 | 52 | 377 |
| 1966 |  | 445 | 72 | 68 | 585 | 267 | 52 | 34 | 353 |
| 1967 |  | 399 | 57 | 64 | 520 | 262 | 35 | 31 | 328 |
| 1968 |  | 593 | 55 | 95 | 743 | 364 | 41 | 55 | 460 |
| 1969 | . | 728 | 41 | 112 | 881 | 425 | 21 | 58 | 504 |

## 10 GENERAL EMPLOYMENT FACILITIES

The Commonwealth Employment Service provides facilities, free of charge, for persons seeking employment or vocational counselling and for employers requiring labour. It maintains 26 District Employment Offices throughout the State. In the towns where there is no full-time office, Clerks of the Court or Officers-in-Charge of Police are agents of the Commonwealth Employment Service.

Every District Employment Office provides special facilities for young people seeking advice about occupations, apprenticeships (including the Short-term and Country Apprenticeship Schemes), and employment assistance. In each office there is a specialist officer available to counsel handicapped clients and to assess their abilities and select occupations in which they can perform efficiently.

The Employment Service administers the Employment Training Scheme for Aborigines which provides subsidies to employers, and allowances and fares to those Aborigines selected.

In addition the Employment Service provides special facilities for migrants, professional and executive personnel, recently discharged members of armed services, married women, older workers, discharged prisoners, and other types of workers requiring additional assistance. Where necessary vocational guidance by qualified psychologists is provided.

All District Employment Offices and agents of the Employment Service are agencies for the Department of Social Services in matters relating to Unemployment and Sickness Benefits, and in towns in which there is no regional office of that Department, the District Employment Office is able to provide advice and assistance about other social service benefits.

In association with its placement functions, the Commonwealth Employment Service makes regular surveys of the labour market and provides detailed advice to government departments, employers, employees, and other interested persons about labour availability, employment in various occupations, industries, and areas, and on other similar matters concerning employment.

Prior to the establishment of the Commonwealth Employment Service in 1946, employment facilities in Queensland were provided by the State Employment Exchanges. These ceased to operate on 29 September 1952.

## 11 WORKERS' COMPENSATION INSURANCE

In Queensland, workers' compensation insurance is, by law, confined solely to the State Government Insurance Office.

An employer, by obtaining a policy with that Office, issued under the Workers' Compensation Acts, 1916 to 1966, indemnifies himself against all sums for which, in respect of injury to any worker employed by him, he may become legally liable by way of compensation or damages in relation to that injury.

Compensation is payable to all employees for personal injury. The term "injury" means personal injury arising out of, or in the course of employment, and includes a disease which is contracted in the course of employment, whether at or away from the place of employment, to which the employment was a contributing factor; and the aggravation or acceleration of any disease where the employment was a contributing factor to such aggravation or acceleration.

The legislation provides for insurance of all persons who work under a contract of service, except members of the employer's family dwelling in his house. Members of the Police Force and the Commonwealth Public Service are separately provided for under other legislation.

The following table gives details of operations for five years.
Workers' Compensation (State Government Insurance Office)

| Particulars |  |  |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Ordinary and Domestic Department ${ }^{1}$ Claims Settled |  |  |  |  |  |  |  |  |
| Fatal |  | . | No. | 186 | 121 | 171 | 229 | 191 |
| Non-fatal |  |  | No. | 62,481 | 55,256 | 52,867 | 50,307 | 46,485 |
| Compensation Paid |  |  | \$ | 8,794,633 | 9,029,474 | 9,456,830 | 9,850,425 | 10,614,091 |
| Premiums Received |  |  | \$ | 15,668,105 | 17,303,954 | 16,825,565 | 17,902,040 | 19,330,424 |
| Miners' Phthisis Department ${ }^{2}$ |  |  |  |  |  |  |  |  |
| Claims Admitted <br> Recipients ${ }^{3}$ |  |  |  | 11 | 7 | 8 | 10 | 9 |
| Incapacitated |  |  | No. | 178 | 168 | 162 | 142 | 141 |
| Dependent | . . |  | No. | 232 | 239 | 253 | 200 | 208 |
| Compensation Paid | - |  | \$ | 190,121 | 184,597 | 174,717 | 162,303 | 160,828 |
| Premiums Received | . |  | \$ | 270,073 | 230,749 | 300,475 | 347,810 | 410,997 |

[^136]instructions away from the place of employment. The following rates were payable from 22 December 1969.

In the case of fatal injuries to a breadwinner with persons totally dependent on him, $\$ 8,640$ is paid (with the reservation that no deduction for weekly payments can be made so as to reduce the amount payable in respect of the dependants of the worker below $\$ 1,690$ ), plus $\$ 300$ for each dependent child under 16 years, or each full-time student between 16 and 21 years of age if there is a wholly dependent widow. For partial dependency, the minimum payment is $\$ 1,420$.

For non-fatal injuries the maximum payment is $\$ 9,410$. Since 23 May 1966, the weekly rate of compensation paid to an adult male worker without dependants during the period of incapacity is equivalent to 80 per cent of the basic wage or 80 per cent of his average weekly earnings whichever is the less. For females, the payment is 100 per cent of the basic wage or 80 per cent of average weekly earnings, whichever is the less. A married man receives in addition $23 \frac{1}{2}$ per cent of the basic wage for his wife and $7 \frac{1}{2}$ per cent for each dependent child, provided the total does not exceed his average weekly earnings.

In the case of specified mining and industrial diseases-silicosis or anthraco-silicosis-and subject to certain residential qualifications, the widow of a worker receives $\$ 7 \mathrm{a}$ week, plus $\$ 2.30$ a week for each child under 16 years of age, or each full-time student between 16 and 21 years of age, with a maximum weekly payment of $\$ 10$. The total of all payments cannot exceed the amounts specified for fatal injuries above. A worker suffering from such a disease receives $\$ 7$ a week, plus $\$ 2.30$ for each child, and $\$ 7$ for the wife of the worker, with a maximum weekly payment of $\$ 14$. Weekly payments continue to the worker during his life-time.

## 12 UNEMPLOYMENT, SICKNESS, AND SPECLAL BENEFITS

Provision against the risks of unemployment is now generally recognised as a community responsibility. The principle is accepted that industries enjoying more stable employment should share equally in the costs with others more susceptible to unemployment, and that the burden should be spread over the whole community.

In Queensland, alone among Australian States, a scheme of unemployment insurance was operating before 1945. In 1945 this scheme was replaced by an Australia-wide system of unemployment benefit financed and controlled by the Commonwealth Government. State legislation in 1944 provided for the suspension of the Queensland system from the date of commencement of the Commonwealth unemployment benefit.

The Commonwealth scheme, which commenced to operate on 1 July 1945, provides for payments to persons whose normal earnings are interrupted through unemployment, sickness, or special circumstances. These are financed from taxation revenue and not from any system of special contributions.

Unemployment and sickness benefits are available to persons over 16 and under 65 years (under 60 for females) who have been living in Australia for the preceding twelve months, or who are likely to remain
permanently in Australia. A person receiving an age, invalid, widow's, or service pension is ineligible to receive a benefit.

An unemployed person, in order to obtain benefit, must register with the local Commonwealth District Employment Office. He must be willing and able to undertake suitable work and must have taken reasonable steps to have obtained such work. A direct participant in a strike is ineligible for benefit.

In order to qualify for sickness benefit a person must be unfit for work through sickness or accident, as a result of which he has suffered loss of salary, wages, or other income. A married woman is ineligible for sickness benefit if it is reasonably possible for her husband to maintain her. Where her husband is able to maintain her only partially, a benefit may be paid at such rate as is considered reasonable in the circumstances. In exceptional cases a married woman may qualify for unemployment benefit in her own right.

A special benefit is available to persons ineligible for unemployment or sickness benefits, but a person already in receipt of an age, invalid, widow's, or service pension is excluded. Those eligible for special benefit include persons caring for invalid parents and persons ineligible for age, invalid, or widows' pensions because of lack of residential qualifications. Newly arrived migrants in Commonwealth centres or hostels awaiting placement in employment are also eligible.

Weekly rates payable were amended from 29 September 1969 as follows: For unmarried persons, $\$ 4.50$ a week at 16 and 17 years of age, $\$ 6$ at ages 18 to 20 , and $\$ 10$ in all other cases; for married persons, $\$ 10$ and an additional $\$ 7$ for a dependent wife or husband, and $\$ 2.50$ for the first child and $\$ 3.50$ for each other child. An unmarried person under 21 years of age who has neither parent residing in Australia is paid benefit at the adult rate.

In September 1970, amending legislation provided for a higher rate of sickness benefit to be payable after the normal rate of sickness benefit had been paid for six weeks. The higher rate is $\$ 15.50$ per week for an adult and $\$ 10$ per week where the under age rate of benefit normally applies. The rate can be further increased by payment of a supplementary allowance of up to $\$ 2$ per week where the sickness beneficiary pays rent and is entirely or substantially dependent on his benefit. Payments made for board and lodging are treated as rent. These increased rates are not payable to a person who is an inmate of a hospital unless he has dependants.

Incomes are permitted, without affecting the benefit, of up to $\$ 3$ for unmarried persons under 21, and $\$ 6$ in all other cases. Income does not include child endowment or other payments for children, Commonwealth hospital and pharmaceutical benefits, a tuberculosis allowance, or amounts paid in reimbursement of medical, dental, or similar expenses. Sick pay from approved friendly societies also is not taken into account in assessing income. In calculating benefit for a married person the income of a wife or husband is considered. No payment is made for unemployment or sickness of less than seven days' duration.

The following table shows each class of benefit paid under the scheme in Queensland for 1968-69.

Commonwealth Unemployment, Sickness, and Special Benefits, Queensland, 1968-69

| Class of Benefit |  |  | Claims Admitted |  |  | Amount of Benefit Paid | Persons Receiving Benefit at 30 June 1969 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Males | Females | Persons |  | Males | Females | Persons |
|  |  |  | No. | No. | No. | \$ | No. | No. | No. |
| Unemployment |  | . | 28,770 | 10,627 | 39,397 | 2,474,459 | 3,149 | 1,298 | 4,447 |
| Sickness |  | . . | 8,866 | 1,908 | 10,774 | 801,089 | 955 | 204 | 1,159 |
| Special ${ }^{1}$ |  | $\cdots$ | 362 | 1,484 | 1,846 | 248,050 | 87 | 516 | 603 |
| Total .. | . | $\cdots$ | 37,998 | 14,019 | 52,017 | 3,523,598 | 4,191 | 2,018 | 6,209 |

[^137]The next table shows, for the various States, the operations of the Commonwealth unemployment benefit scheme during the five years to 30 June 1969. The high but decreasing incidence of seasonal unemployment in Queensland's predominantly rural industries keeps this State's figures relatively high.

Commonwealth Unemployment Benefit, Australia
(Monthly Averages)

| Year | New South Wales ${ }^{1}$ | Victoria | Queens- land | South Australia ${ }^{2}$ | Western Australia | Tasmania | Australia |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| PERSONS ADMITTED TO BENEFIT EACH MONTH |  |  |  |  |  |  |  |
| 1964-65 | 2,378 | 949 | 2,193 | 570 | 848 | 438 | 7,376 |
| 1965-66 | 3,418 | 1,319 | 2,946 | 1,140 | 490 | 229 | 9,541 |
| 1966-67 | 4,256 | 1,948 | 3,640 | 1,929 | 548 | 264 | 12,585 |
| 1967-68 | 4,067 | 2,721 | 3,680 | 1,841 | 557 | 312 | 13,178 |
| 1968-69 | 3,145 | 2,264 | 3,283 | 1,529 | 543 | 332 | 11,096 |

PERSONS ON BENEFIT AT END OF EACH MONTH

| $1964-65$ | $\ldots$ | 4,735 | 2,124 | 2,993 | 786 | 1,623 | 1,086 | 13,349 |
| ---: | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1965-66$ | $\ldots$ | 5,714 | 2,385 | 4,255 | 1,374 | 748 | 493 | 14,968 |
| $1966-67$ | $\ldots$ | 7,508 | 3,541 | 5,429 | 3,158 | 711 | 433 | 20,780 |
| $1967-68$ | $\cdots$ | 7,076 | 4,604 | 5,130 | 3,286 | 592 | 499 | 21,187 |
| $1968-69$ | $\cdots$ | 5,224 | 4,173 | 4,487 | 2,539 | 512 | 563 | 17,498 |

PAYMENTS DURING EACH MONTH

|  |  | $\$$ | $\$$ | $\$$ | $\$$ | $\$$ | $\$$ | $\$$ |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1964-65$ | $\ldots$ | 186,852 | 96,655 | 132,219 | 32,747 | 70,184 | 48,609 | 567,267 |
| $1965-66$ | $\ldots$ | 232,025 | 101,372 | 204,839 | 59,318 | 30,657 | 22,890 | 651,100 |
| $1966-67$ | $\ldots$ | 330,531 | 156,870 | 255,694 | 138,910 | 31,171 | 18,993 | 932,169 |
| $1967-68$ | . | 306,603 | 202,046 | 242,784 | 138,070 | 25,370 | 21,975 | 936,848 |
| $1968-69$ | $\ldots$ | 219,728 | 187,176 | 206,205 | 108,754 | 25,721 | 24,712 | 772,296 |
|  |  |  |  |  |  |  |  |  |

[^138]
## - Chapter 13

## PUBLIC FINANCE

## 1 INTRODUCTION

This chapter gives particulars of the financial relations between the Commonwealth and the States. These are followed by details of Queensland State revenue and expenditure, and of loan expenditure and public debt.

Section 5 deals with Commonwealth Government finances and section 6 with indebtedness of all Australian Governments.

Taxation is dealt with in section 7 for Queensland, including Commonwealth taxes payable in Queensland. The remaining sections deal with Queensland only.

Local Government finance is briefly stated in section 8. Section 9 gives a comprehensive summary for State semi-governmental bodies. Section 10 provides net aggregates for all State public finance. The last section gives information regarding particular State institutions.

## 2 COMMONWEALTH AND STATE FINANCIAL RELATIONS

Under the Federal Constitution both the functions of government and the sources of revenue are divided, but it is not possible to divide them in such a way as to make each sovereign governing authority financially independent. The Commonwealth has of necessity greater taxing powers, and it has always contributed towards the needs of the States. By the Financial Agreement of 1927 and its ratification, the basis of these contributions became part of the Constitution.

But other payments are made also. Special Commonwealth grants were made, on the recommendation of the Commonwealth Grants Commission, to two of the States (Western Australia and Tasmania) in 1967-68, but from 1968-69 Western Australia ceased to be a claimant State for special grants. The payment of $\$ 582,000$ to Western Australia in 1968-69 was the final adjustment for the 1966-67 year. Other grants are made from time to time to all States for particular purposes, the chief being for roads. Details are given in the table on page 434.

Difficulties caused by the high rates of income taxation required to provide money for war purposes, and the desirability of collecting such taxation currently from earnings, led to a war-time arrangement by which the Commonwealth Government became the sole authority to levy income taxation for the duration of World War II and one year thereafter; and, under legislation passed in March 1946, the Commonwealth Government will collect tax on behalf of the States for an indefinite period. The Commonwealth assumed control of the State taxation staffs, and now makes one assessment on taxpayers' incomes to cover both Commonwealth and State requirements. The States receive from such collections an annual reimbursement to compensate them for their loss of income tax (see page 437).

Commonwealth Payments to States-The next two tables show payments of all descriptions made by the Commonwealth Government from Consolidated Revenue Fund to or for the States. It should be noted that some of these payments are repayable advances.

Commonwealth Payments to or for the States, 1968-69

| Particulars | New South Wales | Victoria | Queensland | South Australia | Western Australia | Tasmania | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ 000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 |
| Financial Assistance Grants | 333,393 | 250,563 | 155,963 | 112,768 | 123,796 | 41,710 | 1,018,193 |
| Special Grants |  |  |  |  | 582 | 16,810 | 17,392 |
| Special Revenue Assistance ${ }^{1}$ | 3,990 | 2,999 | 1,867 | 3,350 | 1,296 | 499 | 14,000 |
| Financial Agreement |  |  |  |  |  |  |  |
| Interest on State Debts | 5,834 | 4,254 | 2,192 | 1,408 | 948 | 534 | 15,170 |
| Sinking Fund ${ }^{2}$.. | 7,214 | 5,189 | 2,790 | 2,835 | 2,106 | 1,485 | 21,619 |
| Universities | 24,947 | 19,180 | 7,293 | 5,427 | 3,567 | 2,217 | 62,631 |
| Science Laboratories | 4,663 | 3,055 | 1,512 | 1,202 | 921 | 409 | 11,762 |
| School Libraries | 450 | 500 | 300 | 213 | 168 | 72 | 1,703 |
| Technical Training | 2,999 | 1,550 | 1,456 | 870 | 437 | 275 | 7,587 |
| Natural Disaster Payments ${ }^{3}$ | 8,629 | 9,000 | 2,015 | 1,300 | 50 | 1,195 | 22,189 |
| Softwood Forestry ${ }^{4}$ | 1,200 | 500 | 954 | 230 | 500 | 488 | 3,872 |
| Coal Mining Industry, Long Service Leave | 658 |  | 159 | . | 45 | 3 | 865 |
| Agricultural Research and Advisory Services | 1,033 | 986 | 931 | 402 | 375 | 228 | 3,957 |
| Cattle Tick Control | 310 | . | . | .. | . |  | 310 |
| Tuberculosis Act, 1948 Capital Reimbursement . . | 571 | 175 | 39 | 60 |  | 2 | 847 |
| Maintenance Grants | 4,304 | 3,288 | 2,344 | 571 | 602 | 351 | 11,460 |
| Disposal of Ships' Garbage | . . |  | . . | 10 | . | 1 | 11 |
| Commonwealth Aid Roads | 47,319 | 33,113 | 31,098 | 19,433 | 30,537 | 8,500 | 170,000 |
| Cattle and Other Roads |  |  | 4,564 | 25 | 1,476 | . . | 6,065 |
| Road Safety . . | 29 | 23 | 21 | 15 | 19 | 9 | 116 |
| Railway Projects ${ }^{5}$ | 1,750 | .. | . | 8,878 | 8,362 | . | 18,990 |
| Migrant Centres | 35 | . |  | . | 411 |  | 446 |
| Brigalow Lands Development ${ }^{4}$ |  |  | 1,100 |  | . |  | 1,100 |
| Mental Institutions, Capital | 1,925 | 1,200 | 323 | 433 | 375 | 399 | 4,655 |
| Blood Transfusion Services | 196 | 193 | 139 | 115 | 75 | 25 | 743 |
| Flood Mitigation .. | 2,481 | . | - | . | . |  | 2,481 |
| Housekecper Services | 12 | 8 | . | . | 2 | 1 | 23 |
| Reservoirs ${ }^{4}$. . | 600 | .. |  |  | .. |  | 600 |
| Water Resources Investigations | 377 | 159 | 467 | 150 | 273 | 74 | 1,500 |
| Research Grants | 899 | 675 | 373 | 462 | 276 | 194 | 2,879 |
| Colleges, Advanced Education | 2,414 | 5,545 | 2,420 | 1,906 | 1,786 | 291 | 14,362 |
| Comprehensive Water Supply ${ }^{4}$ | . . | .. | .. | . . | 2,050 | $\cdots$ | 2,050 |
| Aboriginal Advancement .. | 775 | 225 | 1,450 | 350 | 825 | 25 | 3,650 |
| Assistance, Deserted Wives | 570 | . | 158 | 139 | 215 | 67 | 1,149 |
| 'Teachers' Colleges . . | 1,210 | 1,600 | 1,293 | 677 | 582 | 960 | 6,322 |
| Pre-school Teachers' Colleges | . . | 21 | . . | 35 | 14 | 100 | 170 |
| Ord Project . . . |  | . |  | .. | 5,100 | . | 5,100 |
| Dam Construction | . | 15 | 2,500 | $\cdots$ | . | . | 2,515 |
| Salinity Reduction | $\cdots$ | 800 | . | - | $\ldots$ |  | 800 |
| Hydro-electricity ${ }^{4}$ | - | . | . | $\cdots$ | - | 3,200 | 3,200 |
| Natural Gas ${ }^{4}$ | . | . | . | 11,000 | . | . . | 11,000 |
| Total | 460,787 | 344,816 | 225,721 | 174,263 | 187,771 | 80,124 | 1,473,483 |

[^139]Payments to the States by the Commonwealth may be classified under two major headings, General Revenue Grants and Specific Purpose Grants.

General Revenue Grants may in turn be divided into Financial Assistance Grants, Special Grants (on recommendation of the Grants Commission), and Special Revenue Assistance Grants.

Specific Purpose Grants are of two types, those to meet current expenditure and those for capital expenditure. Of the latter, some of the payments are in the form of repayable advances, i.e. the States must repay the amounts at some future time.


Not all payments to the States are of direct assistance to State finances.
Financial Assistance Grants, formerly called "tax reimbursement grants" and which are discussed further on page 437 under the heading "Reimbursements of Taxation", do not give the States generally any benefit which they would not have enjoyed through their own powers of taxation.

In making Special Grants to States, the Commonwealth Government has been guided by the findings of the Commonwealth Grants Commission, which recommends payments to applicant States after considering their budgetary positions, severity of taxation compared with other States, and the extent to which they have made their government services conform to their financial capacities.

Special Revenue Assistance Grants represent ad hoc payments to certain States to supplement the amounts yielded by the formula operating for the Financial Assistance Grants. These are made to help those States whose budgeting problems arise from unusual circumstances, e.g. the effect of drought on normal revenues.

Specific Purpose Grants, as the name implies, are made with the intention that the States spend the money on the functions specified by the Commonwealth. Payments may be made for current or capital purposes and some of the capital purpose payments are in the form of repayable advances.

Payments under the Financial Agreement are types of Specific Purpose Grants, and the assistance to States which they provide is shown in the table on page 434.

Other Specific Purpose Grants cover many functions reflecting increases in the range and variety of governmental activity and greater participation
by the Commonwealth in matters which were previously considered to be the sole responsibility of the States. Examples are education, roads, development of resources, drought assistance to persons, research, etc. It is not always clear to what extent this type of payment relieves State finances. Some relieve the State by almost as much as their full value, as when they are applied to purposes which the State must carry out to some degree, e.g. road making. Others are applied to purposes for which the State is hardly more than a distributing agent, e.g. bounties to producers, or to purposes which the State, if left to its own decision, might not carry out, e.g. research.

Commonwealth Payments to or for the States, Five Years

| State | $1964-65$ | $1965-66$ | $1966-67$ | $1967-68$ | $1968-69$ |
| :---: | :---: | :---: | :---: | :---: | :---: |

FINANCIAL ASSISTANCE GRANTS

| New South Wales |  |  | .. | $\begin{aligned} & \$ ’ 000 \\ & 230,536 \end{aligned}$ | $\begin{aligned} & \$, 000 \\ & 255,001 \end{aligned}$ | $\begin{aligned} & \$ ’ 000 \\ & 276,794 \end{aligned}$ | $\begin{aligned} & \$ ’ 000 \\ & 302,827 \end{aligned}$ | $\begin{aligned} & \$ ’ 000 \\ & 333,393 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Victoria |  |  | . . | 171,750 | 191,922 | 208,790 | 228,254 | 250,563 |
| Queensland |  |  | .. | 101,111 | 113,356 | 125,514 | 139,601 | 155,963 |
| South Australia |  |  |  | 78,156 | 86,467 | 94,346 | 102,738 | 112,768 |
| Western Australia |  |  |  | 70,498 | 78,474 | 86,396 | 96,152 | 123,796 |
| Tasmania |  |  |  | 29,298 | 32,131 | 34,773 | 37,968 | 41,710 |
| Total | . |  |  | 681,349 | 757,351 | 826,613 | 907,539 | 1,018,193 |
| OTHER PAYMENTS |  |  |  |  |  |  |  |  |
|  |  |  |  | \$'000 | \$ ${ }^{\circ} 000$ | \$'000 | \$ 000 | \$'000 |
| New South Wales |  |  | . | 83,232 | 110,617 | 120,292 | 127,018 | 127,394 |
| Victoria |  | . | . . | 54,088 | 57,294 | 66,838 | 92,408 | 94,253 |
| Queensland | $\ldots$ |  |  | 45,640 | 57,690 | 61,882 | 64,358 | 69,758 |
| South Australia |  |  |  | 31,112 | 34,820 | 37,487 | 44,387 | 61,495 |
| Western Australia |  |  |  | 63,676 | 80,715 | 78,898 | 82,060 | 63,975 |
| Tasmania |  |  |  | 26,530 | 31,226 | 37,698 | 47,639 | 38,414 |
| Total | , | $\cdots$ | . | 304,278 | 372,363 | 403,095 | 457,870 | 455,290 |

total

|  |  |  |  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| New South Wales |  |  |  | 313,768 | 365,618 | 397,086 | 429,845 | 460,787 |
| Victoria |  | $\cdots$ |  | 225,838 | 249,216 | 275,628 | 320,662 | 344,816 |
| Queensland |  |  |  | 146,751 | 171,046 | 187,396 | 203,959 | 225,721 |
| South Australia | $\ldots$ | . |  | 109,268 | 121,287 | 131,833 | 147,125 | 174,263 |
| Western Australia | . | . |  | 134,174 | 159,189 | 165,294 | 178,212 | 187,77 1 |
| Tasmania | $\cdots$ | $\cdots$ |  | 55,828 | 63,357 | 72,471 | 85,607 | 80,124 |
| Total | $\cdots$ | - | . | 985,627 | 1,129,715 | 1,229,708 | 1,365,408 | 1,473,483 |

The foregoing tables include only payments made from the Commonwealth Consolidated Revenue Fund. Payments made direct to State Governments from other funds and payments made direct to residents of the States are not included.

Under "Receipts" in the table on page 444, however, amounts paid from funds other than the Commonwealth Consolidated Revenue Fund are included. In addition to the amount of $\$ 81,946,545$ shown as "Commonwealth Payments", $\$ 155,963,220$ was paid by the Commonwealth as State Grants in lieu of taxation reimbursement.

The total payments to all States of $\$ 6,183,941,000$ during the five years ended June 1969 included in the preceding table came from revenue. Of the total, $\$ 171,214,000$ was paid under the Financial Agreement, $\$ 4,191,045,000$ as financial assistance grants in lieu of income tax, $\$ 750,000,000$ under Commonwealth Aid Roads Acts, and $\$ 1,071,682,000$ for various other purposes. The terms of the roads grants are now arranged at special Premiers' Conferences every five years. From 1959 the grants have been determined without reference to the amount of duty collected on petrol.

Reimbursements of Taxation-Uniform taxation of incomes throughout Australia was introduced by the Commonwealth Government in 1942 to implement its financial policy for meeting the exigencies of war finance. Under this scheme the Commonwealth was to become the sole authority levying taxes upon incomes in all States of the Commonwealth; every State was to vacate that field of taxation, and each State was to receive an annual payment from the Commonwealth as reimbursement for loss of income tax revenue, during the period from 1 July 1942 to the end of the first full financial year after the cessation of the war.

The States did not willingly accept the scheme in policy or in law. The matter was pressed, by the States, to the High Court which ruled that in war time the Commonwealth could requisition the staff, buildings, etc. of State Income Tax Administration; and further, that in peace time, while the Commonwealth could not prevent the States levying income tax, it could make grants to the States on condition that they vacated the field of income taxation.

Some details of the Commonwealth States Grants (Income Tax Reimbursement) Act 1942 and the sums payable to each State were shown in the 1958 and earlier issues of the Year Book.

At a Premiers' Conference in January 1946, the Prime Minister declared the Commonwealth's refusal to assist in the re-establishment of the system of joint Commonwealth-State income tax collection which had prevailed before 1942. The States therefore, unless they had been willing to establish an entirely separate system of collection, had to accept an arrangement whereby the Commonwealth would continue to be, without any specified limit of time, the sole taxing authority as far as income tax is concerned, and the States would receive annual reimbursements from the Commonwealth. The Commonwealth States Grants (Tax Reimbursement) Act 1946 implemented this arrangement as from 1 July 1946.

Under the arrangement, the annual amount of reimbursement payable to all States was fixed at $\$ 80$ million for $1946-47$ and 1947-48; while for $1948-49$ and succeeding years it was increased in proportion to the increase in the population of Australia, and further increased in proportion to the increase in average wages.

From 1948-49 to 1956-57, the distribution was partly in proportion to the 1946-47 and 1947-48 amounts, and partly in proportion to adjusted population. "Adjusted" population took into consideration relative sparsity of population and numbers of children aged 5 to 15 years.

In 1948-49, 10 per cent of the total reimbursement was distributed in proportion to "adjusted" population and 90 per cent in proportion to the 1946-47 and 1947-48 amounts. In 1949-50, the proportions were

20 per cent and 80 per cent respectively, the former proportion increasing each year by 10 per cent, until in 1957-58 and 1958-59 the whole reimbursement was distributed in proportion to "adjusted" population.

For the years 1948-49 to 1958-59, the basic amount of $\$ 80$ million for distribution was increased to $\$ 90$ million. After adjustment to allow for increased population and increased average wages according to the formula, the amount for distribution for $1958-59$ was $\$ 349,125,508$. The distribution of this amount under the prescribed formula, compared with that for the previous year, and with the basic 1946-47 and 1947-48 distribution, was shown in the 1965 and earlier issues of the Year Book.

Subsequent to a Premiers' Conference in June 1959, the States Grants Act 1959 was passed by the Commonwealth Government. This Act repealed the States Grants (Tax Reimbursement) Act 1946-1948, and made provision for future grants of financial assistance to the States.

The new Act specified the amount payable to each State for the year 1959-60, and provided for the amount payable to each State in subsequent years to be calculated as follows:
(1) The amount payable to each State is varied in the same proportion as the change in the population of that State from the first day of the preceding year to the first day of the year concerned. (The population on 1 July of any year is taken as the population on the preceding 30 June, unless there has been a Census during June or July when the Census results are taken as the population on 1 July.)
(2) If there has been an increase in average wages, the amounts calculated as above are increased by the percentage increase in average wages in the Commonwealth as a whole adjusted by a "betterment factor" equal to 10 per cent of the increase for the year in average wages; thus an increase of 4 per cent in average wages would be raised to 4.4 per cent. (For this purpose, average wages are the total amount of wages and salaries shown in the returns of pay-roll tax payers divided by the average monthly number of employees, counting each female employee as three-fifths.)

It was agreed that the States of Victoria and Queensland would withdraw their applications for financial assistance under Section 96 of the Constitution, and that South Australia would no longer be a claimant State under that section. Tasmania and Western Australia remained claimant States under Section 96.

As proposed in the 1959 arrangement, a review of the position was made during the latter part of 1964-65, and a new arrangement, "the 1965 arrangement", was approved at the Premiers' Conference held in June 1965, and subsequently incorporated in the States Grants Act 1965. This set the pattern of assistance to the States for the years 1965-66 to 1969-70.

The need for a new scale of financial assistance arose because the States expressed the view that the annual rate of growth of grants under the 1959 arrangement had been too slow in relation to the rate of growth of their expenditure on government services. The two main changes in the plan, which aimed at overcoming this disadvantage, were as follows:
(a) The increase in population was to be the increase during the year ended December in the financial year (instead of the increase during the preceding financial year); and
(b) The betterment factor, previously set at 10 per cent of the increase in Australian average wages, was fixed at 1.2 per cent per annum regardless of the size of the increase in average wages.

It was also agreed that, because of its large area and relatively small population, Queensland's share of the grants should be increased by adding $\$ 2 \mathrm{~m}$ to the initial amount on which its share was calculated each year. Similarly, Victoria's grant for the first year, 1965-66, was increased by $\$ 1.2 \mathrm{~m}$, which had the effect of reducing to about the same level, as in 1959-60, the difference between Victoria's grant per head of population and that of New South Wales.

In contrast to the action taken in 1959, it was agreed that no part of the existing special grants would be incorporated in the claimant State's financial assistance grants. In addition, the Commonwealth made it clear that it expected that each of the four existing non-claimant States would agree to remain so for the period of the new arrangement.

As in 1959, the new arrangement was based on the assumption that there would be no significant changes in the financial relationships between the Commonwealth and the States. In particular, the proposals were based on the understanding that the distribution of taxing powers would remain unchanged and that the States and their authorities continue to pay pay-roll tax.

An amendment to the 1965 financial assistance grants arrangement was agreed to at a Premiers' Conference in February 1967. The increase in average wages used in calculating each year's grant became the increase for the twelve months ended 31 March in the year of payment instead of the increase for the previous financial year. Other elements in the formula, namely, the population and the betterment factors, were not changed.

At the Premiers' Conference in June 1967 it was agreed that a special assistance payment of $\$ 5 \mathrm{~m}$, shared by the States in $1966-67$, be treated as part of the formula grant for that year in determining the formula grant for 1967-68 and future years.

The conference of June 1968 made no alteration to the financial assistance grants arrangement. However, it was agreed that Western Australia should withdraw as a claimant State for Special Grants as from 1968-69, and that in lieu of the Special Grant the Commonwealth would pay Western Australia the sum of $\$ 15.5 \mathrm{~m}$ in each of the years 1968-69 and 1969-70 in addition to the State's formula grant. The sum of Western Australia's formula grant for 1969-70 and the amount of $\$ 15.5 \mathrm{~m}$ would be regarded for purposes of the 1970 review of the financial assistance arrangements, as constituting Western Australia's financial assistance. grant for 1969-70.

In summary, the arrangement was that the grant for each State was determined by taking the previous year's grant (with the addition of $\$ 2 \mathrm{~m}$ each year up to 1969-70 for Queensland) and increasing it by the percentage change in population of the relevant State during the year ended 31 December of the year of payment; this amount was then increased by the percentage increase in average wages for Australia as a whole for the year ended 31 March of the year of payment; and the result was further increased by the betterment factor of 1.2 per cent.

Prior to the Premiers' Conference in February 1970 the States put forward joint proposals for a new basis for financial arrangements between the Commonwealth and the States, the principal proposal being that a scheme should be devised to allow the re-entry of the States into the field of income taxation. The main argument in support of the proposals was that the existing financial assistance grants formula produced an insufficient rate of growth in Commonwealth general revenue assistance to the States when considered in relation to their increasing expenditure commitments, particularly in the areas of debt charges and social services expenditure, and taking into account the restricted revenue fields open to the States.

At the conference, while the Commonwealth did not accept the proposal to allow the States to re-enter the income taxation field, it did agree that there was a need for a significant increase in Commonwealth revenue assistance to the States. Proposals to this end were outlined in general terms for consideration by Commonwealth and State Treasury officers, and the Commonwealth also indicated that it was willing to join with the States in examining any proposals made by them for an alternative field of growth taxation. Precise details of the new forms of assistance were to be settled at the usual Premiers' Conference in June 1970.

The Commonwealth also agreed to legislate for the collection of certain types of receipts duty on behalf of the States following a High Court decision invalidating the application of State duty to specific types of receipts. Legislation was subsequently introduced, and, although it was rejected by the Senate, it was validated up to 30 September 1970 in order to avoid administrative problems associated with the repayment of duty already collected. The Commonwealth then undertook to compensate the States for loss of receipts duty by way of additional grants which would be added into the base for financial assistance grants from 1970-71. State receipts taxation in any form was then abandoned in Queensland after 30 September 1970.

At the June 1970 conference the Prime Minister gave details of four ways in which the Commonwealth was prepared to increase the revenue assistance to the States. These arrangements would apply to the five years, 1970-71 to 1974-75.
(i) An interest-free capital grant would be made starting at $\$ 200 \mathrm{~m}$ in 1970-71 and increasing in future years in proportion to the increase in the total Loan Council works and housing programme. This would relieve the States of debt charges they would otherwise have to pay and would free State funds for other purposes.
(ii) Grants would be made to meet the debt charges on $\$ 200 \mathrm{~m}$ of existing State debt in 1970.71 and an additional $\$ 200 \mathrm{~m}$ in each of the four subsequent years so that, as from the commencement of 1974-75, the Commonwealth would have taken over full responsibility for the debt charges on $\$ 1,000 \mathrm{~m}$ of State debt, with this amount of debt being formally transferred to the Commonwealth in June 1975.
(iii) An addition of $\$ 40 \mathrm{~m}$ would be made to the 1970-71 grants determined under the existing formula and this amount would be incorporated in the 1970-71 base for purposes of determining
the formula grants for 1971-72 and later years. The amount of $\$ 40 \mathrm{~m}$ would be distributed between the States in the same proportion as their 1970-71 formula grants.
(iv) There would be an increase in the betterment factor from 1.2 per cent to 1.8 per cent to apply from 1971-72.

It was also agreed that there would be a continuation of the $\$ 2 \mathrm{~m}$ addition that had been made to the base on which Queensland's grant was calculated in each of the five years of the previous arrangement. Also, in addition to its formula financial assistance grant, and in lieu of the amount of $\$ 15.5 \mathrm{~m}$ paid in both $1968-69$ and 1969-70, Western Australia would receive amounts starting at $\$ 12.5 \mathrm{~m}$ in 1970-71 and reducing by $\$ 3 \mathrm{~m}$ per annum in each of the four subsequent years. Grants of $\$ 2$ per capita would also be paid to New South Wales and Victoria in each of the five years $1970-71$ to $1974-75$. This would be additional to the formula grants and would not be included in the base used to determine those grants. In the event that any of the four less populous States considered that the additional per capita grants would adversely affect their ability to provide services of a standard comparable to those in New South Wales and Victoria, it would be open to them to make an application to the Grants Commission for a grant in addition to their share of the financial assistance grants. Under previous arrangements the Commonwealth had indicated that it expected each of the other four States to remain non-claimant for the period of the arrangements.

As under previous arrangements, the proposals were made on the basis that there would be no significant changes in the existing division of financial responsibilities between the Commonwealth and the States, and on the understanding that the distribution of taxation resources would remain unchanged and that the States and their authorities would continue to pay pay-roll tax.

Following the conference, and at the request of Tasmania, the special grant payable to that State in $1970-71$ was reduced by $\$ 10 \mathrm{~m}$ and the same amount added to its financial assistance grant. This transfer will form part of the base for purposes of calculating Tasmania's financial assistance grants for 1971-72 and subsequent years.

The financial assistance grants paid to the various States during the last year of the 1959 Act, the first four years of the 1965 Act, and estimates for the year 1969-70 are as follows:

${ }^{1}$ Including $\$ 15,500(000)$ paid in lieu of a Special Grant.

The Financial Agreement-The main principles of this arrangement were that the Commonwealth took over all the debts of the States existing on 1 July 1929, and became responsible for the security of future debt incurred by Australian Governments. The Commonwealth became bound to make annual payments for 58 years of a fixed sum of $\$ 15,169,824$ towards interest thereon, and, in addition, annual sinking fund contributions of (a) $\$ 0.125$ per $\$ 100$ on State debts as at 30 June 1927 for 58 years, and (b) $\$ 0.25$ per $\$ 100$ on State debts incurred for 53 years thereafter. The States were bound also to pay the balance of interest due, and $\$ 0.25$ per $\$ 100$ to the sinking fund on all of their debts. Another provision required special contributions by the States of 4 per cent per annum for the redemption of funded debt incurred for revenue deficits.

From 1 July 1929 the Commonwealth also assumed liability for so much of the public debt of the States maturing in London at 5 per cent as was equivalent to the value of certain properties transferred to the Commonwealth at the time of Federation. As the Commonwealth had previously paid the States interest at $3 \frac{1}{2}$ per cent on the value of the properties, the States benefited annually to the extent of $\$ 328,000$.

The next table shows payments by the Commonwealth to the State Governments in the last year prior to the Agreement, and payments under the Agreement at ten-year intervals since its inception and in 1968-69.

Financlal Agreement: Commonwealth Contributions to Sinking Fund and Interest on State Debts

| State | Payments 1926-27 under the Surplus Revenue Act | Payments by Commonwealth under the Agreement |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1927-28 | 1937-38 | 1947-48 | 1957-58 | 1967-68 | 1968-69 |
|  | \$ ${ }^{\prime} 000$ | \$000 | \$'000 | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 |
| New South Wales | 5,835 | 6,428 | 7,041 | 7,221 | 9,408 | 12,660 | 13,048 |
| Victoria | 4,254 | 4,613 | 4,829 | 4,925 | 6,564 | 9,139 | 9,443 |
| Queensland | 2,192 | 2,457 | 2,578 | 2,662 | 3,454 | 4,811 | 4,982 |
| South Australia | 1,408 | 1,623 | 1,749 | 1,833 | 2,743 | 4,081 | 4,243 |
| Western Australia | 1,121 ${ }^{1}$ | 1,104 | 1,272 | 1,341 | 1,942 | 2,934 | 3,054 |
| Tasmania | 534 | 591 | 610 | 652 | 1,188 | 1,932 | 2,019 |
| Total | 15,344 | 16,816 | 18,079 | 18,634 | 25,299 | 35,557 | 36,789 |

${ }^{1}$ Including a special payment of $\$ 180(000)$.
The Australian Loan Council-The Financial Agreement of 1927 also provided for a Loan Council, which consists of the Prime Minister, or his nominee, as chairman, and the State Premiers, or their nominees. The Loan Council determines the amounts to be borrowed by all the Governments (except any for defence), allocates the total among them, and determines the terms and conditions of the loans raised.

The main purpose of this control is to prevent competition between the various Governments, and to limit borrowings to such amounts as it is estimated can be raised on the terms and conditions acceptable to the Council. The Reserve Bank advises the Council and underwrites the loans.

This provision controls government borrowings only and does not extend to statutory authorities, but the Loan Council by its own resolutions imposes a degree of control over their operations also.

During 1958-59 a new form of loan raising was added to the existing system of periodical flotations with the introduction of Special Bonds open for continuous subscription. Cash proceeds from Special Bonds (Series "P", "Q", "R", and " S ") in 1968-69 were $\$ 18,637,000$. In addition, $\$ 54,750,000$ was raised by Special Bonds for conversion and redemption of maturing debt. Between 1952 and 1969, Special Loans were raised in June of each year, when necessary, to fulfil an undertaking given by the Commonwealth that the States would have access to loan funds for their works programmes up to the approved Loan Council borrowing programmes. These Special Loans were not open to public subscription and were subscribed from Commonwealth Trust Funds. Special Loans of $\$ 193,000,000$ and $\$ 112,000,000$ were raised in $1967-68$ and $1968-69$, respectively.

The following table gives details of Commonwealth loan raisings for the five years to 1968-69. Proceeds from the Special Bond Series mentioned above are included with Australian cash and conversion raisings, and the Special Loans are shown separately.

Australian Loan Transactions

| Year | New Money |  |  |  |  | Conversion or Redemption |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Australian Currency |  |  | Overseas Currencies |  |  |  |
|  | Cash | Special | Movements in Miscellaneous and Shortterm Securities | Cash | Defence | Australian Currency | Overseas Currencies |
|  | \$A'000 | \$ $\mathbf{A}^{\prime} 000$ | \$ A'000 | \$A'000 | SA'000 | \$ ${ }^{\prime} 000$ | \$ $A^{\prime} 000$ |
| 1964-65 | 466,120 | 134,000 | -76,554 | 78,116 | $\ldots$ | 540,645 |  |
| 1965-66 | 489,725 | 169,000 | 55,014 | 67,733 | . $\cdot$ | 761,000 | $\ldots$ |
| 1966-67 | 583,696 | 90,000 | 9,727 | 85,179 | 90,553 | 618,268 |  |
| 1967-68 | 516,665r | 193,000 | 260,663 | 141,575 | 132,138 | 641,766 | 32,000 |
| 1968-69 | 540,288 | 112,000 | -119 | 183,132 | 91,212 | 422,484 |  |

$r$ Revised since last issue.
On loans raised in Australia during 1968-69, the short-, medium-, and long-term securities bore interest rates of 4.6 to 5.4 per cent.

The public loans issued by the Commonwealth include provision for revenue deficits, but there are other public borrowings also-e.g. a proportion of the increases in savings bank deposits in Queensland go directly to the State. Loans are made to Local and Semi-governmental Authorities by the State Government, but these Authorities are also permitted to borrow on their own account. All such borrowings from other sources must first be approved by the Governor in Council, and are then guaranteed by the Queensland Government. At 30 June 1969 the outstanding balance of such guaranteed loans was $\$ 760,703,557$.

During 1968-69 the following public loans were raised overseas: DM300m and SwFr60m. In addition, private loans of DM300m and \$US25m were raised, drawings from defence loans totalled \$US101.5m, and drawings on private loans to Australian airlines amounted to \$US7.1m by Qantas Airways Ltd, and $\$ \mathrm{US} 4.4 \mathrm{~m}, ~ \$ C a n 1.0 \mathrm{~m}$, and DM15m by the Australian National Airlines Commission.

## 3 STATE CONSOLIDATED REVENUE AND TRUST FUNDS

The growth in the use of Trust and Special Funds for the handling of the transactions of the State Government has progressed until their combined size now approximates that of the Consolidated Revenue Fund. To give a compleie statement of State finances, information in this section relates mainly to the combined operations of both Consolidated Revenue and Trust Funds.

Queensland Revenue Receipts and Expenditure, 1968-69
Particulars $\left.\quad\left|\begin{array}{c}\text { Consolidated } \\ \text { Revenue } \\ \text { Fund }\end{array}\right| \begin{array}{c}\text { Trust } \\ \text { Funds }\end{array}\right]$ Total

RECEIPTS


EXPENDITURE


[^140]Since fairly substantial amounts are transferred from Consolidated Revenue to Trust Funds, and from Trust Funds to Consolidated Revenue, the simple aggregate of receipts or expenditure of these funds in any year considerably overstates the total volume of actual State finances. Therefore, in the tables, duplication of amounts under individual headings has been eliminated.

Gross totals of all funds shown at the end of the tables indicate the extent of transfers between funds. Items of receipts have been shown under "Consolidated Revenue" or "Trust" Funds according to the fund into which the moneys were first paid and, in the case of expenditure, the fund from which they were finally expended.

In the table below the net receipts and expenditure of Consolidated Revenue and Trust Funds are given for the ten years to 1968-69 with transfers eliminated on the same basis as in the previous table.

Queensland Revenue Receipts and Expenditure

| Year |  |  | Net Receipts |  |  | Net Expenditure |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Consolidated Revenue Fund | Trust <br> Funds | Total | Consolidated Revenue Fund | Trust <br> Funds | Total |
|  |  |  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ |
| 1959-60 | . .. | . | 198,766 | 137,538 | 336,304 | 200,208 | 137,882 | 338,090 |
| 1960-61 | . . | . | 212,822 | 147,368 | 360,190 | 214,470 | 146,936 | 361,406 |
| 1961-62 |  |  | 228,860 | 165,338 | 394,198 | 229,536 | 161,578 | 391,114 |
| 1962-63 |  |  | 238,890 | 199,996 | 438,886 | 221,674 | 211,466 | 433,140 |
| 1963-64 | . |  | 253,646 | 216,690 | 470,336 | 233,120 | 230,698 | 463,818 |
| 1964-65 |  |  | 260,259 | 229,369 | 489,628 | 244,332 | 251,523 | 495,855 |
| 1965-66 | - . | . | 286,146 | 249,391 | 535,537 | 264,882 | 273,249 | 538,131 |
| 1966-67 | . . | . | 314,121 | 274,797 | 588,918 | 286,166 | 296,630 | 582,797 |
| 1967-68 |  |  | 366,042 | 301,889 | 667,931 | 333,421 | 326,862 | 660,283 |
| 1968-69 |  | $\cdots$ | 376,387 | 322,110 | 698,496 | 343,785 | 350,229 | 694,014 |

Receipts-Taxation is the most important source of revenue, providing $\$ 253.3 \mathrm{~m}$, or 36.3 per cent, of the net total income of $\$ 698.5 \mathrm{~m}$ in 1968-69. Included under this heading is the Commonwealth Financial Assistance Grant of $\$ 156.0 \mathrm{~m}$, which, for practical purposes, as well as retaining comparability with previous years, is shown as "Income Tax". The remaining taxation items are State collections.

While Business Undertakings show high aggregate receipts, it must be remembered that expenditures are also correspondingly high, so that their net income yield is little, if any at all. Railways are the most important undertaking of this type followed by the State Government Insurance Office and the Tourist Bureau.

Apart from the Financial Assistance Grant, mentioned above, Commonwealth Payments are usually for a specific purpose, such as interest and sinking fund contributions on the State debt, construction and maintenance of roads, hospital benefits and other social services, and assistance to industries. Special assistance over and above the Financial Assistance Grant has been provided from time to time, however, for general revenue purposes. In 1968-69 an amount of $\$ 14 m$ was provided, of which Queensland's share was $\$ 1.9 \mathrm{~m}$.

The combined receipts of the Consolidated Revenue and Trust Funds during the five years to $1968-69$ are detailed in the next table.

Queensland Consolidated Revenue and Trust Funds, Receipts

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Taxation | \$ | \$ | \$ | \$ | \$ |
| Income Tax ${ }^{1}$ | 101,111,256 | 113,356,516 | 125,514,206 | 139,600,944 | 155,963,220 |
| Probate, Succession Duties | 9,863,292 | 10,327,606 | 12,008,197 | 16,987,347 | 16,600,416 |
| Land Tax | 3,784,356 | 4,147,715 | 4,690,859 | 4,741,788 | 4,745,998 |
| Motor Taxes | 24,862,936 | 25,312,969 | 29,474,579 | 32,420,597 | 34,661,787 |
| Stamp Duties on Lotteries | 737,000 | 710,000 | 731,000 | 787,000 | 842,000 |
| Racing Taxes .. | 3,338,444 | 4,005,364 | 4,459,524 | 5,562,607 | 6,095,867 |
| Other Stamp Duties | 12,546,334 | 13,732,578 | 16,561,394 | 20,600,058 | 22,158,945 |
| Liquor Taxes | 3,718,012 | 4,048,382 | 4,462,165 | 4,735,963 | 5,185,911 |
| Other | 6,028,414 | 6,018,859 | 6,800,532 | 7,248,687 | 7,088,529 |
| Total | 165,990,044 | 181,659,989 | 204,702,456 | 232,684,991 | 253,342,673 |
| Business Undertakings |  |  |  |  |  |
| Railways | 79,813,346 | 81,716,720 | 85,383,993 | 91,171,330 | 98,684,849 |
| State Insurance | 44,479,420 | 51,075,939 | 51,545,586 | 56,061,599 | 68,946,469 |
| Tourist Bureau | 4,935,612 | 5,016,187 | 5,162,804 | 4,919,758 | 5,102,168 |
| Other | 4,397,410 | 4,410,659 | 4,555,296 | 2,970,314 | 941,418 |
| Total. | 133,625,788 | 142,219,505 | 146,647,679 | 155,123,001 | 173,674,904 |
| Land Revenue |  |  |  |  |  |
| Rents | 7,419,522 | 6,884,243 | 8,450,238 | 8,018,617 | 8,813,700 |
| Forestry | 4,198,334 | 4,868,927 | 4,663,202 | 5,144,483 | 5,740,039 |
| Other | 3,807,696 | 4,471,058 | 5,894,928 | 6,420,620 | 6,182,481 |
| Total | 15,425,552 | 16,224,228 | 19,008,368 | 19,583,720 | 20,736,220 |
| Interest on Loans | 15,755,962 | 17,132,922 | 18,295,371 | 20,549,061 | 22,958,150 |
| Commonwealth Payments ${ }^{2}$ |  |  |  |  |  |
| Financial Agreement Act | 2,192,470 | 2,192,470 | 2,192,470 | 2,192,470 | 2,192,470 |
| Additional Financial Assistance |  |  | 3,375,000 | 2,995,784 | 1,866,528 |
| Roads | 25,983, 160 | 29,552,393 | 29,820,322 | 33,440,642 | 35,769,840 |
| Hospital Benefits | 5,015,012 | 5,057,627 | 5,455,091 | 6,252,139 | 6,424,955 |
| Pharmaceutical Benefits | 2,001,102 | 1,489,176 | 1,865,336 | 2,023,257 | 2,506,129 |
| Tuberculosis.. | 2,096,442 | 2,083,720 | 2,208,188 | 2,407,610 | 2,358,038 |
| Other | 11,566,156 | 20,287,092 | 25,121,297 | 26,989,435 | 30,828,585 |
| Total | 48,854,342 | 60,662,478 | 70,037,704 | 76,301,337 | 81,946,545 |
| Miscellaneous |  |  |  |  |  |
| Fees for Services | 9,626,708 | 10,458,619 | 11,647,617 | 12,649,384 | 13,379,357 |
| Golden Casket Profit | 3,209,042 | 3,001,441 | 3,042,859 | 3,199,281 | 3,351,041 |
| Government Printer | 1,881,780 | 2,131,207 | 2,214,736 | 2,345,412 | 2,612,084 |
| Harbours and Marine | 5,808,970 | 5,579,816 | 6,306,344 | 7,411,972 | 8,472,483 |
| Repayable Advances | 18,043,788 | 21,879,436 | 22,306,928 | 39,567,894 ${ }^{8}$ | 19,111,759 |
| Repayments of Principal | 10,799,172 | 11,611,335 | 14,524,436 | 17,544,390 | 19,151,247 |
| Transfer from Loan Fund | 28,590,064 | 30,114,791 | 32,998,598 | 40,448,563 | 37,080,107 |
| Other | 32,016,428 | 32,861,237 | 37,185,261 | 40,522,010 | 42,679,823 |
| Total | 109,975,952 | 117,637,882 | 130,226,779 | 163,688,906 ${ }^{3}$ | 145,837,901 |
| Net Total Receipts ${ }^{4}$ | 489,627,640 | 535,537,004 | 588,918,357 | 667,931,016 | 698,496,393 |
| Gross Total Receipts ${ }^{4}$ | 529,915,662 | 584,129,216 | 644,836,039 | 732,106,934 | 766,790,417 |

[^141]Expenditure-The next table shows for five years the combined expenditure from the Consolidated Revenue and Trust Funds. The items are arranged according to a uniform classification adopted by the Statisticians of Australia with the object of making possible direct comparisons between States. Items are classified to function of expenditure without regard to the government department which spent the money.

Of the net total expenditure of $\$ 694.0 \mathrm{~m}$ in $1968-69$, costs of operating the State Railways represented the largest single item, being $\$ 93.6 \mathrm{~m}$ out of the total expenditure of $\$ 141.0 \mathrm{~m}$ on Business Undertakings. Development of State Resources consumed $\$ 218.5 \mathrm{~m}$, consisting mainly of expenditure on roads and bridges, housing, shipping and harbours, loans and subsidies to local bodies, land settlement, irrigation, forestry, and primary industries. In the sphere of social expenditure, Education, Science, and Art required $\$ 101.4 \mathrm{~m}$, Public Health and Recreation, $\$ 68.4 \mathrm{~m}$, and Other Social Services, $\$ 12.9 \mathrm{~m}$. General Administration, including Law, Order, and Public Safety, and Regulation of Trade and Industry, amounted to $\$ 65.9 \mathrm{~m}$, while Public Debt Charges required $\$ 86.0 \mathrm{~m}$.

Queensland Consolidated Revenue and Trust Funds, Expenditure

| Particulars | 196465 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ |
| Legislative and General Ad ministration <br> Parliament, incl. Governor . . |  |  |  |  |  |
|  | 1,034,834 | 1,106,555 | 1,206,276 | 1,289,215 | 1,357,389 |
| Electoral | 1.11,156 | 311,430 | 142,569 | 133,190 | 385,808 |
| Pensions and Superannuation | 3,786,256 | 4,153,533 | 4,787,851 | 5,122,827 | 6,011,321 |
| Government Printer | 1,799,758 | 2,020,377 | 2,153,151 | 2,074,392 | 2,342,569 |
| Other | 9,424,826 | 10,748,191 | 13,763,004 ${ }^{1}$ | 16,792,270 ${ }^{1}$ | 13,709,622 |
| Total .. | 16,156,830 | 18,340,086 | 22,052,851 ${ }^{1}$ | 25,411,894 ${ }^{1}$ | 23,806,709 |
| Law, Order, and Public Safety |  |  |  |  |  |
| Police. | 11,774,332 | 12,544,073 | 13,989,619 | 15,383,861 | 16,473,764 |
| Prisons | 1,408,960 | 1,668,830 | 1,971,754 | 2,192,002 | 2,514,658 |
| Justice Administration | 3,903,152 | 3,944,507 | 4,845,995 | 5,293,687 | 5,679,222 |
| Other | 4,520,210 | 4,869,856 | 5,565,925 | 6,266,001 | 7,082,191 |
| Total | 21,606,654 | 23,027,266 | 26,373,293 | 29,135,551 | 31,749,835 |
| Regulation of Trade and Industry |  |  |  |  |  |
| Factories, Shops, and Labour Legislation | 861,624 | 896,587 | 1,047,731 | 1,111,570 | 1,232,374 |
| Transport Control | 718,868 | 754,721 | 796,296 | 868,170 | 920,803 |
| Electricity | 548,568 | 604,873 | 839,381 | 1,012,328 | 786,757 |
| Petroleum Products Subsidy |  | 3,267,544 | 5,402,499 | 5,796,281 | 6,600,163 |
| Other . . | 727,632 | 712,737 | 713,990 | 786,567 | 818,721 |
| Total | 2,856,692 | 6,236,462 | 8,799,897 | 9,574,916 | 10,358,818 |
| Education |  |  |  |  |  |
| Schools | 41,426,146 | 46,408,528 | 50,490,542 | 59,484,465 | 69,702,398 |
| Technical Colleges | 2,658,168 | 6,024,218 | 7,184,065 | 7,758,528 | 10,392,891 |
| University | 11,671,342 | 13,869,638 | 15,153,319 | 14,419,933 | 15,661,475 |
| Agricultural . | 956,446 | 736,951 | 1,380,505 | 1,530,404 | 1,664,829 |
| Other. | 524,164 | 551,083 | 807,575 | 1,499,791 | 2,757,850 |
| Total . . | 57,236,266 | 67,590,418 | 75,016,006 | 84,693,121 | 100,179,443 |
| Science, Art, and Research | 736,636 | 776,775 | 889,614 | 996,760 | 1,171,152 |

## Queensland Consolidated Revenue and Trust Funds, Expenditure-continued

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ |
| Public Health and Recreation |  |  |  |  |  |
| Hospitals Generally | 38,863,740 | 41,465,345 | 45,081,815 | 48,761,558 | 52,179,296 |
| Mental Hospitals | 5,690,946 | 6,018,646 | 6,566,808 | 7,083,294 | 7,616,346 |
| Maternal and Child Welfare Centres | 980,212 | 1,020,398 | 1,126,948 | 1,175,607 | 1,258,551 |
| Ambulance Brigades | 734,096 | 790,297 | 816,727 | 956,490 | 1,010,990 |
| Other | 4,626,842 | 4,809,401 | 5,300,574 | 5,725,875 | 6,281,302 |
| Total . . | 50,895,836 | 54,104,087 | 58,892,872 | 63,702,824 | 68,346,485 |
| Social Amelioration |  |  |  |  |  |
| Provision for Aged etc. |  |  |  |  |  |
| Homes | 2,053,572 | 2,206,246 | 2,342,599 | 2,492,365 | 2,679,485 |
| Other | 297,160 | 259,429 | 282,777 | 324,341 | 368,664 |
| Child Welfare |  |  |  |  |  |
| Homes | 656,592 | 735,781 | 987,869 | 1,112,273 | 1,563,971 |
| Other | 1,522,928 | 1,645,118 | 2,019,041 | 2,156,975 | 2,588,867 |
| Aboriginal Welfare | 2,572,302 | 2,831,882 | 2,896,600 | 3,913,888 | 5,415,354 |
| Other . . | 179,764 | 186,617 | 555,507 | 1,791,086 | 331,023 |
| Total | 7,282,318 | 7,865,073 | 9,084,393 | 11,790,928 | 12,947,364 |
| Development of State Resources |  |  |  |  |  |
| Loans to Local Bodies | 25,903,284 | 28,291,205 | 24,298,864 | 42,252,788 ${ }^{2}$ | 31,858,125 |
| Subsidies to Local Bodies | 438,798 | 1,922,301 | 2,923,835 | 2,965,005 | 3,964,000 |
| Irrigation | 7,339,512 | 7,616,636 | 8,192,860 | 9,976,303 | 12,378,984 |
| Land Settlement | 16,470,308 | 15,444,399 | 18,229,387 | 19,942,693 | 21,178,342 |
| Mining | 1,220,140 | 2,781,110 | 1,446,534 | 1,985,442 | 1,753,788 |
| Electricity | 4,814,644 | 2,565,344 | 3,801,474 | 4,097,754 | 4,363,142 |
| Agricultural, Pastoral, and Dairying .. | 10,480,574 | 15,781,203 | 16,563,487 | 17,082,768 | 19,688,517 |
| Forestry | 3,628,508 | 3,883,057 | 4,116,768 | 9,896,422 | 11,042,588 |
| Roads and Bridges . . | 60,043,638 | 56,973,386 | 63,863,072 | 72,214,823 | 75,113,439 |
| Shipping and Harbours | 8,822,192 | 11,616,907 | 8,083,452 | 8,075,074 | 7,440,439 |
| Tourist Activities | 681,224 | 714,837 | 793,988 | 884,444 | 901,963 |
| Housing | 18,370,374 | 20,822,919 | 21,788,154 | 24,132,447 | 24,854,685 |
| Other . . | 1,994,164 | 1,372,004 | 1,560,641 | 2,503,463 | 3,946,605 |
| Total . | 160,207,360 | 169,785,308 | 175,662,516 | 216,009,426 ${ }^{2}$ | 218,484,617 |
| Business Undertakings |  |  |  |  |  |
| Railways | 86,738,810 | 88,781,249 | 94,919,600 | 94,919,265 | 93,575,105 |
| State Insurance | 24,446,500 | 27,014,753 | 31,924,083 | 39,796,242 | 41,816,967 |
| Tourist Bureau | 4,602,716 | 4,673,511 | 4,869,266 | 4,555,841 | 4,847,560 |
| Other . | 3,422,914 | 4,022,212 | 4,471,431 | 3,154,668 | 767,349 |
| Total . | 119,210,940 | 124,491,725 | 136,184,380 | 142,426,016 | 141,006,981 |
| Public Debt Charges <br> Interest, Sinking Fund, etc. <br> Redemption to Loan Fund . . |  |  |  |  |  |
|  | 54,165,876 | 61,846,045 | 65,630,483 | 70,492,960 | 78,106,014 |
|  | 5,499,358 | 4,067,875 | 4,210,385 | 6,048,738 | 7,856,577 |
| Total . | 59,665,234 | 65,913,920 | 69,840,868 | 76,541,698 | 85,962,591 |
| Net Total Expenditure ${ }^{3}$. . | 495,854,766 | 538,131,120 | 582,796,690 | 660,283,134 | 694,013,995 |
| Gross Total Expenditure ${ }^{3}$. | 536,142,788 | 586,723,233 | 638,714,372 | 724,459,052 | 762,308,019 |

${ }^{1}$ Including amounts applied in reduction of accumulated deficit, $1966-67 \$ 2.5 \mathrm{~m}$, and 1967-68 $\$ 4.3 \mathrm{~m}$. 2 Including a loan of $\$ 19,768,397$ to the Sugar Board, repayable to the Commonwealth Government. ${ }^{3} \mathrm{Net}$ totals exclude, and gross totals include, transfers between funds.

## CONSOLIDATED REVENUE AND TRUST FUNDS, 1968-69



Trust Funds-The following table gives the receipts, expenditure, and balances of the principal Trust Funds.

Trust Funds, Queensland, 1968-69

${ }^{1}$ Excluding advances repaid by Local Authorities etc., $\$ 6,797,666 . \quad{ }^{2}$ Excluding advances to Local Authorities and Co-operative Housing Societies, and other investments, $\$ 31,858,125$. $\quad{ }_{3}$ Cash deficit, $\$ 19,502,130$, and securities, $\$ 306,452,456$.

## 4 STATE LOAN FUND

Loan Expenditure-The next table shows gross and net loan expenditure for 1968-69 and the aggregate net expenditure to date.

Net loan expenditure is gross expenditure less repayments and represents the increase in loan indebtedness during the year. In categories where repayments have exceeded advances, there has been a contribution to the Loan Fund. At the foot of the table it is shown how the public debt was accounted for by net loan expenditure.

Loan Expenditure, Queensland, 1968-69

| Head of Expenditure |  |  |  | Expenditure during 1968-69 |  |  |  |  | Aggregate Net Expenditure to Date |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | Gross |  | Net |  |  |
| Railways .. .. .. |  |  |  |  | $\begin{gathered} \$ \\ 5,777,635 \end{gathered}$ | $\begin{gathered} \$ \\ 13,759,751 \end{gathered}$ |  |  | $\begin{gathered} \$ \\ 286,436,488 \end{gathered}$ |
| Reduction of Railway Capital |  |  |  |  |  |  |  |  | 52,906,838 ${ }^{1}$ |
| Mount Isa Railway |  |  |  |  |  |  | -604,760 |  | 15,100,299 |
| Moura Railway .. |  |  |  |  |  |  | -2,080,75 |  | 25,419,247 |
| Blackwater-Gladstone Railway |  |  |  |  | ,095,000 |  | 1,095,00 |  | 2,338,000 |
| Telegraphs |  |  |  |  |  |  |  |  | 1,048,776 |
| Industrial Undertakings |  |  |  |  | 257,918 |  | 178,85 |  | 12,625,541 |
| Public Buildings .. |  |  |  |  | ,166,556 |  | 29,298,941 |  | 269,512,696 |
| Roads and Bridges |  |  |  |  | ,033,189 ${ }^{2}$ |  | 722,107 |  | 8,217,671 |
| Harbours and Marine |  |  |  |  | 759,110 |  | 574,939 |  | 13,123,593 |
| Mining . . |  |  |  |  | 834,520 |  | 776,536 |  | 4,636,856 |
| Forestry . . Immigration |  |  |  |  | ,289,841 |  | 4,963,260 |  | 69,829,571 |
|  |  |  |  |  | .. |  | .. |  | 5,526,142 |
| Agriculture |  |  |  |  |  |  | $-8,8$ |  | 982,632 |
| Land Resumption |  |  |  |  | 82,411 |  | 81,6 |  | 9,148,785 |
| Prickly Pear Lands |  |  |  |  | 357,544 |  | 356,02 |  | 3,600,667 |
| Water Supply, Irrigation |  |  |  |  | ,094,724 |  | 7,630,5 |  | 98,747,244 |
| Electricity . Agricultural Bank |  |  |  |  | ,790,000 |  | 4,675,44 |  | 26,560,901 |
|  |  |  | .. |  | ,403,990 |  | 5,143,82 |  | 41,973,999 |
| Agricultural Bank <br> Advances to Settlers |  |  | . |  |  |  |  |  | 111,567 |
| Wire-netting .. |  |  | . |  | 10,000 |  | $-12,21$ |  | 873,111 |
| Queensland Housing Commission |  |  | . |  | ,300,000 |  | -413,736 |  | 50,769,454 |
| Building Societies |  |  | . |  | .. |  | -7,281 |  | 105,584 |
| War Service Land Settlement |  |  | . |  |  |  | -90,68 |  | 6,184,900 |
| Loans to Local Bodies . . |  |  |  |  | 2,756,033 |  | -406,803 |  | 90,667,211 |
|  |  |  |  |  | ,439,526 |  | 13,430,2 |  | 161,603,592 |
| Deficits Funded etc. Miscellaneous | . |  |  | 1,501,609 |  | $-22,058$ |  |  | $\begin{aligned} & 17,366,842 \\ & 22,051,131 \end{aligned}$ |
|  |  |  |  |  |  |  |  |  |  |
| Total . . |  |  |  | 93,949,606 |  | 79,040,000 ${ }^{3}$ |  |  | 1,297,469,338 |
| Add Discounts and Flotation Expenses Credit Balance Loan Account |  |  |  |  |  |  |  |  | 19,180,687 |
|  |  |  |  |  |  |  |  |  | 73,828 |
| Less Redemptions from Revenue and Sinking Funds |  |  |  |  | $s$ |  | . |  | 167,904,134 |
| Gross Public Debt |  | . | $\cdots$ | . | . |  | . |  | 1,148,819,719 |

[^142]Loan Expenditure, Queensland

| Year |  | Gross <br> Expenditure | Net <br> Expenditure | Aggregate Net <br> Expenditure <br> to Date | Gross <br> Public Debt |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| $1964-65$ | $\ldots$ | $\cdots$ | $79,104,488$ | $65,420,744$ | $999,852,320$ | $879,691,482$ |
| $1965-66$ | $\cdots$ | $\cdots$ | $79,094,944$ | $66,465,873$ | $1,067,818,193$ | $936,525,133$ |
| $1966-67$ | $\cdots$ | $\cdots$ | $82,599,904$ | $71,021,130$ | $1,140,339,323$ | $1,011,661,944$ |
| $1967-68$ | $\cdots$ | $\cdots$ | $89,002,875$ | $75,090,015$ | $1,216,929,338$ | $1,077,655,597$ |
| $1968-69$ | $\cdots$ | $\cdots$ | $93,949,606$ | $79,040,000$ | $1,297,469,338$ | $1,148,819,719$ |

[^143]Loan Expenditure, Queensland: Purpose


Gross Loan Expenditure

| $1964-65$ | $\ldots$ | $\ldots$ | $\ldots$ | 15,234 | 9,400 | 15,868 | 38,603 | 79,104 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $1965-66$ | $\ldots$ | $\ldots$ | $\ldots$ | 20,479 | 6,502 | 14,487 | 37,627 | 79,095 |
| $1966-67$ | $\ldots$ | $\ldots$ | $\ldots$ | 23,703 | 2,500 | 15,089 | 41,308 | 82,600 |
| $1967-68$ | $\ldots$ | $\ldots$ | $\ldots$ | 24,716 | 5,114 | 13,715 | 45,458 | 89,003 |
| $1968-69$ | $\ldots$ | $\ldots$ | $\ldots$ | 16,873 | 7,714 | 16,196 | 53,167 | 93,950 |

Net Loan Expenditure


[^144]The construction and equipment of railways has absorbed 29.5 per cent of the net loan expenditure to date. Loans and subsidies to local bodies (largely for roads, water, and sewerage) have taken $\$ 252.3 \mathrm{~m}$, or 19.4 per cent of the total.

State Government Debt-In the next table Queensland's public debt at 30 June 1969 has been classified according to the rate of interest payable, with the annual interest charge shown opposite each amount.
Queensland Publec Debt at 30 June 1969 and Interest Charge

| Rate of Interest Per Cent | Public Debt | Annual <br> Interest Charge |
| :---: | :---: | :---: |
| \$ | \$ | \$ |
| 1.000 | 2,381,480 | 23,814 |
| 2.500 | 3,946,400 | 98,660 |
| 3.000 | 25,090,312 | 752,709 |
| 3.100 | 1,288,984 | 39,959 |
| 3.250 | 38,474,004 | 1,250,405 |
| 3.500 | 12,071,274 | 422,495 |
| 3.750 | 7,035,066 | 263,815 |
| 4.000 | 32,541,885 | 1,301,676 |
| 4.250 | 57,387,534 | 2,438,970 |
| 4.400 | 5,594,050 | 246,138 |
| 4.500 | 92,368,460 | 4,156,580 |
| 4.600 | 5,245,883 | 241,310 |
| 4.625 | 5,300,000 | 245,125 |
| 4.750 | 64,133,722 | 3,046,351 |
| 4.800 | 38,017,983 | 1,824,863 |
| 4.900 | 12,850,000 | 629,650 |
| 5.000 | 334,286,160 | 16,714,308 |
| 5.125 | 51,505,691 | 2,639,667 |
| 5.200 | 11,210,200 | 582,930 |
| 5.250 | 245,207,471 | 12,873,395 |
| 5.300 | 5,800,800 | 307,443 |
| 5.375 | 31,034,547 | 1,668,106 |
| 5.400 | 41,378,266 | 2,234,427 |
| 5.500 | 18,696,992 | 1,028,334 |
| 5.750 | 3,664,235 | 210,694 |
| 6.000 | 2,308,000 | 138,480 |
| Treasury Bonds, 61\% .. | 320 | . . |
| Gross Public Debt | 1,148,819,719 | 55,380,304 |
| Less Sinking Fund | 2,658,056 | Average Rate per \$100 |
| Net Public Debt | 1,146,161,663 | \$4.82 |

The State Government owed the Commonwealth $\$ 151,867,495$ under the Commonwealth and State Housing Agreement, $\$ 30,774,571$ under the Mount Isa Railway Agreement, $\$ 11,200,038$ under the Fitzroy Brigalow Land Development Scheme, $\$ 7,410,000$ under the Beef Cattle Roads Scheme, $\$ 138,833$ under a scheme to improve coal loading facilities at Gladstone Harbour, $\$ 3,289,737$ under the Weipa Development Agreement, $\$ 1,636,000$ under the Softwood Forestry Agreement, \$23,327,590 under the Sugar Industry Assistance Agreement, and \$5,822,446 under the Drought Relief to Primary Producers Scheme. These amounts are excluded from the above table and are supplementary to a number of State Acts which provide loan moneys for the same purposes.

The gross public debt of $\$ 1,148,819,719$, as appearing in these tables, has been calculated in accordance with State Treasury practice of converting overseas loans at the "mint" par rate of exchange, i.e. the rate prevailing on 1 July 1927. However, if current rates of exchange are used to convert overseas loans into Australian currency, as the Commonwealth Treasury has done in assessing the government debt of the Commonwealth and States (see page 456), Queensland's gross debt amounted to $\$ 1,164,870,437$ at 30 June 1969.

Details of the domestic and overseas borrowings are set out below.
Government Securities on Issue, Queensland, 30 June 1969


1 Converted to Australian currency at rates of exchange then current.
The proportions of public debt maturing overseas and in Australia respectively were 6 and 94 per cent, compared with 7 and 93 per cent for the public debts of the other States taken together and 30 and 70 per cent for the debt of the Commonwealth Government.

## 5 COMMONWEALTH FINANCE

The Commonwealth Government bases its accounts upon three Funds: the Consolidated Revenue Fund, the Trust Fund, and the Loan Fund.

Consolidated Revenue Fund-The Commonwealth obtains the greater portion of its revenue from taxation, the largest single item of which is income tax, which amounted to $\$ 3,418,768,000$ in 1968-69.

Up to 30 June 1968 revenue receipts of the Post Office were paid into the Consolidated Revenue Fund, and each item of expenditure was met by appropriation from that fund. From 1 July 1968 the departmental receipts and expenditure transactions have been processed through the Post Office Trust Account, and the two tables which follow, therefore, do not reflect these transactions of the Post Office for 1968-69. Expenditure totalling
$\$ 218,815,000$ has been incurred from Consolidated Revenue in respect of the Post Office for 1968-69, however, and this is shown in the expenditure table under the separate heading "Post Office". The major item was $\$ 204,500,000$ paid to the Post Office Trust Account for Capital Works and Services.

Details of the receipts of the Consolidated Revenue Fund for five years to 1968-69 are shown below.

Commonwealth Consolidated Revenue Fund Receipts

| Source of Revenue |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \$'000 | \$000 | \$'000 | \$ 000 | \$000 |
| Income Tax |  |  |  |  |  |  |
| Individuals . | . | 1,570,524 | 1,731,344 | 1,922,580 | 2,177,405 | 2,379,466 |
| Companies . |  | 709,044 | 801,105 | 784,544 | 836,664 | 1,006,543 |
| Dividend (Withholding) |  | 16,039 | 17,247 | 22,708 | 21,716 | 28,303 |
| Interest (Withholding) | $\cdots$ |  |  |  | 910 | 4,456 |
| Customs Duties |  | 268,480 | 271,010 | 275,095 | 312,258 | 346,281 |
| Excise Duties . |  | 631,162 | 751,936 | 806,423 | 855,255 | 902,428 |
| Sales Tax |  | 362,857 | 370,044 | 380,695 | 416,726 | 494,114 |
| Pay-roll Tax |  | 150,078 | 161,943 | 172,232 | 184,416 | 205,568 |
| Estate Duty |  | 41,531 | 36,124 | 41,534 | 54,717 | 60,726 |
| Gift Duty | . | 7,308 | 6,195 | 7,659 | 8,543 | 9,376 |
| Other |  | 661,156 | 732,254 | 814,251 | 891,870 | 648,505 |
| Total Receipts | .. | 4,418,178 | 4,879,201 | 5,227,721 | 5,760,480 | 6,085,765 |

Details of the expenditure of the Consolidated Revenue Fund classified by economic type and function are shown in the next table, figures previously shown for some items having been revised because of more details becoming available. Special payments made to Loan Consolidation and Investment Reserve Trust Account were subsequently invested wholly or partly in special loans for State works requirements.

## Commonwealth Consolidated Revenue Fund Expenditure

| Item | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$000 | \$000 | \$'000 | \$000 | \$ 000 |
| Cash Benefits to Persons | 877,037 | 926,616 | 1,016,934 | 1,059,292 | 1,161,558 |
| Other | 48,437 | 54,087 | 63,962 | 68,891 | 71,783 |
| Defence ${ }^{1}$ | 598,110 | 652,310 | 652,637 | 639,147 | 1,054,099 |
|  |  |  |  |  |  |
| Cash Benefits to Persons .. | 181,036 | 200,509 | 192,750 | 198,173 | 218,939 |
| Other | 62,736 | 70,529 | 77,334 | 82,806 | 88,572 |
|  |  |  |  |  |  |
| Advances | 86,890 | 82,410 | 73,406 | 61,234 | 65,353 |
| Other | 29,134 | 34,287 | 31,334 | 36,821 | 35,297 |
| Other Functions and Not Allocated |  |  |  |  |  |
| Expenses of Business Undertakings | 314,419 | 345,551 | 385,105 | 425,626 | 77,634 ${ }^{2}$ |
| Other Current Expenditure on Goods and Services | 327,082 | 363,853 | 421,222 | 477,670 | 555,950 |
| Capital Expenditure on Goods and Services |  |  |  |  |  |
| Business Undertakings .. | 177,330 | 201,745 | 225,873 | 267,422 | 20,425 ${ }^{2}$ |
| Other | 76,021 | 81,646 | 100,065 | 116,873 | 152,117 |
| Subsidies | 99,808 | 149,174 | 171,322 | 184,358 | 263,012 |
| Cash Benefits to Persons | 21,526 | 27,755 | 36,007 | 35,735 | 39,772 |
| Grants To the States |  |  |  |  |  |
|  |  |  |  |  |  |
| General Revenue Purposes | 744,884 | 832,052 | 900,805 | 978,503 | 1,086,374 |
| Specific Purposes: Current | 31,258 | 44,478 | 64,119 | 78,623 | 68,660 |
| Capital .. | 178,742 | 194,102 | 212,827 | 249,749 | 255,000 |

Commonwealth Consolidated Revenue Fund Expenditure-continued

| Item | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Other Functions and Not Allocatedcontinued | \$'000 | \$'000 | \$ 000 | \$'000 | \$'000 |
| Grants-continued <br> To Overseas Governments and Organisations | 96,095 | 104,582 | 115,849 | 127,308 | 143,541 |
| Other .. .. .. . | 4,040 | 19,500 | 16,308 | 28,978 | 1,583 |
| Advances |  |  |  |  |  |
| To the States . . .. . | 13,788 | 34,231 | 27,870 | 58,282 | 33,860 |
| To Snowy Mountains Hydroelectric Authority .. | 26,100 | 26,520 | 44,096 | 40,882 | 32,180 |
| To Overseas Governments and Organisations | 24,946 | 46,281 | 39,008 | 68,729 | 14,609 |
| Post Office .. .. |  |  |  |  | 218,815 ${ }^{2}$ |
| Other .. | 8,272 | 7,549 | 2,270 | 1,252 | 9,488 |
| Debt Charges |  |  |  |  |  |
| Interest . . . . | 81,868 | 77,392 | 74,306 | 85,448 | 86,108 |
| Payment to National Debt Sinking Fund | 61,500 | 64,849 | 21,589 | 25,421 | 32,832 |
| Loan Consolidation and Investment Reserve | 222,744 | 210,464 | 227,655 | 312,762 | 226,765 |
| Redemption of International Bank Loans |  | . . | 2,286 | 2,406 | 2,566 |
| Redemption, Other Overseas Loans |  |  |  | 14,106 | 36,856 |
| Other . . | 24,378 | 26,729 | 30,783 | 33,985 | 32,017 |
| Total Expenditure .. | 4,418,178 | 4,879,201 | 5,227,721 | 5,760,480 | 6,085,765 |

${ }^{1}$ In addition, the following amounts were provided from Loan Fund: 1965-66, $\$ 89,545(000) ; 1966-67, \$ 198,426(000) ; 1967-68, \quad \$ 329,263(000) ; 1968-69$, nil. ${ }_{2}$ See text on the Post Office, pages 453 and 454.

Trust Fund-A considerable proportion of the receipts and expenditure of the Trust Fund is accounted for by the operations of various suspense accounts. However, other accounts in the Trust Fund are used for the payment of social service benefits (e.g. National Welfare Fund), for price stabilisation moneys (e.g. Wheat Prices Stabilisation Fund), and for holding Australian currency proceeds of international loans (e.g. Canadian Loan Fund).

The following table shows receipts, expenditure, and closing balances of some of the more important Commonwealth Trust Funds for the year ended 30 June 1969.

Commonwealth Trust Funds, 1968-69


Loan Fund-The Commonwealth public debt is shown in a table in the next section, together with the public debts of the States. In contrast to State financial practice, most Commonwealth capital works are financed from Consolidated Revenue Fund. The main items of Loan Fund expenditure in recent years have been Advances to the States for Housing, Defence Loans, and Loans to Australian Airlines. In 1968-69 net expenditure from Loan Fund on Advances to the States for Housing was $\$ 126.0 \mathrm{~m}$, Defence Loan drawings amounted to $\$ 91.2 \mathrm{~m}$, while loan expenditures were incurred for the purposes of Qantas Airways Ltd ( $\$ 6.4 \mathrm{~m}$ ), and the Australian National Airlines Commission ( $\$ 8.2 \mathrm{~m}$ ). Commonwealth net loan expenditure to 30 June 1969 totalled $\$ 7,763 \mathrm{~m}$, including $\$ 5,156 \mathrm{~m}$ on War, Defence, and Repatriation Services.

## 6 COMMONWEALTH AND STATE INDEBTEDNESS

Government Debt-The amounts of the Commonwealth and State Government securities on issue at 30 June 1969 are shown in the next table, together with annual interest payable and amounts per head. For the Governments taken together, it will be seen that $\$ 1,697,666,000$, or 13.6 per cent of the debt, is repayable abroad. Places of maturity of Queensland debts are shown on page 453. Details of securities on issue and annual interest liability in respect of loans repayable are shown in Australian currency equivalents at the rates of exchange ruling at 30 June 1969.

The figures in the following table are based on a compilation on uniform lines for all States, presented by the Commonwealth Treasurer in his 1969-70 Budget Papers. Figures for Queensland in section 4 of this chapter are Queensland Treasury figures.

Government Debt, Australia, 30 June 1969

| Particulars | Securities on Issue |  | Annual Interest Payable |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Total | Per Head | Total ${ }^{1}$ | Per Head |
|  | \$'000 | \$ | \$'000 | \$ |
| On Account of States |  |  |  |  |
| New South Wales | 2,931,318 | 655.10 | 143,739 | 32.12 |
| Victoria .. | 2,130,294 | 629.50 | 105,863 | 31.28 |
| Queensland | 1,164,870 | 658.86 | 56,158 | 31.76 |
| South Australia | 1,145,810 | 1,001.23 | 55,994 | 48.93 |
| Western Australia | 851,541 | 909.53 | 41,016 | 43.38 |
| Tasmania | 606,671 | 1,561.57 | 30,046 | 77.34 |
| Maturing Overseas | 606,478 | $50.10^{2}$ | 27,889 | $2.30^{3}$ |
| Maturing in Australia | 8,224,027 | $679.38^{2}$ | 404,927 | $33.45{ }^{2}$ |
| Total States | 8,830,505 | $729.48^{2}$ | 432,815 | $35.75{ }^{2}$ |
| On Account of Commonwealth |  |  |  |  |
| Maturing Overseas | 1,091,188 | $88.75{ }^{3}$ | 58,825 | $4.78{ }^{3}$ |
| Maturing in Australia | 2,590,952 | $210.73{ }^{3}$ | 91,467 | $7.44^{3}$ |
| Total Commonwealth | 3,682,140 | $299.48^{8}$ | 150,291 | $12.22^{3}$ |
| Total Commonwealth and States | 12,512,645 | 1,017.68 ${ }^{3}$ | 583,106 | $47.43{ }^{3}$ |

[^145]Net Loan Expenditure, Australla, 1968-69


[^146]
## 7 TAXATION

This section gives some particulars of the principal taxes collected by the State Government and the Commonwealth Government in Queensland.

Under the Constitution, the Commonwealth Government is given the exclusive right to customs and excise duties, while other forms of taxation are shared with the State Governments. The position reached in practice before World War II was that, in addition to customs and excise duties, the Commonwealth had the sole right to sales and similar taxes. The States shared with the Commonwealth the fields of income and land taxes, and death duties. For the most part, the Commonwealth left the States in exclusive possession of stamp duties of various sorts, licences, and entertainment and gambling taxes.

From 1 July 1942 the Commonwealth became the sole collector of income and entertainment taxes, and reimbursements of taxation were made to all States (see page 437). Collection of entertainment tax ceased after 30 September 1953. Since July 1941 a pay-roll tax has been collected by the Commonwealth (see page 464).

For convenience of administration and to minimise duplication of returns, an arrangement existed before World War II whereby both Federal and State income taxes were collected together by State Commissioners, the taxpayer rendering one return only but receiving separate assessments for Federal and State income tax. Since the institution of uniform income tax, the Commonwealth has taken over all income taxation staffs, and only one assessment is made on each income (see page 437 for details of the uniform tax arrangements).

Taxation Paid in Queensland-The following table shows details of absolute amounts and amounts per head of State and Commonwealth taxation collected in Queensland. The figures for Commonwealth taxation represent the amounts collected in Queensland, but do not indicate the amounts contributed by the people of this State. Moneys are collected in other States in respect of goods consumed in, or assessments made on account of, this State. The contrary position whereby moneys are collected in Queensland on behalf of other States probably holds to a much less extent. Moreover, there are substantial amounts of central office collections
of income and estate taxes not included in the table, some portion of which is on account of Queensland.

Taxation Collected in Queensland, 1968-69

| Tax | Total Amount |  |  | Amount per Head |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | State | Common- wealth | Total | State | $\underset{\text { wealth }}{\text { Common- }}$ | Total |
|  | \$'000 | \$ 000 | \$'000 | \$ | \$ | \$ |
| Consolidated Revenue |  |  |  |  |  |  |
| Income ${ }^{1}$. . . . | 155,963 | 168,107 | 324,070 | 89.05 | 95.98 | 185.03 |
| Probate, Succession, and Estate | 16,600 | 7,849 | 24,450 | 9.48 | 4.48 | 13.96 |
| Land .. .. | 4,746 | , | 4,746 | 2.71 | . . | 2.71 |
| Motor Vehicle Operators' Fees | 1,183 | . . | 1,183 | 0.67 | . | 0.67 |
| Transport Licence and Permit Fees | 6,701 | . | 6,701 | 3.83 | . . | 3.83 |
| Lottery .. .. .. | 842 | . | 842 | 0.48 | . | 0.48 |
| Racing . . . | 5,674 | - | 5,674 | 3.24 | -. | 3.24 |
| Other Stamp Duty | 22,159 | 819 | 22,978 | 12.65 | 0.47 | 13.12 |
| Liquor .. .. | 5,039 | . | 5,039 | 2.88 | . | 2.88 |
| Customs | . . | 22,795 | 22,795 | . . | 13.02 | 13.02 |
| Excise | . | 113,369 | 113,369 | . . | 64.73 | 64.73 |
| Sales . | . | 53,596 | 53,596 | . | 30.60 | 30.60 |
| Pay-roll .. .. | . | 21,245 | 21,245 | . | 12.13 | 12.13 |
| Wool .. | . | 2,175 | 2,175 | . | 1.24 | 1.24 |
| Stevedoring Industry | -• | 1,976 | 1,976 | . | 1.13 | 1.13 |
| $\begin{array}{ccc} \text { Other } & \text { Trust Funds } & \text {.. } \end{array}$ | 298 | 989 | 1,287 | 0.17 | 0.56 | 0.73 |
| Motor Vehicle Registrn | 21,984 | . | 21,984 | 12.55 | . | 12.55 |
| Roads Maintenance .. | 4,297 | . | 4,297 | 2.45 | . | 2.45 |
| Motor Vehicle Insurance Nominal Defendant .. | 240 | .. | 240 | 0.14 | . | 0.14 |
| Motor Vehicle Operators' Fees | 258 | . | 258 | 0.15 | . . | 0.15 |
| Racing .. .. .. | 422 | . | 422 | 0.24 | . | 0.24 |
| Liquor . . .. .. | 147 | . | 147 | 0.08 | . | 0.08 |
| Diseases in Stock .. | 920 | . | 920 | 0.52 | . | 0.52 |
| Stock Routes and Pests Destruction | 731 | . | 731 | 0.42 | . | 0.42 |
| Sugar Cane Prices | 435 | . | 435 | 0.25 | . . | 0.25 |
| Fire Brigade Precept | 3,262 | $\ldots$ | 3,262 | 1.86 | $\cdots$ | 1.86 |
| Other .. .. | 1,441 | , | 1,441 | 0.82 |  | 0.82 |
| Total .. .. .. | 253,343 | 392,920 | 646,263 | 144.64 | 224.34 | 368.98 |

[^147]Income Tax-On 1 July 1942 the Commonwealth Government became the sole authority taxing income in Australia. With the increasing amount of tax payable during the war years, a system of deductions from wages sufficient to meet the approximate tax for the year was introduced.

As the tax assessable on one year's income was deducted from the earnings in the following year, the deduction system was most unsatisfactory in those cases where income in any year was smaller than in the preceding year. This position led to the introduction, in April 1944, of the "Pay as You Earn" system of taxation. An amendment to the Act advanced by twelve months the income year on which tax was based, so that, in the case of taxpayers other than companies, tax assessed on earnings during a financial year was deducted during the same financial year. Any necessary adjustment was made when the assessment was issued.

Under the "Pay as You Earn" system, tax deductions for wage and salary earners were made from their current earnings, but other receivers of personal incomes were assessed for provisional taxation on their incomes in the previous income year. For the latter, a self-assessment plan of provisional taxation was introduced in 1952-53, permitting the taxpayer to submit his own estimate of his expected income for payment of provisional taxation, penalty rates of additional taxation being levied if the estimate proved to be more than 20 per cent in error.

Income Tax Rates-From the income year 1950-51, income tax and social services contribution have been merged into a single levy. The rates of tax on income payable for 1969-70 are shown below, and the tax assessed at these rates was subject to additional tax of $2 \frac{1}{2}$ per cent. For the year 1970-71 there was a reduction of about 10 per cent on taxable incomes up to $\$ 10,000$, tapering off to reach a 4.4 per cent reduction at $\$ 20,000$, and with no reduction on incomes of $\$ 32,000$ or more.

Rates of Tax on Income, 1969-70

| Part of <br> Taxable Income | Rate <br> Per Cent | Part of <br> Taxable Income | Rate <br> Per Cent | Part of <br> Taxable Income | Rate <br> Per Cent |
| ---: | :---: | :---: | :---: | :---: | :---: |
| Up to $\$ 200$ | 0.4 | $\$ 1,601$ to $\$ 1,800$ | 17.6 | $\$ 6,401$ to $\$ 7,200$ | 43.8 |
| $\$ 201$ to $\$ 300$ | 1.2 | $\$ 1,801$ to $\$ 2,000$ | 19.3 | $\$ 7,201$ to $\$ 8,000$ | 46.3 |
| $\$ 301$ to $\$ 400$ | 2.9 | $\$ 2,001$ to $\$ 2,400$ | 21.6 | $\$ 8,001$ to $\$ 8,800$ | 48.7 |
| $\$ 401$ to $\$ 500$ | 4.5 | $\$ 2,401$ to $\$ 2,800$ | 24.6 | $\$ 8,801$ to $\$ 10,000$ | 51.7 |
| $\$ 501$ to $\$ 600$ | 6.1 | $\$ 2,801$ to $\$ 3,200$ | 27.1 | $\$ 10,001$ to $\$ 12,000$ | 55.0 |
| $\$ 601$ to $\$ 800$ | 8.2 | $\$ 3,201$ to $\$ 3,600$ | 29.6 | $\$ 12,001$ to $\$ 16,000$ | 57.9 |
| $\$ 801$ to $\$ 1,000$ | 10.8 | $\$ 3,601$ to $\$ 4,000$ | 32.1 | $\$ 16,001$ to $\$ 20,000$ | 60.4 |
| $\$ 1,001$ to $\$ 1,200$ | 12.5 | $\$ 4,001$ to $\$ 4,800$ | 35.4 | $\$ 20,001$ to $\$ 32,000$ | 63.3 |
| $\$ 1,201$ to $\$ 1,400$ | 14.2 | $\$ 4,801$ to $\$ 5,600$ | 38.3 | Over $\$ 32,000$ | 66.7 |
| $\$ 1,401$ to $\$ 1,600$ | 15.9 | $\$ 5,601$ to $\$ 6,400$ | 41.2 |  |  |

Tax is payable on the whole of a person's taxable income if it exceeds $\$ 416$. After the income year 1952-53, no additional tax was levied on income derived from property.

Income Tax Assessments-The following table shows the tax assessed during 1967-68 on the 1966-67 incomes of Queensland residents. The total includes central office assessments of 1,246 taxpayers who derived incomes in Queensland and elsewhere, their incomes from salaries and wages being $\$ 1,375,081$, and from other sources $\$ 4,751,695$. They were assessed $\$ 1,883,178$ as income tax.

Income Taxation, Queensland Residents, 1967-68
(Income Year 1966-67)

| Grade of Actual Income | Taxpayers | Taxable Income |  |  | Tax Payable |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Wages and Salaries | Other | Total |  |
| \$ | No. | \$ ${ }^{\prime} 000$ | \$,000 | \$'000 | \$ ${ }^{\prime} 000$ |
| 417 to 599 | 17,195 | 6,729 | 1,701 | 8,430 | 175 |
| 600 to 999 | 55,511 | 33,261 | 7,294 | 40,555 | 1,555 |
| 1,000 to 1,999 .. | 175,464 | 184,093 | 42,209 | 226,303 | 17,064 |
| 2,000 to 3,999 .. | 302,121 | 529,383 | 117,000 | 646,383 | 77,799 |
| 4,000 to 5,999 .. | 63,308 | 147,394 | 77,560 | 224,954 | 39,614 |
| 6,000 to 9,999 . . | 23,079 | 55,322 | 79,767 | 135,090 | 32,996 |
| 10,000 and Over | 8,539 | 18,777 | 91,931 | 110,708 | 42,943 |
| Total | 645,217 | 974,960 | 417,462 | 1,392,422 | 212,146 |

Concessional Deductions (Income Tax) -With the uniform tax plan the principle was adopted of allowing concessions in the form of rebates of tax, but the former method of allowing deductions in calculating taxable income was restored from the income tax year 1950-51.

The maximum amount of each concessional deduction for 1969-70 was as follows: Dependent wife or husband, $\$ 312$; dependent parent or parent-in-law, $\$ 312$; children under 16 years, $\$ 208$ for one child, $\$ 156$ for each other child; dependent daughter housekeeping for widowed parent, or housekeeper caring for a taxpayer's children under 16 years of age, $\$ 312$; invalid relative (child, step-child, brother, or sister) aged 16 years or over, $\$ 208$; children between 16 and 21 years receiving full-time education, $\$ 208$; amounts paid to medical or hospital benefits fund for personal benefit of taxpayer or his family; medical expenses of taxpayer and dependants (less medical benefit recoupments), including dental expenses, optical and therapeutic treatment expenses, amounts paid for artificial limbs and eyes, hearing aids, medical and surgical appliances, and amounts paid to a personal attendant of a totally incapacitated person, etc.; funeral expenses, $\$ 100$ for any dependant (except housekeeper) of the taxpayer; life insurance etc., $\$ 1,200$; educational expenses of each child or dependant under 21 years, $\$ 300$. Rates and land tax paid on non-income producing property, gifts of $\$ 2$ and upwards to public benevolent institutions, approved research institutes, etc., subscriptions up to $\$ 42$ to trade, business, or professional associations or unions, and one-third of the amount paid as calls on mining and afforestation shares were also allowed as deductions from income. Provision was also made for the allowance of deductions for capital subscribed direct to oil exploration and mining companies.

Company Tax_For 1968-69, rates of income tax payable on each $\$ 1$ of taxable income by companies, other than companies in the capacity of trustees, were as follows: Resident Public Companies: 40 per cent up to $\$ 10,000,45$ per cent on remainder. Non-resident Public Companies: 35 per cent on income consisting of dividends up to $\$ 10,000,40$ per cent on other income up to the amount by which dividend income was below $\$ 10,000,45$ per cent on remainder. Co-operative or Non-profit Companies (other than a friendly society dispensary): 35 per cent up to $\$ 10,000$, 45 per cent on remainder. Non-profit Company which is a friendly society dispensary: 35 per cent. Life Insurance Companies: Mutual income, 30 per cent up to $\$ 10,000$, 40 per cent on remainder. Other income of nonresident insurance companies, 35 per cent on income consisting of dividends up to the amount by which mutual income was below $\$ 10,000$. All other income of life insurance companies, 40 per cent up to an amount by which mutual income and (for non-resident companies) dividend income was below $\$ 10,000,45$ per cent on remainder. Private Companies: 30 per cent up to $\$ 10,000,40$ per cent on remainder; additional tax of 50 per cent of income less primary tax, dividends, and retention allowance. Rates were increased for the income year 1969-70, in general by 2.5 c per $\$$ of taxable income.

Land Tax (State) -The rates are per \$ of taxable value and are on a graduated scale. The amount payable is determined by dividing the taxable value into parts to which progressively higher rates are applied, and on taxable values up to $\$ 399,999$, totalling the tax payable on the several parts. On taxable values of $\$ 400,000$ and over, a flat rate of 2.1 c in the $\$$ is charged.

State Land Tax Rates, 1969-70

| Part of <br> Taxable Value | RateTax Payable <br> at Beginning <br> of Class | Part of <br> Taxable Value | Rate | Tax Payable <br> at Beginning <br> of Class |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | cin $\$$ | $\$$ | $\$$ | c in $\$$ | $\$$ |
| Under 4,000 | 0.3 | $\ldots$ | 80,000 to 119,999 | 1.9 | 1,160 |
| 4,000 to 5,999 | 0.6 | 12 | 120,000 to 199,999 | 2.1 | 1,920 |
| 6,000 to 9,999 | 0.9 | 24 | 200,000 to 299,999 | 2.3 | 3,600 |
| 10,000 to 19,999 | 1.2 | 60 | 300,000 to 399,999 | 2.5 | 5,900 |
| 20,000 to 39,999 | 1.5 | 180 | 400,000 and over | 2.1 | 8,400 |
| 40,000 to 79,999 | 1.7 | 480 |  |  |  |

Returns of freehold land are required from residents where the total unimproved value is $\$ 12,000$ or more, and from absentees and companies, where the value is $\$ 2,000$ or more. Valuations are determined by the Valuer-General (see page 471). Blocks not exceeding two and a half acres, used for residential purposes by an owner who owns no other freehold land in Queensland are exempt irrespective of valuation. In ascertaining taxable value for a resident individual, $\$ 10,000$ is deducted from the total unimproved value, but where land is used personally by the owner for primary production the exemption is $\$ 30,000$. No exemption is granted to absentees or companies.

The next table shows State land tax collections in Queensland during 1968-69, in respect of valuations at 30 June 1968. The rates at which these collections were made are on page 451 of the 1969 Year Book.

Allowing for arrears and accrued penalties etc., the total amount payable during $1968-69$ was $\$ 4,778,562$. The total amount received after allowing for refunds and adjustments was $\$ 4,745,998$, an increase of $\$ 4,210$ on the 1967-68 revenue. The cost of collecting the tax was $\$ 6.52$ for each $\$ 100$ collected, compared with $\$ 7.00$ ten years earlier.

State Land Tax Assessments, Queensland, 1968-69

| Type of Taxpayer | Taxable Value |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$1-\$3,999 | $\begin{aligned} & \$ 4,000- \\ & \$ 9,999 \end{aligned}$ | $\begin{aligned} & \$ 10,000- \\ & \$ 49,999 \end{aligned}$ | $\begin{aligned} & \$ 50,000- \\ & \$ 219,999 \end{aligned}$ | $\$ 220,000$ <br> and Over | Total |
| TAXPAYERS (NO.) |  |  |  |  |  |  |
| Individuals | 2,727 | 2,327 | 1,738 | 109 | 3 | 6,904 |
| Companies | 1,157 | 1,312 | 1,934 | 550 | 121 | 5,079 ${ }^{1}$ |
| Total .. | 3,884 | 3,639 | 3,672 | 659 | 124 | 11,983 ${ }^{\text {² }}$ |


| TAXABLE VALUE (\$) |  |  |  |  |  |  |  |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Individuals | $\ldots$ | $6,973,044$ | $14,932,799$ | $33,162,621$ | $8,272,107$ | 816,410 | $64,156,981$ |
| Companies | .. | $3,063,426$ | $8,646,954$ | $43,630,355$ | $52,061,749$ | $76,757,315$ | $191,469,069^{1}$ |
| Total.. | $\ldots$ | $10,036,470$ | $23,579,753$ | $76,792,976$ | $60,333,856$ | $77,573,725$ | $255,626,050^{1}$ |

TAX PAYABLE (\$)

| Individuals | $\ldots$ | 34,814 | 132,763 | 517,261 | 162,728 | 19,512 | 867,078 |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Companies | $\ldots$ | 15,554 | 78,347 | 710,151 | $1,062,720$ | $1,901,563$ | $3,877,974^{1}$ |
|  | $\ldots$ | $\ldots$ | 50,368 | 211,110 | $1,227,412$ | $1,225,448$ | $1,921,075$ |

1 Including 5 mutual life insurance companies not classified according to value; taxable value, $\$ 7,309,270$; tax payable, $\$ 109,639$.

Summary of Land Taxation Rates, Australia, 1969-70

| State | Rates of Tax (in cents per dollar on unimproved taxable values) | Exemptions |
| :---: | :---: | :---: |
| New South Wales | 0.4167 c up to $\$ 5,000$, thence graduated to reach 0.6771 c on $\$ 20,000,0.9115 \mathrm{c}$ on $\$ 40,000$, and 1.8670 c on $\$ 130,000$. 3.3333 c on each $\$ 1$ over $\$ 130.000$ <br> A rebate of $60 \%$ where land used for primary production; however if the owner is a company, it must be either an exempt proprietary or trustee company to qualify. Otherwise a rebate of $10 \%$ | On primary producers' land: $\$ 45,000$. diminishing by $\$ 3$ for every $\$ 1$ in excess of $\$ 45,000$ <br> On land used solely as a site of a single dwelling-house: $\$ 24,000$, diminishing by $\$ 3$ for every $\$ 1$ in excess of $\$ 24,000$, where such land is occupied and owned by a person (or persons) who owns no other land <br> Other: $\$ 17,250$, diminishing by $\$ 3$ for every $\$ 1$ in excess of $\$ 17,250$. Land owned by charitable, hospital, religious, recreational, and educational bodies, etc., provided not used for profit or gain of members |
| Victoria . | 0.42 c up to $\$ 17,500$, thence graduated to reach 3.21 c over $\$ 170,000$ <br> Absentee owners: 20\% extra where land is used for other than primary production or industrial purposes | Land used for primary production Other: $\$ 6,000$, diminishing by $\$ 2$ for every $\$ 1$ in excess of $\$ 6,000$ |
| Queensland | 0.3 c up to $\$ 3,999$, thence graduated to reach 2.5 c on portion from $\$ 300,000$ up to $\$ 399,999$. On taxable value from $\$ 400,000,2.1 \mathrm{c}$ on each $\$ 1$ (see pages 460 and 461 for full details) | On primary producers' land: $\$ 30,000$ <br> Other: $\$ 10,000$ <br> Absentees and companies: nil <br> Residential blocks which do not exceed $2 \frac{1}{2}$ acres, where they are used for residential purposes by the owner, and that owner owns no other freehold land in Queensland |
| South Australia .. | 0.2 c up to $\$ 10,000$, thence graduated to reach 0.3 c on $\$ 20,000,0.5 \mathrm{c}$ on $\$ 40,000$, and 1.9 c on $\$ 180,000.3 .8 \mathrm{c}$ on each $\$ 1$ over $\$ 180,000$ | Land used for charitable, religious, and educational purposes <br> Land used for primary production: graduated exemption where total value of all land held is less than $\$ 12,500$. Special concessions in certain areas |
| Western Australia | Improved land: 0.3 c up to $\$ 5,000$, thence graduated to average 0.75 c on $\$ 50,000$ and 1.296 c on $\$ 120,000$. 2.4 c on each $\$ 1$ over $\$ 120,000$ Unimproved land: 1.0 c up to $\$ 5,000$, thence graduated to average 2.125 c on $\$ 50,000$ and 3.365 c on $\$ 120,000$. 5.25 c on each $\$ 1$ over $\$ 120,000$ | Improved land used for rural purposes if situated outside a town or city. Land owned by any public or religious body, provided land is not being used as a source of profit or gain <br> Mining properties <br> Land owned by pensioners |
| Tasmania | Graduated from 0.20 c on $\$ 251$ to reach 0.55 c on $\$ 10,000,0.90 \mathrm{c}$ on $\$ 25,000$, 1.15 c on $\$ 50,000,1.58 \mathrm{c}$ on $\$ 100,000$, 1.88 c on $\$ 150,000$, and 3.00 c on each $\$ 1$ over $\$ 150,000$ | Rural lands $\$ 10,000$, reducing by $\$ 2$ for every $\$ 1$ by which unimproved value exceeds $\$ 10,000$, but does not exceed $\$ 15,000$. Pensioners' land subject to certain conditions. Churches, schools, hospitals, and charitable institutions. Approved sporting clubs pay reduced rates in certain cases |

Probate or Administration Duty (State)-This duty is $\$ 2$ for every $\$ 200$ or part thereof of the net value of an estate, with exemption if the net value does not exceed $\$ 1,000$, or, where the successor is lineal issue, $\$ 3,000$, or where the predecessor is not survived by a spouse and the successor is lineal issue, $\$ 6,000$.

Where an estate does not exceed $\$ 19,000$, the following provisions apply to that portion succeeded to by wife or husband and children under 21: Estate not exceeding $\$ 15,000$-exempt; estate exceeding $\$ 15,000$-duty rebate of 1 per cent for every $\$ 40$ by which the value is less than $\$ 19,000$, adding a further $\$ 5,000$ for each dependent child under 21 .

Succession Duty (State)-This duty is payable as a percentage of the succession at the rates shown in the next table.

Exemption is allowed in the following cases: ( $a$ ) where the net value of an estate is under $\$ 1,000$; $(b)$ where the whole value of a succession is less than $\$ 100$; (c) where a succession is to a charitable or educational institution in Queensland; (d) where a succession, not exceeding $\$ 200$, is to any past or present employee as his sole benefit from the estate.

The exemption and rebates for wife or husband and children shown above for probate or administration duty apply also to succession duty.

Rates ${ }^{1}$ of Succession Duty Payable, Queensland

| Net Value of Estate | Husband,Wife,andLinealIssue | Wife and Lineal Issue | Husband | Other Relatives |  | Strangers in Blood |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | A | B | A | B |
| \$ \$ | $\%$ | \% | \% | \% | $\%$ | $\%$ | $\%$ |
| 1,000 to 2,000 | Nil | $\frac{1}{2}$ | 2 | 3 | $3 \frac{3}{4}$ | 4 | 5 |
| Over 2,000 to 3,000 | Nil | $\frac{3}{4}$ | 3 | $4 \frac{1}{2}$ | 55 | 6 | $7 \frac{1}{2}$ |
| ,, 3,000 to 5,000 | 1 $\frac{1}{2}$ | $1 \frac{7}{8}$ | 3 | 412 | $5 \frac{5}{8}$ | 6 | $7 \frac{1}{2}$ |
| ,, 5,000 to 8,000 | $2{ }^{3}$ | $3 \frac{1}{3}$ | 4 | 6 | $7 \frac{1}{2}$ | 8 | 10 |
| ,, 8,000 to 10,000 | 3 | $3 \frac{3}{4}$ | $4 \frac{1}{2}$ | $6 \frac{3}{4}$ | $87 / 16$ | 9 | 111 $\frac{1}{4}$ |
| ,, 10,000 to 12,000 | 5 | $6{ }_{4}^{1}$ | $6 \frac{1}{4}$ | $7 \frac{1}{2}$ | 9구8 | 10 | 121 |
| ,, 12,000 to 14,000 | $5 \frac{1}{2}$ | $6 \frac{7}{8}$ | $6 \frac{7}{8}$ | $8 \frac{1}{4}$ | $10^{5} / 18$ | 11 | 133 |
| $\Rightarrow 14,000$ to 16,000 | 6 | $7 \frac{1}{2}$ | $7 \frac{1}{2}$ | 9 | 111 $\frac{1}{4}$ | 12 | 15 |
| ,, 16,000 to 18,000 | $6 \frac{1}{2}$ | $8 \frac{1}{8}$ | $8 \frac{1}{8}$ | $9 \frac{3}{4}$ | $12^{3} / 15$ | 13 | 161 ${ }^{\frac{1}{4}}$ |
| ,, 18,000 to 20,000 | 7 | 83 | 83 | 101 | 1319 | 14 | $17 \frac{1}{2}$ |
| , 20,000 to 25,000 | $7 \frac{1}{2}$ | $9 \frac{3}{8}$ | $9 \frac{3}{8}$ | 11年 | $14^{1} / 16$ | 15 | $18 \frac{3}{4}$ |
| ,, 25,000 to 30,000 | 8 | 10 | 10 | 12 | 15 | 16 | 20 |
| ,, 30,000 to 35,000 | $8 \frac{1}{2}$ | 105 | 105 | $12 \frac{3}{4}$ | $15^{15} / 16$ | 17 | 214 |
| ,, 35,000 to 40,000 | 9 | $11 \frac{1}{4}$ | $11 \frac{1}{4}$ | 131 | 167 | 18 | $22 \frac{1}{2}$ |
| ,, 40,000 to 45,000 | $9 \frac{1}{2}$ | 117 | 117 ${ }^{\frac{7}{8}}$ | 141 ${ }^{\frac{1}{4}}$ | $17^{13} / 16$ | 19 | 23年 |
| ,, 45,000 to 50,000 | 10 | $12 \frac{1}{2}$ | $12 \frac{1}{2}$ | 15 | $18 \frac{3}{4}$ | 20 | 25 |
| ,, 50,000 to 55,000 | 1012 | 131 | 131 ${ }^{\frac{1}{8}}$ | $15 \frac{3}{4}$ | 1911/16 | 21 | $26 \frac{1}{4}$ |
| ,. 55,000 to 60,000 | 11 | $13 \frac{3}{4}$ | $13 \frac{3}{4}$ | $16 \frac{1}{2}$ | $20 \frac{5}{8}$ | 22 | $27 \frac{1}{2}$ |
| Maximum Rates . | 20 | 25 | 25 | 25 | 30 | 25 | 30 |

[^148]Estate Duty (Commonwealth)-Estate duty is assessed on the net value of an estate less a statutory exemption as follows: (a) where the whole of the estate passes to the widow or widower, children (including adopted children, step-children, and ex-nuptial children), or grandchildren, $\$ 20,000$, decreasing by $\$ 2$ for every $\$ 8$ by which the value exceeds $\$ 20,000$
and ceasing to apply at $\$ 100,000 ;$ (b) where no part of the estate passes as in (a), $\$ 10,000$, decreasing by $\$ 2$ for every $\$ 8$ by which the value exceeds $\$ 10,000$ and ceasing to apply at $\$ 50,000$; and (c) where only part of the estate passes as in (a), calculated proportionately under (a) and (b). Rebates of duty are provided on assets which become liable for duty on two or more occasions within a period of five years.

The rates of duty levied increase as the value of the estate for duty increases, as follows: $\$ 2$ to $\$ 20,000,3$ per cent; $\$ 20,001$ to $\$ 40,000,3$ to 6 per cent; $\$ 40,001$ to $\$ 240,000,6$ to 26 per cent; $\$ 240,001$ to $\$ 1,000,000$, 26 to 27.9 per cent; $\$ 1,000,001$ and over, 27.9 per cent.

Gift Duty (State)-This tax came into operation on 1 July 1926 and imposed a duty on gifts amounting to $\$ 2,000$ or over. Exemption is granted in the case of gifts not exceeding $\$ 4,000$ or of gifts to charitable or educational institutions in Queensland. Rates commence at 3 per cent, with a maximum of 20 per cent on amounts over $\$ 126,000$, depending on the total value of the gifts.

Gift Duty (Commonwealth)-This tax came into operation in October 1941 and imposed a duty on gifts exceeding the value of $\$ 1,000$. From 3 June 1947 the exemption was raised to $\$ 4,000$. A gift becomes dutiable when the value of the gift, together with all other gifts made by the same donor within 18 months previously and 18 months subsequently, exceeds $\$ 4,000$. The rates imposed are the same as those under Commonwealth Estate Duty on the value of an estate for duty purposes (see above).

Pay-roll Tax (Commonwealth)-The pay-roll tax was introduced in July 1941 to provide part of the finance for the Commonwealth scheme of child endowment. The rate of tax has remained unchanged at $2 \frac{1}{2}$ per cent, and is payable on all wages paid or payable in excess of the statutory amount of general exemption ( $\$ 20,800$ per annum from 1 September 1957). To encourage exports, rebates of pay-roll tax may be allowed to certain employers whose export sales of prescribed goods are increased above the average annual export sales in a base period. From 1 July 1968, the base period for established exporters is the first three years of the eight financial years immediately preceding the rebate year. Special provisions operate for calculating the base period for new exporters.

Sales Tax (Commonwealth)-This tax, so far as transactions or operations covered by the law in Australia are concerned, is payable by manufacturers and wholesale merchants. Tax payable on imported goods is collected by the Customs Department. A large list of exemptions is designed to help primary producers, and for other purposes. The tax was introduced in August 1930. From 14 August 1968 three rates operated as follows: (i) a general rate of 15 per cent covering the majority of taxable goods; (ii) a rate of $2 \frac{1}{2}$ per cent on certain specified classes of goods ordinarily used for household purposes; and (iii) a rate of 25 per cent on motor cars designed primarily and principally for transport of persons, and also on certain types of non-essential goods. The 25 per cent rate was increased to $27 \frac{1}{2}$ per cent in the August 1970 budget.

Wool Tax (Commonwealth)—This tax was re-introduced after the abolition of the wool contributory charge on 1 July 1952. The object of the legislation is to provide funds for the Australian Wool Board to promote wool, investigate all aspects of wool marketing, test wool and wool products, and conduct research into wool production and wool textiles.

From 1 July 1964 the tax has been levied on an ad valorem basis, and, since 1 July 1965, at 2 per cent of the sale value of shorn wool.

Stevedoring Industry Charge (Commonwealth)-This charge was introduced as from 22 December 1947 and the rate was fixed at 3.75c per man-hour of employment. The rate has been varied from time to time. As from 27 November 1967, the Act was amended to include three different classes of waterside workers with a different rate applicable to each class. For class A, regular waterside workers on weekly hire in a permanent or a non-permanent continuous port, the rate is $\$ 16.85$ per man-week; for class $\mathbf{B}$, regular waterside workers not on weekly hire in non-permanent continuous ports, the rate is 80c per man-hour; and for class C, regular waterside workers at seasonal ports and irregular workers at any port, the rate is 55 c per man-hour. The charge is payable by employers of waterside labour and provides funds for the Australian Stevedoring Industry Authority to pay attendance money and holiday pay, and to provide for sick, annual, and long-service leave.

Tobacco Charge (Commonwealth)-This charge, operative from 1 January 1956, is used to finance tobacco research and advisory activities. It is levied on growers at 0.5 c per lb , and on manufacturers on Australian leaf only at 1 c per lb .

Canning-Fruit Charge (Commonwealth)—This charge, operative from 2 December 1959, is used to promote the sale of certain canned fruit. It is payable by the suppliers of apricots, peaches, and pears used by canneries. Since December 1964 the rate has been 75 c per ton.

Taxation of Racing and Betting (State)-This taxation comprises stamp duty on betting tickets, bookmakers' licences, totalisator tax, racecourse and coursing ground licence fees, and a tax on bookmakers' turnover of $1 \frac{1}{2}$ per cent. Totalisator tax amounts to 5 per cent of all moneys passing through the totalisators, except ex-Queensland investments, which attract $\frac{1}{2}$ per cent tax. The Government receives all fractions and unclaimed dividends, which amounted to $\$ 718,953$ in 1968-69.

The total amount collected through taxation on racing during 1968-69 is shown in the table on page 458.

Totalisator operations are conducted on racecourses by the race clubs and off the course by the Totalisator Administration Board of Queensland (T.A.B.). At 30 June 1969 there were 266 T.A.B. branches and agencies ( 82 in the Brisbane area and 184 in other parts of the State).

Totalisator Operations, Queensland

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Clubs with Totalisator Licences ${ }^{1}$ No. | 125 | 121 | 125 | 117 | 127 |
| Meetings Held with Totalisators No. | 633 | 625 | 659 | 668 | 767 |
| T.A.B. Branches and Agencies No. | 214 | 239 | 257 | 261 | 266 |
| Meetings Operated on by T.A.B. No. | 465 | 478 | 511 | 522 | 587 |
| Total Totalisator Turnover . . S | 33,707,247 | 40,026,212 | 47,424,592 | 55,442,362 | 61,009,527 |
| Retained by Clubs and T.A.B. \$ | 3,183,172 | 3,838,701 | 4,528,311 | 5,169,896 | 5,669,345 |
| Totalisator Tax . .. \$ | 1,120,099 | 1,670,531 | 1,919,409 | 2,752,425 | 3,021,336 ${ }^{2}$ |

[^149]Receipts from bookmakers' licences were $\$ 22,120$. Bookmakers' licences cost from $\$ 10$ to $\$ 100$ depending on the location and the type of the course on which they operate. Stamp duty on betting tickets yielded $\$ 230,872$. Bookmakers' turnover tax amounted to $\$ 2,117,606$ on a total turnover of $\$ 141,173,783$. Racecourse and coursing ground licence fees amounted to $\$ 5,060$.

Lottery Tax (State) - A stamp duty of 5 per cent on the selling price of the ticket, with a minimum duty of 3 c on any ticket, is payable on tickets issued in a drawing, sweep, or lottery where the prize is paid by means of cash, bonds, inscribed stock, or other negotiable instrument. The tax collected on lotteries during $1968-69$ was $\$ 842,000$.

Liquor Taxation-Fees, assessed on the purchase price of liquor bought during the previous year, are collected from licensees. The rate was increased from 4 to 6 per cent on 1 January 1962. Prior to 1959, a proportion of the fees was paid into a trust fund from which compensation is paid for surrendered or cancelled licences. Now, however, all the fees are paid into Consolidated Revenue so long as the credit balance of the fund remains over $\$ 600,000$. Spirit merchants pay a fixed annual fee of $\$ 400$ and 6 per cent on sales of liquor to persons other than those licensed to sell liquor.

Stamp Duty (State)-This is payable under The Stamp Acts, 1894 to 1968 , in executing instruments relating to the transfer of property, money transactions, and other agreements. Some of these instruments and the duties payable are as follows: Cheques- 5 c on each cheque. ReceiptsFor payment of money in excess of $\$ 20$ (including salaries or wages, only if the amount for the year would exceed $\$ 3,000$ ), 2c for every $\$ 100$ or part thereof. Receipts duty, in any form, was abandoned in Queensland after 30 September 1970 (see page 440). Conveyances-On the sale of any property, except stocks and marketable securities, $\$ 1.25$ for each $\$ 100$ or part thereof. Mortgages-Where the secured property is in Queensland, 25 c for each $\$ 100$ or part thereof. Hire Purchase Agreements-Where the purchase price exceeds $\$ 200, \$ 2.00$, and, in addition, 50 c for each $\$ 50$ or part thereof by which the purchase price exceeds $\$ 200$; where the purchase price is less than $\$ 200,20$ c for each $\$ 20$ in excess of $\$ 20$, with no duty if the purchase price is less than $\$ 20$. Life Insurance Policies-For the first $\$ 2,000$ of the sum insured, 5 c for every $\$ 100$ or part thereof in excess of $\$ 100$; when the sum insured exceeds $\$ 2,000$, for the first $\$ 2,000$ as above and, in addition, 10 c for every $\$ 100$ or part thereof by which the sum insured exceeds $\$ 2,000$. Motor Vehicles-On every application for registration or transfer of registration (apart from certain statutory exemptions), $\$ 1$ for every $\$ 100$, or part thereof, of the value of the vehicle.

Motor Taxation (State)—See pages 301 and 302.

## 8 LOCAL GOVERNMENT

Local Government Authorities in Queensland, usually known as "Local Authorities", are of three kinds, namely, Cities, Towns, and Shires. These Authorities may be divided into divisions for specific purposes, and in fact this is often the case for electoral purposes, but the practice of using divisions for finances still applies in only a limited number of cases. With the exception of the Brisbane City Council, which was created under the City of Brisbane Act, all other Local Authorities
operate under the Local Government Act. A section on the historical and legal growth of Local Government in Queensland appears on pages 46 to 48.

Of the 131 Local Authorites in Queensland at 30 June 1968, 15 City Councils, including Brisbane, controlled the more important urban areas, and 5 Town Councils other urban areas. The rest of the State, except for a few areas not incorporated for Local Government purposes, was administered by 111 Shire Councils. Information in this section, which is mainly financial in nature, is confined to a summary of statistics relating to these three groups of Authorities, with Brisbane being shown separately from the other cities in each case. Boundaries of individual Local Authorities appear on pages 468 and 469, and populations on pages 64 to 69 , while for financial details of each Authority reference should be made to Part E of Statistics of Queensland.

Functions of Local Government-Local Authorities exercise those powers granted to them by statute, chiefly by the Local Government Act (City of Brisbane Act in the case of Brisbane), and also by other Acts conferring specific powers not covered by the principal Act. The Local Government Act and regulations prescribe the standards to be maintained by Local Authorities, and this Act is administered by the Department of Local Government. All council by-laws must be approved by the Governor in Council, after which they have the force of law. Each Authority must submit a budget showing proposed receipts and expenditure for the ensuing year, and their accounts are audited by the Queensland Auditor-General.

Apart from roads declared under the Main Roads Acts, Local Authorities are responsible for the construction and maintenance of all roads, streets, and footpaths, etc. within their areas. While declared roads are the responsibility of the State Government, through the Department of Main Roads, Local Authorities are required to contribute towards the cost of their construction and maintenance, as detailed on page 297.

In the field of public health, their most important role is the provision of sewerage, cleansing, sanitary, and garbage services in all of the more closely populated centres of the State. Other services include immunisation against infectious diseases, control of premises where food is prepared, boarding houses, etc., mosquito eradication, and other general preservation of public health.

Local Authorities are responsible for the control of all building in their areas and most councils have building by-laws which specify certain minimum standards to be employed.

Recreation facilities are provided by Local Authorities in the form of parks, sporting reserves, camping grounds, swimming pools, public halls, libraries, etc. They also have general control over places of public amusement and in some cases conduct picture theatres.

Business undertakings include mainly the supply of water and electricity, and, by three Authorities, the provision of transport services. In a few areas facilities such as hostels, picture theatres, hotels, milk supplies, etc. have been provided. Of recent years, metered and off-street car parking facilities have been provided in the major urban centres.

Other functions of Local Authorities include the maintenance of cemeteries, ferries, and aerodromes, and control of noxious weeds and animals (in conjunction with the State Government), and of straying stock, street naming, land subdivisions, etc.


In these maps, the principal railways (light broken lines) are shown as indicators of geographical position only. A list of Statistical Divisions, and the Local Authorities in each, will be found on pages 64 to 69.


The map facing page 1 also shows the Statistical Divisions. The maps show the boundaries as they were at 30 June 1969.

A brief summary of local government statistics for the five years to 1967-68 is contained in the following table.

Local Government, Queensland

| Particulars | 1963-64 | 1964-65 | 1965-66 | 1966-67 | 1967-68 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | No. | No. | No. |
| General |  |  |  |  |  |
| Properties Rated | 568,250 | 582,381 | 594,863 | 611,482 | 629,720 |
| Premises Supplied with Water | 357,879 | 370,633 | 385,348 | 399,610 | 416,503 |
| Premises Sewered | 158,716 | 175,296 | 191,145 | 213,044 | 226,636 |
| Premises with Septic Installations | 75,792 | 85,473 | 93,504 | 102,011 | 107,677 |
|  | \$ ${ }^{\prime} 000$ | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 | \$'000 |
| Rateable Value of Property | 940,023 | 987,085 | 1,110,145 | 1,209,436 | 1,266,600 |
| Receipts, All Funds |  |  |  |  |  |
| Rates | 39,746 | 42,619 | 48,372 | 52,399 | 59,535 |
| Sales and Charges | 46,948 | 50,491 | 54,380 | 58,510 | 65,182 |
| Government Grants and Subsidies | 14,805 | 15,664 | 17,487 | 19,518 | 20,633 |
| Loan Receipts | 33,346 | 34,526 | 34,223 | 40,386 | 44,548 |
| Reimbursement for Work Done | 10,467 | 11,965 | 13,262 | 13,712 | 15,791 |
| Other Receipts | 12,000 | 13,828 | 14,087 | 15,460 | 14,438 |
| Total Receipts .. | 157,312 | 169,093 | 181,811 | 199,985 | 220,127 |
| Expenditure, All Funds |  |  |  |  |  |
| Administration | 8,289 | 9,203 | 10,311 | 10,866 | 13,020 |
| Debt Service .. | 26,536 | 29,682 | 31,029 | 34,021 | 35,881 |
| Roads | 28,482 | 27,673 | 30,831 | 32,718 | 36,278 |
| Other Works and Services | 81,700 | 88,524 | 96,134 | 101,881 | 111,587 |
| Work Done for Reimbursement | 10,269 | 12,024 | 12,995 | 13,406 | 15,993 |
| Other Expenditure .. .. | 4,088 | 4,382 | 4,931 | 5,324 | 5,849 |
| Total Expenditure | 159,364 | 171,488 | 186,231 | 198,216 | 218,608 |

The following table gives a general summary of Local Government Authorities as at 30 June 1968.

Local Government, Queensland, 30 June 1968

| Particulars | City of Brisbane | Other Cities | Towns | Shires | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Authorities .. .. .. No. | 1 | 14 | 5 | 111 | 131 |
| Estimated Population . . No. | 680,000 | 452,550 | 34.480 | 558,530 | 1,725,560 ${ }^{1}$ |
| Properties Rated .. .. No. | 195,560 | 153,518 | 10,135 | 270,507 | 629,720 |
| Dwellings .. .. .. No. | 193,321 | 136,601 | 7,986 | 158,419 | 496,327 ${ }^{2}$ |
| Premises Supplied with Water No. | 181,242 | 138,186 | 8,655 | 88,420 | 416,503 |
| Premises Sewered .. .. No. | 109,364 | 89,403 | 5,291 | 22,578 | 226,636 |
| Premises with Septic Installations .. .. .. .. No. | 40,992 | 26,363 | 840 | 39,482 | 107,677 |
| Rateable Value of Property $\$ \mathbf{\$} 000$ | 418,901 | 290,359 | 16,098 | 541,242 | 1,266,600 |
| Urban .. .. \$'000 | 412,939 | 287,128 | 15,964 | 97,497 | 813,529 |
| Other .. .. \$'000 | 5,962 | 3,231 | 134 | 443,744 | 453,071 |
| Streets and Roads . . . . miles | 2,514 | 2,985 | 227 | 112,631 | 118,357 |
| Formed .. .. .. miles | 2,238 | 2,561 | 196 | 72,604 | 77,599 |
| Unformed .. .. .. miles | 276 | 424 | 31 | 40,027 | 40,758 |

[^150]Local Government Finance-Local Authorities finance their day-to-day operations mainly from rates, sales and charges for services, and govern-
ment grants, while the provision of capital works and services is financed mainly through loan raisings supplemented by government subsidies.

Rates are levied on the unimproved capital value of land in the Local Authority Area, the valuation of which is determined by the State Government Valuer-General. The unimproved capital value is defined as the amount that would be paid by a willing but not anxious buyer to a willing but not anxious seller for a piece of land, assuming that actual improvements had not been made. Valuations must be made periodically at intervals of not less than five or more than eight years. By June 1965, every Local Authority in the State had been valued at least once by the Valuer-General. As a temporary measure to ease the transition between valuations in newly revalued areas, The Local Government (Rateable Value Adjustment) Act of 1962 provided that the rateable value on which rates are to be assessed in Local Authorities revalued during the years 1959-60 to 1962-63 shall be calculated by adding half the increase to the former unimproved capital value. The derived valuations for the Authorities affected by this Act remain in force until after the next complete revaluation of their areas.

There are several types of rates, the chief of which is the general rate, raised to defray expenses of providing the Authorities' general services; rates for providing a specific service such as water and sewerage etc.; loan rates; and special rates applicable to a benefited area where some special benefit is provided to property owners. The total income from rates of all types during 1967-68 amounted to $\$ 59.5 \mathrm{~m}$.

Sales and charges for services are made by Local Authorities for the provision of goods and services such as the supply of water and electricity, sewerage, cleansing and garbage services, transport services, parking facilities, etc. The charges are generally set on the understanding that they are sufficient only to defray expenses. Total sales and charges amounted to $\$ 65.2 \mathrm{~m}$ during 1967-68.

Grants and subsidies for approved works are paid to Local Authorities by both the Commonwealth and the State Governments. Under the Commonwealth Aid Roads Scheme, grants for road construction and maintenance are made to the State and a proportion is allotted to individual Local Authorities to assist in their programme of road works. In more recent years, Commonwealth grants for aerodrome construction have also assumed importance. Total Commonwealth grants amounted to $\$ 3.5 \mathrm{~m}$ during 1967-68. The State Government made grants for revenue works of $\$ 4.6 \mathrm{~m}$, and paid $\$ 12.5 \mathrm{~m}$ in loan subsidies during 1967-68, on the following schedule of prescribed rates for various works.

General works (roads, bridges, streets, drainage, and reclamation) were subsidised at a flat rate of 20 per cent. For the establishment of new electricity district schemes and rural electrification, a maximum subsidy of $33 \frac{1}{3}$ per cent applied. For the establishment of small electric authorities in isolated areas, a flat rate of 50 per cent applied, while improvement works at existing western electric authorities (excluding township reticulation) were subsidised at $33 \frac{1}{3}$ per cent. For water supply works subsidies included 50 per cent for new complete water supply schemes, $33 \frac{1}{3}$ per cent for major augmentation schemes (excluding reservoirs, treatment works, and reticulation), and 20 per cent for other water supply works (excluding reticulation extensions to existing schemes). All sewerage works, with the exception of reticulation extensions and house connections to existing schemes, were subsidised at 40 per cent.

Other subsidised works included public conveniences, $33 \frac{1}{3}$ per cent; swimming pools, 25 per cent; erosion prevention, 25 per cent; students' hostels and hostels for waiting mothers, 50 per cent; tourist facilities, 20 per cent; and flood mitigation works, $33 \frac{1}{3}$ per cent.

Of the total loan receipts of $\$ 44.5 \mathrm{~m}$ for capital works during 1967-68, $\$ 3.6 \mathrm{~m}$ was raised from the State Government, $\$ 19.8 \mathrm{~m}$ from banks, $\$ 5.8 \mathrm{~m}$ from insurance companies, and $\$ 15.3 \mathrm{~m}$ from other sources such as public issues and various superannuation funds.

The remaining income of Local Authorities is composed of reimbursement for work done, earnings of council properties, sale of assets, and other sundry receipts. Reimbursement for work done is quite considerable, $\$ 15.8 \mathrm{~m}$ in $1967-68$, but this is offset by a correspondingly high expenditure since the councils merely act as the constructing bodies on behalf of various government departments and other persons and organisations. The principal item of reimbursable expenditure is road works for the State Government.

The next table summarises the transactions of all funds operated by Local Authorities during 1967-68. It combines the transactions of the General Fund, Waterworks, Electricity Supply, Transport Services, and Parking and Other Business Undertakings for both revenue and loan receipts and expenditure, thereby providing an indication of the magnitude of the overall operations of Local Government in the State.

Local Authorities, Queensland: Summary All Funds, 1967-68

| Particulars | City of Brisbane | Other Cities | Towns | Shires | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$ 000 | \$'000 | \$'000 |
| Receipts |  |  |  |  |  |
| Rates | 25,184 | 12,086 | 665 | 21,600 | 59,535 |
| Sales and Charges | 46,295 | 9,039 | 2,395 | 7,453 | 65,182 |
| State Government Grants (Revenue) | 1,424 | 620 | 56 | 2,527 | 4,627 |
| State Government Loan Subsidies | 2,645 | 4,208 | 476 | 5,156 | 12,485 |
| Commonwealth Government Grants | 430 | 447 | 52 | 2,592 | 3,521 |
| Council Properties . . | 759 | 677 | 69 | 1,001 | 2,506 |
| Reimbursement for Work Done | 3,213 | 2,507 | 467 | 9,604 | 15,791 |
| Other Revenue Items | 4,972 | 806 | 203 | 5,951 | 11,932 |
| Loans from State Government | 118 | 1,069 | 94 | 2,322 | 3,603 |
| Loans from Other Sources | 13,672 | 11,878 | 1,471 | 13,924 | 40,945 |
| Total Receipts . . | 98,712 | 43,337 | 5,948 | 72,130 | 220,127 |
| Expenditure |  |  |  |  |  |
| Administration | 6,218 | 2,478 | 346 | 3,977 | 13,019 |
| Debt Service | 15,521 | 7,821 | 1,269 | 11,270 | 35,881 |
| Roads |  |  |  |  |  |
| Revenue Fund | 5,779 | 3,397 | 292 | 13,650 | 23,118 |
| Loan and Subsidy Fund .. | 6,075 | 2,169 | 137 | 4,780 | 13,160 |
| Other Works and Services |  |  |  |  |  |
| Revenue Fund .. | 49,686 | 9,368 | 1,723 | 9,916 | 70,693 |
| Loan and Subsidy Fund .. | 11,324 | 14,205 | 1,574 | 13,791 | 40,894 |
| Work Done for Reimbursement | 3,611 | 2,353 | 473 | 9,556 | 15,993 |
| Other . . | 3,443 | 500 | 76 | 1,830 | 5,849 |
| Total Expenditure | 101,657 | 42,291 | 5,890 | 68,770 | 218,608 |

Of the total expenditure of $\$ 218.6 \mathrm{~m}$ from all sources, $\$ 147.9 \mathrm{~m}$, or 67.6 per cent, was spent on works $(\$ 111.6 \mathrm{~m}$ for the provision, operation, and maintenance of existing services, and $\$ 36.3 \mathrm{~m}$ on roads), $\$ 16.0 \mathrm{~m}$ was recoverable expenditure on work done for other bodies and individuals, $\$ 35.9 \mathrm{~m}$ was required for payment of interest and redemption on loans, $\$ 13.0 \mathrm{~m}$ for general administration, and $\$ 5.8 \mathrm{~m}$ on other items.

The succeeding tables list the transactions for each of the individual funds which have been incorporated in the table above.

General Services-Details of receipts and expenditure for the provision of general services appear in the next table.

Local Authorities, Queensland: General Services, 1967-68

| Particulars | City of Brisbane | Other Cities | Towns | Shires | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$ 000 | \$'000 | \$'000 |
| Receipts from Revenue | 28,263 | 19,321 | 1,573 | 45,716 | 94,873 |
| Rates .. . | 18,679 | 10,528 | 598 | 21,224 | 51,030 |
| Licences | 392 | 192 | 9 | 147 | 740 |
| State Government Grants | 1,122 | 565 | 25 | 2,472 | 4,184 |
| Commonwealth Govt Grants . | 430 | 447 | 52 | 2,592 | 3,521 |
| Sanitary, Sewerage, and Cleansing Charges | 2,599 | 3,459 | 229 | 2,288 | 8,575 |
| Council Properties .. .. | 759 | 678 | 69 | 1,000 | 2,506 |
| Reimbursement for Work Done State Government ${ }^{1}$ | 410 | 1,051 | 129 | 6,256 | 7,846 |
| Other Bodies and Individuals | 1,639 | 1,237 | 256 | 3,099 | 6,230 |
| Other | 2,233 | 1,164 | 205 | 6,638 | 10,240 |
| Receipts from Loan Fund | 7,232 | 11,253 | 821 | 15,693 | 34,999 |
| Loans .. .. | 5,174 | 8,480 | 643 | 12,569 | 26,866 |
| State Government Loan Subsidies | 2,058 | 2,773 | 178 | 3,124 | 8,133 |
| All Receipts | 35,495 | 30,573 | 2,395 | 61,409 | 129,872 |
| Expenditure from Revenue | 29,588 | 19,019 | 1,789 | 45,259 | 95,655 |
| Administration | 3,436 | 1,809 | 156 | 3,716 | 9,116 |
| Debt Service ${ }^{2}$ | 5,561 | 5,585 | 408 | 9,310 | 20,864 |
| New Works |  |  |  |  |  |
| Roads | 2,006 | 1,149 | 113 | 5,640 | 8,907 |
| Health, Sewerage, Cleansing | 2,166 | 133 | 2 | 37 | 2,338 |
| Council Properties | 1,955 | 839 | 62 | 2,199 | 5,055 |
| Other .. | 60 | 43 | 1 | 44 | 148 |
| Maintenance |  |  |  |  |  |
| Roads |  |  |  |  |  |
| Main Roads Department .. | 32 | 62 | 4 | 1,221 | 1,319 |
| Other .. | 2,871 | 1,954 | 173 | 6,784 | 11,782 |
| Health, Sewerage, Cleansing | 4,684 | 2,756 | 249 | 2,397 | 10,086 |
| Council Properties | 1,785 | 1,548 | 117 | 2,143 | 5,593 |
| Street Lighting .. | 528 | 404 | 23 | 362 | 1,317 |
| Other .. | 263 | 179 | 19 | 248 | 709 |
| Grants | 1,461 | 319 | 19 | 1,365 | 3,163 |
| Work Done for Reimbursement |  |  |  |  |  |
| State Government ${ }^{1}$ | 510 | 1,019 | 132 | 6,420 | 8,081 |
| Other Bodies and Individuals | 1,895 | 1,110 | 283 | 2,919 | 6,208 |
| Other .. .. . | 375 | 110 | 29 | 453 | 967 |
| Expenditure from Loans \& Subsidies | 9,443 | 10,863 | 438 | 13,438 | 34,182 |
| Roads |  |  |  |  |  |
| Main Roads Department .. | 81 | 15 |  | 834 | 930 |
| Other | 5,994 | 2,154 | 137 | 3,945 | 12,230 |
| Sewerage | 3,143 | 5,918 | 205 | 3,926 | 13,193 |
| Council Properties (incl. Plant) ... | 225 | 2,155 | 84 | 3,938 | 6,402 |
| Other .. .. .. |  | 621 | 12 | 794 | 1,427 |
| All Expenditure . . | 39,030 | 29,882 | 2,227 | 58,697 | 129,837 |

[^151]2 Including interest on overdraft and sinking fund payments.

Receipts include mainly general rates, sewerage and cleansing charges, government grants, reimbursement for work done, and loans for ordinary works, while expenditure includes road, sewerage, and other general works,
interest and redemption on loans, work done for reimbursement, general administration, and grants to fire brigades and other local organisations. (Transactions of business undertakings appear in the following tables.)

Waterworks-Waterworks supplied 241 cities, towns, and townships with reticulated supplies during 1967-68. Each of the 15 City Councils and the 5 Town Councils controlled its own supply. The remaining 221 waterworks were controlled by 100 Shire Councils. A further 12 waterworks were under construction.

Comparison with the situation 20 years earlier shows a rapid increase in the number of reticulated water supplies provided by Shire Councils to country towns. In 1947-48, only 92 cities, towns, and townships possessed this amenity, and only 70 waterworks, or less than one-third of the number in 1967-68, were controlled by Shire Councils.

## Local Authority Waterworks, Queensland: Receipts and Expenditure, 1967-68

| Particulars |  |  |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: |

[^152]Sewerage-At 30 June 1968, sewerage systems were in operation or under construction in 14 Cities and 4 Towns, and in 42 centres in 39 Shires. Twenty years earlier, at 30 June 1948, there were only 14 sewerage systems in operation in Queensland, and only three of these were located outside incorporated cities or towns.

Local Authorities were authorised by amending legislation in 1946 to install septic tanks and to recover the costs of such works from the owners of the premises concerned. The works become the property of the owner of the land, and repayment instalments become a charge on the land.

Financial transactions relating to sewerage schemes are included in transactions of the general funds of Local Authorities (see page 473).

At 30 June 1968, 109,364 premises, including public and commercial buildings, were connected to the Brisbane sewerage system. It was estimated that out of Brisbane's population of 680,000 at 30 June 1968, 404,647 lived in sewered premises, and approximately another 151,670 were served by septic installations.

Electricity-During 1967-68 electricity was distributed by 11 Local Authorites, 7 of which generated their own power. (Outside southeastern Queensland and the western districts, electricity was mainly generated and distributed by regional electricity boards: see page 243.) Financial operations of electricity undertakings of Local Authorities are shown in the following table.

Local Authority Electricity Undertakings, Queensland: Receipts and Expenditure, 1967-68


[^153]Transport-Electric tramways, electric trolley buses, and motor bus services were operated by the Brisbane City Council during 1967-68. Motor bus services were operated by the Rockhampton and Maryborough City Councils, and one Shire (Aramac) operated a light railway, to link up various centres in the district.

A table which includes details of the miles of route open, the numbers of vehicles, staff, and passengers, the vehicle mileage, gross earnings, salaries and wages, and the capital value of all Local Authority urban transport plant appears on page 294.

Local Authority Transport Services, Queensland: Receipts and Expenditure, 1967-68

| Particulars | City of Brisbane | Other <br> Cities | Shires | Total |
| :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$'000 | \$'000 |
| Receipts from Revenue .. | 8,333 | 236 | 66 | 8,634 |
| Traffic . . | 8,131 | 227 | 64 | 8,422 |
| Other | 201 | 9 | 2 | 212 |
| Receipts from Loan Fund | 1,568 | . | 60 | 1,628 |
| Loans . . | 1,568 | . | 60 | 1,628 |
| Subsidies | . . | . |  |  |
| All Receipts | 9,903 | 236 | 126 | 10,262 |
| Expenditure from Revenue | 9,627 | 269 | 69 | 9,964 |
| Administration | 417 | 15 | 8 | 440 |
| Debt Service | 1,089 | 19 | 7 | 1,115 |
| New Works | 158 | 12 | 3 | 172 |
| Maintenance | 1,982 | 22 | 28 | 2,032 |
| Operating Costs | 5,831 | 198 | 24 | 6,053 |
| Other .. .. | 150 | 2 |  | 152 |
| Expenditure from Loans and Subsidies | 1,596 | . | 21 | 1,617 |
| All Expenditure . . | 11,223 | 269 | 90 | 11,581 |

Car Parking and Other Business Undertakings—During 1967-68 metered and off-street car parking facilities were operated in Brisbane, Bundaberg, Cairns, Dalby, Gold Coast, Ipswich, Mackay, Maroochy (Shire), Maryborough, Rockhampton, Toowoomba, and Townsville, while miscellaneous business undertakings run by Local Authorities included hotels (Barcoo and Winton), hostels (Blackall, Longreach, and Paroo), a bakery (Isisford), milk supplies (Aramac, Blackall, and Paroo), picture theatres (Boulia, Bulloo, Croydon, Eacham, Hinchinbrook, and Isisford), and saleyards (Crow's Nest and Widgee).

Local Authortty Car Parking and Other Business Undertakings, Queensland: Receipts and Expenditure, 1967-68

| Particulars | City of Brisbane | Other Cities | Towns | Shires | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 |
| Receipts from Revenue . . | 1,108 | 507 | 15 | 371 | 2,002 |
| Rates | . . | . |  | 22 | 22 |
| Parking and Meter Fees, Fines .. | 721 | 481 | 15 | 19 | 1,236 |
| Charges and Sales . . | 172 | 9 | . | 324 | 505 |
| Other . | 215 | 18 | . | 6 | 239 |
| Receipts from Loan Fund | $\cdots$ | . | 15 | . | 15 |
| Loans | . | . | 15 | . | 15 |
| Subsidies | . | . | $\ldots$ | . | . |
| All Receipts | 1,108 | 507 | 30 | 371 | 2,017 |
| Expenditure from Revenue | 1,139 | 444 | 15 | 397 | 1,996 |
| Administration | 77 | 52 | 1 | 18 | 148 |
| Debt Service .. | 5 | 40 | 7 | 65 | 116 |
| New Works . . | 870 | 232 | 2 | 22 | 1,126 |
| Operating Costs and Maintenance | 184 | 104 | 5 | 292 | 584 |
| Other | 4 | 17 | $\ldots$ | . | 21 |
| Expenditure from Loans \& Subsidies | . | 4 | 6 | 4 | 14 |
| All Expenditure | 1,139 | 448 | 21 | 401 | 2,010 |

Local Authorities' Loans etc.-Total loan liability of all Local Authorities at 30 June 1968 was $\$ 381.2 \mathrm{~m}$. This is exclusive of bank overdrafts which decreased from $\$ 2.3 \mathrm{~m}$ to $\$ 2.1 \mathrm{~m}$ during the year. The total loan liability of $\$ 381.2 \mathrm{~m}$ consisted of loans from the State Government, $\$ 37.2 \mathrm{~m}$, and from other sources, $\$ 344.0 \mathrm{~m}$. Half of the latter, $\$ 176.8 \mathrm{~m}$, was owed by the Brisbane City Council. Municipal indebtedness per head of the population concerned was as follows for the various types of authorities: Brisbane, \$260; other Cities, \$183; Towns, \$418; and Shires, \$192.

Overdrafts may be used for current expenditure, but, under the Local Government Acts, they must be funded with provisions for gradual repayment, or be reduced annually.

Local Authorities, Queensland: Loan Liability at 30 June 1968

| Particulars | City of Brisbane | Other Cities | Towns | Shires | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$000 | \$'000 | \$'000 | \$ 000 |
| Source of Loan |  |  |  |  |  |
| Government | 8,048 | 6,497 | 753 | 21,904 | 37,203 |
| Banks | 29,235 | 26,834 | 3,206 | 38,882 | 98,158 |
| Insurance ${ }^{\text {P }}$ | 29,399 | 29,580 | 3,680 | 30,633 | 93,293 |
| Other | 110,119 | 19,851 | 6,764 | 15,818 | 152,552 |
| Total | 176,801 | 82,762 | 14,403 | 107,238 | 381,205 |
| Purpose of Loan |  |  |  |  |  |
| General Fund ${ }^{2}$ | 69,792 | 54,392 | 4.461 | 79,164 | 207,809 |
| Waterworks | 32,591 | 26,786 | 5,011 | 25,365 | 89,754 |
| Electricity | 63,132 | 1,431 | 4,887 | 1,980 | 71,430 |
| Transport | 11,229 | 72 |  | 140 | 11,441 |
| Other Undertakings | 57 | 80 | 44 | 589 | 771 |
| Total | 176,801 | 82,762 | 14,403 | 107,238 | 381,205 |

${ }^{1}$ Including State Government Insurance Office. ${ }^{2}$ Roads, bridges, buildings, health, sewerage, plant, etc.

## 9 SEMI-GOVERNMENTAL BODIES

In all States certain functions are carried out by means of special statutory authorities whose finances are partly, or completely, excluded from the government accounts. In Queensland certain functions, such as the provision of harbour facilities, supply of electricity, construction and supervision of hospitals, and the marketing of certain primary products, etc., are under the control of such local boards, to which the Government has delegated certain statutory powers. The members of these boards are elected, either directly or indirectly, by those persons most immediately affected by their activities. In many instances the legislation creating these boards also contains provision for their dissolution, subject, of course, to certain requirements being met.

The financial activity of these semi-governmental bodies is excluded from the public accounts of the State, and, in order to obtain complete figures of government activity on all levels, statistics are included in this chapter showing the financial transactions of these bodies. For greater detail as to their activities, reference should be made to other relevant chapters, e.g. for harbours to Chapter 8 , for hospitals to Chapter 5, etc.

Prior to 1952-53, certain government trust funds were classed as semi-governmental bodies, but, to avoid the risk of duplication, they are now excluded. Trust fund transactions are covered in section 3 of
this chapter, and are included in the statements of total receipts and expenditure of the State Government on page 444.

The semi-governmental bodies included in the tables below are 14 bore water supply boards, the Cairns-Mulgrave Water Authority, the Back Creek Water Board, the Grevillea Water Supply Board, 12 river improvement trusts, 4 aerodrome boards, 7 harbour boards, 6 regional electricity boards and the Northern Electric Authority, 84 fire brigades, the University, 137 hospitals under 60 boards, 111 ambulance centres, and 40 marketing and industry improvement boards.

Semi-governmental Bodies, Queensland: Receipts, 1967-68

| Type of Body |  | Revenue Receipts |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Grants from Public Funds | Charges | Other | Total |
|  |  | \$ | \$ | \$ | \$ |
| Water Supply |  | 455,736 | 143,931 | 7,038 | 606,705 |
| Irrigation and Drainage |  | 150,610 | 15,041 | 5,077 | 170,728 |
| Aerodromes ${ }^{1}$ | . | 40,510 | 10,735 | 500 | 51,745 |
| Harbours |  | 5,721 | 4,640,495 | 4,654,905 | 9,301,121 |
| Electricity |  | 378,343 | 38,173,670 | 283,739 | 38,835,752 |
| Fire Brigades |  | 4,778,000 ${ }^{3}$ | 240,627 |  | 5,018,627 |
| University ${ }^{3}$ |  | 13,926,178 | 3,095,362 | 2,425,603 | 19,447,143 |
| Hospitals and Ambulances |  | 33,940,610 | 10,763,031 | 1,990,942 | 46,694,583 |
| Marketing ${ }^{4}$ | - | 28,000 | 66,229,764 | 3,320,366 | 69,578,130 |
| Industry Improvement |  | 89,386 | 64,048 | 1,231,903 | 1,385,337 |
| Total |  | 53,793,094 | 123,376,704 | 13,920,073 | 191,089,871 |

${ }^{1}$ Operated jointly by Local Government Authorities. ${ }^{2}$ Including insurance companies' contributions of $\$ 3,538,490$ paid from the Fire Brigades Precept Trust Account. ${ }^{3}$ For the year 1967. Including University College, Townsville. 4 Operations of season ended during 1967-68.

Expenditure from revenue, surplus or deficit on the year's working, and loan expenditure of the semi-governmental bodies were as follows.

Semi-governmental Bodies, Queensland: Expenditure, 1967-68

| Type of Body | Expenditure from Revenue |  |  |  | Revenue Surplus or Deficit | Loan Expenditure |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Debt Charges | Working Expenses | Other | Total |  |  |
|  | \$ | \$ | \$ | \$ | \$ | \$ |
| Water Supply | 120,027 | 93,654 | 2,905 | 216,586 | 390,119 | 186,301 |
| Irrigation, Drainage | 94,735 | 12,913 | 61,843 | 169,491 | 1,237 | 158,098 |
| Aerodromes | 18,804 | 11,043 | 18,859 | 48,706 | 3,039 | 1,179 |
| Harbours | 3,144,396 | 2,080,191 | 3,896,774 | 9,121,361 | 179,760 | 2,059,333 |
| Electricity | 13,123,269 | 25,206,130 | 61,729 | 38,391,128 | 444,624 | 20,431,686 |
| Fire Brigades | 558,909 | 4,153,355 | 276,660 | 4,988,924 | 29,703 | 531,879 |
| University ${ }^{1}$ | . . | 17,060,504 | 1,820,880 | 18,881,384 | 565,759 | . . |
| Hospitals and Ambulances | 4,865,447 | 41,231,529 | 488,815 | 46,585,791 | 108,792 | 4,925,526 |
| Marketing ${ }^{2}$.. | 1,613,209 | 56,806,996 | 8,201,981 | 66,622,186 | 2,955,944 | 2,017,995 |
| Industry Improvement .. .. | 49,236 | 1,183,381 | 103,389 | 1,336,006 | 49,331 |  |
| Total .. .. | 23,588,032 | 147,839,696 | 14,933,835 | 186,361,563 | 4,728,308 | 30,311,997 |

${ }^{1}$ For the year 1967. Including University College, Townsville. ${ }^{2}$ Operations of season ended during 1967-68.

Loan liabilities of these bodies were $\$ 276,747,078$ at 30 June 1968. Of this amount, $\$ 1,893,281$ was for water supply authorities, $\$ 1,124,503$ for
irrigation and drainage, $\$ 173,993$ for aerodromes, $\$ 37,172,796$ for harbours, $\$ 168,916,593$ for electricity, $\$ 4,318,996$ for fire brigades, $\$ 46,610,267$ for hospitals and ambulances, and $\$ 16,536,649$ for marketing and industry improvement boards.

## 10 ALL STATE PUBLIC FINANCE

Approximate net figures are shown below for all governmental and semi-governmental operations in Queensland. The table shows totals for revenue receipts (stating taxation separately) and expenditure, and loan expenditure, for the State Government, Local Governments, and Semigovernmental Bodies. Details of the items included in the latter group will be found in the preceding pages.

In the net totals, duplication in the form of transfers of revenue from one public account to another has been eliminated as far as information was available. Some of the more important items of this nature were subsidies and grants from the State Government to Local and Semi-governmental Authorities, and from the Local Authorities to fire brigades etc. (See tables in preceding section.)

State Public Finance, Queensland: Summary, 1967-68


[^154]
## 11 STATE FINANCIAL INSTITUTIONS

Agricultural Bank-The Agricultural Bank was originally established under The Agricultural Bank Act of 1901. Advances for rural purposes were later administered by the State Savings Bank and the State Advances Corporation and it was not until 1923 that an Act was passed incorporating the Agricultural Bank in its present form. From 1939 to 1943 it was known as the Bureau of Rural Development. The Agricultural Bank is now the Queensland State Government instrumentality for assisting persons engaged in primary production, and is empowered to make advances to farmers, graziers, contract workers on farm lands, and others engaged in primary production, and also to co-operative companies and commodity
boards within the State. The following headings briefly cover the purposes for which advances may be made.
(a) Payment of liabilities incurred on the land, such as payment of balance of purchase money and releasing of mortgages and other charges.
(b) Effecting improvements and assisting in approved developmental and experimental work.
(c) Unspecified purposes in connection with the land.
(d) Purchase of stock, machinery, and implements.
(e) Relief in cases of drought, flood, tempest, and fire.
(f) Crop production.

The Agricultural Bank (Loans) Act of 1959, which came into operation on 1 January 1960, is the main Act administered by the Bank and most advances are made under its provisions. The Co-ordination of Rural Advances and Agricultural Bank Act 1938-1969, formerly the principal Act, has not been repealed but advances are not now generally made under it.

The maximum advance which can be made to any one person, or in respect of any one farming proposition, is $\$ 20,000$. First mortgage security is usually required. Advances under The Agricultural Bank (Loans) Act are repayable on demand, but the system of making these advances for long terms, as provided for in previous Acts, has been retained in practice. Subject to the observance of other mortgage covenants, the Bank bases the half-yearly repayments on a nominal term of years which is decided on when the advance is approved. Interest is charged at the ruling rate ( $5 \frac{1}{2}$ per cent per annum during 1968-69 and increased to $6 \frac{1}{8}$ per cent from 3 November 1969) and is calculated on the daily balance.

The Agricultural Bank is also charged with the administration in Queensland of advances under the Commonwealth War Service Land Settlement Act 1946-1967 to those ex-servicemen who have acquired selections by way of ballot under the War Service Land Settlement Scheme. The opening of new lands for settlement under this scheme was discontinued in 1953 and the Bank's advances are now restricted to the further development and working of those blocks previously selected.

Advances under The Farmers' Assistance (Debts Adjustment) Acts, 1935 to 1945, from funds provided by the Commonwealth Government for the purpose of paying compounded debts, have been administered by the Agricultural Bank since the inception of the Act in 1935. This legislation has now been repealed and replaced by The Farmers' Assistance (Debts Adjustment) Act of 1967, which has been in force since 7 April 1967 and provides for advances for similar purposes.

Financial assistance to necessitous farmers and graziers who have suffered from the effects of drought may be made available under the provisions of The Drought Relief to Primary Producers Acts, 1940 to 1961 and the limits, terms, and conditions of the assistance vary with the particular emergency. Special features include low interest rates and an extended repayment period. Interest varying between 2 and $3 \frac{1}{2}$ per cent has been charged on loans under the various schemes instituted, and further relief has been extended to recipients by the granting of an initial interest free period, or by the capitalisation of interest during the initial period of
the repayment term. Details of advances made in respect of relief schemes are as follows:

| Dollows: |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | ---: | ---: |
| Drought Relief Scheme |  |  |  | Amount <br> Advanced | Principal and <br> Interest Owing <br> at 30 June <br> 1969 |

The Farm Water Supplies Assistance Acts, 1958 to 1965, provide for advances for the improvement of water supply to farm lands for domestic, stock, or irrigation purposes, or for the preparation of farm lands for irrigation. The Agricultural Bank is the lending authority and the Acts are administered by the Irrigation and Water Supply Department.

The Soil Conservation Act of 1965, which came into operation on 1 July 1965, is administered by the Department of Primary Industries, the Agricultural Bank being the constituted lending authority. Loans may be made to owners of farm land to meet up to 90 per cent of the cost of any approved works necessary for the prevention or mitigation of erosion of soil, or for the conservation of soil and any entailed operations. All such works are carried out under the supervision of soil conservation officers of the Department of Primary Industries.

A summary of the operations of the Agricultural Bank in regard to advances under the above-mentioned Acts is given in the following table.

Agricultural Bank: Summary of Principal Advances

| Act under which Advances Made | Advances Paid |  |  | Total Advances Paid since Inception | As at 30 June 1969 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1966-67 | 1967-68 | 1968-69 |  | Principal and Interest Owing | Borrowers |
|  | \$ | \$ | \$ | \$ | \$ | No. |
| Agricultural Bank (Loans) Act and Co-ordination of |  |  |  |  |  |  |
| Rural Advances and Agricultural Bank Acts | 12,680,000 | 13,624,895 | 14,201,662 | 162,934,933 | 70,309,052 | 7,056 |
| War Service Land Settlement Act | 127,945 | 133,402 | 135,212 | 10,671,162 | 1,333,220 | 142 |
| Farmers' Assistance (Debts Adjustment) Acts | . | . | $\ldots$ | 2,111,180 | 9,680 | 4 |
| Drought Relief to Primary Producers Acts . . | 2,029,871 | 584,624 | 1,497,054 | 9,483,745 | 5,095,335 | 1,079 |
| Farm Water Supplies Assistance Acts | 799,664 | 838,381 | 777,574 | 6,125,584 | 4,169,183 | 1,013 |
| Soil Conservation Act .. | 14,343 | 9,817 | 11,856 | 42,465 | 37,232 | 23 |

Further operations of the Bank include business, mainly the collection of outstanding moneys, in connection with advances made under various other Acts granting assistance to returned servicemen and other primary producers. Advances are not now generally made under these Acts.

Queensland Housing Commission-The Queensland Housing Commission was established in 1945 to assist in meeting the housing shortage. It took over the operations of the State Advances Corporation which was established in 1916 to make advances to home builders under The State Advances Act. (State housing in Queensland originally began in 1910 under the Workers' Dwelling Board.) In addition, the Commission was empowered to build houses itself either for sale or for letting.

The Housing Commission finances its operations through two Treasury Trust Funds, namely, the Queensland Housing Commission Fund and the Commonwealth-State Housing Fund. The Workers' Homes Fund was closed on 29 March 1961, and its assets and liabilities brought into the accounts of the Queensland Housing Commission Fund.

Queensland Housing Commission Fund

${ }^{1}$ Since the establishment of the Queensland Housing Commission in 1945.
The operations of the Commission include advances to borrowers and sale of houses under contract of sale conditions under The State Housing Acts, 1945 to 1966, and included to 28 March 1961 the erection and sale of homes under The Workers' Homes Acts, 1919 to 1957. The Commission administers, and is the constructing authority for, the Commonwealth and State Housing Agreements of 1945, 1956, 1961, and 1966. These Agreements made possible a large-scale home building programme, the houses so built being available originally mainly for
rental under the 1945 Agreement, but under the later Agreements they are mostly available for sale in the first place and, if not sold, are rented.

The Commission operates a number of home purchase schemes. A person who is the owner, or whose wife or husband is the owner, of a house is not eligible to participate in any of these schemes.

Under The State Housing Acts, 1945 to 1966, an eligible person who is the owner of a suitable building site may obtain an advance, secured by mortgage on the land, from the Commission for the erection of a Worker's Dwelling. From May 1969, the maximum advance allowable was raised to $\$ 9,500$ for dwellings of all types. Loans are limited generally to $\$ 9,000$, but borrowers who agree to transfer their accounts to the Commonwealth Bank (see below) may be considered for a loan of $\$ 9,500$. Interest is chargeable on advances, at $6 \frac{1}{8}$ per cent since 3 November 1969, and repayments may be made over periods up to 45 years. The Commission is also empowered to make advances, secured by mortgage, to firms for housing for employees.

Under the original 1945 Commonwealth and State Housing Agreement certain restrictions applied to the sale of houses, but the 1961 Agreement lifted these restrictions and empowered the Commission to sell houses built under the 1945 Agreement on such terms and conditions as the State deemed fit, subject only to the original deposit arrangements, viz 5 per cent on the first $\$ 4,000$ and 10 per cent on the balance with a cash deposit of not less than 5 per cent. The rate of interest on such sales during 1968-69 was $5 \frac{1}{2}$ per cent, increasing to $6 \frac{1}{8}$ per cent from 3 November 1969, and repayments may be made over periods up to 45 years.

Under the 1956, 1961, and 1966 Agreements, an eligible person may purchase or arrange for the erection of a house on Housing Commission land on a minimum deposit of $\$ 500$ with repayment of the balance over periods up to 45 years, at $6 \frac{1}{8}$ per cent. This scheme also applies for the erection of houses from moneys of the Queensland Housing Commission Fund.

A tenant who does not have the necessary deposit to buy his house under contract of sale may pay a deposit of $\$ 50$ and an additional $\$ 2$ per week on his rent, until the minimum deposit required above is met and a contract of sale is entered into.

With all these home-ownership schemes, free life insurance is provided for those under 40 years of age who elect to repay over 30 years, who have a taxable income not exceeding $\$ 2,600$ per annum, and who pass the required medical examination. The life insurance covers them to the extent of their indebtedness to the Commission, with a maximum benefit of $\$ 4,500$ payable.

Under The Commonwealth Savings Bank of Australia Agreement Act of 1966, Commission borrowers and purchasers, on completion of construction of their houses, are encouraged to transfer their indebtedness to the Bank, subject to individual acceptance by the Bank and conformity with Bank requirements.

The Commission undertakes the necessary land development and provision of roads, kerbing, channelling and drainage, and land for civic amenities in its major projects.

Rentals of houses erected under the 1945 Agreement may be reduced below the economic rental where family income is low. During 1968-69
such rebates totalling $\$ 252,272$ were granted in 1,658 cases, some of these rebates applying only in respect of part of the year.

Under The State Housing Acts and Another Act Amendment Act of 1957, a holder of a perpetual lease under the State Housing Acts is enabled, subject to certain conditions, to convert his lease to freehold upon the payment of the purchase price of the land.

A house erected on Crown land may also be purchased on freeholding lease tenure, the purchase price of the land as determined by the Housing Commission being added to the purchase price of the house.

From 9 January 1958 to 30 June 1969, the sale prices of land freeholded totalled $\$ 1,978,800$. Of this amount, $\$ 324,170$ was for Workers' Homes to 28 March 1961, $\$ 793,100$ for homes built from the Housing Commission Fund, and $\$ 861,530$ for homes under the CommonwealthState Housing Fund.

During the year 1968-69, the Commission completed a total of 1,678 house units, bringing the total completions under all schemes since the revival of housing in $1944-45$ to 38,283 . Of this number, 22,590 houses, or 59.0 per cent, were owned or being purchased by the occupiers, and 15,693 , or 41.0 per cent, were rented. The percentage of houses built for home-ownership has risen from 51.3 per cent in 1958-59 to 59.0 per cent in 1968-69. Of all the houses completed since 1944-45, 24,733, or 64.6 per cent, have been in the metropolitan area.

Workers' Dwellings constitute the major housing scheme financed from the Queensland Housing Commission Fund. Since operations in respect of this scheme commenced in 1910, a total of $\$ 69,323,934$ had been advanced to 30 June 1969. Of this sum, $\$ 68,911,004$ was for 30,680 completed dwellings, $\$ 362,780$ for 67 dwellings under construction and final payments in respect of completed dwellings at 30 June 1969, and $\$ 50,150$ for improvements to 63 dwellings not previously mortgaged to the Commission.

Advances during $1968-69$ totalled $\$ 2,028,605$ and an amount of $\$ 33,543,706$ was owed by 8,090 borrowers at 30 June 1969 . Up to 30 June 1969, \$96,571 had been advanced to borrowers for Housing for Employees.

The number of houses sold under contract of sale totalled 11,259 to 30 June 1969. Of these, 1,789 contracts had been fully performed, leaving 9,470 still current. In addition, 445 agreements to sell had been entered into, making a total of 9,915 regarded as being acquired for home-ownership. Of this total, 2,399 were financed from the Housing Commission Fund and 7,516 from the Commonwealth-State Housing Fund. In addition, there were 72 Workers' Homes accounts still in existence.

During the operation of the Workers' Homes scheme from 1919 to $1961,2,350$ homes were erected, of which 2,252 had been paid off, leaving 72 still on the books and 26 reverted homes in the hands of the Commission. This fund was closed on 29 May 1961.

The Commission has constructed multiple dwellings for rental of two types: (a) multi-unit dwellings where the attached land is proportioned between the units so that each household has its own area for garden etc., and ( $b$ ) flats where the attached land is shared by all tenants and is maintained by the Commission. In the first category, 371 dwellings have been provided in 165 structures, and, in the second category, 349 flats have been provided ( 253 in Brisbane and 96 in Townsville).

Details for five years of operations under the Commonwealth-State Housing Fund are given in the following table.

| Commonwealth-State Housing Fund |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
|  | \$'000 | \$'000 | \$'000 | \$'000 | \$ 000 |
| Loans from Commonwealth ${ }^{1}$ | 6,251 | 6,211 | 11,022 | 9,909 | 9,371 |
| Less Redemption Paid to Commonwealth | 812 | 880 | 942 | 1,032 | 1,119 |
| Less Sales of Dwellings for Cash | 11 | 39 | 41 | 28 | 56 |
| Indebtedness to Commonwealth at 30 June | 91,926 | 97,218 | 107,257 | 116,106 | 124,303 |
| Advances to Purchasers .. | 4,556 | 2,971 | 4,218 | 3,616 | 3,202 |
| Less Repayments Reccived . . | 886 | 1,025 | 1,297 | 1,844 | 2,104 |
| Purchase Money Outstanding at 30 June on Sales to Tenants and Purchasers .. | 34,596 | 36,542 | 39,463 | 41,235 | 42,333 |
|  | No. | No. | No. | No. | No. |
| Purchasers at 30 June | 6,061 | 6,456 | 5,921 | 7,290 | 7,516 |
|  | \$,000 | \$'000 | \$'000 | \$'000 | \$'000 |
| Value of Renting Properties and Building Sites ${ }^{2}$ | 69,555 | 77,994 | 83,717 | 92,233 | 102,603 |
| Net Rents Received . . | 4,733 | 5,459 | 6,093 | 6,707 | 7,486 |
|  | \$ | \$ | \$ | \$ | \$ |
| Average Weekly Economic Rental at 30 June | 7.98 | 8.45 | 9.00 | 9.60 | 10.15 |
|  | No. | No. | No. | No. | No. |
| Dwelling Units |  |  |  |  |  |
| Completed during Year | 1,219 | 1,335 | 1,209 | 1,239 | 1,340 |
| Completed to Date ${ }^{3}$. | 19,167 | 20,502 | 21,711 | 22,950 | 24,290 |
| Under Construction at End of Year | 409 | 520 | 404 | 491 | 624 |
| Units Sold during Year .. .. .. | 698 | 501 | 602 | 504 | 428 |

${ }^{1}$ Not including amounts allocated to Home Builders' Account, but including supplementary advances for service dwellings: 1964-65, $\$ 1,631(000) ; 1965-66$, $\$ 453(000)$; 1966-67, $\$ 4,680(000)$; 1967-68, $\$ 3,567(000)$; and 1968-69, $\$ 2,896(000)$. 2 Including leasehold land and contract of sale houses in course of erection. 3 Since the establishment of the Queensland Housing Commission in 1945.

Under the Commonwealth and State Housing Agreements a total amount of $\$ 136,848,865$ has been allocated to the State. Allocations under the Agreements for building societies are not included. Indebtedness to the Commonwealth at 30 June 1969 had been reduced to $\$ 124,302,646$ by annual redemption payments which to date total $\$ 10,715,216$, sales of dwellings for cash of $\$ 1,612,735$, and deposits on tenanted dwellings sold of $\$ 218,268$. In addition, to $1968-69$, the State Treasury provided loans totalling $\$ 9,984,000$, and from other sources debenture loans totalling $\$ 4,980,000$ were raised, both amounts being paid into the CommonwealthState Housing Fund. At 30 June 1969 total advances of $\$ 51,714,545$ had been made, and the principal outstanding was $\$ 42,332,677$.

The current Commonwealth and State Housing Agreement provides that 30 per cent of the money allocated to each State should be advanced to building or co-operative housing societies, and 5 per cent of the balance be set aside for the erection of rental houses for members of the defence forces. The Commonwealth is also authorised to make supplementary loans for additional houses for defence personnel.

From 1958-59 to 1968-69, funds made available for defence housing comprised $\$ 4,036,550$ from loan funds received under the Housing Agreements and $\$ 21,126,569$ additional loans provided by the Commonwealth. In this period, 2,056 houses were completed ( 557 of them in 1968-69).

Commonwealth advances for building societies and other approved institutions are paid into the Home Builders' Account at the Treasury, and distribution is made from this account. Details of transactions for five years to 1968-69 are shown in the following table.

Home Builders' Account

| Particulars |  |  | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| Advances from Commonwealth . . .. .. Borrowers' Repayments |  |  | 1,980 | 2,739 | 2,718 | 2,718 | 2,775 |
|  |  |  |  |  |  |  |  |
| Interest . . <br> Redemption |  |  | 711 | 780 | 960 | 1,012 | 1,198 |
|  |  |  | 797 | 939 | 1,196 | 1,367 | 1,563 |
| Total | . | . | 3,488 | 4,458 | 4,873 | 5,097 | 5,536 |
| Expenditure |  |  |  |  |  |  |  |
| Advances to Building Societies ${ }^{1}$ |  |  | 2,705 | 3,263 | 3,693 | 3,979 | 3,964 |
| Repayments to Commonwealth |  |  |  |  |  |  |  |
| Interest . |  |  | 647 | 716 | 827 | 939 | 1,083 |
| Redemption |  |  | 102 | 119 | 138 | 158 | 178 |
| Administration Expenses . |  |  | 29 | 43 | 37 | 45 | 54 |
| Total | . | . | 3,483 | 4,141 | 4,695 | 5,120 | 5,279 |
| Balance of Account |  |  |  |  |  |  |  |
| At End of Year |  |  | 75 | 392 | 571 | 548 | 805 |

${ }^{1}$ Operations of building societies are shown on page 503.
Advances to the State made during 1968-69 attracted interest at the rate of $4 \frac{1}{4}$ per cent per annum. Loans by the State to building societies are repayable within 30 years, or in special circumstances, 40 years. The interest charged by the State during $1968-69$ was $4 \frac{3}{4}$ per cent. The maximum rate of interest chargeable to borrowers by societies is $\frac{3}{4}$ per cent per annum above the rate charged by the State to the society and the period for repayment of loans is 31 years. During 1968-69, 503 houses were completed with this assistance.

Public Curator-The Public Curator engages in general trustee business, and administers intestate estates. Wills are prepared and also deposited in his office for safe custody, the number held being 204,147 at 30 June 1969. There are branch offices at Townsville, Rockhampton, and Cairns, and agencies at Toowoomba and Mackay. The next table shows the amounts held in trust by the Public Curator for various estates. In addition to these liabilities, unclaimed moneys to the extent of $\$ 2,393,189$ were held at 30 June 1969. Interest on the Unclaimed Moneys Fund amounted to $\$ 112,939$. The Public Curator held $\$ 660,238$ in premises and fittings and $\$ 579,458$ in bank and cash balances in addition to the investments shown in the following table.

| Public Curator, Queensland |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| Amounts Held at End of Year For Insolvent Estates and Company |  |  |  |  |  |
|  |  |  |  |  |  |
| Liquidations . . . \$ | 39,492 | 47,965 | 44,902 | 46,477 | 61.774 |
| For Intestate Estates .. \$ | 2,339,884 | 2,369,537 | 2,593,730 | 2,655,221 | 2,877,540 |
| For Wills and Trusts .. \$ | 8,092,608 | 9,005,022 | 9,762,393 | 10,356,051 | 11,310,875 |
| For Mentally III Persons . . \$ | 1,177,646 | 1,217,255 | 1,245,620 | 1,322,184 | 1,419,000 |
| For Other Purposes .. \$ | 1,256,066 | 1,075,439 | 1,057,579 | 1,943,451 | 2,497,602 |
| Total .. .. .. \$ | 12,905,696 | 13,715,218 | 14,704,224 | 16,323,384 | 18,166,791 |
| Investments at End of Year |  |  |  |  |  |
| Government Securities . . \$ | 15,256,095 | 15,820,461 | 17,086,807 | 17,841,102 | 19,172,986 |
| Mortgages .. .. .. \$ | 143,246 | 141,578 | 137,512 | 106,592 | 70,163 |
| Short Term Money Market \$ | . | 300,000 | 200,000 | 700,000 | 1,900,000 |
| Wills of New Clients Deposited during Year .. .. No. | 11,017 | 10,982 | 11,018 | 11,766 | 12,366 |

Assistance to Industries-The Government has for many years had legislative facilities which enabled it to provide financial assistance to industries which were unable to obtain from the usual sources sufficient capital to commence or expand operations. Initially this assistance was provided under The Industries Assistance Acts, 1929 to 1933, and this legislation was introduced to make advances or guarantee loans in order to foster and stimulate construction of works and development of industries in the State, and to provide employment. These Acts were later incorporated in The Labour and Industry Acts, 1946 to 1961, and the Secondary Industries Division was established to administer them. During 1963, the Department of Industrial Development was formed and financial assistance to industries is now being provided under The Industrial Development Acts, 1963 to 1964.

The policy of assistance has been varied and extended from time to time and in 1957-58 was extended to the tourist industry for the improvement of accommodation and facilities at under-developed or semi-developed tourist areas. The total amount of assistance approved under these Acts to 30 June 1969 was $\$ 20,911,289$.

Liabilities under guarantee and advances outstanding totalled $\$ 7,261,429$ at 30 June 1969. This amount was made up as follows: Natural gas, $\$ 5,766,000$; malting, $\$ 500,000$; engineering, $\$ 308,202$; tourist industries, $\$ 231,000$; wool scours, $\$ 162,883$; cotton spinning, $\$ 87,831$; earthenware pipes, bricks, concrete blocks, and tile making, $\$ 82,786$; stock feed manufacturing, $\$ 67,364$; airways, $\$ 25,529$; and various other purposes, \$29,834.

In addition, financial assistance in the form of Government guaranteed loans and overdrafts has been given under The Local Bodies' Loans Guarantee Acts, 1923 to 1936, to co-operative and other boards and associations for establishing industrial projects. The industrial projects include fruit marketing and canning, the sugar and meat industries, and cotton, peanut, tobacco, grain, navy bean, and ginger processing.

Golden Casket Art Union-Details of the operations of this lottery, inaugurated in 1916 to assist patriotic funds, are shown below.

Golden Casket Art Union, Queensland


Since 30 June 1920 the net proceeds of the lottery have been distributed among hospitals, clinics, charitable institutions, and patriotic funds. Profits are paid into a Department of Health Trust Account (Hospital, Motherhood, and Child Welfare Fund), from which they are distributed. In $1968-69, \$ 3,043,573$ was distributed to hospitals and $\$ 307,468$ to other charitable and health activities. From 1 July 1920 to 30 June 1969 distributions of profits have aggregated $\$ 75,258,799$ to hospitals and medical and dental institutions, and $\$ 4,666,951$ to other charitable and health activities.

Public Service Superannuation-Compulsory superannuation schemes are in force for public servants (including teachers), permanent employees of the Railways Department and hospitals boards, and police.

The State Public Service Superannuation Scheme requires an officer to contribute for units in accordance with a graduated scale, the number of units being determined in relation to the salary payable. In addition, an officer may contribute for up to a maximum of 12 reserve units of each benefit. Payments of benefits (except sick leave without pay and reserve units) are subsidised by the Government at the rate of $\$ 3.71$ for every $\$ 2$ by the Fund. In addition, payments are made by the Government to the credit of the Public Service Superannuation Additional Benefits Fund to create a reserve with the object of meeting future liabilities of the Government.

Contribution for each unit provides the following benefits: Annuity and incapacity benefit, $\$ 100$ per annum, including government subsidy of $\$ 65$; and male contributor's insurance benefit (widow's pension) $\$ 62.50$ per annum, including government subsidy of $\$ 40.62$. Child's allowance is payable in respect of each child of a deceased officer who contributed for assurance benefit, at the rate of $\$ 156$ per annum (including government subsidy of $\$ 101$ ) for each child to the age of 16 years, or 21 years in the case of a student child; $\$ 312$ per annum is payable for each orphan child (including government subsidy of $\$ 203$ ).

State Superannuation Funds, Queensland, 1968-69


[^155]The State Public Service Superannuation Scheme is based on retirement at age 65 years, but provision exists whereby a contributor who voluntarily resigns from his employment after he has attained the age of 60 years may elect, on resignation, to receive a reduced annuity benefit in respect of each unit for which he was contributing on the date of such resignation, at a rate per annum calculated by the actuary and approved by the Public Service Superannuation Board. Reductions also apply to other benefiis for which he has contributed.

All annual rates of benefit increase by 3 per cent simple interest twelve months after benefit payments commence and by a similar amount annually thereafter. In lieu of an annual annuity an officer may elect, on attainment of age 65, to commute all or any of his units of annuity for a lump sum payment.

The Government holds the accumulated balance of the Public Service Superannuation Fund on which is allowed interest at the rate of $5 \frac{1}{2}$ per cent per annum. The expenses of administration are paid by the Government.

The Police Superannuation Scheme provides for members of the force who retire upon reaching 60 years of age, or earlier for medical reasons. Members are required to contribute in respect of units of annuity, incapacity, and, for male members only, units of assurance benefits. Contributions are made to the fund from Consolidated Revenue to meet the Government's liability and administrative expenses.

Superannuation allowances paid during 1968-69 amounted to $\$ 1,342,015$ and the accumulated balance of the fund at 30 June 1969 was \$12,377,957.

A Railway Superannuation Scheme was commenced on 1 October 1930 but was subsequently abandoned. Pensions due under this scheme ( $\$ 2,989$ in 1968-69) are now a charge on Consolidated Revenue.

A Parliamentary Superannuation Scheme, details of which are given on page 42, has operated since 1 January 1949. During 1968-69, members' and government contributions totalled $\$ 47,883$ and $\$ 59,854$ respectively, while $\$ 75,538$ was received in interest. Expenditure on pensions was $\$ 68,273$, and the fund held a credit balance of $\$ 1,393,999$ at 30 June 1969.

## - Chapter 14

## PRIVATE FINANCE

## 1 MONEY AND BANKING

The Commonwealth Parliament is given power under Section 51 of the Constitution of the Commonwealth to make laws with regard to currency, coinage, legal tender, and banking, excepting State banking confined to the limits of the State concerned. Under the Coinage Act 1909, the Commonwealth Government acquired control over the coinage for the whole of Australia, and the first Australian coins were issued in 1910. Since 1911 the Commonwealth Government (from 1920 through the Commonwealth Bank and from 1959 through the Reserve Bank) has reserved to itself the right of note issue. The unit of currency in use in Australia is the Australian dollar, which is equal in value to ten shillings, or half of the old unit, the Australian pound. The decimal system of currency was introduced in February 1966, and at that date the exchange rate on sterling was approximately $\$ \mathrm{~A} 250$ to $£ \mathrm{ftg} 100$. The exchange rate on sterling, following the United Kingdom currency devaluation in November 1967, was approximately $\$ \mathrm{~A} 215$ to $£ \operatorname{stg} 100$ and was still the same at 30 June 1970.

The Commonwealth Bank was established by an Act of the Commonwealth Parliament in 1911. It commenced operations with a Savings Bank Department in 1912, and general banking was started in 1913. A separate bank, the Commonwealth Savings Bank of Australia, was established in 1928 to take over the savings bank operations of the Commonwealth Bank of Australia.

Central banking functions of the Commonwealth Bank of Australia developed gradually over the years prior to and during World War II. A Royal Commission appointed by the Commonwealth Government in November 1935 to inquire into the monetary and banking systems in Australia recommended in its report of July 1937 that the Commonwealth Bank should have greater powers of control over trading banks.

In 1945 the Commonwealth Parliament legislated to give full legal effect to the central banking functions already being exercised by the Commonwealth Bank, and to regulate the banking system as a whole. The Commonwealth Bank of Australia developed further as a central bank when from 3 December 1953 the Commonwealth Trading Bank of Australia was established to take over most of the general trading bank functions of the Commonwealth Bank.

The separation of the trading and central banking functions of the Commonwealth Bank of Australia was completed when legislation was passed in 1959 providing for a new banking structure comprising the Reserve Bank of Australia and the Commonwealth Banking Corporation, both of which came into operation on 14 January 1960. The Commonwealth Banking Corporation established by the Commonwealth Banks Act 1959 is the controlling body for the Commonwealth Trading Bank, the Commonwealth Savings Bank, and the Commonwealth Development Bank with each having a separate entity. The Commonwealth Development Bank
was formed basically from an amalgamation of the Mortgage Bank and Industrial Finance Departments of the Commonwealth Bank. Details of the administration of the Commonwealth Banking Corporation are given on page 482 of the 1969 Year Book.

The central banking functions, including the existing Note Issue Department, were separated from the general banking institutions and reconstructed, together with the Rural Credits Department of the Commonwealth Bank, as the Reserve Bank of Australia under the Reserve Bank Act 1959, to administer the provisions of the Banking Act 1959. The Reserve Bank is controlled by a Board, constituted on the same lines as the previous Bank Board, under the management of a Governor. For further information on the history of the Commonwealth Bank prior to the 1959 legislation see the 1969 and earlier issues of the Year Book.

The general functions of the Reserve Bank are set out in Section 10 of the Reserve Bank Act 1959-1966, wherein the Bank Board is charged with the duty of ensuring, within the limits of its powers, that the monetary and banking policy of the Bank is directed to the greatest advantage of the people of Australia. It is also the duty of the Board to ensure that the powers of the Bank are exercised in such a manner that, in the opinion of the Board, will best contribute to: (i) The stability of the currency of Australia; (ii) the maintenance of full employment in Australia; and (iii) the economic prosperity and welfare of the people of Australia.

In the event of a disagreement between the Government and the Board, as to whether the monetary and banking policy of the Board is directed to the greatest advantage of the people of Australia, the Governor-General, acting with the advice of the Executive Council, may determine the policy to be adopted by the Bank.

The principal means by which the Bank implements its policies may be summarised under five headings:
(i) Regulation of trading bank liquidity.
(ii) Supervision of savings bank investment policy.
(iii) Controls over bank lending (advances policy).
(iv) Bank interest rate policy.
(v) Open market operations.

Apart from its central banking functions, the Reserve Bank also controls the Australian Note issue through the Note Issue Department, foreign exchange, and reserves, and provides special banking facilities through the Rural Credits Department. It also acts as banker to the Commonwealth and to some of the State governments.

Trading Banks-Commercial banking in Australia is predominantly carried on by eight major trading banks, including the Commonwealth Trading Bank of Australia. In Queensland at 30 June 1969, trading bank facilities were provided by all eight major trading banks together with two smaller trading banks, the Banque Nationale de Paris and the Brisbane Permanent Building and Banking Co. Limited. The name of the lastmentioned bank was changed to The Bank of Queensland Limited on 11 May 1970, and as from 1 October 1970, the Australia and New Zealand Banking Group Limited took over the banking business of the Australia and New Zealand Bank Limited and the English, Scottish, and Australian Bank Limited.

Selected Liabilities and Assets of Trading Banks: Queensland, June $1969^{1}$

| Bank | Loans, Advances, and Bills Discounted | Deposits |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Non-interest Bearing | Interest Bearing | Total |
|  | \$'000 | \$,000 | \$'000 | \$'000 |
| Australia and New Zealand Bank Ltd ${ }^{2}$ | 63,853 | 58,400 | 48,527 | 106,927 |
| Bank of Adelaide | 966 | 1,278 | 941 | 2,220 |
| Bank of New South Wales | 136,351 | 114,249 | 84,476 | 198,725 |
| Banque Nationale de Paris | 633 | 737 | 1,959 | 2,696 |
| Brisbane Permanent Building and Banking Co. Ltd ${ }^{2}$ | 10,017 |  | 8,626 | 8,626 |
| Commercial Bank of Australia Ltd | 52,610 | 42,828 | 32,027 | 74,854 |
| Commercial Banking Co. of Sydney Ltd | 24,148 | 24,644 | 15,432 | 40,076 |
| $\begin{array}{ccccc}\text { Commonwealth Trading Bank of } \\ \text { Australia } & \text {.. .. } & \text {.. } & \text {.. }\end{array}$ | 96,056 | 83,492 | 108,474 | 191,966 |
| English, Scottish, and Australian Bank Ltd ${ }^{2}$ | 24,942 | 22,881 | 16,768 | 39,649 |
| National Bank of Australasia Ltd | 124,711 | 107,349 | 98,719 | 206,068 |
| All Banks . | 534,284 | 455,858 | 415,947 | 871,805 |

Bank Debits to Customers' Accounts-Bank debits include the total value of cheques drawn throughout Queensland, and are a comprehensive short-term guide to the volume of business activity. In making long-term comparisons, allowance must be made for the effect of changes in prices.

Bank debits are a more complete measure of business activity than bank clearings, which do not include cheques drawn on and paid into accounts within the same bank.

Bank Debits to Customers' Accounts, Queensland

${ }^{1}$ Excluding debits to Australian Government accounts at capital city branches.
Savings Banks-The Commonwealth Savings Bank opened in Queensland on 16 September 1912 and on 1 October 1920 took over the Queensland State Savings Bank. At the time of amalgamation, the Commonwealth Bank held depositors' balances of about $\$ 6 \frac{2}{3} \mathrm{~m}$, while the State Bank held about $\$ 30 \mathrm{~m}$. At 30 June 1969 deposits were $\$ 486.6 \mathrm{~m}$, and the Savings Bank had 153 branches and 1,549 agencies in the State.

During January 1956 private savings banks commenced business in Queensland. At 30 June 1969 deposits were $\$ 332.4 \mathrm{~m}$, and there were 597 branches and 1,035 agencies in the State.

The next table shows particulars for ten years to $1968-69$ for all savings banks.

Savings Banks, Queensland


1 Excluding school bank accounts. 2 Including transfers between branches of the banks. $\quad r$ Revised since last issue.

The following table shows particulars of all savings banks in Australia at 30 June 1969. All States had government savings banks when the Commonwealth Savings Bank was founded, but all were transferred to the Commonwealth Bank except those of Victoria and South Australia. A third State savings bank, the Savings Bank Division of the Rural and Industries Bank of Western Australia, has operated since 1956. The table also includes trustee banks in Hobart and Launceston, Tasmania.

Savings Banks, Australia, at 30 June 1969

| $\begin{gathered} \text { State } \\ \text { or } \\ \text { Territory } \end{gathered}$ |  | Separate Operative Accounts ${ }^{1}$ | Depositors' Balances |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Commonwealth Bank | State or Trustee Banks | Private Banks | Total |
|  |  |  | '000 | \$'000 | \$'000 | \$'000 | \$ 000 |
| New South Wales |  | 5,042 | 1,341,054 |  | 941,364 | 2,282,418 |
| Victoria |  | 4,452 | 505,480 | 1,104,088 | 634,767 | 2,244,335 |
| Queensland |  | 1,907 | 486,552 |  | 332,447 | 818,999 |
| South Australia |  | 1,472 | 153,582 | 398,143 | 140,053 | 691,778 |
| Western Australia |  | 1,036 | 205,918 | 60,530 | 146,536 | 412,984 |
| Tasmania |  | 452 | 57,994 | 94,351 | 37,698 | 190,043 |
| Northern Territory |  | 52 | 35,018 |  | 31,508 | $\{17,397$ |
| Australian Capital |  | 122 | 35,018 | . | 31,508 | $\{49,129$ |
| Australia | . | 14,535 | 2,785,598 | 1,657,112 | 2,264,373 | 6,707,083 |

[^156]Development Banks-The Commonwealth Development Bank of Australia was established by the Commonwealth Banks Act 1959 and commenced operations on 14 January 1960. Under the Act it is authorised to provide assistance for the development of approved enterprises in both primary and secondary industries that would otherwise be unable to obtain the necessary finance on reasonable or suitable terms. All major trading banks are agents of the Commonwealth Development Bank for the receipt and transmission of loan applications.

Loans approved during 1968-69 numbered 2,490 for an amount of $\$ 43.1 \mathrm{~m}$. Outstanding balances at 30 June 1969 totalled $\$ 192.2 \mathrm{~m}$, made up of $\$ 161.8 \mathrm{~m}$ in rural loans and $\$ 30.4 \mathrm{~m}$ in loans to industrial undertakings.

The Australian Resources Development Bank Limited commenced operations on 29 March 1968. The general objective of the Bank is to provide, within Australia, a consolidated source of finance to augment the capacity of Australian enterprises to undertake, or participate to a greater degree in the development of Australia's natural resources, especially in large-scale projects involving mineral ores, oil, and natural gas. The Bank is required to comply with the Reserve Bank's official monetary policy.

Ownership of the Bank is shared in equal parts by the major Australian trading banks, including the Commonwealth Trading Bank. The funds of the Resources Bank, apart from subscribed capital, have been obtained from long term loans, term deposits, issues of Transferable Certificates of Deposit (T.C.D.s) in the local capital market, and overseas borrowings.

To 31 August 1970, the Bank had made six public issues of T.C.D.s with maturities within the range of five to ten years. These issues are listed on Australian stock exchanges. Interest rates are in accord with prevailing market rates at the time of issue. Funds raised by the bank to 31 August 1970 totalled $\$ 185 \mathrm{~m}$, of which $\$ 39 \mathrm{~m}$ was derived from overseas borrowings of Euro-dollars and Swiss francs. Total loans approved to this date stood at $\$ 359 \mathrm{~m}$ and, of this amount, loans outstanding amounted to $\$ 182 \mathrm{~m}$.

A more detailed description of the nature of the bank may be found in the 1969 Year Book.

The Australian Industry Development Corporation was established on 18 August 1970 under the Commonwealth Australian Industry Development Corporation Act 1970. Its chief aims, as a financial institution, are to assist in the development and expansion of Australian industry by arranging for investment, principally from overseas sources, and in ways conducive to the maximising of Australian ownership e.g. by non-equity loans etc. Under the Act, the Corporation has a capital of $\$ 100 \mathrm{~m}$ of which $\$ 25 \mathrm{~m}$ has been paid up by the Commonwealth initially. The balance will be available, subject to certain conditions, to meet its obligations to lenders. The Corporation is allowed to borrow up to a limit of five times its capital and reserves.

Short Term Money Market-For some years prior to 1959, leading stockbrokers had been actively engaged in the acceptance of short-term funds from clients against the security of government bonds under a "buy back" arrangement. The government securities were in fact sold to the lender, and the difference between the agreed selling price and the agreed price paid by the broker on termination of the loan constituted the return to the lender.

In February 1959 the Central Bank (now the Reserve Bank) gave official status to the market by announcing that under certain conditions it would act as lender of last resort to authorised dealers. The market now includes nine authorised dealer companies, each with capital paid up in cash of not less than $\$ 400,000$. The "lender of last resort" arrangement enables dealers to borrow from the Reserve Bank against the bulk of their assets although no responsibility is accepted by the Bank for the repayment of a dealer's individual loans or for solvency generally. The Reserve Bank also provides other facilities to further the efficient operation of the market.

Liabilities of dealers in the short-term money market are shown in the following table for the five years to 30 June 1970.

# Short-term Money Market, Australia: Authorised Dealers' Liabilities by Type of Client ${ }^{1}$ 


${ }^{1}$ Liabilities to Reserve Bank as lender of last resort are excluded. ${ }^{2}$ Including marketing boards and trustee companies.

The main functions of the Short Term Money Market are:
(i) To accept loans overnight, at call, or for fixed periods, in minimum amounts of $\$ 50,000$.
(ii) To engage as traders in the buying and selling of specific classes of securities.
The various loans to dealer companies constitute the major liabilities of the market, with each dealer's loans limited to a specified multiple of shareholder's funds. The weekly average volume of loans accepted by the nine dealers is of the order of $\$ 300 \mathrm{~m}$; such loans thus turn over very frequently.

The range of assets which dealers may acquire is subject to approval by the Reserve Bank. The volume of dealers' portfolios is illustrated in the next table which shows changes in the levels of selected asset items.

Short-term Money Market, Australia: Selected Assets ${ }^{1}$ of
Authorised Dealers


[^157]2 Excluding one Wednesday.

The rates of interest paid by dealers for funds of different maturities vary not only from dealer to dealer but also from day to day, and even during the day, depending on the general funds position and the judgment of individual dealers as to future trends in interest rates, the availability of funds, fluctuations in the value of their security portfolios, etc.

The margin between the interest outgoings on borrowed money and the income earned on investments, together with the income earned in the course of security dealing, needs to be sufficient to cover operating costs, profits, and the accumulation of reserves.

The following table shows dealers' interest rates for the month of June in each of the ten years to 1970.

Short-term Money Market, Australia: Authorised Dealers'
Interest Rates per Cent per Annum

${ }^{1}$ Average of weekly figures after 1963; previously as at last Wednesday.

## 2 BANKRUPTCY

Under Section 51 of the Constitution of the Commonwealth, power to legislate with respect to bankruptcy and insolvency is vested in the Commonwealth Parliament. In 1924 legislation was passed to deal with the matter. The Act provided for the establishment of Registries in the various districts. The Supreme Courts of the various States had original jurisdiction conferred on them under the Act.

The next table shows the sequestrations, deeds of assignment or arrangement, and compositions made under the Commonwealth Bankruptcy Acts 1924-1965 and 1966-1969 during the five years ended 1968-69.

A bankruptcy petition may be presented by either a creditor or the debtor himself. If the Court decides on sequestration, the bankrupt's affairs are administered by the Official Receiver or a trustee appointed by the bankrupt's creditors. The Court may make similar orders for the administration of the estates of persons dying insolvent. Provisions also exist for arrangements with creditors without sequestration, and these may be in the nature of deeds of assignment or arrangement, or compositions. The Act does not deal with the winding up of companies which is covered by the Companies Acts of the various States.

## Bankruptcy, Queensland


${ }^{1}$ Including one for which values of liabilities and assets are not available.

## 3 INSURANCE

Life Insurance-The Commonwealth Insurance Commissioner, under the Life Insurance Act 1945-1965, supervises the activities of life insurance companies, which must lodge deposits with the Commonwealth Treasurer and maintain statutory funds exclusively for life insurance business.

At 31 December 1968, 35 life insurance organisations were operating in Queensland. The following table shows the business transacted by them.

Life Insurance, Qubensland ${ }^{1}, 1968$

| Particulars | Ordinary <br> Business | Superannuation Business | Industrial Business | Total |
| :---: | :---: | :---: | :---: | :---: |
| Discontinuances |  |  |  |  |
| By Death and Maturity |  |  |  |  |
| Policies .. .. .. No. | 15,380 | 1,238 | 9,836 | 26,454 |
| Sum Insured .. $\$^{\prime} 000$ | 14,895 | 2,215 | 1,544 | 18,654 |
| By Forfeiture and Surrender |  |  |  |  |
| Policies .. .. .. No. | 25,620 | 5,913 | 12,121 | 43,654 |
| Proportion of Policies in Force at Beginning of Year .. \% | 3.4 | 7.0 | 3.3 | 3.7 |
| Sum Insured .. \$'000 | 87,791 | 28,313 | 8,640 | 124,744 |
| Proportion of Sum Insured for All Policies at Beginning of Year | 4.2 | 12.0 | 6.9 | 4.9 |
| New Business |  |  |  |  |
| Policies .. .. .. No. | 68,426 | 13,064 | 19,861 | 101,351 |
| Sum Insured .. .. \$'000 | 373,027 | 91,936 | 19,025 | 483,988 |
| Business at End of Year |  |  |  |  |
| Policies .. .. .. No. | 789,348 | 89,755 | 338,104 | 1,217,207 |
| Sum Insured .. .. \$'000 | 2,351,263 | 373,487 | 133,618 | 2,858,368 |
| Annual Premiums . $\$^{\prime} 000$ | 56,096 | 11,996 | 5,611 | 73,702 |

${ }^{1}$ Including a very small amount of business in Papua and New Guinea.
Life insurance statistics are compiled from returns furnished by companies registered under the Act and made available by the Common-
wealth Insurance Commissioner. The statistics in this section include the activities of the State Government Insurance Office which, although not subject to the requirements of the Act, submits annual returns, thereby enabling complete coverage of life insurance business in Queensland. Due to non-uniformity of accounting periods, the statistics represent aggregations of data for varying financial years ending during the calendar year.

Insurance Other Than Life-Under The Insurance Act of 1960, fire, marine, and general insurance can be undertaken in Queensland only by corporations of more than 20 members licensed and supervised by the Queensland Insurance Commissioner. Such corporations must comply with capital and asset requirements laid down in the Act and one with its head office outside Queensland must have an agent in Queensland.

The information in the following table has been compiled from returns which are collected on a uniform basis in all States. It shows particulars for Queensland business only, premiums, claims paid, and expenditure being allocated according to the State in which the policy was issued. A proportion of the Australian Control Office's expenditure for each company has been included in management expenses according to the proportion of gross premiums received in this State.

The State Government Insurance Office conducts general insurance, and, in addition, at 30 June 1969 there were 158 companies licensed under The Insurance Act of 1960 to conduct insurance other than life in Queensland. The above number includes companies not actively engaged in business while the following table includes particulars of the 149 organisations, including the State Government Insurance Office, which actually operated during the year. Workers' Compensation Insurance, which is included in the table, is entirely conducted by the State Government Insurance Office, and further particulars will be found in the Employment Chapter on page 429.

In addition to the premium income shown in the following table, the insurers received $\$ 5,148,236$ from investments (interest, dividends, rents, etc.). Commission and agents' charges amounted to $\$ 6,015,793$, while expenses of management and Queensland's proportion of Australian Control Office expenses were $\$ 17,467,203$.

General Insurance, Queensland, 1968-691

| Class of Business | Premiums | $\begin{gathered} \text { Claims } \\ \text { Paid } \end{gathered}$ | Contributions to Fire Brigades | Management Expenses ${ }^{2}$ | Claims Paid as Proportion of Premiums |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \% |
| Fire | 17,996,965 | 7,749,929 |  |  | ( 43.1 |
| Loss of Profits | 1,226,036 | 64,395 | 3,754,657 | 7,583,695 | 5.3 |
| Householders' Comprehensive etc. | 4,536,414 | 1,609,534 |  |  | ( 35.5 |
| Marine | 2,786,112 | 1,641,037 | . | 844,671 | 58.9 |
| Motor Vehicles | 25,978,793 | 18,064,853 |  |  | ( 69.5 |
| $\begin{array}{clll}\text { Compulsory } & \text { Third Party (Motor } \\ \text { Vehicles) } & \text {. . . . . }\end{array}$ | 14,199,356 | 12,056,952 | ) . | 9,420,027 | $\left\{\begin{array}{l} \\ 84.9\end{array}\right.$ |
| Employers' Liability and Workers' Compensation .. | 13,412,488 | 11,893,790 |  | 1,761,507 | 88.7 |
| Other | 10,476,707 | 4,486,470 |  | 3,873,096 | 42.8 |
| Total | 90,612,871 | 57,566,960 | 3,754,657 | 23,482,996 | $59.2^{3}$ |

[^158]
## 4 FIRE BRIGADES

Two controlling bodies are responsible for fire fighting services in Queensland. The State Fire Services Council controls brigades set up under The Fire Brigades Acts, 1964 to 1966, and the Rural Fires Board administers bush fire brigades. In addition, a Local Authority may establish a fire fighting brigade, as do some major establishments, such as the Forestry Department and private companies with activities involving fire hazards.

The Fire Brigades Acts, 1964 to 1966 , provide for the constitution of districts with an incorporated fire brigade board in each. Each fire brigade board has seven members, of whom two are appointed by the Governor in Council, three elected by the insurance companies which are liable to make an annual contribution under the Act, and two elected by the Local Authorities within the district of the board.

On 1 July 1965 a State Fire Services Council was set up to co-ordinate and control the activities of boards throughout the State. Its seven members represent the Government (two, including a Civil Defence representative), fire brigade boards (two), contributing insurance companies (two), and Local Authorities (one).

During 1968-69 there were 84 fire brigade boards in Queensland controlling 176 fire stations. The five boards in the Brisbane Statistical Division maintained 26 fire stations, including 18 by the Metropolitan Fire Brigades Board. The remaining 79 boards maintained a total of 150 fire stations. Equipment included 287 motor fire engines, of which 57 were in the Brisbane Statistical Division. There were 2,344 fire alarms installed throughout the State at 30 June 1969.

Of the 11,753 calls during $1968-69,3,106$ were false alarms, the greatest number being in the Brisbane Statistical Division where 2,562 of the 6,496 calls did not result in fire-fighting activities.

The operating expenses of fire brigades in Queensland are financed by insurance companies, the State Government, and the Local Authorities which, for 1968-69, contributed three-quarters, one-eighth, and one-eighth of the total respectively. Details of financial transactions are on page 478.

Fire Brigade Boards, Queensland

|  | Year |  |  |  | Boards | Staff |  | Calls during Year | $\begin{aligned} & \text { Expend- } \\ & \text { iture }^{2} \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Permanent | Other ${ }^{1}$ |  |  |
|  |  |  |  |  | No. | No. | No. | No. | \$ |
| 1959-60 | $\cdots$ | . | $\ldots$ | . | 78 | 789 | 1,209 | 5,846 | 2,336,716 |
| 1960-61 | . | . | . | -• | 78 | 853 | 1,184 | 7,328 | 2,629,610 |
| 1961-62 | . | - | - | . | 80 | 863 | 1,181 | 5,315 | 2,782,340 |
| 1962-63 | - | - | . | . | 82 | 865 | 1,201 | 6,321 | 2,996,560 |
| 1963-64 | . | . | - | $\cdots$ | 83 | 916 | 1,318 | 6,927 | 3,243,140 |
| 1964-65 | -. | - | $\cdots$ | $\cdots$ | 84 | 968 | 1,331 | 8,706 | 3,728,936 |
| 1965-66 | . | - | - | $\cdots$ | 84 | 984 | 1,311 | 7,562 | 4,056,339 |
| 1966-67 | . | - | -• | . | 84 | 994 | 1,307 | 7,175 | 4,428,391 |
| 1967-68 | - |  | - | - | 84 | 1,071 | 1,324 | 9,297 | 4,988,924 |
| 1968-69 | $\cdots$ | $\cdots$ | . | . | 84 | 1,145 | 1,359 | 11,753 | 5,758,808 |

1 Including volunteers. 2 Excluding loan expenditure ( $\$ 569,945$ in 1968-69).
At 30 June 1969 there were 165 rural fire districts maintained under the authority of the Rural Fires Act 1946-1968. Honorary fire wardens, numbering 1,301 , were responsible for maintaining control of burning-off,
the inspection and reporting of fire hazards, and education in fire protection. Paralleling them were 942 registered bush fire brigades voluntarily manned and financed by the efforts of local landholders, their expenditure on equipment being subsidised by the Government on a $\$$ for $\$$ basis. They are, however, directed and co-ordinated by a Government Rural Fires Board at a cost, in 1968-69, of $\$ 62,242$. In 1968-69, 200 fires (excluding those dealt with by the Forestry Department) were reported. The Board has three inspectors who supervise the whole State by personal inspections.

## 5 COMPANIES

Until 1 July 1962, each State had its own companies legislation, and, although initially the Acts were based on the English Act, differences developed between the States. Under Queensland legislation provision was made for public and private companies. A public company had to have not less than seven members, and a private company not less than two. Partnerships of more than twenty members were to be registered as companies. Uniform legislation now operates in all States and in Queensland takes the form of The Companies Acts, 1961 to 1964. The 1961 Act came into operation on 1 July 1962. Legislation in 1964 was designed to provide better protection for shareholders.

Some of the important features of the Acts are: (i) Provision is made for "Exempt Proprietary Companies" which are exempted from filing copies of their balance sheets and profit and loss accounts with the Registrar of Companies, and, if all the shareholders agree, from having to appoint an auditor. In effect, an exempt proprietary company is one in which all the shares are owned beneficially by natural persons or by another proprietary company all of whose shares are so held. (ii) Companies proclaimed as "Investment Companies" under the Acts are restricted in borrowing to certain percentages of their net tangible assets and their holding in any one corporation is limited. (iii) Certain requirements are laid down with regard to "take-over" offers. (iv) Companies, other than proprietary companies, may now be formed with five or more members whereas the previous minimum was seven members.

Companies ${ }^{1}$ on Register, Queensland

| At 30 June | Place of Incorporation |  |  |  |  |  | All Companies |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Queensland |  | Other States |  | Overseas |  |  |  |
|  | Companies | Nominal Capital | Companies | Nominal Capital | Companies | Nominal Capital | Companies | Nominal Capital |
|  | No. | \$'000 | No. | \$'000 | No. | \$'000 | No. | \$'000 |
| 1965 | 11,739 | 1,555,034 | 3,016 | 5,715,038 | 322 | 3,502,698 | 15,077 | 10,772,770 |
| 1966 | 12,392 | 1,593,726 | 3,286 | 6,236,049 | 341 | 3,243,438 | 16,019 | 11,073,213 |
| 1967 | 13,586 | 1,669,189 | 3,561 | 6,570,955 | 360 | 3,329,243 | 17,507 | 11,569,387 |
| 1968 | 15,272 | 1,754,481 | 3,817 | 6,945,944 | 371 | 3,363,691 | 19,460 | 12,064,117 |
| 1969 | 17,029 | 1,798,993 | 4,166 | 7,524,219 | 381 | 3,307,754 | 21,576 | 12,630,967 |

${ }^{1}$ Excluding companies in liquidation.
New companies incorporated in Queensland in 1968-69 numbered 1,970 , their nominal capital being $\$ 53.8 \mathrm{~m}$. During 1968-69, 431 other Australian companies with a nominal capital of $\$ 453.5 \mathrm{~m}$ and 29 overseas companies with a nominal capital of $\$ 136.9 \mathrm{~m}$ were registered in Queensland.

Proprietary companies accounted for over 98 per cent of the new Queensland companies registered in the ten years to 1969. The following table shows details of the capital of Queensland incorporated companies at 30 June 1969, classified by major industry groups.

Queensland Incorporated Companies on Register
at 30 June 1969 , according to Industry ${ }^{1}$

${ }^{1}$ Excluding 399 companies in liquidation.

## 6 FRIENDLY SOCIETIES

The first friendly society was formed in 1878, and at 30 June 1968 the number of societies was 17 , with 411 branches, excluding district councils. Medical, hospital, sickness, and funcral benefits are provided, most of the members contributing for all these benefits, but provision is made for those who desire to contribute for sickness and funeral benefits only or for medical or hospital benefits only. A member requiring medical attention may engage any doctor, and whatever fees are charged are paid directly by the member, who may then obtain from his society a refund of portion of the fees. As from 1 July 1953 the Commonwealth Government has subsidised some of the medical benefits provided by approved friendly societies. On 1 July 1970, the Commonwealth revised the Health Benefits Scheme so that the subsidy was based for each State, on the "most common fee" charged by doctors in that State. Societies make provision for other forms of medical treatment according to the terms of the Commonwealth agreement. Details of the scope of the Medical Benefits Scheme and of the Commonwealth and society payments under it are given in the Social Services Chapter on page 137.

Some members contribute only for benefits under the Commonwealth Medical and Hospital Benefits Schemes. Their numbers are not included in the figures given in the next table, but the financial transactions arising from their membership are included.

The next table shows details of the societies for five years to 1967-68. The membership was 63,058 , or 3.6 per cent of the population, at 30 June 1968 but, as members' families usually participate in medical or hospital benefits, the percentage benefiting is much higher.

While there is considerable variation between individual societies, the majority of them allow sick benefits for 26 weeks at full rate, 26 weeks at half rate, and the remainder of the sick period at quarter rate; the general full rate has a normal range of $\$ 2.10$ to $\$ 6.00$ per week, depending on the period for which benefits are payable. The societies have jointly established medical institutes and dispensaries in the larger towns. Funds may be invested as prescribed under The Friendly Societies Acts, 1913 to 1965, usually in government and municipal securities, or in mortgages, and an actuarial valuation of each society's financial position is made every five years.

Friendly Societies, Queensland


Particulars of membership and finances during 1967-68 of the various orders of friendly societies are shown in the following table.

Friendly Societies, Queensland, 1967-68

| Society | Branches ${ }^{1}$ | Members ${ }^{2}$ | Receipts | Expenditure |  |  | Total Funds |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Sick Pay and Funeral Benefits | Medical and Hospital Benefits | Total ${ }^{3}$ |  |
|  | No. | No. | \$ | \$ | \$ | \$ | \$ |
| A.N.A. | 9 | 1,122 | 19,115 | 6,955 | 1,277 | 15,475 | 178,585 |
| A.O.F., Rton United Dist. | 2 | 348 | 5,407 | 3,537 | 245 | 4,854 | 61,499 |
| A.O.F. in Queensland | 26 | 2,707 | 106,531 | 20,078 | 54,516 | 101,021 | 426,559 |
| G.U.O.O.F. | 20 | 2,361 | 82,490 | 14,619 | 28,899 | 63,909 | 462,249 |
| H.A.C.B.S., Qland District | 47 | 11,275 | 830,333 | 57,099 | 594,409 | 791,906 | 1,957,588 |
| H.A.C.B.S., Rton District | 9 | 824 | 10,921 | 5,328 | 240 | 8,901 | 146,855 |
| I.O.O.F. | 20 | 1,304 | 18,961 | 7,237 | 2,936 | 16,525 | 206,990 |
| I.O.R. | 53 | 4,224 | 123,776 | 32,379 | 37,996 | 105,726 | 994,216 |
| M.U.I.O.O.F. | 140 | 24,498 | 1,900,807 | 75,262 | 1,207,699 | 1,660,755 | 3,789,359 |
| P.A.F.S.Q.A. | 61 | 8,879 | 342,227 | 59,252 | 205,960 | 338,587 | 1,434,885 |
| U.A.O.D. | 18 | 2,577 | 35,049 | 22,289 | 1,947 | 34,974 | 440,102 |
| Other | 6 | 2,939 | 26,493 | 15,266 | 2,361 | 23,575 | 67,040 |
| Total .. | 411 | 63,058 | 3,502,110 | 319,301 | 2,138,485 | 3,166,208 | 10,165,927 |

[^159]
## 7 BUILDING AND CO-OPERATIVE HOUSING SOCIETIES

Under The Building Societies Acts, 1886 to 1968 , any 25 or more persons may form a building society, either terminating or permanent, with the object of assisting its members or others to acquire freehold or leasehold property. There were 67 societies registered under this Act at 30 June 1969 , but only 59 operated during the year.

The 1968 amendment of the Act raised the minimum number of members from 10 to 25 and provided for societies to have funds of at least $\$ 200,000$ on registration. This amount must be available on terms which would not require repayment in less than 10 years.

Under The Co-operative Housing Societies Acts, 1958 to 1967, 12 or more persons may form a terminating society whose operations are confined to advancing money to members for the erection of new dwellings or the purchase of dwellings up to 30 years old, or for the conversion of approved dwellings into flats. Of the 529 societies registered at 30 June 1969, 505 operated during the year.

The State Treasurer guarantees loans made to co-operative housing societies, and, at 30 June 1969 , advances of $\$ 30,379,719$ were outstanding.

Further government assistance in the form of loans to building and housing societies is provided from the Home Builders' Account under the Commonwealth and State Housing Agreements of 1956, 1961, and 1966. The amount outstanding on these government advances was $\$ 26,574,074$ at 30 June 1969. Details of these Agreements are given on page 486 , but it should be noted that, owing to differences in the accounting periods, the advances shown there do not tally with the advances received as shown in the next table.

Other home building in Queensland is financed by banks, insurance companies, friendly societies, War Service Homes, and the Queensland Housing Commission. Details of schemes administered by the Housing Commission are given on pages 482 to 486 .

Building and Co-operative Housing Societies¹, Queensland

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | No. | No. | No. | No. |
| Societies Operating | 294 | 361 | 434 | 512 | 564 |
| Shareholders ${ }^{2}$ : Non-borrowing | 15,370 | 15,681 | 18,141 | 25,671r | 34,939 |
| Borrowing | 23,434 | 24,390 | 25,540 | 27,124r | 30,378 |
|  | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ | \$'000 | \$'000 |
| Receipts | 23,627 | 27,394 | 31,623 | 50,514 | 75,958 |
| Advances and Overdrafts | 8,528 | 9,118 | 9,397 | 9,334 | 9,517 |
| Loans Repaid by Members | 6,469 | 6,720 | 7,917 | 10,223 | 12,454 |
| Subscriptions and Deposits | 4,837 | 7,048 | 9,601 | 22,186 | 39,782 |
| Interest on Members' Loans | 3,269 | 3,908 | 3,949 | 5,608 | 6,989 |
| Other | 523 | 601 | 759 | 3,163 | 7,216 |
| Disbursements | 24,148 | 27,064 | 30,977 | 49,760 | 73,602 |
| Repayments of Advances etc. | 1,863 | 2,505 | 2,849 | 3,642 | 3,828 |
| Loans to Members | 16,550 | 18,560 | 20,641 | 29,369 | 38,044 |
| Withdrawals of Subscriptions etc. | 2,028 | 1,564 | 3,136 | 6,397 | 16,498 |
| Interest Paid on Advances etc. | 3,113 | 3,758 | 3,482 | 4,954 | 6,710 |
| Other | 594 | 676 | 870 | 5,398 | 8,522 |
| Total Advances on Mortgages ${ }^{\text {a }}$ | 69,657 | 80,525 | 92,634 | 111,825 | 137,425 |

[^160]
## 8 CO-OPERATIVE SOCIETIES

Statistics in this section relate to societies registered under The Primary Producers' Co-operative Associations Acts, 1923 to 1965, and The Co-operative and Other Societies Act of 1967.

The next table gives details for the year ended 30 June 1969 of the number, size, and financial operations of co-operative associations, and three of the types of co-operative societies registered under the relevant Act. Details of credit unions, which operate under the same Act as co-operative societies, are shown in a separate table.

Co-operative Associations and Societies, Queensland, 1968-69

${ }^{1}$ In addition to the main establishment. 2 Less than $\$ 500$.
Societies registered under the Primary Producers Acts comprise associations of primary producers; and, in 1968-69, returns were furnished by 108 associations covering the dairy (butter and cheese), fruit-growing, and sugarmilling industries, and other primary activities. Most of these associations issue share capital with limited liability, but there are some with no capital and their liability is limited to the value of the assets. Affairs are controlled by the members, each member having one vote only. Three-fifths of the members must be producers and suppliers of the association.

Societies registered under The Co-operative and Other Societies Act of 1967, which came into force on 1 January 1968, are required to have at least 25 members, with no member holding more than $\$ 2,000$ of shares in a society. Societies may be formed with the general object of rendering services to, or promoting the economic or social interests of, its members, but the Act requires them to be classified as one of the following types: (a) trading society, (b) investment society, (c) credit union, ( $d$ ) community settlement society, (e) community advancement society, ( $f$ ) mutual buying group society, or ( $g$ ) federation or league of societies and primary producers' associations.

No investment societies, community settlement societies, or federations and leagues operated during the year. Organisations are included in the statistics only after they have operated long enough to have at least one balancing date.

Credit Unions ${ }^{1}$, Queensland, 1968-69


[^161]Details of the activities of credit unions for 1968-69 are shown in the preceding table. In previous issues of the Year Book, credit union statistics have been included in the co-operative societies' table.

Very large numbers of new societies, particularly those formed for collective buying purposes, were registered under The Co-operative Societies Acts, 1946 to 1962, in the years immediately prior to their repeal in December 1967. Whereas in 1963-64 there were 74 consumers' societies operating, in 1964-65 there were 143, in 1965-66, 340, in 1966-67, 704, and in 1967-68, 769. New registrations have fallen sharply under the 1967 Act which specifies that the word "co-operative" must not form part of the registered name of credit unions and mutual buying group societies.

## 9 REAL PROPERTY TRANSFERS

All transfers of real property are recorded in the Titles Office Register, and details of transfers under The Real Property Acts, 1861 to 1963, during the ten years ended 1968-69 are shown in the next table. Further information can be found in Chapter 4, section 7.

Real Property Transfers, Queensland

| Year | Transfers | Consideration in Transfers | Year | Transfers | Consideration in Transfers |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | \$'000 |  | No. | \$'000 |
| 1959-60 | 44,651 | 217,880 | 1964-65 | 49,974 | 302,345 |
| 1960-61 | 41,598 | 211,399 | 1965-66 | 50,328 | 298,311 |
| 1961-62 | 36,514 | 182,220 | 1966-67 | 54,134 | 343,825 |
| 1962-63 | 38,168 | 211,314 | 1967-68 | 56,793 | 390,989 |
| 1963-64 | 44,109 | 248,300 | 1968-69 | 60,709 | 452,530 |

10 MORTGAGES, LIENS, BILLS OF SALE
Mortgages on Real Property-Mortgages and releases of mortgages registered under The Real Property Acts, 1861 to 1963, are shown for the five years ended 30 June 1969 in the next table.

Mortgages on Real Property, Queensland

| Year |  |  |  |  | Registered |  | Released |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | No. | \$ 000 | No. | \$'000 |
| 1964-65 | . | . | . | . | 34,467 | 161,024 | 25,529 | 99,096 |
| 1965-66 | . | . | . | $\cdots$ | 34,790 | 172,915 | 24,883 | 95,387 |
| 1966-67 | . | . | . | $\ldots$ | 38,493 | 206,897 | 26,296 | 115,991 |
| 1967-68 | . | - |  | $\cdots$ | 41,608 | 250,598 | 28,333 | 149,378 |
| 1968-69 | . | $\cdots$ | . | .. | 44,796 | 297,811 | 31,343 | 162,675 |

The average value per mortgage registered has increased in the last ten years from $\$ 3,618$ to $\$ 6,648$.

Stock Mortgages, Liens on Primary Production, and Bills of SaleCertain primary and secondary products take a long time to reach maturity or the marketing stage and a producer often needs money to meet costs over the production period. Such finance may be obtained from banks etc., which take a mortgage over livestock, a lien over a growing crop or prospective wool clip, or a bill of sale over plant, machinery, or other securities. The bill of sale or other instrument is released when the product is sold and the advance is repaid. Details of the instruments
registered and released in the Supreme Court during the five years ended 1968-69 are shown in the following table.

Bills of Sale and Other Instruments, Queensland

| Type of Instrument | Instruments Registered |  |  | Instruments Released |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number in which Amount Stated | Amount Stated | Number in which No Amount Stated | Number in which Amount Stated | $\underset{\text { Stated }}{\text { Amount }}$ | Number in which No Amount Stated |
|  |  | \$'000 |  |  | \$'000 |  |
| Bills of Sale etc. ${ }^{1}$ |  |  |  |  |  |  |
| 1964-65 | 12,320 | 28,942 | 2,471 | 1,283 | 7,502 6,926 | 1,167 |
| 1965-66 | 10,516 | 25,442 | 1,706 | 1,322 | 6,926 | 827 |
| 1966-67 | 10,596 | 25,117 | 1,861 | 1,491 | 6,772 | 994 |
| 1967-68 | 12,827 | 33,273 | 2,062 | 1,359 | 6,983 | 974 |
| 1968-69 . | 14,436 | 40,468 | 2,093 | 1,068 | 7,949 | 941 |
| Liens on Sugar ${ }^{2}$ |  |  |  |  |  |  |
| 1964-65 | 747 | 10,165 | 1,080 | . | . | . |
| 1965-66 | 795 | 9,915 | 1,390 | $\cdots$ | - | $\cdots$ |
| 1966-67 | 1,038 | 9,129 | 1,478 | . | . | . |
| 1967-68 | 776 | 10,992 | 1,416 | . | . | . |
| 1968-69 | 732 | 11,626 | 1,128 | . | . |  |
| State Securities* |  |  |  |  |  |  |
| 1964-65 | 1,651 | 9,132 | . | 1,226 | 3,237 | . |
| 1965-66 | 1,648 | 5,252 | $\cdots$ | 937 | 1,903 | . |
| 1966-67 | 2,603 | 8,741 | .. | 1,115 | 2,386 | . |
| 1967-68 | 1,788 | 11,084 | $\cdots$ | 1,125 | 2,817 3,386 | $\cdots$ |
| 1968-69 | 1,615 | 11,703 | . | 1,231 | 3,386 |  |

${ }^{1}$ Including stock mortgages and liens on wool and crops other than sugar. 2 Liens on sugar crops are for one season only, and releases therefore are the same as registrations. 3 Instruments re

## 11 STOCK MARKET

Stock Exchange Activity-Details of turnover on the Brisbane Stock Exchange are supplied by the Exchange and are shown for the ten years ended 1969-70 in the table below. Total turnover for 1969-70 was 10 per cent higher than the previous year's then record level. The increase was due largely to the turnover of oil and mining shares, which was almost $3 \frac{1}{2}$ times as great as the average over the previous five years.

Turnover on Brisbane Stock Exchange

| Year | Industrial Ordinary Shares | Preference Shares | Oil and <br> Mining <br> Shares | Debentures | Commonwealth Loans | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$ 000 |
| 1960-61 | 24,241 | 230 | 2,891 | 622 | 5,584 | 33,567 |
| 1961-62 | 27,194 | 164 | 9,879 | 694 | 6,719 | 44,649 |
| 1962-63 | 25,907 | 142 | 8,656 | 425 | 6,446 | 41,576 |
| 1963-64 | 51,272 | 228 | 11,464 | 676 | 6,794 | 70,433 |
| 1964-65 | 41,066 | 407 | 15,713 | 704 | 6,624 | 64,513 |
| 1965-66 | 27,768 | 283 | 7,084 | 1,014 | 4,208 | 40,358 |
| 1966-67 | 31,314 | 299 | 14,829 | 936 | 6,193 | 53,571 |
| 1967-68 | 78,339 | 1,020 | 66,944 | 2,028 | 5,536 | 153,866 |
| 1968-69 | 70,378 | 251 | 101,198 | 2,144 | 8,132 | 182,103 |
| 1969-70 | 50,939 | 373 | 142,944 | 522 | 5,256 | 200,033 |

## 12 INSTALMENT CREDIT FOR RETAIL SALES

In Queensland, The Hire Purchase Act of 1959 regulates the rights and duties of parties to hire purchase agreements. Each agreement must show the cash price of the goods and payments to be made, so that the hirer is aware of the difference between the cash price and the total amount he must pay. The Act requires that a minimum deposit of 10 per cent of the cash price shall be paid in cash or in goods or partly in cash and partly in goods. Terms charges are regulated under The Money Lenders Acts, 1916 to 1962. Details for the five years to 1968-69 are given in the next table.

Instalment Credit for Retail Sales, Queensland

| Particulars | 1964-65 | 1965-66 | 1966-67 | 1967-68 | 1968-69 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| HIRE PURCHASE |  |  |  |  |  |
|  | '000 | '000 | '000 | '000 | ${ }^{\prime} 000$ |
| Number of New Agreements |  |  |  |  |  |
| Motor Vehicles, Tractors, etc. . . | 67.6 | 56.1 | 52.6 | 42.9 | 35.5 |
| Plant and Machinery .. .. | 8.0 | 7.7 | 7.6 | 6.6 | 5.5 |
| Household and Personal Goods | 197.1 | 169.3 | 163.5 | 166.0 | 156.6 |
| Total | 272.8 | 233.1 | 223.7 | 215.5 | 197.7 |
|  | \$m | \$m | \$m | \$m | \$m |
| Value of Goods |  |  |  |  |  |
| Motor Vehicles, Tractors, etc. | 100.2 | 86.2 | 86.7 | 73.3 | 60.6 |
| Plant and Machinery .. | 15.9 | 16.6 | 18.3 | 19.7 | 18.1 |
| Household and Personal Goods | 39.6 | 34.2 | 33.0 | 34.0 | 31.8 |
| Total | 155.7 | 136.9 | 138.1 | 127.0 | 110.4 |
| Amount Financed |  |  |  |  |  |
| Motor Vehicles, Tractors, etc. | 67.7 | 56.5 | 55.4 | 45.6 | 40.4 |
| Plant and Machinery .. .. | 10.6 | 10.8 | 12.1 | 13.2 | 12.1 |
| Household and Personal Goods | 32.5 | 27.6 | 27.0 | 27.2 | 25.4 |
| Total | 110.8 | 94.9 | 94.5 | 85.9 | 77.9 |
| Balances Outstanding at End of Year | 173.3 | 165.8 | 157.5 | 147.8 | 137.4 |

OTHER INSTALMENT CREDIT

|  | \$m | \$m | \$m | \$m | \$m |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Amount Financed |  |  |  |  |  |
| Motor Vehicles, Tractors, etc. | 26.8 | 30.1 | 33.6 | 61.1 | 67.9 |
| Plant and Machinery . . | 1.3 | 1.4 | 0.6 | 5.2 | 8.5 |
| Household and Personal Goods | 23.4 | 22.4 | 23.4 | 24.6 | 23.8 |
| Total | 51.5 | 53.9 | 57.6 | 90.9 | 100.2 |
| Balances Outstanding at End of Year | 57.1 | 66.0 | 76.6 | 105.0 | 128.0 |

TOTAL INSTALMENT CREDIT

|  | \$m | \$m | \$m | \$m | \$m |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Amount Financed |  |  |  |  |  |
| Motor Vehicles, Tractors, etc. | 94.5 | 86.6 | 89.0 | 106.7 | 108.3 |
| Plant and Machinery . . | 11.9 | 12.2 | 13.8 | 18.4 | 20.6 |
| Household and Personal Goods | 55.9 | 50.0 | 50.4 | 51.8 | 49.2 |
| Total | 162.3 | 148.8 | 153.2 | 176.9 | 178.1 |
| Repayments | 174.8 | 184.1 | 186.4 | 200.0 | 207.7 |
| Balances Outstanding at End of Year | 230.5 | 231.8 | 234.1 | 252.8 | 265.5 |

The figures cover details of all types of goods sold under hire purchase or other instalment credit to final purchasers, whether producer or consumer goods. They are revised from time to time as problems are encountered relating to coverage, reporting, and classification.

The item "Value of Goods" denotes the value at net cash or list price. Hiring charges and insurance are excluded from both this item and the "Amount Financed". They are, however, included with "Repayments" and "Balances Outstanding". "Repayments" represent actual cash collections, no account being taken of bad debts written off and rebates allowed.

The following table shows the balances outstanding (including hiring charges and insurance) in the various States during the five years ended 1968-69. Figures are as at the end of each financial year.


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## - Chapter 15

## AUSTRALIAN INTEGRATED ECONOMIC CENSUSES, 1968-69

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## 1 THE MEANING OF INTEGRATION

For the year ended June 1969 censuses of mining, manufacturing, electricity and gas production and distribution, retail trade and selected services, and wholesale trade were conducted for the first time on an integrated basis.

The manufacturing and mining censuses for 1968-69 were part of the series of regular annual censuses conducted for these industries, but the mining census was being held for the year ended June instead of the calendar year as in the past. Electricity and gas production had previously been included in the manufacturing census; for the year 1968-69 they were treated as a separate census and the scope of the returns was extended to cover distribution as well as production. The retail census had been held every four or five years, the previous retail census being for the year 1961-62. Wholesale trade had not been the subject of a census before, although there had been an exploratory partial wholesale census for the year 1963-64. In future, censuses of retail and wholesale trade will be held about every five years, and the other censuses generally annually as in the past.

The integration of these censuses meant that for the first time they were being collected on the basis of a common framework of reporting units and data concepts and in accordance with a standard industrial classification. As a result, the statistics for the industries covered by the censuses are provided without overlapping or gaps in coverage, and in such a way that aggregates for certain important economic data such as value added, employment, salaries and wages, fixed capital expenditure, and stocks can be obtained on a consistent basis for all sectors of the economy covered by the censuses.

To make this integration possible, it was necessary to revise all the forms used in previous censuses to bring the items of data to a common basis of definition in all censuses. This revision was made after extensive investigations of business record-keeping practices conducted by the Bureau over a period of years. For most businesses in the scope of the censuses, businesses which operate at one location only, this was the principal change brought about by the integration of the censuses. For businesses operating at more than one location the other principal change was that the census returns for all industries covered were collected through the head offices of the enterprises, each of which was asked to report in a consistent way for each of its establishments covered by the censuses and for the enterprise as a whole.

## 2 PURPOSES OF INTEGRATION

The integration of the economic censuses was undertaken as a major reorganisation of a large part of the Bureau's work, designed to increase substantially the usefulness and comparability of the kinds of statistics already being collected and published, for purposes of general economic analysis and market research.

Aggregation of Economic Data-The economic censuses of manufacturing, mining, and retail trade were originally introduced many years ago, and subsequently developed, in order to provide statistics for particular industries, with special definitions of units and data adopted to suit the requirements of users interested in statistics of those industries. (The same is true of the annual agricultural and pastoral census, but this is not among the economic censuses integrated in 1968-69). More recently there has been a growth of interest in statistics describing activity in the economy as a whole, reflected, for example, in the post-war development of employment and earnings statistics, surveys of capital expenditure, stocks and wages, and the whole field of national accounts statistics.

For such purposes economic census statistics in the past have had serious limitations despite the fact that they covered a broad area of the whole economy. Because of the special-purpose nature of each of the
censuses, there were no common definitions of data, and there was no common system of reporting units, and therefore aggregation of statistics from different censuses was not possible. As no standard industrial classification existed, industry boundaries were not defined in ways which would prevent overlapping or gaps occurring between the industrial sectors covered by the censuses. This was a further reason why aggregation across industry boundaries was not possible. For estimation of the national accounts, therefore, little use was made of the results of the economic censuses, except the agricultural census, and there was much reliance on statistics compiled from income tax assessments. Employment and earnings statistics for the economy as a whole have been derived mainly from monthly returns of pay-roll taxpayers.

Benchmark Data for Surveys-For these reasons the economic censuses in the past have provided no basis for designing or adjusting the sample surveys which supply current economic statistics from quarter to quarter, particularly those of capital expenditure and stocks which are important components of the quarterly national income and expenditure estimates. To be accurate, such statistics should be backed periodically by comprehensive benchmark data of the kind normally available only from censuses. The previous censuses of manufacturing, mining, and retail trade covered large and important sectors of the whole economy, and they included many of the same broad types of data as those needed for current economic indicators. However, because of the specialised nature of the units and data concepts on which the censuses were designed, and the lack of standard industry boundaries, it was not possible to use the results of these censuses as benchmark data for improving the accuracy of the surveys.

Similarly, the employment statistics derived from the censuses could not be used to improve the accuracy of the monthly employment and quarterly earnings series. The basic benchmark for these series is the population census, but the annual manufacturing and mining censuses, and the periodical retail trade census, were potential sources of data for checking the movements of these series.

The units employed in most of the surveys and for the private sector in the employment and earnings series are pay-roll taxpayers, broadly consisting of businesses (or the parts of interstate businesses operating in one State) whose pay-roll amounts to more than $\$ 20,800$ a year. The unit employed in the censuses is the establishment. In the manufacturing census prior to 1968-69, this was a unit engaged in manufacturing activity and employing four or more persons or using power (other than manual) in any manufacturing process. Any part of a business (or of a particular location at which a business operated) which met this definition was treated as a manufacturing establishment, and the form required that "manufacturing activity" should exclude selling and delivery. The value of output was to be reported exclusive of delivery costs, and employment was to exclude sales and delivery staff. The retail census covered the retail trading activities of establishments which normally sold goods to the general public from fixed premises. It omitted any wholesaling, manufacturing, or other non-retailing activity carried on at the same location. Many types of repair activity, however, such as repairing of motor vehicles, shoes, and watches, were included in the retail census, and were also included in the manufacturing census. The retail trade census also included any retailing activities carried on at locations primarily engaged in other activities such as wholesaling or manufacturing. The establishments from which mining census returns were collected were confined to units engaged in mining activity, including crushing and ore-dressing at or near the mine. All censuses
(except the retail trade census, in respect of chain stores) excluded separately located head office staff, while including administrative staff located at the establishment. They also excluded any staff at separately located units providing ancillary services to the establishments, such as delivery fleet depots, research laboratories, or storage warehouses.

Thus there were serious obstacles to the reconciliation of statistics from economic censuses on the one hand and the economic surveys and the employment and earnings series on the other, which would have been necessary if the censuses were to provide benchmark data and a sample framework for the surveys, and satisfactory interim data for checking the movements of the employment and earnings series.

National Accounts-Like employment statistics and the surveys that have been discussed, the national accounts have to be comprehensive for the whole economy. They run across all industries and, in the industry dissections they provide, all economic activities must find a place. The national accounts are partly based on actual statistics, and partly on estimates. This will probably always be the case, but progress in national accounting requires that the part based on actual statistics should progressively increase. A major step in this direction would have been achieved if consistent and integrated statistics were available, both for censuses and surveys, from businesses themselves. The main broad aggregates required for each industry are gross product (that is, contribution to Gross National Product), wages and salaries, capital expenditure, and stocks. The economic censuses were potential sources of this information.

Although it has always been desirable to have consistent figures of this kind as a basis for national accounts estimates, two developments in recent years have made the need urgent. One is the development, in response to strong demand, of quarterly estimates of national income and expenditure. Dependent as they are on the available current figures of wages and salaries, capital expenditure, and stocks, the publication of these estimates in Australia has increased the significance of the lack of correspondence between the current survey-based data and the potential benchmark information available in the economic censuses and between these and the tax-based statistics from which many of the annual estimates of national income and expenditure are derived.

The second development which has enhanced the importance of integrated economic statistics is the strong move in advanced countries towards the development of new types of national accounts: Input-output tables, flow-of-funds tables, and national balance sheets, and the obvious advantages of being able to present these accounts (together with the national income accounts themselves and the balance of payments) in a single co-ordinated framework. These efforts have led to the appearance of the new proposals by the United Nations Statistical Office for an integrated system of national accounts which have now been endorsed by official statisticians throughout the world. To implement proposals of this kind, the relevant national accounting concepts and frameworks must be co-ordinated, but in addition the basic data on which the estimates are based need to be fitted as closely as possible into the specified concepts and frameworks. The best hope for success in this objective is to integrate the conceptual framework in which the statistics are collected as closely as possible with the framework of the national accounts themselves. To give an example from the work being done in Australia at present: Input-output tables have been prepared for the year 1962-63, on a conceptual framework consistent with the national income accounts. But many of the conceptual cells in the input-output table can only be filled for each industry by data
obtained from the manufacturing and other economic censuses. These are the cells of the table showing what the industry buys from, and sells to, other industries, and sells to end-users. In effect, these yield new estimates of the gross product of the industry which in present circumstances conflict with the estimates already published in the Australian National Accounts, based as these are mainly on tax statistics. To make them agree in future, a common set of concepts and a common set of statistical reporting units are needed for both the economic censuses and the national accounts.

The needs of national accounts statistics here do not conflict with those of the statistics for particular industries. On the contrary, the national accounts can provide the common conceptual basis needed for comparability of data between industries, without restricting the scope for the variation in detail which is necessary in order to provide each industry with its own statistics in the most suitable form. The interests of businessmen themselves can be met by this common conceptual approach too, as there is no major conflict between national accounting concepts and the accounting concepts familiar to businessmen.

Comparability of Statistics for Different Levels of Unit-The national accounts illustrate a fact which underlies all economic statistics; that different levels of unit are appropriate for different kinds of statistics. In the case of the national accounts, statistics are required for items such as capital expenditure and stocks in some industry detail, and for items such as wages and salaries in geographical detail as well. To be classifiable in this way, such statistics should be collected and tabulated for a particular stratum of business unit, usually called the establishment. Statistics for national accounting items such as profit and interest receipts and payments, on the other hand, can only be collected and tabulated for a legal-entity type of unit which may be broader than the establishment. Commodity statistics are needed for estimates of input-output transactions, personal consumption expenditure, and aggregates at constant prices. For these statistics the unit being tabulated is narrower than the establishment; it is, so to speak, the commodity itself: For example, the tonnage of ice cream produced, whether made in establishments classified to the ice cream industry class or not-although the statistics must of course be collected from a business unit. On the other hand, for studies of the sources and uses of capital funds, including overseas investment, the statistics needed are best collected and tabulated for units broader than the legal entity. This type of statistics would relate to business units of ownership and financial control, including groups of legal entities under common ownership and control. Although these examples are drawn from national accounts, there are similar relationships between types of unit and types of statistics in other forms of economic statistics.

This means that comparisons of industry detail cannot be made between statistics corresponding to different levels of unit, even if they are based on a common industry classification, unless something has been done to integrate the units at the various levels. This is one of the most important objectives of the integration of the economic censuses. It requires collecting data in such a way that reconciliation is made between the different levels of detail in each return, or set of returns, collected from each enterprise: Commodity sales with establishment sales, establishment sales with enterprise sales, and so on. It also requires the facility to recast statistics collected and published for one level of unit to make them comparable with those for a higher level unit. Salaries and wages, for example, would normally be published for establishments, and the salaries and wages for, say, the basic chemical industry group, would be those paid
by all establishments classified to that industry group. If it were desired to compare the salaries and wages of this industry group with its operating surplus, for example, it would be necessary to use the statistics of the salaries and wages paid by all enterprises classified to the industry group. For a comparison with capital raisings or overseas investment it would probably be necessary to use the statistics of the salaries and wages paid by all enterprise groups classified to basic chemicals. The figure of salaries and wages would be different in each case, because the business unit classified to the industry group is progressively broader at each stage. Being classified on the basis of its main activity, it would tend to include progressively more salaries and wages paid to employees engaged in activities other than basic chemicals, because of the mixed nature of the activites of enterprises and enterprise groups. On the other hand, it would tend to exclude progressively more salaries and wages paid to employees of basic chemical establishments owned by enterprises predominantly operating in other industries.

Enterprise Statistics-The establishment as used in economic censuses is defined mainly in terms of location, rather than in terms of ownership or management. With the growth of multi-establishment enterprises, especially those cutting across several industry boundaries, there has been increasing interest in statistics about enterprises as economic entities. These are the statistics relevant for comparisons with such things as the financial performance of companies, derived from company accounts or from taxation statistics, and in studies of the competitive position of firms. Size-distributions based on establishments can give only a partial picture of the structure of industries; they have to be supplemented by size-distributions of the enterprises engaged in the industry.

The enterprise statistics needed for these purposes must relate to all forms of business units, unincorporated enterprises as well as companies. For some purposes statistics based on operating legal entities as the unit are needed; other purposes require statistics based on groups of such legal entities operating under common ownership or control.

Provision for Extension of Economic Censuses into Other IndustriesThe problems referred to earlier which have arisen from the specialised nature of the units and data concepts used in the existing economic censuses are likely to increase with the extension of economic censuses into other industries. A census of wholesale trade could not have been introduced without close attention being paid to its boundaries with manufacturing on the one hand and retail trade on the other. The treatment of the sales branches of manufacturing enterprises had to be determined, and the treatment of wholesaling activity by retailers. Similar problems arise with the planned future introduction of a census of construction. This industry, like wholesale trade, has areas of overlapping with manufacturing which have required special attention in the new standard industrial classification, in order to avoid the possibility of gaps or overlapping.

Steps in Integration-To meet the purposes of integration, as they have been described, it was therefore necessary to take four major steps, which will ultimately affect most if not all of the economic censuses and surveys conducted by the Bureau:
(i) Standardisation of census units: Defining business units at standard levels, corresponding to the strata in the business structure for which various types of economic statistics are required and can be collected; devising standard rules for identifying such business units.
(ii) Establishment of an integrated register of business units: Identification of the standard units for all businesses to be covered by economic censuses and surveys, and recording them in a register to be used in the running of the censuses and surveys.
(iii) Standardisation of the industrial classification: Adoption of a common system of classification suitable for all censuses and surveys, to which all the standard business units to be covered would be classified without gaps or duplication.
(iv) Standardisation of data concepts: Defining in common terms the basic items of data for which statistics are required across all industries covered by economic censuses and surveys, to permit comparison and aggregation.

## 3 STANDARDISATION OF CENSUS UNITS

Types of Unit-The business units as standardised for purposes of the integrated economic censuses are at three levels: The establishment (and associated administrative offices and ancillary units); the enterprise; and the enterprise group.

The central unit from which statistical information is collected is the enterprise, defined broadly as an operating legal entity. Where a number of legal entities operate as a group, owned or controlled by a single company, the enterprise is not the group as a whole, but each individual operating legal entity in the group.

The group of legal entities owned or controlled by a single company is recognised as a separate type of unit-the enterprise group. This is to be used not for collection of census returns but subsequently, for aggregation of certain census data. The enterprise group, in addition, may be appropriate as the collecting unit for certain types of survey, such as overseas investment and local capital raisings, for which the enterprise would be too narrow. The census data aggregated for enterprise groups will provide a body of statistics directly comparable (when classified by industry) with the results of surveys conducted among enterprise groups.

The basic unit for which most data are to be tabulated is the establishment, defined in general as a unit covering all the operations carried on under the ownership of one enterprise at a single physical location-such as an individual factory, shop, or mine. Enterprises operating more than one establishment report the data for each of their establishments on an establishment return. They report summary data for all their establishments on enterprise returns, together with some additional data for the enterprise as a whole. Enterprises operating only one establishment supply a combined establishment-enterprise return. For small businesses a special short form is used.

Administrative offices and ancillary units are units such as head offices, storage premises, transport garages, and laboratories serving or administering establishments within the same enterprise and located away from them. They do not supply separate returns. If they administer or serve only one establishment their figures are included in the total for that establishment, in the establishment return. If they administer or serve more than one establishment their figures are included in the enterprise return. To enable geographical details to be published, certain figures for individual administrative offices or ancillary units are separately specified in the establishment and enterprise returns; these figures are confined to employment, wages and salaries, and capital expenditure.

Manufacturers' sales branches located away from establishments are included among the ancillary units, but only if they are of the kind which do not distribute goods to customers from stocks held by themselves. Any which do distribute from stocks in this way are treated as establishments, to be included in the wholesale census.

The word "operating", in the definition of the enterprise as an operating legal entity, is intended to exclude the numerous "paper companies" which may exist as parents, subsidiaries, or associates of operating companies for various reasons. In general such non-operating companies are attached in the Bureau's lists to individual related operating companies in the enterprise group, for purposes of identifying the enterprise unit. Holding companies without employees are attached to the principal operating company in the group of companies owned by them.

However, subsidiary companies performing financial services for other companies within the group, such as instalment credit companies or companies operating superannuation funds, are recognised as separate enterprises, even though they might have no separate employees of their own. These belong to a different sector of the national accounts from that of trading companies. They are not included in the integrated censuses but are covered in separate inquiries.

Some holding companies without operations of their own perform administrative services for some or all of their subsidiary companies and have staff of their own for this purpose. These companies receive a special abridged enterprise return for "ancillary enterprises". This abridged return is used also for property-owning companies in an enterprise group which own property used by more than one other enterprise in the group; such companies may be responsible for the capital expenditure of the group.

Some operating companies are found to have the accounts they use for management purposes inextricably mixed with those of a related operating company; in such cases the two companies are amalgamated for statistical purposes to form one enterprise.

The above description of the types of units used in the integrated economic censuses is necessarily abbreviated. For a more extensive description see The Australian Standard Industrial Classification (Preliminary Edition), 1969, Vol. 1.

## 4 ESTABLISHMENT OF INTEGRATED REGISTER OF BUSINESSES

The Integrated Register-In order to provide and maintain accurate records of the enterprises and establishments to be covered in economic censuses and surveys it was necessary to set up an Integrated Register of businesses. In this register the units of each business corresponding to the three standard levels-establishments (and administrative offices and ancillary units), enterprises, and enterprise groups-are identified and numbered in such a way as to record the links between the units at the different levels. The register is recorded on magnetic tapes and provides the means for operating an automated system for addressing and dispatching census forms for enterprises and establishments and for handling the subsequent receipt and processing of completed returns.

Much of the information about the parent-subsidiary relationships of companies embodied in the register was originally obtained by means of questionnaires addressed to Group Employers registered with the Common wealth Taxation Office under the pay-as-you-earn system of income tax deductions. The questionnaires related in addition to the activities carried
on at the various locations of the Group Employers, and the results were used, together with the lists of establishments used for previous censuses of manufacturing, mining, and retail trade, to build up the original integrated register.

The lists recorded in the register are kept up to date by regular checks from a wide variety of sources. In addition to sources used for updating the previous lists of mining, manufacturing, and retail establishments (such as factory registrations, lists of retail shops compiled by postmen, etc.) the Bureau collects questionnaires from newly registered Group Employers, and periodically updates the information on larger companies by referring listings produced from the Bureau's current records back to the companies themselves for amendment.

Changes in the Establishment Concept-The adoption of a new establishment concept in each of the economic censuses entails an unavoidable break in the continuity of the census statistics, in comparison with previous years. Special analyses are being made to derive estimates of the order of magnitude of the changes, for publication along with the results of the integrated censuses. The main changes in the establishment concept affecting the continuity of statistics can be summarised as follows:
(i) In general the establishment in each census now consists of the whole of each physical location, operated by one enterprise, whose main activity is within the scope of the census. There is usually one return only for each establishment, classified to the industry of its main activity. This is in contrast to the previous censuses, in which an establishment could be the part of a location engaged in an activity covered by one of the censuses, and separate returns were required, where practicable, if the activities at the location corresponded to different industries in the same census, or different censuses. From the viewpoint of businesses completing census returns, the new establishment concept requires much less apportionment of data between returns than was necessary in previous censuses. There are still some locations which are divided between different censuses, or between different industries in the same census, and which accordingly supply more than one establishment return each. However such cases are restricted broadly to those where the "secondary" activity produces a substantial revenue. With some specific exceptions described in The Australian Standard Industrial Classification, Vol. 1, no separate return is required for such "secondary" activity unless the gross receipts from its activity amount to $\$ 1,000,000$ or more.
(ii) A particular effect of the new concept in manufacturing statistics is that establishments in the manufacturing census now include selling and delivery activities at the location, which were formerly excluded from the scope of the factory establishment. On the other hand, the statistics of factory establishments now exclude manufacturing activity carried on as a minor activity of predominantly retail establishments, such as the making up of blinds to customers' orders, dressmaking at frock shops, etc. However, the continuity of the statistics of commodity output will not necessarily be affected by this change. Manufacturing by retailers and wholesalers is reported in the retail and wholesale trade censuses, and commodity detail for this activity is being collected, at least for the larger establishments.
(iii) The treatment of outlying parts of an establishment has been standardised: If the outlying part is in the same local government area it is merged with the establishment. Thus, a factory which had extended its operations to a neighbouring location for lack of space would include the extension in its return if it was in the same local government area. Similarly,
if two locations in the same local government area and industry (for example, used car lots at different addresses) have common employees and combined accounts, they are treated as a single establishment.
(iv) Administrative offices and ancillary units located away from establishments (apart from some owned by chain stores) were formerly outside the scope of the censuses, although stocks at such locations were to be included in the manufacturing and retail trade returns. As previously mentioned, they are now included in the census return of the establishment they serve, or if they serve more than one establishment they are included in the return supplied for the whole enterprise. In either case they appear in the census statistics for the local government area in which they are located, and for the predominant industry of the establishment or establishments they serve. From the viewpoint of businesses supplying returns this treatment is likely to minimise the need for special adjustment and dissection of data in accounting records, and to produce more homogeneous and meaningful statistics of the industry in which the business operates than before. The inclusion of administrative or ancillary activities in a census is no longer dependent on their being carried out at an establishment; instead they are treated as an integral part of the industry's statistics wherever they are located. Nevertheless, some published tables will show certain data separately for administrative offices and ancillary units. This treatment of ancillary units is expected to cause some former manufacturing establishments to become ancillary units: For example, engineering workshops doing maintenance and repair work on the plant and equipment of establishments in the same enterprise, and located away from them. The statistics of those items which are still reported for ancillary units (that is, employment, wages and salaries, and capital expenditure), will be included in the statistics for the industry of the establishments served by the ancillary units, irstead of the industry to which the workshops were classified. If the establishments served are outside the scope of the integrated censuses, of course, the workshops will disappear from the scope of the manufacturing census.
(v) The establishment concept used for the electricity and gas industries is an exception to the general concept. Because of the nature of their activities, the single operating location is not suitable as a basis for the establishment engaged in producing or distributing electricity or gas. The establishment unit used consists of all locations operated by the enterprise in the one State.

## 5 STANDARDISATION OF THE INDUSTRIAL CLASSIFICATION

Australian Standard Industrial Classification-The Australian Standard Industrial Classification (ASIC), which is a prerequisite to the integration of the economic censuses and surveys, is described in a publication of the Bureau: Australian Standard Industrial Classification (Preliminary Edition), 1969, Vol. 1. The classification system defines the industries for which statistics are collected in the economic censuses, thus permitting the scope of each census to be marked out without any gaps or overlapping between them. It also defines the statistical units (establishments, administrative offices and ancillary units, enterprises, etc.) which are classified by industry, and lays down standard rules for identifying them and coding them to the industries of the classification.

Besides being used in the 1968-69 economic censuses, the ASIC will be used in other economic censuses and surveys, population censuses and surveys, and other statistics (national accounts etc.) derived from the basic statistics. Data classified according to the ASIC can be converted to
conform essentially with the International Standard Industrial Classification. It is proposed to publish summary tables of census results converted in this way, to facilitate international comparisons.

The structure of the ASIC comprises four levels. The broadest of these is the "Division" level, which relates to wide categories such as "Manufacturing", "Wholesale and Retail Trade", and "Community Services". The structure may be illustrated by the following example. A factory mainly engaged in making aluminium window frames would be classified to:

| Division | C | Manufacturing |
| :--- | :--- | :--- |
| Sub-division | 31 | Fabricated metal products |
| Group | $\mathbf{3 1 1}$ | Fabricated structural metal products |
| Class | 3112 | Architectural aluminium products |

The fundamental concept of the ASIC is that an industry, that is an individual class, or group, etc., in the ASIC, is an entity composed of the establishments, administrative offices and/or ancillary units which have been classified to it.

Each ASIC class is defined in terms of a specified range of economic activities, designated as primary to it. (Manufacturing aluminium window frames, as shown in the above example, is primary to class 3112). Similarly, each ASIC group is defined in terms of the economic activities designated as primary to the classes within that group, and so on. An establishment which is engaged mainly in economic activities which have been designated as primary to a particular class is classified to that class whether or not that establishment is also engaged in other "secondary" activities. An administrative office or ancillary unit will be classified to an ASIC class according to the predominant industry of the establishments it administers or serves, while an enterprise will be classified according to the predominant industry of its establishments and ancillary units.

## 6 STANDARDISATION OF DATA CONCEPTS: ESTABLISHMENT STATISTICS

In previous economic censuses much of the data asked for in one census was broadly similar to data asked for in others. All asked for employment, and the manufacturing and mining censuses asked for value of output and the cost of materials, fuels, etc. used, from which value added could be derived-somewhat similar to the gross margin that could be derived in the retail trade census by subtracting the value of purchases from the value of sales and adjusting for stock changes. Value of stocks was asked for in manufacturing and retail trade censuses, and fixed capital expenditure (in the form of "additions and replacements" to fixed tangible assets) was asked for in manufacturing and mining censuses.

With integration of the economic censuses it became necessary to seek a common conceptual basis for the items of data of this kind, not merely in order to suit the needs of the Bureau in compiling national accounts estimates or deriving benchmark statistics for monthly or quarterly surveys or employment and earnings series, although these were important reasons for doing so. It was also necessary to find such a common basis in order to enable the returns to be completed more readily and accurately by the enterprises responsible for them. As the enterprise is the basic unit from which statistics are collected in the censuses, the data for the establishment returns had to be capable of being drawn from the records of the enterprise in such a way that they could be reconciled with the corresponding totals for the enterprise as a whole. The establishment returns for a single
enterprise with more than one establishment might belong to different economic censuses, but they would need to balance with a single enterprise return for the whole enterprise. This enterprise return is common to all industries and all economic censuses.

The key items of data entering into this reconciliation, and therefore requiring a common conceptual basis, are: Turnover; stocks; purchases and selected expenses; employment; salaries and wages; fixed capital expenditure.

These key items also encompass the main benchmark data required for improving the accuracy of quarterly sample surveys and employment and earnings series, and the data needed from establishments for consistent estimating of the main national accounts aggregates.

In order to provide for the inclusion of these key items in all censuses, questions on fixed capital expenditure, wages and salaries, and selected expenses were added to the retail trade census forms, and questions on stocks to the mining census forms.

A table on page 528 sets out in skeleton form the content of the establishment forms and the enterprise form for an enterprise with more than one establishment, to illustrate the inter-relationships among the forms and among the data items in the 1968-69 economic censuses.

Value Added-The fundamental measure of the "magnitude" or importance of an establishment, in economic censuses, is its value added. (See page 526 for discussion of the allied concept of gross product.) This measure can be aggregated for all establishments and industries covered by the censuses without duplication and is the concept generally accepted throughout the world as the measure of the relative importance of industries in economic censuses. It means the value added to materials in manufacturing, the value of minerals mined less that of the materials used in mining, and the value added to merchandise in retail and wholesale trading.

In the integrated economic censuses the common measure of value added in all industries is as follows: Value added equals turnover plus increase in stocks minus purchases, transfers in, and selected expenses.
"Transfers in" are goods transferred from another establishment of the same enterprise, either for further processing or for sale. ("Transfers out" are included in turnover.) The "selected expenses" do not include salaries and wages, interest, rent, depreciation, or overhead expenses usually recorded only for the enterprise as a whole. Broadly speaking, therefore, the value added is the source from which establishments derive the surplus to meet salaries and wages, interest, rent, depreciation, and overhead expenses of the enterprise (that is, those not specified as "selected expenses" on establishment forms), and to provide a contribution to the profits of the enterprise.

Value added is the concept corresponding to value of production in manufacturing and mining censuses in the past, although it is derived in a different manner. Value of production was obtained by deducting the cost of materials, fuel, etc. used, from the value of output at the factory or mine. Further points of difference appear below in the detailed explanation of items of turnover and purchases etc.

Turnover-This item includes the components listed below.
Manufacturing, mining, electricity and gas censuses:
Sales of goods produced by the establishment;
sales of goods not produced by the establishment;
transfers of goods out to other establishments of the same enterprise;
bounties and subsidies on production;
all other operating income (that is, excluding revenue from rent and leasing, interest other than hire purchase interest, dividends, and sales of fixed tangible assets);
capital work done for own use or for rental or lease.
Retail and wholesale trade censuses:
Sales of goods (owned by the enterprise);
transfers of goods out to other establishments of the same enterprise (wholesale only);
selling and purchasing commissions received (wholesale only); all other operating income (with the same exclusions as above); goods withdrawn from stock for own use (as fixed tangible assets, or for rental or lease).
It will be seen that, despite the differences in the terms used for its components, the concept of turnover is identical in all the integrated economic censuses. In all these censuses, similarly, the details shown in the section of the form for sales of individual commodities are required to agree with one of the items of turnover: Sales of goods produced by the establishment, for factories and mines; and sales of goods (owned by the enterprise) for retail and wholesale trade. The commodity details in the manufacturing census now relate to the value of sales instead of the value of output, as formerly, although the output of individual commodities is still asked for in terms of quantities, along with the quantity and value of their sales.

In the case of the mining census, the value of output (valued at or near the mine) will be calculated or estimated, as a supplementary series, and will continue to be published.

Stocks-The main change to statistics of stocks brought about by the integration of the censuses is due to the use of the new establishment concept: The statistics will relate to total stocks of the establishment, not merely those associated with the main activity covered by the census. Thus manufacturing establishments now include in their returns any stocks of merchanted goods held, and retail establishments include any stocks of materials held for wholesaling or manufacturing. For mining there is a division in the "finished-goods" category between "minerals produced in this establishment" and stocks of "other goods and minerals purchased for resale". This is to enable a reconciliation to be made between the aggregate stocks figures and the commodity details of stocks, production, and sales of minerals.

## Purchases and Selected Expenses-

(a) Manufacturing and mining.
(i) The new way of deriving value added (that is, as compared with the previous way of deriving value of production) has required that value of purchases be asked for instead of the value of materials etc. used. The commodity detail in the manufacturing census form is still in respect of usage of materials etc., but the total figure is on the basis of purchases.
(ii) The value of purchases on the form is supplemented by the value of transfers in from other establishments of the enterprise.
(iii) In accordance with the broadened establishment concept,
purchases of goods for resale are included as well as purchases of materials for use in manufacturing or mining.
(iv) Because sales by manufacturing establishments are now valued at actual sales value, whereas factory value of output as asked for in previous censuses was valued on a "factory-door" basis excluding delivery expenses, some additional expense items are now collected. These are: "Outward freight and cartage" and "motor vehicle running expenses". "Sales commission payments" is also included. These three items are among those deducted from turnover in deriving value added.
(v) In the mining census, output was formerly valued at point of sale, with transport costs shown separately, to enable value at mine to be calculated within the Bureau. In the new census the point-ofsale basis is retained for sales, but the transport cost item is replaced by the standard three items included in all censuses: Outward freight and cartage, and motor vehicle running expenses. Sales commission payments are also asked for. As in the other censuses, these relate only to payments made outside the enterprise, as any employees of the mining establishment engaged in transport or selling the mine's products (with certain exceptions for major own-account rail and sea transport operations above a certain traffic limit) are treated as part of the mining establishment.
(vi) Charges for commission work and sub-contract work are specified as separate items of expense.
(b) Retail and wholesale trade.
(i) Because of the extension of the establishment concept, purchases in the retail trade census now include goods purchased for wholesale sale as well as those for retail sale. (Similarly the purchases item in the wholesale trade census includes purchases for retail as well as wholesale sale.)
(ii) For the same reason, there are items "purchases of materials for manufacturing" and "charges for commission and sub-contract work" in both censuses.
(iii) The items "outward freight and cartage", "motor vehicle running expenses", and "sales commission payments" are included for the same reasons as the corresponding items in the manufacturing and mining censuses.
(iv) To complete the range of expenses of retail and wholesale establishments in order to enable value added to be derived consistently, there is a "residual" item: "Purchases of wrapping and packaging materials, electricity and fuel, repair and maintenance expenses".

Transfer Values-As mentioned earlier, turnover in all censuses except the retail trade census includes transfers of goods out to other establishments of the same enterprise. (Any transfers between retail establishments are provided for by having purchases reported inclusive of transfers in, and net of transfers out.) Similarly transfers in from other establishments of the same enterprise are included among the items of purchases etc., deducted in deriving value added. Transfers, both in and out, are confined to transfers of goods. Services provided by one establishment to another in the same enterprise, in general, are not included among transfers (or sales) even if a charge is made. (However, in certain cases described below a commission is imputed to establishments selling or doing manufacturing work, on behalf of other establishments of the enterprise.)

In particular, transport services provided by one establishment to another within the same enterprise are not treated as transfers. Any charges made by the establishment are not to be treated as income, or as freight and cartage by the other establishment. An exception is made only for shipping services within an enterprise, and rail services above a certain minimum ton-mileage, where the transport services are treated as separate establishments of the enterprise (outside the scope of the censuses) but charging the other establishments freight and cartage.

The integrated censuses adopt a new approach to the valuation of transfers. In the previous censuses of manufacturing and mining, transfers out were to be included by implication in the value of output, and valued at selling value excluding delivery costs in the same way as goods sold independently. Transfers in were included in the value of materials used, with no special instruction about valuation. In the integrated censuses, the transfer value sought is the value for which the goods would have been sold to the establishment to which they were transferred if it had been under separate ownership, i.e. commercial value. However, if such a transfer value cannot be given or estimated, alternatives are provided.

In large important cases where the goods cross State or industry boundaries, estimates of commercial transfer values are worked out in consultation with the enterprises concerned. But otherwise actual book values are asked for, with the basis to be indicated (factory cost, cost plus a margin, wholesale selling value, etc.). If no commercial transfer values can be estimated, either by the enterprise or the Bureau, from market information, these book values are adjusted within the Bureau by a conventional method which gives all the establishments concerned a share of any surplus earned by the enterprise, and which provides values consistent, for transfers out and the corresponding transfers in.

Some factories keep no book value for transfers (for example, a factory distributing its products through sales branches but keeping only one set of sales and stocks accounts, or a clothing factory supplying cut-out materials to be made up by outlying branch factories). In these cases no transfer value is estimated; the work done by the receiving establishment (whether sales branch or factory) is treated as done on commission for the supplying establishment, and a commission is imputed to it, while the sales and the stocks remain on the supplying establishment's return, which is charged with the amount of imputed commission.

Transfers are restricted to physical transfers of goods, and do not include transfers existing in books of account only. This is consistent with the distinction made between manufacturers' sales branches handling stocks, which are treated as wholesale establishments, and manufacturers' sales branches not handling stocks (such as order-taking offices, or sales representatives' offices), which are treated as ancillary units. Sales between enterprises of an enterprise group are not treated as transfers, even though they may not be at commercial values.

Employment, Salaries and Wages-The main changes made in the employment and wages and salaries part of the forms for 1968-69 were in the direction of simplification. With the new concept of the establishment, for example, it is not necessary for manufacturers to deduct any "non-manufacturing" employees (such as sales and delivery employees) or their earnings. All employees are to be included, and this includes employment at any ancillary units or administrative offices serving the establishment only-employees likely to be included in the pay-roll of the establishment in any case. As mentioned earlier, separate geographical
detail will be published for units of this type, including those reported on enterprise returns.

Rent and Leasing Expenses-Annual rent paid has been included in the censuses of manufacturing and mining in the past, but the figures were used to estimate the capital value of rented assets, for inclusion in the statistics of the value of fixed assets, and were not published themselves.

In the 1968-69 censuses rent and leasing expenses have been included in the establishment forms for all censuses, and in the enterprise form. It is intended to publish the results, which will be of particular interest in retail and wholesale trade and in some manufacturing industries. The extension to include leasing expenses reflects interest in the growth of leasing activity.

Fixed Capital Expendiure-Fixed capital expenditure has not appeared on retail trade census forms in the past, and in manufacturing and mining censuses has appeared in the form of "additions and replacements", an item used in the year-to-year reconciliation of the value of fixed assets. In the design of the integrated census forms, the opportunity was taken to ask for fixed capital expenditure in the detail needed for national expenditure estimates and survey benchmarks, and most likely to be of general use as well. It has been impossible in the past, in estimating fixed capital expenditure for national accounts, to reconcile manufacturing censuses with business surveys, or with the statistics obtained from tax sources. Differences in scope, definitions, etc. meant that the estimates could be fitted into the national accounts framework only with a great deal of uncertainty. The integration of the censuses and the surveys should do much to improve the quality of the estimates in future.

The integration of establishment and enterprise returns will make it possible to combine the industry and geographical detail yielded by establishment returns with the desired conceptual basis of "ownership of assets" which only enterprise returns permit. In other words, the forms have been designed to provide statistics of fixed capital expenditure by enterprises on assets owned by them and located at their establishments.

The general basis of the fixed capital expenditure figures is: Purchases of new and secondhand assets less sales of secondhand assets. (For establishments of multi-establishment enterprises, purchases include acquisitions by transfer from other establishments of the enterprise and sales include disposal by transfer to such establishments.) On this basis the capital expenditure of an industry will include net acquisition of secondhand assets acquired from other industries. However, it is possible to get a total for fixed capital expenditure on new assets for each industry, as the type-oftransaction breakdown provides for this.

The traditional type-of-asset breakdown was extended to show motor vehicles as a separate class as well as land and buildings, and plant and machinery. In addition, "land" was included with secondhand assets in the type-of-transaction breakdown, to make sure that it was not included by some in new assets.

An additional dissection of fixed capital expenditure is possible: By type of unit, that is, distinguishing between establishments, on the one hand, and administrative offices and ancillary units on the other.

Value of Fixed Assets-The manufacturing and mining censuses previously included a section on the book value of land and buildings, plant and machinery. This was dropped from the census forms for estab-
lishments in 1968-69, but included in the returns for enterprises, including those in retail and wholesale trade, as well as manufacturing and mining (and electricity and gas).

Gross Margin in Retail and Wholesale Trade-Besides publishing value added in retail and wholesale trade, it is proposed to publish derived statistics of gross margin for these censuses, both as an absolute figure and as a percentage of sales. These would make use of specific items of sales and purchases relating to trading transactions, as distinct from manufacturing and other activities secondary to these industries.

Gross margin in retail and wholesale trade would be derived as follows: Sales, transfers out (wholesale census only), and withdrawals from stock for own use (less any sales or transfers out of goods manufactured by the establishment) plus increase in stocks less purchases of goods for resale and transfers in equals gross margin.

There is some approximation in the resulting figure, as the value of stocks in retail and wholesale trade censuses includes stocks held for any manufacturing or other non-trading activity carried on, as well as those held for retail or wholesale trading. Purchases of goods for resale, also, may include some materials purchased for use in repair work. However, this is considered unlikely to distort the figures significantly in the industry classes for which they are published, and certainly will not prevent them from being put to good use by those interested in analysing distribution statistics. It should be noted that gross margins relate only to transactions in "owned goods", not in goods sold on commission. (As already pointed out, the commodity detail in wholesale trade returns also relates only to owned goods.) To supplement the tables showing gross margins, there will be tables showing average rates of commission earned by establishments in various wholesale trade industries and types of operation.

## 7 STANDARDISATION OF DATA CONCEPTS: ENTERPRISE STATISTICS

The statistics derived for enterprises from the integrated censuses are standardised because a common enterprise form is used for multi-establishment enterprises, whatever the industry in which their establishments operate, and for single-establishment enterprises the special "enterprise" items were common to all forms.

Grass Product Statistics-Earlier it was said that the new integrated censuses will provide valuable data directly applicable to national accounts estimates. One of the most important items of data of this kind is gross product (measured at market price) and gross product at factor cost. These concepts are related very closely to value added: Gross product at factor cost equals value added plus rent and leasing revenue minus rent and leasing charges minus all other expenses minus land tax, rates, and pay-roll tax. (This concept differs from that at present employed in the Bureau's national accounts publications, in that it includes net rent and leasing revenue. It will in due course be adopted in the Australian national accounts.)

Thus, to derive gross product at factor cost, the enterprise income item, rent and leasing revenue, is needed. Rent and leasing expenses are in establishment forms as well as enterprise forms; the reason why they appear there, but not rent and leasing revenue, is that the expenses are directly associated with the establishment itself, while the revenue is frequently a form of investment or property income associated with the whole enterprise rather than any particular establishment. This is not true
of revenue derived from the hiring-out of consumer goods by establishments, and the forms provide for this to be reported in "other income" in the retail establishment returns. Some special action will also be taken about some types of wholesale establishments whose main source of income is leasing revenue.

The additional enterprise expense items needed are "other expenses", and land tax, rates, and pay-roll tax. These appear on the enterprise forms used in the integrated censuses.

The item "other expenses" will probably be of some value to users of the enterprise statistics, quite apart from its purpose in the derivation of gross product. It represents an aggregate of overhead "non-operating" expenses, all payable outside the enterprise, and each enterprise in a particular industry could usefully compare its own figure for this with the total for the industry.

Gross product at market prices can be derived from gross product at factor cost, but not without some estimation of components not directly provided by the integrated economic censuses: Gross product at market price equals gross product at factor cost plus land tax, rates, and pay-roll tax, plus sales tax and estimates for other indirect taxes not included in the census forms, less subsidies (from establishment returns).

The indirect taxes not included in the census forms are taxes such as stamp duties and motor registration fees.

Gross Product Estimates for Establishments-For national accounting purposes it is desirable to have statistics of gross product at factor cost with establishments as the unit of tabulation, as well as the series based on enterprises. This is because the industrial and geographical detail required go beyond what is likely to be possible at the enterprise level. (Gross product by States, for example, is not available without splitting enterprises into smaller units.) To derive statistics of gross product for establishment units it is necessary to adopt conventional rules for spreading the overhead expenses of enterprises not collected on establishment returns.

Other Enterprise Statistics-Statistics which it is expected could be published for enterprises, in suitable tabulations by industry, will include:

Number of enterprises
Number of establishments (operated by enterprises in the industry)
Turnover
Stocks, opening and closing
Purchases and selected expenses
Value added
All other expenses
Land tax, rates, and pay-roll tax
Gross product at factor cost
Rent and leasing expenses paid
Rent and leasing revenue
Wages and salaries
Employer contributions to superannuation schemes
Gross operating surplus
Interest paid
Royalties paid
Interest received
Royalties received

## Depreciation

Fixed capital expenditure
Value of fixed tangible assets
Employment.
Statistics for Enterprise Groups-The choice of statistics to be published for enterprise groups is being examined. By the nature of the censuses, it will not be possible to derive consolidated statistics of such items as turnover, interest, or rent. However, it should be possible to publish a useful body of statistics for enterprise groups, in suitable broad industry groupings, by aggregation of statistics of the enterprises within the scope of the censuses.

Integrated Economic Census Returns-Following is the content of the establishment forms and the enterprise form, for an enterprise with more than one establishment, set out in skeleton form.

Main Items on Integrated Economic Census Returns, 1968-69¹

| Establishment returns |  | Enterprise return |
| :---: | :---: | :---: |
| Factories, mines, electricity, gas | Retail, wholesale, selected services |  |
| Sales Etc. | Sales Etc. |  |
| Sales of goods produced by this establishment (ex-tax) ${ }^{2}$ | Sales of goods (owned by the enterprise) (ex-tax) ${ }^{2}$ |  |
| Sales of goods not produced by this establishment (ex-tax) | (Sales of goods produced in this establishment, included above) |  |
| Subsidies | Commission received on sales of goods for other enterprises (wholesale only) |  |
| All other income from outside the enterprise except rents, leasing revenue, interest, and dividends | All other income from outside the enterprise except rents, leasing revenue, interest, and dividends |  |
| Capital work on own account | Capital goods withdrawn from stock on own account |  |
| Total sales etc. | Total sales etc. | Sales etc. ${ }^{3}$ |
| Stocks | Stocks | Stocks |
| At 30 June 1968 | At 30 June 1968 | At 30 June $1968{ }^{3}$ |
| At 30 June 1969 | At 30 June 1969 | At 30 June 1969 ${ }^{3}$ |
| Purchases and Selected Expenses | Purchases and Selected Expenses |  |
| Purchases of materials, fuel, etc. ${ }^{4}$ | Purchases of goods for resale |  |
| Purchases of goods for resale .. | Purchases of materials for manufacturing |  |
| Repair and maintenance expenses | Purchases of wrapping and packaging materials and electricity and gas; repair and maintenance |  |
| Charges for sub-contract and commission work | Charges for sub-contract and commission work |  |
| Outward freight and cartage . . | Outward freight and cartage |  |
| Motor vehicle running expenses Sales commission payments | Motor vehicle running expenses Sales commission payments |  |
| Total above purchases and expenses | Total above purchases and expenses | Purchases and selected expenses ${ }^{3}$ |

Main Items on Integrated Economic Census Returns, 1968-691-
continued

| Establishment returns |  | Enterprise return |
| :---: | :---: | :---: |
| Factories, mines, electricity, gas | Retail, wholesale, selected services |  |
| Transfers <br> Transfers of goods out (to other establishments of the enterprise) <br> Transfers of goods in (from other establishments of the enterprise) <br> Rent and leasing charges <br> Depreciation <br> Wages and salaries ${ }^{\text {T}}$ | Transfers <br> Transfers of goods out (to other establishments of the enterprise) (wholesale only) <br> Transfers of goods in (from other establishments of the enterprise) <br> Rent and leasing charges <br> Depreciation <br> Wages and salaries ${ }^{5}$ | Rent and leasing charges ${ }^{3}$ Depreciation Wages and salaries ${ }^{35}$ |
| Sales tax | Sales tax | Sales tax |
| Fixed capital expenditure | Fixed capital expenditure | Fixed capital expenditure |
| Employment ${ }^{\text {s }}$ | Employment ${ }^{\text {s }}$ | Employment ${ }^{5}$ |
|  |  | Land tax, rates, and payroll tax <br> Interest payments <br> Royalty payments <br> Employer contributions to superannuation schemes All other expenses ${ }^{6}$ |
|  |  | Rent and leasing revenue <br> Interest receipts <br> Revenue from royalties |
|  |  | $\qquad$ |

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## APPENDIX

## Summary of <br> Queensland Statistics

Since 1860

SUMMARY OF POPULATION

| Year | Population at 31 December |  |  | Mean Population Year Ended |  | $\underset{\substack{\text { Immigra- } \\ \text { tion }^{1}}}{\text { Net }}$ | Natural Increase |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Persons | June | December |  |  |
| 1860 | 16,817 | 11,239 | 28,056 | $n$ | 25,788 | 3,778 | 758 |
| 1865 | 53,292 | 33,629 | 86,921 | $n$ | 80,250 | 11,544 | 1,799 |
| 1870 | 69,221 | 46,051 | 115,272 | $n$ | 112,217 | 2,851 | 3,260 |
| 1875 | 102,161 | 66,944 | 169,105 | $n$ | 161,724 | 12,160 | 2,602 |
| 1880 | 124,013 | 87,027 | 211,040 | $n$ | 208,130 | 12,641 | 5,179 |
| 1885 | 186,866 | 129,815 | 316,681 | $n$ | 309,134 | 9,657 | 5,437 |
| 1890 | 223,252 | 168,864 | 392,116 | $n$ | 386,803 | 858 | 9,769 |
| 1895 | 248,865 | 194,199 | 443,064 | $n$ | 436,528 | 3,351 | 9,722 |
| 1900 | 274,684 | 219,163 | 493,847 | $n$ | 490,081 | -1,522 | 9,054 |
| 1905 | 291,807 | 239,675 | 531,482 | 525,373 | 528,928 | -1,576 | 8,123 |
| 1915 | 325,513 366,047 | 273,503 319,020 | 599,016 685,067 | 580,252 | 591,591 | 10,746 | 10,425 |
| 1920 | 396,555 | 354,069 | 750,624 | 737,464 | 745,957 | 2,177 | 12,309 |
| 1921 | 403,261 | 362,463 | 765,724 | 754,374 | 762,072 | 1,913 | 13,187 |
| 1922 | 411,955 | 370,424 | 782,379 | 769,180 | 776,806 | 3,820 | 12,835 |
| 1923 | 422,261 | 379,583 | 801,844 | 785,466 | 795,103 | 7,376 | 12,089 |
| 1924 | 431,847 | 390,237 | 822,084 | 804,442 | 814,078 | 7,859 | 12,381 |
| 1925 | 444,330 | 400,512 | 844,842 | 825,313 | 836,844 | 10,020 | 12,738 |
| 1926 | 452,968 | 409,518 | 862,486 | 847,757 | 857,071 | 6,094 | 11,550 |
| 1927 | 460,319 | 416,066 | 876,385 | 864,502 | 870,643 | 2,144 | 11,755 |
| 1928 | 468,323 | 422,554 | 890,877 | 877,753 | 884,815 | 2,685 | 11,807 |
| 1929 | 473,948 | 428,188 | 902,136 | 891,435 | 897,569 | 1,082 | 10,177 |
| 1930 | 481,559 | 435,177 | 916,736 | 903,703 | 910,319 | 3,116 | 11,484 |
| 1931 | 487,932 | 441,794 | 929,726 | 917,830 | 924,825 | 2,682 | 10,308 |
| 1932 | 492,516 | 446,581 | 939,097 | 930,456 | 935,575 | -183 | 9,554 |
| 1933 | 497,460 | 451,684 | 949,144 | 940,628 | 945,481 | 1,251 | 8,796 |
| 1934 | 502,483 | 457,361 | 959,844 | 950,462 | 955,810 | 1,532 | 9,168 |
| 1935 | 508,348 | 462,949 | 971,297 | 961,200 | 966,654 | 2,616 | 8,837 |
| 1936 | 514,150 | 468,828 | 982,978 | 972,767 | 979,297 | 1,519 | 10,162 |
| 1937 | 519,679 | 474,901 | 994,580 | 984,956 | 990,643 | 1,446 | 10,156 |
| 1938 | 525,264 | 480,259 | 1,005,523 | 996,448 | 1,001,996 | 1,152 | 9,791 |
| 1939 | 532,038 | 488,057 | 1,020,095 | 1,008,207 | 1,015,043 | 3,760 | 10,818 |
| 1940 | 536,712 | 494,740 | 1,031,452 | 1,021,426 | 1,026,541 | 199 | 11,209 |
| 1941 | 537,879 | 500,592 | 1,038,471 | 1,032,122 | 1,036,555 | -4,458 | 11,989 |
| 1942 | 534,767 | 503,158 | 1,037,925 | 1,036,690 | 1,036,016 | -10,498 | 11,544 |
| 1943 | 542,738 | 511,846 | 1,054,584 | 1,040,433 | 1,047,421 | 5,467 | 12,658 |
| 1944 | 548,848 | 519,407 | 1,068,255 | 1,054,810 | 1,061,467 | -549 | 15,135 |
| 1945 | 556,829 | 528,035 | 1,084,864 | 1,068,630 | 1,076,610 | 244 | 17,254 |
| 1946 | 563,013 | 533,818 | 1,096,831 | 1,084,125 | 1,090,238 | -4,340 | 16,376 |
| 1947 | 570,993 <br> 584 | 541,825 | 1,112,818 | 1,097,303 | 1,105,882 | -2,230 | 18,242 |
| 1948 | 584,560 | 553,984 | 1,138,544 | 1,114,634 | 1,127,318 | 8,330 | 17,396 |
| 1949 | 601,723 | 568,596 | 1,170,319 | 1,140,816 | 1,155,638 | 14,188 | 17,587 |
| 1950 | 620,329 | 585,089 | 1,205,418 | 1,173,232 | 1,191,081 | 16,470 | 18,629 |
| 1951 | 636,935 | 601,343 | 1,238,278 | 1,207,194 | 1,223,719 | 14,313 | 18,547 |
| 1952 | 652,974 | 618,282 | 1,271,256 | 1,239,868 | 1,255,896 | 13,196 | 19,782 |
| 1953 | 666,348 | 632,072 | 1,298,420 | 1,272,244 | 1,287,231 | 7,388 | 19,776 |
| 1954 | 680,224 | 645,257 | 1,325,481 | 1,300,464 | 1,313,738 | 7,229 | 19,832 |
| 1955 | 696,544 | 662,314 | 1,358,858 | 1,328,064 | 1,344,445 | 12,332 | 21,045 |
| 1956 | 714,288 | 678,285 | 1,392,573 | 1,360,801 | 1,377,393 | 13.492 | 20,223 |
| 1957 | 726,623 | 693,878 | 1,420,501 | 1,394,088 | 1,408,732 | 5,844 | 22,084 |
| 1958 | 740,017 | 709,320 | 1,449,337 | 1,422,349 | 1,436,156 | 6,419 | 22,417 |
| 1959 | 753,906 | 723,255 | 1,477,161 | 1,450,535 | 1,464,469 | 4,574 | 23,250 |
| 1960 | 766,448 | 735,838 | 1,502,286 | 1,478,129 | 1,491,114 | 2,282 | 22,843 |
| 1961 | 779,942 | 751,422 | 1,531,364 | 1,503,703 | 1,515,516 | . ${ }^{1}$ | 23,881 |
| 1962 | 790,092 | 763,499 | 1,553,591 | 1,530,755 | 1,542,188 | $\cdots{ }^{1}$ | 22,508 |
| 1963 | 805,460 | 780,341 | 1,585,801 | 1,554,095 | 1,568,863 | $\cdots{ }^{1}$ | 22,659 |
| 1964 | 820,531 | 795,950 | 1,616,481 | 1,585,350 | 1,600,968 | 1 | 20,449 |
| 1965 | 836,522 | 812,476 | 1,648,998 | 1,616,898 | 1,633,800 | 1 | 19,437 |
| 1966 | 850,231 |  |  |  | 1,663,773 | 1 | 17,982 |
| $1967{ }^{4}$ | 870,770 | 847,496 | 1,718,266 | 1,688,078 | 1,702,689 | $\cdots$ | 19,956 |
| $1968{ }^{4}$ | 887.289 | 864,539 | 1,751,828 | 1,717,839 | 1,733,898 | 1 | 19,112 |
| $1969{ }^{4}$ | 904,002 | 881,392 | 1,785,394 | 1,751,477 | 1,769,121 | . ${ }^{1}$ | 20,790 |

1 Difference between annual population increase and natural increase except from 1939 to 1947 inclusive, during which period deaths of defence personnel were not deducted from natural increase. Any error in State population estimates, though small in relation to the

STATISTICS (Chapter 3)

| Births | Birth <br> Rate ${ }^{2}$ | Marriages | $\left\lvert\, \begin{gathered} \text { Marriage } \\ \text { Rate }^{3} \end{gathered}\right.$ | Deaths | Death Rate ${ }^{2}$ | Infant Deaths |  | Infant <br> Death Rate ${ }^{3}$ |  | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Under One Year | Under Four Weeks | Under 1 U <br> One <br> Year | Under Four Weeks |  |
|  |  |  | 10.8 | 478 | 18.5 | 141 | $n$ | 114.1 | $n$ | 1860 |
| 1,236 | 47.9 44.0 | 1,074 | 13.4 | 1,733 | 21.6 | 580 | $n$ | 164.2 | n | 1865 |
| 3,532 | 44.0 43.7 | 1,879 | 7.8 | 1,645 | 14.7 | 526 | 223 | 107.2 | 45.5 | 1870 |
| 6,706 | 41.5 | 1,487 | 9.2 | 4,104 | 25.4 | 1,025 | 312 | 152.8 | 46.5 | 1875 |
| 8,196 | 39.4 | 1,547 | 7.4 | 3,017 | 14.5 | . 865 | 294 | 105.5 | 35.9 43.9 | 1885 |
| 11,672 | 37.8 | 2,842 | 9.2 | 6,235 | 20.2 | 1,733 1 1 | 512 | 148.5 | 43.9 37.9 | 1890 |
| 15,407 | 39.8 | 3,195 | 8.3 | 5,638 | 14.6 | 1,548 | 584 | 100.5 | 32.3 | 1895 |
| 14,874 | 34.1 | 2,821 | 6.5 | 5,152 | 11.8 | 1,356 | 512 | 98.4 | 34.6 | 1900 |
| 14,801 | 30.2 | 3,371 | 6.9 | 5,747 5,503 | 11.7 10.4 | 1,456 $\mathbf{1 , 0 2 9}$ | 512 386 | 75.5 | 28.3 | 1905 |
| 13,626 | 25.8 | 3,173 | 6.0 | 5,503 5,744 | 10.4 9.7 | 1,029 | 476 | 62.9 | 29.4 | 1910 |
| 16,169 | 27.3 | 4,768 | 8.1 | 5,744 | 9.7 10.9 | 1,017 | 606 | 64.3 | 30.1 | 1915 |
| 20,163 | 29.1 | 6,135 | 8.9 8.9 | 7,559 | 10.7 | 1,291 | 586 | 63.2 | 28.9 | 1920 |
| 20,256 | 27.2 | 6,667 | 8.9 | 7,947 | 10.7 | 1,281 |  |  |  |  |
| 20,329 | 26.7 | 5,963 | 7.8 | 7,142 | 9.4 | 1,101 | 561 | 54.2 | 27.6 | 1921 |
| 19,987 | 25.7 | 5,878 | 7.6 | 7,152 | 9.2 | 1,007 | 535 | 50. | 26.8 | 1922 |
| 19,982 | 25.1 | 5,814 | 7.3 | 7,893 | 9.9 | 1,078 | 575 | 54.0 | 27.8 | 1924 |
| 19,708 | 24.2 | 6,234 | 7.7 | 7,327 | 9.0 | 1,011 | 549 | 51.3 45.2 | 27.9 27.4 | 1925 |
| 20,283 | 24.2 | 6,471 | 7.7 | 7,545 | 9.0 | 917 | 556 | 45.2 | 27.4 | 1925 |
| 19,764 | 23.1 | 6,428 | 7.5 | 8,214 | 9.6 | 1,001 | 557 | 50.6 | 28.2 | 1926 |
| 19,833 | 22.8 | 6,277 | 7.2 | 8,078 | 9.3 | 1,080 | 561 | 54.5 | 28.3 27 | 1927 |
| 19,783 | 22.4 | 6,322 | 7.1 | 7,976 | 9.0 | 901 | 542 | 45.5 | 27.4 | 1928 |
| 18,486 | 20.6 | 6,169 | 6.9 | 8,309 | 9.3 | 851 | 509 | 46.0 | 27.5 28.0 | 1930 |
| 18,939 | 20.8 | 6,199 | 6.8 | 7,455 | 8.2 | 757 | 531 | 40.0 | 28.0 | 1930 |
| 17,833 | 19.3 | 5,951 | 6.4 | 7,525 | 8.1 | 654 | 451 | 36.7 | 25.3 | 1931 |
| 17,367 | 18.6 | 6,415 | 6.9 | 7,813 | 8.4 | 698 | 513 | 40.2 | 29.5 | 1932 |
| 17,150 | 18.1 | 6,471 | 6.8 | 8,354 | 8.8 | 733 | 493 432 | 42.7 40.6 | 28.7 24.9 | 1934 |
| 17,360 | 18.2 | 7,635 | 8.0 | 8 8,192 | 8.6 9.2 | 705 659 | 482 | 37.6 | 27.3 | 1935 |
| 17,688 | 18.3 | 8,280 | 8.6 | 8,851 | 9.2 | 659 | 482 | 37.3 | 27.3 | 193 |
| 18,755 | 19.2 | 8,306 | 8.5 | 8,593 | 8.8 | 679 | 493 | 36.2 | 26.3 | 1936 |
| 19,162 | 19.3 | 8,353 | 8.4 | 9,006 | 9.1 | 683 | 452 | 35.6 | 23.6 | 1937 |
| 18,992 | 19.0 | 8,853 | 8.8 | 9,201 | 9.2 | 784 | 539 | 41.3 | 27.4 | 1939 |
| 20,348 | 20.0 | 9,108 | 9.0 | 9,530 | 9.4 | 722 | 551 | 35.5 | 25.4 | 1940 |
| 20,412 | 19.9 | 10,287 | 10.0 | 9,203 | 9.0 | 721 | 519 | 35.3 | 25.4 | 1940 |
| 21,519 | 20.8 | 9,885 | 9.5 | 9,530 | 9.2 | 842 | 554 | 39.1 | 25.7 | 1941 |
| 21,166 | 20.4 | 11,722 | 11.3 | 9,622 | 9.3 | 736 | 537 | 34.8 | 25.4 | 1942 |
| 23,234 | 22.2 | 9,979 | 9.5 | 10,576 | 10.1 | 878 | 591 | 37.8 | 25.4 | 1943 |
| 24,520 | 23.1 | 11,325 | 10.7 | 9,385 | 8.8 | 768 | 533 | 31.3 | 21.7 | 1944 |
| 26,713 | 24.8 | 9,905 | 9.2 | 9,459 | 8.8 | 795 | 641 | 29.8 | 24.0 | 1945 |
| 27,024 | 24.8 | 11,666 | 10.7 | 10,648 | 9.8 | 791 | 603 | 29.3 | 3 22.3 | 1946 |
| 28,358 | 25.6 | 10,999 | 9.9 | 10,116 | 9.1 | 874 | 608 | 30.8 | - 21.4 | 1947 |
| 27,858 | 24.7 | 10,125 | 9.0 | 10,462 | 9.3 | 779 | 565 | 28.0 | 20.3 | 1948 |
| 27,748 | 24.0 | 10,234 | 8.9 | 10,161 | 8.8 | 686 | 482 | 24.7 | 7 17.4 | 1949 |
| 29,028 | 24.4 | 10,304 | 8.7 | 10,399 | 8.7 | 719 | 537 | 24.8 | -18.5 | 1950 |
| 29,652 | 24.2 | 10,814 | 8.8 | 11,105 | 9.1 | 761 | 541 | 25.7 | 718.2 | 1951 |
| 30,953 | 24.6 | 10,056 | 8.0 | 11,171 | 8.9 | 772 | 558 | 24.9 | $\begin{array}{ll}9 & 18.0\end{array}$ | 1952 |
| 30,782 | 23.9 | 9,859 | 7.7 | 11,006 | 8.6 | 769 | 549 | 25.0 | $\begin{array}{ll}0 & 17.8\end{array}$ | 1953 |
| 31,176 | 23.7 | 10,027 | 7.6 | 11,344 | 8.6 | 695 | 524 | 22.3 | $\begin{array}{ll}3 & 16.8 \\ 3 & 148\end{array}$ | 1954 |
| 32,352 | 24.1 | 10,098 | 7.5 | 11,307 | 8.4 | 656 | 480 | 20.3 | 3 14.8 | 1955 |
| 32,409 | 23.5 | 9,934 | 7.2 | 12,186 | 8.8 | 737 | 530 | 22.7 | 7.16 .4 | 1956 |
| 33,763 | 24.0 | 10,271 | 7.3 | 11,679 | 8.3 | 732 | 514 | 21.7 | 7 15.2 | 1957 |
| 33,872 | 23.6 | 10,255 | 7.1 | 11,455 | 8.0 | 657 | 466 | 19.4 | $4{ }^{4} 13.8$ | 1958 |
| 35,599 | 24.3 | 10,581 | 7.2 | 12,349 | 8.4 | 721 | 520 | 20.3 | $\begin{array}{lll}3 & 14.6 \\ 0 & 15.8\end{array}$ | 1959 |
| 35,213 | 23.6 | 10,227 | 6.9 | 12,370 | 8.3 | 740 | 558 | 21.0 | 0 15.8 | 1960 |
| 36,637 | 24.2 | 10,392 | - 6.9 | 12,756 | 8.4 | 733 | 542 | 20.0 | 0 14.8 | 1961 |
| 35,690 | 23.1 | 10,642 | 6.9 | 13,182 | 8.6 | 754 | 536 | 21.1 | 15 15.0 <br> 148  | 1962 |
| 35,934 | 22.9 | 11,431 | 7.3 | 13,275 | 8.5 | 722 | 532 | 20.1 | 14.8 <br> 13.8 | 1963 |
| 34,972 | 21.8 | 11,752 | -7.3 | 14,523 | 9.1 | 673 | 473 | 19.2 | 2 13.5 <br>  12.5 | 1964 |
| 33,551 | 20.5 | 12,967 | -7.9 | 14,114 | 8.6 | 598 | 421 | 17.8 | -12.5 | 1965 |
| 32,843 | 19.7 | 13,325 | - 8.0 | 14,861 | 8.9 | 581 | 398 | 17.7 | .7 12.1 <br>  14.7 | 1966 |
| 34,692 | 20.4 | 13,634 | - 8.0 | 14,736 | 8.7 | 678 | 509 | 19.5 20.3 | .5 14.7 <br> 8 14.8 | 19674 |
| 35,190 | 20.3 | 14,860 | -8.6 | 16,078 | 9.3 8.9 | 716 691 | 520 487 | 19.3 18.9 | .3 14.8 <br> 8 13.3 | 1968 |
| 36,576 | 20.7 | 15,669 | -8.9 | 15,786 | 8.9 | 691 | 487 | 18.9 | 8.9 13.3 | 1969 |

whole population, could seriously distort this figure. Hence it has not been shown since 1960 .
2 Rate per 1,000 mean population. ${ }^{3}$ Rate per 1,000 live births.
Aborigines.
$n$ Not available.

SUMMARY OF JUSTICE AND

| Year | Police Force at End of Year ${ }^{1}$ | Prisoners in Gaol at End of Year ${ }^{2}$ |  | Supreme Court Criminal Convictions | $\begin{gathered} \mathrm{Di}- \\ \text { vorces }^{s} \end{gathered}$ | Liquor Licences in Force at End of Year ${ }^{4}$ | Schools | Pupils at Schools ${ }^{\text {s }}$ | $\begin{gathered} \text { Uni- } \\ \text { versity } \\ \text { Students } \end{gathered}$ | Government Expenditure on Schools ${ }^{7}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Males | Fe males |  |  |  |  |  |  |  |
| 1860 | $n$ | 28 | 6 | 30 | $n$ | 107 | 41 | 1,890 |  | $\$ 000$ 7 |
| 1865 | 392 | 190 | 20 | 99 | $n$ | 365 | 101 | 9,091 |  | 27 |
| 1870 | $n$ | 206 | 17 | 89 | n | 618 | 173 | 16,425 |  | 54 |
| 1875 | 660 | 267 | 29 | 176 | $n$ | 940 | 283 | 34,591 |  | 126 |
| 1880 | 626 | 301 | 48 | 171 | 2 | 971 | 415 | 44,104 |  | 170 |
| 1885 | 873 | 467 | 52 | 266 | 2 | 1,269 | 551 | 59,301 |  | 230 |
| 1890 | 897 | 580 | 55 | 275 | 10 | 1,379 | 737 | 76,135 |  | 326 |
| 1895 | 907 | 538 | 49 | 245 | 4 | 1,282 | 923 | 87,123 |  | 362 |
| 1900 | 885 | 511 | 52 | 278 | 13 | 1,470 | 1,084 | 109,963 |  | 500 |
| 1905 | 912 | 495 | 40 | 258 | 6 | 1,561 | 1,215 | 110,886 |  | 564 |
| 1910 | 1,050 | 494 | 33 | 376 | 21 | 1,682 | 1,348 | 112,863 |  | 668 |
| 1915 | 1,293 | 416 | 34 | 351 | 27 | 1,828 | 1,565 | 129,296 | 265 | 956 |
| 1920 | 1,215 | 329 | 16 | 203 | 60 | 1,682 | 1,771 | 150,780 | 291 | 2,120 |
| 1921 | 1,173 | 380 | 13 | 338 | 75 | 1,650 | 1,800 | 154,370 | 316 | 2,168 |
| 1922 | 1,180 | 371 | 12 | 378 | 50 | 1,632 | 1,809 | 156,709 | 405 | 2,120 |
| 1923 | 1,209 | 305 | 6 | 278 | 127 | 1,604 | 1,838 | 162,092 | 387 | 2,192 |
| 1924-25 | 1,229 | 250 | 7 | 222 | 139 | 1,587 | 1,874 | 166,959 | 347 | 2,316 |
| 1925-26 | 1,258 | 335 | 9 | 234 | 125 | 1,614 | 1,888 | 167,247 | 457 | 2,414 |
| 1926-27 | 1,247 | 397 | 9 | 269 | 134 | 1,614 | 1,885 | 171,536 | 481 | 2,488 |
| 1927-28 | 1,271 | 385 | 11 | 259 | 123 | 1,623 | 1,897 | 172,593 | 532 | 2,548 |
| 1928-29 | 1,323 | 394 | 12 | 244 | 123 | 1,631 | 1,905 | 175,245 | 588 | 2,620 |
| 1929-30 | 1,311 | 393 | 12 | 193 | 91 | 1,616 | 1,907 | 174,626 | 666 | 2,688 |
| 1930-31 | 1,329 | 349 | 10 | 198 | 122 | 1,598 | 1,897 | 175,344 | 778 | 2,780 |
| 1931-32 | 1,326 | 335 | 6 | 209 | 115 | 1,582 | 1,889 | 176,025 | 799 | 2,496 |
| 1932-33 | 1,331 | 364 | 9 | 198 | 154. | 1,566 | 1,890 | 173,419 | 826 | 2,446 |
| 1933-34 | 1,339 | 356 | 7 | 206 | 136 | 1,545 | 1,903 | 173,919 | 875 | 2,510 |
| 1934-35 | 1,343 | 350 | 6 | 129 | 154 | 1,547 | 1,918 | 174,979 | 1,029 | 2,686 |
| 1935-36 | 1,365 | 328 | 6 | 222 | 152 | 1,541 | 1,925 | 174,319 | 1,090 | 2,770 |
| 1936-37 | 1,401 | 291 | 5 | 154 | 164 | 1,536 | 1,929 | 180,884 | 1,148 | 2,928 |
| 1937-38 | 1,429 | 296 | 5 | 173 | 210 | 1,517 | 1,925 | 178,740 | 1,226 | 3,060 |
| 1938-39 | 1,433 | 266 | 5 | 142 | 201 | 1,504 | 1,940 | 175,895 | 1,405 | 3,214 |
| 1939-40 | 1,493 | 273 | 5 | 214 | 224 | 1,494 | 1,920 | 163,0915 | 1,655 | 3,228 |
| 1940-41 | 1,543 | 283 | 4 | 145 | 255 | 1,472 | 1,914 | 163,396 | 1,902 | 3,232 |
| 1941-42 | 1,655 | 290 | 12 | 151 | 248 | 1,469 | 1,885 | 159,536 | 1,719 | 3,242 |
| 1942-43 | 1,749 | 308 | 12 | 155 | 444 | 1,463 | 1,807 | 151,486 | 1,305 | 3,102 |
| 1943-44 | 1,766 | 335 | 21 | 200 | 721 | 1,464 | 1,767 | 155,608 | 1,419 | 3,304 |
| 1944-45 | 1,765 | 489 | 21 | 218 | 907 | 1,464 | 1,766 | 159,873 | 1,791 | 3,744 |
| 1945-46 | 1,776 | 507 | 17 | 229 | 1,162 | 1,464 | 1,746 | 164,365 | 2,224 | 4,366 |
| 1946-47 | 1,769 | 350 | 23 | 261 | 935 | 1,458 | 1,776 | 168,211 | 3,107 | 4,858 |
| 1947-48 | 1,830 | 362 | 14 | 270 | 724 | 1,448 | 1,798 | 173,788 | 3,811 | 5,518 |
| 1948-49 | 2,015 | 367 | 13 | 250 | 732 | 1,442 | 1,800 | 179,071 | 4,343 | 6,458 |
| 1949-50 | 2,070 | 406 | 17 | 313 | 792 | 1,435 | 1,807 | 185,340 | 4,395 | 7,720 |
| 1950-51 | 2,251 | 468 | 11 | 346 | 708 | 1,428 | 1,810 | 198,755 | 4,245 | 9,258 |
| 1951-52 | 2,483 | 480 | 17 | 336 | 711 | 1,428 | 1,820 | 205,448 | 4,014 | 11,402 |
| 1952-53 | 2,473 | 559 | 11 | 419 | 730 | 1,427 | 1,846 | 223,851 | 3,850 | 12,670 |
| 1953-54 | 2,427 | 620 | 17 | 502 | 714 | 1,414 | 1,835 | 227,575 | 3,735 | 14,452 |
| 1954-55 | 2,378 | 597 | 11 | 382 | 803 | 1,430 | 1,840 | 239,009 | 4,112 | 16,654 |
| 1955-56 | 2,447 | 628 | 19 | 431 | 708 | 1,448 | 1,845 | 249,335 | 4,527 | 19,716 |
| 1956-57 | 2,514 | 691 | 22 | 584 | 689 | 1,444 | 1,847 | 261,275 | 5,329 | 21,542 |
| 1957-58 | 2,640 | 816 | 27 | 883 | 767 | 1,436 | 1,856 | 277, 139 | 5,615 | 23,932 |
| 1958-59 | 2,702 | 906 | 19 | 915 | 745 | 1,432 | 1,853 | 288,826 | 6,718 | 29,823 |
| 1959-60 | 2,665 | 907 | 24 | 1,020 | 705 | 1,417 | 1,845 | 300,397 | 7,444 8,700 | 32,379 |
| 1960-61 | 2,690 | 921 | 29 | 1,279 | 781 | 1,412 | 1,827 | 308,998 | 8,700 | 36,599 |
| 1961-62 | 2,764 | 873 | 17 | 1,175 | 928 | 1,406 | 1,801 | 316,800 | 9,525 | 38,991 |
| 1962-63 | 2,812 | 916 | 30 | 1,187 | 919 | 1,405 | 1,783 | 325,869 | 10,507 | 44,088 |
| 1963-64 | 2,832 | 826 | 18 | 1,134 | 986 | 1,392 | 1,776 | 332,818 | 11,466 | 49,634 50,488 |
| 1964-65 | 2,822 | 987 | 37 | 1,201 | 1,059 | 1,384 | 1,729 | 340,583 347,380 | 12,424 | 50,488 52,173 |
| 1965-66 | 2,986 | 1,035 | 24 | 1,330 | 1,039 | 1,382 | 1,686 | 347,380 | 13,581 | 52,173 |
| 1966-67 | 3,067 | 1,088 | 18 | 1,279 | 1,083 | 1,381 | 1,667 | 357,576 | 14,821 | 58,260 |
| 1967-68 | 3,094 | 1,010 | 24 | 1,160 | 1,140 | 1,372 | 1,649 | 368,385 | 15,253 | 67,487 |
| 1968-69 | 3,190 | 1,095 | 39 | 1,610 | 1,243 | 1,379 | 1,606 | 375,741 | 15,317 | 83,096 |

[^164] to 1947-48, as at the middle of the financial year shown. ${ }^{3}$ Divorces, nullities of marriage, and judicial separations. Divorces are taken as decrees nisi until 1933-34, and from 1934-35 as decrees made absolute during the year. From 1941, figures are for the calendar year ended six months after the year shown. ${ }^{4}$ The licences include Licensed Victuallers throughout; Winesellers from 1900; Spirit Merchants and Registered Clubs from 1913: Ex-servicemen's Clubs from 1955-56; and Restaurants from 1961-62. 5 Net enrolment during

SOCIAL STATISTICS (Chapters 4 and 5)

| Public Hospitals |  |  |  |  | Mental Hospital Patients |  | Pensioners at 30 June ${ }^{9}$ |  | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Number | Staff | Patients Treated |  | Expenditure ${ }^{8}$ |  |  |  |  |  |
|  |  | General | Maternity |  | Admissions | At End of Year | Age | Invalid |  |
| 6 | $n$ | 421 | . ${ }^{10}$ | $\begin{array}{r} \$ 000 \\ 7 \end{array}$ |  |  |  |  | 1860 |
| 7 | $n$ | 1,811 | $\cdots{ }^{10}$ | 20 | 68 | 89 |  |  | 1865 |
| 13 | $n$ | 2,074 | $\cdots$ | 34 | 84 | 188 |  |  | 1870 |
| 20 | $n$ | 4,080 | $\cdots{ }^{10}$ | 58 | 231 | 356 |  |  | 1875 |
| 29 | $n$ | 4,537 | $\ldots{ }^{10}$ | 74 | 254 | 553 |  |  | 1880 |
| 47 | $n$ | 10,417 | $\ldots{ }^{10}$ | 170 | 296 | 786 |  |  | 1885 |
| 54 | $n$ | 13,763 | $\ldots$ | 204 | 360 | 1,099 |  |  | 1890 |
| 59 | $n$ | 14,675 | $\ldots$ | 191 | 310 | 1,393 |  |  | 1895 |
| 71 | $n$ | 18,766 | $\ldots{ }^{10}$ | 239 | 411 | 1,728 |  |  | 1900 |
| 75 | $\stackrel{n}{914}$ | 20,123 | $\cdots$ | 227 | 370 | 1,942 |  |  | 1905 |
| 81 | 914 | 26,069 | $\cdots$ | 307 | 417 | 2,267 | 9,894 | 492 | 1910 |
| 97 102 | 1,359 1,758 | 37,426 48,503 | ${ }^{10}$ | 517 | 484 | 2,451 | 12,049 | 2,954 | 1915 |
| 102 | 1,758 | 48,503 | ${ }^{10}$ | 874 | 571 | 2,814 | 13,019 | 4,960 | 1920 |
| 108 | 1,943 | 46,418 | 10 | 992 | 495 | 2,822 | 13,478 | 5,152 | 1921 |
| 111 | 2,066 | 49,396 | 10 | 1,067 | 567 | 2,915 | 13,812 | 5,359 | 1922 |
| 112 | 2,147 | 52,739 | 10 | 1,110 | 558 | 2,951 | 14,717 | 5,882 | 1923 |
| 117 | 2,381 | 56,544 59,793 | 10 | 1,194 | 536 | 3,060 | 15,120 | 6,223 | 1924-25 |
| 119 | 2,610 | 59,793 | 3,495 | 1,287 | 525 | 3,126 | 16,250 | 6,800 | 1925-26 |
| 123 | 2,674 | 60,137 | 4,569 | 1,365 | 506 | 3,077 | 17,236 | 7,357 | 1926-27 |
| 124 | 2,843 | 59,220 | 4,577 | 1,430 | 555 | 3,102 | 18,185 | 7,843 | 1927-28 |
| 125 | 2,940 | 62,943 | 4,860 | 1,418 | 524 | 3,106 | 19,295 | 8,553 | 1928-29 |
| 125 | 3,347 | 64,898 | 5,058 | 1,524 | 518 | 3,109 | 20,398 | 9,166 | 1929-30 |
| 122 | 3,173 | 66,500 | 5,985 | 1,438 | 485 | 3,185 | 22,376 | 9,707 | 1930-31 |
| 119 | 3,210 | 71,946 | 6,494 | 1,318 | 554 | 3,242 | 23,736 | 10,237 | 1931-32 |
| 119 | 3,283 | 73,730 | 6,890 | 1,332 | 529 | 3,270 | 22,600 | 10,261 | 1932-33 |
| 118 | 3,400 | 78,728 | 7,235 | 1,490 | 600 | 3,300 | 23,282 | 10,573 | 1933-34 |
| 119 | 3,466 | 80,882 | 7,690 | 1,742 | 646 | 3,399 | 24,346 | 11,029 | 1934-35 |
| 119 | 3,697 | 86,755 | 8,816 | 1,848 | 602 | 3,401 | 25,493 | 11,377 | 1935-36 |
| 118 | 3,902 | 91,731 | 9,570 | 2,052 | 618 | 3,460 | 26,855 | 11,610 | 1936-37 |
| 119 | 4,438 | 97,430 | 10,452 | 2,348 | 633 | 3,549 | 28,198 | 11,855 | 1937-38 |
| 121 | 4,696 | 99,226 | 12,117 | 2,901 | 653 | 3,652 | 29,603 | 12,070 | 1938-39 |
| 120 | 4,810 | 104,670 | 13,065 | 2,842 | 578 | 3,707 | 34,159 ${ }^{\text {a }}$ | 8,677 ${ }^{\circ}$ | 1939-40 |
| 118 | 4,937 | 110,539 | 13,817 | 2,934 | 596 | 3,772 | 35,168 | 8,644 | 1940-41 |
| 119 | 5,106 | 110,269 | 14,852 | 3,315 | 571 | 3,735 | 35,872 | 9,167 | 1941-42 |
| 119 | 5,350 | 114,291 | 14,499 | 3,195 | 844 | 3,749 | 34,834 | 8,815 | 1942-43 |
| 119 | 5,466 | 118,253 | 16,752 | 3,406 | 966 | 3,819 | 33,247 | 8,848 | 1943-44 |
| 118 | 5,389 | 117,830 | 19,473 | 3,578 | 648 | 3,840 | 32,710 | 9,085 | 1944-45 |
| 119 | 5,844 | 127,917 | 19,470 | 3,982 | 685 | 3,876 | 34,808 | 9,807 | 1945-46 |
| 120 | 6,330 | 134,408 | 24,007 | 4,937 | 781 | 3,933 | 38,754 | 10,882 | 1946-47 |
| 121 | 6,879 | 133,114 | 23,565 | 6,179 | 793 | 4,008 | 40,806 | 11,808 | 1947-48 |
| 121 | 7,394 | 132,839 | 24,745 | 7,273 | 845 | 4,068 | 43,684 | 12,469 | 1948-49 |
| 126 | 7,918 | 136,942 | 26,291 | 8,343 | 850 | 4,153 | 45,937 | 12,155 | 1949-50 |
| 131 | 8,280 | 140,799 | 27,613 | 9,989 | 930 | 4,295 | 48,075 | 10,740 | 1950-51 |
| 136 | 8,714 | 145,516 | 29,648 | 13,245 | 1,005 | 4,388 | 50,718 | 10,571 | 1951-52 |
| 138 | 9,005 | 153,724 | 30,465 | 15,004 | 1,142 | 4,554 | 54,236 | 10,691 | 1952-53 |
| 138 | 9,163 | 157,187 | 30,870 | 15,886 | 1,141 | 4,621 | 58,361 | 11,022 | 1953-54 |
| 140 | 9,548 | 160,177 | 32,334 | 17,769 | 1,141 | 4,704 | 62,837 | 11,638 | 1954-55 |
| 140 | 9,785 | 166,755 | 33,614 | 19,685 | 1,238 | 4,735 | 66,199 | 12,165 | 1955-56 |
| 139 | 10,366 | 173,517 | 33,718 | 22,435 | 1,391 | 4,657 | 69,938 | 13,113 | 1956-57 |
| 139 | 10,608 | 181,598 | 34,975 | 23,800 | 1,421 | 4,610 | 72,804 | 14,230 | 1957-58 |
| 138 | 10,965 | 187,626 | 35,194 | 26,090 | 1,526 | 4,624 | 75,085 | 15,397 | 1958-59 |
| 139 | 11,609 | 188,830 | 35,773 | 27,456 | 1,453 | 4,364 | 82,196 | 11,605 | 1959-60 |
| 139 | 12,320 | 184,918 | 36,886 | 29,691 | 1,357 | 4,311 | 89,144 | 13,084 | 1960-61 |
| 140 | 12,643 | 195,501 | 37,850 | 31,516 | 1,616 | 4,272 | 93,657 | 14,650 | 1961-62 |
| 140 | 13,007 | 196,965 | 37,974 | 32,816 | 1,750 | 4,199 | 96,148 | 15,876 | 1962-63 |
| 141 | 13,222 | 206,136 | 37,883 | 35,357 | 1,754 | 4,005 | 98,408 | 16,893 | 1963-64 |
| 144 143 | 13,592 | 214,871 | 36,351 | 37,937 | 1,785 | 4,022 | 100,054 | 17,402 | 1964-65 |
| 143 | 13,975 | 217,990 | 36,875 | 40,298 | 1,586 | 3,978 | 101,608 | 17,818 | 1965-66 |
| 144 | 14,263 | 221,249 | 38,639 | 43,383 | 1,680 | 3,910 | 103,981 | 18,408 | 1966-67 |
| 145 | 14,555 | 228,101 | 39,530 | 46,909 | 1,541 | 3,736 | 108,070 | 19,621 | 1967-68 |
| 146 | 15,118 | 232,040 | 40,894 | 50,783 | 1,924 | 3,828 | 110,989 | 21,370 | 1968-69 |

the year until 1938 (1938-39); thereafter number on roll at end of school year until 1950, and at 1 August from 1951. Excluding business colleges after 1931-32. ${ }_{6}$ Enrolments for year ended middle of financial year shown. ${ }^{7}$ From 1875 to 1923 , figures are for the financial year ended 30 June following the year shown; otherwise for the year as shown. ${ }^{8}$ Excluding loan expenditure. $\quad 9$ Since 1939-40, invalid pensioners have been transferred to the age pension on reaching the qualifying age. $\quad 10$ Included with general patients. $n$ Not available.

SUMMARY OF LAND AND LIVE-

| Year | Land |  | Livestock at End of Year ${ }^{1}$ |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Alienated | Leased | Horses ${ }^{2}$ | Beef Cattle ${ }^{3}$ | Dairy Cattle ${ }^{3}$ | All Cattle | Sheep |
| 1860 | $\begin{array}{r} \hline 000 \text { acres } \\ 109 \end{array}$ | $000 \text { acres }$ | No. <br> 23,504 | No. | $\underset{n}{\text { No. }}$ | $\begin{aligned} & \text { No. } \\ & 432,890 \end{aligned}$ | $\xrightarrow[3,449,350]{ }$ |
| 1865 | 534 | $n$ | 51,091 | $n$ | $n$ | 848,346 | 6,594,966 |
| 1870 | 935 | $n$ | 83,358 | $n$ | $n$ | 1,076,630 | 8,163,818 |
| 1875 | 1,745 | $n$ | 121,497 | $n$ | $n$ | 1,812,576 | 7,227,774 |
| 1880 | 4,560 | $n$ | 179,152 | $n$ | $n$ | 3,162,752 | 6,935,967 |
| 1885 | 11,101 | $n$ | 260,207 | $n$ | $n$ | 4,162,652 | 8,994,322 |
| 1890 | 12,317 | $n$ | 365,812 | $n$ | $n$ | 5,558,264 | 18,007,234 |
| 1895 | 14,212 | $n$ | 468,743 | $n$ | $n$ | 6,822,401 | 19,856,959 |
| 1900 | 15,910 | 281,232 | 456,788 | $n$ | $n$ | 4,078,191 | 10,339,185 |
| 1905 | 17,660 | 240,153 | 430,565 | $n$ | $n$ | 2,963,695 | 12,535,231 |
| 1910 | 23,432 | 294,866 | 593,813 | n | $n$ | 5,131,699 | 20,331,838 |
| 1915 | 27,224 | 332,825 | 686,871 | 4,278,029 | 502,864 | 4,780,893 | 15,950,154 |
| 1920 | 25,682 | 325,854 | 742,217 | 5,782,116 | 672,951 | 6,455,067 | 17,404,840 |
| 1921 | 25,433 | 317,021 | 747,543 | 6,216,058 | 831,312 | 7,047,370 | 18,402,399 |
| 1922 | 25,078 | 302,967 | 714,055 | 6,109,939 | 845,524 | 6,955,463 | 17,641,071 |
| 1923 | 24,702 | 307,658 | 661,593 | 5,627,721 | 768,793 | 6,396,514 | 16,756,101 |
| 1924 | 24,570 | 309,658 | 660,093 | 5,577,324 | 877,329 | 6,454,653 | 19,028,252 |
| 1925 | 24,563 | 304,333 | 638,372 | 5,669,641 | 767,004 | 6,436,645 | 20,663,323 |
| 1926 | 24,571 | 306,011 | 571,622 | 4,631,567 | 833,278 | 5,464,845 | 16,860,772 |
| 1927 | 24,359 | 317,283 | 548,333 | 4,361, 344 | 864,460 | 5,225,804 | 16,642,385 |
| 1928 | 24,480 | 315,392 | 522,490 | 4,172,891 | 955,450 | 5,128,341 | 18,509,201 |
| 1929 | 24,397 | 317,763 | 500,104 | 4,234,223 | 974,365 | 5,208,588 | 20,324,303 |
| 1930 | 25,592 | 315,389 | 481,615 | 4,422,682 | 1,041,042 | 5,463,724 | 22,542,043 |
| 1931 | 26,714 | 326,193 | 469,474 | 4,435,413 | 1,114,986 | 5,550,399 | 22,324,278 |
| 1932 | 27,933 | 323,012 | 452,486 | 4,394,237 | 1,140,828 | 5,535,065 | 21,312,865 |
| 1933 | 27,968 | 324,582 | 450,024 | 4,523,387 | 1,257,783 | 5,781,170 | 20,072,804 |
| 1934 | 28,023 | 332,048 | 448,604 | 4,698,512 | 1,354,129 | 6,052,641 | 21,574,182 |
| 1935 | 27,991 | 332,949 | 441,913 | 4,654,855 | 1,378,149 | 6,033,004 | 18,060,093 |
| 1936 | 27,933 | 333,539 | 441,536 | 4,631,445 | 1,319,127 | 5,950,572 | 20,011,749 |
| 1937 | 27,905 | 337,307 | 446,777 | 4,569,696 | 1,389,469 | 5,959,165 | 22,497,970 |
| 1938 | 27,872 | 339,393 | 445,296 | 4,602,905 | 1,494,184 | 6,097,089 | 23,158,569 |
| 1939 | 27,853 | 342,063 | 445,810 | 4,726,541 | 1,472,257 | 6,198,798 | 24,190,931 |
| 1940 | 27,833 | 342,912 | 442,757 | 4,764,079 | 1,446,731 | 6,210,810 | 23,936,099 |
| 1941 | 27,826 | 342,803 | 432,4692 | 4,808,000 | 1,495,467 | 6,303,467 | 25,196,245 |
| 1942 | 27,820 | 345,930 | 392,639 | 4,892,691 | 1,573,625 | 6,466,316 | 25,650,231 |
| 1943 | 27,815 | 345,956 | 387,018 | 4,978,496 | 1,546,054 | 6,524,550 | 23,255,584 |
| 1944 | 27,808 | 350,768 | 380,670 | 5,113,870 | 1,509,242 | 6,623,112 | 21,292,120 |
| 1945 | 27,803 | 355,149 | 367,357 | 5,099,509 | 1,442,701 | 6,542,210 | 18,943,762 |
| 1946 | 27,784 | 354,777 | 343,172 | 4,658,102 | 1,287,183 | 5,945,285 | 16,084,340 |
| 1947 | 27,773 | 354,433 | 335,581 | 4,639,200 | 1,336,260 | 5,975,460 | 16,742,629 |
| 1948 | 27,770 | 354,989 | 324,707 | 4,634,979 | 1,356,818 | 5,991,797 | 16,498,957 |
| 1949 | 27,762 | 356,735 | 317,261 | 4,942,931 | 1,361,847 | 6,304,778 | 17,582,152 |
| 1950 | 27,754 | 359,421 | 307,224 | 5,373,008 | 1,360,540 | 6,733,548 | 17,477,578 |
| 1951 | 27,750 | 359,644 | 288,606 | 5,211,340 | 1,223,034 | 6,434,374 | 16,163,518 |
| 1952 | 27,750 | 361,213 | 282,159 | 5,449,672 | 1,301,723 | 6,751,395 | 17,029,623 |
| 1953 | 27,749 | 362,131 | 273,180 | 5,765,732 | 1,320,475 | 7,086,207 | 18,193,988 |
| 1954 | 27,749 | 362,211 | 266,878 | 5,918,929 | 1,319,133 | 7,238,062 | 20,221,826 |
| 1955 | 27,755 | 364,434 | 261,092 | 6,000,72I | 1,329,300 | 7,330,021 | 22,115,746 |
| 1956 | 27,754 | 363,685 | 254,767 | 6,138,205 | 1,323,512 | 7,461,717 | 23,190,201 |
| 1957 | 27,753 | 364,069 | 243,294 | 5,963,224 | 1,223,971 | 7,187,195 | 22, 273,711 |
| 1958 | 27,767 | 365,339 | 239,475 | 5,686,808 | 1,197,399 | 6,884,207 | 22,147,653 |
| 1959 | 27,823 | 364,257 | 234,354 | 5,828,811 | 1,183,173 | 7,011,984 | 23,332,278 |
| 1960 | 27,970 | 368,412 | 224,006 | 5,846,708 | 1,157,343 | 7,004,051 | 22,134,935 |
| 1961 | 28,116 | 368,617 | 217,343 | 5,942,111 | 1,155,751 | 7,097,862 | 22,125,298 |
| 1962 | 28,379 | 367,251 | 212,018 | 6,090,282 | 1,143,356 | 7,233,638 | 22,810,720 |
| 1963 | 29,041 | 366,333 | 206,565 | 6,282,258 | 1,120,053 | 7,402,311 | 24,337,240 |
| 1964 | 30,185 | 369,310 | 201,429 | 6,334,340 | 1,058,164 | 7,392,504 | 24,016,452 |
| 1965 | 31,597 | 367,817 | 189,540 | 5,929,998 | 957,945 | 6,887,943 | 18,384,484 |
| 1966 | 34,375 | 365,437 | 182,483 | 6,019,870 | 899,288 | 6,919,158 | 19,305,316 |
| 1967 | 37,672 | 361,456 | 181,028 | 6,525,944 | 835,082 | 7,361,026 | 19,947,744 |
| 1968 | 46,413 | 355,780 | 175,525 | 6,910,094 | 757,844 | 7,667,938 | 20,323,542 |

1 From 1942, figures are as at 31 March of the following year. holdings and all mules and dorses not on rura holdings and al mules and donkeys are excluded after 1941 . ${ }^{3}$ Figures from 1946 include
stock kept for meat production by dairy farmers as beef cattle. ${ }_{4}$ From 1924 to 1935 and from 1941, figures are for the financial year ended 30 June following the year shown. In earlier years the figures differ somewhat from those published by the Commonwealth Statistician, who made certain adjustments to the State records. Prior to 1907, exports are

STOCK STATISTICS (Chapters 6 and 7)

|  | Wool Production ${ }^{4}$ <br> (Greasy Equivalent) |  | Butter Production ${ }^{5}$ |  | Cheese Production ${ }^{5}$ |  | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pigs | Quantity | Value | Quantity | Value | Quantity | Value |  |
| No. | '000 ib | \$'000 | ${ }^{\prime} 000 \mathrm{lb}$ | \$'000 | '000 1b | \$'000 | 1860 |
| 7,147 | 5,007 | 888 | $n$ | $n$ | n | $n$ | 1865 |
| 14,888 | 12,252 | 1,771 | $n$ | $n$ | $n$ | $n$ $n$ | 1870 |
| 30,992 | 38,604 | 2,052 | $n$ $n$ | $n$ | $n$ $n$ $n$ | $n$ $n$ | 1875 |
| 46,447 | 32,167 | 2,732 | $n$ | $n$ $n$ | $n$ $n$ | $n$ $n$ | 1880 |
| 66,248 | 35,239 | 2,775 | n | $n$ $n$ | $n$ | $n$ | 1885 |
| 55,843 | 53,359 67,350 | 3,559 5,049 | ${ }^{n} 2,000^{6}$ | $n$ | $170^{6}$ | $n$ | 1890 |
| 96,836 100,747 | 67,350 109,287 | 5,049 5,974 | 2,000 ${ }^{\text {3,720 }}$ | $n$ | 1,842 | $n$ | 1895 |
| 100,747 122,187 | -64,688 | 4,394 | 8,680 | $n$ | 1,985 | $n$ | 1900 |
| 164,087 | 70,169 | 5,300 | 20,320 | $n$ | 2,682 | 186 | 1905 |
| 152,212 | 139,251 | 11,816 | 31,258 | 2,668 | 4,147 4,383 | 186 338 | 1910 1915 |
| 117.787 | 130,783 | 12,534 | 25,457 | 3,488 8,400 | 4,383 11,512 | 1838 1,066 | 1915 1920 |
| 104,370 | 114,810 | 14,352 | 40,751 | 8,400 | 11,212 | 1,066 |  |
| 145,083 | 132,580 | 15,568 | 60,923 | 10,256 | 15,201 | 1,588 | 1921 |
| 160,617 | 134,971 | 21,652 | 53,786 | 8,370 | 10,560 | 832 | 1922 |
| 132,243 | 121,913 | 24,382 | 40,660 | 6,748 | 7,221 | 688 | 1924 |
| 156,163 | 140,863 | 31,108 | 70,406 | 9,726 | 12,644 | 934 | 1925 |
| 199,598 | 146,986 | 21,986 | 63,001 | 9,844 | 12,581 | 1,180 | 1925 |
| 183,662 | 119,848 | 17,878 | 51,403 | 8,352 | 9,260 | 810 | 1926 |
| 191,947 | 126,430 | 20,156 | 72,039 | 11,306 | 14,128 | 1,274 | 1927 |
| 215,764 | 138,989 | 18,162 | 77,045 | 12,724 | 14,392 | 1,282 | 1929 |
| 236,037 | 161,088 | 13,774 | 78,796 | 12,006 | 12,381 13,648 | 1,170 | 1930 |
| 217,528 | 182,061 | 14,080 | 95,719 | 11,958 | 13,648 | 770 | 1930 |
| 222,686 | 184,716 | 11,914 | 98,013 | 10,737 | 11,022 | 677 | 1931 |
| 213,249 | 185,834 | 14,681 | 103,032 | 9,320 | 13,084 | 643 | 1932 |
| 217,448 | 169,990 | 20,455 | 127,343 | 11,225 | 13,887 | 670 691 | 1933 |
| 269,873 | 174,088 | 15,175 | 133,625 | 12,073 | 12,192 9,149 | 691 540 | 1935 |
| 304,888 | 142,793 | 16,576 | 115,920 | 12,005 | 9,149 | 540 | 1935 |
| 290,855 | 153,766 | 18,311 | 87,475 | 9,920 | 7,790 | 501 | 1936 |
| 282,941 | 174,751 | 20,781 | 118,244 | 14,697 | 11,963 | . 763 | 1937 |
| 325,326 | 179,459 | 16,391 | 157,626 | 19,211 | 15,769 | 1,011 | 1938 |
| 391,333 | 195,770 | 20,066 | 142,846 | 18,172 | 13,849 11,733 | 798 | 1940 |
| 435,946 | 214,704 | 23,546 | 119,940 | 15,296 | 11,733 | 798 | 194 |
| 352,360 | 204,119 | 23,270 | 97,623 | 12,542 | 16,360 | 1,216 | 1941 |
| 409,348 | 213,966 | 27,215 | 113,211 | 16,746 | 28,541 | 2,456 | 1942 |
| 450,391 | 194,355 | 25,311 | 103,032 | 18,234 | 24,051 | 2,402 | 1943 |
| 438,088 | 178,719 | 23,934 | 96,334 | 17,112 | 22,635 | 2,320 | 1944 |
| 415,411 | 173,249 | 21,728 | 102,567 | 18,678 | 26,936 | 2,805 | 1945 |
| 340,150 | 144,820 | 31,583 | 75,359 | 13,990 | 17,292 | 1,854 | 1946 |
| 378,102 | 153,564 | 56,114 | 105,382 | 23,888 | 21,607 | 2,760 | 1947 |
| 407,322 | 156,655 | 65,246 | 107,029 | 25,388 | 21,041 | 2,745 | 1948 |
| 391,836 | 162,256 | 93,756 | 109,278 | 28,560 | 20,276 | 2,959 | 1949 |
| 374,991 | 154,667 | 177,636 | 107,321 | 31,379 | 19,440 | 3,104 | 1950 |
| 316,529 | 138,767 | 94,380 | 63,195 | 24,307 | 10,529 | 2,143 | 1951 |
| 335,809 | 163,149 | 119,806 | 110,712 | 47,467 | 21,143 | 4,778 3,430 | 1952 |
| 384,453 | 174,414 | 122,250 | 94,426 | 41,127 | 15,112 | 3,430 | 1953 |
| 406,879 | 176,548 | 104,218 | 103,539 | 44,185 | 17,744 16,978 | 3,697 | 1955 |
| 372,871 | 194,014 | 106,268 | 108,731 | 43,214 | 16,978 | 3,727 | 1955 |
| 394,518 | 227,664 | 155,044 | 92,785 | 36,419 | 15,987 | 3,348 | 1956 |
| 422,713 | 204,375 | 107,672 | 73,012 | 30,129 | 11,593 | 2,488 | 1957 |
| 399,875 | 219,148 | 90,150 | 92,589 | 35,563 | 18,412 | 4,075 | 1958 |
| 429,034 | 236,196 | 109,146 | 87,908 | 38,247 | 19,023 | 5,004 | 1959 |
| 448,279 | 235,590 | 101,718 | 70,059 | 30,880 | 16,177 | 3,865 | 1900 |
| 432,609 | 230,333 | 101,274 | 80,210 | 32,588 | 20,101 | 4,483 | 1961 |
| 402,498 | 233,638 | 115,462 | 82,000 | 32,791 | 22,851 | 5,090 | 1962 |
| 388,144 | 255,386 | 141,458 | 79,523 | 33,965 | 21,263 | 5,340 | 1963 |
| 406,028 | 251,426 | 117,218 | 73,824 | 32,255 | 19,095 | 5,153 | 1964 |
| 417,235 | 192,773 | 90,961 | 70,189 | 29,208 | 17,773 | 4,667 | 1965 |
| 467,572 | 203,664 | 93,190 | 74,375 | 30,278 | 23,071 | 5,817 | 1966 |
| 520,141 | 226,822 | 94,874 | 63,546 | 25,385 | 22,181 | 5,669 | 1967 |
| 535,496 | 247,005 | 108,060 | 43,083 | . ${ }^{\text {? }}$ | 17,867 | .. | 1968 |

taken for production, converting scoured to greasy by multiplying by 2 , except in 1860 and 1865 , when greasy and scoured were not separated in Customs returns. indu subsidy or bounty for the year ended 30 June following the year shown. Values include subsidy or bounty payable from 1942-43. ${ }^{6}$ Estimated. available.

SUMMARY OF AGRICULTURAL

| Season | Sugar |  |  |  | Maize |  | Wheat |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Area Cut for Crushing | Cane Produced | Sugar Mills ${ }^{1}$ | Raw Sugar Made | Area Harvested | Grain Produced | Area Harvested | Grain Produced |
| 1860-61 | acres | '000 tons | No. | $\begin{aligned} & \text { '000 } \\ & \text { tons } \end{aligned}$ | acres | $\begin{gathered} 0000 \\ \text { bushels } \end{gathered}$ | acres | '000 bushels |
| 1865-66 | $\ddot{n}$ | $n$ | $n$ | $n$ | 1,244 | $n$ | 2,068 | $n$ |
| 1870-71 | 2,188 | $n$ | 39 | 3 | 16,040 | $n$ | 2,892 | 40 |
| 1875-76 | 7,668 | $n$ | 66 | 6 | 38,711 | $n$ | 4,058 | 97 |
| 1880-81 | 12,497 | $n$ | 83 | 16 | 44,109 | 1,410 | 10,944 | 223 |
| 1885-86 | 38,557 | $n$ | 166 | 56 | 71,741 | 1,574 | 5,274 | 52 |
| 1890-91 | 40,208 | $n$ | 110 | 69 | 99,400 | 2,374 | 10,294 | 208 |
| 1895-96 | 55,771 | $n$ | $64^{1}$ | 86 | 100,481 | 2,391 | 12,950 | 124 |
| 1900-01 | 72,651 | 848 | 58 | 93 | 127,974 | 2,457 | 79,304 | 1,194 |
| 1905-06 | 96,093 | 1,416 | 51 | 153 | 113,720 | 2,165 | 119,356 | 1,137 |
| 1910-11 | 94,641 | 1,840 | 51 | 211 | 180,862 | 4,460 | 106,718 | 1,022 |
| 1915-16 | 94,459 | 1,153 | 45 | 140 | 146,474 | 2,003 | 93,703 | 414 |
| 1920-21 | 89,142 | 1,339 | 34 | 167 | 115,805 | 2,013 | 177,320 | 3,707 |
| 1921-22 | 122,956 | 2,287 | 40 | 282 | 135,034 | 2,908 | 164,670 | 3,026 |
| 1922-23 | 140,850 | 2,168 | 38 | 288 | 149,048 | 3,218 | 145,492 | 1,878 |
| 1923-24 | 138,742 | 2,046 | 37 | 269 | 120,092 | 2,025 | 51,149 | 244 |
| 1924-25 | 167,649 | 3,171 | 37 | 409 | 229,160 | 7,331 | 189, 145 | 2,780 |
| 1925-26 | 189,675 | 3,668 | 37 | 486 | 154,252 | 3,384 | 165,999 | 1,973 |
| 1926-27 | 189,312 | 2,926 | 36 | 389 | 137,542 | 2,659 | 57,084 | 379 |
| 1927-28 | 203,748 | 3,556 | 36 | 486 | 234,013 | 6,704 | 215,073 | 3,784 |
| 1928-29 | 215,674 | 3,736 | 35 | 521 | 192,173 | 5,136 | 218,069 | 2,516 |
| 1929-30 | 214,880 | 3,581 | 35 | 519 | 171,614 | 4,376 | 204,116 | 4,235 |
| 1930-31 | 222,044 | 3,529 | 35 | 517 | 172,176 | 4,566 | 272,316 | 5,108 |
| 1931-32 | 233,304 | 4,034 | 35 | 581 | 147,669 | 3,781 | 248,783 | 3,864 |
| 1932-33 | 205,046 | 3,546 | 33 | 514 | 98,487 | 1,654 | 250,049 | 2,494 |
| 1933-34 | 228,154 | 4,667 | 33 | 639 | 166,948 | 3,716 | 232,053 | 4,362 |
| 1934535 | 218,426 | 4,271 | 33 | 611 | 160,607 | 4,142 | 221,729 | 4,076 |
| 1935-36 | 228,515 | 4,220 | 33 | 610 | 157,370 | 3,504 | 239,631 | 2,690 |
| 1936-37 | 245,918 | 5,171 | 33 | 745 | 181,266 | 3,149 | 283,648 | 2,016 |
| 1937-38 | 245,131 | 5,133 | 33 | 763 | 174,243 | 2,628 | 372,935 | 3,749 |
| 1938-39 | 251,847 | 5,342 | 33 | 778 | 183,415 | 3,733 | 442,017 | 8,584 |
| 1939-40 | 262,181 | 6,039 | 33 | 892 | 176,844 | 3,345 | 362,044 | 6,795 |
| 1940-41 | 263,299 | 5,181 | 33 | 759 | 205,310 | 4,444 | 322,081 | 5,687 |
| 1941-42 | 246,073 | 4,794 | 33 | 698 | 174,450 | 3,988 | 290,801 | 3,080 |
| 1942-43 | 231,256 | 4,353 | 32 | 606 | 173,816 | 3,798 | 334,785 | 5,005 |
| 1943-44 | 220,932 | 3,398 | 33 | 486 | 172,722 | 4,512 | 281,302 | 5,084 |
| 1944-45 | 219,652 | 4,398 | 32 | 644 | 158,170 | 3,859 | 332,365 | 6,981 |
| 1945-46 | 229,736 | 4,552 | 32 | 645 | 136,445 | 2,860 | 392,502 | 8,188 |
| 1946-47 | 219,394 | 3,717 | 31 | 512 | 141,487 | 2,943 | 247,996 | 705 |
| 1947-48 | 215,378 | 4,151 | 32 | 572 | 127,703 | 3,487 | 462,239 | 10,685 |
| 1948-49 | 257,944 | 6,434 | 32 | 910 | 97,598 | 2,451 | 607,750 | 14,317 |
| 1949-50 | 272,812 | 6,518 | 32 | 896 | 115,550 | 3,393 | 600,013 | 11,778 |
| 1950-51 | 263,666 | 6,692 | 32 | 880 | 112,467 | 3,029 | 558,780 | 8,785 |
| 1951-52 | 273,370 | 5,005 | 31 | 704 | 111,181 | 2,439 | 454,543 | 6,632 |
| 1952-53 | 274,757 | 6,842 | 31 | 935 | 108,230 | 2,650 | 724,495 | 18,662 |
| 1953-54 | 332,703 | 8,751 | 31 | 1,220 | 114,735 | 3,042 | 579,969 | 10,180 |
| 1954-55 | 367,640 | 9,864 | 31 | 1,301 | 114,673 | 3,080 | 687,402 | 16,478 |
| 1955-56 | 365,252 | 8,616 | 31 | 1,136 | 108,146 | 2,710 | 581,732 | 14,922 |
| 1956-57 | 360,932 | 8,978 | 31 | 1,172 | 125,606 | 3,468 | 359,952 | 7,061 |
| 1957-58 | 364,985 | 8,946 | 31 | 1,256 | 122,245 | 3,161 | 460,639 | 6,657 |
| 1958-59 | 356,210 | 9,741 | 31 | 1,354 | 113,402 | 3,654 | 704,005 | 16,097 |
| 1959-60 | 299,732 | 8,428 | 31 | 1,217 | 129,803 | 4,060 | 683,134 | 13,523 |
| 1960-61 | 327,246 | 8,685 | 31 | 1,320 | 132,382 | 3,847 | 692,596 | 10,999 |
| 1961-62 | 372,223 | 9,021 | 31 | 1,315 | 155,780 | 4,766 | 749,682 | 12,018 |
| 1962-63 | 387,477 | 12,099 | 31 | 1,770 | 159,285 | 5,096 | 918,915 | 18,683 |
| 1963-64 | 402,060 | 11,501 | 31 | 1,648 | 166,598 | 4,427 | 937,606 | 22,274 |
| 1964-65 | 450,956 | 14,286 | 31 | 1,855 | 168,300 | 4,887 | 1,025,521 | 22,830 |
| 1965-66 | 487,375 | 13,546 | 31 | 1,883 | 153,081 | 3,209 | 953,756 | 17,429 |
| 1966-67 | 534,998 | 15,513 | 31 | 2,203 | 151,010 | 4,948 | 1,227,377 | 35,730 |
| 1967-68 | 530,828 | 15,718 | 31 | 2,214 | 147,732 | 4,778 | 1,476,589 | 27,417 |
| 1968-69 | 546,306 | 17,415 | 31 | 2,604 | 120,200 | 3,670 | 1,788,583 | 42,000 |

[^165]PRODUCTION STATISTICS (Chapter 7)

| Hay and Green Forage | Cotton |  | Bananas |  | Pineapples |  | Total Area Under Crop | Season |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Area <br> Harvested | Raw Cotton Produced ${ }^{2}$ | Total Area | $\begin{aligned} & \text { Pro- } \\ & \text { duction } \end{aligned}$ | Total Area | Production |  |  |
| acres | acres | '000 1 b | acres | $\begin{gathered} \text { '000 } \\ \text { bushels } \end{gathered}$ | acres | ${ }^{\prime} 000$ <br> dozen | acres |  |
| $n$ | 14 |  |  |  |  |  | 3,353 | 1860-61 |
| $n$ | 478 | 146 |  |  |  |  | 14,414 | 1865-66 |
| $n$ | 14,674 | 1,631 | 339 | $n$ | 180 | $n$ | 52,210 | 1870-71 |
| $n$ | 1,674 | 314 | 243 | $n$ | 86 | $n$ | 77,347 | 1875-76 |
| , | 619 | 126 | 410 | 36 | 164 | 52 | 113,978 | 1880-81 |
| 41,754 | 50 | 15 | 1,034 | 83 | 365 | 122 | 198,334 | 1885-86 |
| 40,652 | 16 | 5 | 3,890 | 1,100 | 721 | 263 | 224,993 | 1890-91 |
| 48,161 | 494 | 86 | 3,916 | 743 | 847 | 377 | 285,319 | 1895-96 |
| 83,942 |  |  | 6,215 | 1,161 | 939 | 425 | 457,397 | 1900-01 |
| 103,608 | 171 | 36 | 6,198 | 1,255 | 1,845 | 507 | 522,748 | 1905-06 |
| 188,225 | 460 | 48 | 5,198 | 561 | 2,170 | 823 | 667, 113 | 1910-11 |
| 291,467 | 72 | 4 | 8,166 | 606 | 3,709 | 922 | 729,588 | 1915-16 |
| 236,766 | 166 | 15 | 8,981 | 599 | 3,909 | 827 | 779,497 | 1920-21 |
| 245,290 | 1,944 | 317 | 9,873 | 872 | 3,956 | 876 | 804,507 | 1921-22 |
| 266,686 | 8,716 | 1,256 | 10,797 | 1,079 | 4,195 | 895 | 863,755 | 1922-23 |
| 353,602 | 40,821 | 3,737 | 11,668 | 977 | 3,925 | 982 | 871,968 | 1923-24 |
| 229,116 | 50,186 | 4,740 | 13,491 | 1,232 | 3,709 | 973 | 1,069,837 | 1924-25 |
| 314,310 | 40,062 | 5,727 | 14,766 | 1,292 | 3,995 | 903 | 1,033,765 | 1925-26 |
| 382,721 | 18,743 | 2,899 | 16,489 | 1,378 | 4,235 | 953 | 941,783 | 1926-27 |
| 221,255 | 14,950 | 2,311 | 17,967 | 1,432 | 4,204 | 823 | 1,066,612 | 1927-28 |
| 236,022 | 20,316 | 4,110 | 19,750 | 1,633 | 4,734 | 938 | 1,044,632 | 1928-29 |
| 258,369 | 15,003 | 2,518 | 19,357 | 1,471 | 5,144 | 857 | 1,046,235 | 1929-30 |
| 269,510 | 22,652 | 5,599 | 18,030 | 1,534 | 5,543 | 1,001 | 1,144,216 | 1930-31 |
| 369,558 | 22,452 | 4,891 | 14,764 | 1,476 | 5,789 | 1,182 | 1,216,402 | 1931-32 |
| 456,838 | 29,995 | 1,990 | 10,589 | , 935 | 5,862 | 1,176 | 1,245,638 | 1932-33 |
| 404,405 | 68,203 | 5,561 | 10,926 | 1,014 | 5,889 | 1,355 | 1,313,438 | 1933-34 |
| 424,789 | 43,397 | 8,770 | 10,323 | 953 | 5,584 | 1,127 | 1,296,619 | 1934-35 |
| 450,960 | 54,947 | 7,062 | 8,500 | 867 | 5,779 | 1,333 | 1,334,690 | 1935-36 |
| 492,540 | 62,200 | 6,654 | 7,305 | 724 | 6,314 | 1,228 | 1,506,423 | 1936-37 |
| 515,189 | 52,692 | 4,114 | 8,174 | 759 | 6,549 | 1,331 | 1,618,738 | 1937-38 |
| 514,375 | 66,470 | 4,774 | 8,781 | 879 | 7,049 | 1,848 | 1,734,789 | 1938-39 |
| 610,686 | 41,212 | 6,183 | 8,534 | 844 | 7,350 | 2,382 | 1,725,342 | 1939-40 |
| 657,102 | 41,262 | 4,128 | 8,233 | 779 | 7,172 | 2,143 | 1,734,706 | 1940-41 |
| 641,960 | 61,365 | 5,631 | 7,120 | 714 | 6,480 | 2,019 | 1,689,660 | 1941-42 |
| 648,477 | 56,433 | 4,925 | 7,526 | 653 | 6,974 | 1,943 | 1,743,994 | 1942-43 |
| 672,173 | 41,389 | 3,346 | 7,450 | 662 | 6,940 | 2,001 | 1,757,396 | 1943-44 |
| 687,051 | 17,424 | 2,946 | 8,132 | 683 | 7,004 | 1,571 | 1,796,833 | 1944-45 |
| 650,989 | 7,698 | 651 | 9,432 | 646 | 7,703 | 1,643 | 1,822,108 | 1945-46 |
| 610,787 | 7,902 | 1,139 | 9,447 | 617 | 7,866 | 1,535 | 1,617,280 | 1946-47 |
| 582,949 | 8,460 | 762 | 9,887 | 637 | 9,135 | 2,073 | 1,848,539 | 1947-48 |
| 604,311 | 6,222 | 713 | 8,820 | 665 | 9,005 | 2,119 | 1,952,495 | 1948-49 |
| 636,919 | 2,688 | 255 | 7,504 | 581 | 9,319 | 2,375 | 2,056,918 | 1949-50 |
| 628,238 | 2,952 | 402 | 6,870 | 596 | 9,159 | 2,507 | 2,077,010 | 1950-51 |
| 647,498 | 4,480 | 549 | 6,396 | 447 | 9,215 | 1,786 | 2,021,201 | 1951-52 |
| 637,620 | 5,866 | 755 | 7,260 | 385 | 10,064 | 2,209 | 2,419,440 | 1952-53 |
| 732,054 | 8,965 | 2,068 | 7,529 | 533 | 11,675 | 2,988 | 2,358,127 | 1953-54 |
| 724,377 | 8,377 | 1,365 | 8,348 | 539 | 12,593 | 3,581 | 2,590,774 | 1954-55 |
| 751,921 | 13,290 | 2,053 | 7,113 | 626 | 12,316 | 4,039 | 2,600,134 | 1955-56 |
| 685,264 | 11,338 | 1,411 | 5,815 | 525 | 11,894 | 3,337 | 2,465,186 | 1956-57 |
| 782,251 | 10,364 | 1,329 | 5,645 | 443 | 13,018 | 3,692 | 2,594,613 | 1957-58 |
| 714,981 | 10,493 | 1,489 | 6,171 | 515 | 14,264 | 4,780 | 2,842,764 | 1958-59 |
| 804,055 | 20,132 | 3,544 | 6,361 | 636 | 12,157 | 4,367 | 2,921,401 | 1959-60 |
| 956,890 | 36,847 | 5,453 | 5,964 | 633 | 10,773 | 3,599 | 3,049,461 | 1960-61 |
| 956,202 | 26,888 | 3,729 | 5,919 | 661 | 10,299 | 3,630 | 3,202,572 | 1961-62 |
| 995,087 | 35,330 | 4,449 | 5,861 | 730 | 10,321 | 3,845 | 3,474,412 | 1962-63 |
| 1,087,164 | 28,465 | 2,817 | 5,882 | 684 | 10,903 | 4,143 | 3,640,258 | 1963-64 |
| 1,190,284 | 13,550 | 2,238 | 5,353 | 767 | 11,404 | 4,056 | 3,952,418 | 1964-65 |
| 1,291,327 | 13,455 | 3,621 | 5,407 | 751 | 12,753 | 4,588 | 4,079,108 | 1965-66 |
| 1,300,827 | 11,167 | 4,214 | 5,524 | 809 | 14,790 | 5,643 | 4,569,484 | 1966-67 |
| 1,448,083 | 11,629 | 6,685 | 5,887 | 883 | 15,354 | 6,344 | 4,875,778 | 1967-68 |
| 1,511,194 | 12,140 | 8,344 | 5,782 | 993 | 15,534 | 5,928 | 5,404,487 | 1968-69 |

were compiled by the Cotton Marketing Board.
$n$ Not available.

SUMMARY OF FISHERIES, MINERAL, AND

| Year | Fisheries Production ${ }^{1}$ |  | Mining and Quarrying Production ${ }^{3}$ |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Edible <br> Fish etc. | Other ${ }^{\text {a }}$ | Approximate Metal Content |  |  |  |  |  |
|  |  |  | Gold | Silver | Lead | Copper | Tin | Zinc |
|  | \$'000 | \$'000 | OZ | oz | tons | tons | tons | tons |
| 1860 | $n$ |  | 2,738 | $\cdots$ | $\ldots$ | 1 | . |  |
| 1865 | $n$ | 1 | 17,473 |  |  | 721 |  |  |
| 1870 | $n$ |  | 92,040 |  |  | 1,335 |  |  |
| 1875 | $n$ | 14 | 281,725 |  |  | 1,674 | 3,133 |  |
| 1880 | $n$ | 125 | 222,441 | $n$ | $n$ | 326 | 1,993 |  |
| 1885 | $n$ | 213 | 250,137 | $n$ | $n$ | 1,340 | 2,277 |  |
| 1890 | $n$ | 194 | 513,819 | $n$ | $n$ | 185 | 2,079 |  |
| 1895 | $n$ | 155 | 506,285 | 225,019 | 363 | 434 | 1,480 |  |
| 1900 | $n$ | 267 | 676,027 | 112,990 | 205 | 384 | 786 |  |
| 1905 | $n$ | 149 | 592,620 | 601,712 | 2,422 | 7,221 | 2,762 |  |
| 1910 | 133 | 244 | 441,400 | 861,202 | 2,392 | 16,387 | 2,067 |  |
| 1915 | 208 | 124 | 249,711 | 239,748 | 486 | 19,704 | 1,488 |  |
| 1920 | 240 | 347 | 155,230 | 274,235 | 1,709 | 15,897 | 1,040 |  |
| 1921 | 237 | 169 | 40,376 | 195,328 | 1,057 | 2,428 | 735 |  |
| 1922 | 260 | 398 | 80,584 | 273,036 | 2,802 | 5,104 | 769 |  |
| 1923 | 282 | 302 | 88,726 | 469,302 | 5,487 | 6,243 | 632 |  |
| 1924 | 306 | 544 | 98,841 | 276,651 | 3,695 | 5,630 | 837 | 128 |
| 1925 | 364 | 484 | 46,406 | 385,489 | 5,235 | 3,909 | 708 | 171 |
| 1926 | 332 | 482 | 10,339 | 252,540 | 3,735 | 1,217 | 741 | 200 |
| 1927 | 362 | 500 | 37,979 | 84,118 | 914 | 3,741 | 778 |  |
| 1928 | 359 | 494 | 13,277 | 22,034 | 43 | 2,787 | 711 |  |
| 1929 | 373 | 561 | 9,476 | 52,663 | 389 | 3,748 | 692 |  |
| 1930 | 353 | 336 | 7,821 | 69,808 | 231 | 2,930 | 422 | $\cdots$ |
| 1931 | 320 | 286 | 13,147 | 1,088,478 | 17,184 | 3,135 | 335 |  |
| 1932 | 323 | 258 | 23,263 | 2,301,782 | 47,716 | 3,136 | 496 |  |
| 1933 | 322 | 269 | 91,997 | 2,248,804 | 45,150 | 2,941 | 599 |  |
| 1934 | 338 | 302 | 115,471 | 2,259,574 | 42,462 | 2,906 | 739 |  |
| 1935 | 336 | 355 | 102,990 | 2,409,165 | 32,952 | 2,900 | 832 | 4,411 |
| 1936 | 354 | 386 | 121,174 | 3,084,008 | 35,763 | 3,828 | 776 | 30,443 |
| 1937 | 364 | 322 | 127,281 | 3,264,994 | 38,474 | 5,149 | 820 | 27,598 |
| 1938 | 388 | 273 | 151,432 | 3,533,490 | 41,196 | 4,459 | 704 | 23,735 |
| 1939 | 363 | 308 | 147,248 | 3,885,963 | 45,292 | 5,798 | 867 | 29,092 |
| 1940 | 410 | 373 | 126,831 | 4,365,838 | 48,118 | 6,908 | 890 | 29,584 |
| 1941 | 451 | . . | 109,064 | 3,865,514 | 43,273 | 7,335 | 759 | 27,437 |
| 1942 | 604 | . | 95,117 | 3,055,435 | 33,512 | 6,331 | 522 | 21,035 |
| 1943 | 685 |  | 62,838 | 775,072 | 8,579 | 10,758 | 549 | 5,077 |
| 1944 | 668 | 36 | 51,223 | 112,254 | . . | 15,804 | 863 |  |
| 1945 | 952 | 161 | 63,223 | 112,710 | . | 15,007 | 651 |  |
| 1946 | 1,013 | 373 | 62,733 | 980,538 | 12,755 | 6,481 | 684 | 11,361 |
| 1947 | 967 | 475 | 72,281 | 2,100,966 | 29,590 | 2,778 | 977 | 25,216 |
| 1948 | 993 | 836 | 69,646 | 2,306,869 | 30,779 | 3,149 | 478 | 21,592 |
| 1949 | 1,032 | 949 | 76,282 | 2,872,577 | 37,697 | 4,925 | 736 | 21,241 |
| 1950 | 1,084 | 1,041 | 88,249 | 2,940,641 | 39,173 | 5,246 | 600 | 25,800 |
| 1951 | 1,218 | 973 | 78,580 | 2,764,755 | 33,076 | 4,727 | 340 | 21,743 |
| 1952 | 1,415 | 793 | 85,756 ${ }^{3}$ | 3,223,462 ${ }^{3}$ | 40,793 ${ }^{3}$ | 6,966 ${ }^{3}$ | $330^{3}$ | 23,683 |
| 1953 | 1,307 | 1,134 | 91,887 | 2,980,669 | 37,012 | 23,955 | 292 | 19,961 |
| 1954 | 1,569 | 1,303 | 97,951 | 3,583,776 | 41,424 | 27,207 | 730 | 19,615 |
| 1955 | 1,744 | 1,554 | 64,322 | 4,395,640 | 48,814 | 31,858 | 770 | 17,138 |
| 1956 | 2,126 | 1,418 | 56,022 | 3,731,477 | 43,104 | 35,708 | 630 | 16,231 |
| 1957 | 2,437 | 1,057 | 63,363 | 4,305,886 | 51,269 | 35,786 | 772 | 19,536 |
| 1958 | 2,358 | 692 | 74,568 | 5,710,031 | 65,799 | 50,511 | 1,019 | 17,484 |
| 1959 | 2,505 | 815 | 91,687 | 4,953,209 | 54,415 | 66,798 | 1,104 | 13,983 |
| 1960 | 2,071 | 1,105 | 78,267 | 5,121,700 | 57,518 | 82,753 | 885 | 24,394 |
| 1961 | 2,778 | 890 | 64,786 | 3,882,784 | 45,280 | 66,505 | 1,350 | 33,199 |
| 1962 | 3,247 | + 984 | 67,729 | 5,600,502 | 62,669 | 79,130 | 1,077 | 44,704 |
| 1963 1964 | 3,471 | 1,255 | 68,586 | 6,202,059 | 66,711 | 83,221 | 1,196 | 37,344 |
| 1964 1965 | 3,861 | 1,876 | 100,937 | 5,571,630 | 61,927 | 74,732 | 1,493 | 37,577 |
| 1965 | 4,214 | 1,872 | 76,964 | 4,635,773 | 49,673 | 60,406 | 1,176 | 30,975 |
| 1966 | 4,610 | 2,349 | 139,202 | 6,191,667 | 65,541 | 72,643 | 1,692 | 43,588 |
| 1967 | 5,956 | 1,352 | 95,601 | 6,832,247 | 76,439 | 51,457 | 1,649 | 51,034 |
| 1968 | 6,244 | 1,845 | 82,939 | 9,624,488 | 116,679 | 69,447 | 1,249 | 84,090 |

[^166]TIMBER PRODUCTION STATISTICS (Chapter 7)

|  |  |  | Timber Production ${ }^{1}$ |  |  |  |  | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Coal | Mineral Sands Concentrates | Total Value | Sawn Timber ${ }^{4}$ |  |  |  | Plywood and Veneer |  |
|  |  |  |  |  |  |  |  |  |
| '000 tons | tons | \$ 000 | $\begin{aligned} & \text { '000 } \\ & \text { sup } \mathrm{ft} \end{aligned}$ | \$'000 | $\begin{aligned} & \prime 000 \\ & \text { sup ft } \end{aligned}$ | \$'000 | \$'000 |  |
| tons ${ }_{12}$ |  | 42 | $\sup _{n} \mathrm{ft}$ | $n$ | $\sup _{n} \mathrm{ft}$ | $n$ | . | 1860 |
| 33 | . | 304 | $n$ | $n$ | $n$ | $n$ | . | 1865 |
| 23 |  | 968 | $n$ | $n$ | $n$ | $n$ | . | 1870 |
| 32 |  | 3,143 | $n$ | $n$ | $n$ | $n$ |  | 1875 |
| 58 |  | 2,270 | $n$ | $n$ | $n$ | $n$ |  | 1880 |
| 210 |  | 2,770 | $n$ | $n$ | $n$ | $n$ |  | 1885 |
| 338 |  | 5,284 | 31,330 | 422 | 20,097 | 293 |  | 1890 |
| 323 |  | 4,871 | 19.643 | 206 | 17,238 | 214 |  | 1895 |
| 497 |  | 6,360 | 60,191 | 568 | 39,653 | 454 |  | 1900 |
| 529 |  | 7,453 | 47,969 | 475 | 25,961 | 302 |  | 1905 |
| 871 |  | 7,420 | 71,879 | 1,008 | 44,559 | 709 |  | 1910 |
| 1,024 |  | 6,650 | 89,726 | 1,538 | 55,224 | 1,086 |  | 1915 |
| 1,100 | $\cdots$ | 7,236 | 85,313 | 2,944 | 50,691 | 1,725 | $\ldots$ | 1920 |
| 955 | $\ldots$ | 2,992 | 73,554 | 2,554 | 39,433 | 1,456 |  | 1921 |
| 959 |  | 3,718 | 76,598 | 2,610 | 49,490 | 1,758 |  | 1922 |
| 1,061 |  | 4,431 | 78,958 | 2,752 | 62,714 | 2,195 |  | 1923 |
| 1,123 |  | 4,611 | 83,674 | 3,019 | 59,949 | 2,459 |  | 1924 |
| 1,177 | . | 4,025 | 70,623 | 2,566 | 61,040 | 2,495 |  | 1925 |
| 1,221 | $\ldots$ | 3,217 | 66,451 | 2,417 | 55,860 | 2,106 | 212 | 1926 |
| 1,099 | . | 3,290 | 52,790 | 1,869 | 49,402 | 1,843 | 329 | 1927 |
| 1,076 | . | 2,772 | 59,384 | 2,047 | 47,478 | 1,884 | 415 | 1928 |
| 1,369 | . | 3,414 | 48,055 | 1,664 | 44,193 | 1,613 | 297 | 1929 |
| 1,095 | $\cdots$ | 2,482 | 28,892 | 962 | 29,923 | 1,024 | 176 | 1930 |
| 841 |  | 2,550 | 26,502 | 806 | 25,903 | 828 | 231 | 1931 |
| 842 | . | 3,637 | 37,539 | 1,090 | 29,520 | 953 | 457 | 1932 |
| 876 |  | 4,747 | 42,765 | 1,248 | 32,278 | 1,001 | 574 | 1933 |
| 957 |  | 5,426 | 65,116 | 1,878 | 51,702 | 1,662 | 861 | 1934 |
| 1,052 | $\cdots$ | 5,775 | 70,660 | 2,061 | 54,609 | 1,684 | 1,067 | 1935 |
| 1,047 | . | 7,227 | 88,444 | 2,536 | 71,372 | 2,148 | 1,224 | 1936 |
| 1,120 | . | 8,785 | 95,854 | 2,779 | 92,194 | 2,716 | 1,659 | 1937 |
| 1,113 | . | 7,932 | 93,728 | 2,783 | 83,230 | 2,504 | 1,434 | 1938 |
| 1,317 |  | 9,114 | 105,270 | 3,162 | 83,452 | 2,582 | 1,666 | 1939 |
| 1,285 | $\cdots$ | 10,211 | 105,563 | 3,154 | 84,623 | 2,624 | 1,868 | 1940 |
| 1,454 | 1,000 | 10,600 | 96,405 | 2,905 | 102,121 | 3,182 | 1,755 | 1941 |
| 1,637 | 3,634 | 10,047 | 79,937 | 2,613 | 102,124 | 3,348 | 1,365 | 1942 |
| 1,700 | 7,969 | 8,429 | 78,708 | 2,607 | 103,249 | 3,650 | 1,507 | 1943 |
| 1,660 | 14,162 | 8,954 | 78,897 | 2,720 | 94,016 | 3,490 | 1,461 | 1944 |
| 1,635 | 13,414 | 8,710 | 72,819 | 2,766 | 90,959 | 3,504 | 1,726 | 1945 |
| 1,568 | 9,500 | 9,523 | 72,096 | 2,552 | 123,449 | 5,024 | 2,219 | 1946 |
| 1,883 | 10,254 | 17,098 | 68,334 | 2,820 | 134,956 | 6,302 | 3,235 | 1947 |
| 1,742 | 13,420 | 18,407 | 62,577 | 2,740 | 161,709 | 8,454 | 3,633 | 1948 |
| 1,970 | 11,061 | 23,716 | 59,910 | 2,966 | 164,974 | 9,452 | 4,045 | 1949 |
| 2,321 | 14,710 | 32,698 | 59,465 | 3,954 | 167,143 | 11,768 | 4,815 | 1950 |
| 2,474 | 19,703 | 40,401 | 70,072 | 5,762 | 193,835 | 16,312 | 6,087 | 1951 |
| 2,7423 | 24,104 ${ }^{3}$ | 34, $8558{ }^{3}$ | 71,410 | 6,186 | 194,768 | 18,002 | 5,360 | 1952 |
| 2,517 | 27,803 | 34,568 | 76,795 | 7,046 | 187,898 | 18,544 | 7,934 | 1953 |
| 2,761 | 35,982 | 43,205 | 66,080 | 6,614 | 177,604 | 18,552 | 9,088 | 1954 |
| 2,747 | 42,159 | 53,785 | 58,369 | 6,082 | 180,617 | 20,072 | 9,870 | 1955 |
| 2,735 | 53,308 | 60,408 | 66,488 | 7,632 | 189,522 | 21,758 | 9,663 | 1956 |
| 2,702 | 72,486 | 51,153 | 68,619 | 8,082 | 174,566 | 20,570 | 11,255 | 1957 |
| 2,580 | 60,352 | 55,264 | 63,854 | 7,924 | 171,507 | 20,574 | 12,479 | 1958 |
| 2,594 | 70,527 | 66,658 | 67,287 | 8,188 | 183,235 | 22,514 | 12,221 | 1959 |
| 2,650 | 73,315 | 75,216 | 62,451 | 7,784 | 177,481 | 23,986 | 10,897 | 1960 |
| 2,782 | 68,594 | 64,441 | 53,141 | 6,564 | 147,785 | 17,812 | 10,531 | 1961 |
| 2,799 | 77,009 | 74,232 | 59,080 | 7,136 | 146,917 | 17,992 | 10,497 | 1962 |
| 3,244 3,780 | 100,347 94,807 | 84,084 | 62,751 | 7,620 | 160,809 | 19,508 | 11,367 | 1963 |
| 3,780 4,154 | 94,807 104,645 | 97,287 | 65,482 | 8,024 | 157,422 | 20,914 | 11,941 | 1964 |
| 4,154 | 104,645 | 98,964 | 57,966 | 7,733 | 154,101 | 24,007 | 10,174 | 1965 |
| 4,664 | 131,072 | 138,483 | 56,672 |  |  |  |  |  |
| 4,679 6,552 | 159,447 178,579 | 135,510 | 58,544 | 8,090 | 135,044 | 21,062 | 12,745 | 1967 |
| 6,552 | 178,579 | 185,902 | $\ldots{ }^{5}$ | .. ${ }^{5}$ | .. ${ }^{5}$ | .$^{5}$ | $\ldots{ }^{5}$ | 1968 |

${ }^{4}$ Excluding timber sawn and used in plywood and case mills (for 1967-68, in thousand super feet, pine 2,743; other 2,347). $\quad 5$ Not yet available: see page 223 . $n$ Not available.

SUMMARY OF FACTORY

| Year | Manufacturing ${ }^{1}$ |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Establishments | Workers ${ }^{2}$ |  |  | Salaries and Wages Paid ${ }^{3}$ | Capital Values ${ }^{4}$ |  |
|  |  | Males | Females | Persons |  | $\begin{aligned} & \text { Machinery } \\ & \text { and } \\ & \text { Plant } \end{aligned}$ | Land and Buildings |
|  | No. | No. | No. | No. | \$'000 | \$'000 | \$'000 |
| 1860 |  | $n$ | $n$ | $n$ | $n$ | $n$ | $n$ |
| 1865 | 47 | $n$ | $n$ | $n$ | $n$ | $n$ | $n$ |
| 1870 1875 | 471 | $n$ | $n$ | $n$ | $n$ | $n$ | $n$ |
| 1875 1880 | 575 565 | $n$ | $n$ | $n$ | $n$ | $n$ | $n$ |
| 1885 | 1,069 | $n$ | $n$ | $n$ | $n$ | $n$ | $n$ |
| 1890 | 1,308 | $n$ | $n$ | $n$ | $n$ | $n$ | $n$ |
| 1895 | 1,384 | $n$ | $n$ | 18,584 | $n$ | 10,856 ${ }^{8}$ | $\because$ |
| 1900 | 2,053 | $n$ | $n$ | 25,606 | $n$ | 8,062 | 6,410 |
| 1905 | 1,890 | $n$ | $n$ | 21,389 | $n$ | 7,058 | 5,194 |
| 1910 | 1,542 | 26,720 | 6,774 | 33,494 | 5,540 | 8,275 | 5,792 |
| 1915 | 1,749 | 33,741 | 7,675 | 41,416 | 8,240 | 12,135 | 8,487 |
| 1920 | 1,766 | 35,016 | 7,144 | 42,160 | 12,977 | 16,428 | 12,018 |
| 1921 | 1,780 | 34,023 | 7,162 | 41,185 | 13,923 | 17,386 | 12,206 |
| 1922 | 1,846 | 34,481 | 7,837 | 42,318 | 14,371 | 18,628 | 12,640 |
| 1923 | 1,880 | 35,619 | 8,125 | 43,744 | 14,971 | 19,665 | 13,953 |
| 1924-25 | 1,848 | 39,595 | 7,990 | 47,585 | 17,800 | 22,062 | 14,841 |
| 1925-26 | 1,854 | 41,074 | 7,929 | 49,003 | 18,534 | 24,204 | 15,401 |
| 1926-27 | 1,831 | 38,934 | 7,596 | 46,530 | 17,370 | 25,125 | 16,350 |
| 1927-28 | 2,072 | 38,235 | 7,735 | 45,970 | 17,518 | 25,334 | 17,204 |
| 1928-29 | 2,109 | 38,817 | 7,948 | 46,765 | 17,434 | 26,251 | 18,251 |
| 1929-30 | 2,125 | 36,898 | 8,074 | 44,972 | 16,768 | 25,861 | 18,489 |
| 1930-31 | 2,047 | 32,522 | 6,861 | 39,383 | 13,658 | 26,227 | 17,679 |
| 1931-32 | 1,955 | 30,549 | 6,729 | 37,278 | 11,880 | 25,486 | 16,960 |
| 1932-33 | 2,091 | 30,950 | 7,407 | 38,357 | 12,146 | 25,981 | 17,177 |
| 1933-34 | 2,276 | 33,133 | 7,988 | 41,121 | 13,434 | 26,482 | 17,871 |
| 1934-35 | 2,401 | 35,152 | 8,499 | 43,651 | 15,190 | 27,219 | 18,549 |
| 1935-36 | 2,417 | 36,039 | 8,729 | 44,768 | 16,227 | 29,537 | 19,737 |
| 1936-37 | 2,816 | 39,261 | 9,366 | 48,627 | 17,785 | 30,357 | 21,618 |
| 1937-38 | 2,995 | 42,336 | 9,812 | 52,148 | 19,919 | 30,948 | 22,602 |
| 1938-39 | 3,017 | 43,885 | 10,220 | 54,105 | 21,323 | 31,506 | 23,192 |
| 1939-40 | 2,995 | 44,821 | 10,532 | 55,353 | 22,377 | 31,810 | 23,517 |
| 1940-41 | 2,908 | 46,257 | 10,716 | 56,973 | 23,838 | 32,310 | 23,787 |
| 1941-42 | 2,724 | 49,315 | 12,275 | 61,590 | 28,413 | 32,883 | 24,687 |
| 1942-43 | 2,577 | 49,932 | 14,023 | 63,955 | 32,899 | 32,671 | 24,753 |
| 1943-44 | 2,588 | 50,189 | 13,985 | 64,174 | 35,480 | 30,760 | 24,956 |
| 1944-45 | 2,720 | 51,591 | 13,289 | 64,880 | 35,251 | 31,130 | 25,747 |
| 1945-46 | 2,882 | 53,406 | 11,977 | 65,383 | 35,231 | 31,768 | 26,933 |
| 1946-47 | 3,305 | 58,759 | 12,349 | 71,108 | 39,754 | 33,706 | 28,925 |
| 1947-48 | 3,580 | 62,825 | 13,283 | 76,108 | 47,313 | 36,577 | 31,160 |
| 1948-49 | 4,020 | 67,683 | 14,656 | 82,339 | 57,664 | 42,801 | 34,556 |
| 1949-50 | 4,433 | 72,834 | 16,329 | 89,163 | 68,064 | 47,756 | 38,883 |
| 1950-51 | 4,715 | 76,666 | 17,466 | 94,132 | 83,982 | 55,170 | 44,714 |
| 1951-52 | 4,858 | 77,214 | 16,810 | 94,024 |  |  | 52,786 |
| 1952-53 | 5,000 | 76,571 | 15,601 | 92,172 | 112,440 | 77,741 | 62,295 |
| 1953-54 | 5,129 | 80,251 | 16,759 | 97,010 | 124,056 | 91,774 | 70,844 |
| 1954-55 | 5,209 | 82,101 | 17,124 | 99,225 | 133,635 | 105,799 | 78,427 |
| 1955-56 | 5,305 | 83,877 | 17,532 | 101,409 | 141,703 | 118,784 | 89,404 |
| 1956-57 | 5,465 | 84,373 | 17,561 | 101,934 | 151,915 | 125,585 | 99,751 |
| 1957-58 | 5,452 | 83,607 | 17,136 | 100,743 | 154,235 | 139,037 | 108,998 |
| 1958-59 | 5,572 | 86,083 | 17,420 | 103,503 | 167,072 | 146,348 | 117,545 |
| 1959-60 | 5,681 | 85,605 | 17,938 | 103,543 | 174,626 | 160,626 | 131,017 |
| 1960-61 | 5,809 | 85,278 | 18,162 | 103,440 | 179,907 | 180,134 | 145,410 |
| 1961-62 | 5,756 | 82,559 | 17,570 | 100,129 | 182,035 | 185,241 | 153,225 |
| 1962-63 | 5,828 | 85,028 | 18,586 | 103,614 | 191,196 | 191,586 | 167,573 |
| 1963-64 | 5,887 | 89,772 | 19,695 | 109,467 | 213,916 | 206,720 | 183,947 |
| 1964-65 | 5,899 | 93,738 | 20,989 | 114,727 | 247,061 | 254,478 | 201,675 |
| 1965-66 | 5,948 | 94,204 | 21,419 | 115,623 | 262,437 | 364,490 | 238,249 |
| 1966-67 | 5,956 | 93,945 | 21,839 | 115,784 | 276,093 | 477,149 | 257,619 |
| $1967-68$ $1968-69$ | 6,099 | 95,952 | 22,809 | 118.761 | 299,768 | 481,555 | 277,643 |

[^167]PRODUCTION STATISTICS (Chapter 7)

| Output | Production ${ }^{5}$ | Heat, Light, and Power ${ }^{6}$ |  |  |  |  |  | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Generating Works |  |  |  |  | Sales of Electricity and Gas ${ }^{7}$ |  |
|  |  | Establishments | Workers ${ }^{2}$ | Salaries and Wages Paid ${ }^{3}$ | $\begin{gathered} \text { Machinery } \\ \text { and } \\ \text { Plant } \end{gathered}$ | $\begin{gathered} \text { Land } \\ \text { and } \\ \text { Buildings } \end{gathered}$ |  |  |
| \$'000 | \$'000 | No. | No. | \$'000 | \$'000 | \$'000 | \$'000 |  |
| \$ $n$ | $n$ | No. | No. | \$000 |  | \$000 | $\cdots$ | 1860 1865 |
| $n$ | n |  |  |  |  | $n$ | $n$ | 1865 |
| $n$ | $n$ |  | $n$ | $n$ $n$ | $n$ $n$ | $n$ $n$ | $n$ $n$ | 1875 |
| $n$ | $n$ $n$ | 6 | $n$ $n$ | $n$ $n$ | $n$ $n$ | $n$ | $n$ | 1880 |
| n | $n$ | 10 | $n$ | $n$ | $n$ | $n$ | $n$ | 1885 |
| $n$ | $n$ | 14 | $n$ | $n$ |  | $n_{8}$ | $n 132$ | 1890 |
| 9,166 | $n$ | 13 | 144 | $n$ | $551{ }^{3}$ |  | 132 | 1895 |
| 15,602 | $n$ | 25 | 347 | $n$ | 947 | 159 | 231 | 1900 |
| 15,924 | $n$ | 21 | 316 450 | ${ }^{n} 122$ | 918 988 | 226 300 | 337 430 | 1905 1910 |
| 31,154 | ${ }_{17}^{n} 46$ | 21 | 450 | 122 | 988 1.967 | 300 405 | 430 1.121 | 1910 |
| 49,769 77,864 | 17,465 28,576 | 26 29 | 663 1,036 | 1213 460 | 1,967 2,803 | 504 | 1,703 | 1920 |
| 77,864 | 28,576 | 29 | 1,036 | 460 | 2,803 | 504 | 1,703 | 1920 |
| 78,685 | 28,175 | 30 | 1,063 | 513 | 3,121 | 541 | 1,983 | 1921 |
| 73,921 | 30,163 | 32 | 1,085 | 525 | 3,569 | 590 | 1,727 | 1922 |
| 75,560 | 30,370 | 32 | 1,204 | 559 | 4,977 | 615 | 2,176 | 1923 |
| 95,803 | 33,350 | 42 | 1,337 | 658 | 5,943 | 906 | 2,482 2,658 | 1924-25 |
| 89,143 | 31,760 | 43 | 1,493 | 720 | 6,249 | 910 | 2,658 | 1925-26 |
| 79,718 | 28,359 | 46 | 1,603 | 828 | 6,962 | 941 | 2,937 | 1926-27 |
| 90,186 | 31,689 | 46 | 1,511 | 762 | 7,850 | 1,044 | 2,739 | 1927-28 |
| 92,841 | 31,790 | 47 | 1,509 | 760 | 7,188 | 1,079 | 2,442 3,029 | 1928-29 |
| 87,143 | 29,984 | 47 | 1,147 | 614 | 5,587 | 1,891 1,031 | 3,029 | 1929-30 |
| 77,774 | 24,723 | 57 | 1,091 | 538 | 5,973 | 1,031 | 3,072 | 1930-31 |
| 70,930 | 22,028 | 58 | 1,047 | 498 | 6,002 | 1,002 | 2,900 | 1931-32 |
| 73,888 | 23,208 | 64 | ,991 | 496 | 5,730 | 905 | 2,983 | 1932-33 |
| 81,948 | 25,288 | 69 | 1,080 | 556 | 6,279 | 976 1.255 | 2,938 2,998 | $1933-34$ $1934-35$ |
| 89,045 | 27,044 | 69 | 1,127 | 590 563 | 5,819 5,936 | 1,255 | 3,998 | $1934-35$ $1935-36$ |
| 92,713 | 29,627 | 65 | 1,073 | 563 | 5,936 | 1,292 | 3,159 | 1935-36 |
| 103,716 | 33,001 | 67 | 713 | 392 | 4,564 | 1,348 | 3,870 | 1936-37 |
| 116,851 | 35,868 | 68 | 730 | 423 | 4,522 | 1,364 | 4,222 | $1937-38$ $1938-39$ |
| 123,979 | 37,125 | 70 | 768 | 452 | 4,685 | 1,406 1,396 | 4,532 4,878 | $1938-39$ $1939-40$ |
| 134,689 | 40,422 | 69 | 824 | 504 490 | 4,625 4,694 | 1,396 1,402 | 4,878 5,072 | $1939-40$ $1940-41$ |
| 137,402 | 41,646 | 64 | 814 | 490 | 4,694 | 1,402 | 5,072 | 1940-41 |
| 148,913 | 47,899 | 64 | 870 | 540 | 4,662 | 1,478 | 5,408 | 1941-42 |
| 168,718 | 56,223 | 64 | 867 | 576 | 4,916 | 1,564 | 5,958 | 1942-43 |
| 176,132 | 57,957 | 64 | 933 | 664 | 5,014 | 1,568 | 6,948 | 1943-44 |
| 180,482 | 59,225 | 63 | 1,004 | 708 | 5,138 | 1,632 | 7,362 | $1944-45$ $1945-46$ |
| 177,479 | 58,211 | 63 | 1,148 | 794 | 5,612 | 1,730 | 7,474 | 1945-46 |
| 195,068 | 68,478 | 62 | 1,190 | 868 | 6,285 | 1,857 | 7,932 | 1946-47 |
| 244,648 | 83,593 | 62 | 1,196 | 1,013 | 7,085 | 2,058 | 9,102 | 1947-48 |
| 301,807 | 104,543 | 63 | 1,294 | 1,229 | 8,712 | 2,460 | 11,118 12,886 | 1948-49 |
| 341,418 | 120,183 | 61 | 1,393 | 1,432 1,691 | 10,051 13,300 | 2,730 3,202 | 12,886 16,784 | 1959-50 |
| 421,241 | 147,540 | 61 | 1,444 | 1,691 | 13,300 | 3,202 | 16,784 | 1950-51 |
| 485,215 | 178,610 | 60 | 1,495 | 2,147 | 16,512 | 4,434 | 21,396 | 1951-52 |
| 572,361 | 190,045 | 68 | 1,618 | 2,741 | 25,598 | 7,145 | 26,456 | 1952-53 |
| 642,877 | 212,529 | 70 | 1,744 | 2,809 | 36,545 | 9,161 | 30,558 | 1953-54 |
| 688,082 | 231,721 | 75 | 1,740 | 2,964 | 46,935 | 13,947 | 34,106 | 1954-55 |
| 720,054 | 248,661 | 73 | 1,915 | 3,217 | 52,770 | 15,801 | 35,446 | 1955-56 |
| 767,110 | 266,828 | 72 | 1,932 | 3,644 | 54,222 | 17,557 | 40,306 | 1956-57 |
| 783,326 | 275,564 | 76 | 1,970 | 3,681 | 70,161 | 18,857 | 44,554 | 1957-58 |
| 870,699 | 297,157 | 79 | 1,996 | 3,923 | 78,709 | 20,445 | 48,176 | 1958-59 |
| 904,499 | 309,452 | 77 | 1,980 | 4,108 | 79,796 | 21,687 | 50,622 | 1959-60 |
| 948,644 | 325,123 | 73 | 1,975 | 4,412 | 85,005 | 22,906 | 55,118 | 1960-61 |
| 957,129 1 | 334,569 3615 | 68 | 1,980 1,999 | 4,656 4,635 | 89,261 88,999 | 26,039 25,911 | 58,032 60,190 | 1961-62 |
| 1,089,319 | 361,009 | 67 | 1,999 | 4,635 4,846 | 88,999 101,587 | 25,911 27,573 | 60,190 61,710 | 1962-63 |
| $1,249,739$ $1,293,466$ | 420,673 455,351 | 68 | 2,005 1,940 | 4,846 5,297 | 101,587 95,840 | 37,573 | 60,765 <br> 68,65 | 1964-65 |
| 1,293,466 | 455,351 518,688 | 63 62 | 1,958 | 5,609 | 112,968 | 35,310 | 74,058 | 1965-66 |
| 1,568,173 | 566,488 | 57 | 2,153 | 6,116 | 124,244 | 37,043 | 78,910 | 1966-67 |
| 1,722,249 | 626,696 | 55 | 2,091 | 6,187 | 149,675 | 37,855 | 88,365 | 1967-68 |

[^168]SUMMARY OF TRANSPORT AND

| Year | Shipping Entered All Ports from Other States and Countries ${ }^{1}$ | Railways |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Lines Open | Passenger <br> Journeys ${ }^{2}$ | Goods and Livestock Carried ${ }^{3}$ | Earnings | Working Expenses | Capital Account ${ }^{4}$ |
| 1860 | '000 tons ${ }^{46}$ | miles | '000 | '000 tons | \$'000 | \$'000 | \$'000 |
| 1865 | 173 | 21 | 17 | 3 | 11 | 7 | 536 |
| 1870 | 133 | 207 | 36 | 25 | 143 | 137 | 4,385 |
| 1875 | 395 | 266 | 138 | 51 | 322 | 184 | 5,859 |
| 1880 | 634 | 637 | 194 | 138 | 615 | 332 | 9,991 |
| 1885 | 496 | 1,433 | 1,369 | 543 | 1,467 | 888 | 18,532 |
| 1890-91 | 469 | 2,205 | 2,731 | 891 | 1,817 | 1,291 | 30,203 |
| $1895-96$ $1900-01$ | 470 | 2,400 | 2,274 | 1,149 ${ }^{3}$ | 2,171 | 1,289 | 33,519 |
| 1900-01 | 835 1.068 | 2,801 | 4,761 | 1,712 | 2,634 | 2,116 | 39,479 |
| 1910-11 | 1,842 | 3,868 | 4,569 | 1,920 | 3,092 5,461 | 1,727 | 43,482 51 |
| 1915-16 | 1,660 | 4,967 | 13,939 | 4,012 | 7,491 | 5,490 | 73,677 |
| 1920-21 | 1,772 | 5,752 | 14,908 | 3,868 | 10,559 | 10,097 | 87,114 |
| 1921-22 | 1,985 | 5,799 | 14,822 | 3,732 | 10,309 | 9,621 | 89,506 |
| 1922-23 | 2,713 | 5,905 | 28,358 ${ }^{\text {2 }}$ | 4,209 | 10,841 | 9,429 | 94,277 |
| 1923-24 | 2,718 | 6,040 | 29,536 | 4,274 | 11,428 | 9,981 | 99,422 |
| 1924-25 | 2,863 | 6,114 | 29,658 | 5,084 | 14,218 | 10,850 | 103,824 |
| 1925-26 | 2,737 | 6,240 | 28,384 | 5,106 | 14,874 | 12,920 | 108,224 |
| 1926-27 | 2,987 | 6,302 | 26,813 | 4,316 | 14,651 | 12,991 | 114,193 |
| 1927-28 | 3,032 | 6,345 | 24,801 | 4,670 | 14,763 | 12,212 | 117,997 |
| 1928-29 | 3,192 | 6,447 | 24,738 | 4,558 | 15,137 | 12,406 | 122,077 |
| 1929-30 | 3,396 | 6,447 | 24,441 | 4,528 | 14,605 | 11,892 | 123,050 |
| 1930-31 | 3,186 | 6,529 | 22,009 | 3,858 | 12,954 | 10,160 | 125,872 |
| 1931-32 | 3,231 | 6,558 | 20,762 | 3,861 | 11,989 | 8,870 | 72,3524 |
| 1932-33 | 3,379 | 6,567 | 22, 216 | 3,686 | 11,985 | 8,658 | 72,796 |
| 1933-34 | 3,453 | 6,567 | 22,878 | 4,214 | 12,460 | 9,000 | 73,386 |
| $1934-35$ $1935-36$ | 3,835 | 6,567 | 24,328 | 4,879 | 14,334 | 10,184 | 74,632 |
| 1935-36 | 4,089 | 6,567 | 25,244 | 4,664 | 13,395 | 10,434 | 76,106 |
| 1936-37 | 4,139 | 6,567 | 25,527 | 4,975 | 14,183 | 10,941 | 77,222 |
| 1937-38 | 4,468 | 6,567 | 25,688 | 5,061 | 14,766 | 11,787 | 78,375 |
| 1938-39 | 4,484 | 6,567 | 24,639 | 5,234 | 15,596 | 12,396 | 79,193 |
| $1939-40$ $1940-41$ | 3,483 | 6,567 | 24,638 | 5,472 | 16,180 | 12,747 | 80,045 |
| 1940-41 | 2,435 | 6,567 | 26,194 | 5,600 | 16,830 | 13,427 | 80,806 |
| 1941-42 | 1,821 | 6,567 | 29,099 | 5,761 | 23,308 | 16,989 | 80,667 |
| 1942-43 | 1,471 | 6,567 | 33,263 | 6,706 | 36,054 | 22,819 | 80,816 |
| 1943-44 | 2,018 | 6,567 | 38,154 | 6,567 | 32,861 | 26,367 | 81,648 |
| 1944-45 | 1,830 | 6,567 | 38,962 | 6,240 | 27,619 | 23,399 | 82,602 |
| 1945-46 | 1,837 | 6,567 | 38,200 | 5,758 | 23,833 | 20,888 | 83,092 |
| 1946-47 | 1,838 | 6,567 | 34,188 | 5,750 | 22,066 | 20,408 | 83,958 |
| 1947-48 | 1,975 | 6,560 | 29,325 | 5,523 | 23,064 | 21,301 | 84,472 |
| 1948-49 | 2,964 | 6,560 | 32,687 | 6,888 | 30,784 | 28,347 | 85,364 |
| 1949-50 | 3,077 | 6,560 | 32,366 | 6,943 | 31,975 | 31,736 | 88,054 |
| 1950-51 | 3,201 | 6,560 | 34,118 | 7,182 | 39,544 | 38,878 | 98,520 |
| 1951-52 | 2,919 | 6,560 | 35,003 | 6,823 | 46,715 | 49,319 | 106,612 |
| 1952-53 | 3,521 | 6,560 | 35,819 | 7,437 | 51,970 | 55,993 | 116,970 |
| 1953-54 | 3,783 | 6,560 | 35,879 | 8,161 | 60,446 | 58,242 | 134,199 |
| 1954-55 | 4,005 | 6,553 | 35,919 | 8,492 | 63,250 | 61,892 | 142,032 |
| 1955-56 | 4,128 | 6,456 | 35,647 | 8,180 | 62,626 | 67,747 | 148,690 |
| 1956-57 | 4,151 | 6,456 | 34,270 | 8,453 | 73,356 | 75,579 | 161,453 |
| $1957-58$ $1958-59$ | 4,475 | 6,456 | 33,665 | 7,766 | 69,273 | 73,789 | 173,666 |
| 1958-59 | 4,928 | 6,426 | 33,457 | 8,373 | 72,338 | 75,007 | 181,733 |
| $1959-60$ $1960-61$ | 5,284 | 6,407 | 32,346 | 8,116 | 71,341 | 76,706 | 191,416 |
| 1960-61 | 5,802 | 6,324 | 28,876 | 7,981 | 73,059 | 77,154 | 197,755 |
| 1961-62 | 5,834 | 6,077 | 26,701 | 8,153 | 72,318 | 76,297 | 205,745 |
| 1962-63 | 6,541 | 6,077 | 26,082 | 8,736 | 75,244 | 75,592 | 212,809 |
| 1963-64 | 7,166 | 5,954 | 25,903 | 9,796 | 84,260 | 78,468 | 223,252 |
| $1964-65$ $1965-66$ | 7,632 | 5,785 | 25,215 | 10,031 | 81,321 | 80,758 | 233,911 |
| 1965-66 | 8,513 | 5,785 | 25,979 | 10,050 | 84,178 | 84,370 | 246,699 |
| 1966-67 | 9,023 | 5,730 | 26,371 | 10,185 | 87,864 | 84,561. | 258,543 |
| 1967-68 | 9,769 | 5,825 | 26,591 | 11,133 | 94,019 | 87,717 | 268,095 |
| 1968-69 | 11,594 | 5,824 | 28,165 | 12,976 | 102,451 | 91,720 | 278,494 |

[^169]COMMUNICATION STATISTICS (Chapter 8)

| Metropolitan ${ }^{5}$ Transport (Passengers) |  |  |  | Constructed Roads at End of Year | Motor Vehicles |  | Post Office Revenue ${ }^{7}$ | Broadcast Listeners' Licences ${ }^{8}$ | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Rail | Trams ${ }^{6}$ | Mun. icipal Buses | Private <br> Buses |  | Register at End of Year | Revenue Collected |  |  |  |
| '000 | '000 | '000' | '000 | miles | No. | \$'000 | \$'000 | No. |  |
|  |  |  | $n$ | $n$ |  |  | 10 |  | 1860 |
| $\cdots$ |  |  | $n$ | $n$ |  |  | 57 |  | 1865 |
|  |  |  | $n$ | $n$ |  |  | 65 |  | 1870 |
| $\cdots$ |  |  | $n$ | $n$ |  |  | 124 |  | 1875 |
| $n$ |  |  | $n$ | $n$ |  |  | 162 |  | 1880 |
| $n$ | $n$ |  | $n$ | $n$ |  |  | 358 |  | 1885 |
| $n$ | 3,399 | . | $n$ | $n$ |  |  | $445^{\circ}$ | . | 1890-91 |
| $n$ | ${ }^{n}{ }^{n} 36$ | . | $n$ $n$ | $n$ |  |  | $4633^{8}$ $630^{\text {a }}$ |  | 1895-96 |
| $n$ $n$ | 13,362 20,050 |  | $n$ $n$ | $n$ |  |  | $630^{9}$ 720 |  | $1900-01$ $1905-06$ |
| $n$ | 13,050 32,419 |  | $n$ | $n$ | $n$ | $n$ $n$ | 720 1,143 |  | 1905-06 |
| $n$ | 49,695 |  | $n$ | $n$ | $n$ | $n$ | 1,437 |  | 1915-16 |
| $n$ | 69,237 | $\cdots$ | $n$ | $n$ | $n$ | $n$ | 2,460 |  | 1920-21 |
| $n$ | 68,056 |  | $n$ | $n$ | 13,807 | 98 | 2,707 |  | 1921-22 |
| 21,676 | 71,529 | . | $n$ | $n$ | 19,185 | 136 | 2,863 |  | 1922-23 |
| 22,894 | 74,722 |  | $n$ | $n$ | 28,215 | 223 | 2,807 |  | 1923-24 |
| 22,840 | 78,367 |  | $n$ | $n$ | 38,524 | 302 | 2,894 | 1,076 | 1924-25 |
| 22,170 | 82,515 | . | $n$ | $n$ | 53,293 | 408 | 3,147 | 8,129 | 1925-26 |
| 21,278 | 81,803 |  | $n$ | 31,100 ${ }^{9}$ | 68,818 | 550 | 3,348 | 22,290 | 1926-27 |
| 19,420 | 78,058 | . | $n$ | 31,1539 | 75,989 | 808 | 3,548 | 25,172 | 1927-28 |
| 19,210 | 77,703 | . | $n$ | $29,653^{9}$ | 84,089 | , 954 | 3,722 | 24,636 | 1928-29 |
| 18,977 | 76,117 | -. | $n$ | $30,412^{9}$ | 91,515 | 1,042 | 3,880 | 23,247 | 1929-30 |
| 17,118 | 73,617 | . | $n$ | 29,851 ${ }^{9}$ | 90,831 | 1,034 | 3,851 | 24,062 | 1930-31 |
| 16,098 | 68,642 |  | $n$ | 32,498 ${ }^{\circ}$ | 88,960 | 1,043 | 3,742 | 28,938 | 1931-32 |
| 17,577 | 68,470 | . | $n$ | 34,915 ${ }^{9}$ | 89,216 | 1,052 | 3,741 | 36,146 | 1932-33 |
| 18,071 | 69,976 | . | $n$ | 35,617 ${ }^{\text {8 }}$ | 92,836 | 1,178 | 3,908 | 51,998 | 1933-34 |
| 19,208 | 77,053 |  | $n$ | 32,333 ${ }^{\circ}$ | 100,020 | 1,267 | 4,189 | 67,351 | 1934-35 |
| 20,229 | 82,583 |  | $n$ | 33,274 ${ }^{\text {a }}$ | 107,592 | 1,430 | 4,402 | 83,025 | 1935-36 |
| 20,517 | 86,096 | . | $n$ | 34,011 ${ }^{\text {P }}$ | 111,765 | 1,524 | 4,587 | 101,324 | 1936-37 |
| 20,669 | 89,534 |  | $n$ | 37,955 | 118,808 | 1,639 | 4,815 | 117,487 | 1937-38 |
| 19,829 | 91,444 |  | $n$ | 41,111 | 128,163 | 1,882 | 5,075 | 133,217 | 1938-39 |
| 19,829 | 93,431 |  | $n$ | 42,665 | 129,757 | 2,059 | 5,202 | 151,110 | 1939-40 |
| 21,055 | 97,982 | 1,651 | $n$ | , | 128,439 | 2,065 | 5,395 | 168,216 | 1940-41 |
| 22,828 | 112,448 | 3,258 | $n$ | $n$ | 109,524 | 1,763 | 5,978 | 172,527 | 1941-42 |
| 24,812 | 135,480 | 3,864 | $n$ | $n$ | 115,840 | 1,485 | 7,516 | 174,783 | 1942-43 |
| 28,699 | 157,432 | 4,497 | $n$ | $n$ | 125,138 | 1,626 | 9,064 | 176,358 | 1943-44 |
| 29,174 | 159,679 | 5,106 | $n$ | $n$ | 129,192 | 1,679 | 9,568 | 180,089 | 1944 -45 |
| 28,799 | 147,007 | 5,464 | $n$ | $n$ | 143,324 | 1,935 | 9,188 | 186,396 | 1945-46 |
| 26,998 | 135,757 | 6,217 | $n$ |  | 158,247 | 2,152 | 8,236 | 221,345 | 1946-47 |
| 23,157 | 132,107 | 14,759 | $n$ | 47,651 | 171,109 | 2,497 | 8,660 | 230,028 | 1947-48 |
| 25,903 | 125,587 | 23,870 | $n$ | 49,813 | 187,968 | 2,996 | 9,216 | 249,402 | 1948-49 |
| 25,724 | 115,239 | 24,916 | $n$ | 50,065 | 212,919 | 3,427 | 10,538 ${ }^{7}$ | 260,033 | 1949-50 |
| 27,601 | 108,359 | 23,765 | $n$ | 51,097 | 240,784 | 5,200 | 12,326 | 270,587 | 1950-51 |
| 28,640 | 108,213 | 28,142 | $n$ | 52,656 | 255,025 | 6,826 | 16,234 | 279,852 | 1951-52 |
| 29,244 | 107,891 | 31,944 | $n$ | 53,141 | 266,221 | 8,846 | 17,356 | 282,338 | 1952-53 |
| 29,475 | 104,789 | 33,442 | $n$ | 53,647 | 284,207 | 9,607 | 18,464 | 287,683 | 1953-54 |
| 29,712 | 101,849 | 34,825 | $n$ | 55,185 | 307,721 | 10,232 | 20,256 | 293,542 | 1954-55 |
| 29,748 | 95,843 | 35,428 | $n$ | 56,890 | 326,324 | 10,675 | 21,682 | 301,371 | 1955-56 |
| 28,783 | 89,346 | 35,849 | $n$ | 58,748 | 344,357 | 11,432 | 24,646 | 312,527 | 1956-57 |
| 28,524 | 85,808 | 37,768 | $n$ | 61,435 | 363,907 | 11,923 | 26,668 | 320,626 | 1957-58 |
| 28,398 | 81,825 | 37,751 | $n$ | 65,031 | 381,860 | 13,172 | 27,804 | 337,760 | 1958-59 |
| 27,548 | 80,670 | 37,512 | 11,633 | 67,316 | 404,027 | 14,447 | 31,764 | 344, 198 | 1959-60 |
| 24,582 | 73,659 | 33,200 | 12,661 | 71,424 | 418,579 | 15,385 | 35,194 | 341,101 | 1960-61 |
| 22,890 | 72,664 | 33,431 | 13,228 | 72,131 | 431,745 | 16,875 | 35,698 | 328,525 | 1961-62 |
| 22,414 | 67,133 | 34,444 | 12,921 | 71,665 ${ }^{10}$ | 459,005 | 18,769 | 38,298 | 334,566 | 1962-63 |
| 22,512 | 63,382 | 36,193 | 13,435 | 73,796 | 497,889 | 21,862 | 41,498 | 342,321 | 1963-64 |
| 23,254 | 63,029 56,011 | 37,327 33,864 | 14,721 13579 | 76,688 | 536,907 564,542 | 24,872 25,015 | 47,399 50,769 | 343,401 340,687 | 1964-65 |
| 23,227 | 56,011 | 33,864 | 13,579 | 78,212 | 564,542 | 25,015 | 50,769 | 340,687 | 1965-66 |
| 23,703 | 48,525 | 29,225 | 17,210 | 77,86710 | 590,042 | 30,123 | 54,762 | 340,477 | 1966-67 |
| 24,065 | 46,290 | 29,973 | 17,306 | 77,59910 | 622,702 | 35,436 | 62,308 | 371,637 | 1967-68 |
| 25,771 | 25,03911 | 42,307 | 17,024 | 78,736 | 652,018 | 38,310 | 74,678 | 382,869 | 1968-69 |

[^170]SUMMARY OF TRADE

| Year | Imports ${ }^{1}$ |  |  | Exports ${ }^{1}$ |  |  | Visible Balance of Trade ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Overseas | Interstate | Total | Overseas | Interstate | Total |  |
|  | \$'000 | \$'000 | \$'000 | \$’000 | \$'000 | \$'000 | \$'000 |
| 1860 | 115 | 1,352 | 1,467 | 1 | 1,044 | 1,045 | -422 |
| 1865 | 1,444 | 3,478 | 4,922 | 491 | 1,816 | 2,307 | -2,615 |
| 1870 | 875 | 2,267 | 3,142 | 1,336 | 3,731 | 5,067 | 1,925 |
| 1875 | 2,781 | 3,727 | 6,508 | 2,040 | 5,656 | 7,696 | 1,188 |
| 1880 | 2,052 | 4,113 | 6,164 | 1,836 | 5,055 | 6,891 | 727 |
| 1885 | 6,152 | 5,976 | 12,128 | 3,470 | 6,975 | 10,446 | -1,682 |
| 1890 | 5,189 | 4,312 | 9,501 | 4,929 | 12,144 | 17,073 | 7,572 |
| 1895 | 5,496 | 4,000 | 9,496 | 7,266 | 10,674 | 17,939 | 8,443 |
| 1900 | 8,199 | 5,446 | 13,645 | 8,264 | 10,825 | 19,089 | 5,444 |
| 1905 | 6,313 | 6,195 | 12,508 | 6,697 | 17,006 | 23,703 | 11,195 |
| 1910 | 10,856 | $n$ | $n$ | 16,258 | $n$ | $n$ | $n$ |
| 1915-16 | 14,002 | $n$ | $n$ | 16,212 | $n$ | $n$ | $n$ |
| 1920-21 | 23,681 | $n$ | $n$ | 30,341 | $n$ | $n$ | $n$ |
| 1921-22 | 17,279 | $n$ | $n$ | 35,146 | $n$ | $n$ | $n$ |
| 1922-23 | 21,567 | $n$ | $n$ | 31,564 | $n$ | p | $n$ |
| 1923-24 | 23,211 | $n$ | $n$ | 29,257 | $n$ | $n$ | $n$ |
| 1924-25 | 25,667 | $n$ | $n$ | 46,626 | $n$ | $n$ | $n$ |
| 1925-26 | 27,546 | $n$ | $n$ | 47,170 | $n$ | $n$ | $n$ |
| 1926-27 | 26,996 | $n$ | $n$ | 28,038 | $n$ | $n$ | $n$ |
| 1927-28 | 23,520 | $n$ | $n$ | 39,430 | $n$ | $n$ | $n$ |
| 1928-29 | 23,189 | $n$ | $n$ | 40,250 | $n$ | $n$ | $n$ |
| 1929-30 | 23,080 | $n$ | $n$ | 33,182 | $n$ | $n$ | $n$ |
| 1930-31 | 11,342 | $n$ | $n$ | 32,478 | $n$ | $n$ | $n$ |
| 1931-32 | 8,682 | 31,742 | 40,424 | 33,704 | 24,968 | 58,672 | 18,248 |
| 1932-33 | 10,304 | 31,724 | 42,028 | 29,386 | 24,246 | 53,632 | 11,604 |
| 1933-34 | 10,598 | 33,802 | 44,400 | 40,263 | 27,952 | 68,216 | 23,816 |
| 1934-35 | 14,358 | 36,674 | 51,032 | 37,649 | 26,886 | 64,534 | 13,502 |
| 1935-36 | 15,726 | 40,588 | 56,314 | 39,104 | 28,714 | 67,818 | 11,504 |
| 1936-37 | 15,742 | 45,008 | 60,750 | 47,762 | 31,996 | 79,758 | 19,008 |
| 1937-38 | 18,782 | 47,540 | 66,322 | 53,112 | 32,372 | 85,484 | 19,162 |
| 1938-39 | 18,139 | 47,182 | 65,322 | 57,301 | 33,842 | 91,144 | 25,822 |
| 1939-40 | 19,964 | 52,254 | 72,218 | 64,390 | 40,020 | 104,410 | 32,192 |
| 1940-41 | 14,453 | 53,810 | 68,262 | 50,490 | 44,138 | 94,628 | 26,366 |
| 1941-42 | 16,098 | 52,178 | 68,276 | 42,593 | 47,462 | 90,054 | 21,778 |
| 1942-43 | 17,211 | 55,552 | 72,762 | 37,247 | 49,068 | 86,316 | 13,554 |
| 1943-44 | 29,082 | 59,836 | 88,918 | 35,778 | 40,972 | 76,750 | -12,168 |
| 1944-45 | 29,539 | 63,510 | 93,050 | 36,567 | 41,750 | 78,316 | $-14,734$ |
| 1945-46 | 24,493 | 66,697 | 91,190 | 54,169 | 48,470 | 102,638 | 11,448 |
| 1946-47 | 27,316 | 84,787 | 112,103 | 86,368 | 52,884 | 139,252 | 27,150 |
| 1947-48 | 45,121 | 96,420 | 141,541 | 96,624 | 60,504 | 157,128 | 15,586 |
| 1948-49 | 64,969 | 113,322 | 178,291 | 198,194 | 66,548 | 264,742 | 86,452 |
| 1949-50 | 97,800 | 137,732 | 235,532 | 197,380 | 72,576 | 269,956 | 34,424 |
| 1950-51 | 134,799 | 174,747 | 309,546 | 320,564 | 91,888 | 412,452 | 102,906 |
| 1951-52 | 172,853 | 198,026 | 370,879 | 191,814 | 105,428 | 297,242 | -73,638 |
| 1952-53 | 86,443 | 197,486 | 283,929 | 290,190 | 113,230 | 403,420 | 119,490 |
| 1953-54 | 111,254 | 287,345 | 398,598 | 330,205 | 150,764 | 480,970 | 82,371 |
| 1954-55 | 137,766 | 307,621 | 445,387 | 308,960 | 156,089 | 465,049 | 19,662 |
| 1955-56 | 123,460 | 322,891 | 446,351 | 304,276 | 181,178 | 485,453 | 39,102 |
| 1956-57 | 97,768 | 360,704 | 458,472 | 380,754 | 206,323 | 587,077 | 128,605 |
| 1957-58 | 98,994 | 403,526 | 502,520 | 312,966 | 192,177 | 505,143 | 2,624 |
| 1958-59 | 95,474 | 407,565 | 503,039 | 339,927 | 207,390 | 547,317 | 44,278 |
| 1959-60 | 101,717 | 470,255 | 571,972 | 362,585 | 231,521 | 594,106 | 22,134 |
| 1960-61 | 122,554 | 455,211 | 577,765 | 327,555 | 240,025 | 567,580 | $-10,185$ |
| 1961-62 | 97,723 | 443,304 | 541,027 | 344,885 | 235,664 | 580,549 | 39,522 |
| 1962-63 | 134,233 | 552,605 | 686,838 | 404,980 | 269,785 | 674,765 | -12,073 |
| 1963-64 | 161,683 | 665,970 | 827,653 | 544,977 | 300,486 | 845,463 | 17,810 |
| 1964-65 | 199,516 | 723,730 | 923,246 | 488,222 | 324,606 | 812,828 | -110,418 |
| 1965-66 | 201,349 ${ }^{4}$ | 700,526 | 901,875 | 462,596 | 382,732 | 845,328 | -56,547 |
| 1966-67 | 193,677 | 710,084 | 903,761 | 499,967 | 385,436 | 885,404 | $-18,358$ |
| 1967-68 | 227,020 ${ }^{4}$ | 774,269 | 1,001,289 | 562,928 | 405,750 | 968,678 | -32,611 |
| 1968-69 | 288,599 | 859,021 | 1,147,620 | 677,455 | 495,501 | 1,172,957 | 25,337 |

[^171] exported after scouring or carbonising; but excluding noils and wool waste prior to 1964-65.

STATISTICS (Chapter 9)

|  |
| ---: | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

[^172][^173]
## SUMMARY OF MARKETING

| Year | Raw Sugar Production |  |  |  | Butter |  | Wool |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Average Net Price per Ton ${ }^{1}$ |  |  | Proportion of Australian Production Exported | Return to Manufacturer ${ }^{2}$ per Cwt | Proportion Sold Overseas | Average Price per Lb (Greasy) ${ }^{3}$ |
|  | Australian Sales | Overseas Sales | Total Pooled Sugar |  |  |  |  |
|  | \$ | \$ | \$ | $\%$ | \$ | $\%$ | cents |
| 1860 |  | $\cdots$ |  |  | . | . | $n$ |
| 1865 1870 | $n$ | $\cdots$ | $n$ | $\cdots$ | $\cdots$ | $\cdots$ | $n$ |
| 1870 $1875-76$ | $n$ | $\cdots$ | $n$ $n$ | . | . | $\cdots$ | $n$ |
| 1880-81 | $n$ | $\ldots$ | $n$ | . | $\cdots$ | $\cdots$ | $n$ |
| 1885-86 | $n$ |  | $n$ | $\cdots$ | $\cdots$ |  | $n$ |
| 1890-91 | $n$ |  | $n$ |  | . | ; | $n$ |
| 1895-96 | 19.25 | $\ldots$ | 19.25 | . | $n$ | 1 | 5 |
| 1900-01 | 19.25 |  | 19.25 |  | $n$ | 12 | 5.07 |
| 1905-06 | 20.22 |  | 20.22 |  | $n$ | 35 | 8.24 |
| 1910-11 | 18.75 |  | 18.75 |  | $n$ | 55 | 8.47 |
| 1915-16 | 36.00 |  | 36.00 |  | $n$ | 56 | 9.79 |
| 1920-21 | 60.67 | . | 60.67 | - | $n$ | 14 | 10.10 |
| 1921-22 | 60.67 |  | 60.67 |  | $n$ | 43 | 12.81 |
| 1922-23 | 60.67 |  | 60.67 |  | $n$ | 76 | 16.82 |
| 1923-24 | 54.00 | n | 54.00 | 6 | $n$ | 52 | 20.78 |
| 1924-25 | 54.00 | 42.00 | 52.00 | 18 | $n$ | 24 | 22.16 |
| 1925-26 | 52.00 | 22.58 | 39.06 | 44 | $n$ | 58 | 13.91 |
| 1926-27 | 53.50 | 29.88 | 49.08 | 19 | $n$ | 48 | 14.91 |
| 1927-28 | 53.00 | 24.25 | 44.03 | 31 | $n$ | 65 | 15.94 |
| 1928-29 | 53.35 | 21.00 | 41.79 | 36 | $n$ | 61 | 13.07 |
| 1929-30 | 53.60 | 19.70 | 40.58 | 38 | 15.92 | 63 | 8.55 |
| 1930-31 | 54.00 | 16.50 | 39.01 | 39 | 13.58 | 74 | 7.73 |
| 1931-32 | 53.90 | 18.70 | 35.98 | 50 | 12.06 | 76 | 6.45 |
| 1932-33 | 50.22 | 16.58 | 37.62 | 37 | 9.58 | 76 | 7.90 |
| 1933-34 | 47.85 | 16.05 | 32.35 | 48 | 8.92 | 80 | 12.92 |
| 1934-35 | 48.00 | 15.12 | 31.05 | 51 | 10.14 | 78 | 8.65 |
| 1935-36 | 48.00 | 15.88 | 32.37 | 48 | 11.78 | 70 | 11.61 |
| 1936-37 | 48.20 | 15.90 | 30.47 | 54 | 12.52 | 62 | 13.76 |
| 1937-38 | 48.00 | 16.60 | 30.64 | 55 | 13.76 | 69 | 9.98 |
| 1938-39 | 48.00 | 16.42 | 30.22 | 56 | 13.65 | 78 | 8.80 |
| 1939-40 | 47.25 | 20.74 | 31.52 | 59 | 14.23 | 75 | 11.12 |
| 1940-41 | 46.10 | 22.55 | 34.27 | 50 | 14.32 | 66 | 11.05 |
| 1941-42 | 45.30 | 21.84 | 36.02 | 41 | 14.68 | 50 | 11.22 |
| 1942-43 | 45.45 | 21.62 | 38.05 | 32 | 16.45 | 40 | 12.92 |
| 1943-44 | 45.05 | 26.25 | 42.12 | 17 | 19.06 | 41 | 13.24 |
| 1944-45 | 44.20 | 30.05 | 39.61 | 32 | 19.88 | 45 | 13.37 |
| 1945-46 | 43.80 | 33.78 | 40.61 | 32 | 20.43 | 58 | 13.23 |
| 1946-47 | 43.80 | 42.99 | 43.68 | 16 | 21.91 | 56 | 22.07 |
| 1947-48 | 48.00 | 59.24 | 49.88 | 18 | 24.52 | 70 | 37.79 |
| 1948-49 | 46.10 | 56.19 | 50.99 | 47 | 26.65 | 70 | 42.74 |
| 1949-50 | 48.60 | 58.75 | 53.48 | 47 | 29.32 | 66 | 57.06 |
| 1950-51 | 49.10 | 65.65 | 56.53 | 44 | 32.74 | 49 | 118.11 |
| 1951-52 | 67.40 | 73.54 | 68.75 | 21 | 42.91 | 15 | 70.01 |
| 1952-53 | 88.30 | 82.20 | 85.22 | 50 | 48.31 | 56 | 74.04 |
| 1953-54 | 95.85 | 77.38 | 84.79 | 58 | 49.02 | 43 | 72.09 |
| 1954-55 | 94.10 | 74.80 | 82.46 | 59 | 47.48 | 52 | 60.71 |
| 1955-56 | 93.80 | 77.15 | 84.64 | 53 | 46.59 | 60 | 55.69 |
| 1956-57 | 107.15 | 82.64 | 93.05 | 56 | 45.82 | 45 | 70.08 |
| 1957-58 | 108.30 | 91.67 | 98.49 | 57 | 45.24 | 44 | 54.23 |
| 1958-59 | 109.50 | 78.82 | 90.62 | 61 | 47.78 | 54 | 41.97 |
| 1959-60 | 112.85 | 80.62 | 94.83 | 55 | 48.10 | 58 | 47.69 |
| 1960-61 | 125.05 | 79.87 | 97.78 | 60 | 46.86 | 38 | 44.51 |
| 1961-62 | 124.95 | 75.34 | 95.99 | 58 | 46.10 | 51 | 45.35 |
| 1962-63 | 125.10 | 81.98 | 95.52 | 68 | 47.30 | 46 | 50.43 |
| 1963-64 | 122.00 | 131.49 | 128.22 | 65 | 47.83 | 45 | 56.28 |
| 1964-65 | 120.75 | 83.83 | 95.53 | 68 | 48.33 | 45 | 47.82 |
| 1965-66 | 121.95 | 67.23 | 84.58 | 67 | 46.28 | 45 | 48.50 |
| 1966-67 | 121.25 | 57.45 | 83.00 | 72 | 45.04 | 49 | 46.93 |
| 1967-68 | 142.80 | 59.37 | 83.38 | 73 | $45.66 r$ | 37 | 43.50 |
| 1968-69 | 143.20 | 62.83 | 81.53 | 76 | 44.36 | 31 | 45.23 |

[^174]STATISTICS (Chapter 10)

| Meat |  |  |  | Export <br> Price <br> Index, Australia ${ }^{6}$ | Index of Volume of Exports, Queensland ${ }^{7}$ | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Livestock Slaughtered ${ }^{4}$ |  |  | Average Price of Bullocks ${ }^{5}$ |  |  |  |
| Cattle (including Calves) | $\begin{aligned} & \text { Sheep } \\ & \text { (including } \\ & \text { Lambs) } \end{aligned}$ | Pigs |  |  |  |  |
| '000 | '000 | '000 | \$ |  |  |  |
| 18 | 57 | 5 | $n$ | . | . | 1860 |
| 61 | 178 | 5 | n | . | $\cdots$ | $\begin{array}{r}1865 \\ \hline 1870\end{array}$ |
| 67 | 529 | 7 | n |  | . | (1875-76 |
| 89 128 | 342 454 | 10 13 | $n$ $n$ |  | . | $1875-76$ $1880-81$ |
| 128 | 754 | 130 | $n$ $n$ | $\cdots$ | $\cdots$ | 1885-86 |
| 216 | 951 | 29 | $n$ | $\cdots$ |  | 1890-91 |
| 510 | 2,110 | 87 | $n$ |  |  | 1895-96 |
| 503 | 861 | 129 | $n$ |  |  | 1900-01 |
| 219 | 598 | 187 | $n$ |  |  | 1905-06 |
| 379 | 1,751 | 169 | $n$ |  |  | 1910-11 |
| 653 | 1,316 | 216 | $n$ |  |  | $1915-16$ $1920-21$ |
| 449 | 461 | 158 | $n$ |  | $\cdots$ | 1920-21 |
| 500 | 769 | 187 | $n$ | $\ldots$ | $\ldots$ | 1921-22 |
| 504 | 763 | 236 | $n$ | . | . | 1922-23 |
| 566 | 618 | 263 | $n$ | . | . | 1923-24 |
| 893 | 446 | 270 | $n$ | . |  | 1924-25 |
| 778 | 635 | 310 | $n$ | . | . | 1925-26 |
| 568 | 679 | 280 | $n$ | $\ldots$ | $\cdots$ | 1926-27 |
| 740 | 670 | 310 | $n$ |  | . | 1927-28 |
| 685 | 805 | 381 | $n$ | 31 | . | 1928-29 |
| 634 | 1,090 | 367 | $n$ | 25 | . | 1929-30 |
| 648 | 1,671 | 408 | $n$ | 19 | . | 1930-31 |
| 541 | 1,762 | 408 | $n$ | 19 |  | 1931-32 |
| 597 | 1,564 | 377 | $n$ | 19 | . | 1932-33 |
| 719 | 1,299 | 406 | ${ }^{n} 8$ | 24 | . | 1933-34 |
| 851 | 1,276 | 488 | 13.89 | 20 |  | +1934-35 |
| 866 | 972 | 558 | 15.78 | 25 | $\cdot$ | 1935-36 |
| 1,041 | 1,025 | 529 | 16.74 | 30 | . | 1936-37 |
| 1,266 | 1,121 | 513 | 18.48 | 27 | $\cdots$ | 1937-38 |
| 1,284 | 1,121 | 562 | 18.71 | 22 | $\ldots$ | 1938-39 |
| 1,257 | 1,232 | 684 | 21.03 | 26 |  | 1939-40 |
| 1,137 | 1,275 | 708 | 22.14 | 28 | . | 1940-41 |
| 1,106 | 1,499 | 639 | 22.70 | 28 | . | 1941-42 |
| 1,090 | 2,155 | 566 | 23.57 | 30 | $\cdots$ | 1942-43 |
| -972 | 2,207 | 536 | 29.16 | 31 | $\cdots$ | 1943-44 |
| 957 | 1,907 | 509 | 29.08 | 34 |  | 1944-45 |
| 799 | 1,434 | 457 | 30.03 | 39 | 59 | 1945-46 |
| 1,113 | 1,239 | 429 | 30.68 | 54 | 81 | 1946-47 |
| 1,147 | 1,048 | 402 | 34.94 | 75 | 70 | 1947-48 |
| 1,094 | ,989 | 498 | 42.35 | 88 | 105 | 1948-49 |
| 1,113 | 1,003 | 511 | 50.77 | 101 | 91 | 1949-50 |
| 1,187 | 772 | 463 | 61.52 | 173 | 83 | 1950-51 |
| 1,057 | 803 | 370 | 81.28 | 125 | 57 | 1951-52 |
| 1,267 | 1,063 | 400 | 75.25 | 128 | 92 | 1952-53 |
| 1,379 | 1,083 | 462 | 81.87 | 125 | 104 | 1953-54 |
| 1,442 | 1,011 | 497 | 80.45 | 114 | 104 | 1954-55 |
| 1,515 | 1,188 | 460 | 72.92 | 105 | 114 | 1955-56 |
| 1,655 | 1,272 | 440 | 73.08 | 117 | 123 | 1956-57 |
| 1,555 | 1,383 | 463 | 81.38 | 102 | 105 | 1957-58 |
| 1,899 | 1,639 | 522 | 95.88 | 90 | 130 | 1958-59 |
| 1,538 | 2,124 | 531 | 114.22 | $100^{6}$ | 124 | 1959-60 |
| 1,479 | 2,943 | 555 | 118.24 | 95 | 116 | 1960-61 |
| 1,594 | 2,426 | 598 | 95.22 | 96 | 120 | 1961-62 |
| 1,817 | 2,134 | 605 | 98.39 | 101 | 139 | 1962-63 |
| 1,868 | 2,421 | 608 | 111.62 | 114 | 152 | 1963-64 |
| 1,973 | 2,955 | 625 | 116.07 | 105 | 150 | 1964-65 |
| 1,900 | 2,786 | 642 | 133.11 | 107 | 150 | 1965-66 |
| 1,684 | 2,160 | 668 | 141.68 | 105 | 177 | 1966-67 |
| 1,671 | 2,496 | $737 r$ | 149.65 | 100 | 206 | 1967-68 |
| 1,832 | 2,733 | 802 | 152.58 | 102 | 247 | 1968-69 |

page 376. ${ }^{6}$ Base: Year $1959-60=100$. New index series from $1959-60$ with old series converted to same base. Index numbers include gold. For further particulars see page 339. $\quad 7$ Base: Pre-war year $1938-39=100$. For particulars see page 319. $n$ Not available.
$r$ Revised since last issue.

SUMMARY OF PRICES AND WAGES

| Year | Wholesale Price Index Numbers, Australia ${ }^{1}$ (Basic Materials and Foodstuffs) |  |  | Retail Price Index Numbers, |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Goods Principally Imported | Goods Principally Home Produced | Total <br> All <br> Groups | Food | Clothing and Drapery | Housing ${ }^{3}$ | Household Supplies and Equipment |
| 1910-11 | $\cdots$ |  |  |  |  |  |  |
| 1915-16 | $\ldots$ | $\cdots$ | $\cdots$ | 24 | 18 | $\ldots$ | $\cdots$ |
| 1920-21 | . | . | . | 31 | 33 |  | . |
| 1921-22 | $\cdots$ |  | $\cdots$ | 26 | 30 | . |  |
| 1922-23 | . . |  | $\ldots$ | 25 | 26 | . | . |
| 1924-25 |  |  |  | 27 | 28 |  |  |
| 1925-26 | . | $\ldots$ | . | 27 | 27 |  | . |
| 1926-27 | $\cdots$ | . |  | 27 | 26 |  |  |
| $1927-28$ $1928-29$ | 91 | 118 | $\cdots$ | 26 | 25 | . | . |
| $1928-29$ $1929-30$ | 91 94 | 118 | 110 | 26 | 25 | . | $\ldots$ |
| 1930-31 | 100 | 118 99 | 111 99 | 25 22 | 25 23 | $\ldots$ | $\cdots$ |
| 1931-32 | 100 | 92 | 95 | 21 | 22 |  |  |
| 1932-33 | 97 | 87 | 90 | 20 | 21 | $\cdots$ | . |
| 1933-34 | 89 | 89 | 90 | 20 | 21 | $\cdots$ |  |
| 1934-35 | 92 | 89 | 90 | 20 | 20 | $\ldots$ |  |
| 1935-36 | 95 | 92 | 93 | 22 | 20 | $\ldots$ | . |
| 1936-37 | 99 | 98 | 99 | 23 | 21 |  |  |
| 1937-38 | 102 | 101 | 101 | 23 | 21 |  |  |
| 1938-39 | 99 | 100 | 100 | 24 | 22 |  |  |
| 1939-40 | 111 | 101 | 104 | 24 | 23 |  |  |
| 1940-41 | 133 | 106 | 114 | 25 | 27 | $\cdots$ | . |
| 1941-42 | 153 | 112 | 124 | 26 | 32 |  |  |
| 1942-43 | 176 | 120 | 136 | 27 | 36 |  |  |
| 1943-44 | 182 | 122 | 140 | 27 | 38 |  |  |
| 1944-45 | 182 | 124 | 141 | 27 | 38 |  |  |
| 1945-46 | 178 | 127 | 142 | 27 | 38 | -• |  |
| 1946-47 | 177 | 130 | 144 | 28 | 40 |  |  |
| 1947-48 | 192 | 145 | 159 | 31 | 43 |  |  |
| 1948-49 | 201 | 172 | 180 | $36.8{ }^{2}$ | $47.8^{2}$ | 41.3 | 58.9 |
| 1949-50 | 223 | 196 | 204 | 39.7 | 54.9 | 45.1 | 62.3 |
| 1950-51 | 256 | 240 | 244 | 44.7 | 63.3 | 49.1 | 68.7 |
| 1951-52 | 288 | 300 | 297 | 58.7 | 76.1 | 54.5 |  |
| 1952-53 | 292 | 331 | 319 | 65.2 | 80.9 | 61.5 | 85.9 |
| 1953-54 | 271 | 339 | 319 | 67.4 | 81.6 | 62.4 | 87.3 |
| 1954-55 | 277 | 340 | 322 | 67.8 | 81.9 | 64.3 | 88.0 |
| 1955-56 | 292 | 352 | 334 | 70.1 | 82.7 | 67.9 | 88.1 |
| 1956-57 | 311 | 357 | 344 | 72.7 | 84.7 | 72.8 |  |
| 1957-58 | 301 | 355 | 339 | 73.7 | 87.2 | 76.1 | 92.9 |
| 1958-59 | 283 | 358 | 336 | 78.1 | 88.5 | 78.9 | 93.6 |
| 1959-60 | 281 | 375 | 348 | 80.9 | 90.5 | 81.5 | 95.0 |
| 1960-61 | 278 | 394 | 360 | 84.9 | 93.1 | 84.6 | 95.5 |
| 1961-62 | 270 | 363 | 336 | 85.2 | 94.4 | 86.3 | 97.0 |
| 1962-63 | 272 | 368 | 340 | 84.6 | 94.6 | 88.5 | 96.9 |
| 1963-64 | 275 | 376 | 346 | 86.7 | 95.3 | 89.2 | 95.9 |
| 1964-65 | 277 | 388 | 355 | 92.2 | 96.6 | 91.5 | 96.8 |
| 1965-66 | 280 | 409 | 371 | 98.4 | 97.8 | 97.3 | 98.8 |
| 1966-67 | 283 | 425 | 383 | 100.0 | 100.0 | 100.0 | 100.0 |
| 1967-68 | 287 | 431 | 388 | 103.7 | 102.4 | 105.8 | 101.2 |
| 1968-69 | $n$ | $n$ | 389 | 104.7 | 104.3 | 109.6 | 104.3 |

[^175]STATISTICS (Chapters 11 and 12)

| Brisbane ${ }^{\text {2 }}$ |  | Basic Wage, Brisbane Adult Weekly Rate ${ }^{4}$ |  |  | Average Weekly Wage Rate ${ }^{5}$ for Adult Males, Queensland | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Miscellaneous | All Groups | Commonwealth Authority ${ }^{6}$ | State Authority |  |  |  |
|  |  | Males | Males | Females |  |  |
|  |  | \$ | \$ | \$ | \$ ${ }_{4} 9$ | 1910-11 |
|  |  | . | $\cdots$ |  | 5.43 | 1915-16 |
| 26 39 | 34 |  |  |  | 9.15 | 1920-21 |
|  |  |  |  |  | 9.67 | 1921-22 |
| 32 | 31 | $\ldots$ | 8.50 | 4.30 | 9.67 9.38 | 1922-23 |
| 31 | 29 | 7.60 | 8.00 8.00 | 4.10 4.10 | 9.67 9.42 | 1923-24 |
| 32 32 | 30 | 7.50 | 8.00 | 4.10 | 9.58 | 1924-25 |
| 31 | 31 | 7.70 | 8.50 | 4.30 | 9.99 | 192.5-26 |
| 32 | 31 | 8.25 | 8.50 | 4.30 | 10.01 | 1926-27 |
| 32 | 30 | 7.95 | 8.50 | 4.30 | 10.01 | 1927-28 |
| 32 | 30 | 7.90 | 8.50 | 4.30 | 10.12 | 1928-29 |
| 32 | 30 | 8.05 | 8.50 | 4.30 | 10.12 | 1929-30 |
| 31 | 27 | 7.05 | 7.70 | 3.95 | 9.24 | 1930-31 |
| 31 | 26 | 5.85 | 7.40 | 3.90 | 8.90 | 1931-32 |
| 31 | 25 | 5.67 | 7.40 | 3.90 | 8.84 | 1932-33 |
| 30 | 25 | 5.93 | 7.40 | 3.90 | 8.81 | 1933-34 |
| 31 | 25 | 6.20 | 7.40 | 3.90 | 8.88 | 1934-35 |
| 30 | 26 | 6.40 | 7.40 | 3.90 | 8.84 | 1935-36 |
| 32 | 27 | 6.60 | 7.40 | 3.90 | 8.86 | 1936-37 |
| 32 | 28 | 7.40 | 7.80 | 4.10 | 9.27 | 1937-38 |
| 32 | 29 | 7.50 | 8.10 | 4.30 | 9.58 | 1938-39 |
| 33 | 29 | 7.60 | 8.40 | 4.50 | $9.94{ }^{5}$ | 1939-40 |
| 34 | 31 | 7.90 | 8.40 | 4.50 | 10.01 | 1940-41 |
| 36 | 33 | 8.40 | 8.90 | 4.80 | 10.62 | 1941-42 |
| 37 | 35 | 9.10 | 9.40 | 5.15 | 11.25 | 1942-43 |
| 38 | 35 | 9.30 | 9.70 | 5.45 | 11.58 | 1943-44 |
| 38 | 35 | 9.30 | 9.70 9.70 | 5.45 5.45 | 11.71 11.81 | +1945-45 |
| 38 | 36 | 9.30 | 9.70 | 5.45 | 11.81 | 1945-46 |
| 39 | 37 | 10.10 | 10.50 | 6.05 | 12.68 | 1946-47 |
| 40 | 39 | 10.50 | 10.90 | 6.45 | 13.45 | 1947-48 |
| $44.4{ }^{2}$ | $43.1{ }^{2}$ | 11.50 | 11.90 | 7.25 | 15.32 | 1948-49 |
| 45.2 | 46.6 | 12.50 | 12.90 | 7.95 | 16.52 | 1949-50 |
| 49.7 | 52.2 | 15.40 | 15.40 | 10.25 | 19.52 | 1950-51 |
| 60.0 | 63.8 | 18.50 | 18.50 | 12.30 | 22.99 | 1951-52 |
| 64.2 | 69.5 | 21.60 | 21.60 | 14.45 | 25.85 | 1952-53 |
| 65.3 | 70.9 | 21.80 | 22.20 | 14.90 | 26.47 | 1953-54 |
| 65.5 | 71.4 | 21.80 | 22.50 | 15.10 | 27.56 28.35 | 1955-56 |
| 69.4 | 73.8 | 21.80 | 22.90 | 15.40 | 28.35 |  |
| 76.4 | 77.8 | 22.80 | 24.10 | 16.25 | 30.28 | 1956-57 |
| 77.4 | 79.4 | 23.80 | 24.10 | 16.25 | 30.43 | 1957-58 |
| 79.4 | 82.1 | 24.30 | 25.60 | 17.35 | 31.78 | 1958-39 |
| 80.6 | 84.2 | 25.80 | 26.70 | 18.20 | 33.43 | 1959-60 |
| 83.1 | 87.1 | 25.80 | 27.60 | 19.10 | 35.07 | 1960-61 |
| 85.6 | 88.4 | 27.00 | 28.40 | 21.30 | 35.98 | 1961-62 |
| 86.3 | 88.7 | 27.00 | 28.40 | 21.30 | 35.97 | 1962-63 |
| 86.8 | 89.6 | 27.00 | 28.60 | 21.45 | 37.00 39.22 | 1964-65 |
| 90.4 | 93.0 | 29.00 29.00 | 30.60 31.40 | 22.95 23.55 | 39.22 41.66 | 1965-66 |
| 95.5 | 97.5 | 29.00 | 31.40 |  |  |  |
| 100.0 | 100.0 | 31.00 | 32.70 | 24.55 | 43.56 | 1966-67 |
| 103.2 | 103.3 | $35.75{ }^{8}$ | 34.20 | 25.90 | 45.55 | 1967-68 |
| 106.0 | 105.5 | 37.10 | 35.55 | 27.25 | 49.01 | 1568-69 |

[^176]SUMMARY OF PUBLIC

\begin{tabular}{|c|c|c|c|c|c|c|c|c|}
\hline \multirow[b]{2}{*}{Year} \& \multicolumn{5}{|c|}{State Government Receipts} \& \multicolumn{3}{|l|}{State Government Expenditure} \\
\hline \& \begin{tabular}{l}
Taxation \\
(All \\
Funds)
\end{tabular} \& From Commonwealth \({ }^{1}\) \& Total Consolidated Revenue Fund \& Total Trust Funds \& \begin{tabular}{l}
All \\
Receipts
\end{tabular} \& Consolidated Revenue Fund \& Trust Funds \& All Expenditure \\
\hline 1860 \& \(\$ 0000\)
127 \& \$'000 \& \(\$ 000\)
357 \& \$'000 \& \(\$ 000\)
357 \& \$'000

360 \& \$'000 \& $\$ 000$
360 <br>
\hline 1865 \& 442 \& \& 945 \& 86 \& 1,031 \& 898 \& 21 \& 919 <br>
\hline 1870 \& 728 \& \& 1,486 \& 56 \& 1,542 \& 1,532 \& 34 \& 1,566 <br>
\hline 1875-76 \& 1,208 \& \& 2,527 \& 116 \& 2,643 \& 2,630 \& 84 \& 2,714 <br>
\hline 1880-81 \& 1,316 \& \& 4,047 \& 106 \& 4,154 \& 3,515 \& 94 \& 3,610 <br>
\hline 1885-86 \& 2,459 \& \& 5,737 \& 234 \& 5,970 \& 6,180 \& 302 \& 6,482 <br>
\hline 1890-91 \& 3,057 \& \& 6,700 \& 242 \& 6,942 \& 7,369 \& 260 \& 7,630 <br>
\hline 1895-96 \& 3,134 \& \& 7,283 \& 567 \& 7,850 \& 7,136 \& 527 \& 7,663 <br>
\hline 1900-01 \& 2,250 \& 1,167 \& 8,193 \& 522 \& 8,714 \& 9,249 \& 473 \& 9,722 <br>
\hline 1905-06 \& 1,012 \& 1,714 \& 7,707 \& 848 \& 8,555 \& 7,451 \& 1,030 \& 8,482 <br>
\hline 1910-11 \& 1,392 \& 1,376 \& 10,640 \& 1,243 \& 11,883 \& 10,629 \& 1,717 \& 12,347 <br>
\hline 1915-16 \& 2,922 \& 1,667 \& 15,413 \& 2,630 \& 18,043 \& 15,343 \& 3,925 \& 19,268 <br>
\hline 1920-21 \& 7,440 \& 1,821 \& 25,202 \& 8,220 \& 33,422 \& 25,182 \& 9,288 \& 34,471 <br>
\hline 1921-22 \& 7,044 \& 1,902 \& 24,623 \& 8,115 \& 32,738 \& 25,000 \& 8,477 \& 33,477 <br>
\hline 1922-23 \& 6,882 \& 2,002 \& 25,199 \& 9,996 \& 35,195 \& 25,569 \& 10,935 \& 36,504 <br>
\hline 1923-24 \& 7,530 \& 2,058 \& 26,856 \& 12,638 \& 39,494 \& 26,831 \& 13,285 \& 40,115 <br>
\hline 1924-25 \& 8,216 \& 2,280 \& 29,795 \& 12,640 \& 42,435 \& 29,761 \& 12,826 \& 42,587 <br>
\hline 1925-26 \& 8,694 \& 2,436 \& 31,200 \& 13,518 \& 44,717 \& 32,309 \& 14,581 \& 46,890 <br>
\hline 1926-27 \& 9,580 \& 2,636 \& 32,296 \& 13,816 \& 46,112 \& 32,982 \& 14,984 \& 47,966 <br>
\hline 1927-28 \& 10,786 \& 2,918 \& 33,436 \& 11,989 \& 45,425 \& 33,415 \& 10,953 \& 44,368 <br>
\hline 1928-29 \& 10,350 \& 2,854 \& 33,472 \& 12,313 \& 45,786 \& 33,804 \& 11,770 \& 45,574 <br>
\hline 1929-30 \& 9,692 \& 3,174 \& 31,996 \& 11,401 \& 43,397 \& 33,442 \& 10,554 \& 43,996 <br>
\hline 1930-31 \& 11,085 \& 3,046 \& 30,145 \& 11,239 \& 41,384 \& 31,829 \& 10,413 \& 42,243 <br>
\hline 1931-32 \& 9,524 \& 2,902 \& 25,988 \& 9,770 \& 35,758 \& 30,139 \& 8,660 \& 38,798 <br>
\hline 1932-33 \& 11,322 \& 2,874 \& 26,793 \& 11,158 \& 37,951 \& 29,902 \& 11,300 \& 41,202 <br>
\hline 1933-34 \& 11,693 \& 3,016 \& 27,719 \& 13,646 \& 41,365 \& 29,976 \& 11,939 \& 41,915 <br>
\hline 1934-35 \& 13,093 \& 3,652 \& 30,560 \& 15,284 \& 45,844 \& 31,689 \& 13,528 \& 45,218 <br>
\hline 1935-36 \& 14,646 \& 3,374 \& 30,978 \& 15,198 \& 46,176 \& 32,462 \& 14,857 \& 47,319 <br>
\hline 1936-37 \& 15,462 \& 3,620 \& 33,070 \& 16,619 \& 49,689 \& 33,630 \& 16,235 \& 49,866 <br>
\hline 1937-38 \& 17,079 \& 4,127 \& 34,679 \& 19,052 \& 53,732 \& 35,136 \& 17,782 \& 52,918 <br>
\hline 1938-39 \& 17,293 \& 4,484 \& 38,661 \& 19,578 \& 58,238 \& 38,633 \& 19,456 \& 58,089 <br>
\hline 1939-40 \& 17,633 \& 4,726 \& 41,511 \& 18,566 \& 60,077 \& 41,479 \& 18,052 \& 59,531 <br>
\hline 1940-41 \& 18,361 \& 4,499 \& 43,079 \& 17,524 \& 60,603 \& 43,023 \& 15,131 \& 58,154 <br>
\hline 1941-42 \& 17,884 \& 8,162 \& 47,326 \& 21,666 \& 68,992 \& 47,198 \& 19,828 \& 67,026 <br>
\hline 1942-43 \& 16,908 \& 28,186 \& 58,568 \& 55,594 \& 114,162 \& 58,364 \& 37,949 \& 96,313 <br>
\hline 1943-44 \& 17,566 \& 28,154 \& 57,936 \& 50,906 \& 108,842 \& 57,709 \& 39,725 \& 97,434 <br>
\hline $1944-45$ \& 17,856 \& 8,376 \& 52,895 \& 25,247 \& 78,141 \& 51,756 \& 21,117 \& 72,873 <br>
\hline 1945-46 \& 18,968 \& 5,566 \& 49,549 \& 23,362 \& 72,911 \& 49,519 \& 21,441 \& 70,960 <br>
\hline 1946-47 \& 21,334 \& 6,310 \& 50,066 \& 27,454 \& 77,520 \& 50,035 \& 31,460 \& 81,495 <br>
\hline 1947-48 \& 24,102 \& 6,846 \& 53,640 \& 30,609 \& 84,248 \& 53,829 \& 32,894 \& 86,723 <br>
\hline 1948-49 \& 28,441 \& 7,593 \& 65,958 \& 36,058 \& 102,016 \& 65,859 \& 37,872 \& 103,731 <br>
\hline 1949-50 \& 32,713 \& 11,143 \& 74,239 \& 41,118 \& 115,357 \& 74,180 \& 43,422 \& 117,601 <br>
\hline 1950-51 \& 39,982 \& 14,063 \& 89,446 \& 54,550 \& 143,996 \& 89,250 \& 50,907 \& 140,156 <br>
\hline 1951-52 \& 47,184 \& 21,198 \& 111,506 \& 70,776 \& 182,282 \& 111,415 \& 70,850 \& 182,266 <br>
\hline 1952-53 \& 58,179 \& 20,092 \& 126,341 \& 78,274 \& 204,615 \& 125,959 \& 75,543 \& 201,502 <br>
\hline 1953-54 \& 64,148 \& 22,442 \& 139,392 \& 89,051 \& 228,444 \& 138,706 \& 77,057 \& 215,763 <br>
\hline 1954-55 \& 69,083 \& 24,386 \& 147,639 \& 95,577 \& 243,217 \& 147,204 \& 95,192 \& 242,396 <br>
\hline 1955-56 \& 74,484 \& 23,684 \& 151,337 \& 100,634 \& 251,972 \& 154,784 \& 112,840 \& 267,624 <br>
\hline 1956-57 \& 80,066 \& 29,229 \& 170,316 \& 113,166 \& 283,483 \& 170,286 \& 116,698 \& 286,984 <br>
\hline 1957-58 \& 86,580 \& 34,980 \& 175,911 \& 127,355 \& 303,266 \& 178,940 \& 122,322 \& 301,262 <br>
\hline 1958-59 \& 91,335 \& 36,291 \& 187,591 ${ }^{4}$ \& 133, 121 \& 320,712 \& 189,973 \& 130,040 ${ }^{4}$ \& 320,013 <br>
\hline 1959-60 \& 115,393 \& 27,131 \& 203,824 ${ }^{4}$ \& 142,898 \& 346,722 \& 204,154 \& $144,356{ }^{4}$ \& 348,510 <br>
\hline 1960-61 \& 125,304 \& 29,994 \& 217,634 \& 153,775 \& 371,408 \& 218,870 \& 153,753 \& 372,623 <br>
\hline 1961-62 \& 136,009 \& 38,784 \& 234,650 \& 172,477 \& 407,128 \& 234,431 \& 169,613 \& 404,043 <br>
\hline 1962-63 \& 145, 129. \& 46,000 \& 245,6364 \& 228,915 \& 474,551 \& 245,582 \& 223,223 ${ }^{4}$ \& 468,804 <br>
\hline 1963-64 \& 155,403 \& 48,073 \& 260,897 \& 249,765 \& 510,662 \& 260,454 \& 243,689 \& 504,144 <br>
\hline 1964-65 \& 165,990 \& 48,854 \& 267,139 \& 262,776 \& 529,916 \& 271,215 \& 264,928 \& 536,143 <br>
\hline 1965-66 \& 181,660 \& 60,662 \& 294,502 \& 289,627 \& 584,129 \& 298,022 \& 288,701 \& 586,723 <br>
\hline 1966-67 \& 204,702 \& 70,038 \& 323,781 \& 321,055 \& 644,836 \& 323,523 \& 315,191 \& 638,714 <br>
\hline 1967-68 \& 232,685 \& 76,301 \& 376,987 ${ }^{\circ}$ \& 355,120 \& 732,107 ${ }^{\circ}$ \& 376,017 ${ }^{5}$ \& 348,442 \& 724,459 ${ }^{5}$ <br>
\hline 1968-69 \& 253,343 \& 81,947 \& 387,866 \& 378,924 \& 766,790 \& 388,777 \& 373,531 \& 762,308 <br>
\hline
\end{tabular}

${ }^{1}$ Including interest contributions from 1900-01, road grants from 1922-23, non-recurring grants from 1934-35, and grants for local public works from 1935-36. The figures are inflated in 1942-43 and 1943-44 by receipts on account of the Allied Works Fund spent through the Main Roads Commission. Taxation reimbursements are included with Taxation.

2 Prior to $1937-38$ the figures are for the calendar year ended six months earlier than the year shown and up to 1923 include loan receipts. All receipts of business undertakings are included.

FINANCE STATISTICS (Chapter 13)


${ }^{3}$ Loan assets and liabilities of the Agricultural Bank and State Advances Corporation Trust Funds transferred to Loan Fund. ${ }^{4}$ Excluding amounts transferred from Trust Funds to offset accumulated debit balances in the Consolidated Revenue Fund. ${ }^{5}$ Including Commonwealth Government loan of $\$ 19,768(000)$ to the Sugar Board. since last issue.

## SUMMARY OF PRIVATE FINANCE STATISTICS (Chapter 14)

| Year | Trading Banks |  |  | Savings Banks Deposits at 30 June | Life Insurance Annual Premiums ${ }^{3}$ | Friendly Societies Benefits Paid | Real Property Transactions |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Advances ${ }^{1}$ | Deposits ${ }^{1}$ | Weekly Transactions ${ }^{2}$ |  |  |  | Transfers | Mortgages Registered ${ }^{4}$ |
|  | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$'000 | \$ ${ }^{\prime} 000$ |
| 1859-60 | 840 | 365 | $n$ |  | $n$ | $n$ | n | $n$ |
| 1865-66 | 4,427 | 1,553 | $n$ | $179^{3}$ | $n$ | $n$ | $n$ | $n$ |
| 1870-71 | 2,392 | 2,218 | $n$ | $814^{3}$ | $n$ | $n$ | $n$ | ${ }^{n} 653$ |
| 1875-76 | 6,295 | 5,793 | $n$ | 1,284 ${ }^{3}$ | $n$ | $n$ | $n$ | 653 |
| 1880-81 | 8,843 | 7,188 | $n$ | 1,889 ${ }^{3}$ | $n$ | $n$ | $n$ | 1,931 |
| 1885-86 | 23,899 | 14,407 | $n$ | 2,676 ${ }^{3}$ | $n$ | $n 66$ | $n$ | 6,125 |
| 1890-91 | 34,551 | 19,675 | $n$ | 3, $322^{3}$ | $n$ | 66 | $n$ | 6,224 |
| 1895-96 | 31,285 | 21,627 | $n$ | 4,659 | $n$ | 88 | $n$ | 2,481 |
| 1900-01 | 25,571 | 26,273 | $n$ | 7,792 | $n 827$ | 131 | $n$ | 2,826 |
| 1905-06 | 26,029 30,272 | 26,553 | 1,240 | 8,286 | -827 | 155 | $n$ | 1,991 5,244 |
| 1910-11 | 30,272 36,949 | 39,267 48,306 | 2,348 | 12,754 $\mathbf{2 5}, 877$ | 1,114 | 183 244 | $n$ $n$ | 5,244 6,008 |
| 1915-16 | 36,949 46,594 | 48,306 57,835 | 3,704 6,174 | $\mathbf{2 5 , 8 7 7}$ $\mathbf{3 7 , 1 7 6}$ | 1,388 | 244 | $n$ | 6,008 8,497 |
| 1921-22 | 47,435 | 64,003 | 6,060 | 38,788 | 2,472 | 300 | $n$ | 6,266 |
| 1922-23 | 55,133 | 71,598 | 6,648 | 40,967 |  | 326 | $n$ | 9,372 |
| 1923-24 | 59,928 | 71,324 | 7,497 | 40,821 | 2,850 | 340 | $n$ | 10,079 |
| 1924-25 | 62,789 | 82,339 | 8,162 | 42,680 | 3,134 | 337 | $n$ | 9,900 |
| 1925-26 | 67,332 | 86,325 | 7,422 | 45,674 | 3,304 | 369 | 19,378 | 11,493 |
| 1926-27 | 76,593 | 85,862 | 7,527 | 44,905 | 3,498 | 378 | 21,405 | 11,378 |
| 1927-28 | 70,551 | 88,410 | 7,256 | 46,650 | 3,652 | 391 | 17,594 | 10,616 |
| 1928-29 | 73,448 | 93,437 | 7,554 ${ }^{2}$ | 48,151 | 3,830 | 412 | 18,289 | 9,708 |
| 1929-30 | 73,260 | 88,556 | 7,133 | 47,802 | 3,848 | 441 | 18,621 | 8,468 |
| 1930-31 | 64,203 | 87,536 | 5,933 | 44,709 | 3,854 | 443 | 10,980 | 5,863 |
| 1931-32 | 60,010 | 86,286 | 5,371 | 45,904 | 3,892 | 444 | 13,862 | 5,334 |
| 1932-33 | 63,065 | 85,324 | 5,493 | 46,906 | 4,110 | 421 | 14,141 | 6,810 |
| 1933-34 | 65,092 | 84,960 | 5,984 | 49,669 | 4,196 | 436 | 16,152 | 6,793 |
| 1934-35 | 71,158 | 86,037 | 6,770 | 52,393 | 4,601 | 439 | 17,752 | 8,308 |
| 1935-36 | 76,169 | 86,997 | 7,056 | 54,263 | 4,953 | 459 | , | 12,674 |
| 1936-37 | 78,673 | -91,722 | 7,506 | 54,609 | 5,380 | 452 | 16,914 | 8,433 |
| $1937-38$ $1938-39$ | 83,420 85,582 | 100,189 98,854 | 8,076 8,424 | 56,413 58,089 | 5,768 6,148 | 462 | 19,419 19,259 | 9,635 |
| 1939-40 | 84,338 | 102,147 | 9,340 | 56,504 | 6,442 | 483 | 19,109 | 9,347 |
| 1940-41 | 83,025 | 106,852 | 9,452 | 58,178 | 6,710 | 468 | 19,142 | 8,444 |
| 1941-42 | 81,468 | 118,315 | 9,630 | 62,429 | 6,722 | 463 | 14,667 | 6,557 |
| 1942-43 | 66,720 | 197,444 | 11,808 | 90,394 | 7,034 | 444 | 10,555 | 3,442 |
| 1943-44 | 56,642 | 234,368 | 13,632 | 130,958 | 7,552 | 458 | 16,481 | 4,924 |
| 1944-45 | 63,039 | 250,866 | 13,790 | 160,187 | 8,199 | 467 | 23,822 | 7,041 |
| 1945-46 | 63,883 | 215,838 | 14,308 | 180,126 | 9,282 | 493 | 35,333 | 11,794 |
| 1946-47 | 85,128 | 211,686 | 33,648 ${ }^{2}$ | 171,204 | 10,234 | 514 | 46,287 | 22,239 |
| 1947-48 | 102,180 | 227,826 | 39,728 | 169,672 | 11,366 | 513 | 46,024 | 33,014 |
| 1948-49 | 116,500 | 257,748 | 48,730 | 174,884 | 12,502 | 527 | 54,897 | 33,188 |
| 1949-50 | 145,932 | 291,865 | 58,964 | 184,401 | 13,756 | 525 | 79,663 | 39,622 |
| 1950-51 | 181,574 | 350,986 | 78,022 | 197,679 | 15,318 | 536 | 120,433 | 55,348 |
| 1951-52 | 220,373 | 317,524 | 83,032 | 205,322 | 17,142 | 471 | 109,526 | 56,375 |
| 1952-53 | 214,200 | 367,399 | 87,592 | 218,720 | 18,886 | 504 | 104,519 | 56,593 |
| 1953-54 | 257,874 | 395,703 | 102,064 | 234,812 | 20,694 | 517 | 124,792 | 75,536 |
| 1954-55 | 280,933 | 395,717 | 107,746 | 249,629 | 22,572 | 606 | 127,469 | 66,971 |
| 1955-56 | 271,364 | 397,606 | 112,056 | 265,400 | 24,530 | 673 | 125,669 | 56,189 |
| 1956-57 | 255,298 | 437,067 | 125,486 | 289, 216 | 26,974 | 732 | 125,926 | 61,471 |
| 1957-58 | 291,607 | 428,187 | 131,310 | 306,488 | 29,380 | 800 | 159,452 | 82,088 |
| 1958-59 | 287,233 | 452,669 | 140,506 | 333,306 | 31,582 | 909 | 174,308 | 92,264 |
| 1959-60 | 313,808 | 478,348 | 158,344 | 365,172 | 34,864 | 1,153 | 217,880 | 117,328 |
| 1960-61 | 307,700 | 476,672 | 163,802 | 374,262 | 38,054 | 1,330 | 211,399 | 110,739 |
| 1961-62 | 315,838 330966 | 506,096 | 164,362 | 411,704 | 41,290 44,760 | 1,487 | 182,220 | 99,976 115,827 |
| 1962-63 | $\begin{array}{r}3150,966 \\ 348,036 \\ \hline\end{array}$ | 549,296 625,318 | 185,138 $\mathbf{2 1 3 , 2 0 0}$ | 470,352 542,352 | 44,760 49,217 | 1,568 | 211, 314 <br> 248 | 115,827 133,889 |
| 1964-65 | 403,520 | 667,820 | 232,886 | 593,026 | 54,700 | 1,899 | 302,345 | 161,024 |
| 1965-66 | 426,645 | 709,952 | 232,458 | 637,652 | 59,984 | 2,089 | 298,311 | 172,915 |
| 1966-67 | 450,930 | 754,469 | 256,850 | 700,029 | 66,135 | 2,217 | 343,825 | 206,897 |
| 1967-68 | 499,821 | 805,527 | 289,184 | 757,032 | 73,702 | 2,458 | 390,989 | 250,598 |
| 1968-69 | 534,284 | 871,805 | 325,320 | 818,999 | $n$ | $n$ | 452,530 | 297,811 |

${ }^{1}$ To 1944-45, average during quarter ended 30 June; in 1945-46, average of Mondays in June; from 1946-47, average of Wednesdays in June, for the Commonwealth and private trading banks. 2 To 1945-46, average weekly Brisbane clearings, and, prior to 1928-29, for the calendar year ended six months earlier than the financial year shown; from 1946-47, average weekly Queensland debits to customers' accounts. ${ }^{3}$ Calendar year ended six months later than the financial year shown. ${ }^{4}$ Financial years 1924-25 onwards. Up to 1923-24, calendar years ended six months earlier. $n$ Not available.

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Note. Numbers in italics refer to the Summary.






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## PUBLICATIONS

## Obtainable from the Deputy Commonwealth Statistician, 320-330 Adelaide Street, Brisbane

Printed Publications


## Mimeographed Publications

(Containug Latest Statistics; Issued Free on Application)
Monthly Summary of Queensland Statistics
Summary of Statistics of Districts (Local Authority Areas) Bulletins:

| Annual |  |
| :---: | :---: |
| Agricultural Production | Magistrates' Courts |
| Beekeeping | Mining and Quarrying |
| Building and Co-operative | Primary Production, Value of |
| Housing Societies Factory Statistics | Road Passenger Services: City and Suburban |
| Hospitals, Patients Treated | Rural Population, Labour, etc. |
| Insurance, Fire, Marine, and General | Sand and Gravel Production |
| Livestock | Wool Production |
| Quarterly |  |
| Building Operations | Road Traffic Accidents |
| Industrial Accidents | Sawmills |
| Population and Vital Statistics | Trade, External |
| Monthly |  |

Other statistical statements are issued periodically and inquiry is invited for statistics that may be available in addition to those listed above.

[^177]
[^0]:    * Public holiday. Local holidays are granted for annual shows, the dates for the Royal National Exhibition in the Brisbane district for 1970 and 1971 being 12 and 11 August respectively.

[^1]:    ${ }^{1}$ Averages shown are for the 30-year period, 1931 to 1960.

[^2]:    ${ }^{1}$ Social Credit. ${ }^{2}$ Communist Party. ${ }^{3}$ Two Independent candidates. 4 North
    Queensland Labor Party, 8,085; Communist Party, 206. 5 Deceased. At by-election

[^3]:    ${ }^{1}$ Excluding full-blood Aborigines. ${ }^{2}$ Estimated. ${ }^{3}$ Included with New South Wales.

[^4]:    * In this section all Census data excludes full-blood Aborigines.

[^5]:    ${ }^{1}$ Figures for Brisbane Statistical Division have been partly estimated to accord

[^6]:    1. Including full-blood Aborigines. 2 Figures for the Brisbane Statistical Division have been partly estimated to accord with the 1966 boundaries. ${ }^{3}$ Including 10 square miles of the Brisbane River not included within Statistical Areas. 4 Constituted a City from 30 May $1968 . \quad 5$ Including all persons, not elsewhere enumerated, who spent Census night on ships, long-distance trains, motor-coaches, or aircraft.
[^7]:    ${ }^{1}$ Births per 1,000 mean population. Aborigines are included from 1967. ${ }^{2}$ Gross reproduction rate. ${ }^{3}$ Net reproduction rate. ${ }^{4}$ Averages of annual birth rates, but reproduction rates shown are for the first year of each decade. $n$ Not available.

[^8]:    ${ }^{1}$ Number of marriages per annum per 1,000 mean population. Aborigines are included from 1967. 2 Including Northern Territory and Australian Capital Territory. ${ }^{3}$ Averages of annual rates.

[^9]:    1 Number of deaths per annum per 1,000 mean population. Aborigines are included from 1967. During World War II all deaths of service personnel were excluded. ${ }^{2}$ Including Northern Territory and Australian Capital Territory. ${ }^{3}$ Averages of

[^10]:    1 Deaths from diseases and complications of pregnancy, childbirth, and the puerperium. 2 Maternal deaths per 1,000 live births.

[^11]:    ${ }^{1}$ Deaths per 1,000 mean population. 2 Including neoplasms of lymphatic and haematopoietic tissue from 1950 . $n$ Not available.

[^12]:    ${ }^{1}$ Including 5 males and 5 females whose ages were not specified.

[^13]:    ${ }^{1}$ Not notifiable. 2 Including Weil's Disease, Paraweil Disease, and Seven-day Fever. ${ }^{3}$ Including Para-typhoid Fever. ${ }^{4}$ For year 1929-30. $n$ Not available,

[^14]:    ${ }^{1}$ Including 428 males and 498 females whose ages were not specified.

[^15]:    ${ }^{1}$ At 1 August 1969. See also page 119. ${ }_{2}$ Including St Michael's (R.C.) Palm Island Convent, 81 boys, 70 girls. ${ }^{3}$ Including Foleyvale and Zamia. Creck. ${ }_{4}$ Children in Country Reserves attend the nearest State school. ${ }_{5}$ Including St Paul's (C. of E.) Moa Island, 21 boys, 28 girls.

[^16]:    ${ }^{1}$ Including the illegal use of motor vehicles. ${ }^{2}$ Including driving under the influence of liquor or a drug.

[^17]:    ${ }^{1}$ Excluding 1,394 companies which are included among males in the next table.
    2 Excluding persons whose ages were not stated.

[^18]:    ${ }^{1}$ Includiog 749 males and 187 females bound over or admitted to probation.

[^19]:    2 Including 1,394 cases against companies.

[^20]:    1 Including cases of restitution of conjugal rights.
    2 Judgments by default of appearance, default of defence, and judgments signed under Order of Registrar or Judge in Chambers. $\quad{ }^{3}$ For dissolutions of marriage resulting from these judgments see page 113.

[^21]:    1 Year ended 30 June.

[^22]:    ${ }^{1}$ Including divorce decrees made absolute, nullities of marriage, and judicial separations.

[^23]:    ${ }^{1}$ Age last birthday at 1 August of years shown.

[^24]:    ${ }^{1}$ Enrolments include 112 full-time male and 10,234 part-time male and 500 parttime female apprentices. 2 Enrolments include 5,185 male and 580 female apprentices.

[^25]:    1 Government only. ${ }^{2}$ Enrolments exclude 11 males and 34 females enrolled in a Special Emergency Adult Teacher Training Course of less than one year's duration.

[^26]:    ${ }^{1}$ At 1 May. ${ }^{2}$ Numbers inciude specialists below. ${ }^{3}$ A specialist may be registered under more than one specialty. ${ }^{4}$ At 31 January. ${ }^{2}$ At 11 February.

[^27]:    ${ }^{1}$ Including loan receipts, but excluding Commonwealth Hospital Benefits paid direct to public hospitals.

    The table on pages 142-145 gives particulars for the year 1968-69 of the staff, patients treated, and finances of public hospitals in the various statistical divisions of Queensland. The total for all hospitals under each board is given, and boards have been allocated to statistical divisions, for which totals are also given, according to the location of the board's headquarters.

[^28]:    ${ }^{1}$ An institution providing for more than one type of inmate is counted once only and classified according to the type of the majority of its inmates. 2 Including subsidies, but excluding child endowment, State children maintenance allowances, age and invalid pensions, and Commonwealth hospital and pharmaceutical benefits, which, however, are included in the total column. 3 Not including figures for two of these institutions which have no regular inmates but supply beds for the night only. In 1968-69 they supplied 35,770 beds for men and 9,490 for women and children.

[^29]:    1 At 30 June 1969 , including pensioners in benevolent homes. 2 See note 2 to previous table. 3 Including $\$ 493(000)$ paid to persons temporarily abroad.

[^30]:    ${ }^{1}$ To receive a class " $A$ " widow's pension a woman must have the custody, care, and control of at least one child under the age of 16 years. ${ }^{2}$ Including $\$ 70(000)$ paid to persons temporarily abroad.

[^31]:    ${ }^{1}$ At 30 June each year. 2 Including payments for widows' allowances and miscellaneous war pensions.

[^32]:    1 Including pensions payable under the Interim Forces Benefits Act 1947-1966 and the Native Members of the Forces Benefits Act 1957-1966. 2 Including pensions payable under the Seamen's War Pensions and Allowances Act 1940-1966, and various Cabinet decisions. ${ }^{3}$ Including widows' allowances. 4 Including Australian Capital Territory. 5 Including Northern Territory.

[^33]:    1 Excluding claims covering 25,699 endowed children in 493 approved institutions.
    2 Excluding 714 student children in 101 institutions. ${ }^{3}$ Including amounts paid to approved institutions for endowed children.

[^34]:    1 Excluding capital expenditure by the Department of Works and administrative costs of the Rebabilitation Service.

[^35]:    ${ }^{1}$ Including, except for Pharmaceutical Benefits, Australian Capital Territory and Northern Territory and amounts paid abroad. 2 Including payments to migrants in accommodation centres. 3 Including Sheltered Employment Allowances, $\$ 288(000)$, and States Grants. (Deserted Wives), $\$ 1,149(000)$. Employment Ampanances, 4 Including Australian Capital Territory. 5 Including Northern Territory. ${ }^{6}$ Including Royal Flying Doctor Service and Bush Nursing Services, $\$ 135(000)$, Commonwealth and Immigration Medical Services, $\$ 3(000)$, Biological Products, $\$ 17(000)$, and Australian Capital Territory Public Hospitals, $\$ 136(000) . \quad{ }^{7}$ Commenced 1 January 1969. ${ }^{8}$ Including amounts not allocated to States, e.g. part cost of Commonwealth Health Laboratories, $\$ 1,597(000)$, and purchase of poliomyelitis vaccine, $\$ 379(000)$, and blood products (Commonwealth Serum Laboratories), $\$ 876(000)$. ${ }^{9}$ Including rental losses, $\$ 60(000)$ in Queensland only.

[^36]:    Water Resources Investigation-The Commissioner of Irrigation and Water Supply is required, under The Land and Water Resources Development Acts, 1943 to 1962, to (a) prepare a complete description

[^37]:    ${ }^{1}$ These figures are a combination of actual measurements for some bores and of estimated flows between dates of measurements for the remainder. ${ }^{2}$ New bores

[^38]:    ${ }^{1}$ Allocated to statistical divisions according to location of Forestry sub-district centres, except that Yarraman Sub-district is allocated to Maryborough Division. 2 Including Brisbane Statistical Division.

[^39]:    ${ }^{1}$ Excluding holdings with house cows only. 2 Including dairy holdings running cattle for meat production. 3 Including Brisbane Statistical Division.

[^40]:    ${ }^{1}$ Including calves. ${ }^{2}$ Including lambs. ${ }^{3}$ Lambs marked to ewes mated. $r$ Revised since last issue.

[^41]:    ${ }^{1}$ Statistics for 1968-69 not yet available: see page 223, ${ }^{2}$ Average number of workers during period of operation. 3 Weight of meat, vegetables, and other constituents.

[^42]:    1 Not processed. $\quad 2$ Including leather manufactures and substitutes and dressed fur skins (not apparel).

    Included in the figures above for export to other Australian States during 1968-69, were fresh beef and mutton, $\$ 8,295,947$, fresh pork, $\$ 2,127,048$, bacon and hams, $\$ 6,665,067$, canned meats etc., $\$ 2,089,475$, and inedible tallow, $\$ 218,059$.

    In addition, the movement of live animals across interstate borders accounted for net exports to the value of $\$ 30,144,319$ for cattle, $\$ 8,051,187$ for sheep, and $\$ 1,379,324$ for pigs. Largely because of severe drought conditions in Queensland in 1968-69, the net interstate exports of cattle

[^43]:    ${ }^{1}$ Statistics for 1968-69 not yet available: see page 223. ${ }^{2}$ Average number of workers during period of operation. 3 Including wool obtained from skins in fellmongeries; also wool subsequently used in woollen mills.

[^44]:    ${ }^{1}$ Most factory statistics for $1968-69$ not yet available: see table above and page 223.
    2 Excluding holdings with house cows only. 3 Average for whole year. 4 Values include bounty (see page 353).

[^45]:    ${ }^{1}$ Area cut for crushing each year. ${ }^{2}$ Not collected separately. $\quad 3$ For human consumption. ${ }^{4}$ Area bearing only. 5 Excluding hay cut from permanent pasture (9,627 tons in 1968-69).

[^46]:    ${ }^{1}$ Including A.C.T. and N.T. ${ }^{2}$ Area cut for crushing.
    ${ }^{4}$ Including hay cut from permanent pasture.

[^47]:    ${ }^{1}$ Including Brisbane Statistical Division.

[^48]:    1 Year ended 31 March.

[^49]:    ${ }^{1}$ Excluding fresh water fish for which no reliable information is available. ${ }^{2}$ In-shell weight. ${ }^{3}$ Including live mother of pearl used in the production of artificial pearls.

[^50]:    ${ }^{1}$ Excluding mining of uranium.

[^51]:    ${ }_{1}$ Metallic content of mine output only. ${ }^{2}$ Less than half the unit of quantity shown. ${ }^{3}$ In terms of $\mathrm{TiO}_{2}$. ${ }^{4}$ Zircon content. ${ }_{5}$ In terms of $\mathrm{WO}_{3}$ units of 22.4 lb . ${ }^{6}$ Including $22,971,000$ tons of brown coal in Victoria. 7 Iron content of iron ore used for metal extraction.

[^52]:    ${ }^{1}$ Statistics for 1968-69 not yet available: see section 10 below. ${ }^{2}$ Average number of workers during whole year, including working proprietors. ${ }^{3}$ Excluding working proprietors' drawings. 4 Only Australian grown timber included.

[^53]:    ${ }^{1}$ Statistics for $1968-69$ not yet available: see section 10 below. ${ }^{2}$ Average number of workers, during whole year, including working proprietors. ${ }^{3}$ Excluding working proprietors' drawings. $\quad 4$ Including quantities made in sawmills.

[^54]:    ${ }^{1}$ Average for whole year, including working proprietors. ${ }^{2}$ Excluding drawings
    of working proprietors. ${ }_{3}$ Book values as returned by factory owners. ${ }^{4}$ Output, less value of goods consumed in process of production.

[^55]:    ${ }^{1}$ Aggregate of average number of workers employed during period each factory was operating. ${ }_{2}$ Excluding drawings of working proprietors. ${ }_{3}$ For years prior to 1960-61, details relate only to the City of Brisbane. From 1960-61 to 1964-65, the area includes the City of Redcliffe and part of Pine Rivers Shire. From 1965-66, the area is the Brisbane Statistical Division, as defined for the 1966 Census, which includes the Cities of Brisbane, Ipswich, and Redcliffe, and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland.

[^56]:    ${ }^{1}$ Average number of workers employed during whole year.
    2 Excluding drawings of working proprietors.

[^57]:    ${ }^{1}$ Average number of workers employed during whole year.
    2 Excluding drawings of working proprietors.

[^58]:    ${ }^{1}$ Aggregate of average number of workers employed during period each factory was operating. $\quad 2$ Excluding the Brisbane Statistical Division.

[^59]:    ${ }^{1}$ Average number of workers employed during whole year. ${ }^{2}$ Number on pay-roll on last pay-day in June.

[^60]:    ${ }^{1}$ Aggregate of average number of workers employed during period each establishment was operating.

[^61]:    ${ }^{1}$ Excluding concentrates. ${ }^{2}$ Including sharps.
    4 Including dressed splits. 5 Including dripping. 6 Australian grown only and excluding timber sawn and used in plywood and case mills of which the 1967-68 quantities (in '000 super feet) were as follows: Hardwoods, 2,347; natural and plantation softwoods, 2,743. Sawn timber produced for sale as such by these mills is included.

[^62]:    ${ }^{1}$ to ${ }^{6}$ See notes ${ }^{1}$ to ${ }^{6}$ to table on previous page. ${ }^{7}$ Including bounty. ${ }^{8}$ Including $\$ 17,841(000)$ and $\$ 3,780(000)$ in 1966-67 and 1967-68 respectively from loans made available by Commonwealth Government.

[^63]:    ${ }^{1}$ Less than $\$ 50,000$.

[^64]:    ${ }^{1}$ Average for whole year. ${ }^{2}$ Excluding electricity generated in some factories. ${ }^{3}$ Valued at the generating station. The Queensland yalue of output at prices paid by consumers was $\$ 81,491(000)$. ${ }^{4}$ Values of land, buildings, and equipment of generating stations only. ${ }_{5}^{5}$ Not available for separate publication, but included in total.

[^65]:    ${ }^{1}$ Average for whole year. $\quad{ }^{2}$ Recorded book values of land, buildings, and plant of works only, excluding all distribution plant.

[^66]:    ${ }^{1}$ Average for whole year. 2 Value at gasworks. The Queensland value of output at prices paid by consumers was $\$ 6,874(000)$. $\quad 3$ Recorded book values of land, buildings, and plant of works only, excluding all distribution plant. ${ }^{4}$ Not available for separate publication, but included in total.

[^67]:    ${ }^{1}$ The relation between "gross" and "net" values of primary production is shown in the table at the foot of page 251 and the concept of "net value" (value added) of manufacturing production is explained on page 225. 2 Prior to 1965-66, excludes Australian Capital Territory and Northern Territory. ${ }^{3}$ Excluding amounts distributed from realisation of post-war wool stocks. The amount for Queensland is included in the table on page 252 . ${ }^{4}$ Including local value, i.e. gross value at place of production, for forestry, fisheries, and trapping; excluding uranium production. $r$ Revised since last issue. $s$ Subject to revision.

[^68]:    ${ }^{1}$ Including vegetables for stock fodder. 2 Including payments from loan moneys made available by the Commonwealth Government. 3 In slaughterhouses and on holdings. ${ }^{4}$ Including bounty: 1964-65, $\$ 3,972(000) ; 1965-66, \$ 3,743(000)$; 1966-67, $\$ 3,726(000)$; 1967-68, $\$ 3,547(000)$; 1968-69, $\$ 2,286(000) . \quad 5$ Including bounty: 1964-65, $\$ 344(000)$; $1965-66, \$ 342(000) ; 1966-67, \$ 376(000) ; \quad 1967-68$, $\$ 428(000)$; 1968-69, $\$ 414(000)$. ${ }^{6}$ Gross value of ores before treatment. 7 Including coal, crude oil, and natural gas. 8 Including sand and gravel from 1967-68.

[^69]:    ${ }^{1}$ Not applicable. ${ }^{2}$ Not available, but probably small. 3 Incomplete. 4 Including "local" value, i.e. gross value at place of production, for forestry, fisheries, and trapping.

    Changes in Value of Production-The following table shows estimated gross values of production. The values are based for primary industries on the prices obtained in the principal markets, and for manufacturing on the net value of production at the factory door. No allowance is

[^70]:    ${ }^{1}$ Including Heat, Light, and Power. 2 Including amounts distributed from

[^71]:    ${ }^{1}$ New houses and individual private dwelling units incorporated in new blocks of flats and other new buildings. 2 For the purpose of this table, the Brisbane Division, which was originally only the City of Brisbane, has been expanded by the following additions: From January 1961, City of Redcliffe and part of Pine Rivers Shire; from July 1965, City of Ipswich; from January 1966, parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland. ${ }^{3}$ Twenty provincial Cities and Towns until April 1960; 19 until December 1960; 17 until June 1965; 16 until June 1968; and 17 thereafter.

[^72]:    ${ }^{1}$ New flats, hotels, etc., and other new buildings.
    ${ }^{2}$ New houses and individual private dwelling units incorporated in new blocks of flats and other new buildings. ${ }^{3}$ Cities of Brisbane, Ipswich, and Redcliffe, and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland.

[^73]:    ${ }^{1}$ The comparability of figures for the Outer Suburban, Bayside, and Rural Divisions has been slightly affected by regroupings following the delineation for the 1961 Population Census of new Statistical Areas from former Rural areas. ${ }^{2}$ City of Redcliffe and part of Pine Rivers Shire.

    Types of Business-Details of the number of stores of each type and the retail business transacted by them are given in the next table.

[^74]:    ${ }^{1}$ to ${ }^{5}$ See notes ${ }^{4}$ to 8 to table on page 265 .

[^75]:    ${ }^{1}$ Including Australian Capital Territory. ${ }^{2}$ Including Northern Territory. ${ }^{3}$ Including the purchase and operation of motor vehicles.

[^76]:    ${ }^{1}$ Excluding a reduction of $\$ 113 \mathrm{~m}$ in the Australian dollar equivalent due to devaluation of the pound sterling.

[^77]:    ${ }^{1}$ Expressed in terms of tons weight or tons measurement of 40 cubic feet according to the type of cargo.

    The next table gives the tonnage of cargo passing through Queensland ports, excluding intrastate movements, during the five years ended 30 June 1969. Comparing 1968-69 with 1958-59, cargo discharged more than doubled (overseas increased almost fourfold and interstate by a half) and 394 per cent more was shipped ( 519 per cent more overseas and 46 per cent more interstate).

[^78]:    * Analysis in these paragraphs excludes the South Brisbane-Border Railway.

[^79]:    1 Excluding staff engaged on construction except in Victoria. ${ }^{2}$ Excluding 202 miles of 5 ft 3 in gauge line which almost parallels the $4 \mathrm{ft} 8 \frac{1}{2}$ in gauge line between Melbourne and the Murray River. 3 Including 9 miles of 2 ft 6 in gauge line. ${ }^{4}$ Including 30 miles of 2 ft gauge line. $\quad 5$ Excluding 248 miles of 3 ft 6 in gauge line which parallels the $4 \mathrm{ft} 8 \frac{1}{2}$ in gauge line; and 68 miles of $4 \mathrm{ft} 8 \frac{1}{2} \mathrm{in} / 3 \mathrm{ft} 6 \mathrm{in}$ dual gauge line. 6 Including 55 vehicles jointly owned by Victoria and South Australia and 41 vehicles jointly owned by New South Wales and Victoria. 7 Including 1 dynamometer car jointly owned by Victoria and South Australia and 25 vehicles jointly

[^80]:    1 Intersystem traffic is included in the total for each system over which it passes. ${ }^{2}$ Excluding government grants. 3 Excluding interest, redemption, and sinking fund charges on Uniform Gauge Railway, 4 Including provision of reserves for depreciation.

[^81]:    ${ }_{1}^{1}$ At 30 June. $\quad{ }^{2}$ For buses, including earnings from fares, advertising, hire services, recoverable works, rents, etc., but excluding refunds on capital receipts and sales of plant. ${ }^{3}$ Depreciated cost of plant at 30 June 1969. ${ }^{4}$ Including Brisbane, Ipswich, and Redcliffe, and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland. ${ }^{5}$ Ceased operations 14 April 1969. ${ }_{6}$ Ceased operations 13 March 1969 . ${ }^{2}$ Excluding 125 buses leased by the Brisbane City Council, valued at $\$ 2,500,000$. 8 Private motor bus service. ${ }^{9}$ Municipal motor bus service. ${ }^{10}$ Private motor bus services in Bundaberg, Gladstone, Gold Coast, Gympie, Mackay, Maryborough, Mount Isa, Townsville, and Warwick. Details not available for separate publication.

[^82]:    1 Decrease due to re-surveys.

[^83]:    ${ }^{1}$ Including Commonwealth grants of $\$ 2,300,000$ in 1964-65, $\$ 2,000,000$ in 1965-66, $\$ 2,252,508$ in $1966-67, \$ 4,000,000$ in 1967-68, and $\$ 4,550,000$ in 1968-69. ${ }_{2}$ That portion of collections under the Roads (Contribution to Maintenance) Act applied to Local Authority roads. ${ }^{3}$ See page 301 . ${ }_{4}$ Established for the implementation of urban road traffic planning. For 1968-69, allocations were $\$ 503,000$ from Treasury Loan Fund and $\$ 2,365,175$ from Main Roads Fund. ${ }^{5}$ Including cost of collecting motor Fund and $\$ 2,365,175$ from Main Roads Fund. design expenses which are subsequently charged to road construction.

[^84]:    ${ }^{1}$ Including vehicles registered at the Main Roads Department and Commonwealthowned vehicles, but excluding all defence service vehicles. 2 Including ambulances. ${ }^{3}$ Including 2,183 licensed as taxicabs.

[^85]:    ${ }^{1}$ Subject to revision. 2 Including motor cycles. $\quad \mathbf{3}$ Net collections.

[^86]:    1 Refer to preceding text regarding requirements for reporting of accidents ${ }^{2}$ Accidents causing human death or serious injury. ${ }_{3}$ Passengers in vehicles crews of trams, drivers of animal-drawn vehicles, riders of horses, etc.

[^87]:    ${ }^{1}$ Including the Cities of Brisbane, Ipswich, and Redcliffe, and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland.

    2 Accidents

[^88]:    ${ }^{1}$ Accidents causing human death or serious injury.
    2 Including the Cities of Brisbane, Ipswich, and Redcliffe, and parts of the Shires of Albert, Beaudesert, Caboolture, Moreton, Pine Rivers, and Redland. 3 Including stationary vehicle.

[^89]:    ${ }^{1}$ Refer to preceding paragraph for explanation of this word.
    2 Including 1,249 where a straying animal was responsible. ${ }^{3}$ Tram crews, drivers of animal-drawn vehicles, riders of horses, etc.

[^90]:    1 Human deaths or cases of serious injury. ${ }^{2}$ Passengers in vehicles, crews of trams, drivers of animal-drawn vehicles, riders of horses, etc.

[^91]:    ${ }^{1}$ At 30 June. 2 Including 14 private helicopter licences. 3 Including 438 senior commercial licences, 189 commercial helicopter licences, and 10 senior commercial helicopter licences. 4 Aerodromes other than those under the control and management of the Department of Civil Aviation. 5 Including alighting areas. ${ }^{6}$ Gross weight of internal mails. $\quad r$ Revised since last issue.

[^92]:    ${ }^{1}$ Airports handling less than 4,000 passengers are not included.
    2 Includine, 39,562 passengers on international services.

[^93]:    ${ }^{1}$ Collected in each State etc. ${ }^{2}$ In 1968-69, this classification was changed; not comparable with that used previously. ${ }^{3}$ Excluding all transactions of Wireless Branch but including other miscellaneous revenue. 4 Including Australian Capital Territory. ${ }^{5}$ Including Northern Territory.

[^94]:    ${ }^{1}$ These figures comprise the mail matter lodged in Queensland for delivery in Australia or overseas. ${ }_{2}$ Prior to $1940-41$, "letters, postcards, and packets"; thereafter, "Ietters and cards, and other enveloped articles sorted with letters". ${ }^{3}$ Prior to 1940-41, "newspapers"; thereafter, "postal, articles not included in the letter mail other than parcels and registered articles". ${ }^{4}$ Other than registered parcels. ${ }^{5}$ Included under other headings. $n$ Not available.

[^95]:    ${ }^{1}$ Postal notes prior to 1 June 1966. ${ }^{2}$ Large inter-Post Office payments by money

[^96]:    ${ }^{1}$ Not comparable with previous years due to a change in the method of classification of cash receipts. 2 At 30 June. Telephone services include each duplex subscriber separately. $n$ Not available.

[^97]:    ${ }^{1}$ Including Australian Capital Territory. 2 Including Northern Territory.
    ${ }^{3}$ Two of these stations are used for overseas broadcasts.

[^98]:    1 Including "Country Unknown", totalling \$222,073.

[^99]:    ${ }^{1}$ Excluding import of a naval vessel which was cleared through the port of Brisbane. ${ }^{2}$ Including Lucinda Point. ${ }^{3}$ Included with the port of Brisbane.

[^100]:    ${ }^{1}$ Overseas figures only. Interstate figures not recorded separately. 2 Not recorded separately.

[^101]:    ${ }^{1}$ Including a naval vessel valued at $\$ 36.8 \mathrm{~m}$ at current prices.
    2 Imports in February and March 1969 were affected by industrial disputes in ports in the United States and Canada. ${ }^{3}$ Proportion of total value of imports in 1966-67. These percentages may be used in analysing the contribution of each group to movements in the total index.

[^102]:    ${ }^{1}$ Not including small quantities of "excluded exports", such as ships' stores and customary local movements between adjoining Commonwealth territories. 2 Under British Commonwealth Sugar Agreement only. ${ }^{3}$ Including statutory quotas to United States at the premium price, and quota under the International Sugar Agreement. 4 Tons actual weight-see preceding paragraph.

[^103]:    1 Net return to raw sugar producers (i.e. the milling and growing sections of the

[^104]:    1 Including butter below first grade quality released in the form of butterfat to manufacturers of ice cream and for household cooking purposes: 2,128 tons in 1968-69, of which only 32 per cent was sold in Queensland. 2 Including butter sold to tinners for export, and butter for ships' stores. $s$ Subject to revision.

    The next table shows, for ten years to 1968-69, the average prices of butter, as quoted in London and Brisbane, and Australian equalisation values, i.e. net return to manufacturers at agents' floors, Queensland ports of shipment or other recognised centres of distribution.

[^105]:    ${ }^{1}$ The price shown represents the approximate net pool return for choicest butter. $s$ Subject to revision.

    Queensland's apparent consumption, which includes a certain quantity imported from other States, amounted to 13,448 tons in 1938-39; rose to a maximum of 22,943 tons in 1943-44 owing to heavy demands by Australian and Allied Services; then decreased to 11,090 tons in 1946-47, the lowest amount since 1931-32; and was approximately 16,000 tons in 1968-69, including special price butter sold for manufacturing purposes.

[^106]:    ${ }^{1}$ Up to $1967-68$, return equals total advances by the Australian Wheat Board, plus premium payments by the State Wheat Board on Q1 milling wheat (prime hard from 1967-68) and any payments from the Wheat Price Stabilisation Fund, less railage deduction, less hail insurance levy, building fund levy, and wheat research tax. From 1968-69, gross returns are shown. Deductions from these amounts include individual freight to port, and a levy for hail of 1.0 c and 1.5 c per bushel in 1968-69 and 1969-70 respectively, and for building fund of 0.1 c per bushel. ${ }^{2}$ Incomplete. ${ }^{3}$ Deliveries to 31 December only.

[^107]:    ${ }^{1}$ In truck load lots. $\quad 2$ Varied because of changes in cost of bags as well as in wheat prices. ${ }_{3}$ Prices charged to customers purchasing large quantities each month are 2 c less than those shown. 4 Up to 20 c according to protein content.

[^108]:    ${ }^{1}$ Amount paid by processors.

[^109]:    ${ }^{1}$ Including canned.

[^110]:    ${ }^{1}$ Ripe Cavendish. ${ }^{2}$ In lots of over two tons. ${ }^{3}$ In cartons of one dozen from August 1964. ${ }^{4}$ Prices charged to retail milk vendors.

[^111]:    ${ }^{1}$ Represents only such imported commodities as are included in the Wholesale Price Index and does not measure changes in prices of all imports. $n$ Not available. See paragraph preceding table.

    Building Materials-Wholesale price index numbers for building materials are compiled separately for (i) house building and (ii) buildings other than houses and "low-rise" flats (in general, those up to three storeys).

[^112]:    ${ }^{1}$ Figures are shown to one decimal place to avoid distortions that would occur in rounding off an index number to the nearest whole number. ${ }_{2}$ Weighted average.

    The separate city indexes measure price movements within each capital city individually. They enable comparisons to be drawn between capitals as

[^113]:    1 Figures are shown to one decimal place to avoid distortions that would occur in rounding off an index number to the nearest whole number. ${ }_{2}$ The Wholesale Price Index of Electrical Installation Materials is used as the indicator for this group

[^114]:    ${ }^{1}$ Figures are shown to one decimal place to avoid distortions that would occur in rounding off an index number to the nearest whole number. ${ }^{2}$ Weighted average.

[^115]:    1 Figures are shown to one decimal place to avoid distortions that would occur in

[^116]:    ${ }^{1}$ Delivered. ${ }^{2}$ Packet prices. $\quad \mathbf{3 1 2}$ oz. ${ }^{4}$ Pre-pack.

[^117]:    ${ }^{1}$ Figures appearing after the decimal point possess little significance. They are inserted mainly to avoid the minor distortions that would occur in rounding off the index numbers to the nearest whole number.

[^118]:    1 Figures appearing after the decimal point possess little significance. They are inserted mainly to avoid the minor distortions that would occur in rounding off the index numbers to the nearest whole number. 2 Weighted average.

[^119]:    ${ }^{1}$ Production, supply, and maintenance. ${ }^{2}$ Including police, fire brigades, hospitals, medical and dental services, education, and business services such as consultant engineering and surveying, accountancy and auditing, industrial and trade associations, advertising, etc. $\quad r$ Revised since last issue.

[^120]:    ${ }^{1}$ Additional questions asked at the 1966 Census had the net effect of adding $\mathbf{1 2 , 9 0 0}$ persons to the labour force. These were mainly females working part-time (a few hours a week), some of whom, in 1961, did not consider themselves as "engaged in an industry, business, profession, trade, or service". ${ }^{2}$ Including casual and seasonal workers not actually in a job at the time of the Census. ${ }^{3}$ Including young persons seeking work not previously employed, who, in 1961, were included with unemployed.

[^121]:    A Number in labour force. age group.

[^122]:    ${ }^{1}$ Including electricity and gas. 2 In 1933 railway and tramway maintenance workers were included with Transport and Communication; in later Censuses they were included with Building and Construction which also includes water and sewerage construction and maintenance workers.

[^123]:    ${ }^{1}$ At the 1966 Census: Agriculture, 30,158 males and 5,513 females; private domestic service, 409 males and 3,980 females.

[^124]:    ${ }^{1}$ Including Northern Territory and Australian Capital Territory.

[^125]:    ${ }^{1}$ Applications were heard by the Industrial Court until 1 May 1961; after the reconstitution of the Court with new functions, they were heard by the newlyestablished Industrial Conciliation and Arbitration Commission. 2 Appeals heard by the full Commission against decisions of a single member. ${ }^{3}$ Industrial Arbitration,

[^126]:    1 Unions numbered 79 in 1965 and 1966, 78 in 1967, 75 in 1968, and 76 in 1969.

[^127]:    ${ }^{1}$ Australian trade union membership at December 1969 was $2,239,100$. The

[^128]:    ${ }^{1}$ Including Communication, Finance and Property, Wholesale and Retail Trade, Public Authority (n.e.i.), Community and Business Services, and Amusement, Hotels, Personal Service, etc.

[^129]:    ${ }^{1}$ Rates were operative from the beginning of the first pay period commencing on or after the date shown. $\quad 2$ To 5 June 1967 when the Commonwealth basic wage was abolished.

[^130]:    ${ }^{1}$ Rates were operative from the beginning of the first pay period commencing on or after the date shown.

[^131]:    ${ }^{1}$ See text below. ${ }^{2}$ Payable from 28 October 1968. ${ }^{3}$ Payable from 19 December 1969. 4 Payable from 22 December 1969. 5 An economic loading of 3 per cent was added to all award rates of pay from 22 December 1969. $\quad 6$ Payable from 24 November 1969.

[^132]:    ${ }^{1}$ Applies to the Eastern District of the Southern Division only; other Districts are higher.

[^133]:    ${ }^{1}$ Averages, weighted by industrial groups (excluding rural), for a full week's work (excluding overtime).

[^134]:    ${ }^{1}$ Weighted average of award rates for a full week's work (excluding overtime). ${ }^{2}$ Excluding rural.

[^135]:    ${ }^{1}$ At the middle of the financial year or the end of the quarter shown
    2 Average for year or quarter shown.

[^136]:    ${ }^{1}$ Including industrial diseases. ${ }^{2}$ Comprising mining, quarrying, stone-crushing or cutting industries. $\quad 3$ Recipients of compensation at 30 June.

    Compensation is paid for injuries sustained at the place of employment, on the journey to or from work, or when working under the employer's

[^137]:    ${ }^{1}$ Excluding special benefit to migrants in reception and training centres.

[^138]:    ${ }^{1}$ Including Australian Capital Territory. ${ }^{2}$ Including Northern Territory.

[^139]:    ${ }^{1}$ In recognition of budgetary difficulties experienced by States, in particular, the effect of drought on revenues. ${ }_{2}$ Paid to National Debt Sinking Fund. ${ }^{3}$ Including repayable advances: New South Wales, $\$ 5,160(000)$; Victoria, $\$ 3,000(000)$; Queensland, $\$ 805(000)$; South Australia, $\$ 274(000)$; Tasmania, $\$ 1,195(000)$. ${ }^{4}$ Repayable advances. ${ }^{5}$ Including repayable advances: South Australia, $\$ 2,635(000)$; Western Australia, $\$ 4,919(000)$.

[^140]:    1 For details see page 458. transfers between funds.

[^141]:    1 Commonwealth Financial Assistance Grant. ${ }^{2}$ Excluding Financial Assistance Grant included as Income Taxation. ${ }_{3}$ Including an advance of $\$ 19,768,397$ from the Commonwealth Government to the Sugar Board. totals include, transfers between funds.

[^142]:    ${ }^{1}$ Excluding discounts etc., $\$ 3,093,162$. 2 Excluding $\$ 1,848,299$ loan expenditure on Local Authority roads, which is included below as "Loans to Local Bodies". ${ }^{3}$ Excluding $\$ 1,500,000$ sinking fund contribution included in other columns. ${ }^{4}$ Based on "mint" par rate of exchange for conversion of overseas loans. At current rates of exchange the gross public debt would amount to $\$ 1,164,870,437$.

    Loan expenditure during the five years to 1968-69 and the gross public debt at the end of each year are shown in the following table.

[^143]:    ${ }^{1}$ Excluding sinking fund contributions of $\$ 1,500,000$ each year, included in other columns.

    The main purposes for which loans have been spent during the five years to 1968-69 are shown in the following table. Gross loan expenditure is the total amount spent, and takes no account of repayments.

[^144]:    ${ }^{1}$ Advances to Settlers, Agricultural Bank, Queensland Housing Commission (or State Advances Corporation), and War Service Land Settlement.

[^145]:    ${ }^{1}$ Including in the figures for the States the amounts payable by the Commonwealth under the Financial Agreement. ${ }^{2}$ Calculated on aggregate population of the six States. ${ }^{3}$ Calculated on population of the whole Commonwealth.

    Net Loan Expenditure-The next table shows the net loan expenditure during 1968-69 and the aggregate to 30 June 1969 for Commonwealth and State Governments.

[^146]:    ${ }^{1}$ The amount shown in this column for the Commonwealth was for $W$ ar and Defence Services, while the figures for the States were discounts and flotation expenses on loans, exchange on remittances etc., and funding of deficits. 2 Gross expenditure.

[^147]:    ${ }^{1}$ State Grants Act formula grant of $\$ 155,963(000)$ in lieu of taxation reimbursements has been deducted from Commonwealth and is shown as a State collection.

[^148]:    ${ }^{1}$ Columns headed A show rates payable where the successor is domiciled within Australia, and those headed $B$ where the successor is domiciled outside Australia.

[^149]:    1 Number which operated during the year. ${ }^{2}$ Net tax paid to the Government after deducting amounts necessary to provide for minimum dividends and amounts paid to the Anzac Day Trust Fund. The total tax payable was $\$ 3,046,019$.

[^150]:    ${ }^{1}$ Excluding migratory population and residents of unincorporated areas.
    2 Excluding 797 in unincorporated areas. Excluding huts, tents, rooms, and apartments, not self-contained, which were included in the previous issue.

[^151]:    ${ }^{1}$ Including Main Roads Department.

[^152]:    ${ }^{1}$ Water charges are classed as rates only when levied per $\$$ of unimproved capital value. All other charges (as on floor space, quantity consumed, etc.) are classed as sales.

[^153]:    ${ }^{1}$ Electricity charges are classed as rates only when levied per $\$$ of unimproved capital value. Charges for quantities consumed are classed as sales. 2 Including interest on overdrafts and sinking fund payments.

[^154]:    ${ }^{1}$ Including loan subsidies. 2 Including rates, licences, and permits.
    ${ }^{3}$ Exclud-
    ing, as far as possible, transfers between governmental funds and authorities.

[^155]:    ${ }^{1}$ Including $\$ 16,000$ from Police Reward Fund.

[^156]:    ${ }^{1}$ Excluding school bank accounts.

[^157]:    ${ }^{1}$ Averages of weekly figures.

[^158]:    ${ }^{1}$ This table should not be construed as a Profit and Loss Account, as it contains selected items of statistics only. Figures for each company are for the accounting year ended during 1968-69. ${ }^{2}$ Including commission and agents' charges. ${ }^{3}$ Excluding Employers' Liability and Workers' Compensation.

[^159]:    ${ }^{1}$ Excluding district and central bodies. ${ }^{2}$ Including unfinancial members but excluding those who contribute only for benefits under the Commonwealth medical and hospital benefits schemes. ${ }^{3}$ Including management fees.

[^160]:    ${ }^{1}$ Figures are for accounting years ended during the financial year shown; in most cases year ended December. 2 At end of year. $\quad r$ Revised since last issue.

[^161]:    ${ }^{1}$ Registered under The Co-operative and Other Societies Act of $1967 . \quad{ }_{2}$ Including data for the Queensland Credit Union League Ltd. ${ }^{3}$ In addition to the main establishment.

[^162]:    ${ }^{1}$ Including Australian Capital Territory. ${ }^{2}$ Including Northern Territory.
    $r$ Revised since last issue.

[^163]:    ${ }^{1}$ The outline omits some details. For example stocks are shown by stage of processing in the enterprise return and in the establishment returns for factories, mes, and electricity and gas; capital expenditure is shown in all returns by type of asset and distinguishing new and secondhand assets, and purchases and disposals, However, and salaries and wages are broken down by type in establishment returns. However, the reconciliation between establishment and enterprise returns makes use only of the summary totals shown in the last column of the table. ${ }_{2}$ To agree with total of sales in detailed commodity part of return. ${ }^{3}$ Separate totals for these items are shown in enterprise return for: All establishments in the integrated censuses combined; all administrative offices and ancillary units reported on enterprise returns; all units of the enterprise in industries not covered by the integrated censuses. These three of the enterprise th add up to the entrerprise total. ${ }_{4}$ To be compatible with total value of totals add up to the enterprise total.
    materials etc., used in detailed commodity part of return (along with transfers in). 5 The return has an additional figure for this item for each separately located administrative office or ancillary unit reported in the return; this is to permit tabulation in fine geographical detail. ${ }_{6}$ A single total, including travelling expenses, insurance premiums, accounting and legal costs, postage and telephone charges, office supplies, advertising, bank charges and the like, but not "provisions".

[^164]:    1 From 1915 to 1923 , as at 30 June following the year shown.
    2 From 1924-25

[^165]:    1 Number of mills which actually operated during each season. Prior to 1895-96 the figures include a number of juice mills. $\quad 2$ Figures for the years $1900-01$ to $1963-64$

[^166]:    ${ }^{1}$ For 1924 and thereafter, the figures are for the financial year ended 30 June following. 2 Including pearls, pearl-, trochus-, and tortoise-shell, beche-de-mer, and whales. ${ }^{3}$ State Department of Mines figures up to 1951, mining census figures thereafter.

[^167]:    ${ }^{1}$ Not including "Heat, Light, and Power".
    ${ }^{2}$ Aggregate of average number of workers employed during period each factory was operating up to 1964-65, thereafter average number employed over the whole year. 3 Excluding drawings of working proprietors. ${ }^{4}$ Book values, less any depreciation reserve, as stated by factory proprietors. ${ }^{5}$ Output, less

[^168]:    yalue of goods consumed in process of
    7 Valued at prices paid by consumers.
    8 Value of Land ${ }^{6}$ Electricity and Buildings included with
    Machinery and Plant. ${ }_{9}$ Not yet available: see page 223 . $n$ Not available.

[^169]:    ${ }^{1}$ Since 1883 , vessels calling at more than one port in Queensland have been counted once only. From 1890 until 1910 the figures are for years ended December; other figures are for the years shown. ${ }_{2}$ Until 1922-23, journeys made by season ticket holders were not included. ${ }^{3}$ Until 1895-96, tonnage of livestock was not included. From 1930-31 to 1953-54, includes some duplication due to transfers between the uniform gauge and ${ }^{3 f t} 6$ in systems. ${ }^{4}$ From 1 July 1931, the capital account was reduced by $\$ 56,000(000)$ under The Railway Capital Indebtedness Reduction Act of 1931. ${ }^{5}$ From 1966-67, figures are for

[^170]:    the Brisbane Statistical Division.
    ${ }^{6}$ Figures up to 1930-31 are for the calendar year ended six months earlier than the year shown. 7 Revenue credited to Queensland up to 1941-42; thereafter actual collections are shown. Radio revenue excluded from 1 July 1949. ${ }^{8}$ Excluding licences for receivers in excess of one, issued from July 1942 to January 1952. ${ }^{9}$ Calendar year ended six months earlier than the year shown. ${ }^{10}$ Decrease due to re-surveys. ${ }^{11}$ Ceased operations April 1969. $n$ Not available.

[^171]:    ${ }^{1}$ Excluding specie.
    ${ }^{2}$ Including the equivalent, in terms of greasy wool, of wool

[^172]:    ${ }^{3}$ Chiefly refined sugar.
    port. $n$ Not available.

[^173]:    4 Excluding import of a naval vessel cleared through a Queensland $r$ Revised since last issue.

[^174]:    ${ }^{1}$ Queensland sugar only, including "excess" sugar
    2 Overall return including subsidy or bounty which commenced in 1942. ${ }^{3}$ On Brisbane wool market. Estimated on an average bale weight of 329 lb prior to $1925-26$. For further particulars see pages 197 and 364. 4 Slaughterings in slaughterhouses estimated up to 1900-01. See also page 188. 5 Average prices of fat stock, Brisbane saleyards. See also

[^175]:    1Base: Average for three years ended June $1939=100$. Prices used are principally Melbourne, representing most Australian wholesale markets. 2 Base for each column: 1966-67 $=100.0$. " $C$ " Series Index numbers, arithmetically converted from their original base, are shown from 1915-16 to 1947-48; thereafter Consumer Price Index numbers are shown. The group headings are those of the Consumer Price Index and are applicable to the " C " Series Index only in a broad sense. Because of the different weighting patterns and fields covered there is no direct line of continuity between the two indexes. For particulars of a long-term index see page 388. ${ }^{3}$ Not available prior to $1948-49$ as the "C" Series Index included only rents of

[^176]:    privately owned houses. The Consumer Price Index includes costs of home ownership and government and private rents. ${ }^{4}$ Ruling at 31 December, middle of financial year shown. 5 Average minimum weekly wage rate as at 31 December, middle of financial year shown. From 1939-40, the series, previously unweighted, has been revised by weighting for numbers engaged in various occupations, and by the exclusion of rural occupations. ${ }^{6}$ The Commonwealth Basic Wage was abolished on 5 June 1967. The figures shown from 1967-68 are the Commonwealth Minimum Wage, which, on its introduction on 11 July 1966, was $\$ 3.75$ above the then current basic wage. $n$ Not available.

[^177]:    S. G. Reid, Government Printer, Brisbane

